

AGENDA: REGULAR SESSION

WEDNESDAY, MAY 3, 2023

WASCO COUNTY BOARD OF COMMISSIONERS, 511 WASHINGTON ST. SUITE 302, THE DALLES OR VIRTUALLY @

https://wascocounty-org.zoom.us/j/3957734524 OR Dial 1-253-215-8782 Meeting ID: 3957734524#

While these virtual options are provided, we cannot guarantee connection or quality of the call.

PUBLIC COMMENT: Individuals wishing to address the Commission on items not already listed on the Agenda may do so during the first half-hour and at other times throughout the meeting; please wait for the current speaker to conclude and raise your hand to be recognized by the Chair for direction. Speakers are required to give their name and address. Please limit comments from three to five minutes, unless extended by the Chair.

DEPARTMENTS: Are encouraged to have their issue added to the Agenda in advance. When that is not possible the Commission will attempt to make time to fit you in during the first half-hour or between listed Agenda items.

NOTE: With the exception of Public Hearings, the Agenda is subject to last minute changes; times are approximate – please arrive early. Meetings are ADA accessible. For special accommodations please contact the Commission Office in advance, (541) 506-2520. TDD 1-800-735-2900. If you require and interpreter, please contact the Commission Office at least 7 days in advance.

Las reuniones son ADA accesibles. Por tipo de alojamiento especiales, por favor póngase en contacto con la Oficina de la Comisión de antemano, (541) 506-2520. TDD 1-800-735-2900. Si necesita un intérprete por favor, póngase en contacto con la Oficina de la Comisión por lo menos siete días de antelación.

Thenos siete ala			
9:00 a.m.	CALL TO ORDER/PLEDGE OF ALLEGIANCE Items without a designated appointment may be rearranged to make the best use of time. Other matters may be discussed as deemed appropriate by the Board.		
	Corrections or Additions to the Agenda		
	<u>Discussion Items</u> : Next Door Contract; Clean Air Grant Agreement; Public Service Proclamation (Items		
	of general Commission discussion, not otherwise listed on the Agenda)		
	<u>Consent Agenda</u> : 4.19.2023 Regular Session Minutes; Revised MHEA IGA (Items of a routine nature:		
	minutes, documents, items previously discussed.)		
Times are Approximate	Public Comment at the discretion of the Chair (3 minute limit unless extended by Chair)		
9:30 a.m.	Outdoor Mass Gathering Public Hearing – Daniel Dougherty		
9:50 a.m.	Climate Resilience Vision Document – Kelly Howsley-Glover/Lisa Gambee/Debi Ferrer		
10:10 a.m.	Commercial Property Assessed Clean Energy Program – Jessica Metta		
10:30 a.m.	Juvenile Crime Prevention Plan – Molly Rogers		
10:45 a.m.	Executive Session – Pursuant to ORS 192.660 (2)(e) Real Property Transactions		
	COMMISSION CALL		
	NEW/OLD BUSINESS		
	ADJOURN		

If necessary, an Executive Session may be held in accordance with: ORS 192.660(2)(a) – Employment of Public Officers, Employees & Agents, ORS 192.660(2)(b) – Discipline of Public Officers & Employees, ORS 192.660(2)(d) – Labor Negotiator Consultations, ORS 192.660(2)(e) – Real Property Transactions, ORS 192.660(2)(f) To consider information or records that are exempt by law from public inspection, ORS 192.660(2)(g) – Trade Negotiations, ORS 192.660(2)(h) - Conferring with Legal Counsel regarding litigation, ORS 192.660(2)(i) – Performance Evaluations of Public Officers & Employees, ORS 192.660(2)(j) – Public Investments, ORS 192.660(2)(n) – Security Programs, ORS 192.660(2)(n) – Labor Negotiations



WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION

MAY 3, 2023
This meeting was held in person and on Zoom

https://wascocounty-org.zoom.us/j/3957734524 or call in to 1-253-215-8782 Meeting ID: 3957734524#

PRESENT: Steve Kramer, Chair

Scott Hege, Vice-Chair

Phil Brady, County Commissioner

STAFF: Kathy Clark, Executive Assistant

Tyler Stone, Administrative Officer

Chair Kramer opened the session at 9:00 a.m. with the Pledge of Allegiance.

Additions to the Agenda:

- Justice Reinvestment Grant Proposal Letter of Support Consent Agenda
- AOC Dues Discussion List
- BiOp NEPA Comments Letter
- JCP Plan Review Letter Agenda Item (Juvenile Crime Prevention Plan)
- Executive Session cancelled

Discussion Item – Next Door Contract

Wasco County Long-Range Planner Alice Cannon reviewed the memo included in the Board Packet, explaining that they have been working with Mid-Columbia Economic Development District (MCEDD) seeking feedback on the Transit Development Plan. They are targeting residents and employers from south county to make sure that the strategy is appropriate. They are also targeting seasonal workers; our population is about to balloon and they want to have a Spanish-language focus group. The Next Door has a long established relationship with that community and this contract will support their work to help us gather data.

Commissioner Brady said he was glad to see this work happening, noting that there is a large Hispanic community in the Wamic area.

Vice-Chair Hege asked why we are doing this rather than MCEDD. Planning Director Kelly Howsley-Glover replied that we adopted the plan by reference but felt there had not been enough outreach to disadvantaged populations. This

grant became available and will allow us to answer these questions before adopting the plan. MCEDD is part of our advisory group and we are partnering with them for the work.

Vice-Chair Hege noted that the grant is for \$85,000 and this contract expends only a small portion of that; he asked how the remainder of the money will be spent. Ms. Howsley-Glover answered that there will be surveys and they have partnered with MCEDD to have promotional materials made to raise awareness of transit opportunities. Ms. Cannon added that a mailer will go out soon to about 2,000 residents of south county. There are already MCEDD-designed posters displayed around the county. MCEDD is developing promotional videos; this grant will pay for Spanish voice-overs.

Vice-Chair Hege observed that Exhibit A outlines a focus group of up to 10 participants. He asked if there is a minimum number required for the group. He commented that just 1 or 2 would not be enough. Ms. Cannon replied that the intention is to get to 10, but she will talk to them about a minimum number

{{{Commissioner Brady moved to approve The Next Door Fee for Service Agreement supporting the Rural Transportation Equity Grant. Vice Chair Hege seconded the motion which passed unanimously.}}}

Chair Kramer said that MCEDD will be convening a meeting with south county and Age Plus to talk about the transportation there.

Ms. Cannon stated that the next step will be to bring the Transit Plan to the Board in July or August for approval; it has already been approved by MCEDD.

Discussion Item - Clean Air Grant Agreement

Emergency Manager Sheridan McClellan reviewed the memo included in the Board Packet.

Vice-Chair Hege asked if we have an estimate for the operating costs once the new systems are installed. Mr. McClellan replied that we do not. Vice-Chair Hege said we just need to be aware of those costs.

Mr. McClellan stated that these improvements will also help us at the Fair. Chair Kramer pointed out that the buildings will be more useful. Mr. Stone added that we do have a rental rate for the buildings and we can look at raising that a bit. The intent of the property is as a place of mass gatherings and can be used as a command center for wildfires.

Vice-Chair Hege asked if they will be replacing the doors on the buildings to prevent heat loss. Mr. Stone said it is a line-item in our bid, but we have not yet resourced it.

Commissioner Brady asked if the electrical infrastructure will be ready for the HVAC installation. Mr. Stone said the work will be going on in tandem.

{{{ Vice Chair Hege moved to approve Grant Agreement 179362 between Wasco County and the Oregon Department of Human Services to create a cleaner air, warming and cooling space at the Wasco County Fairgrounds to serve the vulnerable residents of Wasco County in the event of an emergency. Commissioner Brady seconded the motion which passed unanimously.}}}

Discussion Item – Public Service Proclamation

Vice-Chair Hege said this came about from the work we do and our knowledge of the key role volunteers play in keeping things running. In particular, city council members around our county work for free and are often faced with harsh commentary. When you do this work, you do it because you have a passion to do it. He said he wanted to find a way to thank the volunteers; quoting from the proclamation: "We are honored to serve these workers every day and humbled by their commitment to building a better Wasco County."

Commissioner Brady commented that since becoming Commissioner he has seen that there is a multitude of volunteers and public servants working hard throughout the county. He is pleased to support this proclamation.

{{{Vice Chair Hege moved to proclaim May 7 through May 13, 2023 as Public Service Recognition Week and call upon all Wasco County citizens to celebrate public servants and their contributions this week and throughout the year. Commissioner Brady seconded the motion which passed unanimously.}}}

Chair Kramer noted that this is also Mental Health Awareness Month – another field where a lot of people are investing their time.

Discussion Item – AOC Dues

Chair Kramer said that there has been a small increase in the dues for the Association of Oregon Counties. He stated that we get top dollar from AOC In their lobbying efforts.

Vice-Chair Hege said this is a little different than what we usually see in terms of details. He said that he called AOC and learned that this is the new billing system. He said he fully supports our membership; AOC does good work on our behalf.

The Board was in consensus to move forward with the renewal of the County's membership in the Association of Oregon Counties, including the payment of dues.

Discussion Item – BiOp NEPA Comment Letter

Ms. Howsley-Glover said she came to the Board a few weeks ago with information around this issue. She explained that the plan had been to have a letter that came from the Coalition; however that letter is not available. In place of that letter, they have sent a template for us to modify. She said she made those modifications with a focus on what we have heard from citizens. She said the letter is due by May 5th.

Commissioner Brady said his concern is that we already have adequate protections and FEMA Is overstepping. Vice-Chair Hege commented on the high quality of Ms. Howsley-Glover's work demonstrated by the letter. He said he has signed other letters through special districts with similar comments.

The Board was in consensus to sign the BiOp NEPA comment letter.

Discussion Item - JRI Grant Proposal Letter of Support

Chair Kramer said he has already seen this application through the Local Public Safety Coordinating Council (LPSCC). This is time sensitive; we are looking for Board support for the application.

Community Corrections Manager Fritz Bachman said that we have applied for this grant every biennium since it became available. We do not know how much we will get but expect around \$500,000 for the biennium. \$100,000 will go to NORCOR; \$1,000-\$2,000 will go to specialty courts; the remaining will go to transitional housing. He stated that this is not different from what we have done in the past. This is phase one of the application process; a final application will be submitted at the end of summer when the final numbers are calculated.

Commissioner Brady asked about the programs associated with the grant. Mr. Bachman said the purpose of the funding is to reduce recidivism and state prison usage. He said the Bridges program for transitional housing has seen 130 people come through and it drastically reduces recidivism. The money going to

specialty courts will be for small incentive items for people who have been through specialty court. We have a good number of processes to support the successes.

The Board was in consensus to provide a letter of support for the Justice Reinvestment Program Phase 1 application.

Agenda Item - Outdoor Mass Gathering Public Hearing

At 9:32 a.m., Chair Kramer opened a public hearing to consider an application for an Outdoor Mass Gathering (OMG) permit. Senior Planner Daniel Dougherty reviewed the materials included in the Board Packet using a slide presentation (attached).

Mr. Dougherty said this is the first Outdoor Mass Gathering processed under Wasco County's new Outdoor Mass Gathering (OMG) Ordinance. For context, in prior years, OMGs in Wasco County were processed as land use decisions using land use law for procedural and review process. This application was processed and reviewed utilizing applicable standards from the new County Ordinance 22-003. Planning Department findings were not included in the packet; however, Planning Staff continued to liaison between the applicant and applicable technical experts pertaining to fire, police, health, and road safety.

The applicants, Precipitation Northwest, are Requesting an Outdoor Mass Gathering permit for a music and art festival entitled "SOAK 2023," scheduled to take place May 25-29, 2023 with a maximum attendance of 2,000 including staff & volunteers The attendance request is up from 1,900 last year. The event will be located, as it was last year, in White River Canyon, Justesen Ranch, Tygh Valley. The 3 subject properties are owned by Jonnie and Fred Justesen.

Mr. Dougherty went on to say that the site plan has not changed. Access is provided by Tygh Valley and Jake Davidson Grade Roads. Most of the proposed event will occur near Jake Davidson Grade Road, and will primarily occur on a portion of the larger property (Tax Lot 2200). Parking and overflow camping sites are located on tax lot 800.

Mr. Dougherty reviewed the applicable criteria and process requirements, noting two concerns brought forward through the application process. The first concern deals with sound amplification and written consent. Section 2.70 requires written consent from property owners and residents within 1,000 feet of the amplified sound if the amplified sound is used outside of the hours between 11:00 p.m. and 9:00 a.m. SOAK will be using amplified sound outside of the

requirement; therefore, the application requires a variance from the Board of Commissioners.

Mr. Dougherty said that 7 properties are within 1,000 feet of amplified sound. SOAK sent Certified Mail notifications to all seven affected properties; three properties have provided written consent. He explained that written consent was not a requirement in previous years. All surrounding affected property owners have been notified of the proposed event and this hearing. None have provided written comment to staff. All property owners have an opportunity to speak at this hearing. Sherriff Magill stated that the new OMG Ordinance process puts him a little outside of the process for the variance; that now goes through the Board.

Commissioner Brady asked if the requested variance is because of the level of sound or the time. Sheriff Magill replied that it is for the time requirements.

Mr. Dougherty went on to say that the second concern deals with the available amount of water on hand at the event. Section 1.70 in part, requires:

- A minimum of twelve gallons per person per day;
- In addition to the requisite 12-gallons, facilities containing an amount of water equal to one day's total water usage shall be provided at the event site, unless a greater or lesser amount is determined
- Additional amount of water equal to one day's total usage shall be available in reserve at all times.

The applicant proposes:

- 24,000 gallons of water per day per person (120,000 gallons) available to participants
- Tygh Valley Water will provide access as needed to 200,000+ gallons
 - Stored approximately one-mile from the event site
 - Used 0-gallons of the contracted water in 2015, 2016, 2017, 2018, 2019, and 2022
- SOAK requires each participant bring two-gallons per person per day

Mr. Dougherty explained that on March 31, an email from Paula Grendel, North Central Public Health District Environmental Health Specialist, provided that it is unclear how the organizer will access larger amounts of water in the event of an emergency.

Historically, Wasco County has interpreted the phrase "in reserve at all times" to mean "readily available for use", and has not required that reserve water be stored onsite, or that an emergency water acquisition plan be required; however, based on the Public Health comment, staff has recommended a new condition of approval that requires an emergency water acquisition plan be review prior to the event. The applicant has submitted an emergency water acquisition plan, which was provided to North Central Public Health District for review. Ordinance 22-003 Section 1.50 provides the Commission with broad authority to approve, approve with conditions, or deny OMG requests.

Ms. Grendel said that her recommendation is to understand how the applicant would haul 24,000 gallons of water if it is needed; a clear plan would be adequate.

Vice-Chair Hege asked if the 12 gallons of water is strictly drinking quality water. Ms. Grendel replied that the 12 gallons per day is for drinking, food preparation, washing dishes, brushing teeth, etc. If you review the OAR, 1B allows a minimum of 5 gallons per person per day under certain conditions – that is for drinking and washing requirements.

Commissioner Brady asked if the minimum is related to the duration of the event. Ms. Grendel stated that it is 12 gallons per person per day which would be 24,000 gallons per day/120,000 gallons for the total event. The State wants to see that they have access to a minimum of 1 day total usage available.

Mr. Dougherty stated that they received the plan yesterday along with the certified mail receipts and consent forms.

Event Producer Ryan Krellwitz said that on top of the 200,000 gallons and 12 gallons per person, they will also be utilizing an onsite well for water purposes. Chair Kramer asked if that well is being tested. Mr. Krellwitz responded affirmatively.

Event Organizer Kristin Stankiewicz said that the new provision for sound requires consent for amplified sound past 11:00 p.m. She noted that of the 7 properties within the parameter, there is only 1 that is residential; that property owner has given consent. She said she would argue that they have met that requirement as there are no other residents within 1,000 feet of amplified sound.

Vice-Chair Hege asked how late the sound will be amplified. Ms. Stankiewicz said that it goes until 6:00 a.m. with stages closing at midnight, 3:00 a.m. and 6 a.m.

Vice-Chair Hege asked what the approximate decibel level is. Mr. Krellwitz stated they have not read the specific decibel levels. He said the sound moves farther away from town as the night goes on; they turn off the bass at 3:00 a.m. in consideration of both the participants and Tygh Valley residents. Sheriff Magill pointed out that there is a timeline in the packet for the decibel level. Ms. Stankiewicz stated that they are meeting the decibel levels in the Ordinance.

Vice-Chair Hege asked to confirm that only one adjacent lot has a residential structure and we have consent from that resident. Mr. Dougherty confirmed.

Vice-Chair Hege asked if the Sheriff sees any sound issues. Sheriff Magill replied that he has no concerns and they have enforcement authority should there be a problem.

Commissioner Brady asked if the music is live or recorded. Mr. Krellwitz said that the music is electronic. Commissioner Brady asked how they monitor the sound level. Mr. Krellwitz replied that they monitor at the gate which is between the event and the town; if there is any sound heard there, they ask that it be turned down.

Commissioner Brady asked if they have a decibel meter. Mr. Krellwitz stated that they do have a meter but have not had to use it.

Commissioner Brady asked if Commissioners can come to see the event. Mr. Krellwitz said they would be happy to have the Commissioners take a pre-event tour and/or visit during the event.

Chair Kramer opened the floor to public testimony; there was none.

Vice-Chair Hege asked if the internal security ratio is based on a formula. Sheriff Magill stated that the ratio is state standards. He said that the organizers have certified security onsite plus and incident area.

Vice-Chair Hege asked if the water concern has been worked out based on the plan that was submitted. He said he is comfortable with the approach they have used in the past. Ms. Grendel stated that she would like to have a more thorough

look at the plan. She said tanks need to meet potable water standards and a plan will prepare them should they need to access additional water.

Chair Kramer asked when they can expect that decision. Ms. Grendel replied that she could do that today. Chair Kramer said that the Board needs to make a decision this morning. Ms. Grendel said that looking at it right now, in general, if they can provide storage tanks and can have access to satisfy the OAR, that would satisfy NCPHD.

Mr. Krellwitz stated that their onsite water storage is provided by Bishop Sanitation with certified tanks. They have large equipment to move the tanks back and forth. Mr. Dougherty noted that this is the first time we have applied the new ordinance; they will try to streamline this aspect for future applications.

Vice-Chair Hege asked if the order in the packet needs to be modified to accommodate the issues. Mr. Dougherty said that the finding is very broad and we have on record the recommendations geared toward water.

Commissioner Brady asked if any modifications to the order are needed for the sound variance to extend it past midnight. County Counsel Kristen Campbell said it should be noted that the Board has considered the variance and it is within the Board's authority to grant it. Mr. Dougherty stated it would be a variance to 2.70 and does not need to be a condition of approval. He suggested that the Board could approve the order with a variance to 2.70 Subsection A.

{{{Vice-Chair Hege moved to approve Order 23-022 with a variance to 2.70 Subsection A approving an Outdoor Mass Gathering for SOAK 2023, an arts festival and camping event, May 25-29, 2023, File 921-23-000004-PLNG. Chair Kramer seconded the motion which passed unanimously.}}

Chair Kramer closed the hearing at 9:38 a.m.

Agenda Item – Climate Resilience Vision Document

Debi Ferrer reviewed the first portion of the presentation included in the Board Packet saying that climate change is no longer some future problem that we can postpone dealing with. We are experiencing the impacts of climate change in our own county and across Oregon. Our snowpack is declining, threatening our water supply. Our agricultural lands are experiencing record long-term drought. We are witnessing increasing frequency and severity of wildfires which threaten our forests, our farms, and our homes every summer. The smoke from these fires

has seriously compromised our air quality in recent years. You probably all remember when The Dalles hit a state record 118 degrees two summers ago. That wasn't some freak outlier. At a recent Watershed Council Meeting, Drake Gilbert reported that the number of days over 100 degrees in The Dalles is increasing. In 2021 we had 20 such days and in 2022 we had 22 such days, compared to fewer than 10 such days in most years past. The effects of climate change impact our health and well-being. They will stress both people and infrastructure.

Ms. Ferrer went on to say that responding to climate stresses at the local level can be an opportunity to build a healthier, more prosperous, and more resilient community. She went on to explain the process they followed to develop the Vision Document, including inviting community members and stakeholder agencies to participate. She said the group researched what is already happening in our community and what other communities have done – focusing primarily on Pacific Northwest communities.

Ms. Ferrer said that from that work they drafted an extensive list of possible actions and a compilation of actions other communities have taken; they removed those that didn't meet our mission statement (local, feasible, affordable) and those that are already being addressed by other agencies in the area. The outcome represents areas that the committee believes are areas our community needs to address. Finally, they researched funding opportunities and discovered there are literally billions of dollars available.

County Clerk Lisa Gambee reviewed the next portion of the presentation included in the Board Packet to explain the recommendations for actions which are outlined in the first section of the Vision Document along with illustrations of who is already doing what. She said that it is a living document and they continue to add to the resource map. She said the back of the document contains funding opportunities. She said that Ms. Howsley-Glover did a lot of work to format the document in a way that lets the reader know what we value in our community. She went on to review the top two recommendations in each area. She said they hope to take this to other municipalities to suggest ideas they can pursue; they want this to be a visible, usable, living document.

Ms. Ferrer continued to review the presentation, saying that funding is available and now is a good time to access state and federal dollars to invest in our community. This plan can help to leverage those funds. She reviewed some of the benefits of applying the plan such as leveraging taxpayer dollars and

improving quality of life. She said that the Joint Ad Hoc Climate Resiliency Committee is asking the County to adopt the report and use the recommendations to inform decision-making.

The Dalles City Council Member Dan Richardson said that the City Council did not adopt the plan last week as one Council Member asked for more time to review it. He noted that the other 4 Council Members were in favor. He said that the intent is to share it with staff and ask them to come back in the future with what is applicable and how we can take action. He said that the Committee is not issuing marching orders but providing motivation to talk about addressing issues in actionable terms. It will require creativity and forward thinking; on average, we are getting drier and hotter. We need to think about it and act in a real-world way. The Committee members provided a real act of service to put this together. We need to evaluate what is feasible and affordable.

Ms. Gambee pointed out that when seeking funding, the grant agencies usually ask if there is a plan, support or work being done; this document will provide that.

Mr. Stone commented that one of the great things about this is the compilation of information and resources that will help us to provide our core services. We are already doing a lot of the items identified such as the work at the Fairgrounds where we are replacing an aging water system and have a grant for the heating and cooling. We are also pursuing funding for electronic vehicle (EV) charging stations. We can incorporate some of the recommendations into our daily work. He recommended that the Board accept the report and charge him with getting it out to our departments for work.

Chair Kramer thanked the Committee for the significant effort they put into this document. He said a lot is being done already and we have not harvested all of the low-hanging fruit – that warrants more conversation. He noted that WyEast has been ongoing for about 12 years; they started by working with farmers' markets and are now working with electric tractors and updated, modern irrigation systems. We, as a region, are setting a model for the state. We have a lot more to do and this is a good starting point. He pointed out that not all of us are using electric lawn care equipment and only 10% of us are recycling – we need to do a better job and that comes through education. He applauded the Committee for the work they have done. He said he is willing to accept the report but is not ready, at this time, to set policy.

Commissioner Brady said he also appreciates this work – it is an issue that is hard to wrap your arms around. He said that he attended the World Climate Conference 20 years ago; there is a lot to do and we are playing catch-up. He said that Ms. Gambee gave us an excellent reason to accept this in order to promote what other partners are doing. This gives us every reason to say that we share an interest in energy efficiency with our partners. He said he supports Mr. Stone's recommendation; details will come back for us to use in the future.

Vice-Chair Hege said that he likes that the document is very practical. There is a lot of low-hanging fruit and that would give us a good start. He said he has a lot of questions and will meet with Ms. Gambee to do a deeper dive into the document. He stated that there are entities that are doing a good job and others that could use some encouragement. He said this is the start of something and as we move through decision-making we can ask ourselves if what we are doing supports this plan.

Vice-Chair Hege went on to say that he did not see anything in the plan about harvesting rain water; there is a surprising amount of precipitation that can be collected inexpensively. He also pointed out that electric bikes are becoming more popular and are a good way to get around.

Chair Kramer said that there were 10 people on the committee with another 20-30 people providing input. He said it is his goal to meet with the folks on the committee to get a better grasp of the final product.

Council Member Richardson said that one item is the recognition of plans in other communities; some of these plans are technically informed. He said that is something to consider.

Ms. Ferrer said another thing to consider is that other communities took up to 5 years to develop their plan; this committee had one year. She said they hope this document is the start of something bigger – perhaps a more formal, technical action plan.

Commissioner Brady proposed that they accept the document as a starting point for conversation. The document does not commit us to any specific action but can be used within our departments to have the deeper conversations. Mr. Stone said he agrees that the Board should accept the document which then becomes his action plan. There are years of work in this document as it is. This gives us the flexibility to move the document as a filter to future decisions. He suggested that

we let County departments take it and run with it.

The Board was in consensus to accept the Climate Resiliency Vision Document and direct the Administrative Officer to bring it to County departments for work.

Agenda Item - Commercial Property Assessed Clean Energy Program

Mid-Columbia Economic Development District (MCEDD) Executive Director Jessica Metta reviewed the presentation included in the Board Packet, saying this ties in with just what the Board has been discussing. This is a tool that can be adopted to support commercial property investment in energy efficiency. This program is available in 32 states and the District of Columbia. It is active in Hood River County which contracts with MCEDD for administration of the program.

Ms. Metta explained that the property owner would find the lender and then apply for the loan. There is no liability for the County; it is a benefit assessment lien that stays with the property. The loan is very secure with no money down and low interest rates. The term of the loan is for the useful life of the improvement which means the payments are very low. Oregon also allows for seismic improvements.

Ms. Metta said that one of the questions previously had been if government buildings are eligible; they are not. She stated the program is set up on their website. Hood River has prepared supporting documents they modified from Clackamas County. She said that the administrative burden seems reasonable and there will not be that many applications.

Ms. Metta said that another question had been around the availability of funding and why this program. She said that this is just another tool to help make projects happen. In a rural area, it will be somewhat limited but could encourage some of these climate-supporting activities.

Commissioner Brady said this is not something we have been waiting for but it can be helpful. In light of the recent Federal Reserve rate increase to 5%, he asked if this type of loan depends on negotiations or are the rates set.

Shelby Dupont with Moving Green Capital, a lender helping to fund these projects, explained that CPACE has its own loan product and it is often below market rate for interest. The interest rate is fixed but is spread over a long period of time and is an attractive funding source. She said it can help projects pencil

out in a way that allows them to move forward.

Vice-Chair Hege asked if there are any reasons to not adopt the program in Wasco County. Mr. Stone said that based on the document just adopted by the Board, this is in line with that. Maybe the only potential issue is someone putting a requirement on a property that may reduce the salability way into the future.

Vice-Chair Hege asked what the County would need to do. Ms. Metta said the next step would be a draft resolution, ordinance and possibly an IGA with MCEDD. Vice-Chair Hege asked if we can back out of the program. Ms. Metta replied that they could.

Chair Kramer asked how the liens are recorded. Mr. Stone replied that they would not be any different from any other lien and would be processed in the same way.

The Board was in consensus to move forward with the necessary steps to implement the Commercial Property Assessed Clean Energy Program in Wasco County.

Juvenile Crime Prevention Plan

Juvenile Services Director Molly Rogers said that the JCP Plan is similar to what Mr. Bachman presented earlier. She said she is happy to answer any questions.

Vice-Chair Hege asked if we have had these before. Ms. Rogers responded that we have been doing this since 2015. The program began in 1999. Vice-Chair Hege said this is exceptional work and amazing information.

The Board was in consensus to sign a letter of support for the Juvenile Crime Prevention Plan.

Consent Agenda – 4.5.2023 Minutes

{{{Vice-Chair Hege moved to approve the consent agenda which includes the 4.19.2023 Regular Session Minutes, Justice Reinvestment Grant Proposal Letter of Support and the revised Mt. Hood Economic Alliance IGA. Commissioner Brady seconded the motion which passed unanimously.}}

Commissioner Brady asked how active the Mt. Hood Economic Alliance is. Chair Kramer said the MHEA is the lender of last resort and they try to balance with

MCEDD's Loan Advisory Board to get funds out the door.

Commission Call

Commissioner Brady ran a video presentation about a community garden project that recently occurred at Heritage Heights Apartments on 10th Street in The Dalles. The video will be posted to the County website.

Vice-Chair Hege reviewed a presentation (attached) outlining the activity of the Community Outreach Team's recent trip to Washington D.C. to meet with legislators. He explained that they go to ask for project funding and for policies. He noted that our National Association of Counties membership dues are low but we get a lot of support from that organization.

Commissioner Brady asked what the overall success was for the trip. Vice-Chair Hege replied that they got some viable suggestions for QLife funding and they will work on that through our Emergency Manager. He said that there is a lot of value in the relationships that are built with legislators and their staff as well as regional public officials.

Chair Kramer said he is still working in Salem and will be testifying for a hearing tomorrow on HB2506 for super siting. He noted that the Senate walked out today so things have slowed down.

Chair Kramer stated that in his opinion we need to start talking about Public Health to get that back in-house. It is not viable for Wasco and Sherman County to act as a district; it is not balanced.

Vice-Chair Hege reported that we heard from NACo about a law suit that would outlaw the use of fire retardant. There is upcoming legislation to address that. House Resolution 1450, related to the Good Neighbor Program and fire fuel reduction, is trying to keep funding local. He encouraged the other Commissioners to take a look at that.

Chair Kramer asked if there was any discussion about the ARPA claw-back of funding. Vice-Chair Hege said that it was not a top concern as they think it will probably die.

Wasco County's representative on the Columbia River Gorge Commission, Rodger Nichols, said that the CRGC will meet next Tuesday for most of the day. He added that there are two hearings today in Goldendale around the pump WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION MAY 3, 2023 PAGE 16 storage project.

Chair Kramer reported that he was able to talk to Governor Kotek about the Gorge Commission as it relates to the expansion of the urban growth boundary and how we need a balance between economic development and recreation which should go hand in hand. He added that he also talked to her about mental health issues. He reported that one mental health provider has written a 4 page document outlining the deficiencies of Medicare and Medicaid in addressing mental health issues.

Commissioner Brady said that he spoke with Mr. Stone about the questions recently submitted by Public Health in regard to a possible return to the County as a department. The answer to most of the questions is that things are really not going to change in regard to the delivery of services. He said the major hang up is the State telling us how we can provide services to Sherman County.

Chair Kramer adjourned the meeting at 11:50 a.m.

Summary of Actions

MOTIONS

- To approve The Next Door Fee for Service Agreement supporting the Rural Transportation Equity Grant.
- To approve Grant Agreement 179362 between Wasco County and the Oregon Department of Human Services to create a cleaner air, warming and cooling space at the Wasco County Fairgrounds to serve the vulnerable residents of Wasco County in the event of an emergency.
- To approve the consent agenda 4.19.2023 Regular Session Minutes; Letter of Support for the Justice Reinvestment Program Proposal and the revised MHEA IGA.
- To proclaim May 7 through May 13, 2023 as Public Service Recognition Week and call upon all Wasco County citizens to celebrate public servants and their contributions this week and throughout the year.
- To approve Order 23-022 approving an Outdoor Mass Gathering for SOAK 2023, an arts festival and camping event, May 25-29, 2023, File 921-23-00004-PLNG.

CONSENSUS

- To sign the BiOp NEPA comment letter.
- To move forward with the renewal of the County's membership in

the Association of Oregon Counties, including the payment of dues.

- To sign a letter of support for the Juvenile Crime Prevention Plan.
- To provide a letter of support for the Justice Reinvestment Program Phase 1 application.
- To accept the Climate Resiliency Vision Document and direct the Administrative Officer to bring it to County departments for work.
- To move forward with the necessary steps to implement the Commercial Property Assessed Clean Energy Program in Wasco County.

Wasco County Board of Commissioners

Steven D. Kramer, Commission Chair

Scott C. Hege, Vice-Chai

Philip L. Brady, County Commissioner



DISCUSSION LIST

NEXT DOOR CONTRACT - Alice Cannon

CLEAN AIR GRANT AGREEMENT – Ali Postlewait

PUBLIC SERVICE PROCLAMATION

BOCC Regular Session: 5.3.2023



DISCUSSION ITEM

Next Door Contract

STAFF MEMO

NEXT DOOR CONTRACT

MOTION LANGUAGE



MEMORANDUM

SUBJECT: The Next Door, Inc. Fee for Service Agreement

TO: BOARD OF COUNTY COMMISSIONERS, TYLER STONE, KRISTEN CAMPBELL

FROM: KELLY HOWSLEY-GLOVER, PLANNING DIRECTOR

DATE: MAY 3, 2022

The County was awarded an \$85,000 State Rural Transportation Equity (RTE) grant in August 2022 to support public involvement activities with key populations including migrant workers, seasonal workers, and South County residents. Mid-Columbia Economic Development District (MCEDD) operates The Link transit service. MCEDD adopted a new Transit Development Plan in 2022, including plans for enhancements to existing transit service in Wasco County.

The State RTE grant seeks to reach these key populations to learn more about their transportation needs as a means to inform MCEDD's future investments and implementation of the Transit Development Plan. As a part of this outreach, Planning Department staff sought assistance from The Next Door, Inc. to inquire about the organization's ability to conduct a Spanish-language focus group this spring with seasonal agricultural workers to learn more about their transportation needs and knowledge of existing services.

The focus group will be composed of up to ten Spanish-speaking seasonal agricultural workers who will meet for up to 1.5 hours to discuss specific transportation questions and topics. The Next Door will plan the event with Planning staff, recruit participants, conduct the meeting in Spanish, and produce a summary report of the results for \$6,200. Planning staff is recommending to contract directly with The Next Door, in recognition of their unique history as a trusted service provider and connection with members of the Spanish-speaking community throughout the Columbia Gorge.



FEE FOR SERVICE AGREEMENT

The Next Door Inc. 965 Tucker Road Hood River, OR 97031

This Agreement sets forth the terms between The Next Door Inc. (TNDI) and the Service Recipient with regard to the performance by TNDI of the services contemplated herein.

TNDI PROGRAM: Equity and Outreach Training Services

SERVICE RECIPIENT INFORMATION

SERVICE RECIPIENT NAME: SERVICE RECIPIENT ADDRESS:

Wasco County Planning Department

2705 East 2nd Street The Dalles, Oregon 97058

CONTRACT TOTAL DOLLAR AMOUNT	TERM START DATE	TERM END DATE	
\$6,200	May 15, 2023	July 31, 2023	

NOTICE

Any notice to either party shall be in writing and shall be served in person, by electronic mail or by certified mail, addressed to the following individuals:

SERVICE RECIPIENT – please complete this section	THE NEXT DOOR INC.		
Contact: Alice Cannon	Contact: Eve Elderwell		
Address: 2705 East 2 nd Street	Address: 965 Tucker Road		
City, State, Zip: The Dalles, Oregon 97058	City, State, Zip: Hood River, OR 97031		
Phone: 541-506-2566	Phone: 808-769-8061		
Email: alicec@co.wasco.or.us	Email: evee@nextdoorinc.org		

ACCEPTED

FULL LEGAL NAME OF THE SERVICE RECIPIENT Please complete this section	EXECUTIVE DIRECTOR FOR THE NEXT DOOR INC.		
·	Sizuatura.		
Signature:	Signature:		
Printed Name: Steven D. Kramer	Printed Name: Janet L. Hamada, MSW		
Title: Chair, Wasco County Board of Commissioners	Title: Executive Director		
Date:	Date:		

THE NEXT DOOR, INC. FEE FOR SERVICE AGREEMENT

Description of Services. TNDI shall render the services and provide the deliverables identified in Exhibit A to this Agreement, attached hereto and incorporated by reference herein ("Services"), to the Service Recipient.

- **1. Payment**. In full consideration for the Services performed by TNDI under this Agreement, the Service Recipient shall pay or cause to be paid to TNDI the sum identified in Exhibit A Section 2 ("Payment Schedule") to this agreement. TNDI shall invoice the Service Recipient for the sums set forth in Exhibit A on a net 30-day basis on the schedule set forth on Exhibit A.
- **2. Term**. The term of the Services to be performed by TNDI under this Agreement is defined on page one. Time is of the essence in this Agreement. This term may be extended by mutual written agreement of the parties.
- 2. Confidentiality. Unless otherwise required by law, including, but not limited to the Oregon Public Records Policy, TNDI will exercise reasonable effort to maintain in confidence proprietary information disclosed or submitted to TNDI by the Service Recipient that is designated in writing as confidential information at the time of disclosure ("Confidential Information"). Confidential Information does not include information which: (a) is generally available in the public domain or becomes available to the public through no act of TNDI; or (b) is independently known prior to receipt thereof or is discovered independently by an employee of TNDI who had no access to the information supplied by the Service Recipient; or (c) is made available to TNDI as a matter of lawful right by a third party. TNDI retains the right to refuse to accept any such information which is not considered to be essential to the completion of the Services. The obligations of TNDI under this Section 4 shall survive and continue for one (1) year after this Agreement ends.
- **4. Equipment**. Equipment, supplies and materials purchased or produced under this Agreement shall be owned by TNDI, unless expressly stated otherwise herein.
- **5. Publicity and Endorsements.** Neither party will use the name service mark, trademark, or abbreviation thereof of the other party in any publicity, advertising, or news release without the prior written approval of the authorized representative of the other party. In addition, the Service Recipient shall not state or imply in any publication, advertisement, or other medium that TNDI has approved, endorsed or tested any product or service.
- **6. Liability**. Service Recipient agrees to indemnify and hold TNDI, its officers, employees, agents, and students, harmless from any loss, claim, damage or liability of any kind arising out of or in connection with the action or inaction of Service Recipient under this Agreement.
- **7. Representations and Warranties.** TNDI makes no warranties, express or implied as to any matter whatsoever, including without limitation the condition of the deliverables, whether tangible or intangible, or developed under this agreement; or the marketability or fitness for a particular purpose of deliverables.
- **8.** Addenda. The attached Addenda A and B are incorporated by reference. Terms set forth in Addendum shall control in case of conflict.

THE NEXT DOOR, INC. FEE FOR SERVICE AGREEMENT

EXHIBIT A

Section 1- Description of Services

The Next Door Inc. will support Wasco County with the following activities:

Migrant Seasonal Farmworker Latino Focus Group

- 1. Conducting one Focus Group on behalf of Wasco County
 - a. Two virtual planning meetings with County representative(s)
 - b. The County will provide focus group questions; TNDI will translate the questions into Spanish and in Plainer Language (as needed)
 - c. TNDI can review and offer feedback on the questions as needed
 - d. One follow-up debrief brief meeting with County representative(s) upon completion of the focus group
- 2. Event planning and coordination for one focus group to inform the County in planning for and developing equitable transportation routes for area migrant seasonal farmworkers
- 3. Participant recruitment for one Spanish focus group on behalf of Wasco County
 - a. Next Door staff will conduct outreach efforts as a part of coordinating the event
 - b. Participants demographics will include Latinx community members residing in Wasco County
 - i. The preferred audience will include migrant seasonal farmworkers willing to share their experiences accessing public transport, including gaps, challenges, and opportunities to access
 - c. TNDI staff will collect participant contact information in order to distribute incentives after the completion of the focus group
- 4. Facilitation of one focus group
 - a. The focus group shall consist of up to 10 participants
 - b. The session will be conducted online for up to 1.5 hours
 - c. The session will be conducted in Spanish
 - d. A notetaker shall be present during the session
 - e. A full summary report, with data analysis, shall be distributed to County staff upon the completion of the group.
- 5. Coordination of participant incentives during and after the event
 - a. \$100 gift card incentives will be provided for each focus group participant

Total \$6,200

II. COMPENSATION

Wasco County agrees to pay The Next Door Inc. a total amount of \$6,200 for the services described above.

III. INVOICING

TNDI will invoice Wasco County according to the following payment schedule, to be paid within 30 days after receipt of invoice:

- 50% at start of term
- 25% at midway point
- 25% at completion of term

THE NEXT DOOR, INC. FEE FOR SERVICE AGREEMENT

		Payment terms			
		30 days upon			
Agreement Total	Duration		execution	Mid way point	Upon completion
<\$2,500	Any				100%
>\$2,500-\$10,000	\leq 6months	50%			50%
	> 6 months	25%		25%	50%
>\$10,000	<u> 6 months</u>	<mark>50%</mark>		<mark>25%</mark>	<mark>25%</mark>
	> 6 months	25%		50%	25%

ADDENDUM "A" – GENERAL PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

THIS ADDENDUM "A" is made a part of that certain agreement between Wasco County, an Oregon political subdivision ("County"), and The Next Door, Inc. ("Contractor") dated ________, 2023 (the "Agreement"). The following terms are hereby incorporated into the Agreement:

- 1. <u>Qualifications</u>. Contractor represents that Contractor has the training, ability, knowledge, and experience to provide the Services described in the Agreement.
- 2. Public Contracting Rules. County selected Contractor to provide the Services described in the Agreement pursuant to a solicitation process consistent with its public contracting rules.
- 3. <u>Non-Assignability</u>. Neither party shall assign or transfer any interest in or duty under the Agreement without the written consent of the other.
 - 4. <u>Independent Contractor</u>. Contractor certifies that:
 - a. Contractor acknowledges that Contractor is an independent contractor as defined by ORS 670.600 and not an employee of County, shall not be entitled to benefits of any kind to which an employee of County is entitled and shall be solely responsible for all payments and taxes required by law. Furthermore, in the event that Contractor is found by a court of law or any administrative agency to be an employee of County for any purpose, County shall be entitled to offset compensation due, or to demand repayment of any amounts paid to Contractor under the terms of the Agreement, to the full extent of any benefits or other remuneration Contractor receives (from County or third party) as a result of the finding and to the full extent of any payments that County is required to make (to Contractor or to a third party) as a result of the finding.
 - b. Contractor represents that no employee of the County, or any partnership or corporation in which a County employee has an interest, has or will receive any remuneration of any description from Contractor, either directly or indirectly, in connection with the Agreement, except as specifically declared in writing.
 - c. Contractor is not an officer, employee, or agent of the County as those terms are used in ORS 30.265.
- 5. <u>Notices</u>. All notices, bills and payments shall be made in writing and may be given by personal delivery or mail. Payments may be made by personal delivery, mail, or electronic transfer. The following addresses shall be used to transmit notices and other information:

County:

Wasco County

Attention: Alice Cannon 2705 East 2nd Street The Dalles, OR 97058

Business Phone: 541-506-2560 / alicec@co.wasco.or.us

Contractor (*See* address on Agreement if blank):

The Next Door Inc. 965 Tucker Road Hood River, OR 97031

Notices mailed to the address provided for notice in this section shall be deemed given upon deposit in the United States mail, postage prepaid. In all other instances, notices, bills and payments shall be deemed given at the time of actual delivery.

6. Modifications in Writing. The Agreement is intended both as a final expression of the Agreement

ADDENDUM "A" – GENERAL PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

between the parties with respect to the included terms and as a complete and exclusive statement of the terms of the agreement. No modification of the Agreement shall be effective unless and until it is made in writing and signed by both parties.

- 7. Ownership of Work Documents. All work performed by Contractor and compensated by County pursuant to the Agreement shall be the property of County upon full compensation for that work performed or document produced to Contractor, and it is agreed by the parties that such documents are works made for hire. Contractor hereby conveys, transfers and grants to County all rights of reproduction and the copyright to all such documents.
- 8. <u>Labor and Material</u>. Contractor shall provide and pay for all labor, materials, equipment, tools, transportation, and other facilities and Services necessary for the proper execution and completion of all contract work, all at no cost to County other than the compensation provided in the Agreement.
- 9. <u>Termination for Convenience</u>. The Agreement may be terminated by County for convenience by giving seven (7) days' prior written notice of intent to terminate, without waiving any claims or remedies it may have against the Contractor. Upon termination under this paragraph, Contractor shall be entitled to payment in accordance with the terms of the Agreement for contract work completed and accepted before termination less previous amounts paid and any claim(s) County has against Contractor. Pursuant to this paragraph, Contractor shall submit an itemized invoice for all unreimbursed contract work completed before termination and all contract closeout costs actually incurred by Contractor. County shall not be liable for any costs invoiced later than thirty (30) days after termination unless Contractor can show good cause beyond its control for the delay.
- 10. <u>Termination for Cause</u>. County may terminate the Agreement effective upon delivery of written notice to Contractor, or at such later date as may be established by County, under any of the following conditions:
 - a. If County funding is not obtained and continued at levels sufficient to allow for purchases of the indicated quantity of Services. The Agreement may be modified to accommodate a reduction in funds.
 - b. If federal or state regulations or guidelines are modified, changed, or interpreted in such a way that the Services are no longer allowable or appropriate for purchase under the Agreement or are no longer eligible for the funding proposed for payments authorized by the Agreement.
 - c. If any license or certificate required by law or regulation to be held by Contractor to provide the Services required by the Agreement is for any reason denied, revoked, or not renewed.
- 11. <u>Termination for Default</u>. If Contractor fails to perform in the manner called for in the Agreement or if Contractor fails to comply with any other provisions of the Agreement, County may terminate the Agreement for default. Termination shall be effected by serving a notice of termination on Contractor setting forth the manner in which Contractor is in default. Contractor shall be paid the contract price only for Services performed in accordance with the manner of performance as set forth in the Agreement.
 - 12. <u>Remedies</u>. In the event of breach of the Agreement the parties shall have the following remedies:
 - a. If terminated under paragraph 11 by County due to a breach by Contractor, County may complete the work either itself, by agreement with another contractor, or by a combination thereof.
 - b. In addition to the above remedies for a breach by Contractor, County also shall be entitled to any other equitable and legal remedies that are available.
 - c. If County breaches the Agreement, Contractor's remedy shall be limited to termination of the Agreement and receipt of contract payments to which Contractor is entitled.

ADDENDUM "A" – GENERAL PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

- d. County shall not be liable for any indirect, incidental, consequential, or special damages under the Agreement or any damages arising solely from terminating the Agreement in accordance with its terms.
- e. Upon receiving a notice of termination, and except as otherwise directed in writing by County, Contractor shall immediately cease all activities related to the Services and work under the Agreement. As directed by County, Contractor shall, upon termination, deliver to County all then existing work product that, if the Agreement had been completed, would be required to be delivered to County.
- 13. <u>Nondiscrimination</u>. During the term of the Agreement, Contractor shall not discriminate against any employee or applicant for employment because of race, religion, color, sex, age, or national origin.
- 14. Governing Law; Jurisdiction; Venue. The Agreement shall be governed by and construed in accordance with the laws of the state of Oregon without regard to principles of conflicts of law. Any claim, action, suit or proceeding (collectively "Claim") between County and Contractor that arises from or relates to the Agreement which results in litigation shall be brought and conducted solely and exclusively within the Circuit Court of Wasco County for the state of Oregon; provided, however, if a Claim must be brought in a federal forum, then it shall be brought and conducted solely and exclusively within the United States Court for the State of Oregon.
- 15. <u>Compliance with Laws and Regulations</u>. Contractor shall comply with all state and local laws, regulations, executive orders and ordinances applicable to the Agreement or to the delivery of Services hereunder.
- 16. Experience, Capabilities and Resources. By execution of the Agreement, the Contractor agrees that Contractor has the skill, legal capacity, and professional ability necessary to perform all the Services required under the Agreement, and Contractor has the capabilities and resources necessary to perform the obligations of the Agreement.
- 17. Access to Records. For not less than three (3) years after the expiration of the Agreement and for the purpose of making audit, examination, excerpts, and transcripts, County, and its duly authorized representatives shall have access to Contractor's books, documents, papers, and records that are pertinent to the Agreement. If, for any reason, any part of the Agreement is involved in litigation, Contractor shall retain all pertinent records for not less than three years or until all litigation is resolved, whichever is longer. Contractor shall provide full access to these records to County, and its duly authorized representatives in preparation for and during litigation.
- 18. Representations and Warranties. Contractor represents and warrants to County that (1) Contractor has the power and authority to enter into and perform the Agreement, (2) when executed and delivered, the Agreement shall be a valid and binding obligation of Contractor enforceable in accordance with its terms, (3) Contractor shall, at all times during the term of the Agreement, be duly licensed to perform the Services, and if there is no licensing requirement for the profession or Services, be duly qualified and competent, (4) the Services under the Agreement shall be performed in accordance with the professional skill, care and standards of other professionals performing similar services under similar conditions, and (5) the Contractor is not in violation of any Oregon tax laws. The warranties set forth in this section are in addition to, and not in lieu of, any other warranties provided.
- 19. <u>Attorney Fees</u>. In case a suit or action is instituted to enforce the provisions of the Agreement, the parties agree that the losing party shall pay such sums as the court may adjudge reasonable for attorney fees and court costs, including attorney fees and costs on appeal.
- 20. <u>Confidentiality</u>. Contractor shall maintain the confidentiality of any of County's information that has been so marked as confidential, unless withholding such information would violate the law, create the risk of significant harm to the public or prevent Contractor from establishing a claim or defense in an

ADDENDUM "A" – GENERAL PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

adjudicatory proceeding. Contractor shall require similar agreements from County's and/or Contractor's subcontractors to maintain the confidentiality of information of County.

- 21. <u>Force Majeure</u>. Contractor shall not be deemed in default hereof nor liable for damages arising from its failure to perform its duties or obligations hereunder if such is due to causes beyond its reasonable control, including, but not limited to, acts of God, acts of civil or military authorities, fires, floods, windstorms, earthquakes, strikes or other labor disturbances, civil commotion or war.
- 22. <u>Waivers</u>. No waiver by County of any provision of the Agreement shall be deemed to be a waiver of any other provision hereof or of any subsequent breach by Contractor of the same or any other provision. County's consent to or approval of any act by Contractor requiring County's consent or approval shall not be deemed to render unnecessary the obtaining of County's consent to or approval of any subsequent act by Contractor, whether or not similar to the act so consented to or approved.
- 23. <u>Severability</u>. Any provisions of the Agreement which shall prove to be invalid, void or illegal shall in no way affect, impair or invalidate any other provision hereof, and such remaining provisions shall remain in full force and effect.
- 24. <u>Headings</u>. The captions contained in the Agreement are for convenience only and shall not be considered in the construction or interpretation of any provision hereof.
- 25. <u>Integration</u>. The Agreement, including the attached exhibits contains the entire agreement between the parties regarding the matters referenced herein and supersedes all prior written or oral discussions or agreements regarding the matters addressed by the Agreement.
- 26. <u>Amendments</u>. The Agreement shall not be waived, altered, modified, supplemented, or amended in any manner without a duly executed Amendment. Any amendments to the Agreement shall be effective only when reducing to writing and signed by both parties as below.
- 27. <u>Authority</u>. The representatives signing on behalf of the parties certify that they are duly authorized by the party for which they sign to make the Agreement.

ADDENDUM "B" – INSURANCE PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

THIS ADDENDUM "B" is made a part of that certain agreement between Wasco County, an Oregon political subdivision ("County"), and The Next Door, Inc. ("Contractor") dated ________, 2023 (the "Agreement"). The following terms are hereby incorporated into the Agreement:

- 1. <u>Indemnification</u>. Contractor agrees to indemnify and defend the County, its officers, agents, employees and volunteers and hold them harmless from any and all liability, causes of action, claims, losses, damages, judgments or other costs or expenses including attorney's fees and witness costs (at both trial and appeal level, whether or not a trial or appeal ever takes place) that may be asserted by any person or entity which in any way arise from, during or in connection with the performance of the work described in the Agreement, except to the extent that the liability arises out of the negligence of the County and its employees. Contractor's indemnification shall also cover claims brought against the County under state or federal workers' compensation laws. If any aspect of this indemnity shall be found to be illegal or invalid for any reason whatsoever, the illegality or invalidity shall not affect the validity of the remainder of this indemnification.
- 2. <u>Insurance</u>. Contactor shall provide all insurance called for below under the heading "Insurance Coverage Required." As evidence of the insurance coverages required by the Agreement, the Contractor shall furnish a certificate of insurance to County. The certificate will specify parties who are Additional Insured and must include a notice provision regarding cancellations. Insurance coverages required under the Agreement shall be obtained from insurance companies authorized to do business in the State of Oregon.
- 3. <u>Insurance Coverage Required</u>. Contractor shall not commence any work until Contractor obtains, at Contractor's own expense, all required insurance as specified below. Such insurance must have the approval of Wasco County as to limits, form and amount. The types of insurance Contractor is required to obtain or maintain for the full period of the Agreement will be:
 - a. COMMERCIAL GENERAL LIABILITY insurance coverage with a combined single limit of not less than \$2,000,000 for personal injury, bodily injury, advertising injury, property damage, premises, operations, products, completed operations and contractual liability. The insurance coverages provided for herein must be endorsed as primary and non-contributory to any insurance of County, its officers, employees or agents. Each such policy obtained by Contractor shall provide that the insurer shall defend any suit against the named insured and the additional insureds, their officers, agents, or employees, even if such suit is frivolous or fraudulent. Such insurance shall provide County with the right, but not the obligation, to engage its own attorney for the purpose of defending any legal action against County, its officers, agents, or employees, and that Contractor shall indemnify County for costs and expenses, including reasonable attorneys' fees, incurred or arising out of the defense of such action. The policy shall be endorsed to name Wasco County, its officers, agents, employees and volunteers as an additional insured. The additional insured endorsement shall not include declarations that reduce any per occurrence or aggregate insurance limit. The Contractor shall provide additional coverage based on any outstanding claim(s) made against policy limits to ensure that minimum insurance limits required by the County are maintained. Construction contracts may include aggregate limits that apply on a "per location" or "per project" basis. The additional insurance protection shall extend equal protection to County as to Contractor or subcontractors and shall not be limited to vicarious liability only or any similar limitation. To the extent any aspect of this Paragraph shall be deemed unenforceable, then the additional insurance protection to County shall be narrowed to the maximum amount of protection allowed by law.
 - b. AUTOMOBILE LIABILITY insurance coverage with a combined single limit of not less than \$500,000 for bodily injury and property damage resulting from operation of a motor vehicle. Commercial Automobile Liability Insurance shall provide coverage for any motor vehicle driven by or on behalf of Contractor during the course of providing Services under the

ADDENDUM "B" – INSURANCE PROVISIONS to WASCO COUNTY PERSONAL SERVICES AGREEMENT

Agreement. Commercial Automobile Liability is required for contractors that own business vehicles registered to the business. Examples include: plumbers, electricians or construction contractors. An example of an acceptable personal automobile policy is a contractor who is a sole proprietor that does not own vehicles registered to the business.

- c. WORKERS' COMPENSATION AND EMPLOYER'S LIABILITY as statutorily required for persons performing work under the Agreement. Any subcontractor hired by Contractor shall also carry Workers' Compensation and Employers' Liability coverage.
- d. ADDITIONAL INSURED PROVISIONS. The Commercial General Liability Insurance and other policies the County deems necessary shall include the County as an additional insured with respect to the Agreement.
- e. NOTICE OF CANCELLATION. There shall be no cancellation, material change, exhaustion of aggregate limits or intent not to renew insurance coverage without 30 days written notice to the County. Any failure to comply with this provision will not affect the insurance coverage provided to the County. The certificates of insurance provided to the County shall state that the insurer shall endeavor to provide 30 days' notice of cancellation to the County.
- f. CERTIFICATES OF INSURANCE. As evidence of the insurance coverage required by the Agreement, the Contractor shall furnish a Certificate of Insurance to the County. No contract shall be effected until the required certificates have been received and approved by the County. The certificate will specify and document all provisions within the Agreement. A renewal certificate will be sent to the above address no less than 10 days prior to coverage expiration.
- g. PRIMARY COVERAGE CLARIFICATION. The parties agree that Contractor's coverage shall be primary to the extent permitted by law. The parties further agree that other insurance maintained by the County is excess and not contributory insurance with the insurance required in this section.

The procuring of required insurance shall not be construed to limit Contractor's liability under the Agreement. Notwithstanding said insurance, Contractor shall be obligated for the total amount of any damage, injury, or loss caused by negligence or neglect connected with the Agreement.



MOTION

SUBJECT: The Next Door Contract

I move to approve The Next Door Fee for Service Agreement supporting the Rural Transportation Equity Grant.



DISCUSSION ITEM

Clean Air Grant Agreement

STAFF MEMO

RED CROSS LETTER OF SUPPORT

CLEAN AIR GRANT AGREEMENT

MOTION LANGUAGE





511 Washington Street, Suite 102 • The Dalles, OR 97058

p: [541] 506-2790 • f: [541] 506-2791 • www.co.wasco.or.us

Pioneering pathways to prosperity.

Board of County Commissioners 511 Washington St. Ste 302 The Dalles, OR 97058

Cleaner Air, Warming and Cooling Shelter Grant 179362

Dear Commissioners Kramer, Hege and Brady,

Wasco County received a notification letter on Jan 12th which stated the Wasco County has been selected to the next phase of the grant process for Cleaner AI, Warming and Cooling Center through the Oregon Department of Human Services (ODHS). A call for initial applicants was made in May/June 2022 by ODHS. Wasco Emergency Management in consultation with Sheriff's Office, Wasco County Administration and Facilities, determined that the Wasco County Fairgrounds would be the best candidate for a clean air, warming and Colling Shelter due to its location and its usage as Evacuation location and a Red Cross Shelter during Wildfire Season.

This Clean Air, Warming and Cooling Shelter grant (\$183,065) will allow Wasco County to install Air Conditioning and insulation to the two industrial buildings, the two 4H buildings and a generator that will be backup power for the industrial buildings. These buildings will then be used as shelters as needed during an incident.

The Grant will be administered by Wasco County Administration with consultation with Facilities, Emergency Management and the Fairgrounds.

Thank you for your consideration.

Sheridan McClellan, Emergency Manager Wasco County Emergency Management

Email: sheridanm@co.wasco.or.us

Phone: 541-506- 2790



Central and Eastern OR Chapter

815 SW Bond St. #110 Bend, OR 97702 Phone: (541) 640-2484

https://www.redcross.org/local/oregon.html

January 26, 2023

Patricia Smith Disaster Program Manager American Red Cross 815 SW Bond St. #110 Bend, OR 97702

To Sheridan McClellan,

Thank you for the invitation to tour the Tygh Valley Fairgrounds. Red Cross fully supports your efforts to retrofit this facility to serve as an emergency evacuation and shelter location for Wasco County, and we look forward to working together further.

The buildings would be suitable for mass care and sheltering, following the additions we discussed (insulation, HVAC capabilities, etc.) Red Cross supports your efforts to enhance critical infrastructure at the location, such as additional sources of potable water. As you're aware, we cannot operate a shelter if power and water are unavailable at the location due to issues with sanitation, support for people who have access or functional needs, or use durable medical equipment.

The building dimensions and capability following retrofit are as follows, and are a rough estimate of potential capacity. They also are based on our current space requirements of 40 square feet per person, at this time. These requirements are subject to change.

Building 1 (main building): 50'x100' = approximately 125 beds This building appears to be ADA accessible.

Building 2: 60'x30' = approximately 45 beds This building appears to be ADA accessible.

Building 3 (exhibit building – "open class"): 80'x34' = approximately 60 beds This building has an existing opportunity for 8 individual areas that could be curtained off for medical spaces, with additional space in the center for traditionally spaced beds.

Building 4 (exhibit building – "4H building"): 80'x40' = approximately 80 beds This building would be useful for a feeding space, as it has existing counters to put food on, space for tables/chairs, and a sink at the back for hand washing. Please feel free to contact me if I can be of further assistance on this project.

Building 5 ("fine arts/storage building"): 80'x38'
This building has an open footprint, and could be used for either additional sheltering capacity, or storage of supplies/space for things like refrigerators for medication, etc.

Dew Drop Inn: commercial kitchen with seating area for 15-20 people at a time. Also ADA accessible.

Both male and female restrooms are ADA accessible, and have shower facilities in each. If possible, making sure water heaters have an alternative power source would be beneficial.

Respectfully,

Patricia Smith

Patty Smith



Grant Agreement Number 179362

STATE OF OREGON INTERGOVERNMENTAL GRANT AGREEMENT

In compliance with the Americans with Disabilities Act, this document is available in alternate formats such as Braille, large print, audio recordings, Web-based communications and other electronic formats. To request an alternate format, please send an e-mail to dhs-publicationrequest@state.or.us or call 503-378-3486 (voice) or 503-378-3523 (TTY) to arrange for the alternative format.

This Agreement is between the State of Oregon, acting by and through its Oregon Department of Human Services, hereinafter referred to as "**ODHS**," and

Wasco County
511 Washington St., Ste. 101
The Dalles, OR 97058
Attention: Sheridan McClellan
Telephone: (541) 506-2790

E-mail address: sheridanm@co.wasco.or.us

hereinafter referred to as "Recipient."

The Program to be supported under this Agreement relates principally to the ODHS'

Office of Resilience and Emergency Management 3406 Cherry Ave. NE Keizer, OR 97303 Agreement Administrator: Max Seiler or delegate Telephone: (503) 890-2388

E-mail address: max.seiler@odhs.oregon.gov

1. Effective Date and Duration. This Agreement shall become effective on the date this Agreement has been fully executed by every party and, when required, approved by Department of Justice or on April 12, 2023, whichever date is later. Unless extended or terminated earlier in accordance with its terms, this Agreement shall expire on December 31, 2023. Agreement termination or expiration shall not extinguish or prejudice ODHS' right to enforce this Agreement with respect to any default by Recipient that has not been cured.

2. Agreement Documents.

- **a.** This Agreement consists of this document and includes the following listed exhibits which are incorporated into this Agreement:
 - (1) Exhibit A, Part 1: Program Description
 - (2) Exhibit A, Part 2: Disbursement and Financial Reporting
 - (4) Exhibit B: Standard Terms and Conditions
 - (5) Exhibit C: Subcontractor Insurance Requirements

There are no other Agreement documents unless specifically referenced and incorporated in this Agreement.

- b. In the event of a conflict between two or more of the documents comprising this Agreement, the language in the document with the highest precedence shall control. The documents comprising this Agreement shall be in the following descending order of precedence: this Agreement less all exhibits, Exhibits B, A, and C.
- 3. Grant Disbursement Generally. The maximum not-to-exceed amount payable to Recipient under this Agreement, which includes any allowable expenses, is \$183,065.00. ODHS will not disburse grant to Recipient in excess of the not-to-exceed amount and will not disburse grant until this Agreement has been signed by all parties. ODHS will disburse the grant to Recipient as described in Exhibit A.

4.	Contractor or Subrecipient Determination. In accordance with the State Controller's
	Oregon Accounting Manual, policy 30.40.00.104, ODHS' determination is that:
	☐ Recipient is a subrecipient ☐ Recipient is a contractor ☒ Not applicable
	Catalog of Federal Domestic Assistance (CFDA) $\#$ (s) of federal funds to be paid through this Agreement: $\underline{N/A}$

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- 5. Recipient Data and Certification.
 - **a. Recipient Information.** Recipient shall provide the information set forth below.

PLEASE PRINT OR TYPE THE FOLLOWING INFORMATION

Recipient Name (exa	ictly a	s filed wit	h the IRS):
Street address:			
City, state, zip code:			
Email address:			
Telephone:	()	Facsimile: ()
_		_	nt shall provide the following information upon ll insurance listed herein must be in effect prior to
Workers' Compensation	n Insur	rance Com	pany:
Policy #:			Expiration Date:

- **b. Certification**. Without limiting the generality of the foregoing, by signature on this Agreement, the Recipient hereby certifies under penalty of perjury that:
 - (1) Recipient acknowledges that the Oregon False Claims Act, ORS 180.750 to 180.785, applies to any "claim" (as defined by ORS 180.750) that is made by (or caused by) the Recipient and that pertains to this Agreement or to the project for which the grant activities are being performed. Recipient certifies that no claim described in the previous sentence is or will be a "false claim" (as defined by ORS 180.750) or an act prohibited by ORS 180.755. Recipient further acknowledges that in addition to the remedies under this Agreement, if it makes (or causes to be made) a false claim or performs (or causes to be performed) an act prohibited under the Oregon False Claims Act, the Oregon Attorney General may enforce the liabilities and penalties provided by the Oregon False Claims Act against the Recipient;
 - (2) The information shown in this Section 5a. "Recipient Information", is Recipient's true, accurate and correct information;
 - (3) To the best of the undersigned's knowledge, Recipient has not discriminated against and will not discriminate against minority, women or emerging small business enterprises certified under ORS 200.055 in obtaining any required subcontracts;
 - (4) Recipient and Recipient's employees and agents are not included on the list titled "Specially Designated Nationals" maintained by the Office of Foreign Assets Control of the United States Department of the Treasury

- and currently found at: https://www.treasury.gov/resource-center/sanctions/SDN-List/Pages/default.aspx;
- (5) Recipient is not listed on the non-procurement portion of the General Service Administration's "List of Parties Excluded from Federal procurement or Non-procurement Programs" found at: https://www.sam.gov/SAM;
- (6) Recipient is not subject to backup withholding because:
 - (a) Recipient is exempt from backup withholding;
 - (b) Recipient has not been notified by the IRS that Recipient is subject to backup withholding as a result of a failure to report all interest or dividends; or
 - (c) The IRS has notified Recipient that Recipient is no longer subject to backup withholding; and
- (7) Recipient's Federal Employer Identification Number (FEIN) or Social Security Number (SSN) provided is true and accurate. If this information changes, Recipient is required to provide ODHS with the new FEIN or SSN within 10 days.

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179362-0/be ODHS IGA Grant Agreement (reviewed by DOJ)

RECIPIENT, BY EXECUTION OF THIS AGREEMENT, HEREBY ACKNOWLEDGES THAT RECIPIENT HAS READ THIS AGREEMENT, UNDERSTANDS IT, AND AGREES TO BE BOUND BY ITS TERMS AND CONDITIONS.

6. Signatures. This Agreement and any subsequent amendments may be executed in several counterparts, all of which when taken together shall constitute one agreement binding on all parties, notwithstanding that all parties are not signatories to the same counterpart. Each copy of the Agreement and any amendments so executed shall constitute an original.

Wasco County By:	
Authorized Signature	Printed Name
Title	Date
State of Oregon acting by and thro By:	ough its Oregon Department of Human Services
Authorized Signature	Printed Name
Title	Date
Approved for Legal Sufficiency:	
Belle Na, AAG, approved via email of	dated on 04/12/2023
Department of Justice	Date

EXHIBIT A

Part 1

Program Description

1. Purpose and Background.

As a result of Senate Bill 1536 (2022 Regular Session), which amended ORS 431A.410 and ORS 431A.412, the Oregon Department of Human Services (ODHS) is the lead state agency for supporting cleaner air, warming, and cooling spaces in the State of Oregon and is tasked with providing grant funds to local governmental entities, Tribal Nations, and public education providers so they are able to support such spaces within their community.

The purpose of this Grant Agreement allows ODHS to grant funds to Recipient to assist with improving and sustaining Recipient's Wasco County Fairgrounds, located at 81849 Fairgrounds Rd., Tygh Valley, OR 97063, (the "Fairgrounds"), to create a cleaner air, warming and cooling space for the vulnerable residents of Wasco County, Oregon.

2. Program Description.

Recipient shall use the grant funds to improve and sustain the Recipient's Fairgrounds in order to provide a safe cleaner air, warming and cooling space for the residents of Wasco County, Oregon when an emergency event occurs. Recipient must use the grant funds to support the Grant Activities listed in Section 3. below.

3. Grant Activities.

- **a.** Recipient shall modernize, improve, or sustain the Fairgrounds so it is able to be used as a cleaner air, warming and cooling space.
- **b.** Recipient shall continue to pay for all Fairgrounds operational costs, to include, but not limited to, staff salaries, taxes, utilities, and supplies, related to providing a safe cleaner air, warming and cooling space.
- c. Recipient shall ensure the Fairgrounds is available to the residents of Wasco County, Oregon at no charge during poor air quality, extreme heat, or cold weather events.
- **d.** Recipient shall notify 2-1-1 of the Fairgrounds' hours of operation and location when a poor air quality, extreme heat, or cold event occurs.

4. Reporting Requirements.

- **a.** Preliminary Progress Report.
 - (1) Recipient shall submit a preliminary progress report by June 1, 2023 to the ODHS Agreement Administrator. The preliminary progress report shall be submitted via email to the ODHS Agreement Administrator's email address listed on page 1 of this Agreement, or to any other ODHS email address that ODHS provides in writing to the Recipient. The preliminary progress report must include the following:
 - (a) A statement describing how the grant funds have been used to modernize, improve, or sustain the Fairgrounds as a cleaner air,

- warming and cooling space to date. The statement should include the actual financial breakdown of how the grant funds have been utilized up to the point of the preliminary progress report submission and spending plan of how the remaining grant funds will be used to complete the modernization, improvement, or sustainability of the Fairgrounds as a cleaner air, warming and cooling space.
- (b) If the Fairgrounds was open due to an emergency event(s) prior to submission of the preliminary progress report, provide a short narrative of how the grant funding spent on the Fairgrounds improved the lives of community residents during the emergency event(s), include applicable community demographics if the data is available.
- (c) If the Fairgrounds was open due to an emergency event(s) prior to submission of the preliminary progress report, provide date(s) the Fairgrounds was open to community residents as a cleaner air, warming, or cooling space, the type of emergency event(s) (poor air quality, extreme heat, or cold event) that caused the Fairgrounds to be open, and the estimated of number of community residents served at each opening.
- (d) Any public health impacts that occurred due to poor air quality from wildfire events, excessive heat, or cold weather events, include air temperature, air quality index (AQI), and wind direction.
- (e) Provide feedback on improving ODHS' grant process and program for cleaner air, warming, and cooling spaces.

b. Final Report.

- (1) Recipient shall submit a final report by December 31, 2023 to the ODHS Agreement Administrator. The final report shall be submitted via email to the ODHS Agreement Administrator's email address listed on page 1 of this Agreement, or to any other ODHS email address that ODHS provides in writing to the Recipient. The report must include the following:
 - (a) A statement describing how the grant funds were used to modernize, improve, or sustain the Fairgrounds as a cleaner air, warming and cooling space. The statement should include the entire financial breakdown of how the grant funds were used to modernize, improve, or sustain the Fairgrounds to be a cleaner air, warming and cooling space.
 - (b) A short narrative of how the grant funding spent on the Fairgrounds improved the lives of community residents during an emergency event(s), include applicable community demographics if the data is available.

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- (c) Date(s) the Fairgrounds was open to community residents as a cleaner air, warming, or cooling space, the type of emergency event(s) (poor air quality, extreme heat, or cold event) that caused the Fairgrounds to be open, and the estimated of number of community residents served at each opening.
- (d) Any public health impacts that occurred due to poor air quality from wildfire events, excessive heat, or cold weather events, include air temperature, air quality index (AQI), and wind direction.
- (e) Provide final feedback on improving ODHS' grant process and program for cleaner air, warming, and cooling spaces.

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EXHIBIT A

Part 2

Disbursement and Financial Reporting

1. Expenditure of Grant Funds.

- a. ODHS will disburse grant funds to Recipient as defined below. Total disbursement of Grant Funds to Recipient shall not exceed the maximum not-to-exceed amount payable to Recipient as specified in **Section 3.** "Grant **Disbursement Generally.**" of this Agreement.
 - (1) Upon execution of this Grant Agreement, Recipient shall submit a complete invoice to ODHS for the entire grant award amount specified in Section 3. "Grant Disbursement Generally." Upon ODHS receipt, review, and approval of the invoice submitted by Recipient, ODHS will disburse the entire grant award of \$183,065.00 to Recipient.

2. Invoices.

- **a.** Recipient shall submit one (1) invoice, in accordance with Section 1. "Expenditure of Grant Funds." above, which must include:
 - (1) This Agreement number;
 - (2) Recipient's Name;
 - (3) Recipient's Address;
 - (4) Recipient's Invoice Number; and
 - (5) Amount of grant award.
- **b.** Grant funds will be disbursed to Recipient upon ODHS approval of the invoice.
- c. Invoice must be submitted via email to EmergencyManagement.Payments@odhsoha.Oregon.gov. The ODHS Agreement Administrator or a designated ODHS Representative will review the invoice for correctness and approval.
- 3. Allowable Expenses. Recipient must expend the grant funds exclusively on expenses necessarily incurred by Recipient in performing the Grant Activities described in Exhibit A, Part 1, Section 3., and subject to the following restrictions and any other restrictions imposed by other provisions of this Agreement, or by applicable law:
 - **a.** Grant funds disbursed under this Agreement must not be expended for costs that are not directly related to the operation of the Recipients program as described in Exhibit A, Part 1, Section 2. "Program Description.".
 - **b.** Any unused or remaining grant funds shall be returned to ODHS within 14 days of expiration or termination of this Agreement.

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EXHIBIT B

Standard Terms and Conditions

- 1. Governing Law, Consent to Jurisdiction. This Agreement shall be governed by and construed in accordance with the laws of the State of Oregon without regard to principles of conflicts of law. Any claim, action, suit or proceeding (collectively, "Claim") between ODHS or any other agency or department of the State of Oregon, or both, and Recipient that arises from or relates to this Agreement shall be brought and conducted solely and exclusively within the Circuit Court of Marion County for the State of Oregon; provided, however, if a Claim must be brought in a federal forum, then it shall be brought and conducted solely and exclusively within the United States District Court for the District of Oregon. In no event shall this Section be construed as a waiver by the State of Oregon of the jurisdiction of any court or of any form of defense to or immunity from any Claim, whether sovereign immunity, governmental immunity, immunity based on the eleventh amendment to the Constitution of the United States or otherwise. Each party hereby consents to the exclusive jurisdiction of such court, waives any objection to venue, and waives any claim that such forum is an inconvenient forum. This Section shall survive expiration or termination of this Agreement.
- 2. Compliance with Law. Recipient shall comply with all federal, state and local laws, regulations, executive orders and ordinances applicable to the Recipient and this Agreement. This Section shall survive expiration or termination of this Agreement.
- **3. Independent Parties.** The parties agree and acknowledge that their relationship is that of independent parties and that Recipient is not an officer, employee, or agent of the State of Oregon as those terms are used in ORS 30.265 or otherwise.

4. Grant Funds; Payments.

- a. Recipient is not entitled to compensation under this Agreement by any other agency or department of the State of Oregon. Recipient understands and agrees that ODHS' participation in this Agreement is contingent on ODHS receiving appropriations, limitations, allotments or other expenditure authority sufficient to allow ODHS, in the exercise of its reasonable administrative discretion, to participate in this Agreement.
- b. Disbursement Method. Disbursements under this Agreement will be made by Electronic Funds Transfer (EFT), unless otherwise mutually agreed, and shall be processed in accordance with the provisions of OAR 407-120-0100 through 407-120-0380 or OAR 410-120-1260 through OAR 410-120-1460, as applicable, and any other ODHS Oregon Administrative Rules that are program-specific to the billings and payments. Upon request, Recipient must provide its taxpayer identification number (TIN) and other necessary banking information to receive EFT payment. Recipient must maintain at its own expense a single financial institution or authorized payment agent capable of receiving and processing EFT using the Automated Clearing House (ACH) transfer method. The most current designation and EFT information will be used for all disbursements under this Agreement. Recipient must provide this designation and information on a form

provided by ODHS. In the event that EFT information changes or the Recipient elects to designate a different financial institution for the receipt of any payment made using EFT procedures, Recipient will provide the changed information or designation to ODHS on an ODHS-approved form.

- that are expended in violation or contravention of one or more of the provisions of this Agreement "Misexpended Funds" or that remain unexpended on the earlier of termination or expiration of this Agreement must be returned to ODHS. Recipient shall return all Misexpended Funds to ODHS promptly after ODHS' written demand and no later than 15 days after ODHS' written demand. Recipient shall return all Unexpended Funds to ODHS within 14 days after the earlier of termination or expiration of this Agreement. ODHS, in its sole discretion, may recover Misexpended or Unexpended Funds by withholding from payments due to Recipient such amounts, over such periods of time, as are necessary to recover the amount of the overpayment. Prior to withholding, if Recipient objects to the withholding or the amount proposed to be withheld, Recipient shall notify ODHS that it wishes to engage in dispute resolution in accordance with Section 14 of this Exhibit.
- **6. Ownership of Work Product.** Reserved.

7. Contribution.

- a. If any third party makes any claim or brings any action, suit or proceeding alleging a tort as now or hereafter defined in ORS 30.260 ("Third Party Claim") against a liability, the Notified Party must promptly notify the Other Party in writing of the Third Party Claim and deliver to the Other Party a copy of the claim, process, and all legal pleadings with respect to the Third Party Claim. Either party is entitled to participate in the defense of a Third Party Claim, and to defend a Third Party Claim with counsel of its own choosing. Receipt by the Other Party of the notice and copies required in this paragraph and meaningful opportunity for the Other Party to participate in the investigation, defense and settlement of the Third Party Claim with counsel of its own choosing are conditions precedent to the Other Party's liability with respect to the Third Party Claim.
- With respect to a Third Party Claim for which the State is jointly liable with the Recipient (or would be if joined in the Third Party Claim), the State shall contribute to the amount of expenses (including attorneys' fees), judgments, fines and amounts paid in settlement actually and reasonably incurred and paid or payable by the Recipient in such proportion as is appropriate to reflect the relative fault of the State on the one hand and of the Recipient on the other hand in connection with the events which resulted in such expenses, judgments, fines or settlement amounts, as well as any other relevant equitable considerations. The relative fault of the State on the one hand and of the Recipient on the other hand shall be determined by reference to, among other things, the parties' relative intent, knowledge, access to information and opportunity to correct or prevent the circumstances resulting in such expenses, judgments, fines or settlement amounts. The State's contribution amount in any instance is capped to the same extent it

- would have been capped under Oregon law if the State had sole liability in the proceeding.
- With respect to a Third Party Claim for which the Recipient is jointly liable with c. the State (or would be if joined in the Third Party Claim), the Recipient shall contribute to the amount of expenses (including attorneys' fees), judgments, fines and amounts paid in settlement actually and reasonably incurred and paid or payable by the State in such proportion as is appropriate to reflect the relative fault of the Recipient on the one hand and of the State on the other hand in connection with the events which resulted in such expenses, judgments, fines or settlement amounts, as well as any other relevant equitable considerations. The relative fault of the Recipient on the one hand and of the State on the other hand shall be determined by reference to, among other things, the parties' relative intent, knowledge, access to information and opportunity to correct or prevent the circumstances resulting in such expenses, judgments, fines or settlement amounts. The Recipient's contribution amount in any instance is capped to the same extent it would have been capped under Oregon law if it had sole liability in the proceeding.

This Section shall survive expiration or termination of this Agreement.

8. Indemnification by Subcontractors. Recipient shall take all reasonable steps to require its contractor(s) that are not units of local government as defined in ORS 190.003, if any, to indemnify, defend, save and hold harmless the State of Oregon and its officers, employees and agents ("Indemnitee") from and against any and all claims, actions, liabilities, damages, losses, or expenses (including attorneys' fees) arising from a tort (as now or hereafter defined in ORS 30.260) caused, or alleged to be caused, in whole or in part, by the negligent or willful acts or omissions of Recipient's contractor or any of the officers, agents, employees or subcontractors of the contractor ("Claims"). It is the specific intention of the parties that the Indemnitee shall, in all instances, except for Claims arising solely from the negligent or willful acts or omissions of the Indemnitee, be indemnified by the contractor from and against any and all Claims. This Section shall survive expiration or termination of this Agreement.

9. Default; Remedies; Termination.

- **a.** <u>Default by Recipient.</u> Recipient shall be in default under this Agreement if:
 - (1) Recipient fails to perform, observe or discharge any of its covenants, agreements or obligations set forth herein;
 - (2) Any representation, warranty or statement made by Recipient herein or in any documents or reports relied upon by ODHS to measure compliance with this Agreement, the expenditure of disbursements or the desired outcomes by Recipient is untrue in any material respect when made;
 - (3) Recipient (1) applies for or consents to the appointment of, or taking of possession by, a receiver, custodian, trustee, or liquidator of itself or all of its property, (2) admits in writing its inability, or is generally unable, to pay its debts as they become due, (3) makes a general assignment for the benefit of its creditors, (4) is adjudicated a bankrupt or insolvent, (5)

- commences a voluntary case under the Federal Bankruptcy Code (as now or hereafter in effect), (6) files a petition seeking to take advantage of any other law relating to bankruptcy, insolvency, reorganization, winding-up, or composition or adjustment of debts, (7) fails to controvert in a timely and appropriate manner, or acquiesces in writing to, any petition filed against it in an involuntary case under the Bankruptcy Code, or (8) takes any action for the purpose of effecting any of the foregoing; or
- (4) A proceeding or case is commenced, without the application or consent of Recipient, in any court of competent jurisdiction, seeking (1) the liquidation, dissolution or winding-up, or the composition or readjustment of debts, of Recipient, (2) the appointment of a trustee, receiver, custodian, liquidator, or the like of Recipient or of all or any substantial part of its assets, or (3) similar relief in respect to Recipient under any law relating to bankruptcy, insolvency, reorganization, winding-up, or composition or adjustment of debts, and such proceeding or case continues undismissed, or an order, judgment, or decree approving or ordering any of the foregoing is entered and continues unstayed and in effect for a period of sixty consecutive days, or an order for relief against Recipient is entered in an involuntary case under the Federal Bankruptcy Code (as now or hereafter in effect).
- b. ODHS' Remedies for Recipient's Default. In the event Recipient is in default under Section 9.a., ODHS may, at its option, pursue any or all of the remedies available to it under this Agreement and at law or in equity, including, but not limited to:
 - (1) termination of this Agreement under Section 9.c.(2);
 - (2) withholding all or part of monies not yet disbursed by ODHS to Recipient;
 - (3) initiation of an action or proceeding for damages, specific performance, or declaratory or injunctive relief; or
 - (4) exercise of its right of recovery of overpayments under Section 5. of this Exhibit B.

These remedies are cumulative to the extent the remedies are not inconsistent, and ODHS may pursue any remedy or remedies singly, collectively, successively or in any order whatsoever. If a court determines that Recipient was not in default under Section 9.a., then Recipient shall be entitled to the same remedies as if this Agreement was terminated pursuant to Section 9.c.(1).

c. <u>Termination</u>.

- (1) <u>ODHS' Right to Terminate at its Discretion</u>. At its sole discretion, ODHS may terminate this Agreement:
 - (a) For its convenience upon 30 days' prior written notice by ODHS to Recipient;

- (b) Immediately upon written notice if ODHS fails to receive funding, appropriations, limitations, allotments or other expenditure authority at levels sufficient to continue supporting the program; or
- (c) Immediately upon written notice if federal or state laws, regulations, or guidelines are modified or interpreted in such a way that ODHS' support of the program under this Agreement is prohibited or ODHS is prohibited from paying for such support from the planned funding source.
- (d) Immediately upon written notice to Recipient if there is a threat to the health, safety, or welfare of any person receiving funds or benefitting from services under this Agreement "ODHS Client", including any Medicaid Eligible Individual, under its care.
- (2) ODHS' Right to Terminate for Cause. In addition to any other rights and remedies ODHS may have under this Agreement, ODHS may terminate this Agreement immediately upon written notice to Recipient, or at such later date as ODHS may establish in such notice if Recipient is in default under Section 9.a.
- (3) <u>Mutual Termination</u>. The Agreement may be terminated immediately upon mutual written consent of the parties or at such other time as the parties may agree in the written consent.
- (4) Return of Property. Upon termination of this Agreement for any reason whatsoever, Recipient shall immediately deliver to ODHS all of ODHS' property that is in the possession or under the control of Recipient at that time. This Section 9.c.(4) survives the expiration or termination of this Agreement.
- (5) <u>Effect of Termination.</u> Upon receiving a notice of termination of this Agreement or upon issuing a notice of termination to ODHS, Recipient shall immediately cease all activities under this Agreement unless, in a notice issued by ODHS, ODHS expressly directs otherwise.
- **10. Insurance.** All employers, including Recipient, that employ subject workers, as defined in ORS 656.027, shall comply with ORS 656.017 and shall provide workers' compensation insurance coverage for those workers, unless they meet the requirement for an exemption under ORS 656.126(2). Recipient shall require subcontractors to maintain insurance as set forth in Exhibit C, which is attached hereto.
- 11. Records Maintenance, Access. Recipient shall maintain all financial records relating to this Agreement in accordance with generally accepted accounting principles. In addition, Recipient shall maintain any other records, books, documents, papers, plans, records of shipments and payments and writings of Recipient, whether in paper, electronic or other form, that are pertinent to this Agreement, in such a manner as to clearly document Recipient's performance. All financial records, other records, books, documents, papers, plans, records of shipments and payments and writings of Recipient whether in paper, electronic or other form, that are pertinent to this Agreement, are collectively referred to as "Records." Recipient acknowledges and agrees that ODHS and the Secretary of

State's Office and the federal government and their duly authorized representatives shall have access to all Records to perform examinations and audits and make excerpts and transcripts. Recipient shall retain and keep accessible all Records for the longest of:

- **a.** Six years following final payment and termination of this Agreement;
- **b.** The period as may be required by applicable law, including the records retention schedules set forth in OAR Chapter 166; or
- **c.** Until the conclusion of any audit, controversy or litigation arising out of or related to this Agreement.
- 12. Information Privacy/Security/Access. If this Agreement requires or allows Recipient or, when allowed, its subcontractor(s), to have access to or use of any ODHS computer system or other ODHS Information Asset for which ODHS imposes security requirements, and ODHS grants Recipient or its subcontractor(s) access to such ODHS Information Assets or Network and Information Systems, Recipient shall comply and require all subcontractor(s) to which such access has been granted to comply with OAR 407-014-0300 through OAR 407-014-0320, as such rules may be revised from time to time. For purposes of this Section, "Information Asset" and "Network and Information System" have the meaning set forth in OAR 407-014-0305, as such rule may be revised from time to time.

13. Assignment of Agreement, Successors in Interest.

- a. Recipient shall not assign or transfer its interest in this Agreement without prior written consent of ODHS. Any such assignment or transfer, if approved, is subject to such conditions and provisions required by ODHS. No approval by ODHS of any assignment or transfer of interest shall be deemed to create any obligation of ODHS in addition to those set forth in this Agreement.
- **b.** The provisions of this Agreement shall be binding upon and inure to the benefit of the parties, their respective successors, and permitted assigns.
- **14. Resolution of Disputes.** The parties shall attempt in good faith to resolve any dispute arising out of this Agreement. In addition, the parties may agree to utilize a jointly selected mediator or arbitrator (for non-binding arbitration) to resolve the dispute short of litigation. This Section shall survive expiration or termination of this Agreement.
- 15. Subcontracts. Recipient shall not enter into any subcontracts for any part of the program supported by this Agreement without ODHS' prior written consent. In addition to any other provisions ODHS may require, Recipient shall include in any permitted subcontract under this Agreement provisions to ensure that ODHS will receive the benefit of subcontractor activity(ies) as if the subcontractor were the Recipient with respect to Sections 1, 2, 3, 6, 7, 8, 10, 11, 12, 13, 15, 16, and 17 of this Exhibit B. ODHS' consent to any subcontract shall not relieve Recipient of any of its duties or obligations under this Agreement.
- 16. No Third Party Beneficiaries. ODHS and Recipient are the only parties to this Agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement gives, is intended to give, or shall be construed to give or provide any benefit or right, whether directly, indirectly or otherwise, to third persons any greater than the

rights and benefits enjoyed by the general public unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this Agreement. This Section shall survive expiration or termination of this Agreement.

- 17. Severability. The parties agree that if any term or provision of this Agreement is declared by a court of competent jurisdiction to be illegal or in conflict with any law, the validity of the remaining terms and provisions shall not be affected, and the rights and obligations of the parties shall be construed and enforced as if the Agreement did not contain the particular term or provision held to be invalid. This Section shall survive expiration or termination of this Agreement.
- **18. Notice.** Except as otherwise expressly provided in this Agreement, any communications between the parties hereto or notices to be given hereunder shall be given in writing by personal delivery, facsimile, e-mail, or mailing the same, postage prepaid to Recipient or ODHS at the address or number set forth in this Agreement, or to such other addresses or numbers as either party may indicate pursuant to this Section. Any communication or notice so addressed and mailed by regular mail shall be deemed received and effective five days after the date of mailing. Any communication or notice delivered by e-mail shall be deemed received and effective five days after the date of e-mailing. Any communication or notice delivered by facsimile shall be deemed received and effective on the day the transmitting machine generates a receipt of the successful transmission, if transmission was during normal business hours of the Recipient, or on the next business day if transmission was outside normal business hours of the Recipient. Notwithstanding the foregoing, to be effective against the other party, any notice transmitted by facsimile must be confirmed by telephone notice to the other party. Any communication or notice given by personal delivery shall be deemed effective when actually delivered to the addressee.

ODHS: Office of Contracts & Procurement

635 Capitol Street NE, Suite 350

Salem, OR 97301

Telephone: 503-945-5818

Fax: 503-378-4324

This Section shall survive expiration or termination of this Agreement.

- **19. Headings.** The headings and captions to sections of this Agreement have been inserted for identification and reference purposes only and shall not be used to construe the meaning or to interpret this Agreement.
- 20. Amendments; Waiver; Consent. ODHS may amend this Agreement to the extent provided herein, the solicitation document, if any from which this Agreement arose, and to the extent permitted by applicable statutes and administrative rules. No amendment, waiver, or other consent under this Agreement shall bind either party unless it is in writing and signed by both parties and when required, approved by the Department of Justice. Such amendment, waiver, or consent shall be effective only in the specific instance and for the specific purpose given. The failure of either party to enforce any provision of this Agreement shall not constitute a waiver by that party of that or any other provision. This Section shall survive the expiration or termination of this Agreement.

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- **21. Merger Clause.** This Agreement constitutes the entire agreement between the parties on the subject matter hereof. There are no understandings, agreements, or representations, oral or written, not specified herein, regarding this Agreement.
- **22. Limitation of Liabilities.** NEITHER PARTY SHALL BE LIABLE TO THE OTHER FOR ANY INCIDENTAL OR CONSEQUENTIAL DAMAGES ARISING OUT OF OR RELATED TO THIS AGREEMENT. NEITHER PARTY SHALL BE LIABLE FOR ANY DAMAGES OF ANY SORT ARISING SOLELY FROM THE TERMINATION OF THIS AGREEMENT OR ANY PART HEREOF IN ACCORDANCE WITH ITS TERMS.

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179362-0/be Page 17 of 20 ODHS IGA Grant Agreement (reviewed by DOJ) Updated: 3/1/2021

EXHIBIT C

Subcontractor Insurance Requirements

Recipient shall require its first tier contractor(s) (Contractor) that are not units of local government as defined in ORS 190.003, if any, to: i) obtain insurance specified under TYPES AND AMOUNTS and meeting the requirements under ADDITIONAL INSURED, CONTINUOUS CLAIMS MADE COVERAGE, NOTICE OF CANCELLATION OR CHANGE, and CERTIFICATES OF INSURANCE before the contractors perform under contracts between Recipient and the contractors (the "Subcontracts"), and ii) maintain the insurance in full force throughout the duration of the Subcontracts. The insurance must be provided by insurance companies or entities that are authorized to transact the business of insurance and issue coverage in the State of Oregon and that are acceptable to ODHS. Recipient shall not authorize contractors to begin work under the Subcontracts until the insurance is in full force. Thereafter, Recipient shall monitor continued compliance with the insurance requirements on an annual or more frequent basis. Recipient shall incorporate appropriate provisions in the Subcontracts permitting it to enforce contractor compliance with the insurance requirements and shall take all reasonable steps to enforce such compliance. Examples of "reasonable steps" include issuing stop work orders (or the equivalent) until the insurance is in full force or terminating the Subcontracts as permitted by the Subcontracts, or pursuing legal action to enforce the insurance requirements. In no event shall Recipient permit a contractor to work under a Subcontract when the Recipient is aware that the contractor is not in compliance with the insurance requirements. As used in this section, a "first tier" contractor is a contractor with which the county directly enters into a contract. It does not include a subcontractor with which the contractor enters into a contract.

TYPES AND AMOUNTS

WORKERS' COMPENSATION & EMPLOYERS' LIABILITY: All employers, including Contractor, that employ subject workers, as defined in ORS 656.027, shall comply with ORS 656.017 and shall provide workers' compensation insurance coverage for those workers, unless they meet the requirement for an exemption under ORS 656.126(2). Contractor shall require and ensure that each of its subcontractors complies with these requirements. If Contractor is a subject employer, as defined in ORS 656.023, Contractor shall also obtain employers' liability insurance coverage with limits not less than \$500,000 each accident. If contractor is an employer subject to any other state's workers' compensation law, Contactor shall provide workers' compensation insurance coverage for its employees as required by applicable workers' compensation laws including employers' liability insurance coverage with limits not less than \$500,000 and shall require and ensure that each of its out-of-state subcontractors complies with these requirements.

COMMERCIAL GENERAL LIABILITY: Required

Commercial General Liability Insurance covering bodily injury and property damage in a form and with coverage that are satisfactory to the State. This insurance shall include personal and advertising injury liability, products and completed operations, contractual liability coverage for the indemnity provided under this contract, and have no limitation of coverage to designated premises, project or operation. Coverage shall be written on an occurrence basis in an amount of not less than \$1,000,000.00 per occurrence. Annual aggregate limit shall not be less than \$2,000,000.00.

AUTOMOBILE LIABILITY INSURANCE: Required Not required
PROFESSIONAL LIABILITY: Required Not required
NETWORK SECURITY AND PRIVACY LIABILITY: \square Required \boxtimes Not required
POLLUTION LIABILITY: Required Not required
EXCESS/UMBRELLA INSURANCE: A combination of primary and excess/umbrella

EXCESS/UMBRELLA INSURANCE: A combination of primary and excess/umbrella insurance may be used to meet the required limits of insurance.

ADDITIONAL COVERAGE REQUIREMENTS: Contractor's insurance shall be primary and non-contributory with any other insurance. Contractor shall pay for all deductibles, self-insured retention and self-insurance, if any.

ADDITIONAL INSURED: All liability insurance, except for Workers' Compensation, Professional Liability, and Network Security and Privacy Liability (if applicable), required under this Subcontract must include an additional insured endorsement specifying the State of Oregon, its officers, employees and agents as Additional Insureds, including additional insured status with respect to liability arising out of ongoing operations and completed operations, but only with respect to Contractor's activities to be performed under this Contract. Coverage shall be primary and non-contributory with any other insurance and self-insurance. The Additional Insured endorsement with respect to liability arising out of your ongoing operations must be on ISO Form CG 20 10 07 04 or equivalent and the Additional Insured endorsement with respect to completed operations must be on ISO form CG 20 37 07 04 or equivalent.

WAIVER OF SUBROGATION: Contractor shall waive rights of subrogation which Contractor or any insurer of Contractor may acquire against the ODHS or State of Oregon by virtue of the payment of any loss. Contractor will obtain any endorsement that may be necessary to affect this waiver of subrogation, but this provision applies regardless of whether or not the ODHS has received a waiver of subrogation endorsement from the Contractor or the Contractor's insurer(s).

CONTINUOUS CLAIMS MADE COVERAGE: If any of the required liability insurance is on a claims made basis and does not include an extended reporting period of at least 24 months, then Contractor shall maintain continuous claims made liability coverage, provided the effective date of the continuous claims made coverage is on or before the effective date of the Contract, for a minimum of 24 months following the later of:

- Contractor 's completion and ODHS' acceptance of all Services required under the Contract, or
- (ii) ODHS or Contractor termination of this Contract, or
- (iii) The expiration of all warranty periods provided under this Contract.

CERTIFICATE(S) AND PROOF OF INSURANCE: Recipient shall obtain from the Contractor a Certificate(s) of Insurance for all required insurance before delivering any Goods and performing any Services required under this Contract. The Certificate(s) shall list the State of Oregon, its officers, employees and agents as a Certificate holder and as an endorsed Additional Insured. The Certificate(s) shall also include all required endorsements or copies of the applicable policy language effecting coverage required by this contract. If excess/umbrella insurance is used to meet the minimum insurance requirement, the Certificate of Insurance must

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include a list of all policies that fall under the excess/umbrella insurance. As proof of insurance ODHS has the right to request copies of insurance policies and endorsements relating to the insurance requirements in this Contract.

NOTICE OF CHANGE OR CANCELLATION: The Contractor or its insurer must provide at least 30 days' written notice to Recipient before cancellation of, material change to, potential exhaustion of aggregate limits of, or non-renewal of the required insurance coverage(s).

INSURANCE REQUIREMENT REVIEW: Contractor agrees to periodic review of insurance requirements by ODHS under this agreement and to provide updated requirements as mutually agreed upon by Contractor and ODHS.

STATE ACCEPTANCE: All insurance providers are subject to ODHS acceptance. If requested by ODHS, Contractor shall provide complete copies of insurance policies, endorsements, self-insurance documents and related insurance documents to ODHS' representatives responsible for verification of the insurance coverages required under this Exhibit C.

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179362-0/be Page 20 of 20 ODHS IGA Grant Agreement (reviewed by DOJ) Updated: 3/1/2021



MOTION

SUBJECT: Clean Air Grant Agreement

I move to approve Grant Agreement 179362 between Wasco County and the Oregon Department of Human Services to create a cleaner air, warming and cooling space at the Wasco County Fairgrounds to serve the vulnerable residents of Wasco County in the event of an emergency.



DISCUSSION ITEM

Public Service Proclamation

PROCLAMATION

MOTION LANGUAGE



PUBLIC SERVICE APPRECIATION MONTH, 2023 A PROCLAMATION

Wasco County's dedicated public servants are the lifeblood of our communities. Every day, hundreds of public workers and volunteers at all levels of government do extraordinary things to make our lives better and our county stronger. During Public Service Recognition Week, we honor the dedicated the local public servants who embody the spirit of service and endless possibilities that define Wasco County.

Public servants make crucial contributions in every community in America. They educate our children, keep our communities safe, deliver our mail, maintain our roads and bridges, provide health care, improve sustainability, and fight fires — among countless other essential services that keep our county safe and propel us forward.

Wasco County is incredibly proud and profoundly grateful for the many dedicated public employees and dedicated volunteers who serve the residents and visitors of Wasco County. This week, we recognize the indispensable contributions of our County's public servants. We honor all our public workers and volunteers who perform critical roles across our count. We are honored to serve these workers every day and humbled by their commitment to building a better Wasco County.

NOW, THEREFORE, the Wasco County Board of Commissioners do hereby proclaim May 7 through May 13, 2023, as Public Service Recognition Week and call upon all Wasco County citizens to celebrate public servants and their contributions this week and throughout the year.

Dated this 3 rd Day of May, 2023.
Wasco County Board of Commissioners
Steven D. Kramer, Chair
Scott C. Hege, Vice-Chair
Philip L. Brady, County Commissioner



MOTION

SUBJECT: Public Service Proclamation

I move to proclaim May 7 through May 13, 2023 as Public Service Recognition Week and call upon all Wasco County citizens to celebrate public servants and their contributions this week and throughout the year.



CONSENT AGENDA

MINUTES: 4.19.2023 REGULAR SESSION MINUTES

REVISED MT. HOOD ECONOMIC ALLIANCE IGA

BOCC Regular Session: 5.3.2023



WASCO COUNTY BOARD OF COMMISSIONERS REGULAR SESSION APRIL 19, 2023

This meeting was held in person and on Zoom https://wascocounty-org.zoom.us/j/3957734524
or call in to 1-253-215-8782 Meeting ID: 3957734524#

PRESENT: Steve Kramer, Chair

Scott Hege, Vice-Chair

Phil Brady, County Commissioner

STAFF: Kathy Clark, Executive Assistant

Tyler Stone, Administrative Officer

Chair Kramer opened the session at 9:00 a.m. with the Pledge of Allegiance.

Discussion Item - CAFFA Grant

County Assessor/Tax Collector Jill Amery reviewed the County Assessment Function Funding Assistance (CAFFA) memo included in the Board Packet, explaining that certain fees from all the counties go into this account and are then allocated to each county based on a formula. She said that funding from this program used to cover approximately 50% of our operations but now only covers 12-13%. This year we will get a little more than \$215,000. Commissioner Brady asked about the origin of the funds. Ms. Amery said it comes from recording fees and interest paid on property taxes.

Vice-Chair Hege asked about succession planning for the Chief Appraiser. Ms. Amery said we have about 18 months before the Chief Appraiser retires. It is a difficult position to fill. She said they would like to have someone in a year in advance and will advertise after tax season. She said that it is a challenge across the state and the position has been vacant for most of her 9 years as Assessor.

Vice-Chair Hege asked if pictometry is progressing. Ms. Amery said that with the weather, we may have to wait until next winter to run flights.

Vice-Chair Hege asked about the CoStar program mentioned in the memo. Ms. Amery said it is like a REALTOR®-owned multiple listing service. It is expensive – about \$5,400 annually - but with the volatility of the market, she believes it is needed. She stated that they will try it for a year.

Vice-Chair Hege asked if the County uses in-house automated remittance processing. Ms. Amery replied that we use LockBox which is an external

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automated processing system, but we do not have an in-house system.

Vice-Chair Hege asked to confirm that we has 50 new tax lots last year. Ms. Amery confirmed the number.

Vice-Chair Hege asked if the cost of running the Board of Property Tax Appeals is just for work done by the Assessor's Office. Ms. Amery answered that the cost encompasses all costs including staff time for the Clerk's and Assessor's Offices as well as supplies.

Vice-Chair Hege asked how our total expenditures for tax and assessment compare to other counties. Ms. Amery said that they are just starting to talk about that county to county. She said she is very grateful for Board of Commissioners support; some counties are not allocated enough funds to do the work. She said it is her sense that we are middle of the road.

{{{Commissioner Brady moved to approve the Form 8 Resolution required for submission of the 2022-2023 CAFFA Grant Application. Vice Chair Hege seconded the motion which passed unanimously.}}

Discussion Item - BOPTA Report

Chief Deputy Clerk Chrissy Zaugg reviewed the memo and report included in the Board Packet. Vice-Chair Hege commended County staff on the organization and professionalism demonstrated in the management of the process for the Board of Property Tax Appeals. He said that it can be an emotional process for citizens. He went on to say that we have some good professionals on the Board. The fact that we had only 9 appeals is remarkable; we used to have hundreds. Ms. Zaugg noted that all the reductions were stipulated – agreed upon between the citizen and the Assessor. Ms. Amery added that when someone questions their assessment, her office works with them to educate them on the process and they also update the records.

Commissioner Brady asked what it means to stipulate. Ms. Amery said they do a site visit and then discuss it with the owner to agree on a real market value.

County Clerk Lisa Gambee recognized Ruby Mason who has served on the Board for years and will be stepping off of that Board this year. Ms. Zaugg is trying to recruit more members. She also helps to educate Board members and property owners on the process. She added that the name of the Board will be changing to the Property Value Assessing Board which better reflects the function of the Board. She pointed out that a change in valuation does not always result in a reduction of taxes. She applauded Ms. Zaugg's oversight of the process.

Vice-Chair Hege noted that Board members are paid a small amount for their

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service; they have to participate in a full day of training every two years in order to be certified to serve.

Discussion Item - District 21 Letter of Support

Commissioner Brady said that this grant will replace fluorescent lighting with LED lighting in four schools. The lighting will be variable and can be controlled by teachers. In addition, they plan to put valves on the heating systems which will also be controllable in each room. He said that it is a good project and the letter of support demonstrates that what we have in common with the District is our service to citizens. If the Board adopts the Climate Change Resiliency plan, we will be able to demonstrate a more directly aligned goal of energy use reduction.

The Board was in consensus to provide a letter of support for School District 21's proposal to implement energy efficiency measures at three District schools.

Discussion Item - Lottery Grant Agreement

Sheriff Lane Magill thanked the Board for getting this on the agenda on such short notice. He thanked County Counsel Kristen Campbell, Mr. Stone, Finance Director Mike Middleton and the Columbia Care attorney for the yeoman's work they have done to move this forward. He explained that we made application for this grant over 2 years ago and have been working with legislators for this funding to go toward the Columbia Gorge Resolution Center. This agreement gives us the ability to move forward with the process. Columbia Care has received \$9.1 million toward this project, fully funded by the Oregon Health Authority about 4 weeks ago.

Mr. Stone said this agreement is one component of several. There will be a management agreement and a lease agreement that will follow. This agreement keeps the funding process moving; the other agreements will come to the Board in the near future.

Ms. Campbell said this is significant headway but we do have some work to do to finalize the documents. She thanked the team for keeping the momentum going for this process.

Commissioner Brady said he appreciates this work as it is a piece of the answer to houselessness and community safety. He said that he appreciates the work the Sheriff has done to get this done.

Chair Kramer questioned the \$2.7 million stated in Exhibit B, saying he has not seen that number previously. Sheriff Magill said that it is part of the funding secured by Columbia Care; part of the \$9.1 million total they have received in

WASCO COUNTY BOARD OF COMMISSIONERS

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funding. Chair Kramer commented that this has definitely been a team effort and he appreciates the Sheriff's leadership in keeping it moving.

{{{Vice Chair Hege moved to approve the State of Oregon Lottery Revenue Bonds Grant Agreement for the design, development, and construction of the Columbia Gorge Resolution Center. Commissioner Brady seconded the motion which passed unanimously.}}}

Agenda Item - District Meetings

At 9:32 a.m. Chair Kramer recessed from the Regular Session to open meetings for the Wasco County 4H & Extension Service District and the Wasco County Library Service District.

The Regular Session resumed at 9:37 a.m.

Agenda Item - Road Vacation Petition

Public Works Director Arthur Smith reviewed the memo included in the Board Packet. He explained that a mapping error on a portion of Tygh Ridge Road was recently discovered and needs to be corrected. He said that the process requires a directive from the Board for him to prepare a report. He said he would do that as quickly as possible in order to get the error corrected.

Commissioner Brady asked if the section is about $\frac{1}{2}$ mile. Mr. Smith replied that he has not measured the section. Chair Kramer said he did a drive by of that area and is fine with moving forward.

{{{Vice-Chair Hege moved to approve Order 23-021 directing the Public Works Director to prepare a report on the request to vacate a section of Tygh Ridge Road. Commissioner Brady seconded the motion which passed unanimously.}}}

Agenda Item - Building Codes Updates

Deputy Building Official Kylee Ruby reviewed the data included in the Board Packet. She noted that some projects take longer than others; the cost of materials slows progress.

Vice-Chair Hege asked what the reporting window is for the inspection data. Ms. Ruby replied that it is from July 1, 2022 through April 11, 2023. Vice-Chair Hege observed that it is a lot of inspections; he asked if they are individual inspection visits or could multiple inspections occur at a single visit. Mr. Ruby said that several inspections can happen during one visit, especially for final inspections.

Ms. Ruby said that the data for the permits issued is from January 1st to April 11th. She noted that there are about 20 applications currently in process. They have

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completed 64 reviews – that work is getting busier.

Commissioner Brady asked if they are able to keep up with the reviews. Ms. Ruby replied that she is not the only staff member qualified to do reviews. She reported that she was in training earlier this year and is still digging out of the backlog, but is still able to complete residential reviews within 2 weeks and commercial reviews within 4 weeks.

Commissioner Brady pointed out that the Board approved fee increases that went into effect earlier this year. He asked if there has been any feedback from that. Ms. Ruby said that the only feedback they have received has been from people who do not do a lot of building. Chair Kramer explained that the County had convened a group of contractors prior to the increases; they were aware that the increases were coming and understood that fees had not increased for many years. Vice-Chair Hege added that our Public Information Officer had conducted a survey of contractors; the feedback from that was remarkably positive.

Vice-Chair Hege asked about the relationship between valuation and fees. Ms. Ruby explained that for commercial projects, it based on the contractors valuation or square footage – whichever is greater. Residential is always based on square footage.

Vice-Chair Hege asked if there is a more efficient way to do inspections such as virtual inspections. Ms. Ruby said we accept photos for some of the inspections but sometimes that is just not effective. The bulk of inspections are in The Dalles so travel is not an issue.

Mr. Stone said that the State was in a pilot program for virtual inspections when we first looked at that. Building Official Mark VanVoast stated that the main problem with virtual inspections is the archival piece. The State is trying to come up with a way through Accela to store that information in the system; they want to be consistent across jurisdictions. All the inspection information is kept at the state level. We are allowed to adopt local policy to navigate through that as long as we meet State requirements for keeping the information. He added that you can ask for a photo but no one ever takes pictures of what they did wrong. When an inspector wanders around a site, they see things that they may not have even been there to inspect.

Vice-Chair Hege said we were really looking at virtual inspections for very remote areas. Mr. VanVoast said they are grouping those inspections together – it is a balance between our convenience and theirs. The same is true in Hood River County.

Commissioner Brady asked if the security for the information being stored is the

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responsibility of the State. Mr. VanVoast replied affirmatively saying that the State has servers in 4 states with a redundant system. When they developed Accella, they realized that individual jurisdictions cannot accommodate all that information and keep it secure.

Commissioner Brady asked if economists come to the Building Codes
Department for information. Mr. VanVoast replied that they do occasionally
contact us for information. We do not have time to compile data for them; we
point them to the information resources – they can compile it for themselves.
Vice-Chair Hege noted that State economists are always pulling this information.

Vice-Chair Hege asked about the \$800,000 in anticipated permit fees. Ms. Ruby said it is for a large industrial site permit which has not hit this report yet.

Vice-Chair Hege commended Mr. VanVoast and Ms. Ruby for the report. He said that the point of requesting the report is for the public to hear what has been going on since we took on the building codes program. He said that they are doing an exceptional job and this is wonderful information. He said he has a lot of contact with contractors and has heard no negatives about our program. He said that Mr. VanVoast is the Building Official for Hood River County; he wants to make sure that this arrangement in which he serves as the Building Official for both Wasco and Hood River Counties is working for him and for Hood River. Mr. VanVoast said that it is always great to have no complaints coming in; there is similar feedback in Hood River. He stated that this arrangement still feels like the rough draft, but the regional approach has huge benefits. We have to support each other as any other resource is just too far away and some are not available to us – we cannot easily get help from the State offices for inspections. We are working out the challenges with a lot of emphasis on training and cross-training to boost everyone up to their highest level. He said one of the challenges is to have a Hood River logoed truck show up to do an inspection in Wasco County; they are looking at the possibility of a mixed logo.

Commissioner Brady said that he lived for some time under 3rd world conditions which makes him appreciate our building inspection processes. Mr. VanVoast observed that not all jurisdictions throughout the country require the same level of permitting and inspection.

Vice-Chair Hege asked if the City of Hood River has a Building Codes
Department. Mr. VanVoast replied that they have a department but no
inspectors; his department is contracted to do that work on their behalf. We are
pooling resources to serve the public but each jurisdiction has their own control.

Vice-Chair Hege thanked Mr. VanVoast for his continuing efforts; it is working very well for Wasco County. Mr. VanVoast commented that Ms. Ruby is a big

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part of that; you need someone in the office to run things as he cannot be here on a day to day basis.

Agenda Item – Dufur ASA Waiver Requests

Emergency Manager Sheridan McClellan said that he and Chief Sarah Smith, representing Dufur Ambulance, are here to request support for waivers for Dufur Ambulance Service Area #3. He said the requests were received about a month ago by the ASA Committee and have been approved.

Commissioner Brady asked Ms. Smith to illustrate the problem they are trying to solve by asking for a split crew. Ms. Smith explained that the ambulance is located in Dufur; she lives in Friend. If there is a call in Friend, she has to drive to Dufur to meet the driver and then they both drive back to Friend. That delays the response significantly. It would be more efficient for her to respond from Friend and meet the ambulance there.

Commissioner Brady asked how many responders they have. Ms. Smith replied that they currently have 18 responders with 9 of those medically trained; they have 3 more in training right now. Commissioner Brady asked how they recruit volunteers. Ms. Smith said it is mostly by personal outreach and word of mouth.

Vice-Chair Hege asked if this is new or if the request is more about compliance. Ms. Smith said that in part it is about compliance; they have been responding based on what is ethically correct. There have been many times where this has caused delayed response and they want to have the pieces in place to make those decisions legally.

Vice-Chair Hege asked if this is a term request or will it be in place in perpetuity. Ms. Smith replied that she believes the split-crew waiver will be long-term while the staffing waiver is just for one year.

Chair Kramer said that he spent 17 years with this organization and they dealt with these issues then.

The Board was in consensus to provide letters of support for Dufur Ambulance Service Area's requests for waivers for split crews and alternate staffing.

Ms.Clark stated that there is not a need for the Executive Session.

Consent Agenda – 4.5.2023 Minutes

{{{Commissioner Brady moved to approve the consent agenda. Vice-Chair Hege seconded the motion which passed unanimously.}}}

Chair Kramer thanked Mr. Smith for the work his crew does in maintaining

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county roads. He said that he recently rode 225 miles of our roads in central and south county as a motorcyclist; we have some of the finest roads anywhere.

Commission Call

Vice-Chair Hege said he hopes to have a report at an upcoming meeting regarding the recent Community Outreach Team's visit to Washington, D.C. He reported that Avangrid continues to lobby for a temporary housing option for solar project construction similar to what is in place for wind energy project construction. He said that Representative Smith's staff has been working with him and there will be an amendment that should got through. He said he spoke about it at a recent Town Hall held by Representative Owens and Senator Findley. He went on to say that he has been supporting HB2308 to eliminate the tiered salary for District Attorneys which results in our District Attorney being paid \$23,000 less than other District Attorney's in the state. He said he has testified on that bill and will continue to support it.

Commissioner Brady said that the Health Department is considering how they might become a department of Wasco County. They have questions; they are interested but want to have more information to ensure continuity of services. He said he would like to work with Mr. Stone on a response. He said that part of the issue is a state process to make sure Sherman County can contract with us for services. Vice-Chair Hege said he would also like to have input.

Chair Kramer said he is following legislation to see what bills come out. There is a new rule that restricts each legislator to 3 bills if they have a fiscal component. Bills are stacking up. He said they are moving forward with the recycling bill. Peter Courtney has resigned from the Governor's task force and has been replaced by Senator Findley. They recently held their 6th Oregon Recycling System Advisory Council (ORSAC) meeting. They are still shooting for implementation in 2025. They are looking at biodegradable ink to help eliminate plastic wrap on products, elimination of Styrofoam and allowing customers to bring their own containers from home to take leftovers from restaurant visits.

Chair Kramer encouraged Commissioners to participate in a Listening Session on April 28 from 1-2:30 p.m. with county and city leaders and community action agencies operating in the Rural Oregon Continuum of Care (ROCC).

Ms. Clark noted that the Board will be holding a Town Hall in Maupin next week – Thursday, April 27th at 5:30 p.m.

Rodger Nichols encouraged the Commissioners to attend the Columbia River Gorge Commission meeting in Cascade Locks next month; it starts at 8:30 a.m. and usually runs until 2 or 3 p.m. He noted that the CRGC Management Plan has a

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diversity, equity and inclusion component but they do not have funds allocated to translate it. Mr. Stone said we are going to try to do that for them.

Commissioner Brady said that he will be leaving for County College starting tomorrow.

Chair Kramer adjourned the meeting at 10:39 a.m.

Summary of Actions

MOTIONS

- To approve the Form 8 Resolution required for submission of the 2022-2023 CAFFA Grant Application.
- To approve the State of Oregon Lottery Revenue Bonds Grant Agreement for the design, development, and construction of the Columbia Gorge Resolution Center.
- To approve the consent agenda 4.5.2023 Regular Session Minutes.
- To approve Order 23-021 directing the Public Works Director to prepare a report on the request to vacate a section of Tygh Ridge Road.

CONSENSUS

- To provide a letter of support for School District 21's proposal to implement energy efficiency measures at three District schools.
- To provide letters of support for Dufur Ambulance Service Area's requests for waivers for split crews and alternate staffing.

Board of Commissioners
Steven D. Kramer, Commission Chair
Scott C. Hege, Vice-Chair
Philip L. Brady, County Commissioner



CONSENT ITEM

Revised Mt. Hood Economic Alliance IGA

STAFF MEMO

MT. HOOD ALLIANCE IGA



MEMORANDUM

SUBJECT: MHEA Revised IGA

TO: BOARD OF COUNTY COMMISSIONERS

FROM: KATHY CLARK

DATE: APRIL 25, 2023

BACKGROUND INFORMATION:

At the March 15, 2023 session, the Board approved an IGA that updated the Mt. Hood Economic Alliance structure which includes the participation by Wasco, Hood River and Clackamas County. The revisions included updates that reflect changes to the program; however, the motivation for the updates was a request from Clackamas County to change how their Board members are appointed from County appointment to Alliance Board appointment.

Following the Wasco County approval, Clackamas County attorneys requested minor edits to the IGA. County Counsel has reviewed the edits and determined that they are clarifying rather than substantive changes. A signed copy of the revised IGA (included in today's packet) has been returned to MCEDD which provides administrative support for the MHEA. I am including it in the consent agenda so that it becomes part of the public record.

INTERGOVERMENTAL AGREEMENT Between Clackamas, Hood River and Wasco Counties to continue the MT HOOD ECONOMIC ALLIANCE as an ORS 190 entity

THIS AGREEMENT is made and entered into by and between Clackamas, Hood River and Wasco Counties, hereinafter referred to as a "County" or collectively the "Counties." This Agreement is effective upon execution by each of the Counties.

WITNESSETH:

- 1. Pursuant to ORS 285B.230 through 285B.269, the Oregon Economic and Community Development Department designated Clackamas, Hood River and Wasco Counties as a region with the purpose of developing and implementing a *Regional Strategy* including a *Rural Action Plan*.
- 2. The Counties created the Mt Hood Economic Alliance (the "Alliance") by means of an intergovernmental agreement effective January 1, 2004.
- 3. The Counties created another intergovernmental agreement (the "2005 IGA") pursuant to ORS 190.010(5) to replace the informal structure previously created and formally create an intergovernmental entity. The intergovernmental entity created in the 2005 IGA continued to be known as the Mt Hood Economic Alliance.
- 4. The Counties desire to update the 2005 IGA to reflect current practices and procedures of the Alliance by executing a new intergovernmental agreement.

NOW, THEREFORE, IT IS HEREBY AGREED by Clackamas, Hood River and Wasco Counties as follows:

I. Purpose

The purpose of the Mt Hood Economic Alliance ("Alliance") is to provide gap financing loans for local businesses that create and retain jobs and leverage additional investment for the three Counties. The Alliance shall act as the administrative and fiscal entity for the management of its revolving loan fund within the region.

II. Governance

- A. The Alliance shall be governed through a Board of Directors ("Board") as follows:
 - 1. The Board shall be composed of twelve members. Hood River and Wasco Counties shall each appoint three (3) people. Clackamas County shall authorize the Clackamas County representatives on the Alliance Board to appoint six (6) people on Clackamas County's behalf. Each County, or the Alliance Board for Clackamas County, shall undertake their best efforts to select appointees that represent the private business sector, rural interests, and local government. Each member's term shall last two (2) years. In the event of a vacancy on the Alliance Board, the appointing County shall fill the vacancy within sixty (60) days.
 - 2. The Regional Development Officer for Business Oregon shall serve as an alternate on the Board.

- 3. The Board may adopt bylaws for its operations. The bylaws shall only be amended by affirmative vote of the majority of the total members of the Board, and must include at least one representative from each of the three counties to be effective.
- 4. The Board shall be subject to the requirements of applicable Oregon laws, including, without limitation, the Public Meetings Law, Public Records Law, Local Budget Law, public contracting laws, the Oregon Government Ethics laws, and workers' compensation laws of the State of Oregon.
- 5. The Alliance shall meet regularly as determined by the Board. Special and emergency meetings and executive sessions may be called, upon notice as provided in the Public Meetings laws, by the chair or by any three members.
- B. The Board shall perform the following services for the Alliance:
 - 1. Determine the policies for awarding revolving loan funds.
 - 2. Approve funding for loan clients, Alliance activities, contracts, and amendments to the same.
 - 3. Serve as the administrative and fiscal entity for the Alliance's Revolving Loan Fund program.
 - 4. Market the revolving loan funds in the region.
 - 5. Ensure these following actions are completed by the Board or a contractor as is appropriate:
 - A. Draft application forms and review applications from potential recipients of revolving loan funds.
 - B. Draft appropriate documents to evidence awards from revolving loan funds. Provide for legal review of documents.
 - C. Monitor recipients of revolving loan funds for compliance with contract terms.
 - D. File and record documents as required.
 - E. Disburse loan funds to recipients in accordance with the contracts.
 - F. Prepare reports for the Alliance as requested.
 - G. Serve as the public relations contact for the Alliance and market the revolving loan funds in the region.
 - 6. Determine what action to take if a recipient of revolving loan funds defaults in its obligations. Pursue such actions.
- C. The Board shall have the following powers and responsibilities in the performance of its duties as administrative and fiscal entity for the Alliance:
 - 1. Enter into contracts for fiscal, professional and other services necessary to carry out this Agreement.
 - 2. Adopt budgets for utilizing revolving loan funds.
 - 3. Apply for, receive, distribute and expend monies in accordance with Oregon law.
 - 4. Create an Executive Committee and other sub-committees to assist it in carrying out its duties under this Agreement. However, sub-committees cannot reverse decisions made by the full Alliance Board or bind the full Alliance Board without prior approval regarding a specific action, and must report all of their actions to the next meeting of the Alliance Board.

- 5. Comply with applicable Oregon law.
- D. Debts, liabilities and obligations of the Alliance shall be, jointly and severally, the debts, liabilities and obligations of the Counties and shall be divided upon termination in accordance with Part IV below of this Agreement.

III. Dispute Resolution

A. Any dispute between the parties arising from the terms or implementation of this Agreement, or any claim by any party for breach or enforcement of this Agreement, shall be submitted first to mediation. The parties may, upon mutual consent, agree to binding arbitration with the Arbitration Service of Portland, Inc.

IV. Termination

- A. The Agreement shall continue until all parties mutually agree in writing to terminate it, or Wasco County, Hood River County, or Clackamas County provides sixty-days written notice to the other two Counties requesting withdrawal from the Agreement.
- B. If any County terminates their participation in this agreement, the other two Counties agree to make a good faith effort to accomplish the goals and purposes of providing gap financing loans for local businesses that create and retain jobs and leverage additional investment for the remaining Counties.
- C. Upon termination, the Alliance shall return all funds and all assets purchased with revolving loan funds to the Counties. Each County shall be entitled to a share of the Funds based on the pro-rated share of its contribution to the revolving loan funds. Any assets purchased with revolving loan funds shall be valued at their fair market value upon termination and divided-per pro-rated share among the Counties. In the event of a dispute between the Counties as to the division of the assets of the Alliance, they shall be sold, and the net proceeds, after subtracting the cost of sale, shall be divided per pro-rated share among the Counties. Any sale or disposition of the Alliance's assets shall be in accordance with Oregon laws.
- D. Upon termination, the outstanding indebtedness, liabilities or continuing contractual obligations shall be divided per pro-rated share among the Counties.

V. The 2005 IGA

Upon the effective date of this Agreement, the 2005 IGA is hereby terminated and replaced with this Agreement.

VI. Miscellaneous

A. No Third-Party Beneficiaries. The Counties are the only parties to this agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement gives, is intended to give, or shall be construed to give or provide any benefit or right, whether directly, indirectly or otherwise, to third persons unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this agreement.

B. Records Maintenance and Access. The Alliance Board shall maintain all records relating to this Agreement as to clearly document its performance hereunder. The Counties and their duly authorized representatives shall have access to such records for the purpose of performing examinations and audits,

and making excerpts and transcripts. All such records shall be retained by the Alliance Board and kept accessible for a minimum of 3 years, except as required longer by law, following termination of this agreement, or until the conclusion of any audit, controversy or litigation arising out of or related to this agreement, whichever date is later.

C. Notices. All notices to the respective parties shall either be personally delivered or sent certified mail to the following addresses:

Clackamas County: Hood River County: Wasco County:

2051 Kaen Rd 601 State Street 511 Washington St, Ste 101 Oregon City, OR 97045 Hood River, OR 97031 The Dalles, OR 97058-2237

- D. All parties shall comply with all applicable federal, state and local laws; and rules and regulations on non-discrimination in employment because of race, color, ancestry, national origin, religion, sex, marital status, age, medical condition or handicap.
- F. Subject to the limitations of liability for public bodies set forth in the Oregon Tort Claims Act, ORS 30.260 to 30.300, and the Oregon Constitution, each party agrees to hold harmless, defend, and indemnify each other, including its officers, agents, and employees, against all claims, demands, actions and suits (including all attorney fees and costs) arising from the indemnitor's performance of this Agreement where the loss or claim is attributable to the negligent acts or omissions of that party.
- G. Each party agrees to maintain insurance levels, or self-insurance in accordance with ORS 30.282, for the duration of this Agreement at levels necessary to protect against public body liability as specified in ORS Chapter 30.
- H. This Agreement shall be subject to the constitutional debt limitation of Oregon Counties set forth in Article XI, Section 10 of the Oregon Constitution, and is contingent on funds being appropriated therefore.
- I. This Agreement may be amended from time to time by agreement in writing, signed by all parties.
- J. ENTIRE AGREEMENT. THIS AGREEMENT CONSTITUTES THE ENTIRE AGREEMENT BETWEEN THE PARTIES. NO WAIVER, CONSENT, MODIFICATION OR CHANGE OF TERMS OF THIS AGREEMENT SHALL BIND ANY PARTY UNLESS IN WRITING AND SIGNED BY ALL THREE PARTIES. SUCH WAIVER, CONSENT MODIFICATION OR CHANGE, IF MADE, SHALL BE EFFECTIVE ONLY IN THE SPECIFIC INSTANCE AND FOR THE SPECIFIC PURPOSE GIVEN. THERE ARE NO UNDERSTANDINGS, AGREEMENT, OR REPRESENTATIONS, ORAL OR WRITTEN, NOT SPECIFIED HEREIN REGARDING THIS AGREEMENT. EACH PARTY, BY THE SIGNATURE OF ITS AUTHORIZED REPRESENTATIVE(S) BELOW, HEREBY ACKNOWLEDGES READING THIS AGREEMENT, UNDERSTANDING IT, AND AGREEING TO BE BOUND BY ITS TERMS AND CONDITIONS.

Hood River County	Wasco County	Clackamas County
Board of Commissioners	Board of Commissioners	Board of Commissioners
	SPAKramer	
Jennifer Euwer, Chair	Steven D. Kramer, Chair	Tootie Smith, Chair
	4	
Ed Weathers, Commissioner	Scott C. Hege, Commissioner	Ben West, Commissioner
	Phip 1 Brody	
Les Perkins, Commissioner	Philip L. Brady, Commissioner	Paul Savas, Commissioner
Leti V. Moretti, Commissioner		Martha Schrader, Commissioner
,		,
Arthur Babtiz, Commissioner		Mark Shull, Commissioner
APPROVED AS TO FORM:	APPROVED AS TO FORM:	APPROVED AS TO FORM
	Mudall	
H 1D: C 1	W. G. J. G. J.	
Hood River County Counsel	Wasco County Counsel	Clackamas County Counsel
Date:	Date: 4.19.2023	Date:



AGENDA ITEM

Outdoor Mass Gathering Hearing

SUMMARY OF INFORMATION

RECOMMENDED CONDITIONS

COMMISSION OPTIONS

MAPS

APPLICATION PLAN & TECHNICAL EXPERT COMMENTS

WASCO COUNTY OUTDOOR MASS GATHERING ORDINANCE

ORDER 23-022 PERMITTING THE SOAK OMG

MOTION LANGUAGE





2705 East Second Street • The Dalles, OR 97058 **p:** [541] 506-2560 • **f:** [541] 506-2561 • www.co.wasco.or.us

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WASCO COUNTY BOARD OF COUNTY COMMISSIONS AGENDA PACKET

FOR

Hearing Date: May 3, 2023

Hearing Time: 9:30 am

Hearing Location: Wasco County Courthouse, Room 302

511 Washington Street The Dalles, OR 97058 Electronically via Zoom

Meeting ID: 3957734524#

HEARING DETAILS: File #921-23-000004-PLNG: A request from Precipitation Northwest for an Outdoor Mass Gathering for SOAK 2023 (Also known as Burning Man Portland) on May 25-29, 2023 at the Justesen Ranch in Tygh Valley.





2705 East Second Street • The Dalles, OR 97058 **p:** [541] 506-2560 • **f:** [541] 506-2561 • www.co.wasco.or.us

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MEMORANDUM TABLE OF CONTENTS

Date: April 26, 2023

To: Wasco County Board of County Commissioners

From: Wasco County Planning Office

Subject: Submittal for Hearing dated May 3, 2023

Re: Request for SOAK Outdoor Mass Gathering - #921-23-000004-PLNG

<u>Item</u>	<u>Page</u>
Summary of Information	BOCC 1 - 1
Attachment A – Recommended Conditions	BOCC 1 -15
Attachment B – Commission Options	BOCC 1 - 17
Attachment C – Maps	BOCC 1 - 18
Attachment D – Application Plan and Technical Expert Comments	BOCC 1 - 25
Attachment E – Outdoor Mass Gathering Ordinance #22-003	BOCC 1 - 129





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SUMMARY OF INFORMATION Prepared for Wasco County Board of Commissioners Hearing

HEARING DATE: May 3, 2023

FILE #: 921-23-000004-PLNG

PUBLISH DATE: April 19, 2023

REQUEST: Outdoor Mass Gathering (OMG) permit for a music and art festival entitled "SOAK

2023," (also known as "Burning Man Portland") May 25-29, 2023. Estimated attendance

is 2,000 including staff and volunteers.

RECOMMENDATION: Approval, with conditions

APPLICANT/OWNER INFORMATION:

Applicant: Precipitation Northwest, ATTN: Kristin Stankiewicz, 866 N. Columbia Blvd. B 106,

Portland, OR 97217

Owner: Fred Justesen and Jonnie Justesen, Justesen Ranch Recreation, 59720 Twin Lakes Road,

Grass Valley, OR 97029.

PROPERTY INFORMATION:

Located in the White River Canyon, along Jake Davidson Grade Road, immediately south of Tygh Valley, Oregon. More specifically described as:

Existing Tax Lots	Acct#	<u>Acres</u>
4S 13E 10 800	10464	126.06
4S 13E 15 100	10445	67.29
4S 13E 0 2200	12314	163.62

Zone: Exclusive Farm Use (A-1) Zone, and the Tygh Valley Residential (TV-R) Zone

ATTACHMENTS:

Prepared by Daniel Dougherty, Senior Planner

- A. Recommended Conditions
- **B.** Commission Options
- C. Maps (vicinity map and site plan)
- **D.** Application Plan and Technical Expert Comments
- E. Wasco County Outdoor Mass Gathering Ordinance

SUMMARY OF INFORMATION

In Accordance with the Wasco County Outdoor Mass Gathering Ordinance (see Ordinance #22-003 in **Attachment E**), Wasco County Planning Department staff have followed the procedural requirements outlined within Section 1.40:

Section 1.40- Public hearing and notice

- A. The board shall conduct a public hearing on a complete application.
- B. The director shall send notice of the public hearing to the following officers at least ten calendar days prior to the hearing: county sheriff, county health officer, and the chief of the fire district in which the outdoor mass gathering is proposed. The notice shall contain the time and place of the public hearing and a general explanation of the application to be considered.
- C. The director shall also publish notice, at least ten calendar days before the hearing, of the time and place of the public hearing on the permit application including a general explanation of the application to be considered. The notice shall be published in a newspaper of general circulation in the county or, if there is none, posted in at least three public places in the county.
- D. The organizer may not submit new evidence at the public hearing except in rebuttal to new material submitted or introduced before or at the hearing, in response to questions by board members, or response to additional conditions proposed by public officials or the board.

On January 5, 2023, the Wasco County Planning Department received an Outdoor Mass Gathering event application. The application addressed applicable criteria within Wasco County's Outdoor Mass Gathering Ordinance, and applicable Oregon State law.

On January 20, 2023, staff provided the application and event plan to the following organizations/technical experts for review:

- Wasco County Sheriff Lane Magill
- Tygh Valley Rural Fire Protection District Fire Chief Paul LaPlante
- Juniper Flats Rural Fire Protection District Fire Chief Eugene Walters
- Wasco County Public Works Director Arthur Smith
- North Central Public Health District Environmental Health Specialist Paula Grendel
- Maupin Ambulance

Staff received comments, concerns, and recommendations of approval with conditions from the following organizations/technical experts:

- Wasco County Sheriff Lane Magill
- Tygh Valley Rural Fire Protection District Fire Chief Paul LaPlante
- Wasco County Public Works Director Arthur Smith
- North Central Public Health District Environmental Health Specialist Paula Grendel

Notice of a public hearing was provided on Thursday, April 13, 2023, to all neighboring property owners within 750 feet of the subject parcels where event is planned, and to the county sheriff, county health officer, county public works department, and the chief of the applicable fire district. Additionally, public notification of this hearing was published in the Columbia Gorge News on April 19, 2023.

SUMMARY OF INFORMATION

The application materials, email communication, standards addressed, and comments received by technical experts are included in **Attachment D**.

Additional comments and concerns involving sound amplification and water related issues were provided by Wasco County Sheriff Lane Magill and North Central Public Health District Environmental Health Specialist Paula Grendel:

Sound Related Comments:

In a February 8, 2023 email, Wasco County Sheriff Lane Magill provided the comments regarding the proposed event plan and its conformance with Wasco County's OMG Ordinance Section 2.70:

Section 2.70 - Restricted Hours of Operation and Noise

- A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00am unless <u>written consent</u> <u>from neighboring property owners and residents</u> indicates a variance to hours would be acceptable. (emphasis added)
- B. The use of amplification shall be regulated so that it will not interfere with the normal use of any school, church, residence, or other permanent place of human habitation unless prior written consent is obtained from all affected persons. A sound level in excess of 70 decibels prior to 10:00 pm and in excess of 50 decibels after 10:00 pm shall constitute interference.

The applicant provided that notification and request for written consent were sent to all property owners within 1,000 feet of the amplified sound.

Sheriff Magill, Planning Department staff, and applicant commentary/concerns are provided on the following page:

Daniel.

Please see the attached/scanned approval documents for the SOAK event as requested. (I will retain the hard copies if needed). Please note I will approve the application, pending all written consent forms are received by SOAK representatives directly related to the 1000' requirement from the actual sound amplification location(s).

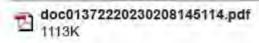
On a second note, the applicant has requested the time of amplified sound be moved to 12pm instead of the 11pm as required per the application. Upon review of this section and as the Sheriff I do not have the authority to grant this request based on the application requirements. I would recommend the SOAK representatives seek a variance for this request, via the Wasco County BOC.

Thanks for your time and effort(s) on this matter and let me know if you have any questions or concerns.

Sheriff Magill

On Fri, Jan 20, 2023 at 8:38 AM Daniel Dougherty <danield@co.wasco.or.us> wrote: [Quoted text hidden]

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us>

Fri, Feb 10, 2023 at 8:38 AM

To: Kristin Stankiewicz < kristin@precipitationnw.org>

Cc: SOAK Producers co.wasco.or.us>

Good morning,

I've forwarded Sheriff Magill's (Ccd) review and final comment. I've provided additional information below:

You must obtain written consent for the amplified sound at 12am variance request. Using our GIS, it appears there is one residential address that may be impacted:

Map: 4S 13E 10 1300 Account Number: 10444 Taxpayer: COLLEEN R WARD

Mailing Address: PO BOX 96, Dufur, OR 97021

Recall that the explicit language within the ordinance provides the following:

Section 2.70- Restricted Hours of Operation and Noise

A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00am unless written consent from neighboring property owners and residents indicates a variance to hours would be acceptable. (emphasis added)

Discussion with Sheriff Magill indicates that residential development is likely to receive the greatest impact from amplified sound and that written consent is required for the 12am variance. Variance approval is ultimately the decision of the Wasco County Board of Commissioners. It is incumbent upon you to obtain written consent from "neighboring property owners and residents".

The final written consent form should include: (1) The basic scope of your proposal (date & time of operation); (2) the fact that amplified music is proposed to be played within 1,000 feet of the affected property; and (3) the requested 12am variance. Certified mail is recommended, but not required.

Your plan hasn't been altered drastically from past years, if you can obtain written consent from the residential neighbor(s), and you've made a good-faith attempt to seek consent from other non-residential property owners, the Commission may grant the variance; however, keep in mind that the Commissioners are the final decision makers in the matter.

Let me know if I can answer further questions or if you have additinal questions for Sheriff Magill.

Respectfully,

For Sheriff's Office Review:
Are the security arrangements adequate for the size and type of event? Yes No
Comments:
Is sound amplification proposed for the event? Yes No
Comments:
Is sound amplification proposed within 1,000 feet of neighboring residences within 11:00pm-9:00am?
Yes No
If yes: Has the applicant provided written consent from neighboring property owners and residents indicating a variance
to hours would be acceptable? Yes No
comments: This approval is sending all written documents are
comments: This approval is pending all written documents are obtained By Event coordinators.
Are the roads sufficient to provide orderly evacuation and emergency vehicle access and egress? Yes
Comments:
Are the roads maintained in such a condition they are accessible to emergency vehicles? Yes
Comments:
Is the emergency response plan adequate and meet all requirements? Yes No Comments:
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the
daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 ar
and 7 am? Yes No
Comments:
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance
cardiac life support? Yes No
Comments:
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining
tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for
Outdoor_Mass_Gathering_fillable_08.29.22 - P:\Development Applications Page 8

conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200' candles? No
Comments:
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed, protected from the elements, and includes one cot or bed per 1,000 persons?
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital? Yes Notice Comments:
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No Comments:
Does the Sheriff's Office recommend approval: No Comments:
Pending written consent forms are recived.
Lane Mag. 11 - Sher. A 2/8/23 Reviewed by (Name and Title) Date

SUMMARY OF INFORMATION

Public Health Related Concerns

In a March 31, 2023 email, North Central Public Health District Environmental Health Specialist Paula Grendel provided concerns regarding OAR 333-039-0015 (Wasco County's OMG Ordinance Section 1.70 - Sanitary facilities):

Section 1.70 - Sanitary facilities

The board shall review all health and sanitation and related plans and facilities to ensure that minimum standards have been or will be met by the organizer, upon recommendation of the department, and in accordance with the procedures outlined in this chapter.

Approval shall be based upon, but not limited to, the following minimum requirements:

A. Water Supply

1. Required Amounts:

- a. A minimum of twelve gallons per person per day shall be available for the anticipated assembly;
- b. Notwithstanding subsection (a) of this section, facilities containing an amount of water equal to one day's total water usage shall be provided at the event site, unless a greater or lesser amount is determined by the State Department of Human Services as sufficient or necessary, based on the availability and quantity of the water supply and the required water demands for toilets, food vendors, camping areas and other facilities;
- c. An additional amount of water equal to one day's total usage shall be available in reserve at all times at a location approved by the department.

2. Bacteriological and Chemical Requirements:

- a. Drinking water shall be supplied from a source approved by the State Department of Human Services;
- b. The water source shall be tested by the organizer and shall conform to the standards for transient non-community public water systems of OAR 333-061 and OAR 333-039-015.

North Central Public Health District Environmental Health Specialist Paula Grendel and Planning Department staff commentary/concerns are provided on the following page:

WASCO

Summary of Information

Daniel Dougherty <danield@co.wasco.or.us>

Re: SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

Paula Grendel <paulag@ncphd.org>
To: Daniel Dougherty <danield@co.wasco.or.us>

Fri, Mar 31, 2023 at 5:19 PM

Daniel,

Thank you for the opportunity to review the proposed Outdoor Mass Gathering "SOAK" application.

I have attached a copy of the "Health Department Review form". Please note that the Environmental Health office only reviews the plans for water supply, sewerage facilities, refuse storage and disposal, and food service. Since our office does not review the rules under medical facilities that section has been left blank.

The sanitation plan for sewerage facilities and food service is adequate and meets the minimum requirements in OAR Division 39 Regulations Governing Health and Safety at Outdoor Mass Gatherings.

The refuse storage and disposal plan does not specifically meet the minimum requirements in the OAR. The organizer provides education and messaging to the attendees regarding their "leave no trace" rules. Since they have historically provided safe and appropriate management of their refuse, the health department would find the section on refuse storage and disposal acceptable.

The plan does not meet the water supply requirements under OAR 333-039-0015 which requires a minimum of twelve gallons per person per day to be available for anticipated assembly. The organizer has contracted with Tygh Valley Water to have over 200,000 gallons of water readily available, however, it is unclear how the organizer will access larger amounts of water in the event of an emergency. The health department recommends that they include a plan on how they would readily access and provide the amount of water equal to one day's total usage to their attendees in an emergency event.

If you have any questions please feel free to call our office at 541-506-2603.

Regards,

Paula

[Quoted text hidden]



For Health Department Review:

Will the event have a minimum of twelve gallons of water per person per day?
What is the source of the drinking water:
Is it approved by the State Department of Human Services for drinking water: Yes No
Comments:
Has the organizer provided results of water source testing to confirm conformance with OAR 33-061 and 333-039-015? Yes No
Are all parts of the water supply system constructed of non-toxic materials/in conformance with materials approved for
use in public water systems in OAR 333-061 and the State of Oregon Unified Building Code? Yes No
Are all water distribution lines and fittings constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe (with NSF seal)?
Are all pressure tanks and storage tanks including water tanker trucks constructed of non-toxic materials? Yes No Comments:
Does the water distribution system meet the minimum pressure of twenty pounds per square inch? Yes No Comments:
Are all the water distribution lines installed at a minimum depth of twelve inches in soil and covered?
Are the water supply locations well drained?

Are hydrants equipped with self-closing faucets at a ratio of not less than one for every two hundred and fifty persons or
fraction thereof anticipated?
Comments:
Are all faucets mounted on a minimum 36" riser that is fastened to a supporting structure equal in strength to a 4" x 4"
timber securely anchored to the ground?
Are all faucets accompanied by a seepage pit located directly beneath the faucet with a minimum inside diameter of 12"
and minimum depth of 3' and backfilled with clean coarse rock?
If camping and activity areas are separately designated:
Are 60% of the total required faucets located within the area designated for camping, and 40% of the total required
faucets located in the area designated for activities?
Comments:
Do the food service facility and emergency medical facility both have a minimum of one faucet not more than 25 lineal
feet from those facilities?
Comments:
Have, or will, all water supply system parts, including storage tanks and distribution system, been disinfected by adding
chlorine solution of not less than 50 mg/l with proscribed standards?
Are there a minimum of 7 toilets per each 800 people and spaced according to proscribed standards? Yes No
Comments:
If camping and activity areas are separately designated:
Are 60% of the total required toilets located within the area designated for camping, and 40% of the total required toilets
located in the area designated for activities?
Comments:

Has the applicant filed a contractural agreement with a company licensed by DEQ in Oregon for chemical toilets and		
provided the sanitary maintenance schedule for toilets?		
Comments:		
Has the applicant designated a wastewater disposal facility to provide for the disposal of all liquid wastes not containing human excreta at the rate of one for each 3000 persons?		
Do the wastewater disposal facility portable holding tanks meet requirements of OAR 340-071-0340 (5) and are owned/serviced by a sewage disposal company licensed in Oregon? Yes No Comments:		
Are there handwashing stations located at all food service and restroom sites? Yes No Comments:		
Are the handwashing stations equipped with at least five gallons of warm water, soap, and sanitary towels? Yes No Comments:		
Are the handwashing stations equipped with wastewater disposal containers at least 10% larger than water supply? Yes No Comments:		
Are containers for refuse and solid waste storage fly-tight and at a minimum ratio of one 30 gallon container for each 16 persons or one cubic yard of container for each 125 persons?		
Is there a plan to remove refuse and solid waste at least once every 24 hours and transported/disposed in manner consistent with state and local laws? Yes No Comments:		

Do all food vendors have a temporary restaurant license that has been approved by NCPHD?
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 am and 7 am? Yes No Comments:
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support?
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200' candles?
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed, protected from the elements, and includes one cot or bed per 1,000 persons? Yes No Comments:
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital?
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No Comments:
Does the proposal meet all other Health Department standards/requirements for Outdoor Mass Gatherings? Yes No Comments:

Other comments:	
Does the Health Department recommend approval: Yes No	
Comments:	
Reviewed by (Name and Title)	Date

SUMMARY OF INFORMATION

- To date, the applicant has not provided written consent from neighboring property owners and residents. Prior to the approval of the Wasco County Outdoor Mass Gathering Ordinance in 2022, express written consent from neighboring property owners was not a requirement for OMG event applicants.
- To date, the applicant has not provided an Emergency Water Acquisition and Delivery Plan as was recommended by the North Central Public Health District. Planning Department staff has recommended a condition of approval that an Emergency Water Acquisition and Delivery Plan be submitted to the North Central Public Health District prior to the scheduled event. See Emergency Water Acquisition and Delivery Plan condition in Attachment A: Recommended Conditions.

ATTACHMENT A – RECCOMENDED CONDITIONS

Standard recommended conditions of approval are outlined, which help ensure the proposed event is in conformance with the Wasco County Outdoor Mass Gathering Ordinance (see Ordinance #22-003 in **Attachment E**), and applicable Oregon state law.

Based on the Wasco County Outdoor Mass Gathering Ordinance, applicable Oregon state law, and technical expert review and commentary, staff recommends the following **conditions of approval**:

- **A.** Applicant and property owners shall comply with the Wasco County Outdoor Mass Gathering Ordinance (see Ordinance #22-003 in Attachment E), and applicable Oregon state law.
- **B.** Attendance: Maximum attendees for SOAK 2023 shall be 2,000, including staff and volunteers necessary to operate the event safely and effectively.
- **C.** <u>Insurance</u>: Applicant shall submit proof of a Commercial General Liability Insurance policy of not less than \$1,000,000 specific to SOAK 2023, naming Wasco County, its officers, agents, volunteers, and employees as an additional insured for the duration of the event and event clean up.
- D. <u>Water Supply:</u> Applicant shall comply with Section 1.70 of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and OAR 333-039-0015, requiring that 12 gallons of water are available per person, per day of the event and 5 gallons of water are stored per person, per day of the event. Any testing and hauling of drinking water shall be consistent with the 2008 Drinking Water Hauling Guidelines and is coordinated with the North Central Public Health District. To meet this requirement, the applicant has proposed meeting part of the 5 gallon/person/day requirement by requiring that event participants bring their own water (at least 2 gallons/person/day), supplying 15 20-gallon hand washing stations (to be serviced daily), and storing 200,000+ gallons approximately 1-mile away which will be provided by Tygh Valley Water through contract.
- **E.** Water Quality: All transport of water shall follow the standards contained within the 2008 Drinking Water Hauling Guidelines. Documentation shall be provided by the applicant to demonstrate compliance with these guidelines, including the forms supplied by the State/North Central Public Health District to track chlorine levels of potable water when delivered. The chlorine that is being used to increase the chlorine levels needs to be an NSF certified product. There should a copy of that document available when the inspection takes place.
- **F.** <u>Emergency Water Acquisition and Delivery Plan:</u> Prior to the event, the application shall develop and submit to the North Central Public Health District a plan for the acquisition and delivery of water equal to one day's total usage for the attendees in the case of an emergency event.
- **G.** <u>Gray Water</u>: No gray water is anticipated by the applicant. In coordination with the North Central Public Health District, the applicant shall develop a plan for unanticipated gray water storage needs.
- H. <u>Refuse Storage and Disposal</u>: The applicant anticipates minimal refuse storage and disposal needs. Given that the event spans a holiday weekend, the applicant shall provide a plan for unanticipated refuse storage and disposal that is consistent with Section 1.80 Refuse storage and disposal of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and OAR 333.039.0030.
- I. <u>Food and Sanitary Food Service</u>: No food vendors are proposed. If that changes, all food vendors shall comply with the applicable food and sanitary food service requirements listed in Section 1.90 Food Service Facilities of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and

ATTACHMENT A – RECCOMENDED CONDITIONS

OAR 333-039-0035, and shall make themselves available for inspection during the event. Furthermore, only vendors with valid licenses, as provided by the Oregon Health Authority, shall be contracted to prepare and provide food for the event.

- J. <u>Emergency Medical Facilities</u>: The applicant shall implement proposed emergency medical services outlined in the 2022 Letter of Intent from Adventure Medics. The applicant shall comply with any additional emergency medical services required or recommended by the local fire and emergency service providers having jurisdiction, as well as with North Central Public Health District requirements.
- **K.** <u>Fire Protection</u>: The applicant shall secure written statements from the local fire protection agency having jurisdiction that fire protection and fire safety access complies with state and local laws, ordinances and regulations, and is satisfactory with respect to anticipated crowds and location.

L. Security Personnel:

- 1. At least one Department of Public Safety Standards and Training (DPSST) certified supervisor must be on shift at all times.
- 2. Within event staff, a single point of contact must be clearly identified for security and law enforcement. Contact information for this individual shall be provided to the Wasco County Sheriff Department prior to the event.
- **3.** Applicant shall coordinate radio frequencies to be used during the event with the Wasco County Sheriff Department to prevent disruption of local emergency service provider communications.

M. Traffic:

- 1. The Traffic Control Plan shall be implemented as submitted. If changes are proposed, they must be coordinated and approved by the Wasco County Public Works Department prior to the event.
- 2. Each vehicle parking space shall have a minimum width of 10 feet and a minimum length of 20 feet, and parking shall be clearly marked. Parking shall be arranged to provide clear access to exits at all times.

ATTACHMENT B – COMMISSION OPTIONS

Under ORS 433.750, the Board of County Commissioners is the only body authorized to issue an outdoor mass gathering permit in Wasco County. The Wasco County Outdoor Mass Gathering ordinance provides approval criteria in Section 1.50:

Section 1.50 - General approval criteria

- A. An outdoor mass gathering permit shall be approved upon demonstration by the organizer of compliance with or the ability to comply with the provisions of this chapter, as well as all health and safety rules governing outdoor mass gatherings adopted by the Oregon Department of Human Services. However, the board, in its sole discretion, may deny an application or impose additional conditions to an application based on a prior history of noncompliance by an applicant with any of the terms of a previous outdoor mass gathering or extended outdoor mass gathering permit issued either pursuant to county ordinance or under state law.
- B. The board may consider and require an applicant to comply with any conditions submitted by public officials including, but not limited to, the county sheriff, the county health officer and the chief of the fire district in which the gathering is to be held.

Attachment D provides important background information concerning the proposed event and commentary from technical experts. After reviewing the plan, technical expert commentary, and applicable regulations, staff has identified the following four options for consideration by the Board of County Commissioners.

Board of County Commissioner Options:

- 1. Approve the application for an Outdoor Mass Gathering, and accept the proposed conditions.
- 2. Approve the application for an Outdoor Mass Gathering with amended findings and conditions.
- **3. Deny** the application with amended findings that the request does not comply with the applicable health and safety regulations contained in the Wasco County Outdoor Mass Gathering Ordinance, ORS 433.735 to 433.770 and/or OAR 333 Division 39.
- **4.** If additional information is needed, keep the evidence record open, and <u>continue the hearing</u> to a date and time certain to allow the submittal of additional information.
- **5.** Close the evidence record, and <u>continue the hearing</u> to a date and time certain to allow the submittal of additional information.

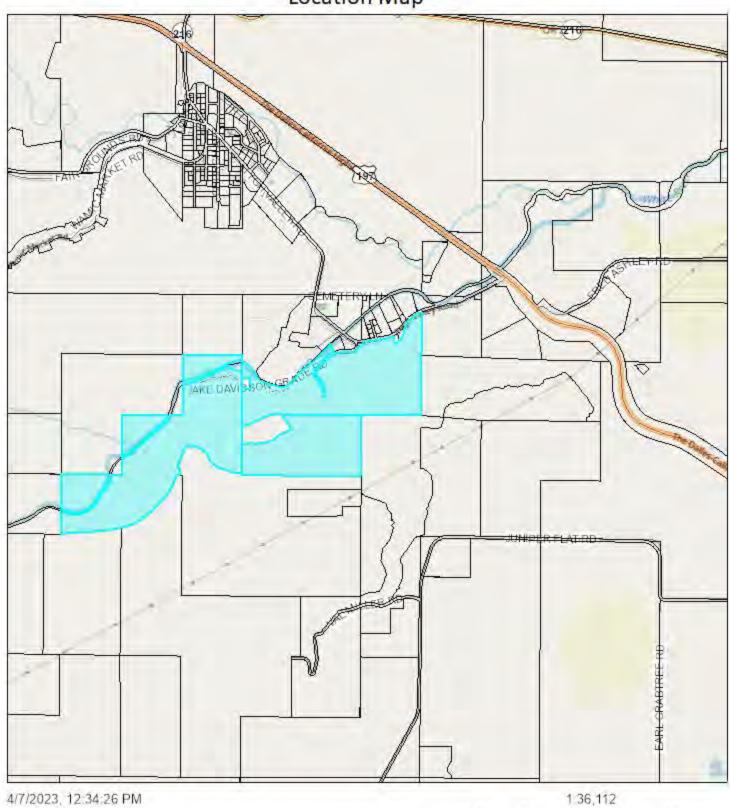
ATTACHMENT C – MAPS

Applicant: Precipitation Northwest (SOAK LLC)
Owners: Jonnie L. Justesen, et. al.

See Maps below.

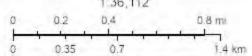
Location Map
Site Map
Evacuation Map
Traffic Control Plan Map
Land Ownership & 1,000 foot Sound Amplification Map
Sound Zone Map

Location Map



Legend

Subject Taxlot
Taxlots



© OpenStreetMap (and) contributors, CC-BY-SA, Wasco County GIS, DOGAMI, State of Oregon, Wasco County GIS, Lane County, Assessors, Wasco County GK Wasco County Planning

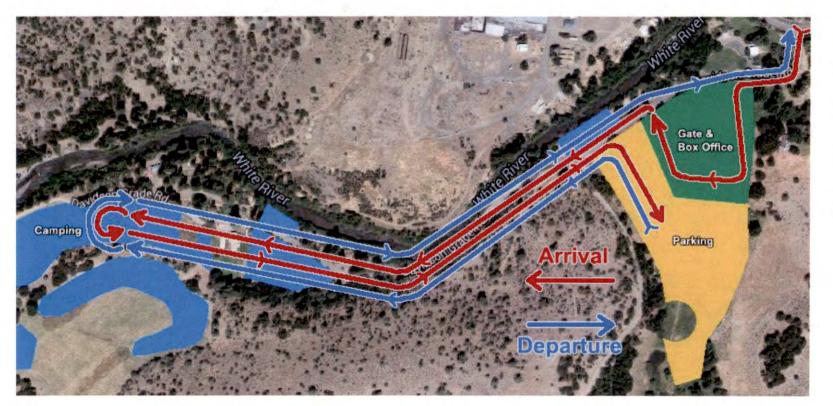
This product is for informational purposes and has not been prepared for, or be suitable for legal, engineering, or surveying purposes. Users of this information should review or consult the primary data and information sources to ascertain the usability of the information.

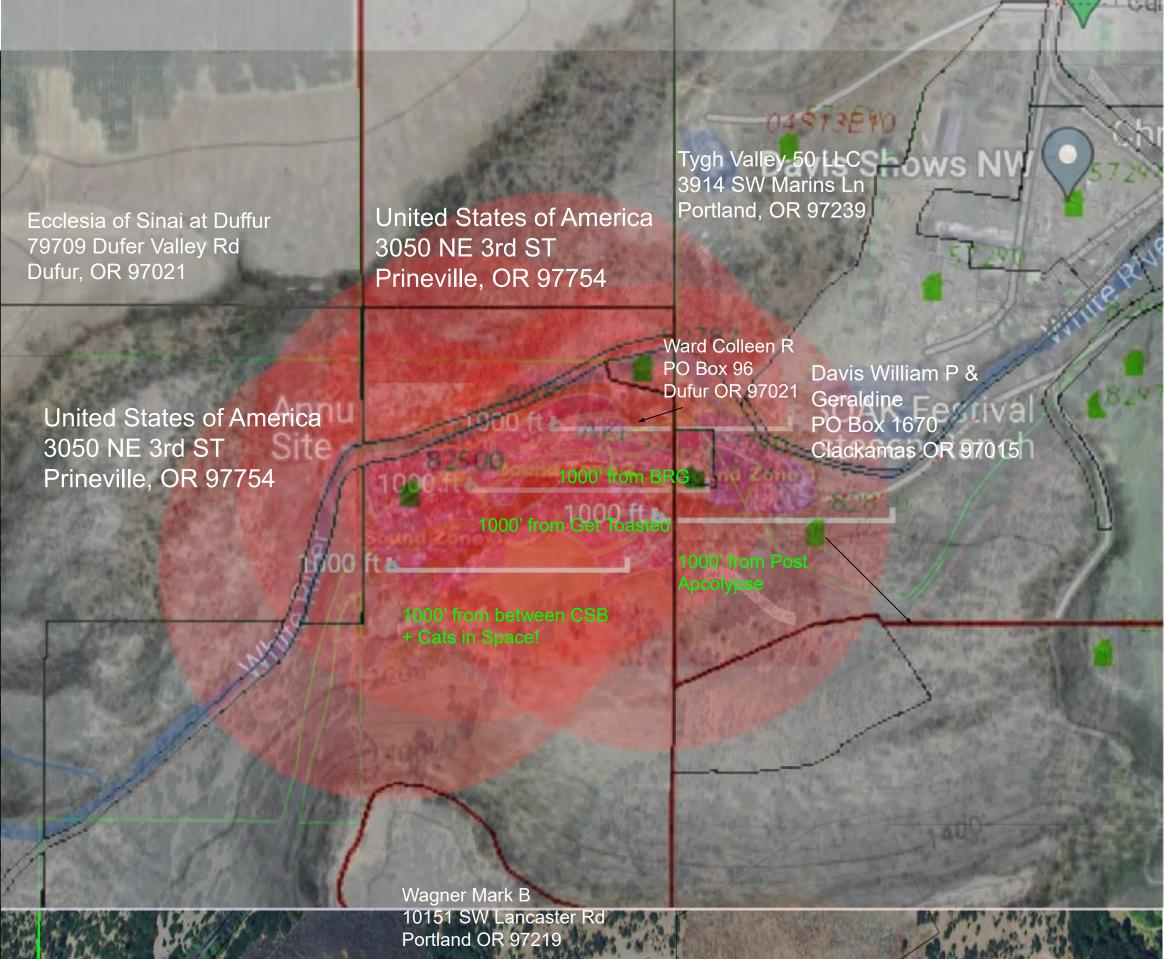


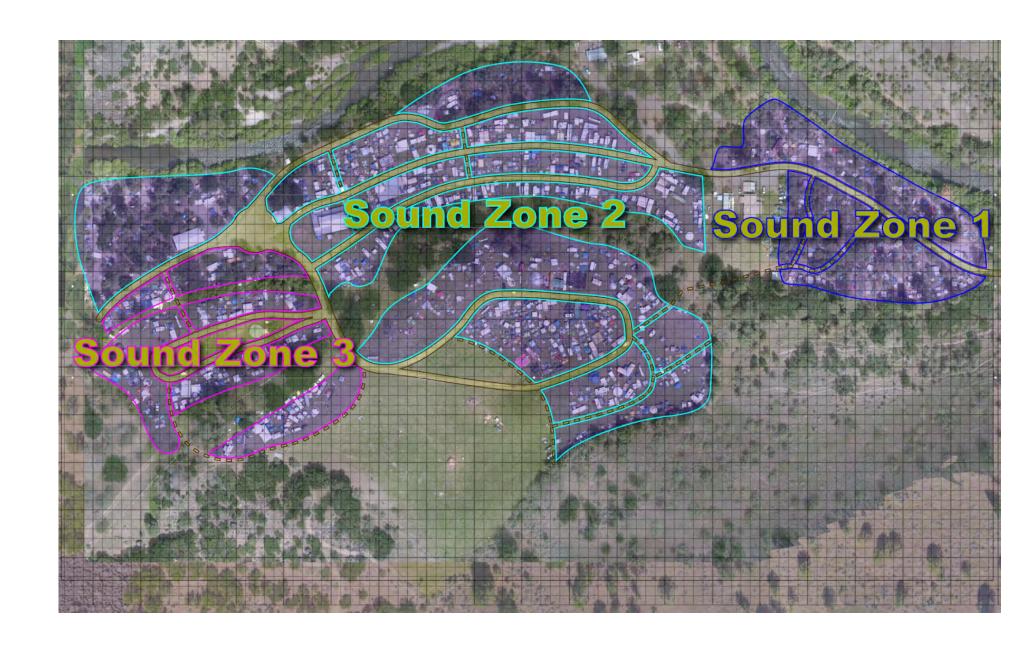




Exhibit G: SOAK 2023 Traffic Control Plan







ATTACHMENT D: Application Plan and Technical Expert Comments



PLANNING DEPARTMENT

2705 East Second Street • The Dalles, OR 97058 p: [541] 506-2560 • f: [541] 506-2561 • www.co.wasco.or.us

Pioneering pathways to prosperity.

FILE NUMBER: 921-23-000004-PLNG

OUTDOOR MASS GATHERING PERMIT

Date Received: 1/5123 Planner Initials:	Planner Initials:
APPLICANT INFORMATION	OWNER INFORMATION
Name: Precipitation Northwest	Name: Fred Justesen
Address: 866 NE Columbia , Suite B-106	Address: 59720 Twin Lakes Road
City/State/Zip: Portland, OR 97211	City/State/Zip: Grass Valley, OR 97029
Phone: (541) 729-5249 (Kristin Stankiewicz, Secretary)	Phone: (541) 980-2311
Email: board@precipitationnw.org	Email: whrcabin@gmail.com

PROPERTY INFORMATION

Township/Range/Section/Tax Lot(s)	Acct #	Acres	Zoning
4S13E10 800	10464	126.06	A-1(160)
4S13E15 100	10445	67.29	A-1(160)
4S13E0 2200	12314	163.62	A-1(160)

	l, Tygh Valley, OR 97063	
Zoning Designation: A-1(160) E	Environmental Protection District: None	
Are there wetlands/waterways on your property? NO	YES (description) White River	
Name of road providing access: Davidson Grade Road		
Current use of property: Agricultural, residential U	se of surrounding properties: Agricultural, some residential	
Do you own neighboring property? NO YES (descrip	otion) Fred and Johnnie Justesen own several adjacent lots	
SIGNATURES Docusigned by:		
dul de	Date: 1/3/2023	
dul de	Date:	
Applicant(s): Docusigned by: Description Docusigned by: Description Docusigned by: Property Owner(s): Find Justisin		

^{*}Signatures are only valid for one year from the date of signature. Signing indicates that the property owner(s) is/are aware that an application is being made on the subject property and also authorizes Planning Department staff reasonable access to the site in order to evaluate the application.

DETAILED SPECIFIC WRITTEN REQUEST Please see attached narrative describing the event plan in detail.		
——————————————————————————————————————		
		(Attach additional pages if necessary)
	DETAILED STRUCTURAL INFORMA	TION
	EXISTING Development	
If existing structures will be us	sed during the event, please describe the stre	ucture and what it will be used for:
No structures will be used durin	g the event.	
How many people (including st	aff, vendors, etc.) are proposed for the even	2,000
What are the proposed dates of	May 25, 2023 — May 29, 2023	
	The event will begin and end at r	noon on the above days.
What are the proposed hours of	Art, music, and interactive activities	
Description of planned activite		
Name and contact information	for designated contact person who shall be e	easily identified and remain at the outdoor
mass gathering site at all times	during the event:	
Name	Title	
Ryan Krellwitz	Soak Prod	ucer
Phone	Email	Other
503-451-0897	rye@soakpdx.com	producers@soakpdx.com
Applicant must attach	a detailed site map showing: type, number.	and location of all toilets, washing facilities,
• •		ergency medical facilities, roads, solid waste
• • •	amping sites, emergency vehicle access, eval	
		cuation routes.
• •	a detailed Traffic Control Plan.	
	ability to provide a commercial liability insu	,
 Please review the crite 	eria below and ensure you provide this infor	mation on the detailed site map, narrative,
or with other docume	ntation	

For Health Department Review: What is the source of the drinking water:____ Is it approved by the State Department of Human Services for drinking water: \(\Pi\) Yes \(\Pi\) No Comments: Has the organizer provided results of water source testing to confirm conformance with OAR 33-061 and 333-039-015? ☐ Yes ☐ No Are all parts of the water supply system constructed of non-toxic materials/in conformance with materials approved for use in public water systems in OAR 333-061 and the State of Oregon Unified Building Code? Yes No Comments: Are all water distribution lines and fittings constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe (with NSF seal)? Yes No Comments:_____ Are all pressure tanks and storage tanks including water tanker trucks constructed of non-toxic materials? Yes | No Comments:___ Comments: Are all the water distribution lines installed at a minimum depth of twelve inches in soil and covered? Ves No Comments: Are the water supply locations well drained? Yes No Comments:

Are hydrants equipped with self-closing faucets at a ratio of not less than one for every two hundred and fifty persons or
fraction thereof anticipated? 🔲 Yes 🔲 No
Comments:
Are all faucets mounted on a minimum 36" riser that is fastened to a supporting structure equal in strength to a 4" x 4" timber securely anchored to the ground? Yes No
Are all faucets accompanied by a seepage pit located directly beneath the faucet with a minimum inside diameter of 12" and minimum depth of 3' and backfilled with clean coarse rock? Yes No Comments:
If camping and activity areas are separately designated: Are 60% of the total required faucets located within the area designated for camping, and 40% of the total required faucets located in the area designated for activities? Yes No Comments:
Do the food service facility and emergency medical facility both have a minimum of one faucet not more than 25 lineal feet from those facilities? Yes No Comments:
Have, or will, all water supply system parts, including storage tanks and distribution system, been disinfected by adding chlorine solution of not less than 50 mg/l with proscribed standards? Yes No Comments:
Are there a minimum of 7 toilets per each 800 people and spaced according to proscribed standards? Yes No
If camping and activity areas are separately designated: Are 60% of the total required toilets located within the area designated for camping, and 40% of the total required toilets located in the area designated for activities? Yes No Comments:

Has the applicant filed a contractural agreement with a company licensed by DEQ in Oregon for chemical toilets and provided the sanitary maintenance schedule for toilets? Yes No Comments:
Has the applicant designated a wastewater disposal facility to provide for the disposal of all liquid wastes not containing human excreta at the rate of one for each 3000 persons?
Do the wastewater disposal facility portable holding tanks meet requirements of OAR 340-071-0340 (5) and are owned/serviced by a sewage disposal company licensed in Oregon?
Are there handwashing stations located at all food service and restroom sites? Yes No Comments:
Are the handwashing stations equipped with at least five gallons of warm water, soap, and sanitary towels? Yes No Comments:
Are the handwashing stations equipped with wastewater disposal containers at least 10% larger than water supply? Yes No Comments:
Are containers for refuse and solid waste storage fly-tight and at a minimum ratio of one 30 gallon container for each 16 persons or one cubic yard of container for each 125 persons?
Is there a plan to remove refuse and solid waste at least once every 24 hours and transported/disposed in manner consistent with state and local laws? Yes No Comments:

Do all food vendors have a temporary restaurant license that has been approved by NCPHD? Tyes No
Comments:
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 am and 7 am? Yes No Comments:
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support? Yes No Comments:
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200' candles? Yes No
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed, protected from the elements, and includes one cot or bed per 1,000 persons? Yes No Comments:
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital?
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No Comments:
Does the proposal meet all other Health Department standards/requirements for Outdoor Mass Gatherings? Yes No Comments:

Other comments:

Does the Health Department recommend approval: Yes No

Comments:

Reviewed by (Name and Title)

DocuSign Envelope ID: A0BB8BCE-8A4C-4220-A9ED-2436BEE9FCCE

Date

For Sheriff's Office Review:		
Are the security arrangements adequate for the size and type of event? Yes No		
Comments:		
Is sound amplification proposed for the event?		
Is sound amplification proposed within 1,000 feet of neighboring residences within 11:00pm-9:00am? Yes No		
If yes: Has the applicant provided written consent from neighboring property owners and residents indicating a variance		
to hours would be acceptable? Yes No		
Comments:		
Are the roads sufficient to provide orderly evacuation and emergency vehicle access and egress? Yes No Comments:		
Are the roads maintained in such a condition they are accessible to emergency vehicles? No Comments:		
Is the emergency response plan adequate and meet all requirements?		
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the		
daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 am and 7 am? Yes No		
Comments:		
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support? Yes No Comments:		
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining		
tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for		
Outdoor_Mass_Gathering_fillable_08.29.22 - P:\Development Applications Page 8		

conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200'		
candles? Yes No		
Comments:		
Does the plan provide for a holding facility for sick and injured w	hile awaiting transport to a hospital that is enclosed.	
protected from the elements, and includes one cot or bed per 1,		
Comments:		
comments.		
Does the plan provide telephone or radiotelephone to summon a	aid or notify first responders/hospital?	
Comments:		
Are ambulance provided at the ratio of one ambulance per 10,00	00 persons? Tyes No	
Comments:		
Does the Sheriff's Office recommend approval: Yes)	
Comments:		
	•	
Reviewed by (Name and Title)	Date	
megration of framic and ritie)	Date	

For Public Works Review: Are all roads clearly indicated on the site map? Yes No Comments:				
			Has the organizer provided all-weather constructed, easily accessible ro	ands to and around the outdoor mass anthoring
site? This includes sufficient road access to all areas for orderly evacuation and emergency vehicle access and egress, including a minimum of two access routes; roads maintained in such a condition that all vehicles, including emergency				
	,			
vehicles, can move on them unencumbered and carry out their function	·			
maximum grade of 12%; and all roads are constructed at a minimum with	dth of 16'?			
Yes No				
Comments:	<u> </u>			
Has the applicant provided a designated, suitable area for parking that r	meets requirements, including 300 sq ft for every			
four hundred persons of parking, a minimum space for each vehicle of 1	.0' wide by 20' length and clearly marked with			
lime, and arranged to eliminate blockage of parked vehicles and allow v	ehicles to access or exit the site at all times?			
Yes No				
Comments:				
Does the Public Works Department recommend approval:	 No			
	1110			
Comments:				
Comments:				
Reviewed by (Name and Title)	Date			

For Fire District:		
Is the site located within a fire protection district?		
Comments:		
If no:		
Who will respond in the case of an emergency? (This entity should review the plan)		
Has the applicant provided a fire protection plan? Yes No Comments:		
Has the applicant had a consultation with the fire protection district? Yes No Comments:		
If camping is provided, are all spaces a minimum of 1000 sq ft or larger with a maintained 15' of separation from other camping spaces? Yes No No		
Comments:		
Does the applicant plan to allow campfires or any other type of fire associated with the event? Yes No Comments:		
		
If yes, are mitigation measures addressed in their Fire Protection Plan?		
Is there a minimum separation of 15' between camping vehicles and tent vehicles? Yes No Comments:		
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the		
daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 ar		
and 7 am? Yes No		
Comments:		
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support? Yes No		

Comments:	
Does the plan provide for medical facilities that are: enclosed tables with stirrups, and locked cabinets for equipment and modern conducting minor surgery and examinations; equipped to hand candles? Yes No	nedicine; all necessary medicine and instruments for adle medical emergencies; lighting not less than 200'
Does the plan provide for a holding facility for sick and injured protected from the elements, and includes one cot or bed per Comments:	r 1,000 persons? Yes No
Does the plan provide telephone or radiotelephone to summo	
Are ambulance provided at the ratio of one ambulance per 10 Comments:	· ·
Does the Fire District recommend approval: Yes No	
Comments:	
Reviewed by (Name and Title)	Date

Any permit issued is conditional upon the following:

- 1. It meets all required standards and any other local, state, or federal laws.
- 2. The issued permit is kept by the organizer and a copy is posted in a conspicuous place upon the premises of the site.
- 3. Law enforcement, public health, fire control, planning, and any and all other appropriate public officers or officials shall be allowed to come upon the premises for the purposes of inspection and enforcement.
- 4. If deficiency or noncompliance is not cured or cannot be cured, the Sheriff may order the crowd to disperse and leave the outdoor mass gathering site.
- 5. If the event or organizers are found to be in violation of any provisions of the Outdoor Mass Gathering ordinance, the permit may be revoked.

SOAK*2023 Outdoor Mass Gathering Permit Narrative

Proposal: Applicant seeks approval for an Outdoor Mass Gathering for the dates May 25th –

May 29th, 2023.

Site Location: Justesen Ranch, 89720 Davidson Grade Rd., Tygh Valley, OR 97063

Subject Parcels: 4S13E10 800 (approx. 126.06 acres)

4S13E15 100 (approx. 67.29 acres) 4S13E0 2200 (approx. 163.62 acres)

Application Type: Outdoor Mass Gathering, per Wasco County Outdoor Mass Gathering Ordinance

(the "WCOMGO")

Land Use

Designation: Exclusive Farm Use

Zoning: A-1(160)

Property Owner: Fred and Jonnie Justesen

59720 Twin Lakes Road Grass Valley, OR 97029

Applicant: Precipitation Northwest

866 N Columbia Blvd B-106

Portland, OR 97217

board@precipitationnw.org

Designated Contact: Ryan Krellwitz

(503) 451-0897 rye@soakpdx.com

Exhibits:

Exhibit A: Bishop Services Letter of Intent Exhibit B: Ice Services Letter of Intent

Exhibit C: White Bird Rock Medical Letter of Intent

Exhibit D: Vanguard Security Letter of Intent

Exhibit E: Site Plan

Exhibit F: Evacuation Map Exhibit G: Traffic Control Plan

Introduction:

Applicant seeks approval for an Outdoor Mass Gathering permit at the Justesen Ranch for its annual arts and music gathering, SOAK. SOAK has been successfully held at the Justesen Ranch for the last six years. SOAK is a regional Burning Man event, sanctioned by the Burning Man Project. As such, SOAK follows the 10 principles of Burning Man. Participants organize in theme camps to bring art, music, and interactive events and activities to share with other participants. Each theme camp has a different and unique offering to share.

SOAK also holds two ceremonial burns, one on Saturday night and one on Sunday night, both of which are held in a fully irrigated field, the largest on the Justesen Ranch. SOAK would also like to introduce a third ceremonial burn on Friday night, which would be a much smaller burn that is focused on the participation of children and young adults. This Friday night burn will be contingent on the capacity of Tygh Valley Fire to assist and SOAK organizers to work out logistics. All burns are done in close cooperation with Tygh Valley Fire, in accordance with a pre-approved fire protection plan. Pursuant to the fire protection plan, Tygh Valley Fire is in attendance at all ceremonial burns and gives the final goahead before SOAK staff lights the ceremonial fires. SOAK also provides a volunteer fire safety team that has been trained to use all onsite fire safety equipment. The fire safety team is present for and oversees all scheduled ceremonial burns, and is on 24/7 standby for incidents. The fire safety team works closely with Tygh Valley Fire to ensure fire safety throughout the event and during the ceremonial burns.

For SOAK*2023, applicant is requesting a maximum total attendance of 2,000 people, which includes staff, vendors, and other personnel. The total attendance at last year's SOAK was 1,900, so this year's population request is for an additional 100 people. The Justesen Ranch is capable of safely hosting at least 100 additional people onsite, which will be demonstrated in our fire protection plan.

Set-up for the event will begin on Tuesday May 23, 2023 and final clean-up will be complete by Tuesday May 30, 2023. The event will begin general entry for all participants on Thursday afternoon and all participants are expected to be off the event property by Monday afternoon.

Relevant Rules Cited:

Wasco County Outdoor Mass Gathering Ordinance

All Sections

Oregon Administrative Rules:

OAR 333-039-0015

OAR 333-039-0020

OAR 333-039-0025

OAR 333-039-0030

OAR 333-039-0040

OAR 333-039-0045

OAR 333-039-0050

Discussion of Relevant Code:

The following discussion addresses the applicable review criteria for an outdoor mass gathering and demonstrates that SOAK will satisfy all WCOMGO review criteria and Oregon Department of Human Services regulations governing outdoor mass gatherings (OAR 333-039-0005 – 0055).

Section 1.10 - Permit required

- No organizer shall hold, conduct, advertise or otherwise promote an outdoor mass gathering or allow an outdoor mass gathering to be held in Wasco County unless a permit to hold such outdoor mass gathering has been issued as provided in this ordinance.
- 2. No permit shall be issued unless the event organizer and landowner of the property that is the site of the outdoor mass gathering submits documentation demonstrating that the outdoor mass gathering will comply with all requirements of this chapter along with a signed outdoor mass gathering permit application. Each outdoor mass gathering shall require a separate permit.
- 3. A permit issued under this section shall not authorize the organizer to construct any permanent physical alterations to or on the real property where the outdoor mass gathering will be held.
- This chapter shall not apply to any regularly organized and supervised school district activity or
 program that takes place on school property, nor to any activities of a municipal corporation or
 government agency.
- Application packets for outdoor mass gatherings shall be initially submitted to the Wasco County Planning Department.

Response: Applicant submits all required documentation to demonstrate compliance with the Wasco County Outdoor Mass Gathering Ordinance (WCOMGO). No permanent physical alterations will be made to the real property where the outdoor mass gathering will be held.

Section 1.20 - Permit fees

- Permit fee. The permit fee shall be in the amount set annually by order of the board and limited to an amount calculated to reimburse the county for its reasonable, actual, and necessary costs in receiving, processing, and reviewing applications for permits to conduct an outdoor mass gathering.
- 2. The permit fee shall be paid by the organizer upon filing the application with the department. The fee is non-refundable.

Response: The required permit fee of \$2,625 will be paid to the county for processing of the application.

Section 1.30 - Scope of Review

A. Application. The organizer shall file an application with the department not later than one hundred forty days in advance of the anticipated event date. Applications received later than one hundred forty days prior to the anticipated event date shall not be processed. The application shall be signed by the organizer and owner or possessor of the property where the outdoor mass gathering will be held and shall include at least the following information:

Response: This application is being submitted on or before January 4, 2023, which is 140 days in advance of the event date.

- 1. The name and address of the organizer.
- 2. Legal description of the location of the outdoor mass gathering.
- The date or dates of the outdoor mass gathering.
- 4. Estimated total attendance, including staff, vendors, and other personnel.

5. A description of planned activities.

Response: The information requested in items 1-3 is provided on page one of this narrative. The information requested in items 4-5 is provided on page two of this narrative.

 A detailed map showing the type, number and location of all toilets, washing facilities, water supply and distribution system, food preparation sites, emergency medical facilities, roads and solid waste collection locations.

Response: Detailed maps are attached as Exhibits E, F, and G of this narrative.

7. The name and contact information for a designated contact person(s) who shall be easily identified and who shall remain at the outdoor mass gathering site at all times during the event.

Response: Ryan Krellwitz is a producer for this event, and he will be the designated contact person available at all times during the event. His contact information is listed on page one of this narrative and on the Wasco County Outdoor Mass Gathering application form.

 A detailed Traffic Control Plan (TCP) to be approved by Public Works and the Wasco County Sheriff's Office. If the event is located adjacent or close to an Oregon State Highway, the TCP must also be approved by ODOT.

Response: A detailed traffic control plan is attached as Exhibit G of this narrative. This plan is identical to the plan from 2022.

9. A written statement from the fire protection agency having jurisdiction that fire protection complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering. No permit shall be granted under this chapter unless the organizer has shown that the appropriate fire protection district officer has approved the type, size, number and location of fire protection devices and equipment available at, in or near any location, including outdoor sites, buildings, tents, stadium or enclosure, wherein or whereupon more than ten persons may be expected to congregate at any time during the course of an outdoor mass gathering for which a permit is required under this chapter. If the site for which the permit is applied for is located outside a fire prevention district, the organizer shall provide written approval from the office of the State Fire Marshal.

Response: SOAK event producers work closely with Tygh Valley Fire Department to create a fire protection plan. A written statement from Tygh Valley Fire will be provided to the county prior to the event. This can be made a condition of approval. In addition, part of the fire protection plan for this event requires that Tygh Valley Fire give the final go-ahead before lighting any ceremonial fires.

10. A written statement from the County Sheriff's Office that arrangements for security and the orderly traffic flow to and from the outdoor mass gathering complies with state and local

laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and the location of the outdoor mass gathering.

Response: A written statement from Wasco County Sheriff's office approving security arrangements and traffic flow will be provided to the county prior to the event. This can be made a condition of approval.

11. Documentation of the ability to provide a commercial liability insurance policy in an amount determined by the county that is commensurate with the risk, but not exceeding one million dollars.

Response: Applicant will obtain a commercial general liability insurance policy that will cover all event activities, including the volunteers and participants. Applicant will ensure that the policy limits will be at least \$1,000,000 per occurrence. Last year, applicant's CGL policy had limits of \$2,000,000 per occurrence, \$4,000,000 in the aggregate. Applicant will ensure that Wasco County, its commissioners, employees and agents are listed as an additional insureds.

12. Documentation that the water supply for the event will comply with the water supply and distribution system requirements of this chapter.

Response: Please see pages 8, 9, and 10 of this narrative.

13. Documentation that the site of the event will comply with the drainage requirements of this chapter.

Response: Please see page 10 of this narrative.

 Documentation that sewerage facilities will comply with the sewerage requirements of this chapter.

Response: Please see page 11, 12, and 13 of this narrative.

15. Documentation that refuse storage and disposal will comply with the refuse storage and disposal requirements of this chapter.

Response: Please see pages 13 and 14 of this narrative.

16. Documentation that camping spaces and camping space locations will comply with the fire protection requirements of this chapter.

Response: Please see page 15, 16, and 17 of this narrative.

17. A medical services plan demonstrating compliance with this chapter.

Response: Please see pages 17 and 18 of this narrative and Exhibit C.

18. A traffic plan demonstrating that roads and parking areas will comply with the road, parking and traffic requirements of this chapter.

Response: Please see pages 19 and 20 of this narrative and Exhibits F and G.

 Documentation that emergency vehicles will have easy access and egress to all areas of the event site.

Response: Please see pages 19 and 20 of this narrative and Exhibits F and G.

20. Such other, additional information as the director may require to ensure compliance with the provisions of this chapter. If such additional information is not supplied within two weeks of the director's request, the application shall be deemed incomplete.

Response: Applicant acknowledges and understands these requirements.

21. The appropriate permit fee, as set pursuant to the county fee schedule, shall accompany the application.

Response: A \$2,625 permit fee will be paid to the county to process this application.

22. The department shall have 30 days to determine whether an application is complete. If the application is not complete, the applicant shall be provided a description of the missing information and an opportunity to supply the missing information. The department shall not process an incomplete application. The applicant shall submit the missing information no later than one hundred and twenty days prior to the date the event is proposed to be held. For purposes of this section, an application is complete if the standard has been addressed, regardless of whether the department believes that the information demonstrates compliance. A determination that an application is complete, in no way demonstrates compliance.

Response: Applicant acknowledges and understands these requirements.

Section 1.50 - General approval criteria

A. An outdoor mass gathering permit shall be approved upon demonstration by the organizer of compliance with or the ability to comply with the provisions of this chapter, as well as all health and safety rules governing outdoor mass gatherings adopted by the Oregon Department of Human Services. However, the board, in its sole discretion, may deny an application or impose additional conditions to an application based on a prior history of noncompliance by an applicant with any of the terms of a previous outdoor mass gathering or extended outdoor mass gathering permit issued either pursuant to county ordinance or under state law.

Response: Applicant has demonstrated that SOAK will satisfy all applicable county review criteria and Oregon Department of Human Services regulations governing outdoor mass gatherings. Applicant is not aware of any noncompliance with previous outdoor mass gathering permits but will, nevertheless, comply with any additional permit conditions reasonably imposed by the county.

B. The board may consider and require an applicant to comply with any conditions submitted by public officials including, but not limited to, the county sheriff, the county health officer and the chief of the fire district in which the gathering is to be held.

Response: Applicant will comply with any additional permit conditions reasonably imposed by the county, whether requested by the Wasco County Board of Commissioners or any other county official.

Section 1.60 - Insurance

If the board determines that the outdoor mass gathering creates a potential for injury to persons or
property, the board shall require the organizer to obtain a commercial general liability insurance
policy in an amount commensurate with the risk, but not exceeding one million dollars. The
insurance shall cover all the organizer's activities, including all volunteers and participants. The
policy must also name Wasco County, its commissioners, employees and agents as additional
insureds.

Response: Applicant will procure a commercial general liability insurance policy that will cover all event activities, including the volunteers and participants. Applicant will ensure that the policy limits will be at least \$1,000,000 per occurrence. Last year, applicant's CGL policy had limits of \$2,000,000 per occurrence, \$4,000,000 in the aggregate. Applicant will ensure that Wasco County, its commissioners, employees and agents are listed as an additional insureds.

The policy shall not terminate or be cancelled prior to completion of the event without the organizer's insurance provider first giving thirty days written notice of intention to terminate or to cancel to the department. Termination of insurance shall immediately and automatically revoke the permit.

Response: Applicant acknowledges and understands these requirements.

Proof of insurance must be submitted to the department not later than thirty days prior to the
event. No permit shall be effective or valid until the insurance is approved by the department. All
documents are subject to the approval of the department.

Response: Applicant will ensure that proof of insurance is submitted to the department no later than thirty days prior to the event. This can be made a condition of approval.

Section 1.70 - Sanitary facilities

The board shall review all health and sanitation and related plans and facilities to ensure that minimum standards have been or will be met by the organizer, upon recommendation of the department, and in accordance with the procedures outlined in this chapter.

Approval shall be based upon, but not limited to, the following minimum requirements:

- A. Water Supply (see also OAR 333-039-0015)
- 1. Required Amounts:
 - a. A minimum of twelve gallons per person per day shall be available for the anticipated assembly;

Response: The requested 2023 maximum capacity is 2,000 people in total, over the course of the event. Thus, SOAK must have 24,000 gallons of water per day or 120,000 gallons available to participants for the duration of the event. SOAK has contracted with Tygh Valley Water to provide access as needed to 200,000+ gallons stored approximately 1 mile from the event site. SOAK has also contracted with Bishop Sanitation to provide approximately 13 20-gallon hand washing stations to be serviced daily, stationed at each portable toilet bank, the medical station, and the ice vending station, for an additional 260 gallons onsite. See Exhibit A, Bishop Services Letter of Intent.

In addition (and most importantly), SOAK *requires* that each participant bring enough water for the duration of the event (i.e. 2 gallons per person per day) to be self-sufficient in their water needs, which is a requirement of the principle of Radical Self-reliance, as stated in the Burning Man 10 Principles: (http://burningman.org/culture/philosophical-center/10-principles/)

Staff and participants used 0 gallons of the contracted water supply in 2015, 2016, 2017, 2018, 2019, and 2022 (No event in 2020 & 2021).

b. Notwithstanding subsection (a) of this section, facilities containing an amount of water equal to one day's total water usage shall be provided at the event site, unless a greater or lesser amount is determined by the State Department of Human Services as sufficient or necessary, based on the availability and quantity of the water supply and the required water demands for toilets, food vendors, camping areas and other facilities;

Response: SOAK participants are required to be self-sufficient in their water needs throughout the event. In the event excess water is required, the county has previously found that the storage and access plan described in the above response (which also addresses section OAR 330-339-0015(1)(a)) could satisfy this rule.

c. An additional amount of water equal to one day's total usage shall be available in reserve at all times at a location approved by the department.

Response: The county has previously found that OAR 330-339-0015(1)(b) and (d) (which correspond to WCOMGO 1.70(A)(1)(b) and (c)) work together to ensure that adequate water is available for the festival. The county has found that the phrase "in reserve at all times" means "readily available for use" but does not require that the water be stored onsite. In last year's staff report for the SOAK*2022 OMG permit, staff concluded: "The applicant has interpreted (d) to require the same as "readily available." Staff agrees that (d) does not explicitly require the reserve, equal to one day's total usage, to be kept on site." Thus, due to the large supply and availability of municipal water sources within close proximity to the event, the county has previously found that these requirements have been satisfied. Because Tygh Valley Water can provide 200,000+ gallons on an on-call basis, the county may find that this rule is satisfied.

2. Bacteriological and Chemical Requirements:

- Drinking water shall be supplied from a source approved by the State Department of Human Services;
- b. The water source shall be tested by the organizer and shall conform to the standards for transient non-community public water systems of OAR 333-061 and OAR 333-039-015. The organizer shall provide the results of that testing and other requested documentation with its application to the department for evaluation prior to approval of the water source;
- c. All parts of the water supply system shall be constructed of non-toxic materials. Water system piping and fixtures shall be made of materials approved for use in public water systems and conform to the standards for transient non-community public water systems in OAR Chapter 333 Division 61 and meet the requirements of the State of Oregon Unified Building Code;
- All water distribution lines and fittings shall be constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe. All plastic pipe and fittings must bear the NSF seal;
- e. Pressure tanks and storage tanks including water tanker trucks shall be constructed of nontoxic materials. Tanks which have previously been used to contain toxic substances shall not be used;
- Garden hoses, flexible lines, pipes, or similar devices shall not be connected to any portion of the water supply system for personal convenience or any other reason;
- g. A minimum pressure of twenty pounds per square inch shall be maintained at all times and at all points within the water distribution system;
- h. All water distribution lines shall be installed at a minimum depth of twelve inches in the soil and shall be covered;
- i. Water supply locations shall be well drained;
- j. Hydrants equipped with self-closing faucets shall be provided at a ratio of not less than one for every two hundred and fifty persons or fraction thereof anticipated;
- k. Each faucet shall be mounted on a minimum thirty-six-inch riser. The riser is to be securely fastened to a supporting structure equal in strength to a four-inch by four-inch timber which is securely anchored in the ground;
- Each faucet and riser shall be accompanied by a seepage pit located directly beneath the
 faucet which shall have a minimum inside diameter of twelve inches and a minimum depth of
 three feet and shall be backfilled with clean coarse rock;
- m. If camping and activity areas are separately designated, sixty percent of the total required faucets shall be located within the area designated for camping, and forty percent of the total required faucets shall be located in the area designated for activities;

- A minimum of one faucet shall be located not more than twenty-five lineal feet from each
 food service facility and a minimum of one faucet shall be located not more than twenty-five
 lineal feet from any emergency medical facility;
- o. Prior to placing the water supply system into use, all portions of the system including storage tanks and distribution system shall be disinfected by adding a chlorine solution of not less than fifty mg/l and retaining the mixture within all portions of the system for at least twenty-four hours. Following disinfection, the system is to be thoroughly flushed of the chlorine solution. Water tanker trucks must be disinfected using these same standards.

Response: Any water delivered to SOAK will be provided by Tygh Valley Water. In the event that SOAK requires delivered water (which is highly unlikely based on participants' high adherence to the Radical Self-reliance principle), SOAK will confirm with Tygh Valley Water that all Drinking Water Hauling Guidelines designated by Oregon Health Services are being followed. We will request confirmation that the water meets water quality guidelines and will maintain any water testing records in our files.

The review criteria in subsections c-o (related to the water supply distribution system) are not relevant to this application, as SOAK does not utilize a water distribution system. Thus, the county may find that this rule does not apply.

Drainage (OAR 333-039-0020)

- 1) The site selected for the outdoor mass gathering shall have good natural drainage. Areas which are swampy, or areas known to be susceptible to flash flooding are not acceptable.
- (2) Roads at the outdoor mass gathering site shall be provided with culverts, tiles, and ditching wherever needed to protect such roads from erosion due to precipitation.

Response: The WCOMGO does not have review criteria specific to Drainage (despite the reference in Section 1.30(13)), so Applicant has addressed the requirements of OAR 333-039-0020 below. Justesen Ranch has previously been inspected by North Central Public Health District (NCPHD) and deemed to have proper and adequate natural drainage. Inspections have also found that Justesen Ranch has proper and adequate erosion control on site, including but not limited to protection from automotive and pedestrian traffic. Furthermore, Justesen Ranch has implemented and continues to implement best practices from its Agricultural and Recreation Management Plan.

SOAK has been held in conditions of torrential downpour, which have lasted for days (hence the name "SOAK"), and drainage of the property has been more than adequate. No drainage or erosion problems have occurred.

In addition, participants are prohibited from dumping materials including gray water, waste, or human waste onto the property surface or into the White River. If participants are found violating this rule, they will be ejected from the event. Participants must remove all waste, including gray water, when they exit the event. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles: http://www.burningman.com/whatisburningman/about_burningman/principles.html

B. Sanitary Waste Facilities (see also OAR 333-039-0025)

1. Number and Location of Toilets

- a. Seven toilets shall be provided for each eight hundred persons or fraction thereof anticipated;
- b. If camping and planned activity areas are separately designated, sixty percent of the total required toilets shall be located within the designated camping area and forty percent of the total required toilets shall be located in the designated planned activity area;
- c. If camping areas are not designated, location and spacing of toilets shall be in accordance with anticipated crowd clustering or grouping, or spaced uniformly throughout the entire outdoor mass gathering site.

Response: SOAK contracts with Bishop Sanitation for onsite sanitary facilities (i.e, portable toilets and handwashing stations). For a 2,000 person event, 18 portable toilets must be provided to comply with these review criteria. SOAK provided at least 39 portable toilets (including at least 3 ADA compliant toilets) and 4 urinals last year. This year, at least 39 portable toilets (including at least 3 ADA compliant toilets) and 4 urinals with hand sanitizer in each unit will be set up in banks, and at least 1 portable 20-gallon hand-washing station will be provided per bank. Based on a 2,000-person maximum capacity, SOAK will provide approximately one toilet per 47 people with 1 hand-washing station at each toilet bank, which exceeds the 7 toilets per 800 people (or one toilet per 114 people) required by this section. An appropriate amount of toilets will be ADA-compliant, including one toilet stationed next to the medical tent. Each portable toilet and handwashing station will be pumped at least once per day. See Exhibit A for the Bishop Services Letter of Intent.

SOAK does not separately designate camping areas and planned activity areas; toilet placement will be in accordance with anticipated crowd concentration in each area of the site, as shown in Exhibit E.

2. Chemical Toilets

- a. A contractual agreement, with a company licensed by the State Department of Environmental Quality, shall be filed with the department no later than fifteen days before the outdoor mass gathering. The application shall describe what provisions the organizer has taken for providing chemical toilets and the sanitary maintenance of these toilets, on a continual basis;
- Chemical toilets shall be serviced at least daily with respect to sanitation, removal of contents, and recharging of chemical solution;
- All chemical toilets, if provided, shall be located so as to be easily and readily serviced by servicing vehicles;
- d. Chemical toilets tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;
- e. The contents of chemical toilets shall be removed by a DEQ licensed sewage pumper in accordance with state and local laws, ordinances, and regulations.

Response: SOAK contracts with Bishop Sanitation for onsite sanitary facilities (*i.e.*, portable toilets and handwashing stations). Bishop's services the portable toilets and handwashing stations at least once per day. The layout of the SOAK event ensures that the toilets can be easily serviced throughout the event. Applicant will ensure that the contract with Bishops is provided to the county at least 15 days prior to the event.

Water Carried Sewage Disposal Facilities. If water carried subsurface sewage disposal facilities
are provided, they shall be governed by and meet the requirements of OAR Chapter 340
Divisions 71 and 73.

Response: This review criterion is not applicable to this application, as no water carried sewage disposal facilities will be utilized at SOAK.

- 4. Liquid Wastes Not Containing Human Excreta
 - Facilities shall be provided for the disposal of all liquid wastes not containing human excreta such as, but not limited to, kitchen or cooking wastewater, grease dishwater, wash water, and bath water;
 - These facilities shall be specifically identified by means of a sign which states "Wastewater Disposal";
 - c. Portable holding tanks used to collect liquid wastes not containing human excreta must meet the requirements of OAR 340-071-0340 (5) including holding tank covers;
 - d. Portable holding tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;
 - e. Such facilities shall be located or spaced so as to uniformly serve the participants of the outdoor mass gathering;
 - f. One facility shall be provided for each three thousand persons or fraction thereof anticipated;
 - g. At least one facility shall be located not more than fifty lineal feet from each food service facility;
 - h. All food particles and other waste material shall be disposed of in approved portable holding tanks and removed from the facilities at least once every twenty-four hours or at more frequent intervals if necessary to prevent insect attraction.

Response: SOAK contracts with Bishop Sanitation to provide at least (2) 300 hundred gallon grey water tanks for the event. In addition, SOAK coordinates the rental of 250-gallon grey water tanks, if requested by individually organized theme camps (who are then responsible for the maintenance of the tanks). The theme camps use and monitor these grey water tanks throughout the event. If the tanks require pumping, Bishops Sanitary Service pumps them as needed, up to twice daily.

Food and liquor vendors are not allowed at the event, and SOAK does not provide shower facilities. Participants must remove all waste, including gray water, when they exit the event. SOAK is a Leave No

Trace event, as described in the Burning Man 10 Principles: http://www.burningman.com/whatisburningman/about-burningman/principles.html

SOAK has had 100% compliance with our leave no trace principles, including in regards to grey water disposal.

5. Hand Washing Facilities

- a. In the absence of running water and plumbed hand washing facilities, gravity fed or commercial portable hand washing facilities shall be conveniently located and provided in adequate numbers.
- All food service sites and portable restroom sites shall be equipped with conveniently located hand-washing stations.
- Gravity fed or commercial portable hand washing stations shall be equipped with at least five gallons of warm water, soap and sanitary towels;
- d. Wastewater from hand washing shall be collected in a wastewater container at least ten percent larger than the hand wash water supply;
- e. Wastewater from hand washing shall be disposed of at approved wastewater disposal sites.

Response: SOAK contracts with Bishop Sanitation for onsite sanitary facilities (*i.e.*, portable toilets and handwashing stations). Bishop's services the portable toilets and handwashing stations at least once per day. At least 1 portable 20-gallon hand-washing station will be provided per bank of toilets, including one at the medical tent.

Section 1.80 - Refuse Storage & Disposal (see also OAR 333-039-0030)

- All refuse and solid waste shall be stored in fly-tight containers constructed of impervious material;
- Containers for refuse and solid waste storage shall be provided at a minimum ratio of one thirty
 gallon container for each sixteen persons or fraction thereof anticipated or one cubic yard of
 container capacity for each one hundred twenty-five persons or fraction thereof anticipated;
- All refuse and solid waste shall be removed from storage containers at least once every twentyfour hours and transported and disposed of in a manner, which is authorized and complies with state and local laws, ordinances and regulations.

Response: In its 16-year history SOAK has never offered public refuse collection services. Although we operated with a 30-yard dumpster in 2015 and a 10-yard dumpster in 2016 and 2017, neither dumpster was publicly offered and neither was used. In 2018, we were granted permission to operate without a dumpster. SOAK is a Leave No Trace event, as described in the Burning Man 10 Principles, and each participant is responsible for packing out what they pack in:

http://www.burningman.com/whatisburningman/about burningman/principles.html

Event staff performs a sweep of the property before the event, bagging and removing existing debris in order to fulfill its role as stewards of the Justesen property. We will be repeating our pre-event site sweep for the 2022 event.

All participants are required to collect all of their own refuse in fly-tight containers made of impervious material. They are also required to perform a detailed search of their camp and surrounding areas for debris, referred to as "Matter Out of Place" (MOOP). Education about these participant responsibilities is performed before the event via the SOAK Survival Guide, SOAK website and SOAK Facebook event page, and during the event via face-to-face discussion with event staff and volunteers. Because the principle of Leave No Trace is highly valued, event attendees not only look after their own camps, but typically don't hesitate to educate other attendees as needed.

After the event is over, our all-volunteer Leave No Trace team of approximately 40 volunteers performs a line sweep of every accessible area of the event space. The team collects debris left behind by participants (which is generally insignificant). Although no significant refuse has historically been left, the plan, should any MOOP be collected by the LNT team, is to bag, sort, and either dispose of or recycle it in Portland, OR.

In the words of the landowners in 2015 and again in 2017, SOAK 'left the property cleaner than [we] found it'.

The dumpster contracted for SOAK *2015 did not require servicing and was entirely empty at pickup. The dumpster borrowed from Fred Justesen for SOAK *2016 and SOAK *2017 was not used by staff or participants.

Given the nature of the SOAK festival, its ongoing efforts to inform and educate participants, and demonstration of its adherence to Burning Man's Leave No Trace principle, we ask that the county find that requirement (1) is satisfied, and that requirements (2) and (3) be waived for SOAK*2023.

Section 1.90 - Food & Sanitary Food Service (OAR 333-039-0035)

- A. Food service facilities shall comply with the State Health regulations that pertain to the operation of temporary restaurants
 - 1. Each food vendor shall apply for a temporary restaurant license at least ten days prior to the outdoor mass gathering event;
 - The names of food vendors, their mailing addresses and telephone numbers shall be submitted fifteen days prior to the outdoor mass gathering event;
 - Temporary restaurant applications shall be approved by the North Central Public Health District.

Response: Precipitation Northwest will resell packaged ice for food and medical safety purposes at this event. Vending of any other type is prohibited. Ice will be pre-packaged and delivered to the site and

stored in a refrigerated trailer provided by Gem Ice of The Dalles, OR. See Exhibit B, Arctic Glacier Letter of Intent.

Section 2.00 - Security Personnel (see also OAR 333-039-0050)

The organizer shall maintain an accurate count of persons attending the outdoor mass gathering and shall provide adequate security arrangements, to be determined by the Wasco County Sheriff's Office, to limit further admissions to the outdoor mass gathering when the anticipated number of persons authorized by the permit have been admitted.

Response: SOAK maintains a staff of internally trained peer-security resources, all of whom are equipped with radios to call for assistance if needed. Peer-security staff work in greater numbers during peak event hours, but have a minimum number on shift at all times:

- Peer (Internal) Event Security, "Rangers": (8-18 on shift at all times). Specialized internal agency trained in conflict resolution, event resource education, law enforcement interactions, and chemically or mentally altered crisis care.
- Peer (Internal) Event Security, "Gate & Parking": (4-16 on shift at a time). Specialized internal
 agency trained in event admission security, ID checks and wristband application, vehicle
 inspections (for contraband) and trespassing escalation (to event management, Department of
 Public Safety Standards & Training (DPSST) Certified Security, and Law Enforcement when
 needed).
- Peer (Internal) Event Security, "Medical": (2-4 on shift at a time). Volunteer medical staff who
 patrol the event site to assist contract Medical Services, trained in conflict resolution, and
 experienced in dealing with people in crisis.
- Peer (Internal) Event Security, "Event Management": (3-4 on shift at all times). Event
 management staff all have prior experience working with Rangers and/or Gate groups.
- Unarmed DPSST Security Staff (6 on shift at all times). This includes 1 DPSST Security Supervisor who is the primary contact for local law enforcement.

TOTAL CURRENT INTERNAL SECURITY RATIO: between 1:48 and 1:117 at all times

SOAK will have at least one (1) DPSST Certified Security Supervisor on shift at all times, as a point of contact for Law Enforcement, who can be reached 24 hours per day during the entire event. In the event that a Law Enforcement response is needed, SOAK event management and the DPSST Security Supervisor will meet law enforcement at the central Medical / Operations HQ.

SOAK 2023 is utilizing the same security plan that was approved in 2021. See Exhibit D: Vanguard Security Letter of Intent

Section 2.10 - Fire Protection Standards (see also OAR 333-039-0045)

A. No permit shall be granted under this chapter unless the organizer has a fire protection plan approved by the fire protection district for the type, size, number, and location of fire protection devices and equipment available at, in or near any location, including outdoor site, building, tent, stadium, or enclosure, wherein or whereupon more than 10 persons may be expected to congregate at any time during the course of an outdoor mass gathering.

B. If the site for which the permit is applied for is located outside a fire protection district, the organizer must show approval from the office of the State Fire Marshal, Oregon Department of Forestry, or other fire protection district that would respond in the event of an emergency.

Response: The Justesen Ranch is within the jurisdiction of the Tygh Valley Fire Department (north end) and Juniper Flats Fire Department (south end). SOAK works closely with Tygh Valley Fire to ensure fire safety throughout the event and during the ceremonial burns. Tygh Valley Fire is historically always in attendance at all ceremonial burns and gives the final go-ahead before SOAK staff lights the ceremonial fires. SOAK will work with these districts to determine safe roadway access and fire prevention plans, including during scheduled ceremonial burns.

A written statement from Tygh Valley Fire will be provided prior to the event. In addition, SOAK utilizes the following tools to prevent or maintain small unplanned fire incidents, if they occur:

- 1 dedicated vehicle with 3 2.5-gallon pressurized water extinguishers and a 10-lb (UL 4A-80B:C) dry chemical extinguisher on board
- 1 water truck (2000+ gal., 100+ psi, 125+ gpm)
- At least 15 5-lb Class ABC fire extinguishers placed throughout the event for use by participants or safety personnel.

SOAK provides a Volunteer Fire Safety Team that has been trained to use all onsite equipment. The fire safety team is present for and oversees all scheduled burns, and is on 24/7 standby for incidents.

In 16 years, SOAK has had zero incidents related to the scheduled burns.

The Justesen Ranch offers three fully irrigated fields. The largest of these fields is where SOAK stages its scheduled burns. The field is located just south of Davidson Grade Road and is accessible by vehicle, including Emergency and Fire Equipment. This field offers the furthest travel distance from any dry crop fields, and is the area with the fewest amount of trees on the property. SOAK utilize the same 'burn scars' year after year to minimize impact to the Justesen Ranch.

In 2018, SOAK increased its fire perimeter personnel and water trailer towing capacity. This capacity will be matched or increased in 2023.

- C. Each camping space shall be a minimum of one thousand square feet or larger, if necessary, to accommodate a parked camping vehicle, tent vehicle or tent, as the case may be, and to maintain at least fifteen feet separation from any other camping vehicle, tent vehicle or tent, building, structure, or property line.
- D. If a camping space has more than one camping unit on the camping space, the proposed layout must be approved in advance by the department.
- E. Camping vehicles and tent vehicles shall maintain a separation of fifteen feet between units.

Response: The event will not exceed the requested capacity of 2,000 participants and will allocate camping space to registered campers. Camp space is allocated depending on the number of planned participants and layout design of their camps. Given that many SOAK attendees camp in small groups

with shared infrastructure, SOAK demonstrates compliance with these review criteria using the 1,000 square feet per camping space requirement:

Total Space Calculations:

Total area suitable for camping = 43.3 acres (1,886,148 ft²)

Maximum attendance = 2000

Minimum space per person = 943ft² (allowing for 1886 two-person camps)

SOAK disallows "car camping", which is defined as sleeping in a vehicle not designed for camping. Passenger vehicles not explicitly approved for festival access will be parked in a separate parking area, adjacent to the festival Gate.

Section 2.20 - Medical Service (see also OAR 333-039-0040)

- A. There shall be present at the outdoor mass gathering site for emergency medical services, physicians and nurses in the following ratios:
 - Daylight Hours: At least one Oregon physician plus sufficient other physicians (licensed to
 practice medicine and surgery in any of the fifty states of the United States) to provide a ratio
 of one for each ten thousand persons attending or fraction thereof and one nurse for each
 seven thousand five hundred persons attending or fraction thereof;
 - 2. Nighttime Hours (one a.m. to seven a.m.): At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the fifty states of the United States) to provide a ratio of one for each twenty thousand persons attending or fraction thereof and one nurse for each fifteen thousand persons attending or fraction thereof.
- B. All physicians on-site shall be trained in emergency medicine or have emergency medicine experience and be certified in advanced cardiac life support.
- C. Facilities shall be provided in which physicians can provide patient care and treatment:
 - 1. The facility shall be enclosed, protected from the elements, and shall have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine;
 - All necessary medicine and instruments for conducting minor surgery and examinations shall be available;
 - The facilities shall be equipped to handle medical emergencies including but not limited to treating individuals with chest pain, respiratory difficulty, trauma or cardiac arrest and specifically equipped to handle advanced cardiac life support;
 - 4. Lighting within the emergency medical facilities shall be provided and shall be not less than two hundred- foot candles in areas where treatment and minor surgery are conducted.
- D. Attending physicians shall keep accurate records of patients and treatment, and shall notify the local health officer of all cases involving a communicable disease.

- E. Temporary holding facilities shall be provided for the sick and injured while awaiting transport to a hospital. The facility shall be enclosed, protected from the elements, and shall be furnished with one cot or bed for each one thousand persons anticipated or fraction thereof.
- F. Communication, via either telephone or radiotelephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, ambulance provider or fire protection agency, as required.
- G. An approved emergency response plan is required that contains phone numbers, directions to location, etc. This plan that must be approved by the county during the application process.
- H. Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each ten thousand persons anticipated or fraction thereof. The ambulance shall be staffed at the paramedic level and be licensed or approved to provide emergency ambulance service.

Response: SOAK has contracted with White Bird Rock Medical for medical/crisis coverage during the event. These services will be available via a centrally located and clearly marked medical tent provisioned and staffed by White Bird Rock Medical. White Bird Rock Medical staff will be on duty at all times during the event, augmented by volunteer medical staff whose primary purpose is to roam the event site to provide proactive response to real or impending medical issues. SOAK's contract with White Bird Rock Medical will satisfy all of the requirements set forth in WCOMOGO Section 2.2 and OAR 330-039-0040(1)-(5). See Exhibit C, White Bird Rock Medical Letter of Intent, which provides additional detail.

Subsection (F) Communication, either telephone or radio-telephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, or fire protection agency, as required.

SOAK utilizes UHF radios for onsite communications, and has telephone access, VOIP access, and access to Oregon Amateur Radio Output (Ham Radio).

Subsection (H) Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each 10,000 persons anticipated or fraction thereof.

White Bird Rock Medical and SOAK will coordinate with Life Flight Network to provide air ambulance services. We will be using the same Landing Zone (LZ) as last year, located at the Tygh Valley Community Center at 57594 Tygh Valley Rd, 97063. The coordinates will be provided to Life Flight in advance of the event.

Basic life support transport services will be provided by local ambulance service providers. Local 911 emergency responders involved in this plan include but are not limited to:

- South Wasco County Ambulance
- Tygh Valley Fire
- Wamic Fire
- Maupin Ambulance
- Dufur Ambulance
- Dufur Fire

Section 2.30 - Traffic, roads, and parking (see also OAR 333-039-0055)

- A. The organizer shall provide easily accessible roads of all-weather construction at the outdoor mass gathering site.
 - All areas of the site shall have road access sufficient to provide orderly evacuation and emergency vehicle access and egress, including a minimum of two access routes;
 - 2. All roads shall be maintained in such condition that emergency and other required vehicles can move upon them unencumbered and can carry out their functions at all times;
 - 3. No road or portion of any road constructed shall exceed a maximum grade of twelve percent;
 - 4. All roads shall be constructed to a minimum width of sixteen feet.
- B. All roads shall be clearly located on the site map.
- C. Roads may be inspected by the department in advance of the event to determine compliance with the requirements of this chapter.

Response: SOAK will use the same system as in 2015, 2016, 2017, 2018, 2019, and 2022. There have been no changes to the existing roadways that would prevent SOAK from demonstrating compliance. The plan is as follows:

- We will encourage traffic to use OR-197 and turn at the southern intersection with Tygh Valley Road to discourage traffic through town and school zones.
- MUTCD-approved signs placed at the south and north intersections of Tygh Valley Road and OR 197; signs will not impair the vision of drivers on the road.
- Once on Tygh Valley Road, vehicles turn onto Davidson Grade Road and directed into the staging area on the event site property.
- The event entrance will be clearly designated and well-lit at night, and will include multiple
 vehicle staging lanes to ensure no traffic backs up onto Davidson Grade Road or Tygh Valley
 Road.
- No signs will be placed on county roads, as detailed instructions to the Justesen Ranch is provided to all participants. SOAK has never received complaints from participants or the local community about lack of signs on these roads.

In compliance with Sections (1), (2), (3), (4), and (5), SOAK has prepared a Traffic Control Plan demonstrating vehicle ingress and egress before, during and after the event. All roads have been previously graded by the municipality of Tygh Valley, OR and Wasco County, OR:

- · US-197, a State of Oregon-maintained highway
- Tygh Valley Road, a Wasco County-maintained roadway
- Davidson Grade Road, a Tygh Valley, OR, maintained roadway for .24 miles, after which is becomes a private road maintained by deed holder & property owner Fred Justesen



- D. The organizer shall provide and designate a suitable area at the outdoor mass gathering for parking of motor vehicles. The total area provided for motor vehicle parking shall be based on the following ratio: three hundred square feet for every four persons anticipated;
 - 1. Each motor vehicle parking space shall have a minimum width of ten feet and a minimum length of twenty feet and shall be clearly marked with lime;
 - 2. The motor vehicle parking spaces shall be arranged to eliminate blockage of parked vehicles and allow all vehicles to access or exit the event site at all times.

SOAK is required to provide a total of 150,000 square feet for parking to accommodate a maximum capacity of 2000 people (or approx. 3.44 acres). The parking area is more than adequate to meet that requirement. Based on historical parking data at this event site, we expect no more than 950 vehicles on site at peak hours.

Section 2.70 - Restricted Hours of Operation and Noise

- A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00 am unless written consent from neighboring property owners and residents indicates a variance to hours would be acceptable.
- B. The use of amplification shall be regulated so that it will not interfere with the normal use of any school, church, residence, or other permanent place of human habitation unless prior written consent is obtained from all affected persons. A sound level in excess of 70 decibels prior to 10:00 pm and in excess of 50 decibels after 10:00 pm shall constitute interference.

Response: Applicant understands these requirements. Applicant has historically followed the requirements in Section 2.70.B and will do so again for SOAK*2023. However, because Section 2.70.A. is a brand new requirement for outdoor mass gatherings in Wasco County, applicant is unsure in what form the county would like to see the neighbors' consent. Applicant and the landowner will obtain consent as required by the county once we are given guidance on the procedure.

In addition, below is the sound policy for SOAK, which will be followed for SOAK*2023. Sound may be amplified between the hours of 11:00 pm and 6:00 am, but it will not be heard past the Gate to the event or at any residence within 1,000 feet of the event property.

This policy applies to every individual, group, instrument and device producing sound before and during the event:

- 1. Event-wide "Quiet Hours" are 6 am-10 am every day. During this time, all sound is to be kept at a conversational level.
- 2. SOAK has 3 sound zones:
 - 1. Zone 1: No sound above a conversational level allowed from midnight-10 am
 - 2. Zone 2: No sound above a conversational level allowed from 3 am-10 am
 - 3. Zone 3: Sub-bass must be turned off or significantly reduced at 3 am, no sound above a conversational level allowed from 6 am-10 am
 - 4. All camps in all zones must respect Quiet Hours.
- 3. Everyone creating sound within a theme camp or from mobile vehicles is aware of this policy and agrees to abide by it.
- 4. Everyone (theme camps and individuals) with amplified sound systems must bring a functional sound meter.
- Sound systems of 300 watts or more must be pre-registered with SOAK. A representative for the sound system must attend orientation (or speak to an event Producer directly) to ensure all policies are understood and agreed upon.
- 6. All speakers must be pointed *inward* toward the interior of a theme camp or dance area rather than outward toward the event.
- 7. As a general guideline, sound should never exceed 85 decibels when measured at 50 feet from the source.
- 8. Be a good neighbor by reflecting the size of the audience and time of day. For example, if the dance floor is nearly empty at 5 am, bring your levels down.
- 9. SOAK Rangers or SOAK Operations may ask a theme camp to adjust or turn down sound during ceremonial burns in order to honor the sound plans of the ceremony designers.
- 10. SOAK Rangers or SOAK Operations may ask a theme camp to adjust or turn down sound at any time if there are multiple complaints.
- 11. At midnight each evening, SOAK Operations will do a sound check at Gate. If sound can be clearly heard at Gate, the creator of the sound will be instructed to lower the volume. Failure to respond appropriately to complaints raised by SOAK officials may result in the loss of amplified sound privileges or ejection from the event.

CONCLUSION:

Applicant has demonstrated compliance with all applicable review criteria and requests that the county grant its application for an outdoor mass gathering.

Exhibit A: Bishop Services Letter of Intent



December 21, 2022
Precipitation Northwest
866 N. Columbia Blvd, Suite B-106
Portland, OR 97217

RE: SOAK - 2023

Bishop Sanitation, Inc. intends to provide equipment and event support services for SOAK 2023 to take place at the Justesen Ranch in Wasco County, Oregon from May 24-29, 2023

Bishop will meet or exceed the event requirements by providing at least (36) standard portable toilet units, (3) ADA compliant portable toilet units, (13) portable hand wash stations, and (4) four-station urinals to service the anticipated 1500 attendees, May 24-29, 2023. Additionally, the units needed for this event may be scaled up or down depending upon number of anticipated guests as well as evolving health protocols set in place for Wasco County, Oregon.

Service Schedule: Each portable toilet and hand-wash unit will be serviced at least once per day.

At least (2) 300-Gallon grey water holding tanks will be supplied. These holding tanks will be serviced at least once per day by Bishop Sanitation, Inc. with the wastewater trucked off-site for disposal at a licensed facility. Additional holding tanks available upon request with five working days' notice.

We look forward to partnering with your organization. If you have any questions or comments, please contact Carrie House or myself at (509) 773-4707.

Best regards,

Lisa Cunningham

Lisa Cunningham
Director of Business Development
Bishop Companies, Inc.
509.773.4707

Bishop Sanitation, Inc. is a for profit company based in Goldendale, WA and is locally owned and operated. A strong supporter of the environment and rural communities along the Columbia River, Bishop has been in continuous operation since 1962. Bishop Sanitation is appropriately licensed, bonded and insured to perform sanitation services in the states of Washington and Oregon. Tax ID is 91 1110210.

Bishop Companies 221 West Main Street, Goldendale, WA 98620 Phone: 509.773.4707 bishopsanitation.com

Exhibit B: Arctic Glacier Letter of Intent

From: Casey Hatfield CHatfield@ArcticGlacier.com Subject: RE: [EXTERNAL] Re: SOAK*2023

Date: January 4, 2023 at 8:31 AM

To: SOAK Producers producers@soakpdx.com

Cc: Ice SOAK ice@soakpdx.com

Hello Rye

Arctic Glacier in The Dalles happily intends on providing you with our premium ice for your upcoming SOAK 2023 event. We thank you for reaching out to us for your event needs, and on behalf of Arctic Glacier, we look forward to doing business with you. Have a wonderful day!

Casey Hatfield

Distribution Manager



Office 5032899889 Cell 541,296,5386

Email CHatfield@arcticglacier.com

Website arcticglacier.com

From: SOAK Producers producers@soakpdx.com> Sent: Tuesday, December 27, 2022 10:45 AM To: Casey Hatfield < CHatfield@ArcticGlacier.com>

Cc: Ice SOAK <ice@soakpdx.com> Subject: [EXTERNAL] Re: SOAK*2023

CAUTION: This email originated from outside of the organization. Do not click links or open attachments unless you recognize the sender and know the content is safe.

Hey Casey,

Following up on my last email about ice services. Please let us know if Arctic Glacier will be able to supply ice for SOAK this year.

Thank you, Rye







White Bird Rock Medicine 341 E. 12th Avenue Eugene, Oregon 97401,

541-342-8255

To Ryan Krellwitz, SOAK Productions

December 19, 2022

White Bird Rock Medicine will provide medical/crisis response for the SOAK Festival 2023 taking place the weekend of May 24-29, 2023, held in Wasco County, Tygh Valley, Oregon, at 89720 Jake Davidson Rd. Service will begin at 2pm Wednesday, May 24th and end at 5pm Monday, May 29th.

Rock Medicine will provide Medical, Mental Health, Substance Use and First Aid care in all situations short of those requiring physician, ambulance, or hospital response. These services will be available through an on-site medical booth and holding area, and through radio dispatch with roving teams responding throughout the property.

A staff of up to 20 workers will be utilized each day, with staffing ratcheted up and down depending upon the event activity. This staff will include medical personnel such as Nurses, EMT's and Paramedics operating under Physician's Standing Orders, as well as Mental Health Professionals and Crisis Workers. White Bird will supply the requisite medical equipment, medical supplies, and medications.

Through Rock Medicine the on-site facilities shall be equipped to handle the range from minor care to medical emergencies including, but not limited to treating individuals with trauma or cardiac arrest and specifically equipped to provide Advanced Life Support standard of care while awaiting transport to a more appropriate setting.

SOAK Productions, as the event promoter, will provide a structure for the medical booth 20x20, with water and electricity sufficient for provision of the contracted services supplied to the site of service delivery, as well as a facility for greywater disposal. The promoter will also provide a dedicated handicap-accessible porta-potty with locking hasp, ice as needed, 3 event radios, 3 All-Access passes, and a crossover utility vehicle (if necessary for timely medical response). The promoter will provide camping in as close proximity as is reasonable to the medical booth, and a stipend of \$800 for meals for White Bird volunteers during their event. The promoter will supply up to 20 worker passes, 3 guest passes for spouses or children that, of necessity, must attend to allow for certain staff to participate; and parking spaces for all crew and for the Box Truck

used to transport our gear. A Medical Transport vehicle (a pickup truck) will be parked adjacent to our booth and be allowed to travel throughout the venue to respond to service incidents as needed.

White Bird will coordinate its work with security and event staff and arrange and facilitate appropriate transfer of patients to ambulance or other emergency services as necessary. The promoter will assure that local EMS transport is available by prior arrangement with local services and that the ability to contact and request emergency transport is assured. Rock Medicine Coordinators will be happy to meet or correspond with local officials if necessary to facilitate a thoughtful emergency response plan or to assure compliance with local regulation or statute.

White Bird staff is available for further planning or coordination efforts. We will also arrange for event insurance coverage, with your event named as additionally insured.

The fee for the White Bird services described above is \$6000. A 50% advance in the form of a check made out to White Bird Clinic is due by May 1, 2023, with the remaining balance due by May 29, 2023, when we vacate the venue. This is a Letter of Intent to Engage Services, not a contract.

A contract will be drafted and follow shortly.

Regards.

Kate Gillespie, LCSW & Wren Arrington MSW for WBRM

Exhibit D: Vanguard Security Letter of Intent



Letter of intent

12/30/2023

Re: SOAK 2023

We are providing security for the upcoming event SOAK, at the Justesen Ranch, 89720 Davidson Grade Rd, Tygh Valley, Oregon. Wednesday, May 24th, through Monday, May 29th 2023. Security coverage on the event perimeter, gate, and patrols throughout.

My team and I have extensive experience in event and festival security. We thoroughly understand the unique challenges and concerns at all types of events and have been guarding this event at this same location for several years now and understand all dynamics specific to it.

This event's attendees are uniquely courteous and conscious to not negatively affect the event site or surrounding area and population. In the past, many curious neighbors have come to visit this event as guests. I am very confident that, as it always has, this event will go smoothly.

Looking forward to SOAK 2023

Erik Hartmann

OREGON DPSST PSID#55208 DPSST Executive Manager DPSST Armed & Unarmed Security DPSST Security Instructor

Phone: (503) 272-1224 Email: crik@vg1 us

VANGUARD SECURITY

2000 NE 42nd Avg. #181, Portland, Oregon 97213 Phone, 503-272-1224

Exhibit E: SOAK 2023 Site Plan

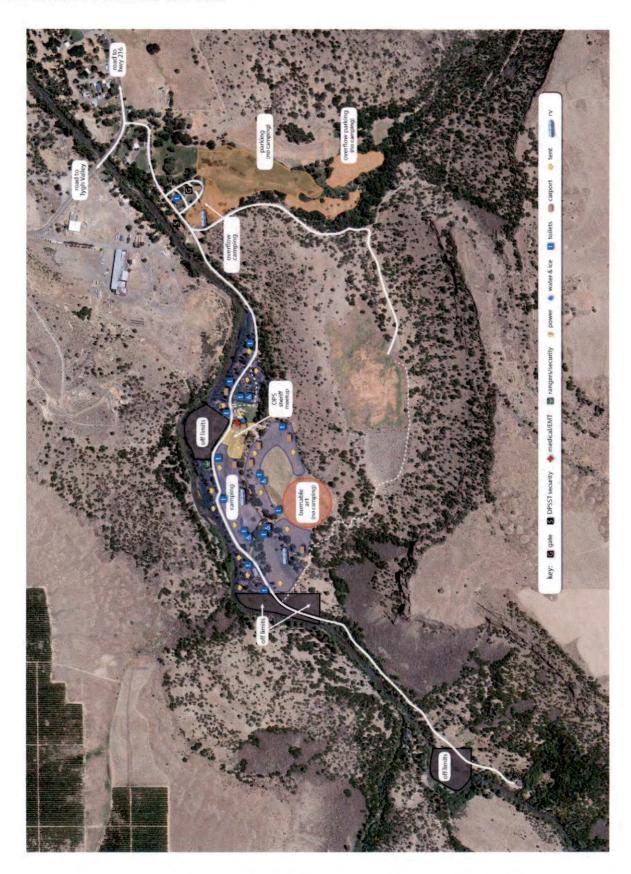


Exhibit F: SOAK 2023 Evacuation Map

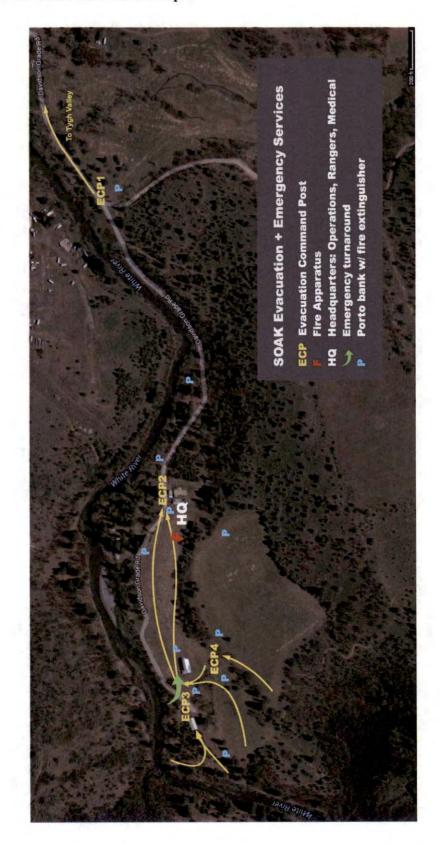
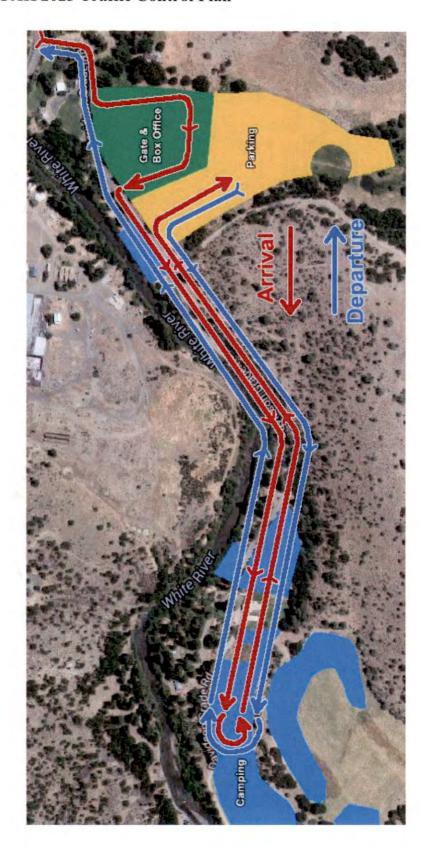
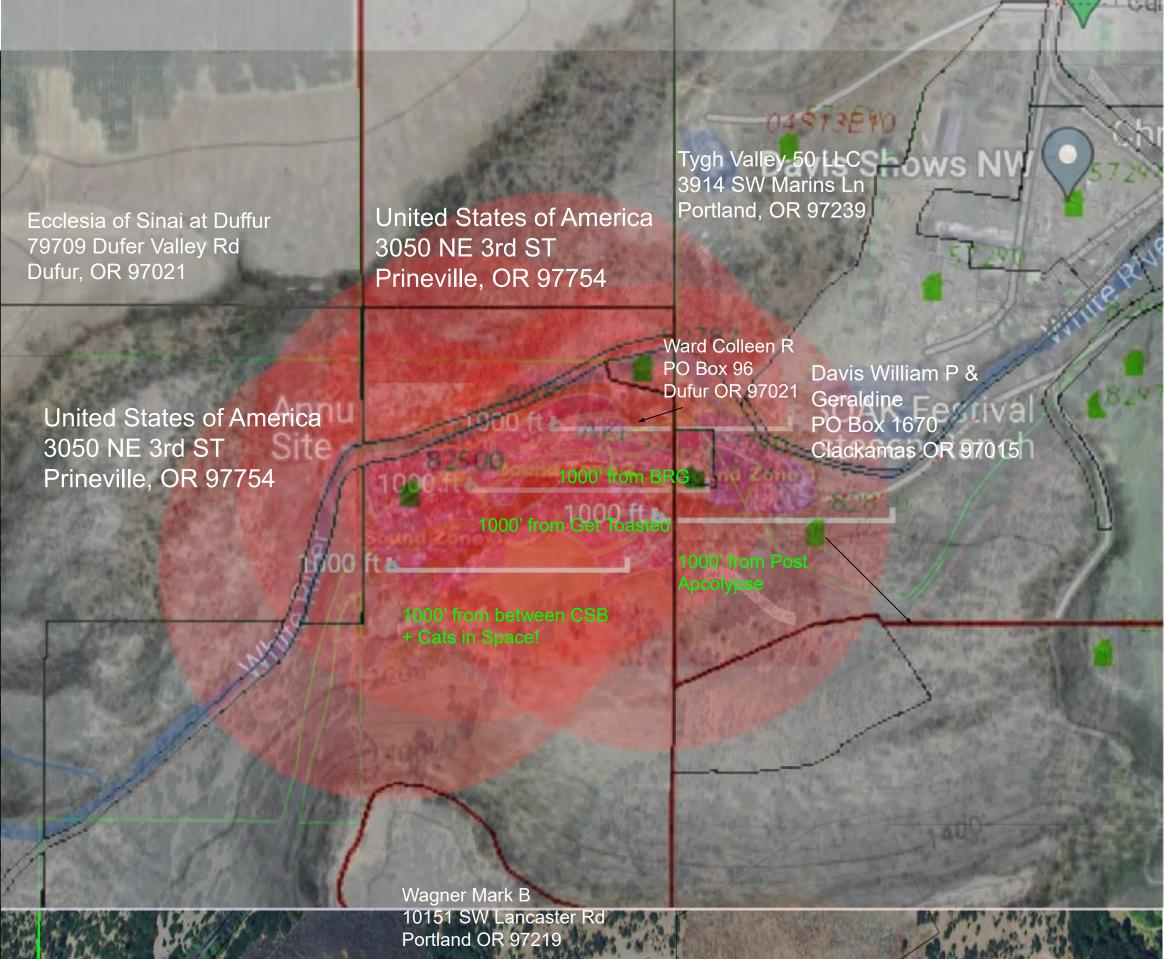
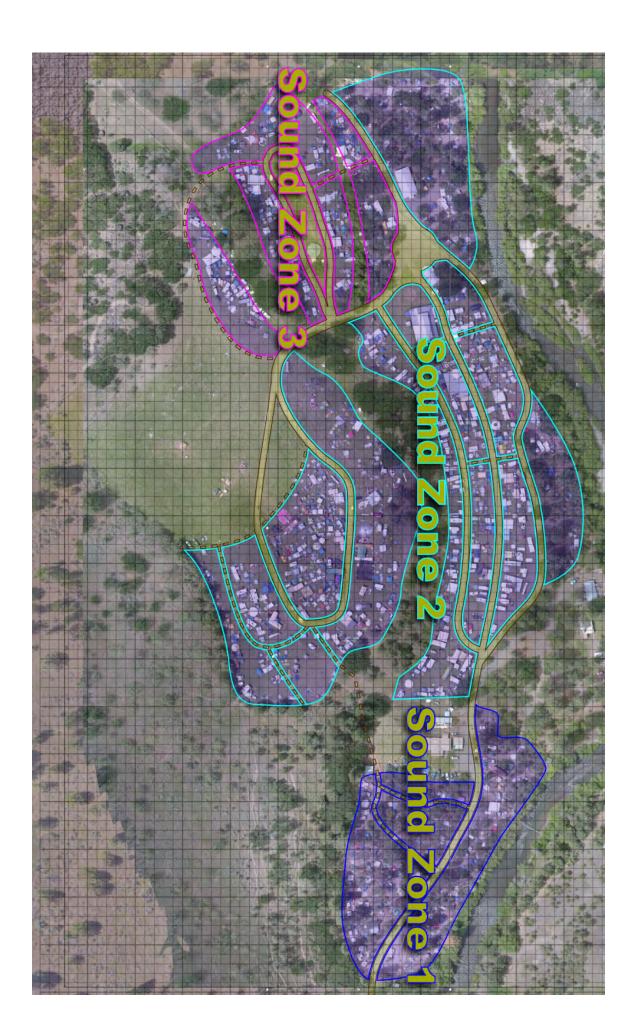


Exhibit G: SOAK 2023 Traffic Control Plan









ATTACHMENT D: Application Plan and Technical Expert Comments (FIRE)

Daniel Dougherty <danield@co.wasco.or.us>

RE: SOAK

Tygh Valley RFPD <tvrfpd@gmail.com>

Fri, Mar 31, 2023 at 4:52 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Good Afternoon Daniel,

I have been in contact with SOAK's staff and have worked together and have good communication with them. Tygh Valley RFPD has no issues and approves of SOAK's event.

Thank you

--

Paul LaPlante Fire Chief Tygh Valley Rural Fire Protection District 541-993-4266 P.O. Box 213 Tygh Valley, Or 97063





PLANNING DEPARTMENT

2705 East Second Street • The Dalles, OR 97058 p: [541] 506-2560 • f: [541] 506-2561 • www.co.wasco.or.us

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OUTDOOR MASS GATHERING PERMIT

FILE NUMBER: 921-23-000004-PLNG FEE: \$ 2861.25 Date Received: 1/5/23 Planner Initials: Date Complete: APPLICANT INFORMATION OWNER INFORMATION Name: Precipitation Northwest Name: Fred Justesen Address: 866 NE Columbia, Suite B-106 Address: 59720 Twin Lakes Road City/State/Zip: Portland, OR 97211 City/State/Zip: Grass Valley, OR 97029 Phone: (541) 729-5249 (Kristin Stankiewicz, Secretary) Phone: (541) 980-2311 Email: board@precipitationnw.org Email: whrcabin@gmail.com PROPERTY INFORMATION Township/Range/Section/Tax Lot(s) Acct # Acres Zoning 4S13E10 800 10464 126.06 A-1(160) 4S13E15 100 10445 67.29 A-1(160) 4S13E0 2200 12314 163.62 A-1(160) Property address (or location): 89720 Davidson Grade Road, Tygh Valley, OR 97063 Zoning Designation: A-1(160) Environmental Protection District: None Are there wetlands/waterways on your property? NO YES (description) White River Name of road providing access: Davidson Grade Road Current use of property: Agricultural, residential Agricultural, some residential Use of surrounding properties: Do you own neighboring property? NO YES (description) Fred and Johnnie Justesen own several adjacent lots SIGNATURES Applicant(s): Property Owner(s) Date: 1/3/2023

*Signatures are only valid for one year from the date of signature. Signing indicates that the property owner(s) is/are aware that an application is being made on the subject property and also authorizes Planning Department staff reasonable access to the site in order to evaluate the application.

Please see attached narrative	DETAILED SPECIFIC WRITTEN REd describing the event plan in detail.	QUEST
	and the orong plant in detail.	
		(Attach additional pages if necessar
	DETAILED STRUCTURAL INFORMA	ATION
	EXISTING Development	***
If existing structures will be us	ed during the event, please describe the str	ucture and what it will be used for:
No structures will be used during		and the war be used for.
and a dood daring	die event.	
How many people (including sta	aff, vendors, etc.) are proposed for the even	2,000 t:
What are the proposed dates o		
What are the proposed hours o	The asset with	noon on the above days.
Description of planned activites	Aut marrie - 11 t	
ivame and contact information f	or designated contact person who shall be e	easily identified and remain at the outdoor
mass gathering site at all times of	luring the event:	
Name	Title	
Ryan Krellwitz	Soak Produ	ucer
Phone	Email	Oll
503-451-0897	rye@soakpdx.com	Other producers@soakpdx.com
		producers@soakpax.com
 Applicant must attach a 	detailed site map showing: type, number	and location of all toilets, washing facilities,
water supply and distrib	ution system food preparation it	and location of all tollets, washing facilities,
collection locations com	main system, rood preparation sites, emer	gency medical facilities, roads, solid waste
	ping sites, emergency vehicle access, evac	uation routes.
	detailed Traffic Control Plan.	
 Documentation of the all 	pility to provide a commercial liability insur	ance policy
 Please review the criteri 	a below and ensure you provide this inform	nation on the detailed site map, narrative,
or with other documenta	ation	marrative,

FOR FIRE DISTRICT:
Is the site located within a fire protection district? XYes No
Comments:
If no:
Who will respond in the case of an emergency? (This entity should review the plan)
Has the applicant provided a fire protection plan? ☐ Yes ☒ No
Comments:
Has the applicant had a consultation with the fire protection district? Yes No Comments:
If camping is provided, are all spaces a minimum of 1000 sq ft or larger with a maintained 15' of separation from other camping spaces? Yes No Comments: UN KNOWN at this time
Does the applicant plan to allow campfires or any other type of fire associated with the event? Yes No Comments:
If yes, are mitigation measures addressed in their Fire Protection Plan? A Yes \ No Comments: as long as they follow past events
Is there a minimum separation of 15' between camping vehicles and tent vehicles? Yes No Comments: UN KNOWN
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 ar and 7 am? Yes No
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support? Yes No
Outdoor_Mass_Gathering_fillable_08.29.22 - P:\Development Applications Page 11

Comments:
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examin tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200' candles? Yes No
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed, protected from the elements, and includes one cot or bed per 1,000 persons? Yes No Comments:
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital? Yes Comments:
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No Comments:
Does the Fire District recommend approval: Yes No
Comments:
Paul LaPlante Fire Cheif TURFPD 2-8-2023
Reviewed by (Name and Title) Aug 2015



SOAK Application [File No. 921-23-000004-PLNG]

1 message

Daniel Dougherty <danield@co.wasco.or.us>

Fri, Jan 20, 2023 at 9:14 AM

To: tvrfpd@gmail.com

Good morning Chief LaPlante

Planning has received SOAK's (Precipitation Northwest) 2023 application for their annual OMG on the Justesen property near Tygh Valley.

Since the new OMG ordinance was approved, Planning has created a new application form. We're also trying a new review process.

I've attached two forms for your review.

Form 1: "Tygh_Valley_RFPD_OMG_App_23-004" contains the basic application information (pages 1-2) and an area specifically for your review comments and final approval (pages 3-4).

Form 2: "Copy App 921-23-000004-PLNG Stankiewicz" contains the overall OMG plan of operations.

Once you've reviewed the plan and find it acceptable, please fill out and sign pages 3-4 on the "Tygh_Valley_RFPD_OMG_App_23-004" then send it back to me. After I receive all technical review and signatures (Public Works, Health, Sheriff), I'll book a BOC hearing.

If you like, I can liaison between the applicant and yourself, otherwise they're contact information is on the "Tygh Valley RFPD OMG App 23-004" form.

Please let me know if you have any questions or concerns.

Respectfully,

Daniel

__



Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

Office Notice about COVID-19

Welcome back! We have resumed in-person customer service. Office hours are Tuesday and Thursday, 10am to 4pm with a lunchtime

closure. Appointments can be accommodated on Fridays.

Email is still the best way to reach me!

This correspondence does not constitute a Land Use Decision per ORS 197.015.

It is informational only and a matter of public record.

2 attachments



Copy_App_921-23-000004-PLNG_Stankiewicz.pdf 9165K



Tygh_Valley_RFPD_OMG_App_23-004-1

2 messages

Tygh Valley RFPD <tvrfpd@gmail.com>

To: Daniel Dougherty <danield@co.wasco.or.us>

Wed, Feb 8, 2023 at 9:16 PM

Sorry for taking so long but some of the questions should be answered by Maupin Ambulance as they are our medical service for Tygh Valley. You might want to inform Juniper Flats Fire because the top of the ridge above the event is their district.

Thank you.

Paul LaPlante Fire Chief Tygh Valley Rural Fire Protection District P.O. Box 213 Tygh Valley, Or 97063 541-993-4266

 $\sum_{i=1}^{n} \frac{T_i}{1}$

Tygh_Valley_RFPD_OMG_App_23-004-1.pdf 1838K

Daniel Dougherty <danield@co.wasco.or.us>
To: Tygh Valley RFPD <tvrfpd@gmail.com>

Fri, Feb 10, 2023 at 6:33 AM

Chief LaPlante,

I'll reach out to SOAK and get answers to the information not provided. I'll also send the plan to Juniper Flats for comment.

Respectfully,

Daniel

[Quoted text hidden]

--

Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us http://www.co.wasco.or.usdepartments/planning/index.php



Pioneering pathways

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It is informational only and a matter of public record.



Fire Protection: SOAK Application [File No. 921-23-000004-PLNG]

7 messages

Daniel Dougherty <danield@co.wasco.or.us> To: Kristin Stankiewicz < kristin@precipitationnw.org> Cc: SOAK Producers com>

Fri, Feb 10, 2023 at 7:47 AM

Good morning.

The Tygh Valley Fire Chief has signed off that he has reviewed your plan. There is information within the Fire District Signature Form that Chief LaPlante indicated was not provided within the application materials. He may have overlooked that you provided the information, but in any case, I've highlighted those areas where information is requested. If you can answer these questions, I'll add the information to the record for the hearing:

Has the applicant provided a fire protection plan? The application provides that "All burns are done in close cooperation with Tygh Valley Fire, in accordance with a pre-approved fire protection plan." Chief LaPlante indicated that a Fire Protection plan has not been submitted. Is the fire protection plan within the application materials? If not, do you plan on submitting a fire protection plan?

Has the applicant had a consultation with the fire protection district? I submitted your overall plan to Chief LaPlante. Have you, or do you plan on having additional consultation with Chief LaPlante prior to the public hearing?

If camping is provided, are all spaces a minimum of 1000 sq ft or larger with a maintained 15' of separation from other camping spaces? Chief LaPlante provided "Unknown at this time" You provided the following:

"Total Space Calculations: Total area suitable for camping = 43.3 acres (1,886,148 ft2) Maximum attendance = 2000 Minimum space per person = 943ft2 (allowing for 1886 two-person camps)"

Chief LaPlante asked that I forward your plan to Maupin Ambulance and Juniper Flats Rural Fire Protection District. I forwarded the plan this morning and will let you know if they respond/and or have additional questions.

Respectfully,

Daniel

Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php



541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

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Email is still the best way to reach me!

This correspondence does not constitute a Land Use Decision per ORS 197.015.

It is informational only and a matter of public record.

Daniel Dougherty <danield@co.wasco.or.us>
To: Kristin Stankiewicz <kristin@precipitationnw.org>

Tue, Feb 14, 2023 at 9:16 AM

Good morning,

I was just following up on this email sent last week. Let me know if you have any questions.

Respectfully,

Daniel

[Quoted text hidden]

Kristin Stankiewicz < kristin@precipitationnw.org>

Tue, Feb 14, 2023 at 9:47 AM

To: Daniel Dougherty <danield@co.wasco.or.us>, SOAK Producers conducers@soakpdx.com>

Hi there,

So sorry for the silence. We've reached out to organizers on our end to get more information. As you know, we have a fire safety team that is in charge of all things fire-related for the event. We've reached out to them and will get back to you with more information as soon as possible.

Thanks for reaching out again and thanks for your patience!

Kristin

[Quoted text hidden]

Kristin Stankiewicz <kristin@precipitationnw.org>

Mon, Feb 27, 2023 at 2:55 PM

To: Daniel Dougherty <danield@co.wasco.or.us>, SOAK Producers producers@soakpdx.com>

Hi Daniel,

I apologize for the delay in response to these questions. This is my first time handling this application, and we also have a new fire lead, so we had some coordination to do within our group. Please see our responses to Chief LaPlante's questions below.

Has the applicant provided a fire protection plan? The application provides that "All burns are done in close cooperation with Tygh Valley Fire, in accordance with a pre-approved fire protection plan." Chief LaPlante indicated that a Fire Protection plan has not been submitted. Is the fire protection plan within the application materials? If not, do you plan on submitting a fire protection plan?

Response: The narrative for our outdoor mass gathering application addresses the requirements of Section 2.10(A) of the Wasco County OMG Ordinance. Please see page 16 of the application narrative. That review criterion requires us to describe our fire protection plan with regards to:

"the type, size, number, and location of fire protection devices and equipment available at, in or near any location, including outdoor site, building, tent, stadium, or enclosure, wherein or whereupon more than 10 persons may be expected to congregate."

In response, we answered that we will have on-site:

1 dedicated vehicle with 3 2.5-gallon pressurized water extinguishers and a 10-lb (UL 4A-80B:C) dry chemical extinguisher on board

- 1 water truck (2000+ gal., 100+ psi, 125+ gpm)
- At least 15 5-lb Class ABC fire extinguishers placed throughout the event for use by participants or safety personnel.

We have also included the location of fire extinguishers and other fire apparatus on our Evacuation and Emergency Services map. Please see Exhibit F on page 28 of the narrative. Because we have additional fire safety concerns due to our planned ceremonial burns, we have also included some information regarding the location of the fields where the ceremonial burns will happen. We also mention information regarding our volunteer Fire Safety team. Chief LaPlante was present during last year's SOAK, as well as our weekend-long safety training one month prior to the event, so should be familiar with how our Fire Safety Team is structured and how our burns are conducted. All of that said, we do absolutely plan to convey additional information regarding our fire protection plan to Chief LaPlante. We will ensure that our planned fire protection response is coordinated with the Tygh Valley Volunteer Fire Department and that Chief LaPlante is comfortable that our fire protection plan meets local and state fire requirements.

Has the applicant had a consultation with the fire protection district? I submitted your overall plan to Chief LaPlante. Have you, or do you plan on having additional consultation with Chief LaPlante prior to the public hearing?

Response: We have not yet consulted with Chief LaPlante, but would be happy to do so, as it is our intention to coordinate with him and his team as much as needed to ensure a safe event. Feel free to pass my contact information along to Chief LaPlante in order to coordinate a remote meeting, or our Fire Safety Team Lead will reach out to him directly. He will also be attending our weekend-long safety training, Safety Northwest, and plan on discussing our Fire Safety Team structure, training and plans with him then.

If camping is provided, are all spaces a minimum of 1000 sq ft or larger with a maintained 15' of separation from other camping spaces? Chief LaPlante provided "Unknown at this time" You provided the following:

"Total Space Calculations:

Total area suitable for camping = 43.3 acres (1,886,148 ft2)

Maximum attendance = 2000

Minimum space per person = 943ft2 (allowing for 1886 two-person camps)"

Response: All camping areas are a minimum of 1,000 sq ft or larger. Each camping area is separated by an access road that is at least 15 feet wide. These 15-foot access roads allow fire access to all camping spaces, so that our on-site fire truck is able to promptly reach any camping space in the unlikely event of a fire.

Please let me know if you need more information.

Thank you! Kristin

Kristin Stankiewicz

Co-President, Precipitation Northwest Board of Directors kristin@precipitationnw.org www.precipitationnw.org



Our mission is to foster opportunities for participatory art, civic engagement, and leadership development. We are a registered 501(c)3 nonprofit, federal tax ID 81-1469719. [Quoted text hidden]

Daniel Dougherty <danield@co.wasco.or.us>
To: Tygh Valley RFPD <tvrfpd@gmail.com>

Tue, Feb 28, 2023 at 6:21 AM

Hi Chief LaPlante,

I forwarded responses to some of your questions you had regarding the SOAK OMG. I also forwarded the SOAK plan to Juniper Flats Rural Fire Protection District and Maupin Ambulance. I haven't received any concerns or questions from JFRFPD or Maupin Ambulance.

Let me know if you have any questions or need additional information.

Respectfully,

Daniel

[Quoted text hidden]

Daniel Dougherty <danield@co.wasco.or.us>

Tue, Feb 28, 2023 at 6:24 AM

To: Kristin Stankiewicz < kristin@precipitationnw.org>

Good morning,

Thank you for the update. I've forwarded the information/responses to Chief LaPlante. I'll let you know if he has additional questions or concerns.

Let me know if you have any updates. I'll let you know when North Central Public Health District has reviewed and/or has questions pertaining to your plan.

Respectfully,

Daniel

[Quoted text hidden]

Tygh Valley RFPD <tvrfpd@gmail.com> To: Daniel Dougherty <danield@co.wasco.or.us> Tue, Feb 28, 2023 at 1:27 PM

Thank you for checking on this and I have concerns at this time. Paul LaPlante

[Quoted text hidden]

ATTACHMENT D: Application Plan and Technical Expert Comments (SHERIFF)



2705 East Second Street • The Dalles, OR 97058 pt [541] 506-2560 • ft [541] 506-2561 • www.co.wasco.or.us

Pioneering pathways to prosperity.

OUTDOOR MASS GATHERING PERMIT

	FIL	E NUMBER: <u>921</u>	<u>-23-000004-6</u>	
		fee: \$ 2861.25		
Date Received: 1/5 23 Planner Initials:	Date Complete:	Planner Initials:		
APPLICANT INFORMATION	OWNER INFORMA	TION		
Name: Precipitation Northwest	Name: Fred Justes	9B		
Address: 866 NE Columbia , Suite B-106		Address: 59720 Twin Lakes Road City/State/Zip: Grass Valley, OR 97029		
City/State/Zip: Portland, OR 97211	***************************************			
Phone: (541) 729-5249 (Kristin Stanklewicz, Secretary)	Phone: (641) 980-23	311		
Email: board@precipitationnw.org	Email: whrcabin@g	mail.com	······································	
PROPERTY INFORMATION				
Township/Range/Section/Tax Lot(s)	Acet #	Acres	Zoning	
4S13E10 800	10464	126.06	A-1(160)	
4S13E15 100	10445	67.29	A-1(160)	
4S13E0 2200	12314	163.62	A-1(160)	
Property address (or location): 89720 Davidson Grad	de Road, Tygh Valley, OR S	7063		
Zoning Designation: A-1(160)	Environmental Pro	otection District: Nor	1 0	
Are there wetlands/waterways on your property?	NO YES (description	on) White River		
Name of road providing access: Davidson Grade R	oad			
Current use of property: Agricultural, residential	lise of surroundin	e properties. Agricult	ural, some residential	
Do you own neighboring property? NO YES	Fred and Jo	hnnie Justesen own ser	veral adjacent lots	
so Aon own neighboring biobertail 100 1152 (description)			
SIGNATURES Obcussioned by:				
Applicant(s):	D	ate: 1/3/2023		
	er en			
		ate:	······································	
Property Owner(s) Fred Justisen	D	ate: 1/3/2023	(*************************************	
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	*	***		
······	U	ate:	***************************************	

subject property and also authorizes Planning Department stuff reusonable access to the site in order to evaluate the application.

DETAILED SPECIFIC WRITTEN REQUEST  Please see attached narrative describing the event plan in detail.			
***************************************			
	DETAILED STRUCTURAL INFORMAT	(Attach additional pages if necessary	
	DETAILED STRUCTURAL INFORMA	IION	
16	EXISTING Development		
if existing structures will be i	used during the event, please describe the stru	icture and what it will be used for:	
No structures will be used duri	ing the event.		
How many people (including	staff, vendors, etc.) are proposed for the event	_2,000 ::	
What are the proposed dates	May 25, 2023 — May 29, 2023 s of the event:		
What are the proposed hours	The event will begin and end at n	oon on the above days.	
Description of planned activit	Art, music, and interactive activities		
	n for designated contact person who shall be e	essily identified and remain at the outdoor	
mass gathering site at all time		asily identified and remain at the outdoor	
	_		
Name Ryan Krellwitz	Title Soak Produ	ucer	
DI		_	
Phone 503-451-0897	Email rye@soakpdx.com	Other producers@soakpdx.com	
	iyo e sounpux.com	produced a southparticular	
Applicant must attac	h a detailed site map showing: type, number,	and location of all toilets, washing facilities	
water supply and dis	tribution system, food preparation sites, eme	rgency medical facilities, roads, solid waste	
collection locations,	camping sites, emergency vehicle access, evac	cuation routes.	
	th a detailed Traffic Control Plan.		
	e ability to provide a commercial liability insu	rance policy	
	•	,	
- riease review the CII	teria below and ensure you provide this infor	mation on the detailed site map, narrative,	

or with other documentation

Are the security arrangements adequate for the size and type of event?  Ves No  Comments:
Is sound amplification proposed for the event? Yes No  Comments:
Is sound amplification proposed within 1,000 feet of neighboring residences within 11:00pm-9:00am?  Yes \[ \] No  If yes: Has the applicant provided written consent from neighboring property owners and residents indicating a variant to hours would be acceptable? \[ \] Yes \[ \] No  Comments: \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \[ \] \
Are the roads maintained in such a condition they are accessible to emergency vehicles? Yes No  Comments:
Is the emergency response plan adequate and meet all requirements? Yes No  Comments:
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 a and 7 am? Yes No  Comments:
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support? Yes No  Comments:
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for Outdoor_Mass_Gathering_fillable_08.29.22 - P:\Development Applications  Page 8

conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200' candles?  No
Comments:
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed, protected from the elements, and includes one cot or bed per 1,000 persons?
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital? Yes Note Comments:
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No  Comments:
Does the Sheriff's Office recommend approval: No Comments:
Pending written consent forms are recired.
Lane Mag. 11 - Sher. 17 2/8/23  Reviewed by (Name and Title)  Date



## SOAK Application [File No. 921-23-000004-PLNG]

16 messages

Daniel Dougherty <danield@co.wasco.or.us> To: Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 8:38 AM

Good morning Sheriff Magill,

Planning has received SOAK's (Precipitation Northwest) 2023 application for their annual OMG on the Justesen property near Tygh Valley.

Since the new OMG ordinance was approved, Planning has created a new application form. We're also trying a new review process.

I've attached two forms for your review.

Form 1: "Sheriff OMG Review App 23-004" contains the basic application information (pages 1-2) and an area specifically for your review comments and final approval (pages 3-4).

Form 2: "Copy App 921-23-000004-PLNG Stankiewicz" contains the overall OMG plan of operations.

Once you've reviewed it and find it acceptable, please fill out and sign pages 3-4 on the "Sheriff OMG Review App 23-004" and send back to me. Once I receive all technical review and signatures (Fire, Health, Roads), I'll book a BOC hearing with Kathy.

If you like, I can liaison between the applicant and yourself, otherwise they're contact information is on the "Sheriff OMG Review App 23-004" form.

Please let me know if you have any questions or concerns.

Respectfully,

**Daniel** 





Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

## Office Notice about COVID-19

Welcome back! We have resumed in-person customer service. Office hours are Tuesday and Thursday, 10am to 4pm with a lunchtime closure. Appointments can be accommodated on Fridays.

#### Email is still the best way to reach me!

This correspondence does not constitute a Land Use Decision per ORS 197.015.

It is informational only and a matter of public record.

#### 2 attachments



Sheriff_OMG_Review_App_23-004.pdf 379K



Copy_App_921-23-000004-PLNG_Stankiewicz.pdf 9165K

Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 10:16 AM

To: Daniel Dougherty <danield@co.wasco.or.us>

Thanks. I do have some questions to make sure we are on the same page. Can I just come to your office and discuss as it might be easier?

#### Lane

[Quoted text hidden]



Lane Magill | Wasco County Sheriff SHERIFF'S OFFICE

lanem@co.wasco.or.us | www.co.wasco.or.us

541-506-2592 | Fax 541-506-2581

511 Washington St. Suite 102 | The Dalles, OR 97058

Daniel Dougherty <danield@co.wasco.or.us> To: Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 10:44 AM

That sounds good. What time/day works best for you?

I've got a meeting at 1:00pm and another at 3:00pm today.

Respectfully,

Daniel

[Quoted text hidden]

### Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 11:00 AM

To: Daniel Dougherty <danield@co.wasco.or.us>

Ok. I'm tied up from 1-3 so I'll try and stop by after 3:30 if that works for you. If not we can always connect next week.

Lane

[Quoted text hidden]

## Daniel Dougherty <danield@co.wasco.or.us>

Fri, Jan 20, 2023 at 11:19 AM

To: Lane Magill <lanem@co.wasco.or.us>

Next week might be better. I'm not sure how long the 3:00pm meeting will be.

Respectfully,

Daniel

[Quoted text hidden]

### Lane Magill <lanem@co.wasco.or.us>

To: Daniel Dougherty <danield@co.wasco.or.us>

Fri, Jan 20, 2023 at 11:26 AM

Would Monday (23rd) morning at 10am work for you?

[Quoted text hidden]

## Daniel Dougherty <danield@co.wasco.or.us>

To: Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 12:06 PM

I'm off Monday, but Tuesday at 11am will work. My schedule is fairly flexible the rest of the week.

Tuesday: Meeting: 8:30-10:30am Wednesday: Meeting 8-9am Thursday: Meeting 8:15-10am Friday: Meeting 1:15-2:15pm

Respectfully,

#### Daniel

[Quoted text hidden]

Lane Magill <lanem@co.wasco.or.us>

Fri, Jan 20, 2023 at 4:09 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Okay I will try and be at your office at 11am the 24th.

Thanks

Lane

[Quoted text hidden]

Lane Magill <lanem@co.wasco.or.us>

Wed, Feb 8, 2023 at 2:52 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Daniel,

Please see the attached/scanned approval documents for the SOAK event as requested. (I will retain the hard copies if needed). Please note I will approve the application, pending all written consent forms are received by SOAK representatives directly related to the 1000' requirement from the actual sound amplification location(s).

On a second note, the applicant has requested the time of amplified sound be moved to 12pm instead of the 11pm as required per the application. Upon review of this section and as the Sheriff I do not have the authority to grant this request based on the application requirements. I would recommend the SOAK representatives seek a variance for this request, via the Wasco County BOC.

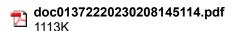
Thanks for your time and effort(s) on this matter and let me know if you have any questions or concerns.

Sheriff Magill

On Fri, Jan 20, 2023 at 8:38 AM Daniel Dougherty <anield@co.wasco.or.us> wrote:

[Quoted text hidden]

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us>

Fri, Feb 10, 2023 at 8:38 AM

To: Kristin Stankiewicz < kristin@precipitationnw.org>

Cc: SOAK Producers croducers@soakpdx.com>, Lane Magill <lanem@co.wasco.or.us>

Good morning,

I've forwarded Sheriff Magill's (Ccd) review and final comment. I've provided additional information below:

You must obtain written consent for the amplified sound at 12am variance request. Using our GIS, it appears there is one <u>residential</u> address that may be impacted:

Map: 4S 13E 10 1300 Account Number: 10444

Taxpayer: COLLEEN R WARD

Mailing Address: PO BOX 96, Dufur, OR 97021

Recall that the explicit language within the ordinance provides the following:

#### Section 2.70- Restricted Hours of Operation and Noise

A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00am <u>unless written consent from neighboring property owners and residents</u> indicates a variance to hours would be acceptable. (<u>emphasis added</u>)

Discussion with Sheriff Magill indicates that residential development is likely to receive the greatest impact from amplified sound and that written consent is required for the 12am variance. Variance approval is ultimately the decision of the Wasco County Board of Commissioners. It is incumbent upon you to obtain written consent from "neighboring property owners and residents".

The final written consent form should include: (1) The basic scope of your proposal (date & time of operation); (2) the fact that amplified music is proposed to be played within 1,000 feet of the affected property; and (3) the requested 12am variance. Certified mail is recommended, but not required.

Your plan hasn't been altered drastically from past years, if you can obtain written consent from the residential neighbor(s), and you've made a good-faith attempt to seek consent from other non-residential property owners, the Commission may grant the variance; however, keep in mind that the Commissioners are the final decision makers in the matter.

Let me know if I can answer further questions or if you have additinal questions for Sheriff Magill.

Respectfully,

Daniel

[Quoted text hidden]

doc01372220230208145114.pdf 1113K

Cc: SOAK Producers cproducers@soakpdx.com>, Lane Magill <lanem@co.wasco.or.us>

Thanks very much for this information. We will send you copies of our letters and keep you updated on our progress.

Kristin

## Kristin Stankiewicz

Co-President, Precipitation Northwest Board of Directors

kristin@precipitationnw.org www.precipitationnw.org



Our mission is to foster opportunities for participatory art, civic engagement, and leadership development. We are a registered 501(c)3 nonprofit, federal tax ID 81-1469719. [Quoted text hidden]

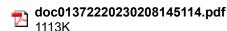
Daniel Dougherty <danield@co.wasco.or.us>

Thu, Mar 9, 2023 at 3:10 PM

To: Sean Bailey <seanb@co.wasco.or.us>

FYI.

[Quoted text hidden]



Kristin Stankiewicz < kristin@precipitationnw.org>

Fri, Mar 17, 2023 at 6:08 AM

To: Daniel Dougherty <danield@co.wasco.or.us>

Cc: SOAK Producers croducers@soakpdx.com>, Lane Magill <lanem@co.wasco.or.us>

Hi Daniel and Sheriff Magill,

I am attaching the letters that we will be sending to the five property owners. One is for the residential owner and one is for the non-residential owners. These letters will go out Monday, unless you have any suggested changes.

Alos, the Justesens do know who resides at the property owned by Colleen Ward. His name is Danny, and they are attempting to reach him. One question for you -- if we get written consent from Danny (the resident), do we also need to get written consent from Colleen (the owner)?

Thanks for your help with this! Krisitin

[Quoted text hidden]

#### 3 attachments



NOTICE - Amplified Sound Residential.docx 45K



NOTICE - Amplified Sound Non-Residential.docx



WRITTEN CONSENT FOR AMPLIFIED MUSIC.docx

### Daniel Dougherty <danield@co.wasco.or.us>

Fri, Mar 17, 2023 at 7:11 AM

To: Kristin Stankiewicz < kristin@precipitationnw.org>

Cc: SOAK Producers cproducers@soakpdx.com>, Lane Magill <lanem@co.wasco.or.us>

Good morning,

I think you attached an incorrect letter. One of them appears to be a Policies and Procedures policy regarding credit cards.

I can only comment on the explicit ordinance language which requires for a variance, "written consent from neighboring property owners and residents." However, as provided in my previous email on February 10, 2023, your plan hasn't been altered drastically from past years, if you can obtain written consent from the residential neighbor(s), and you've made a good-faith attempt to seek consent from property owners, the Commission may grant the variance; however, keep in mind that the Commissioners are the final decision makers in the matter.

Sheriff Magill may have additional comments. Additionally, I've forwarded your comments concerning water usage to North Central Public Health District. NCPHD is the last reviewing authority before I schedule a hearing date with the Board of Commissioners. I'll keep you posted.

Respectfully,

Daniel

[Quoted text hidden]

## Kristin Stankiewicz < kristin@precipitationnw.org>

Fri, Mar 17, 2023 at 8:29 AM

To: Daniel Dougherty <danield@co.wasco.or.us>

Cc: SOAK Producers croducers@soakpdx.com>, Lane Magill <lanem@co.wasco.or.us>

Oh boy that's embarrassing, sorry about that. Thanks for the info. I'll keep you updated as we get written consent. [Quoted text hidden]

Lane Magill <lanem@co.wasco.or.us>

Fri, Mar 17, 2023 at 9:10 AM

To: Daniel Dougherty <danield@co.wasco.or.us>

Cc: Kristin Stankiewicz <kristin@precipitationnw.org>, SOAK Producers cproducers@soakpdx.com>

I would concur with Daniel's comments regarding getting signatures as required in the application.

Sheriff Magill

[Quoted text hidden]

DocuSign Envelope ID: A0BB8BCE-8A4C-4220-A9ED-2436BEE9FCCE

ATTACHMENT D: Application Plan and Technical Expert Comments (PUBLIC WORKS)
For Public Works Review:

Are all roads clearly indicated on the site map? Yes No  Comments:	
Has the organizer provided all-weather constructed, easily accessible roads to and as site? This includes sufficient road access to all areas for orderly evacuation and emerincluding a minimum of two access routes; roads maintained in such a condition that vehicles, can move on them unencumbered and carry out their functions at all times maximum grade of 12%; and all roads are constructed at a minimum width of 16'?  Yes No  Comments:	rgency vehicle access and egress, all vehicles, including emergency
Has the applicant provided a designated, suitable area for parking that meets require four hundred persons of parking, a minimum space for each vehicle of 10' wide by 20 lime, and arranged to eliminate blockage of parked vehicles and allow vehicles to according to the second space. No Comments:	o' length and clearly marked with
Does the Public Works Department recommend approval: Yes No	
Comments:	
authur 52 Anthur Snish, Public Works Direct	tor 2/9/2023
Reviewed by (Name and Title)	Date



## SOAK Application [File No. 921-23-000004-PLNG]

1 message

**Daniel Dougherty** <danield@co.wasco.or.us>
To: Arthur Smith <arthurs@co.wasco.or.us>

Fri, Jan 20, 2023 at 9:06 AM

Good morning Arthur,

Planning has received SOAK's (Precipitation Northwest) 2023 application for their annual OMG on the Justesen property near Tygh Valley.

Since the new OMG ordinance was approved, Planning has created a new application form. We're also trying a new review process.

I've attached two forms for your review.

Form 1: "Public_Works_OMG_App_23-004" contains the basic application information (pages 1-2) and an area specifically for your review comments and final approval (pages 3).

Form 2: "Copy App 921-23-000004-PLNG Stankiewicz" contains the overall OMG plan of operations.

Once you've reviewed the plan and find it acceptable, please fill out and sign page 3 on the "Public_Works_OMG_App_23-004" then send it back to me. Once I receive all technical review and signatures (Fire, Health, Sheriff), I'll book a BOC hearing with Kathy.

If you like, I can liaison between the applicant and yourself, otherwise they're contact information is on the "Public Works OMG App 23-004" form.

Please let me know if you have any questions or concerns.

Respectfully,

Daniel

--



Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

## Office Notice about COVID-19

Welcome back! We have resumed in-person customer service. Office hours are Tuesday and Thursday, 10am to 4pm with a lunchtime

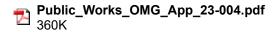
closure. Appointments can be accommodated on Fridays.

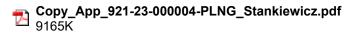
## Email is still the best way to reach me!

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It is informational only and a matter of public record.

#### 2 attachments







## Out of Office Re: SOAK Application [File No. 921-23-000004-PLNG]

1 message

**Arthur Smith** <arthurs@co.wasco.or.us> To: danield@co.wasco.or.us

Fri, Jan 20, 2023 at 9:07 AM

I am out of the office until Wednesday, January 25. For assistance, please call 541-506-2640.

--



# Arthur Smith | Director PUBLIC WORKS

arthurs@co.wasco.or.us | www.co.wasco.or.us 541-506-2645 | Fax 541-506-2641 2705 East 2nd Street | The Dalles, OR 97058



## SOAK Application [File No. 921-23-000004-PLNG]

4 messages

Daniel Dougherty <danield@co.wasco.or.us> To: Arthur Smith <arthurs@co.wasco.or.us>

Wed, Feb 8, 2023 at 4:30 PM

Hi Arthur,

Planning has received SOAK's (Precipitation Northwest) 2023 application for their annual OMG on the Justesen property near Tygh Valley.

Since the new OMG ordinance was approved, Planning has created a new application form. We're also trying a new review process.

I've attached two forms for your review.

Form 1: "Public Works OMG App 23-004" contains the basic application information (pages 1-2) and an area specifically for your review comments and final approval (pages 3).

Form 2: "Copy App 921-23-000004-PLNG Stankiewicz" contains the overall OMG plan of operations.

Once you've reviewed the plan and find it acceptable, please fill out and sign page 3 on the "Public Works OMG App 23-004" then send it back to me. Once I receive all technical review and signatures (Fire, Health, Sheriff), I'll book a BOC hearing with Kathy.

If you like, I can liaison between the applicant and yourself, otherwise they're contact information is on the "Public Works OMG App 23-004" form.

Please let me know if you have any questions or concerns.

Respectfully,

Daniel



Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

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### 2 attachments



Public_Works_OMG_App_23-004.pdf 360K



 $\begin{array}{l} \textbf{App_921-23-000004-PLNG_Stankiewicz.pdf} \\ 9670 \text{K} \end{array}$ 

**Arthur Smith** <arthurs@co.wasco.or.us>
To: Daniel Dougherty <danield@co.wasco.or.us>

Thu, Feb 9, 2023 at 7:47 AM

Good morning,

Attached is the signed form reviewed by Public Works.

FYI, in paragraph two, concerning parking, I see a copy-paste error - "including 300 sq ft for every four *hundred* persons of parking," I assume you meant 300 sq ft per 4 persons of parking. Any chance we could get a fillable form in the future so we could easily enter review comments? Thanks

#### Arthur

[Quoted text hidden]

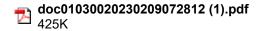
--



# Arthur Smith | Director PUBLIC WORKS

arthurs@co.wasco.or.us | www.co.wasco.or.us 541-506-2645 | Fax 541-506-2641

2705 East 2nd Street | The Dalles, OR 97058



Daniel Dougherty <danield@co.wasco.or.us> To: Arthur Smith <arthurs@co.wasco.or.us>

Fri, Feb 10, 2023 at 9:09 AM

Hi Arthur,

Thanks for the feedback, I'll let Jensi know about the error in the form. Since this is our first application under the new ordinance, I'm feeling my way through sending the OMG plan with individual technical advisor comment forms.

I've attached the fillable form if you want to type in some comments and sign. In any case, you'll receive a fillable on our next OMG, which should be the Canyon Vibrations (likely to be submitted within the next month or two for an early Autumn event).

Respectfully,

#### Daniel

[Quoted text hidden]



P-Works_Dept_Review_Form.pdf 181K

Arthur Smith <arthurs@co.wasco.or.us> To: Daniel Dougherty <danield@co.wasco.or.us> Fri, Feb 10, 2023 at 9:24 AM

No comments on SOAK, just wondering for future omg. Thank you

Arthur

[Quoted text hidden]

ATTACHMENT D: Application Plan and Technical Expert Comments (PUBLIC HEALTH)

WASCO

Daniel Dougherty <danield@co.wasco.or.us>

# Re: SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

 Fri, Mar 31, 2023 at 5:19 PM

Daniel,

Thank you for the opportunity to review the proposed Outdoor Mass Gathering "SOAK" application.

I have attached a copy of the "Health Department Review form". Please note that the Environmental Health office only reviews the plans for water supply, sewerage facilities, refuse storage and disposal, and food service. Since our office does not review the rules under medical facilities that section has been left blank.

The sanitation plan for sewerage facilities and food service is adequate and meets the minimum requirements in OAR Division 39 Regulations Governing Health and Safety at Outdoor Mass Gatherings.

The refuse storage and disposal plan does not specifically meet the minimum requirements in the OAR. The organizer provides education and messaging to the attendees regarding their "leave no trace" rules. Since they have historically provided safe and appropriate management of their refuse, the health department would find the section on refuse storage and disposal acceptable.

The plan does not meet the water supply requirements under OAR 333-039-0015 which requires a minimum of twelve gallons per person per day to be available for anticipated assembly. The organizer has contracted with Tygh Valley Water to have over 200,000 gallons of water readily available, however, it is unclear how the organizer will access larger amounts of water in the event of an emergency. The health department recommends that they include a plan on how they would readily access and provide the amount of water equal to one day's total usage to their attendees in an emergency event.

If you have any questions please feel free to call our office at 541-506-2603.

Regards,

Paula

[Quoted text hidden]



Wasco County Planning Health Dept. Review Form_23.pdf 423K

# For Health Department Review: Will the event have a minimum of twelve gallons of water per person per day? \(\pi\) Yes \(\pi\) No Comments: What is the source of the drinking water: Comments: Has the organizer provided results of water source testing to confirm conformance with OAR 33-061 and 333-039-015? ☐ Yes ☐ No Are all parts of the water supply system constructed of non-toxic materials/in conformance with materials approved for Comments: Are all water distribution lines and fittings constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe (with NSF seal)? Yes No Comments: Are all pressure tanks and storage tanks including water tanker trucks constructed of non-toxic materials? ☐ Yes ☐ No Comments: Does the water distribution system meet the minimum pressure of twenty pounds per square inch? $\square$ Yes $\square$ No Comments: Comments: Are the water supply locations well drained? Yes No Comments:

Are hydrants equipped with self-closing faucets at a ratio of not less than one for every two hundred and fifty persons of fraction thereof anticipated?    Yes    No		
Are all faucets mounted on a minimum 36" riser that is fastened to a supporting structure equal in strength to a 4" x 4"		
timber securely anchored to the ground?		
Are all faucets accompanied by a seepage pit located directly beneath the faucet with a minimum inside diameter of 12" and minimum depth of 3' and backfilled with clean coarse rock?		
If camping and activity areas are separately designated:		
Are 60% of the total required faucets located within the area designated for camping, and 40% of the total required		
faucets located in the area designated for activities?		
Comments:		
Do the food service facility and emergency medical facility both have a minimum of one faucet not more than 25 lineal feet from those facilities?		
Comments:		
Have, or will, all water supply system parts, including storage tanks and distribution system, been disinfected by adding chlorine solution of not less than 50 mg/l with proscribed standards? Yes No Comments:		
Are there a minimum of 7 toilets per each 800 people and spaced according to proscribed standards? Yes No Comments:		
If camping and activity areas are separately designated:		
Are 60% of the total required toilets located within the area designated for camping, and 40% of the total required toilets		
located in the area designated for activities?		
Comments.		

Has the applicant filed a contractural agreement with a company licensed by DEQ in Oregon for chemical toilets and provided the sanitary maintenance schedule for toilets?  Yes No  Comments:
Has the applicant designated a wastewater disposal facility to provide for the disposal of all liquid wastes not containing human excreta at the rate of one for each 3000 persons?
Do the wastewater disposal facility portable holding tanks meet requirements of OAR 340-071-0340 (5) and are owned/serviced by a sewage disposal company licensed in Oregon? Yes No Comments:
Are there handwashing stations located at all food service and restroom sites? Yes No  Comments:
Are the handwashing stations equipped with at least five gallons of warm water, soap, and sanitary towels?  Yes No  Comments:
Are the handwashing stations equipped with wastewater disposal containers at least 10% larger than water supply?  Yes No  Comments:
Are containers for refuse and solid waste storage fly-tight and at a minimum ratio of one 30 gallon container for each 16 persons or one cubic yard of container for each 125 persons?
Is there a plan to remove refuse and solid waste at least once every 24 hours and transported/disposed in manner consistent with state and local laws?    Yes    No  Comments:

Do all food vendors have a temporary restaurant license that has been approved by NCPHD?  Yes No Comments:
Does the plan include one Oregon physician per each 10,000 persons and one nurse for each 7,500 persons during the
daylight hours and one Oregon physician per 20,000 persons and one nurse per 15,000 persons for hours between 1 am
and 7 am?  Yes No
Comments:
Are the physicians trained in emergency medicine/have emergency medicine experience and are certified in advance cardiac life support?   Yes No
Comments:
Does the plan provide for medical facilities that are: enclosed and protected from the elements; have chairs, examining
tables with stirrups, and locked cabinets for equipment and medicine; all necessary medicine and instruments for
conducting minor surgery and examinations; equipped to handle medical emergencies; lighting not less than 200'
candles?
Comments:
Does the plan provide for a holding facility for sick and injured while awaiting transport to a hospital that is enclosed,
protected from the elements, and includes one cot or bed per 1,000 persons?  Yes No
Comments:
Does the plan provide telephone or radiotelephone to summon aid or notify first responders/hospital?
Comments:
Are ambulance provided at the ratio of one ambulance per 10,000 persons? Yes No
Comments:
Does the proposal meet all other Health Department standards/requirements for Outdoor Mass Gatherings?
Yes No
Comments:

Reviewed by (Name and Title)	Date
Comments:	
Does the Health Department recommend approval: Yes No	
other commences.	
Other comments:	

## Any permit issued is conditional upon the following:

- 1. It meets all required standards and any other local, state, or federal laws.
- 2. The issued permit is kept by the organizer and a copy is posted in a conspicuous place upon the premises of the site.
- 3. Law enforcement, public health, fire control, planning, and any and all other appropriate public officers or officials shall be allowed to come upon the premises for the purposes of inspection and enforcement.
- 4. If deficiency or noncompliance is not cured or cannot be cured, the Sheriff may order the crowd to disperse and leave the outdoor mass gathering site.
- 5. If the event or organizers are found to be in violation of any provisions of the Outdoor Mass Gathering ordinance, the permit may be revoked.



Daniel Dougherty <danield@co.wasco.or.us>

## SOAK Application [File No. 921-23-000004-PLNG]

2 messages

**Daniel Dougherty** <danield@co.wasco.or.us>
To: Eric Grendel <ericg@ncphd.org>

Fri, Jan 20, 2023 at 9:18 AM

Good morning Eric,

Planning has received SOAK's (Precipitation Northwest) 2023 application for their annual OMG on the Justesen property near Tygh Valley.

Since the new OMG ordinance was approved, Planning has created a new application form. We're also trying a new review process.

I've attached two forms for your review.

Form 1: "NCPHD_OMG_App_23-004" contains the basic application information (pages 1-2) and an area specifically for your review comments and final approval (pages 3-7).

Form 2: "Copy App 921-23-000004-PLNG Stankiewicz" contains the overall OMG plan of operations.

Once you've reviewed the plan and find it acceptable, please fill out and sign pages 3-7 on the "NCPHD_OMG_App_23-004" then send it back to me. After I receive all technical review and signatures (Public Works, Fire, Sheriff), I'll book a BOC hearing.

If you like, I can liaison between the applicant and yourself, otherwise they're contact information is on the "NCPHD OMG App 23-004" form.

Please let me know if you have any questions or concerns.

Respectfully,

Daniel

--



Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

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#### 2 attachments



NCPHD_OMG_App_23-004.pdf 427K



Copy_App_921-23-000004-PLNG_Stankiewicz.pdf 9165K

Eric Grendel <ericg@ncphd.org>

Fri, Jan 20, 2023 at 1:46 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Cc: Paula Grendel <paulag@ncphd.org>, Jesus Elias <jesuse@ncphd.org>

Hey Daniel,

Thanks for sending this over. I'm going to include Paula Grendel and Jessie Elias in this email for their collaboration as well. We'll go over it and get it back to you as time permits. If we have any questions, we'll reach out to you and discuss them. Thanks again!

Have a great weekend.

## Eric Grendel

Environmental Health, REHS (he/him) North Central Public Health District 419 E. 7th St. The Dalles, OR 97058 ericg@ncphd.org Ph:(541)506-2622 Cell:(541)993-0021

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us>

# SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

6 messages

Kristin Stankiewicz < kristin@precipitationnw.org> To: Daniel Dougherty <danield@co.wasco.or.us> Cc: SOAK Producers cproducers@soakpdx.com>

Mon, Jan 30, 2023 at 12:28 PM

Hi Daniel,

I'm starting a new thread for a different topic on the SOAK OMG application. We would like to explore the possibility of using water from the domestic well on the Justesen Ranch to provide water to our volunteers during their volunteer shifts at the event. In the past, we have had volunteers fill up large jugs of water at the Tygh Valley Community Center. This year, however, we would like to be able to fill up drinking-safe containers directly from the well.

The water will not be generally available to participants. As such, do we still need to comply with Section 1.70(A)? If yes, the general plan would be to get the water tested and send you information about the containers we will be using. Would you need anything else from us on this?

Thanks again for your help!

## Kristin Stankiewicz

Co-President, Precipitation Northwest Board of Directors kristin@precipitationnw.org www.precipitationnw.org



Our mission is to foster opportunities for participatory art, civic engagement, and leadership development. We are a registered 501(c)3 nonprofit, federal tax ID 81-1469719.

Daniel Dougherty <danield@co.wasco.or.us> To: Eric Grendel <ericg@ncphd.org>

Mon, Jan 30, 2023 at 1:22 PM

Hi Eric,

I've forwarded some additional information/questions pertaining to the SOAK OMG and drinking water. Let me know if you have any questions.

I know you're busy, and reviewing SOAK likely isn't top of the list. I'll reach out in a couple weeks for an update.

Respectfully,

#### Daniel

[Quoted text hidden]

#### Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

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Daniel Dougherty <danield@co.wasco.or.us> To: Kristin Stankiewicz < kristin@precipitationnw.org > Mon, Jan 30, 2023 at 1:27 PM

Good afternoon,

Pioneering pathways to prosperity.

I've forwarded the question to North Central Public Health District. I'll let you know when I hear back from them.

NCPHD confirmed receipt of the application packet/plan, and will begin reviewing. I spoke to Fire Chief LaPlante (Tygh Valley Rural Fire Protection District). He's received the packet and will begin reviewing.

I'll give each a couple of weeks to review and comment, and will reach out to them to confirm their approval.

Let me know if you have any questions.

Respectfully,

Daniel

[Quoted text hidden]

[Quoted text hidden]

Eric Grendel <ericg@ncphd.org>

Mon, Jan 30, 2023 at 1:28 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Cc: Paula Grendel <paulag@ncphd.org>

Hey Daniel,

Thanks for sending this over. The application is still under review at this time and I appreciate your understanding on our workload. I'll include this question into our review and get back to you as soon as possible. Please don't hesitate to send any more questions to us regarding sanitation.

Cheers,

## **Eric Grendel**

Environmental Health, REHS (he/him) North Central Public Health District 419 E. 7th St. The Dalles, OR 97058 ericg@ncphd.org Ph:(541)506-2622 Cell:(541)993-0021

[Quoted text hidden]

[Quoted text hidden]

Kristin Stankiewicz < kristin@precipitationnw.org>

Mon, Jan 30, 2023 at 2:26 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Fantastic! Thank you!

Daniel Dougherty <danield@co.wasco.or.us>

Wed, Mar 8, 2023 at 6:18 AM

To: Eric Grendel <ericg@ncphd.org>

Hi Eric,

I just wanted to reach out to see if you have an update on the SOAK OMG review. Thanks for your help on this, I know you're busy.

Respectfully,

Daniel

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us>

# Re: SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

17 messages

Eric Grendel <ericg@ncphd.org>

Wed, Mar 8, 2023 at 6:26 AM

To: danield@co.wasco.or.us

Cc: Paula Grendel <paulag@ncphd.org>

Hey Daniel,

I forwarded your message to Paula who just finished reviewing it. I'm out sick right now but I'm pretty sure it should be wrapped up.

Sent from my iPhone

On Mar 8, 2023, at 6:24 AM, Eric Grendel <ericg@ncphd.org> wrote:

Sent from my iPhone

Begin forwarded message:

From: Daniel Dougherty <danield@co.wasco.or.us>

**Date:** March 8, 2023 at 6:19:12 AM PST **To:** Eric Grendel <a href="mailto:seriog@ncphd.org">ericg@ncphd.org</a>

Subject: Re: SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

Hi Eric,

I just wanted to reach out to see if you have an update on the SOAK OMG review. Thanks for your help on this, I know you're busy.

Respectfully,

Daniel

On Mon, Jan 30, 2023 at 1:28 PM Eric Grendel <ericg@ncphd.org> wrote: Hey Daniel,

Thanks for sending this over. The application is still under review at this time and I appreciate your understanding on our workload. I'll include this question into our review and get back to you as soon as possible. Please don't hesitate to send any more questions to us regarding sanitation.

Cheers,

#### Eric Grendel

Environmental Health, REHS (he/him) North Central Public Health District 419 E. 7th St. The Dalles, OR 97058 ericg@ncphd.org Ph:(541)506-2622 Cell:(541)993-0021

On Mon, Jan 30, 2023 at 1:22 PM Daniel Dougherty <a href="mailto:danield@co.wasco.or.us">danield@co.wasco.or.us</a> wrote:

Hi Eric,

I've forwarded some additional information/questions pertaining to the SOAK OMG and drinking water. Let me know if you have any questions.

I know you're busy, and reviewing SOAK likely isn't top of the list. I'll reach out in a couple weeks for an update.

Respectfully,

Daniel

----- Forwarded message -----

From: Kristin Stankiewicz <kristin@precipitationnw.org>

Date: Mon, Jan 30, 2023 at 12:29 PM

Subject: SOAK Application [File No. 921-23-000004-PLNG] - Water supply question

To: Daniel Dougherty <danield@co.wasco.or.us> Cc: SOAK Producers croducers@soakpdx.com>

Hi Daniel,

I'm starting a new thread for a different topic on the SOAK OMG application. We would like to explore the possibility of using water from the domestic well on the Justesen Ranch to provide water to our volunteers during their volunteer shifts at the event. In the past, we have had volunteers fill up large jugs of water at the Tygh Valley Community Center. This year, however, we would like to be able to fill up drinking-safe containers directly from the well.

The water will not be generally available to participants. As such, do we still need to comply with Section 1.70(A)? If yes, the general plan would be to get the water tested and send you information about the containers we will be using. Would you need anything else from us on this?

Thanks again for your help!

## Kristin Stankiewicz

Co-President, Precipitation Northwest Board of Directors

kristin@precipitationnw.org www.precipitationnw.org



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--

# Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us http://www.co.wasco.or.usdepartments/planning/index.php



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# Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

## danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php



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Paula Grendel <paulag@ncphd.org>
To: Eric Grendel <ericg@ncphd.org>
Cc: danield@co.wasco.or.us

Wed, Mar 8, 2023 at 2:05 PM

Good afternoon, Daniel.

Thank you for the opportunity to review the proposed Outdoor Mass Gathering "SOAK" application. The plans as they are written meet the minimum for the water supply, sewerage facilities, and food service. I am comfortable with approving the section on refuse storage and disposal based on SOAK's history of managing refuse and solid waste. However, if they decide to bring in food vendors I would recommend to Wasco County that they bring in a dumpster to manage the food service waste.

I am curious if you can speak to how well they manage their refuse and solid waste. Their application states that they were granted permission to operate without a dumpster in 2018. I was not working with NCPHD during that time so I'm not sure of who granted it and for what reasons they provided the exception. Any insight you could provide from your experience working with them would be great.

Thanks, Paula

[Quoted text hidden]

Paula Grendel Environmental Health Specialist North Central Public Health District 419 East Seventh Street The Dalles, OR 97058-2676

Office: 541-506-2603 Fax: 541-506-2601

Daniel Dougherty <danield@co.wasco.or.us>

Wed, Mar 8, 2023 at 2:39 PM

To: Paula Grendel <paulag@ncphd.org>
Cc: Eric Grendel <ericg@ncphd.org>

Hi Paula,

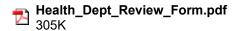
Thanks for the review.

I will forward your inquiry to SOAK, and let you know when they respond. They usually answer within 3-5 days. Once you are satisfied, feel free to provide any feedback you wish and sign the attached form. I'll also save this email for the record.

Respectfully,

#### Daniel

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us>

To: Kristin Stankiewicz <kristin@precipitationnw.org> Cc: SOAK Producers cproducers@soakpdx.com>

Good afternoon,

Please see the forwarded email from North Central Public Health. They had a couple of follow up questions.

Let me know if you have any questions.

[Quoted text hidden]

SOAK Producers producers@soakpdx.com>

To: Daniel Dougherty <danield@co.wasco.or.us>
Cc: Kristin Stankiewicz <kristin@precipitationnw.org>

Wed, Mar 8, 2023 at 4:50 PM

Wed, Mar 8, 2023 at 2:41 PM

Daniel,

For the three years leading up to 2018 that SOAK was in Tygh Valley, a dumpster was located on site as required by the county. In 2018 the county granted permission to operate without one moving forward after seeing that it was consistently never used and no garbage was ever put into it.

As a Leave No Trace event, all refuse that participants bring or create are removed at the end of the event. SOAK even has an entire team dedicated to reinforcing this expectation, as well as staying behind after the event to ensure even the tiniest scrap of garbage has been picked up to leave the land cleaner than it was before.

Hope that helps!

Ryan SOAK Producer [Quoted text hidden]

--

SOAK*2023 Producers



**Daniel Dougherty** <danield@co.wasco.or.us>
To: Paula Grendel <paulag@ncphd.org>

Thu, Mar 9, 2023 at 6:20 AM

Hi Paula,

I forwarded SOAK's response to your question pertaining to solid waste. Let me know if you have any further questions. [Quoted text hidden]

Paula Grendel <paulag@ncphd.org>
To: Daniel Dougherty <danield@co.wasco.or.us>

Fri, Mar 10, 2023 at 11:46 AM

Dan.

Thanks for forwarding this over.

If the county is comfortable with waiving the minimum requirements around refuse and storage containers based on previous history then my only recommendation for this section would be to require a dumpster if the organizer later allows food vendors at the event, increases the number of maximum attendees, or makes changes that could impact the proper disposal of refuse and solid waste.

One additional comment to add, while the event meets the minimum capacity requirements for the water supply, it does not provide a plan or details on how the organizer will access the water in the event of an emergency. For example, do they have a potable water truck on standby that would deliver the water to the event if needed? Are the attendees expected to leave the event and fill up their own potable water canisters at a certain location? I just want to ensure that the water is truly *readily available for use* in case of an emergency.

Again, this may have been in discussion with other county members prior to my working at NCPHD so any thoughts you can offer would be appreciated.

Paula

[Quoted text hidden]

## Daniel Dougherty <danield@co.wasco.or.us>

Fri, Mar 10, 2023 at 11:58 AM

To: Paula Grendel <paulag@ncphd.org>

Hi Paula,

I'll forward this to SOAK, and let you know their response.

Have a great weekend.

Respectfully,

Daniel

[Quoted text hidden]

## Daniel Dougherty <danield@co.wasco.or.us>

Fri, Mar 10, 2023 at 11:59 AM

To: Kristin Stankiewicz < kristin@precipitationnw.org> Cc: SOAK Producers < producers@soakpdx.com>

Good morning,

Please see the following comment from North Central Public Health District. I'll forward any response to NCPHD when received. [Quoted text hidden]

## SOAK Producers com>

Thu, Mar 16, 2023 at 1:56 PM

To: Daniel Dougherty <danield@co.wasco.or.us>
Cc: Kristin Stankiewicz <kristin@precipitationnw.org>

Hi Daniel,

Below is our response to Paula's questions. Also, so you know, we're happy to schedule calls with anybody who has questions. Sometimes that can be easier than emails!

Thanks for your continued help.

Ryan

Hi Paula,

In the past SOAK stored potable water on-site at the request of the county. However, the water was never used and ended up being dumped and wasted at the end of the event. Since then, similar to the dumpster, the county has waived the requirement for us to have a potable water truck on-site. Instead, we have had access to the Tygh Valley Community Center to utilize in case we needed any water.

In the event of a true emergency that wouldn't require us evacuating the site, event volunteers could fill up 10-gallon water cooler jugs at the Tygh Valley Community Center and bring them into the event. We also have 250 gallons of potable water available on-site. An emergency scenario that results in the need for water is exceedingly unlikely, however, as all of our participants are prepared and expected to bring enough water (as well as food) for themselves for the entire event. As such, the event has never provided water and has never had the need to.

We're happy to answer any further questions about this or anything else you might be curious about. We understand that our event is much different than most other events in the county, and we'd be happy to schedule a call with you to speak further about how we operate.

Thanks, Ryan Krellwitz SOAK Producer

[Quoted text hidden]

SOAK*2023 Producers



**Daniel Dougherty** <danield@co.wasco.or.us> To: Paula Grendel <paulag@ncphd.org>

Fri, Mar 17, 2023 at 6:49 AM

Hi Paula,

I've forwarded SOAK's response concerning water.

Please let me know if you have further questions and I'll forward them on to SOAK.

[Quoted text hidden]

**Kristin Stankiewicz** <kristin@precipitationnw.org>
To: SOAK Producers cproducers@soakpdx.com>
Cc: Daniel Dougherty <danield@co.wasco.or.us>

Mon, Mar 27, 2023 at 1:29 PM

Hi Daniel,

I wanted to follow up and see if you or Paula have any additional questions for us or need any additional information. Also, I would also like to follow up on the original question that started this thread:

We would like to explore the possibility of using water from the domestic well on the Justesen Ranch to provide water to our volunteers during their volunteer shifts at the event. In the past, we have had volunteers fill up large jugs of water at the Tygh Valley Community Center. This year, however, we would like to be able to fill up drinking-safe containers directly from the well.

The water will not be generally available to participants. As such, do we still need to comply with Section 1.70(A)? If yes, the general plan would be to get the water tested and send you information about the containers we will be using. Would you need anything else from us on this?

Would this be a possibility? If so, we would also have this domestic well available in the event of an emergency. In addition, as long as it doesn't change the analysis, we would also like to be able to offer this water to our on-site medical providers for use in their medical area.

Please let us know what we would need to do to make the use of this water possible.

Also, do you have any idea on when we might be able to schedule the hearing for this application?

Thanks! Kristin

## Kristin Stankiewicz

Co-President, Precipitation Northwest Board of Directors kristin@precipitationnw.org www.precipitationnw.org



Our mission is to foster opportunities for participatory art, civic engagement, and leadership development. We are a registered 501(c)3 nonprofit, federal tax ID 81-1469719. [Quoted text hidden]

**Daniel Dougherty** <danield@co.wasco.or.us>
To: Paula Grendel <paulag@ncphd.org>

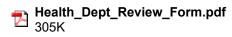
Tue, Mar 28, 2023 at 7:07 AM

Hi Paula,

I've forwarded another of SOAK's emails regarding the water situation. Please review the public health review & comments form at your earliest convenience.

Let me know if you need additional information.

[Quoted text hidden]



Daniel Dougherty <danield@co.wasco.or.us> To: Kristin Stankiewicz < kristin@precipitationnw.org> Fri, Mar 31, 2023 at 8:55 AM

Good morning,

I've forwarded all communication to North Central Public Health District. NCPHD is the last reviewing technical expert. Once they finish their review, I'll schedule a hearing with the Board of Commissioners. I can usually get a hearing within a couple of weeks. I'll reach out again to NCPHD today and see if I can't get confirmation. I'll keep you posted.

Respectfully,

Daniel

[Quoted text hidden]

#### Kristin Stankiewicz < kristin@precipitationnw.org>

Fri, Mar 31, 2023 at 10:37 AM

To: Daniel Dougherty <danield@co.wasco.or.us>, SOAK Producers cproducers@soakpdx.com>

Fantastic! Thank you.

We've also received a written consent form for amplified sound from the closest neighbor, which I will forward to you over the weekend. Hopefully we will hear back from others soon as well.

Kristin

[Quoted text hidden]

# Paula Grendel <paulag@ncphd.org>

Fri, Mar 31, 2023 at 5:19 PM

To: Daniel Dougherty <danield@co.wasco.or.us>

Daniel,

Thank you for the opportunity to review the proposed Outdoor Mass Gathering "SOAK" application.

I have attached a copy of the "Health Department Review form". Please note that the Environmental Health office only reviews the plans for water supply, sewerage facilities, refuse storage and disposal, and food service. Since our office does not review the rules under medical facilities that section has been left blank.

The sanitation plan for sewerage facilities and food service is adequate and meets the minimum requirements in OAR Division 39 Regulations Governing Health and Safety at Outdoor Mass Gatherings.

The refuse storage and disposal plan does not specifically meet the minimum requirements in the OAR. The organizer provides education and messaging to the attendees regarding their "leave no trace" rules. Since they have historically provided safe and appropriate management of their refuse, the health department would find the section on refuse storage and disposal acceptable.

The plan does not meet the water supply requirements under OAR 333-039-0015 which requires a minimum of twelve gallons per person per day to be available for anticipated assembly. The organizer has contracted with Tygh Valley Water to have over 200,000 gallons of water readily available, however, it is unclear how the organizer will access larger amounts of water in the event of an emergency. The health department recommends that they include a plan on how they would readily access and provide the amount of water equal to one day's total usage to their attendees in an emergency event.

If you have any questions please feel free to call our office at 541-506-2603.

Regards,

Paula

[Quoted text hidden]



Wasco County Planning Health Dept. Review Form_23.pdf 423K

Daniel Dougherty <danield@co.wasco.or.us> To: Kristin Stankiewicz < kristin@precipitationnw.org>

Cc: SOAK Producers com>

Fri, Apr 7, 2023 at 7:06 AM

Hi Kristin,

As provided in an earlier email, I have recieved all reviews/comments from technical advisors. I'm forwarding you additional comments from North Central Public Health District. NCPHD has asked SOAK to meet requirements under OAR 333-039-0015, and recommends the inclusion of a plan on how SOAK would readily access and provide the amount of water equal to one day's total usage to their attendees in case of an emergency.

Based on the OMG Ordinance's notice requirements, the hearing date will be scheduled for May 3, 2023.

Please let me know if you have any questions.

[Quoted text hidden]



Wasco County Planning Health Dept. Review Form_23.pdf 423K



Daniel Dougherty <danield@co.wasco.or.us>

# Outdoor Mass Gathering Request for Comments [File No. 921-23-000004-PLNG]

1 message

**Daniel Dougherty** <danield@co.wasco.or.us>
To: Maupin Ambulance <swcaems@hotmail.com>

Fri, Feb 10, 2023 at 7:37 AM

Good morning,

The 2023 SOAK Outdoor Mass Gathering application was submitted and is currently under review by applicable police (WC-Sheriff), fire (Tygh Valley Rural Fire Protection District), road (WC-Public Works), and sanitation (North Central Public Health District).

The Tygh Valley Rural Fire Protection District Fire Chief believed that Maupin Ambulance might have additional input into the application related to ambulance services.

I've attached the plan for your reference and review (See Section 2.20 - Medical Service on Pdf pages 30-31). We appreciate any commentary you can provide. The basic scope provides:

"For SOAK*2023, applicant is requesting a maximum total attendance of 2,000 people, which includes staff, vendors, and other personnel. The total attendance at last year's SOAK was 1,900, so this year's population request is for an additional I100 people. The Justesen Ranch is capable of safely hosting at least 100 additional people onsite, which will be demonstrated in our fire protection plan.

Set-up for the event will begin on Tuesday May 23, 2023 and final clean-up will be complete by Tuesday May 30, 2023. The event will begin general entry for all participants on Thursday afternoon and all participants are expected to be off the event property by Monday afternoon."

Respectfully,

Daniel

__



Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

# Office Notice about COVID-19

Welcome back! We have resumed in-person customer service. Office hours are Tuesday and Thursday, 10am to 4pm with a lunchtime

closure. Appointments can be accommodated on Fridays.

## Email is still the best way to reach me!

This correspondence does not constitute a Land Use Decision per ORS 197.015.

It is informational only and a matter of public record.

02082022_UPDATED_App_921-23-000004-PLNG_Stankiewicz.pdf 14032K



Daniel Dougherty <danield@co.wasco.or.us>

# Outdoor Mass Gathering Request for Comments [File No. 921-23-000004-PLNG]

1 message

**Daniel Dougherty** <danield@co.wasco.or.us>
To: Eugene Walters <eugene@juniperflatrfpd.com>

Fri, Feb 10, 2023 at 7:44 AM

Good morning,

The 2023 SOAK Outdoor Mass Gathering application was submitted and is currently under review by applicable police (WC-Sheriff), fire (Tygh Valley Rural Fire Protection District), road (WC-Public Works), and sanitation (North Central Public Health District).

The Tygh Valley Rural Fire Protection District Fire Chief believed that the Juniper Flat Rural Fire Protection District might have additional input into the application related to fire protection.

I've attached the plan for your reference and review (See Section 2.10- Fire Protection Standards on Pdf pages 28-30). We appreciate any commentary you can provide. The basic scope provides:

"For SOAK*2023, applicant is requesting a maximum total attendance of 2,000 people, which includes staff, vendors, and other personnel. The total attendance at last year's SOAK was 1,900, so this year's population request is for an additional I100 people. The Justesen Ranch is capable of safely hosting at least 100 additional people onsite, which will be demonstrated in our fire protection plan.

Set-up for the event will begin on Tuesday May 23, 2023 and final clean-up will be complete by Tuesday May 30, 2023. The event will begin general entry for all participants on Thursday afternoon and all participants are expected to be off the event property by Monday afternoon."

Respectfully,

Daniel

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Daniel Dougherty | Senior Planner PLANNING DEPARTMENT

danield@co.wasco.or.us | http://www.co.wasco.or.usdepartments/planning/index.php

541-506-2560 | Fax 541-506-2561 2705 E Second Street | The Dalles, OR 97058

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02082022_UPDATED_App_921-23-000004-PLNG_Stankiewicz.pdf 14032K



#### IN THE BOARD OF COMMISSIONERS OF THE STATE OF OREGON

#### IN AND FOR THE COUNTY OF WASCO

#### IN THE MATTER OF ADOPTING AN OUTDOOR MASS GATHERING ORDINANCE

#### **ORDINANCE # 22-003**

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board of Commissioners being present; and WHEREAS, the Wasco County Planning Department has facilitated the application and review process for outdoor mass gatherings based on state law criteria and language in the Land Use and Development Ordinance;

WHEREAS, outdoor mass gatherings are not a land use review, and therefore should not be included in the Land Use and Development Ordinance;

WHEREAS, the proposed outdoor mass ordinance includes state law requirements and best practices from reviewing agencies;

WHEREAS, that on September 7, 2022 at the hour of 9:30 AM the Wasco County Board of Commissioners met to conduct the first of two legally notified public hearings on the above matter. The Board of County Commissioners reviewed recommendations by staff and received testimony from the public. The Board of County Commissioners tentatively approved the amendments; and

WHEREAS, that on September 21, 2022 at the hour of 9:30 AM the Wasco County Board of Commissioners met to conduct the second of two legally notified public hearings on the above matter. The Board of County Commissioners reviewed recommendations by the Wasco County Planning Commission, staff's presentation, and received testimony from the public. The Board of County Commissioners, by a vote of 2 to 0, approved the amendments and conducted the second reading; and

NOW, THEREFORE, IT IS HEREBY ORDERED: That this ordinance shall take effect on December 10, 2022.

DATED this 21st day of September 2022.

APPROVED AS TO FORM:

Kristen Campbell County Counsel

ATTEST:

Kathy Clark, Executive Assistant

**WASCO COUNTY BOARD OF COMMISSIONERS:** 

Cathleen B. Schwartz, Commission Chair

Steven D. Kramer, Vice-Chai

Scott C. Hege, County Commissioner



# Wasco County Outdoor Mass Gathering Ordinance

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#### Section 1.00 - Definitions

"Ambulance" means any privately or publicly owned motor vehicle, aircraft or marine craft that is regularly provided or offered to be provided for the emergency transportation of persons suffering from illness, injury, or disability and which is equipped, staffed and licensed in accordance with OAR 333-250-0000 to 333-250-0100 and OAR 333-255-0000 to 333-255-0093.

"Board" means the Wasco County Board of Commissioners.

"Fire Protection Plan" includes information about specific type(s) of burning that will occur; onsite water source of up to 8,000 gallons; evacuation routes; designated emergency gathering site; training protocols for staff and volunteers; consultation with the Rural Fire Protection District; clear signage for fire lanes, onsite water source, and electrical service shut off locations; and designated smoking areas.

"Organizer" includes any person who holds, stages, or sponsors an outdoor mass gathering and the owner, lessee, or possessor of the real property upon which the outdoor mass gathering is to take place, jointly and severally.

"Oregon physician" means a person licensed by the Oregon State Board of Medical Examiners or any other physician authorized to practice emergency medicine and surgery in Oregon.

"Outdoor mass gathering" means an actual or reasonably anticipated assembly of more than five hundred persons which continues or can reasonably be expected to continue for more than twenty-four consecutive hours but less than one hundred and twenty hours within any three month period and which is held primarily in open spaces, including parks, and not in any permanent structure. Outdoor mass gatherings of more than three thousand persons are also subject to a land use permit review.

"Park" means any area designated by the person establishing, operating, managing, or maintaining the same for picnicking, overnight camping or use of recreational vehicles by the general public or any segment of the public. It includes, but is not limited to, areas open to use free of charge or through payment of a tax or fee by virtue of rental, lease, license, membership, association or common ownership and further includes, but is not limited to, those areas divided into two or more lots, parcels, units or other interests for purposes of such use.

"Permanent structure" includes a stadium, an arena, an auditorium, a coliseum, a fairground, or other similar established places for assemblies.

"Roads" includes all onsite lanes designated and intended for the movement of vehicles.

"Temporary structure" includes tents, trailers, chemical toilet facilities, stages and other structures customarily erected or sited for temporary use.

## Section 1.10 - Permit required

- A. No organizer shall hold, conduct, advertise or otherwise promote an outdoor mass gathering or allow an outdoor mass gathering to be held in Wasco County unless a permit to hold such outdoor mass gathering has been issued as provided in this ordinance.
- B. No permit shall be issued unless the event organizer and landowner of the property that is the site of the outdoor mass gathering submits documentation demonstrating that the outdoor mass gathering will comply with all requirements of this chapter along with a signed outdoor mass gathering permit application. Each outdoor mass gathering shall require a separate permit.
- C. A permit issued under this section shall not authorize the organizer to construct any permanent physical alterations to or on the real property where the outdoor mass gathering will be held.
- D. This chapter shall not apply to any regularly organized and supervised school district activity or program that takes place on school property, nor to any activities of a municipal corporation or government agency.
- E. Application packets for outdoor mass gatherings shall be initially submitted to the Wasco County Planning Department.

#### Section 1.20 - Permit fees

- A. Permit fee. The permit fee shall be in the amount set annually by order of the board and limited to an amount calculated to reimburse the county for its reasonable, actual, and necessary costs in receiving, processing, and reviewing applications for permits to conduct an outdoor mass gathering.
- B. The permit fee shall be paid by the organizer upon filing the application with the department. The fee is non-refundable.

## Section 1.30 - Scope of Review

- A. Application. The organizer shall file an application with the department not later than one hundred forty days in advance of the anticipated event date. Applications received later than one hundred forty days prior to the anticipated event date shall not be processed. The application shall be signed by the organizer and owner or possessor of the property where the outdoor mass gathering will be held and shall include at least the following information:
  - 1. Name and address of the organizer.
  - 2. Legal description of the location of the outdoor mass gathering.
  - 3. The date or dates of the outdoor mass gathering.

- 4. Estimated total attendance, including staff, vendors, and other personnel.
- 5. A description of planned activities.
- 6. A detailed map showing the type, number and location of all toilets, washing facilities, water supply and distribution system, food preparation sites, emergency medical facilities, roads and solid waste collection locations.
- 7. The name and contact information for a designated contact person(s) who shall be easily identified and who shall remain at the outdoor mass gathering site at all times during the event.
- 8. A detailed Traffic Control Plan (TCP) to be approved by Public Works and the Wasco County Sheriff's Office. If the event is located adjacent or close to an Oregon State Highway, the TCP must also be approved by ODOT.
- 9. A written statement from the fire protection agency having jurisdiction that fire protection complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering. No permit shall be granted under this chapter unless the organizer has shown that the appropriate fire protection district officer has approved the type, size, number and location of fire protection devices and equipment available at, in or near any location, including outdoor sites, buildings, tents, stadium or enclosure, wherein or whereupon more than ten persons may be expected to congregate at any time during the course of an outdoor mass gathering for which a permit is required under this chapter. If the site for which the permit is applied for is located outside a fire prevention district, the organizer shall provide written approval from the office of the State Fire Marshal.
- 10. A written statement from the County Sheriff's Office that arrangements for security and the orderly traffic flow to and from the outdoor mass gathering complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and the location of the outdoor mass gathering
- 11. Documentation of the ability to provide a commercial liability insurance policy in an amount determined by the county that is commensurate with the risk, but not exceeding one million dollars.
- 12. Documentation that the water supply for the event will comply with the water supply and distribution system requirements of this chapter.
- 13. Documentation that the site of the event will comply with the drainage requirements of this chapter.
- 14. Documentation that sewerage facilities will comply with the sewerage requirements of this chapter.
- 15. Documentation that refuse storage and disposal will comply with the refuse storage and disposal requirements of this chapter.
- 16. Documentation that camping spaces and camping space locations will comply with the fire protection requirements of this chapter.
- 17. A medical services plan demonstrating compliance with this chapter.
- 18. A traffic plan demonstrating that roads and parking areas will comply with the road,

- parking and traffic requirements of this chapter.
- 19. Documentation that emergency vehicles will have easy access and egress to all areas of the event site.
- 20. Such other, additional information as the director may require to ensure compliance with the provisions of this chapter. If such additional information is not supplied within two weeks of the director's request, the application shall be deemed incomplete.
- 21. The appropriate permit fee, as set pursuant to the county fee schedule, shall accompany the application.
- 22. The department shall have 30 days to determine whether an application is complete. If the application is not complete, the applicant shall be provided a description of the missing information and an opportunity to supply the missing information. The department shall not process an incomplete application. The applicant shall submit the missing information no later than one hundred and twenty days prior to the date the event is proposed to be held. For purposes of this section, an application is complete if the standard has been addressed, regardless of whether the department believes that the information demonstrates compliance. A determination that an application is complete, in no way demonstrates compliance.

#### Section 1.40- Public hearing and notice

- A. The board shall conduct a public hearing on a complete application.
- B. The director shall send notice of the public hearing to the following officers at least ten calendar days prior to the hearing: county sheriff, county health officer, and the chief of the fire district in which the outdoor mass gathering is proposed. The notice shall contain the time and place of the public hearing and a general explanation of the application to be considered.
- C. The director shall also publish notice, at least ten calendar days before the hearing, of the time and place of the public hearing on the permit application including a general explanation of the application to be considered. The notice shall be published in a newspaper of general circulation in the county or, if there is none, posted in at least three public places in the county.
- D. The organizer may not submit new evidence at the public hearing except in rebuttal to new material submitted or introduced before or at the hearing, in response to questions by board members, or response to additional conditions proposed by public officials or the board.

## Section 1.50 - General approval criteria

A. An outdoor mass gathering permit shall be approved upon demonstration by the organizer of compliance with or the ability to comply with the provisions of this chapter, as well as all health and safety rules governing outdoor mass gatherings adopted by the Oregon Department of

Human Services. However, the board, in its sole discretion, may deny an application or impose additional conditions to an application based on a prior history of noncompliance by an applicant with any of the terms of a previous outdoor mass gathering or extended outdoor mass gathering permit issued either pursuant to county ordinance or under state law.

B. The board may consider and require an applicant to comply with any conditions submitted by public officials including, but not limited to, the county sheriff, the county health officer and the chief of the fire district in which the gathering is to be held.

#### Section 1.60 - Insurance

- A. If the board determines that the outdoor mass gathering creates a potential for injury to persons or property, the board shall require the organizer to obtain a commercial general liability insurance policy in an amount commensurate with the risk, but not exceeding one million dollars. The insurance shall cover all the organizer's activities, including all volunteers and participants. The policy must also name Wasco County, its commissioners, employees and agents as additional insureds.
- B. The policy shall not terminate or be cancelled prior to completion of the event without the organizer's insurance provider first giving thirty days written notice of intention to terminate or to cancel to the department. Termination of insurance shall immediately and automatically revoke the permit.
- C. Proof of insurance must be submitted to the department not later than thirty days prior to the event. No permit shall be effective or valid until the insurance is approved by the department. All documents are subject to the approval of the department.

## Section 1.70 - Sanitary facilities

The board shall review all health and sanitation and related plans and facilities to ensure that minimum standards have been or will be met by the organizer, upon recommendation of the department, and in accordance with the procedures outlined in this chapter.

Approval shall be based upon, but not limited to, the following minimum requirements:

#### A. Water Supply

- 1. Required Amounts:
- a. A minimum of twelve gallons per person per day shall be available for the anticipated assembly;

- b. Notwithstanding subsection (a) of this section, facilities containing an amount of water equal to one day's total water usage shall be provided at the event site, unless a greater or lesser amount is determined by the State Department of Human Services as sufficient or necessary, based on the availability and quantity of the water supply and the required water demands for toilets, food vendors, camping areas and other facilities;
- c. An additional amount of water equal to one day's total usage shall be available in reserve at all times at a location approved by the department.
- 2. Bacteriological and Chemical Requirements:
- a. Drinking water shall be supplied from a source approved by the State Department of Human Services;
- b. The water source shall be tested by the organizer and shall conform to the standards for transient non-community public water systems of OAR 333-061 and OAR 333-039-015. The organizer shall provide the results of that testing and other requested documentation with its application to the department for evaluation prior to approval of the water source;
- c. All parts of the water supply system shall be constructed of non-toxic materials. Water system piping and fixtures shall be made of materials approved for use in public water systems and conform to the standards for transient non-community public water systems in OAR Chapter 333 Division 61 and meet the requirements of the State of Oregon Unified Building Code;
- d. All water distribution lines and fittings shall be constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe. All plastic pipe and fittings must bear the NSF seal;
- e. Pressure tanks and storage tanks including water tanker trucks shall be constructed of non-toxic materials. Tanks which have previously been used to contain toxic substances shall not be used;
- f. Garden hoses, flexible lines, pipes, or similar devices shall not be connected to any portion of the water supply system for personal convenience or any other reason;
- g. A minimum pressure of twenty pounds per square inch shall be maintained at all times and at all points within the water distribution system;
- h. All water distribution lines shall be installed at a minimum depth of twelve inches in the soil and shall be covered;
- i. Water supply locations shall be well drained;
- j. Hydrants equipped with self-closing faucets shall be provided at a ratio of not less than one for every two hundred and fifty persons or fraction thereof anticipated;
- k. Each faucet shall be mounted on a minimum thirty-six-inch riser. The riser is to be securely fastened to a supporting structure equal in strength to a four-inch by four-inch timber which is securely anchored in the ground;

- I. Each faucet and riser shall be accompanied by a seepage pit located directly beneath the faucet which shall have a minimum inside diameter of twelve inches and a minimum depth of three feet and shall be backfilled with clean coarse rock;
- m. If camping and activity areas are separately designated, sixty percent of the total required faucets shall be located within the area designated for camping, and forty percent of the total required faucets shall be located in the area designated for activities;
- n. A minimum of one faucet shall be located not more than twenty-five lineal feet from each food service facility and a minimum of one faucet shall be located not more than twenty-five lineal feet from any emergency medical facility;
- o. Prior to placing the water supply system into use, all portions of the system including storage tanks and distribution system shall be disinfected by adding a chlorine solution of not less than fifty mg/l and retaining the mixture within all portions of the system for at least twenty-four hours. Following disinfection, the system is to be thoroughly flushed of the chlorine solution. Water tanker trucks must be disinfected using these same standards.

#### **B.** Sanitary Waste Facilities

- 1. Number and Location of Toilets;
- a. Seven toilets shall be provided for each eight hundred persons or fraction thereof anticipated;
- b. If camping and planned activity areas are separately designated, sixty percent of the total required toilets shall be located within the designated camping area and forty percent of the total required toilets shall be located in the designated planned activity area;
- c. If camping areas are not designated, location and spacing of toilets shall be in accordance with anticipated crowd clustering or grouping, or spaced uniformly throughout the entire outdoor mass gathering site.

#### 2. Chemical Toilets

- a. A contractual agreement, with a company licensed by the State Department of Environmental Quality, shall be filed with the department no later than fifteen days before the outdoor mass gathering. The application shall describe what provisions the organizer has taken for providing chemical toilets and the sanitary maintenance of these toilets, on a continual basis;
- b. Chemical toilets shall be serviced at least daily with respect to sanitation, removal of contents, and recharging of chemical solution;
- c. All chemical toilets, if provided, shall be located so as to be easily and readily serviced by servicing vehicles;
- d. Chemical toilets tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;

- e. The contents of chemical toilets shall be removed by a DEQ licensed sewage pumper in accordance with state and local laws, ordinances, and regulations.
- 3. Water Carried Sewage Disposal Facilities. If water carried subsurface sewage disposal facilities are provided, they shall be governed by and meet the requirements of OAR Chapter 340 Divisions 71 and 73.
- 4. Liquid Wastes Not Containing Human Excreta
- a. Facilities shall be provided for the disposal of all liquid wastes not containing human excreta such as, but not limited to, kitchen or cooking wastewater, grease dishwater, wash water, and bath water;
- b. These facilities shall be specifically identified by means of a sign which states "Wastewater Disposal";
- c. Portable holding tanks used to collect liquid wastes not containing human excreta must meet the requirements of OAR 340-071-0340 (5) including holding tank covers;
- d. Portable holding tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;
- e. Such facilities shall be located or spaced so as to uniformly serve the participants of the outdoor mass gathering;
- f. One facility shall be provided for each three thousand persons or fraction thereof anticipated;
- g. At least one facility shall be located not more than fifty lineal feet from each food service facility;
- h. All food particles and other waste material shall be disposed of in approved portable holding tanks and removed from the facilities at least once every twentyfour hours or at more frequent intervals if necessary to prevent insect attraction
- 5. Hand Washing Facilities
- a. In the absence of running water and plumbed hand washing facilities, gravity fed or commercial portable hand washing facilities shall be conveniently located and provided in adequate numbers.
- b. All food service sites and portable restroom sites shall be equipped with conveniently located hand-washing stations.
- c. Gravity fed or commercial portable hand washing stations shall be equipped with at least five gallons of warm water, soap and sanitary towels;
- d. Wastewater from hand washing shall be collected in a wastewater container at least ten percent larger than the hand wash water supply;
- e. Wastewater from hand washing shall be disposed of at approved wastewater disposal sites.

#### Section 1.80 - Refuse storage and disposal

- 1. All refuse and solid waste shall be stored in fly-tight containers constructed of impervious material;
- 2. Containers for refuse and solid waste storage shall be provided at a minimum ratio of one thirty gallon container for each sixteen persons or fraction thereof anticipated or one cubic yard of container capacity for each one hundred twenty-five persons or fraction thereof anticipated;
- 3. All refuse and solid waste shall be removed from storage containers at least once every twenty-four hours and transported and disposed of in a manner, which is authorized and complies with state and local laws, ordinances and regulations.

#### **Section 1.90- Food Service Facilities**

- A. Food service facilities shall comply with the State Health regulations that pertain to the operation of temporary restaurants
  - 1. Each food vendor shall apply for a temporary restaurant license at least ten days prior to the outdoor mass gathering event;
  - 2. The names of food vendors, their mailing addresses and telephone numbers shall be submitted fifteen days prior to the outdoor mass gathering event;
  - 3. Temporary restaurant applications shall be approved by the North Central Public Health District.

#### Section 2.00 - Security Personnel

The organizer shall maintain an accurate count of persons attending the outdoor mass gathering and shall provide adequate security arrangements, to be determined by the Wasco County Sheriff's Office, to limit further admissions to the outdoor mass gathering when the anticipated number of persons authorized by the permit have been admitted.

#### Section 2.10 - Fire Protection Standards

A. No permit shall be granted under this chapter unless the organizer has a fire protection plan approved by the fire protection district for the type, size, number, and location of fire protection devices and equipment available at, in or near any location, including outdoor site, building, tent, stadium, or enclosure, wherein or whereupon more than 10 persons may be expected to congregate at any time during the course of an outdoor mass gathering.

- B. If the site for which the permit is applied for is located outside a fire protection district, the organizer must show approval from the office of the State Fire Marshal, Oregon Department of Forestry, or other fire protection district that would respond in the event of an emergency.
- C. Each camping space shall be a minimum of one thousand square feet or larger, if necessary, to accommodate a parked camping vehicle, tent vehicle or tent, as the case may be, and to maintain at least fifteen feet separation from any other camping vehicle, tent vehicle or tent, building, structure, or property line.
- D. If a camping space has more than one camping unit on the camping space, the proposed layout must be approved in advance by the department.
- E. Camping vehicles and tent vehicles shall maintain a separation of fifteen feet between units.

#### Section 2.20 - Medical Service

- A. There shall be present at the outdoor mass gathering site for emergency medical services, physicians and nurses in the following ratios:
  - 1. Daylight Hours: At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the fifty states of the United States) to provide a ratio of one for each ten thousand persons attending or fraction thereof and one nurse for each seven thousand five hundred persons attending or fraction thereof;
  - 2. Nighttime Hours (one a.m. to seven a.m.): At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the fifty states of the United States) to provide a ratio of one for each twenty thousand persons attending or fraction thereof and one nurse for each fifteen thousand persons attending or fraction thereof.
- B. All physicians on-site shall be trained in emergency medicine or have emergency medicine experience and be certified in advanced cardiac life support.
- C. Facilities shall be provided in which physicians can provide patient care and treatment:
  - 1. The facility shall be enclosed, protected from the elements, and shall have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine;
  - 2. All necessary medicine and instruments for conducting minor surgery and examinations shall be available;
  - 3. The facilities shall be equipped to handle medical emergencies including but not limited to treating individuals with chest pain, respiratory difficulty, trauma or cardiac arrest and specifically equipped to handle advanced cardiac life support;
  - 4. Lighting within the emergency medical facilities shall be provided and shall be not less than two hundred- foot candles in areas where treatment and minor surgery are conducted.

- D. Attending physicians shall keep accurate records of patients and treatment, and shall notify the local health officer of all cases involving a communicable disease.
- E. Temporary holding facilities shall be provided for the sick and injured while awaiting transport to a hospital. The facility shall be enclosed, protected from the elements, and shall be furnished with one cot or bed for each one thousand persons anticipated or fraction thereof.
- F. Communication, via either telephone or radiotelephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, ambulance provider or fire protection agency, as required.
- G. An approved emergency response plan is required that contains phone numbers, directions to location, etc. This plan that must be approved by the county during the application process.
- H. Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each ten thousand persons anticipated or fraction thereof. The ambulance shall be staffed at the paramedic level and be licensed or approved to provide emergency ambulance service.

#### Section 2.30 - Traffic, roads and parking

- A. The organizer shall provide easily accessible roads of all-weather construction at the outdoor mass gathering site.
  - 1. All areas of the site shall have road access sufficient to provide orderly evacuation and emergency vehicle access and egress, including a minimum of two access routes;
  - 2. All roads shall be maintained in such condition that emergency and other required vehicles can move upon them unencumbered and can carry out their functions at all times;
  - 3. No road or portion of any road constructed shall exceed a maximum grade of twelve percent;
  - 4. All roads shall be constructed to a minimum width of sixteen feet.
- B. All roads shall be clearly located on the site map.
- C. Roads may be inspected by the department in advance of the event to determine compliance with the requirements of this chapter.
- D. The organizer shall provide and designate a suitable area at the outdoor mass gathering for parking of motor vehicles. The total area provided for motor vehicle parking shall be based on the following ratio: three hundred square feet for every four persons anticipated;
  - 1. Each motor vehicle parking space shall have a minimum width of ten feet and a minimum length of twenty feet and shall be clearly marked with lime;
  - 2. The motor vehicle parking spaces shall be arranged to eliminate blockage of parked vehicles and allow all vehicles to access or exit the event site at all times.

#### Section 2.40 - Permit Posting and Inspection

- A. Any permit issued pursuant to this ordinance shall be kept by the organizer and a copy shall be posted in a conspicuous place upon the premises of the outdoor mass gathering site.
- B. No application shall be approved under this chapter unless the organizer and property owner shall, in writing upon application for such permit, consent to allow law enforcement, public health, fire control, and other appropriate public officers or officials to come upon the premises, for which the permit application has been applied for or approved, for the purpose of inspection and enforcement of the terms and conditions of the permit, this chapter, and any other applicable laws, regulations or ordinances. The inspectors may return as often as needed until the deficiencies or noncompliance is cured. The consent shall include the authority for the sheriff to trespass any and all individuals for a deficiency or noncompliance.
- C. If the deficiency or noncompliance is not cured or cannot be cured, the director shall notify the county sheriff who, after determining that there is an immediate threat to public health or safety, may order the crowd to disperse and leave the outdoor mass gathering site.

#### Section 2.50 - Organizer responsible for compliance and preserving order

- A. The organizer and property owner of the outdoor mass gathering site shall be jointly and severally responsible for ensuring that the event is operated in compliance with the terms and conditions of the outdoor mass gathering permit, the provisions of this chapter and all local and state laws applicable thereto.
- B. If any outdoor mass gathering in the county is not being operated in accordance with the rules and regulations prescribed in this chapter or as set forth in state and local laws, the permit shall be subject to revocation and the organizer, landowner or other individuals responsible shall be in violation of this chapter and subject to such punishment or penalties as the law and this chapter provide.

#### Section 2.60 – Enforcement

- A. The organizer shall keep a count of persons and vehicles entering and leaving the outdoor mass gathering. If at any time during an outdoor mass gathering held under a valid permit, the number of persons or vehicles attending the outdoor mass gathering exceeds the number of persons or vehicles estimated in the permit application, the sheriff, or any of his deputies, may require the organizer to limit further admissions until a sufficient number of individuals or vehicles have left the site to bring the actual attendance down to the number estimated by the organizer.
- B. In addition to and not in lieu of the maintenance of other actions to enforce the provisions of this chapter, including state law provisions of ORS Chapter 433, the county through its county counsel may maintain an action in any court of general jurisdiction to prevent, restrain or enjoin any violation of

Section 8.52.020.A. or ORS 433.745. Cases filed under this section or ORS 433.770 shall be given preference on the docket over all other civil cases except those given equal preference by statute.

- C. For any outdoor mass gathering held under a valid permit, the county sheriff shall have the authority to order the crowd to disperse and leave the outdoor mass gathering site if the organizer cannot maintain order and compliance with all applicable State or local laws or refuses or is unable for any reason to adhere to the terms and conditions of their permit and the sheriff has determined that there is an immediate threat to public health or safety.
- D. If any organizer violates any provisions of this chapter or any permit issued hereunder, the board or its designee may immediately revoke any permit for an outdoor mass gathering and may seek any legal remedy available. The board hereby designates the county administrator or his designee to exercise the board's authority under this section.
- E. Violation of any provisions may be subject to fines or other penalties as described by ORS 433.990.

#### Section 2.70 – Restricted Hours of Operation and Noise

- A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00 am unless written consent from neighboring property owners and residents indicates a variance to hours would be acceptable.
- B. The use of amplification shall be regulated so that it will not interfere with the normal use of any school, church, residence, or other permanent place of human habitation unless prior written consent is obtained from all affected persons. A sound level in excess of 70 decibels prior to 10:00 pm and in excess of 50 decibels after 10:00 pm shall constitute interference.



### Wasco County Outdoor Mass Gathering Ordinance

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#### Section 1.00 - Definitions

"Ambulance" means any privately or publicly owned motor vehicle, aircraft or marine craft that is regularly provided or offered to be provided for the emergency transportation of persons suffering from illness, injury, or disability and which is equipped, staffed and licensed in accordance with OAR 333-250-0000 to 333-250-0100 and OAR 333-255-0000 to 333-255-0093.

"Board" means the Wasco County Board of Commissioners.

"Fire Protection Plan" includes information about specific type(s) of burning that will occur; onsite water source of up to 8,000 gallons; evacuation routes; designated emergency gathering site; training protocols for staff and volunteers; consultation with the Rural Fire Protection District; clear signage for fire lanes, onsite water source, and electrical service shut off locations; and designated smoking areas.

"Organizer" includes any person who holds, stages, or sponsors an outdoor mass gathering and the owner, lessee, or possessor of the real property upon which the outdoor mass gathering is to take place, jointly and severally.

"Oregon physician" means a person licensed by the Oregon State Board of Medical Examiners or any other physician authorized to practice emergency medicine and surgery in Oregon.

"Outdoor mass gathering" means an actual or reasonably anticipated assembly of more than five hundred persons which continues or can reasonably be expected to continue for more than twenty-four consecutive hours but less than one hundred and twenty hours within any three month period and which is held primarily in open spaces, including parks, and not in any permanent structure. Outdoor mass gatherings of more than three thousand persons are also subject to a land use permit review.

"Park" means any area designated by the person establishing, operating, managing, or maintaining the same for picnicking, overnight camping or use of recreational vehicles by the general public or any segment of the public. It includes, but is not limited to, areas open to use free of charge or through payment of a tax or fee by virtue of rental, lease, license, membership, association or common ownership and further includes, but is not limited to, those areas divided into two or more lots, parcels, units or other interests for purposes of such use.

"Permanent structure" includes a stadium, an arena, an auditorium, a coliseum, a fairground, or other similar established places for assemblies.

"Roads" includes all onsite lanes designated and intended for the movement of vehicles.

"Temporary structure" includes tents, trailers, chemical toilet facilities, stages and other structures customarily erected or sited for temporary use.

#### Section 1.10 - Permit required

- A. No organizer shall hold, conduct, advertise or otherwise promote an outdoor mass gathering or allow an outdoor mass gathering to be held in Wasco County unless a permit to hold such outdoor mass gathering has been issued as provided in this ordinance.
- B. No permit shall be issued unless the event organizer and landowner of the property that is the site of the outdoor mass gathering submits documentation demonstrating that the outdoor mass gathering will comply with all requirements of this chapter along with a signed outdoor mass gathering permit application. Each outdoor mass gathering shall require a separate permit.
- C. A permit issued under this section shall not authorize the organizer to construct any permanent physical alterations to or on the real property where the outdoor mass gathering will be held.
- D. This chapter shall not apply to any regularly organized and supervised school district activity or program that takes place on school property, nor to any activities of a municipal corporation or government agency.
- E. Application packets for outdoor mass gatherings shall be initially submitted to the Wasco County Planning Department.

#### Section 1.20 - Permit fees

- A. Permit fee. The permit fee shall be in the amount set annually by order of the board and limited to an amount calculated to reimburse the county for its reasonable, actual, and necessary costs in receiving, processing, and reviewing applications for permits to conduct an outdoor mass gathering.
- B. The permit fee shall be paid by the organizer upon filing the application with the department. The fee is non-refundable.

#### Section 1.30 - Scope of Review

- A. Application. The organizer shall file an application with the department not later than one hundred forty days in advance of the anticipated event date. Applications received later than one hundred forty days prior to the anticipated event date shall not be processed. The application shall be signed by the organizer and owner or possessor of the property where the outdoor mass gathering will be held and shall include at least the following information:
  - 1. Name and address of the organizer.
  - 2. Legal description of the location of the outdoor mass gathering.
  - 3. The date or dates of the outdoor mass gathering.

- 4. Estimated total attendance, including staff, vendors, and other personnel.
- 5. A description of planned activities.
- 6. A detailed map showing the type, number and location of all toilets, washing facilities, water supply and distribution system, food preparation sites, emergency medical facilities, roads and solid waste collection locations.
- 7. The name and contact information for a designated contact person(s) who shall be easily identified and who shall remain at the outdoor mass gathering site at all times during the event.
- 8. A detailed Traffic Control Plan (TCP) to be approved by Public Works and the Wasco County Sheriff's Office. If the event is located adjacent or close to an Oregon State Highway, the TCP must also be approved by ODOT.
- 9. A written statement from the fire protection agency having jurisdiction that fire protection complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and location of the outdoor mass gathering. No permit shall be granted under this chapter unless the organizer has shown that the appropriate fire protection district officer has approved the type, size, number and location of fire protection devices and equipment available at, in or near any location, including outdoor sites, buildings, tents, stadium or enclosure, wherein or whereupon more than ten persons may be expected to congregate at any time during the course of an outdoor mass gathering for which a permit is required under this chapter. If the site for which the permit is applied for is located outside a fire prevention district, the organizer shall provide written approval from the office of the State Fire Marshal.
- 10. A written statement from the County Sheriff's Office that arrangements for security and the orderly traffic flow to and from the outdoor mass gathering complies with state and local laws, ordinances, and regulations, and is satisfactory with respect to anticipated crowds and the location of the outdoor mass gathering
- 11. Documentation of the ability to provide a commercial liability insurance policy in an amount determined by the county that is commensurate with the risk, but not exceeding one million dollars.
- 12. Documentation that the water supply for the event will comply with the water supply and distribution system requirements of this chapter.
- 13. Documentation that the site of the event will comply with the drainage requirements of this chapter.
- 14. Documentation that sewerage facilities will comply with the sewerage requirements of this chapter.
- 15. Documentation that refuse storage and disposal will comply with the refuse storage and disposal requirements of this chapter.
- 16. Documentation that camping spaces and camping space locations will comply with the fire protection requirements of this chapter.
- 17. A medical services plan demonstrating compliance with this chapter.
- 18. A traffic plan demonstrating that roads and parking areas will comply with the road,

- parking and traffic requirements of this chapter.
- 19. Documentation that emergency vehicles will have easy access and egress to all areas of the event site.
- 20. Such other, additional information as the director may require to ensure compliance with the provisions of this chapter. If such additional information is not supplied within two weeks of the director's request, the application shall be deemed incomplete.
- 21. The appropriate permit fee, as set pursuant to the county fee schedule, shall accompany the application.
- 22. The department shall have 30 days to determine whether an application is complete. If the application is not complete, the applicant shall be provided a description of the missing information and an opportunity to supply the missing information. The department shall not process an incomplete application. The applicant shall submit the missing information no later than one hundred and twenty days prior to the date the event is proposed to be held. For purposes of this section, an application is complete if the standard has been addressed, regardless of whether the department believes that the information demonstrates compliance. A determination that an application is complete, in no way demonstrates compliance.

#### Section 1.40- Public hearing and notice

- A. The board shall conduct a public hearing on a complete application.
- B. The director shall send notice of the public hearing to the following officers at least ten calendar days prior to the hearing: county sheriff, county health officer, and the chief of the fire district in which the outdoor mass gathering is proposed. The notice shall contain the time and place of the public hearing and a general explanation of the application to be considered.
- C. The director shall also publish notice, at least ten calendar days before the hearing, of the time and place of the public hearing on the permit application including a general explanation of the application to be considered. The notice shall be published in a newspaper of general circulation in the county or, if there is none, posted in at least three public places in the county.
- D. The organizer may not submit new evidence at the public hearing except in rebuttal to new material submitted or introduced before or at the hearing, in response to questions by board members, or response to additional conditions proposed by public officials or the board.

#### Section 1.50 - General approval criteria

A. An outdoor mass gathering permit shall be approved upon demonstration by the organizer of compliance with or the ability to comply with the provisions of this chapter, as well as all health and safety rules governing outdoor mass gatherings adopted by the Oregon Department of

Human Services. However, the board, in its sole discretion, may deny an application or impose additional conditions to an application based on a prior history of noncompliance by an applicant with any of the terms of a previous outdoor mass gathering or extended outdoor mass gathering permit issued either pursuant to county ordinance or under state law.

B. The board may consider and require an applicant to comply with any conditions submitted by public officials including, but not limited to, the county sheriff, the county health officer and the chief of the fire district in which the gathering is to be held.

#### Section 1.60 - Insurance

- A. If the board determines that the outdoor mass gathering creates a potential for injury to persons or property, the board shall require the organizer to obtain a commercial general liability insurance policy in an amount commensurate with the risk, but not exceeding one million dollars. The insurance shall cover all the organizer's activities, including all volunteers and participants. The policy must also name Wasco County, its commissioners, employees and agents as additional insureds.
- B. The policy shall not terminate or be cancelled prior to completion of the event without the organizer's insurance provider first giving thirty days written notice of intention to terminate or to cancel to the department. Termination of insurance shall immediately and automatically revoke the permit.
- C. Proof of insurance must be submitted to the department not later than thirty days prior to the event. No permit shall be effective or valid until the insurance is approved by the department. All documents are subject to the approval of the department.

#### Section 1.70 - Sanitary facilities

The board shall review all health and sanitation and related plans and facilities to ensure that minimum standards have been or will be met by the organizer, upon recommendation of the department, and in accordance with the procedures outlined in this chapter.

Approval shall be based upon, but not limited to, the following minimum requirements:

#### A. Water Supply

- 1. Required Amounts:
- a. A minimum of twelve gallons per person per day shall be available for the anticipated assembly;

- b. Notwithstanding subsection (a) of this section, facilities containing an amount of water equal to one day's total water usage shall be provided at the event site, unless a greater or lesser amount is determined by the State Department of Human Services as sufficient or necessary, based on the availability and quantity of the water supply and the required water demands for toilets, food vendors, camping areas and other facilities;
- c. An additional amount of water equal to one day's total usage shall be available in reserve at all times at a location approved by the department.
- 2. Bacteriological and Chemical Requirements:
- a. Drinking water shall be supplied from a source approved by the State Department of Human Services;
- b. The water source shall be tested by the organizer and shall conform to the standards for transient non-community public water systems of OAR 333-061 and OAR 333-039-015. The organizer shall provide the results of that testing and other requested documentation with its application to the department for evaluation prior to approval of the water source;
- c. All parts of the water supply system shall be constructed of non-toxic materials. Water system piping and fixtures shall be made of materials approved for use in public water systems and conform to the standards for transient non-community public water systems in OAR Chapter 333 Division 61 and meet the requirements of the State of Oregon Unified Building Code;
- d. All water distribution lines and fittings shall be constructed of galvanized wrought iron, galvanized steel, copper, or NSF approved plastic pipe. All plastic pipe and fittings must bear the NSF seal;
- e. Pressure tanks and storage tanks including water tanker trucks shall be constructed of non-toxic materials. Tanks which have previously been used to contain toxic substances shall not be used;
- f. Garden hoses, flexible lines, pipes, or similar devices shall not be connected to any portion of the water supply system for personal convenience or any other reason;
- g. A minimum pressure of twenty pounds per square inch shall be maintained at all times and at all points within the water distribution system;
- h. All water distribution lines shall be installed at a minimum depth of twelve inches in the soil and shall be covered;
- i. Water supply locations shall be well drained;
- j. Hydrants equipped with self-closing faucets shall be provided at a ratio of not less than one for every two hundred and fifty persons or fraction thereof anticipated;
- k. Each faucet shall be mounted on a minimum thirty-six-inch riser. The riser is to be securely fastened to a supporting structure equal in strength to a four-inch by four-inch timber which is securely anchored in the ground;

- I. Each faucet and riser shall be accompanied by a seepage pit located directly beneath the faucet which shall have a minimum inside diameter of twelve inches and a minimum depth of three feet and shall be backfilled with clean coarse rock;
- m. If camping and activity areas are separately designated, sixty percent of the total required faucets shall be located within the area designated for camping, and forty percent of the total required faucets shall be located in the area designated for activities;
- n. A minimum of one faucet shall be located not more than twenty-five lineal feet from each food service facility and a minimum of one faucet shall be located not more than twenty-five lineal feet from any emergency medical facility;
- o. Prior to placing the water supply system into use, all portions of the system including storage tanks and distribution system shall be disinfected by adding a chlorine solution of not less than fifty mg/l and retaining the mixture within all portions of the system for at least twenty-four hours. Following disinfection, the system is to be thoroughly flushed of the chlorine solution. Water tanker trucks must be disinfected using these same standards.

#### **B.** Sanitary Waste Facilities

- 1. Number and Location of Toilets;
- a. Seven toilets shall be provided for each eight hundred persons or fraction thereof anticipated;
- b. If camping and planned activity areas are separately designated, sixty percent of the total required toilets shall be located within the designated camping area and forty percent of the total required toilets shall be located in the designated planned activity area;
- c. If camping areas are not designated, location and spacing of toilets shall be in accordance with anticipated crowd clustering or grouping, or spaced uniformly throughout the entire outdoor mass gathering site.

#### 2. Chemical Toilets

- a. A contractual agreement, with a company licensed by the State Department of Environmental Quality, shall be filed with the department no later than fifteen days before the outdoor mass gathering. The application shall describe what provisions the organizer has taken for providing chemical toilets and the sanitary maintenance of these toilets, on a continual basis;
- b. Chemical toilets shall be serviced at least daily with respect to sanitation, removal of contents, and recharging of chemical solution;
- c. All chemical toilets, if provided, shall be located so as to be easily and readily serviced by servicing vehicles;
- d. Chemical toilets tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;

- e. The contents of chemical toilets shall be removed by a DEQ licensed sewage pumper in accordance with state and local laws, ordinances, and regulations.
- 3. Water Carried Sewage Disposal Facilities. If water carried subsurface sewage disposal facilities are provided, they shall be governed by and meet the requirements of OAR Chapter 340 Divisions 71 and 73.
- 4. Liquid Wastes Not Containing Human Excreta
- a. Facilities shall be provided for the disposal of all liquid wastes not containing human excreta such as, but not limited to, kitchen or cooking wastewater, grease dishwater, wash water, and bath water;
- b. These facilities shall be specifically identified by means of a sign which states "Wastewater Disposal";
- c. Portable holding tanks used to collect liquid wastes not containing human excreta must meet the requirements of OAR 340-071-0340 (5) including holding tank covers;
- d. Portable holding tanks must be owned and serviced by a sewage disposal service licensed in Oregon and must be labeled with the service company name and current address and telephone number;
- e. Such facilities shall be located or spaced so as to uniformly serve the participants of the outdoor mass gathering;
- f. One facility shall be provided for each three thousand persons or fraction thereof anticipated;
- g. At least one facility shall be located not more than fifty lineal feet from each food service facility;
- h. All food particles and other waste material shall be disposed of in approved portable holding tanks and removed from the facilities at least once every twentyfour hours or at more frequent intervals if necessary to prevent insect attraction
- 5. Hand Washing Facilities
- a. In the absence of running water and plumbed hand washing facilities, gravity fed or commercial portable hand washing facilities shall be conveniently located and provided in adequate numbers.
- b. All food service sites and portable restroom sites shall be equipped with conveniently located hand-washing stations.
- c. Gravity fed or commercial portable hand washing stations shall be equipped with at least five gallons of warm water, soap and sanitary towels;
- d. Wastewater from hand washing shall be collected in a wastewater container at least ten percent larger than the hand wash water supply;
- e. Wastewater from hand washing shall be disposed of at approved wastewater disposal sites.

#### Section 1.80 - Refuse storage and disposal

- 1. All refuse and solid waste shall be stored in fly-tight containers constructed of impervious material;
- 2. Containers for refuse and solid waste storage shall be provided at a minimum ratio of one thirty gallon container for each sixteen persons or fraction thereof anticipated or one cubic yard of container capacity for each one hundred twenty-five persons or fraction thereof anticipated;
- 3. All refuse and solid waste shall be removed from storage containers at least once every twenty-four hours and transported and disposed of in a manner, which is authorized and complies with state and local laws, ordinances and regulations.

#### **Section 1.90- Food Service Facilities**

- A. Food service facilities shall comply with the State Health regulations that pertain to the operation of temporary restaurants
  - 1. Each food vendor shall apply for a temporary restaurant license at least ten days prior to the outdoor mass gathering event;
  - 2. The names of food vendors, their mailing addresses and telephone numbers shall be submitted fifteen days prior to the outdoor mass gathering event;
  - 3. Temporary restaurant applications shall be approved by the North Central Public Health District.

#### Section 2.00 - Security Personnel

The organizer shall maintain an accurate count of persons attending the outdoor mass gathering and shall provide adequate security arrangements, to be determined by the Wasco County Sheriff's Office, to limit further admissions to the outdoor mass gathering when the anticipated number of persons authorized by the permit have been admitted.

#### Section 2.10 - Fire Protection Standards

A. No permit shall be granted under this chapter unless the organizer has a fire protection plan approved by the fire protection district for the type, size, number, and location of fire protection devices and equipment available at, in or near any location, including outdoor site, building, tent, stadium, or enclosure, wherein or whereupon more than 10 persons may be expected to congregate at any time during the course of an outdoor mass gathering.

- B. If the site for which the permit is applied for is located outside a fire protection district, the organizer must show approval from the office of the State Fire Marshal, Oregon Department of Forestry, or other fire protection district that would respond in the event of an emergency.
- C. Each camping space shall be a minimum of one thousand square feet or larger, if necessary, to accommodate a parked camping vehicle, tent vehicle or tent, as the case may be, and to maintain at least fifteen feet separation from any other camping vehicle, tent vehicle or tent, building, structure, or property line.
- D. If a camping space has more than one camping unit on the camping space, the proposed layout must be approved in advance by the department.
- E. Camping vehicles and tent vehicles shall maintain a separation of fifteen feet between units.

#### Section 2.20 - Medical Service

- A. There shall be present at the outdoor mass gathering site for emergency medical services, physicians and nurses in the following ratios:
  - 1. Daylight Hours: At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the fifty states of the United States) to provide a ratio of one for each ten thousand persons attending or fraction thereof and one nurse for each seven thousand five hundred persons attending or fraction thereof;
  - 2. Nighttime Hours (one a.m. to seven a.m.): At least one Oregon physician plus sufficient other physicians (licensed to practice medicine and surgery in any of the fifty states of the United States) to provide a ratio of one for each twenty thousand persons attending or fraction thereof and one nurse for each fifteen thousand persons attending or fraction thereof.
- B. All physicians on-site shall be trained in emergency medicine or have emergency medicine experience and be certified in advanced cardiac life support.
- C. Facilities shall be provided in which physicians can provide patient care and treatment:
  - 1. The facility shall be enclosed, protected from the elements, and shall have chairs, examining tables with stirrups, and locked cabinets for equipment and medicine;
  - 2. All necessary medicine and instruments for conducting minor surgery and examinations shall be available;
  - 3. The facilities shall be equipped to handle medical emergencies including but not limited to treating individuals with chest pain, respiratory difficulty, trauma or cardiac arrest and specifically equipped to handle advanced cardiac life support;
  - 4. Lighting within the emergency medical facilities shall be provided and shall be not less than two hundred- foot candles in areas where treatment and minor surgery are conducted.

- D. Attending physicians shall keep accurate records of patients and treatment, and shall notify the local health officer of all cases involving a communicable disease.
- E. Temporary holding facilities shall be provided for the sick and injured while awaiting transport to a hospital. The facility shall be enclosed, protected from the elements, and shall be furnished with one cot or bed for each one thousand persons anticipated or fraction thereof.
- F. Communication, via either telephone or radiotelephone, shall be provided to summon aid or notify the nearest hospital, law enforcement, ambulance provider or fire protection agency, as required.
- G. An approved emergency response plan is required that contains phone numbers, directions to location, etc. This plan that must be approved by the county during the application process.
- H. Ambulances shall be provided at the outdoor mass gathering for emergency evacuation of sick and injured persons at a ratio of one ambulance for each ten thousand persons anticipated or fraction thereof. The ambulance shall be staffed at the paramedic level and be licensed or approved to provide emergency ambulance service.

#### Section 2.30 - Traffic, roads and parking

- A. The organizer shall provide easily accessible roads of all-weather construction at the outdoor mass gathering site.
  - 1. All areas of the site shall have road access sufficient to provide orderly evacuation and emergency vehicle access and egress, including a minimum of two access routes;
  - 2. All roads shall be maintained in such condition that emergency and other required vehicles can move upon them unencumbered and can carry out their functions at all times;
  - 3. No road or portion of any road constructed shall exceed a maximum grade of twelve percent;
  - 4. All roads shall be constructed to a minimum width of sixteen feet.
- B. All roads shall be clearly located on the site map.
- C. Roads may be inspected by the department in advance of the event to determine compliance with the requirements of this chapter.
- D. The organizer shall provide and designate a suitable area at the outdoor mass gathering for parking of motor vehicles. The total area provided for motor vehicle parking shall be based on the following ratio: three hundred square feet for every four persons anticipated;
  - 1. Each motor vehicle parking space shall have a minimum width of ten feet and a minimum length of twenty feet and shall be clearly marked with lime;
  - 2. The motor vehicle parking spaces shall be arranged to eliminate blockage of parked vehicles and allow all vehicles to access or exit the event site at all times.

#### Section 2.40 - Permit Posting and Inspection

- A. Any permit issued pursuant to this ordinance shall be kept by the organizer and a copy shall be posted in a conspicuous place upon the premises of the outdoor mass gathering site.
- B. No application shall be approved under this chapter unless the organizer and property owner shall, in writing upon application for such permit, consent to allow law enforcement, public health, fire control, and other appropriate public officers or officials to come upon the premises, for which the permit application has been applied for or approved, for the purpose of inspection and enforcement of the terms and conditions of the permit, this chapter, and any other applicable laws, regulations or ordinances. The inspectors may return as often as needed until the deficiencies or noncompliance is cured. The consent shall include the authority for the sheriff to trespass any and all individuals for a deficiency or noncompliance.
- C. If the deficiency or noncompliance is not cured or cannot be cured, the director shall notify the county sheriff who, after determining that there is an immediate threat to public health or safety, may order the crowd to disperse and leave the outdoor mass gathering site.

#### Section 2.50 - Organizer responsible for compliance and preserving order

- A. The organizer and property owner of the outdoor mass gathering site shall be jointly and severally responsible for ensuring that the event is operated in compliance with the terms and conditions of the outdoor mass gathering permit, the provisions of this chapter and all local and state laws applicable thereto.
- B. If any outdoor mass gathering in the county is not being operated in accordance with the rules and regulations prescribed in this chapter or as set forth in state and local laws, the permit shall be subject to revocation and the organizer, landowner or other individuals responsible shall be in violation of this chapter and subject to such punishment or penalties as the law and this chapter provide.

#### Section 2.60 – Enforcement

- A. The organizer shall keep a count of persons and vehicles entering and leaving the outdoor mass gathering. If at any time during an outdoor mass gathering held under a valid permit, the number of persons or vehicles attending the outdoor mass gathering exceeds the number of persons or vehicles estimated in the permit application, the sheriff, or any of his deputies, may require the organizer to limit further admissions until a sufficient number of individuals or vehicles have left the site to bring the actual attendance down to the number estimated by the organizer.
- B. In addition to and not in lieu of the maintenance of other actions to enforce the provisions of this chapter, including state law provisions of ORS Chapter 433, the county through its county counsel may maintain an action in any court of general jurisdiction to prevent, restrain or enjoin any violation of

Section 8.52.020.A. or ORS 433.745. Cases filed under this section or ORS 433.770 shall be given preference on the docket over all other civil cases except those given equal preference by statute.

- C. For any outdoor mass gathering held under a valid permit, the county sheriff shall have the authority to order the crowd to disperse and leave the outdoor mass gathering site if the organizer cannot maintain order and compliance with all applicable State or local laws or refuses or is unable for any reason to adhere to the terms and conditions of their permit and the sheriff has determined that there is an immediate threat to public health or safety.
- D. If any organizer violates any provisions of this chapter or any permit issued hereunder, the board or its designee may immediately revoke any permit for an outdoor mass gathering and may seek any legal remedy available. The board hereby designates the county administrator or his designee to exercise the board's authority under this section.
- E. Violation of any provisions may be subject to fines or other penalties as described by ORS 433.990.

#### Section 2.70 – Restricted Hours of Operation and Noise

- A. When sound amplification is used, no outdoor mass gathering shall be conducted within 1,000 feet of any neighboring residence between the hours of 11:00 pm and 9:00 am unless written consent from neighboring property owners and residents indicates a variance to hours would be acceptable.
- B. The use of amplification shall be regulated so that it will not interfere with the normal use of any school, church, residence, or other permanent place of human habitation unless prior written consent is obtained from all affected persons. A sound level in excess of 70 decibels prior to 10:00 pm and in excess of 50 decibels after 10:00 pm shall constitute interference.



#### IN THE BOARD OF COMMISSIONERS OF THE STATE OF OREGON

#### IN AND FOR THE COUNTY OF WASCO

IN THE MATTER OF THE WASCO COUNTY BOARD OF COMMISSIONERS APPROVING AN OUTDOOR MASS GATHERING FOR SOAK 2023, AN ARTS FESTIVAL AND CAMPING EVENT, MAY 25-29, 2023 FILE 921-23-000004-PLNG

#### ORDER #23-022

NOW ON THIS DAY, the above-entitled matter having come on regularly for consideration, said day being one duly set in term for the transaction of public business and a majority of the Board of Commissioners being present; and

IT APPEARING TO THE BOARD: That on May 3, 2023, a complete application was received from SOAK, LLC for an outdoor mass gathering as defined by the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003) and ORS 433.735. The subject property is located at 89720 Davidson Grade Road, Tygh Valley, OR, 97063; further described as: 4S 13E 10 800, Acct# 10464; 4S 13E 15 100, and Acct# 10445; and 4S 13E 0 2200, Acct# 12314. The dates of the proposed outdoor mass gathering, an arts festival and camping event, are May 25-29, 2023, with attendees up to 2,000 including staff and volunteers; and

IT FURTHER APPEARING TO THE BOARD: That notice of the complete application was sent to the Wasco County Sheriff, North Central Public Health District, Wasco County Public Works, the Tygh Valley Fire Department, the Juniper Flats Fire Department, Oregon State Fire Marshall, Oregon Department of Forestry and the Bureau of Land Management. Each agency receiving notice of the application was invited to submit written comments on the application; and

IT FURTHER APPEARING TO THE BOARD: That at 9:00 a.m. on Wednesday, May 3, 2023, the Wasco County Board of Commissioners met to conduct a public hearing on the compliance of the outdoor mass gathering application with the applicable statute and administrative rules. Notice of the hearing was published in The Columbia Gorge News, and was mailed to partner agencies and mailed to owners of property within 750 feet of the subject parcel. The public hearing was opened, the staff presented the proposed outdoor mass gathering plan summary, and testimony was received.

IT FURTHER APPEARING TO THE BOARD: That having considered the matter, and based upon evidence and testimony presented at the hearing, voted ____ to ___ to approve/disapprove the application for the outdoor mass gathering.

#### **FINDINGS OF FACT**

- 1. Upon examination of the permit application and information in the record, The Board finds the outdoor mass gathering creates a potential for injury to persons or property, and therefore requires an insurance policy of not less than \$1,000,000 described below in Condition C.
- 2. In making its decision, The Board recognizes the procedural and legal requirements of Oregon Revised Statute 433.735–433.770, Oregon Administrative Rule 333 Division 39, and the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and weighed fully Applicant's demonstrated compliance, or ability to comply, with the health and safety rules governing outdoor mass gatherings.
- **3.** Any decision of a county governing body on an application for a permit to hold an outdoor mass gathering may be appealed to a circuit court for the county as provided in ORS 34.020 to 34.100.
- **4.** The Board adopts findings and conditions contained in the Summary of Information and Staff Report published on May 3, 2023.

#### **CONDITIONS**

- **A.** Applicant and property owners shall comply with the application as reviewed and approved by the staff report, which is available at the Wasco County Planning Department. This report details the restrictions on aspects of the proposed event including but not limited to location, dimensions and use. This decision does not constitute tacit approval for any other development or use.
- **B.** <u>Attendance:</u> Maximum attendees for SOAK 2023 shall be 2,000, including staff and volunteers necessary to operate the event safely and effectively.
- **C.** <u>Insurance:</u> Applicant shall submit proof of a Commercial General Liability Insurance policy of not less than \$1,000,000 specific to SOAK 2023, naming Wasco County, its officers, agents, volunteers, and employees as an additional insured for the duration of the event and event clean up.
- D. Water Supply: Applicant shall comply with Section 1.70 Sanitary facilities of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and OAR 333-039-0015, requiring that 12 gallons of water are available per person, per day of the event and 5 gallons of water are stored per person, per day of the event. Any testing and hauling of drinking water shall be consistent with the 2008 Drinking Water Hauling Guidelines and is coordinated with the North Central Public Health District. To meet this requirement, the applicant has proposed meeting part of the 5 gallon/person/day requirement by requiring that event participants bring their own water (at least 2 gallons/person/day), supplying 15 20-gallon hand washing stations (to be serviced daily), and storing 200,000+ gallons approximately 1-mile away which will be provided by Tygh Valley Water through contract.
- **E.** <u>Water Quality:</u> All transport of water shall follow the standards contained within the 2008 Drinking Water Hauling Guidelines. Documentation shall be provided by the applicant to demonstrate compliance with

these guidelines, including the forms supplied by the State/North Central Public Health District to track chlorine levels of potable water when delivered. The chlorine that is being used to increase the chlorine levels needs to be an NSF certified product. There should a copy of that document available when the inspection takes place.

- **F.** <u>Emergency Water Acquisition and Delivery Plan:</u> Prior to the event, the application shall develop and submit to the North Central Public Health District a plan for the acquisition and delivery of water equal to one day's total usage for the attendees in the case of an emergency event.
- **G.** Gray Water: No gray water is anticipated by the applicant. In coordination with the North Central Public Health District, the applicant shall develop a plan for unanticipated gray water storage needs.
- **H.** Refuse Storage and Disposal: The applicant anticipates minimal refuse storage and disposal needs. Given that the event spans a holiday weekend, the applicant shall provide a plan for unanticipated refuse storage and disposal that is consistent with Section 1.80 Refuse storage and disposal of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and OAR 333.039.0030.
- I. Food and Sanitary Food Service: No food vendors are proposed. If that changes, all food vendors shall comply with the applicable food and sanitary food service requirements listed in Section 1.90 Food Service Facilities of the Wasco County Outdoor Mass Gathering Ordinance (ORDINANCE # 22-003), and OAR 333-039-0035, and shall make themselves available for inspection during the event. Furthermore, only vendors with valid licenses, as provided by the Oregon Health Authority, shall be contracted to prepare and provide food for the event.
- J. <u>Emergency Medical Facilities:</u> The applicant shall implement proposed emergency medical services outlined in the 2022 Letter of Intent from Adventure Medics. The applicant shall comply with any additional emergency medical services required or recommended by the local fire and emergency service providers having jurisdiction, as well as with North Central Public Health District requirements.
- **K.** <u>Fire Protection:</u> The applicant shall secure written statements from the local fire protection agency having jurisdiction that fire protection and fire safety access complies with state and local laws, ordinances and regulations and is satisfactory with respect to anticipated crowds and location.
- **L.** <u>Security Personnel:</u> At least one Department of Public Safety Standards and Training (DPSST) certified supervisor must be on shift at all times.

#### M. Security and Personnel:

- 1. At least one Department of Public Safety Standards and Training (DPSST) certified supervisor must be on shift at all times.
- Within event staff, a single point of contact must be clearly identified for security and law enforcement. Contact information for this individual shall be provided to the Wasco County Sheriff Department prior to the event.

3. Applicant shall coordinate radio frequencies to be used during the event with the Wasco County Sheriff Department to prevent disruption of local emergency service provider communications.

#### N. Traffic:

- 1. Traffic Control Plan shall be implemented as submitted. If changes are proposed, they must be coordinated and approved by the Wasco County Public Works Department prior to the event.
- 2. Each vehicle parking space shall have a minimum width of 10 feet and a minimum length of 20 feet, and parking shall be clearly marked. Parking shall be arranged to provide clear access to exist at all times.

#### **CONCLUSIONS OF LAW**

This request is for an outdoor mass gathering entitled SOAK 2023, an arts festival and camping event, May 25-29, 2023.

With findings of fact in the Summary of Information and Staff Report published on May 3, 2023 the Board's decision is consistent with Oregon Revised Statute 433.735 – 433.770, Oregon Administrative Rule 333 Division 39, and the Wasco County Land Use and Development Ordinance.

NOW, THEREFORE, IT IS HEREBY ORDERED: That the Wasco County Board of Commissioners approves/disapproves the request for an outdoor mass gathering, subject to the conditions listed herein.

DATED this 3rd Day of May, 2023.

ATTEST:	WASCO COUNTY BOARD OF COMMISSIONERS
Kathy Clark, Executive Assistant	Steven D. Kramer, County Commissioner
APPROVED AS TO FORM:	Scott C. Hege, Vice-Chair
 Kristen Campbell, County Counsel	Philip L. Brady, County Commissioner



#### **MOTION**

**SUBJECT: Outdoor Mass Gathering Permit** 

I move to approve Order 23-022 approving an Outdoor Mass Gathering for SOAK 2023, an arts festival and camping event, May 25-29, 2023, File 921-23-000004-PLNG.

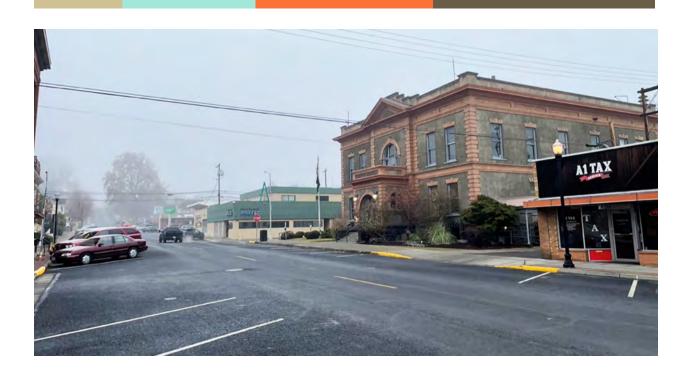


# **AGENDA ITEM**

### **Climate Resilience Vision Document**

**VISION DOCUMENT** 

**PRESENTATION** 



# **Developing Climate Resilience in Wasco County**

Final | Approved by Committee 4.13.23

Report of The Dalles - Wasco County Joint Ad Hoc Climate Resiliency Committee Wasco County, Oregon



### **Executive Summary**

The Dalles-Wasco County Joint Climate Resiliency Committee recommends that local governments set policies, budgets, and projects, and show leadership, to buffer adverse local climate effects, while improving government operations and quality of life. The Committee's recommendations for action are grouped under five problem/opportunity statements in this report:

- A. Green House Gas (GHG) emissions have far-reaching environmental and human health impacts.
- B. Fossil fuel use is a significant local contributor to GHG and should be reduced.
- C. The built environment can both generate a large percentage of GHG emissions, and offer opportunities to buffer climate impacts.
- D. Climate change will result in increasing average temperatures, and erratic and extreme weather events.
- E. Ongoing changes in Northwest climate patterns, natural resource concerns, state and national policies, and local priorities require continued attention.

### Introduction

The Dalles and Wasco County are already experiencing the initial impacts of climate change. We should take action to prepare for larger impacts and adapt to them – while also potentially creating local jobs and improving our quality of life in the process.

Recent examples of the local climate change impacts include the 2021 Northwest-wide "heat dome" with its record high temperatures, and the late snowstorm of April 2022. Climate scientists predict we can expect less-predictable seasons and more extreme weather variability; warming average temperatures, the threat of hotter summers; less snowpack, and thus, a less consistent community water supply; and, more frequent and destructive wildfires, threatening both our homes and our air quality.^[1]

These climate effects paint an unsettling picture. We can expect stresses on both people and infrastructure. While this global problem is too much for any community or country to resolve, we cannot wait or hope for a solution from state or federal government. Responding to local climate stresses is an opportunity to build a healthier and more prosperous community in the face of these changes.

A number of local entities are already engaged with climate issues, though overall, efforts are modest. See Appendix B. The City of The Dalles has taken important steps in securing future water supplies with improvements now underway. Nevertheless, The City of The Dalles (COTD) and Wasco County (WC) governments must take more energetic actions to buffer our community against some of the expected effects of climate change. There are feasible, affordable, and local policies, programs, and leadership opportunities that could reduce our vulnerability to the extremes of erratic seasons and weather – and also improve our quality of life.

We believe that actions by COTD and WC (together, "local government") would demonstrate important leadership, and secure a "triple win" for our community:

- Mitigating or buffering some of the expected impacts.
- Making some local government operations cleaner, more efficient, and/or more resilient.
- Increasing our community's quality of life.

This brief report lays out several paths we believe could help achieve the triple win for The Dalles and Wasco County in the face of climate change. The time to take action is now, as national and state policy priorities seem to be aligning with many of the CRC's recommendations, and allocating significant funds for them. (See Appendix A for potential funding sources.)

[1] For a brief graphical overview of Northwest climatic changes in coming decades, see this story map: <a href="https://uw.maps.arcgis.com/apps/Cascade/index.html?appid=0fca8dcc02e84279a2fa10a6a5f07481">https://uw.maps.arcgis.com/apps/Cascade/index.html?appid=0fca8dcc02e84279a2fa10a6a5f07481</a>

For additional scientific grounding on Northwest climate impacts, see:

- US Climate Resilience Toolkit for the Northwest: https://toolkit.climate.gov/regions/northwest
- USDA's page "Climate Impacts in the Northwest":

  https://www.climatehubs.usda.gov/hubs/northwest/topic/climate-change-impacts-northwest
- University of Washington's Climate Impacts Group: <a href="https://cig.uw.edu/">https://cig.uw.edu/</a>

[2] Almost uniquely unsettling: One study suggests The Dalles is just one of two communities in the Northwest to be simultaneously threatened by climate-intensified wildfire, drought, and flooding. <a href="https://www.opb.org/article/2021/02/25/cascadia-mapping-shows-communities-most-vulnerable-to-effects-of-climate-change/">https://www.opb.org/article/2021/02/25/cascadia-mapping-shows-communities-most-vulnerable-to-effects-of-climate-change/</a>)

### **Call to Action and Next Steps**

The Committee encourages the CoTD City Council and WC Board of County Commissioners to adopt this report as a part of a policy to mitigate local climate change impacts, reduce greenhouse gas emissions, and seize opportunities for community benefits.

The Committee recommends directing staff or securing a technically informed consultant to poll the community for feedback to help set priorities among these recommendations, to be accomplished by mid-summer 2023. The consultant or staff should then review the recommendations with partners to identify actions based on feasibility, and those with resources already allocated, as well as including any additional recommendations that arise from their work. Within the prioritization, staff should weigh differential impacts of climate change on those who are particularly vulnerable, and offer actions to address inequities in impacts and resources.

This set of recommendations, in other words, is not the final word on climate change and The Dalles and Wasco County. We hope, rather, that this is a start. These recommendations are a mix of ideas large and small. Some are already in discussion in local government, others have not yet been raised to our knowledge.

We encourage The Dalles and the greater community of Wasco County to thoughtfully and meaningfully act on opportunities to mitigate climate impacts and realize benefits of efficiency, resilience, and improved quality of life.

Respectfully submitted for consideration,

The members of the Joint Climate Resiliency Committee

# **RECOMMENDATIONS FOR ACTION**

[Problem Statements are in orange, Value Statements are in green, action items are bullets]



# Greenhouse gas (GHG) emissions have far-reaching environmental and human health impacts.

#### We value efficient use of energy.

- Conduct energy audits of City/County Facilities.
  - Evaluate solar installation at local government buildings.
- Explore a local incentive fund for residential/commercial solar installations and electrification that replaces fossil fuel use.
- Host workshop to share ROI, lifecycle cost analysis, and incentives, for residents, businesses considering local solar installation.

#### We value reducing our GHG emissions, to help mitigate the impacts of climate change.

- Develop a formal, technically informed, community-wide climate action plan
  - o Include interested local governments (city, port, school district, county, etc.).
  - Set GHG emissions targets for local governments, other participating entities.
  - Incorporate emissions goals into capital improvement plans for City/County
  - Include tree canopy, urban heat island, electrification, solar power and other locally actionable elements in the plan.
- Consider directing staff, and possibly sharing staff resources with other organizations, to focus on numerous funding opportunities available for local climate action.



# Fossil fuel use is a significant local contributor to GHG – and should be reduced.^[1]

#### We value alternative fuel sources that can support a thriving community and economy.

- Right-size public fleets to electric vehicles where duty-cycle allows.
  - o Consider "clean diesel" or other fuel sources where electric is not available.
- Provide strategically placed recharging stations and priority parking for electric vehicles -- both the public, and public agency fleets.
- Assess and experimentally implement an EV car-share program like CRuSE.

# We value encouraging multi-modal transportation to reduce fossil fuel dependency and promote local air quality and health.

- Prioritize multi-modal transportation and linkages to trails/paths.
  - Create and budget for annual investment in walking (multiuse) trails and lanes, with emphasis on cross-community commuting, recreation, and safe routes to school.
  - Support/build an expanded multi-use urban path system linking Riverfront Trail to both N-S and E-W paths, shopping, schools.
  - Build several pedestrian/bike "nodes" or trailheads with appropriate safety, lighting, to access urban paths -- e.g., downtown plaza.
  - Evaluate commercial district and arterial street designs (lanes, sizing, traffic calming) to encourage safe use of bikes and pedestrians.
  - Encourage use of The Link public transit system.



# The built environment can both generate a large percentage of GHG emissions^[1], and offer opportunities to buffer climate impacts.

We value a built environment that is resilient to extreme weather and minimizes GHG emissions.

- Assess government buildings for durability under extreme events (long "heat domes", dense wildfire smoke).
- Identify solutions for reducing built environment emissions starting with city/county facilities.
- Review local codes and design standards to appropriately support and incentivize increased energy efficiency, solar panels (both residential, commercial, and potentially shading over parking lots), low-water landscaping, and use of gray water.
- Consider installing a demonstration lattice wall (aka green wall) on appropriate government buildings.

^[1] The built environment – residential and commercial buildings – emit approximately one-third of Oregon's GHG, according to the state. See: <a href="https://www.oregon.gov/deq/ghgp/Pages/GHG-Inventory.aspx">https://www.oregon.gov/deq/ghgp/Pages/GHG-Inventory.aspx</a>



# Climate change will result in increasing average temperatures, and erratic and extreme weather events.

#### We value safe spaces to congregate that will lower urban heat island effects.

- Increase tree canopy throughout The Dalles to offset increased temperatures and increase livability.
  - Analyze current city-wide tree canopy and develop an Urban Forest
     Management Plan to improve canopy cover, lower heat island effects,
     promote walkability, and address tree canopy benefits equitably.
  - Re-orient staff (public projects, maintenance, transportation staff and engineers) to understand large shade trees as critical infrastructure.
  - Budget and support public maintenance of streets, sidewalks, underground utilities, and other infrastructure impacted by large shade trees, to preserve those trees.
  - o Consider hiring permanent tree maintenance and tree-planting position.
  - Consider city mini-grants to assist homeowners in planting trees; and maintaining large-diameter, "heritage" trees.
  - Consider support for cooling and heating shelters open during extremes in weather.

#### We value other opportunities for reducing GHG emissions.

- Partner with solid waste entities, health organizations, and environmental agencies to study fugitive emissions from the landfill and ways to capture for potential reuse.
- Partner with utilities to provide education, incentives for home energy audits, electrification, and energy efficiency.

#### We value empowering citizens to learn more about climate change.

• City/county host central contact point of contact for relevant climate info, carbon footprint reduction measures, incentives, etc. for residents, such as web site; and, potentially, a single staff point of contact (possibly shared across organizations).

# We value support for other organizations and residents to reduce their carbon footprints, and to become more climate-resilient.

• Assess potential for a climate action revolving loan program (for nonprofits, education, et al, to institute renewables and other climate practices in alignment with a formal climate action plan).

# Ongoing changes – in Northwest climate patterns, natural resource concerns, state and national policies, and local priorities – require continued attention.

#### We value local governments and leaders being diligent on climate change.

- Form a local multigovernmental, interagency stakeholders group or steering committing to explore collaborative climate policies, outreach, and action.
  - Invite participation by other local governments with significant infrastructure, vehicle fleets, and energy system responsibility.
  - o Invite nonprofit groups that are working on these issues.
  - Incorporate climate impacts and mitigation opportunities into analysis of budgets and projects.
- Engage with regional technical groups, such as the "Public Sector Round Table" of Northwest public utilities.
- Schedule semi-annual or annual climate impacts and actions review (whether referencing this report or an alternate local technical plan), involving both staff and elected officials.
  - Invite state or regional climate impacts researchers to share data and outlook for near-future climate effects.
  - Consider forming a scientific steering panel or advisory group to make annual assessments and recommendations for next-actions.

#### We value follow-through on critical issues, starting with water supply.

 Prioritize analysis and funding of water system storage, leak-reduction, and conservation efforts, both in The Dalles and for Wasco County's rural communities.

## Appendix A: Climate Resilience Funding and Technical Assistance Opportunities

#### **Oregon – General Categories**

#### **Oregon Department of Energy -**

#### https://www.oregon.gov/energy/Pages/index.aspx

This is the first place to start when looking for technical assistance and funding for a variety of projects. Examples range from help to homeowners such as rebates for solar installations, to rebates for landlords to install energy efficient heat pumps, to energy audits for rural small businesses and agriculture, to grants to communities of up to \$1,000,000 for renewable energy or climate resiliency projects. Subscribe to selected updates from the ODOE here - <a href="http://web.energy.oregon.gov/cn/a6n53/subscribe">http://web.energy.oregon.gov/cn/a6n53/subscribe</a>

#### Oregon Health Authority (OHA) Climate Change and Public Health Program

#### https://www.oregon.gov/oha/ph/HealthyEnvironments/climatechange/Pages/index.aspx

The program offers a great deal of technical assistance related to the intersection of public health with climate adaptation and mitigation. There may also be some grants awarded through regional public health departments.

#### **Oregon Global Warming Commission**

#### https://www.keeporegoncool.org/

This commission, formed in 2007, has as its mission to recommend ways to coordinate state and local efforts to reduce Oregon's greenhouse gas emissions, and to help the state, local governments, business, and Oregonians prepare for the effects of climate change. Thus far, all effort toward achieving greenhouse gas emissions goals has been voluntary, and has fallen short of meeting its interim targets. SB 522, Modernization of the Global Warming Commission, would, if passed, expand the scope of the commission, increase staffing to better serve Oregonians, update state greenhouse gas emissions reductions goals, and require state agencies to report on progress toward achieving those goals. The OGWC will likely continue to be an important resource for information and technical assistance.

#### Federal Funds - General Categories

There are many opportunities for federal funding via recently passed federal legislation relating to infrastructure and climate action.

### Guidebook to the Bipartisan Infrastructure Law for State, Local, Tribal, and Territorial Governments and Other Partners

https://www.whitehouse.gov/wp-content/uploads/2022/05/BUILDING-A-BETTER-AMERICA-V 2.pdf

This is essentially 500 pages of funding opportunities for a variety of infrastructure projects, not all related to climate change, but a significant number could apply. For example, there is funding for electric vehicle charging stations to help build out a national network of 500,000 vehicle chargers. There is capital funding available for low or no-emissions public and school bus projects. There is funding for a variety of projects related to clean energy, improving the resilience of the grid, carbon sequestration, and much more.

#### Guidebook to the Inflation Reduction Act's Investments in Clean Energy and Climate Action

https://www.whitehouse.gov/wp-content/uploads/2022/12/Inflation-Reduction-Act-Guidebook.pdf

This is 180+ pages of funding opportunities, ALL of which are related to Climate Action.

#### **Trees and Green Infrastructure**

There is a growing number of funding opportunities for Green Space or Street Tree projects, particularly when those projects prioritize environmental equity within communities, and when communities have tree or green infrastructure plans in place.

#### **The Arbor Day Foundation**

The Arbor Day Foundation has long been promoting trees in communities. While they do provide many small trees to individuals for Arbor Day, they also have some corporate partners that help with large grants (\$20,000) to organizations in the form of community green space awards. https://www.arborday.org/programs/BankofAmericaGrant/

#### **Oregon Community Trees**

#### https://www.oregoncommunitytrees.org/

Mission is to promote healthy urban and community forests through leadership, education, awareness and advocacy. This organization will assist community groups, local governments, and schools with their expertise and limited resources. OTC offers small grants of up to \$500 to cities to boost their Arbor Month activities. <a href="https://www.oregoncommunitytrees.com/grants">https://www.oregoncommunitytrees.com/grants</a>

#### **Oregon Department of Forestry Urban and Community Forest Program**

https://www.oregon.gov/odf/forestbenefits/pages/urbanforests.aspx

This program offers expertise of urban forestry staff, tools for communities such as the <u>Urban Forestry Toolkit</u> and <u>TreePlotter Inventory</u> software, as well as <u>grants</u>.

#### **Education**

Here are just a few of the many funding sources available in Oregon related to education about climate change.

- Oregon Community Foundation
- Meyer Memorial Trust
- Gray Family Foundation

#### **Community Resilience And Climate Justice**

#### NOAA Climate and Societal Interactions grants (from Bipartisan Infrastructure Law)

https://cpo.noaa.gov/Funding-Opportunities/CPO-Climate-and-Societal-Interactions-CSI-Division-Bipartisan-Infrastructure-Law-BIL-Funding-Opportunity

Supports collaborative research and community engagement projects that improve climate adaptation planning and action.

#### **US Department of Housing and Urban Development Economic Resilience Programs**

#### https://www.hud.gov/program_offices/economic_resilience

The Office of Economic Development (OED) offers a wide range of funding and other assistance in a variety of categories. Here are just a few: Financing High-performance infrastructure, Community Resilience, Multi-family Better Buildings Challenge, and the

Renew300 Initiative, which aims to help federally assisted housing properties manage utility costs through the installation of onsite or community-based renewable energy technology.

#### **US Climate Resilience Toolkit**

#### https://toolkit.climate.gov/content/funding-opportunities

This website is a clearinghouse for a variety of funding opportunities for communities to increase climate resilience.

#### **EPA Environmental Justice Funding and Technical Assistance**

https://www.epa.gov/environmentaljustice/environmental-justice-grants-funding-and-technical-assistance

This website is a clearinghouse for funding opportunities and technical assistance related to Environmental and Climate Justice.

#### **EPA Building Blocks for Sustainable Communities**

#### https://www.epa.gov/smartgrowth/building-blocks-sustainable-communities

Building Blocks for Sustainable Communities provides quick, targeted technical assistance to selected communities using tools that are designed to address a variety of challenges in many different local contexts. The purpose of delivering these tools is to stimulate a discussion about growth and development and strengthen local capacity to implement sustainable approaches.

#### **Transportation**

#### **Oregon Department of Transportation (ODOT)**

There are a variety of funding opportunities available through ODOT. Here are a few:

#### Small Urban and Rural Carbon Emissions Reduction Projects -

\$13 million is available in 2023 under an ODOT-managed competitive grant program. Eligible projects must reduce emissions from transportation and be in urban and rural areas of the state with populations fewer than 200,000. This is part of the federal <a href="Maintenance-emissions-color: blue transportation">Carbon Reduction Program</a> that will bring \$82 million to Oregon over the next five years. Here is more information about this project. ODOT is hosting a webinar for potential applicants on March 15 at 2 pm. Someone from The Dalles and Wasco

County really should attend to help our community apply for these funds. Here is the link to register.

#### Connect Oregon

#### https://www.oregon.gov/odot/Programs/Pages/ConnectOregon.aspx

This state initiative specifically invests in "non-highway modes of transportation. Previously, this included bicycle/pedestrian and transit projects, though these will have different funding sources going forward. Future projects will include aviation, rail, and marine projects.

#### Oregon's Five Year EV Charging Infrastructure Roadmap

#### https://www.oregon.gov/odot/climate/Pages/NEVI.aspx

\$100 million has been committed by ODOT over the next five years to public EV charging stations. Local governments and businesses can express their interest in hosting public charging stations here.

#### The Built Environment

#### **Oregon Energy Grants, Loans, Rebates and Incentives**

#### http://www.energy-grants.net/

This website is a clearinghouse for funding opportunities specifically for homeowners and small business owners to increase energy efficiency of their residences and businesses.

#### Federal Homeowner Tax Credit FAQs

#### https://www.irs.gov/pub/taxpros/fs-2022-40.pdf

This Fact Sheet issues frequently asked questions about energy efficient home improvements and residential clean energy property credits.

#### **Potential State Legislation**

#### **Buildings**

The 2022 Oregon Legislative Session resulted in the <u>Resilient Efficient Buildings Task Force</u> with the goal of reducing climate pollution from our built environment. The REBuilding Task Force held 17 public meetings over nine months and was made up of more than two dozen members from across Oregon, representing a variety of stakeholders: lawmakers, health

experts, contractors, architects, local governments, community organizations, labor unions, climate experts, consumer watchdogs, and representatives from electric utilities and the gas industry. Their task was to produce recommendations for legislation related to the Task Force's goal. Here are the four bills that resulted. Note that these are not in their final form, but it's thought they are very likely to pass in some form, due to the bipartisan nature of the task force. If these bills pass, there will be additional technical support and funding for

#### • SB 868 Healthy Heating and Cooling for All

This bill aligns energy efficiency programs with state climate goals, sets a heat pump target for the state, supports workforce development, and improves navigation of federal and state incentives for energy efficiency and retrofits of homes and businesses. Here is a <u>one-pager</u> from the bill sponsors while the bill text is being drafted.

#### • SB 869 Build Smart from the Start

Buildings are the second largest source of carbon emissions in Oregon. An existing Executive Order (20-04) requires the Building Codes Division to evaluate and report on Oregon's current progress toward achieving goals for new residential and commercial buildings, and options for achieving that goal. This bill would codify this executive order into law and do a few other good things, too. Here is a <u>one-pager</u> from the bill sponsors while the bill text is being drafted.

#### • SB 870 Building Performance Standards

Older buildings consume more energy and produce more carbon emissions than newer buildings. This bill will establish building performance standards for large commercial buildings to reduce their energy use and climate emissions over time, requiring them to meet energy and emissions reduction targets over time from a flexible menu of improvements. It is modeled after <a href="Washington State BPS">Washington State BPS</a>, which passed in 2019. Here is a <a href="one-pager">one-pager</a> from the bill sponsors while the bill text is being drafted.

#### • SB 871 Smart State Buildings

This bill removes barriers to accelerate energy retrofits and upgrades in state buildings, allowing the state to lead by example, and demonstrate how increasing resilience and efficiency and transitioning to clean energy is feasible, affordable, and beneficial. Here is a <u>one-pager</u> from the bill sponsors while the bill text is being drafted.

#### SB 522 - Modernization of the Global Warming Commission

This bill would, if passed, expand the scope of the commission, increase staffing to better serve Oregonians, update state greenhouse gas emissions reductions goals, and require state agencies to report on progress toward achieving those goals. The OGWC will likely continue to be an important resource for information and technical assistance. <a href="https://olis.oregonlegislature.gov/liz/2023R1/Measures/Overview/SB522">https://olis.oregonlegislature.gov/liz/2023R1/Measures/Overview/SB522</a>

#### **HB3016 – Green Infrastructure / TREES Act**

#### https://olis.oregonlegislature.gov/liz/2023R1/Measures/Overview/HB3016

This bill, currently in the Oregon legislature, has received its first public hearing with overwhelming support. In fact, there is currently no opposition to it. If passed, the bill will provide grants to Oregon communities specifically to assist with improving their urban tree canopy. This is a well-drafted bill that incentivizes communities to hire local workforce for their green infrastructure projects, it addresses the well-documented disparity in tree canopies between affluent and less affluent neighborhoods, and it provides technical assistance communities will need (from the Oregon Department of Forestry) to plan and implement their projects successfully.

#### **HB 2990 – Community Resilience Hubs**

#### https://olis.oregonlegislature.gov/liz/2023R1/Measures/Overview/HB2990

This bill would provide funding for local communities to plan and build resilience strategies that make sense for their community, to help build local resilience and adapt to climate change.

#### **Appendix B: Local Climate Asset Map**

The table below compiles organizations and their climate mitigation/adaptation actions.

Organization	Climate Impact Actions	
CONSUMPTION AND WASTE		
Tri-County Hazardous Waste & Recycling https://tricountyrecycle.com/ 541-506-2632	<ul> <li>Household Hazardous Waste collection events</li> <li>Recycling information</li> <li>Composting and other waste reduction information</li> </ul>	
The Dalles Disposal <a href="https://www.thedallesdisposal.com">https://www.thedallesdisposal.com</a> 541-298-5149	<ul> <li>Residential Collection of yard waste, Commingled Recycling and Glass</li> <li>Commercial collection of cardboard, organics, recycling, construction and demolition debris</li> </ul>	
Dirt Hugger Landscape Supply <a href="https://www.dirthugger.com/">https://www.dirthugger.com/</a> 541-946-3478	<ul> <li>Produce organic compost using locally available feedstocks such as fruit, wood and beer yeast. By composting, organics don't go to the landfill where they create methane, a greenhouse gas 23 times more harmful than CO2.</li> </ul>	
Gorge Gleaning http://gorgegleaning.com/ 541-490-6420	Collect fresh fruits and vegetables from public, private orchards and backyard gardens to donate to hunger relief groups in the Columbia River Gorge	
BUILDINGS AND ENERGY		
Mid-Columbia Community Action Council https://www.mccac.com/energy-an d-utility-assistance 541-298-5131	<ul> <li>Provide weatherization services to reduce home energy usage</li> <li>Energy Education classes</li> <li>Transitional Housing &amp; Shelter Services (shelter for homeless)</li> </ul>	

#### **Northern Wasco County People's Utility District**

https://www.nwascopud.org/ (541) 296-2226

• **Climate Impact Resources:** Educational programs and project funding to support terrestrial and aquatic improvements

https://www.nwascopud.org/about/kids/

https://www.nwascopud.org/programs-and-services/mcnary-fisheries-compensation-committee/

#### Organization

#### **Climate Impact Actions**

https://www.mcnary.fish/what-we-do

• **Sources of Electrical Energy:** Hydroelectric power, renewable energy options, and the history of power resources in the District

https://www.nwascopud.org/about/power-sources/

https://www.nwascopud.org/programs-and-services/pure-power-program/

https://www.nwascopud.org/local-power-supply/

• **Electric Vehicles:** Information about the technology, GHG reduction potential, incentives, and features

https://www.nwascopud.org/programs-and-services/electric-vehicles/

 Energy Efficiency Upgrade Programs: Rebates for weatherization, appliances, heat pumps, and commercial buildings

https://www.nwascopud.org/programs-and-services/energy-efficiency-and-rebate-programs/

 Net Metering for Renewable Energy: Customers service policies for Net Metering available to Residential and Commercial customers

https://www.nwascopud.org/wp-content/uploads/Customer-Service-Policy-March-2022.pd f Policy 41 at page 24

https://www.nwascopud.org/residential/residential-rates/

https://www.nwascopud.org/commercial/commercial-rates/

#### **NW Natural**

Website: <u>nwnatural.com</u>

503-610-7954

• **Energy Efficiency Upgrade Programs:** Rebates for weatherization, heat rated fireplaces, water heaters, commercial buildings, residential single and multi-family buildings.

https://www.nwnatural.com/ways-to-save/savings-programs

https://www.energytrust.org/commercial/multifamily-cash-incentives/

https://www.energytrust.org/commercial/existing-buildings-oregon-cash-incentives/

https://www.energytrust.org/residential/incentives/

https://energytrust.clearesult.com/explore_app/

• **Smart Energy programs**: <u>Commercial & Residential</u>- Mitigating carbon emissions from the natural gas use through projects that reduce or prevent the release of greenhouse gasses.

https://www.energytrust.org/residential/incentives/

#### Organization

#### **Climate Impact Actions**

 Developed Low Carbon Pathway- Our mission to work with stakeholders on a voluntary carbon savings goal of 30% by 2035, and be a carbon neutral energy provider by 2050.

https://www.lesswecan.com/

- **Vision 2050- Destination Zero-** NW Natural report on carbon neutrality future. https://www.nwnatural.com/about-us/the-company/carbon-neutral-future
  - Complimentary Equipment inspections- Tech will perform annual equipment inspection for residential and commercial sites. Tech can identify areas where improvements or repairs can be performed for better equipment efficiency.

https://www.nwnatural.com/business/services/inspections-tune-ups/schedule-inspection

Facts and Analysis About Our Energy System
 NW Natural is committed to effectively addressing climate change by actively supporting sound energy policy informed by facts and transparent analysis in service to those that depend on us.

#### Wasco Electric Co-Op

https://www.wascoelectric.com 541-296-2740

- Offers weatherization audits
- Offers rebates on energy efficient items like windows and doors, insulation, washer/dryer, smart thermostat, heat pumps, etc.

#### NATURAL RESOURCES / SYSTEMS / LAND USE

### **Columbia River Gorge Commission**

http://www.gorgecommission.org/509-493-3323

 Climate Change Action Plan for the Columbia River Gorge National Scenic Area

#### City of The Dalles Beautification Committee Tree Project

• The Beautification Committee is working with the City to pursue a Tree Project. The mayor and the city council are in support of this and have given the Beatification Committee \$20K this budget cycle to start the Tree Project. Some of the things being considered right now are a tree inventory, a canopy cover inventory, hiring an arborist to help figure out why the downtown trees aren't surviving and what we need to do differently (probably it will involve larger wells and reliable irrigation). We are also considering the scope of the project. Right now, the group wants to target the downtown area to create shade, lower summertime temps, and improve the appearance of the downtown area. Trees sequester and store CO², a greenhouse gas, and certain trees

Organization	Climate Impact Actions
	remove significant particulate pollutants from the environment.
Oregon Department of Forestry https://www.oregon.gov/odf/Pages/ index.aspx 503-945-7410	<ul> <li>Climate Change and Carbon Plan - excerpt from Principles section: Climate change is a serious threat. We have less than a decade to alter behaviors if we want to avoid catastrophic impacts.         We must be innovative, creative, and proactive in working toward solutions, not simply react to the results of climate change.</li> <li>Climate Change page:         <ul> <li>https://www.oregon.gov/odf/forestbenefits/pages/climate-change.aspx</li> </ul> </li> <li>Landscape Resiliency Program - The Landscape Resiliency Program was established through Senate Bill 762, Section 18 (2021) to improve forest restoration and resiliency. This grant program will fund landscape-scale projects that reduce wildfire risk on public and private forestlands and rangelands, and in communities near homes and critical infrastructure through restoration of landscape resiliency and reduction of hazardous fuels.</li> <li>Firewise USA residential fire protection program by the National Fire Protection Association - Every year, devastating wildfires burn across the United States. At the same time, a growing number of people are living where wildfires are a real risk. While these fires will continue to happen, there are things you can do to protect your home and neighborhood as well as your family's safety. The Firewise USA® program is here to help you get started.</li> </ul>
Wasco County Planning Department https://www.co.wasco.or.us/depart ments/planning/index.php 541-506-2560	<ul> <li>Designated management agency for the Miles Creek Subbasin and John Day Total Maximum Daily Load (TMDL) plans</li> <li>Works collaboratively with partners on natural hazard planning, including Wasco County Multi-Jurisdictional Natural Hazards Mitigation Plan</li> <li>Implements Statewide Climate Change Land Use Planning goals and policies</li> </ul>
City of The Dalles Community Development Department	Designated management agency for urban portion of Miles Creek Subbasin TMDL

Organization	Climate Impact Actions
https://www.thedalles.org/department/community_development_planning/index.php 541-296-5481	<ul> <li>Works collaboratively with partners on natural hazard planning, including Wasco County Multi-Jurisdictional Natural Hazards Mitigation Plan and the Community Wildfire Protection Plan</li> <li>Implements Statewide Climate Change Land Use Planning goals and policies</li> </ul>

USDA Natural Resources Conservation Service and Wasco County Soil & Water Conservation District

#### http://wascoswcd.org/

541-296-6178

- Conservation Reserve Program (CRP) Conservation cover is a permanent vegetative
  cover usually located on past grain cropland. Plants that produce high volumes of organic
  matter are recommended when this practice is applied to increase carbon sequestration,
  build soil health, improve water quality and strengthen benefits to wildlife or pollinator
  habitat.
- Residue and Tillage Management (No-Till / Direct Seeding) No-till limits soil disturbance
  to manage the amount, orientation and distribution of crop and plant residue on the soil
  surface. No-till may increase soil carbon sequestration while reducing emissions from
  the field and delivering the co-benefits of reducing fossil fuel use, increasing
  plant-available moisture, and improving water quality. No-till reduces the amount of soil
  carbon released into the atmosphere when compared to soil disturbance practices, while
  also reducing emissions and sequestering carbon.
- Prescribed Grazing Prescribed grazing is managing the harvest of vegetation with grazing or browsing animals to achieve specific ecological, economic and management goals. Prescribed grazing may sequester carbon in perennial biomass and soils while delivering the co-benefits of enhancing or maintaining desired plant species for forage, improving water quality, increasing stocking rates and livestock vigor, and building soil health.
- Riparian Forest Buffer (CREP) A riparian forest buffer is an area covered by trees or shrubs that is located along a body of waterbody (i.e. stream). Riparian forest buffers may generate carbon sequestration in perennial biomass and soils while generating the co-benefits of improving water quality, restoring diversity of riparian plant communities, providing wildlife habitat, and improving stream conditions for certain species.
- Tree and Shrub Establishment This conservation practice establishes woody vegetation
  by planting seedlings or cuttings, direct seeding or through natural regeneration.
  Established trees or shrubs may increase carbon sequestration in perennial biomass and
  soils while delivering the co-benefits of maintaining or increasing plant diversity,
  establishing wildlife or pollinator habitat, reducing erosion, and improving water quality.

#### Organization

#### **Climate Impact Actions**

- Upland Wildlife Habitat Management This practice supports land managers in
  establishing and maintaining upland habitats and connectivity within the landscape for
  wildlife. Examples include creating food plots and planting cool season grasses or
  legumes, forbs, trees, or other woody vegetation depending on the target wildlife species.
  Upland wildlife habitat may increase carbon sequestration in perennial biomass and soils
  while generating the co-benefits of improving wildlife and plant species diversity,
  increasing wildlife and pollinator habitat, and improving water quality.
- Forest Stand Improvement The manipulation of species composition, stand structure, and stocking by cutting or killing selected trees and understory vegetation.
   Pre-commercial thinning is the removal of non-merchantable trees (either due to size, condition, or species) to maximize site's potential for remaining trees.

**Environmental Benefits Include:** 

- Improve and sustain forest health and productivity.
- Reduce damage from pests and moisture stress.
- o Initiate forest stand regeneration.
- o Reduce fire risk and hazard and facilitate prescribed burning.
- Restore or maintain natural plant communities.
- o Improve wildlife and pollinator habitat.
- Alter quantity, quality, and timing of water yield.
- o Increase or maintain carbon storage.
- Provide Technical and Financial assistance to landowners in Wasco County. Through
  cost share programs and financial payments through both NRCS and FSA by enrolling
  into programs that include the conservation practices above.

#### **TRANSPORTATION**

### Mid-Columbia Economic Development District

https://www.mcedd.org/ 541-296-2266

- Reduces carbon emissions by providing public transportation (The Link)
- MCEDD Energy & Project Manager

#### **NETWORKS**

#### Columbia Gorge Climate Action Network

https://cgcan.org/about/

The Columbia Gorge Climate Action Network (CGCAN) educates, organizes and motivates Columbia Gorge activists to reduce and eliminate fossil fuel usage and climate change, at all levels from individual to global. We encourage clean local renewable energy, conservation, community sustainability and resilience throughout our National Scenic Area.

- Political Action/Direct Action
- Education/Personal Footprint
- Community Footprint
- Divestment

#### **Other Community Climate Action Plans**

- Hood River Energy Plan https://www.mcedd.org/industry-development/special-projects/
- Port Townsend / Jefferson Co, WA Climate Action Committee https://www.co.jefferson.wa.us/637/Climate-Action-Committee
- City of Bend Climate Action Plan https://www.bendoregon.gov/city-projects/sustainability/community-climate-action-plan
- Eugene Climate Action Plan 2.0 https://www.eugene-or.gov/4284/Climate-Action-Plan-20
- CRGC Climate Action Plan (draft) http://www.gorgecommission.org/initiatives/climate-change
- Oregon Climate Action Plan EO 17-20
   https://www.oregon.gov/gov/Documents/executive orders/eo 17-20.pdf
  - Two Year Progress Report March 2022 https://assets.nationbuilder.com/reneworegon/pages/1321/attachments/original/1647119874/Two_Year_OCAP_Progress_Report_2022.pdf?1647119874
- Ashland Climate Action Plan <a href="https://ashlandor.org/climate-energy/climate-plan/">https://ashlandor.org/climate-energy/climate-plan/</a>
- Corvallis Climate Action Plan https://www.corvallisoregon.gov/community/page/corvallis-climate-action
- Acton, MA CAP https://www.acton-ma.gov/DocumentCenter/View/7404/CAP-Blueprint

#### Resources

City of Hood River Energy Audit

https://cityofhoodriver.gov/analysis-city-energy-use-summer-2020/

#### **Grant Resources**

https://www.nwascopud.org/programs-and-services/energy-efficiency-and-rebate-programs/

https://www.nwascopud.org/programs-and-services/electric-vehicles/

https://www.commuteoptions.org (Kim Curley, Kathy Fitzpatrick)

https://www.oregon.gov/energy/Incentives/Pages/CREP.aspx

https://oregoncounties.org/oregon-department-of-energy-announces-12-million-in-grant-funding-f

or-renewable-energy-and-energy-resilience-projects/

https://www.energy.gov/funding-financing

https://www.energy.gov/indianenergy/current-funding-opportunities

https://energycommunities.gov/funding-opportunities/

https://www.insidephilanthropy.com/fundraising-for-climate-change

#### **Appendix C : The Committee Process**

The Dalles City Council and the Wasco County Board of Commissioners established the Joint Climate Resiliency Committee in June 2022. The committee's purpose was, by resolution, to "Provide recommendations to the City Council of the City of The Dalles and the Wasco County Board of Commissioners for possible regulations, programs, or policies regarding climate resiliency for the community." The committee was given a one year period.

#### Members of the committee include:

- Lisa Gambee, Wasco County, County Clerk;
- Tyler Stone, Wasco County, Administrative Officer; who was later replaced on the CRC by Wasco County Planning Director Kelly Howsley-Glover;
- Scott Randall, City of The Dalles, City Councilor;
- Dan Richardson, City of The Dalles, City Councilor elected as committee chairman;
- Eric Hansen, City of The Dalles, Assistant Public Works Director;
- Brian Reel, Oregon Department of Forestry, Stewardship Forester;
- Ryan Bessette, Wasco County Soil and Water Conservation District, District Technician;
- Bruce Schwartz, Citizen
- Debi Ferrer, Citizen.

Additionally, several citizens and representatives of agencies such as Northern Wasco County PUD and Northwest Natural participated in many of the CRC meetings. The committee met monthly, and later appointed a subcommittee to make additional working meetings on specific points. Committee members early on discussed how to approach such a potentially overwhelming topic as climate change. By consensus, after initial discussions, the committee agreed to a mission statement:

"The Mission of the Climate Resiliency Committee (CRC) is to address the increasing impacts of climate change; we will recommend local, affordable, and achievable actions and strategies to the City of The Dalles and Wasco County."

Local, affordable, and achievable – these became guiding principles of the group. We did not define those precisely, but rather used them as a "gut check" on whether a proposed area of work or topic of discussion was within our purview. National policies? No, not local and not something we were likely to make any achievable progress on. Local government vehicle fleets' electrification? Yes: local, and at least potentially affordable, certainly achievable. Whether a given policy or area of work is actually affordable is, of course, up to staff and especially elected leaders.

The question of how a community might address climate change is not a new question. Communities around the Northwest have been wrestling with this question for years. There are a number of reports and plans written in the past 10 years. Among these are, for example, the Corvallis Climate Action Plan (2017) and the Hood River Energy Plan (2018).^[1]

There is a large field of literature with regard to climate plans. Washington State published a plan for how local governments could create a climate plan. ^[2] One useful short document – we recommend staff and elected leaders to review this – is Bend's "A Primer on Climate Action Plans: What are Other Western and U.S. Cities Doing?" ^[3]

CRC members read several of these Northwest climate plans for ideas. There are a number of common themes or project ideas committee members harvested for consideration in The Dalles/Wasco County. The CRC also welcomed participation from several technically informed individuals, including representatives from Northern Wasco County PUD, public works departments, Wy'East RC&D, and Haley Ellett, management analyst with the city of Hood River and formerly a key staff person in development Hood River's Energy Plan. Between these various sources, CRC members came up with nearly 100 potential projects or policies for COTD/Wasco County to explore. Over several discussions and iterations, the list was condensed into the current form.

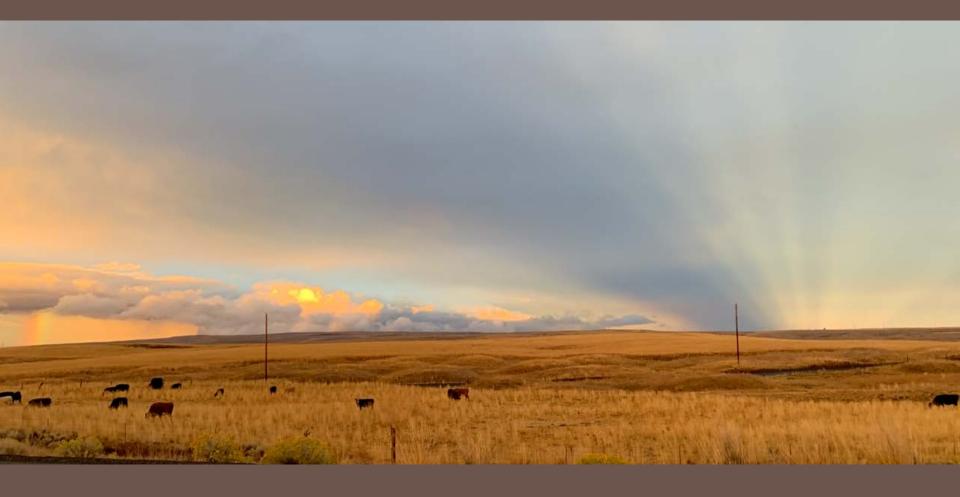
There are two very significant climate impacts the Climate Resiliency Committee's members decided not to investigate: Potential stresses to water supply, specifically to the city of The Dalles; and, increased frequency and intensity of wildland fires. These are arguably two of the most severe likely effects of global warming as felt in Wasco County. However, the City is already moving to markedly increase its water storage capacity via aquifer-recharge, and also study the larger issue via the ongoing "water system master plan study," now underway. Likewise, there are statewide and local efforts to help residents reduce wildland fire hazards and adapt to more fire-prone conditions. The Committee felt it unnecessary to spend additional time emphasizing the need for these two areas of work.

The Committee's resulting set of recommendations, above, are outlined as a series of value statements and areas of staff-work and policy considerations to begin addressing various other problems in a systematic fashion. Committee members wish to emphasize that this report's recommendations are not comprehensive. The CRC did not have the resources, expertise, or time to write a "climate plan." This report is a set of policy ideas and initiatives to explore – one of which could be a more comprehensive, technically rich climate plan. This report is a first effort to direct policy considerations and, potentially, on-the-ground staff-work. We hope other local governments, non-for-profits, agencies, and citizens draw inspiration for joining this conversation about gaining the "triple wins" in the face of climate change.

^[1] See: https://hrccd.hoodrivercounty.gov/images/uploads/documents/Hood-River-Energy-Plan_6-18-18.pdf

^[2] See: https://mrsc.org/stay-informed/mrsc-insight/october-2020/climate-change-what-can-local-governments-do

^[3] https://www.bendoregon.gov/Home/ShowDocument?id=27470



# Developing Climate Resilience in Wasco County

## Necessity



## Opportunity



## Committee History

Finalize report and present to the City of The Dalles and Wasco City and County agreed to appoint Task force met for the first time a joint climate task force. County. Jan. 2022 July 2022 – Apr. 2023 Nov.-Dec. 2021 June 2022 Apr.-May 2023 Mayor Rich Mays began Task force met monthly, with interviewing and appointing task subcommittee meetings and homework/research in between force members.



The Mission of the Climate Resiliency Committee is to address the increasing impacts of climate change; we will recommend local, affordable, and achievable actions and strategies to the City of The Dalles and Wasco County.

### The Process



- We researched what is already happening in our community.
- We researched what other communities have done.
- We drafted an extensive list of possible actions.
- We researched funding opportunities.

Then we compiled it into the **Recommendations For Action**.



Greenhouse gas emissions have far-reaching environmental and human health impacts.

## Greenhouse gas emissions

### We value efficient use of energy

- Conduct energy audits of City/County facilities
- Explore a local incentive fund for residential/commercial solar installations and electrification

## Greenhouse gas emissions

### We value efficient use of energy

- Conduct energy audits of City/County facilities
- Explore a local incentive fund for residential/commercial solar installations and electrification

### We value reducing our GHG emissions

- Develop a formal, technically informed, community-wide climate action plan
- Consider directing staff to focus on funding opportunities for local climate action



Fossil fuel use is a significant local contributor to GHG – and should be reduced.

## Fossil fuel use

## We value alternative fuel sources that can support a thriving community and economy.

 Provide strategically placed recharging stations and priority parking for electric vehicles – both public and agency fleets

## Fossil fuel use

## We value alternative fuel sources that can support a thriving community and economy.

 Provide strategically placed recharging stations and priority parking for electric vehicles – both public and agency fleets.

We value encouraging multiple types of transportation to reduce fuel dependence and promote local air quality.

□ Prioritize multi-modal transportation and links to trails/paths.



The built environment can both generate a large percentage of GHG emissions, and offer opportunities to buffer climate impacts.

### The built environment

# We value a built environment that is both resilient to extreme weather and minimizes GHG emissions.

- Identify solutions for reducing built environment emissions starting with city/county facilities.
- Review local codes and design standards to appropriately support and incentivize programs/actions



Climate change will result in increasing average temperatures, and erratic and extreme weather events.

## Increasing average temperatures

We value safe spaces to congregate that will lower urban heat island effects.

Increase the tree canopy throughout The Dalles

## Increasing average temperatures

## We value safe spaces to congregate that will lower urban heat island effects.

Increase the tree canopy throughout The Dalles

## We value other opportunities for reducing GHG emissions.

 Partner with utilities to provide education, incentives for home energy audits, electrification and energy efficiency.



Ongoing changes – in Northwest climate patterns, natural resource concerns, state and national policies, and local priorities – require continued attention.

## Ongoing changes require attention

## We value local governments and leaders being diligent on climate change.

- Form a local stakeholder group to explore collaborative policies, outreach and action.
- Schedule regular climate impacts and actions review, involving both staff and elected officials.

## Ongoing changes require attention

## We value local governments and leaders being diligent on climate change.

- Form a local stakeholder group to explore collaborative policies, outreach and action.
- Schedule regular climate impacts and actions review, involving both staff and elected officials.

## We value follow-through on critical issues, starting with water supply.

Prioritize analysis and funding of water systems.



# Win #1: Extending taxpayer dollars

City of The Dalles and Wasco County can leverage a wide range of grant funding, which makes taxpayer dollars go further!

- Oregon Department of Energy grants to communities of up to \$IMM for climate resiliency projects.
- Oregon Department of Transportation \$100MM over next 5 years for public EV charging stations
- The Arbor Day Foundation up to \$20k for community green space
- Climate change education grants available through Oregon Community Foundation, Meyer Memorial Trust and Gray Family Foundation

### Win #2: Actionable Recommendations

The recommendations outlined in Developing Climate Resilience in Wasco County can assist local government operations in becoming cleaner, more efficient, and more resilient.

# Win #3: Increasing quality of life

By thoughtfully and meaningfully acting on the many opportunities to mitigate climate impacts, we can realize the benefits of efficiency, resilience and improved quality of life for our communities.





### **AGENDA ITEM**

### **Commercial Property Assessed Clean Energy Program**

**C-PACE PRESENTATION** 



# Commercial Property Assessed Clean Energy (CPACE) Program

**Program Information** 

Slides developed with assistance from



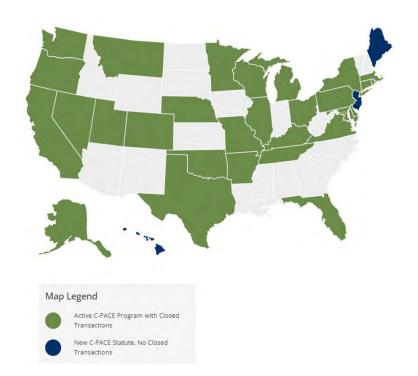
# What is CPACE?

- •CPACE is an innovative financing solution that makes green energy upgrades accessible and affordable for building owners.
- •CPACE projects include energy efficiency, renewable energy, water conservation, and seismic rehabilitation improvements.



# CPACE Programs

- CPACE is active in 32 states and the District of Columbia.
- •In Oregon, CPACE is active in Hood River, Deschutes, Multnomah and Washington Counties.
- CPACE is currently under consideration by a few other counties, including Sherman.





## **CPACE Structure**

- CPACE was authorized by the Oregon State Legislature in 2015, classifying these projects as a public benefit.
- Local Governments (Counties or Cities) voluntarily opt-in to the program.
- Projects are financed through a Capital Provider; financing is secured with a Benefit Assessment Lien.
- Lien is transferable upon sale of the property; the Lien is attached to the property and transfers to the new owner.



# **CPACE** Financing

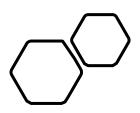
- Building owners work directly with Capital Providers to fund the project(s).
   These upgrades can be financed with no money down.
- Financing is secured be a special assessment lien with the county
- Building owner repays the Capital Provider as they would any other lender.
  The term matches the useful life of improvements and/or new construction
  infrastructure (typically ~20-30 years). The assessment transfers on the sale of
  the property and can be passed through to tenants where appropriate.
- The assessment lien structure provides benefits to the property owner and increased security to the Capital Provider
- While facilitating sustainability efforts, the program reduces property owners' annual costs and provides dramatically better-than-market financing for green new construction.



# **CPACE** Benefits

Strategic	100% Financing	Savings	Transferable
Displaces higher cost debt in capital stack	Long term 100% financing	Energy savings offset assessment payments	Lien and assessment are attached to property not owner
Financing in lieu of mezzanine debt or equity	Terms up to 25-30 years	Lower energy costs, increase buildings' value	Automatically transfers upon building sale
Lower weighted average cost of capital	Payments spread over time = positive cash flow		Mid-Columb  MCEDI

**ECONOMIC DEVELOPMENT DISTRICT** 



# Eligible Properties

- Industrial
- Agricultural
- Commercial
- Multi-family (5+ units)
- Non-profit
- Healthcare
- NOT Government





# Eligible Projects

- High-efficiency lighting
- Boilers, chillers, and furnaces
- Building envelope (insulation, glazing, windows)
- Solar and wind energy
- Water conservation measures
- Roof replacements (with other energy upgrades)
- EV charging stations
- Seismic improvements
- Automated building controls



### Process

- Owner has an idea for eligible project(s)
- Owner identifies capital provider (lender) for their project(s)
- Owner emails applications material to MCEDD
- MCEDD reviews application and issues letter of approval, conditional approval or denial.
- Upon approval, owner pays processing and documenting fee to MCEDD
- Upon receipt of fee, MCEDD submits closing documents to title company of owner/lenders choice for closing and recording the transaction
- Capital provider funds work and owner completes project(s)
- Owner submits certificate of project(s) completion to MCEDD and the county.



### Learn more at <a href="https://www.mcedd.org/cpace-program/">www.mcedd.org/cpace-program/</a>

# Questions?





### **AGENDA ITEM**

**Juvenile Crime Prevention Plan** 

**PLAN** 

# **Wasco County**

# Juvenile Crime Prevention Plan



# Guidelines for Developing Local High Risk Juvenile Crime Prevention Plans

The Oregon Youth Development Division (YDD) provides Juvenile Crime Prevention (JCP) funds to counties and tribes for programs focused on youth at risk for juvenile crime and establishes assessment criteria for the local high-risk juvenile crime prevention plans. The criteria include, but are not limited to, measuring changes in juvenile crime and recidivism (ORS 417.850).

The purpose of this document is to provide guidelines for developing local high-risk juvenile crime prevention plans for 2023-2025 biennium (<u>ORS 417.855</u>).

Each board of county commissioners shall designate an agency or organization to serve as the lead planning organization to facilitate the creation of a partnership among state and local public and private entities in each county. The partnership shall include, but is not limited to, education representatives, public health representatives, local alcohol and drug planning committees, representatives of the court system, local mental health planning committees, city or municipal representatives and local public safety coordinating councils. The partnership shall develop a local high-risk juvenile crime prevention plan (ORS 417.855).

Local public safety coordinating council shall develop and recommend to the county board of commissioners a plan designed to prevent criminal involvement by youth. The plan must provide for coordination of community-wide services involving treatment, education, employment and intervention strategies aimed at crime prevention (ORS 423.565).

JCP plans will be reviewed for approval by the Youth Development Council (YDC) members and staff. The lead agency is required to submit a JCP Plan in accordance with the "Required Plan Elements" described in this document.

Additionally, <u>ORS 417.850</u> requires the YDC to review and coordinate county youth diversion plans and basic services grants with the local high-risk juvenile crime prevention plans.

Oregon Administrative rules relating to the <u>Juvenile Crime Prevention</u> have been adopted by the YDC and have been filed by the Secretary of State in Chapter 423, Division 120.

### Required Plan Elements

#### 1. Planning Process

Wasco County Department of Youth Services is committed to reducing the unnecessary involvement of youth in the juvenile justices system by focusing on serving students ages 11-15 years of age. The planning for the Juvenile Crime Prevention plan has been led by the Prevention Coordinator with the Department. The Prevention Division (YouthThink) of Youth Services is supported and advised through a community advisory committee including business partners, services providers, and members with lived experience.

The planning for the JCP funding is a blended funding process that includes a federal Partnership for Success grant. Community partners include Department of Youth Services, North Wasco County School District, Mid-Columbia Center for Living, The Next Door (Community based Non-Profit), and a local inter-agency education team.

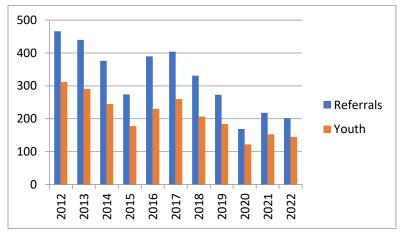
The Department of Youth Services has a standing agenda item on the Wasco County Local Public Safety Coordinating Council Meetings and the planning for the 2023-2025 JCP was officially endorsed at the April 4, 2023 LPSCC Board meeting. Both the Director of the Department of Youth Services and the Prevention Coordinator are appointed members of the LPSCC.

Using data from the Department of Youth Services, North Wasco County School District and law enforcement referrals, funding focuses on reaching students in The Dalles Middle School and Innovations Academy (alternative school). The Dalles Middle School experienced the largest volume of calls to law enforcement and subsequent referrals to the Department of Youth Services. Referrals included harassment, substance use, disorderly conduct and trespass allegations. Many of the students referred, reported experiencing school failure or a lack of attachment to school and substance use issues. The goals and outcomes for the "What's Strong with You!" program are to increase students' attachment to school and community, and decrease behavioral problems that would lead to school dropout and additional unhealthy risky behaviors.

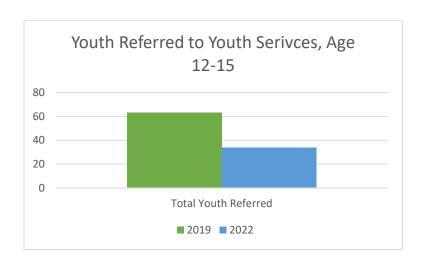
Goals: The goals of the Wasco County Juvenile Crime Prevention Plan include:

- Decrease risk for entering the juvenile justice system,
- Increasing attachment and behavioral success for students participating in the "What's Strong With You!" program,
- Re-engaging students who have left the education system, and
- Increasing students' transition to high-school.

Over the past 10 years the Department of Youth Services has experienced a reduction in both the number of youth referred to the juvenile justice system and the overall number of referrals. See attached information.



The data from the JJIS annual reports also indicates a reduction specifically in the population of youth age 12-15 years of ages. Between the years of 2019 to 2022 the number youth referred by during the Middle School years has decreased by 46%. The comparison year of 2019 was chosen as the impact of COVID-19 dramatically decreased referrals from schools during the on-line education.



During the COVID-19 pandemic, the "What's Strong with You!" program continued to support students with food boxes, hot spots, safety equipment and online educational and emotional supports. The impact on reducing referrals is also reflected in the Wasco County JCP data report provided through NPC.

Please provide a brief description of the following:

#### 2. Population to be served

"What's Strong with You!" serves youth at The Dalles Middle School and Innovations Academy, ages 11 through 14, and continues to have a caseload capacity of 30 students per year. Students referred to the "What's Strong with You!" program Include students who have come to the attention of counselors, teachers, or other self-referred. Youth referred are screened with the Juvenile Crime Prevention Assessment tool, and in 2019-2021, 85% of the youth served by WSWY were medium or high risk at further involvement with Juvenile Justice. Youth involved with the "What's Strong With You!" program, as well as at risk or first time referred youth to the Department of Youth Services, are also assessed through the evidenced-based SBIRT model, and use the CRAFFT screening tool for any type of potential substance use.

#### 3. Services/programs to be funded

Services include individual case management, service referral for youth and families, skill building groups and assistance with academic tutoring. The service provider is Comprehensive Family Services, contracting through Wasco County Youth Services.

#### 4. JCP Risk Assessment Tool

Comprehensive Family Services has completed training for the JCP Risk Assessment through NPC Research and the OJDDA website tool. Upon intake, the youth and family complete a release of information to allow the JCP to be entered into the JJIS data system. The JCP Assessment Tools are submitted to the Department of Youth Services to be entered into JJIS for the purposes data collection and reporting.

#### 5. Evidence-Based Practice

"What's Strong with You!" Is part of a federal SAMSHA Grant (Partnership for Success) with a robust research and evaluation component. The foundation is based on using the JCP Risk Assessment to develop a case management plan based on needs and protective factors.

The interventions are provided by skilled and qualified professionals using best practices. Each individual plan takes into consideration youth's cultural, gender identity and linguistic preferences.

Since 2019, the "What's Strong with You!" program has collaborated with NORC out of the University of Chicago for SBIRT and Teen Intervene training, both evidenced-based programs.

#### 6. Cultural appropriateness

The "What's Strong with You!" program has been active in providing training and leadership to The Dalles Middle School to ensure all students have access to the program. Services include linguistically diverse with materials offered in both English and Spanish. Program staff are able to utilize certified interpreters, when needed, to ensure that Spanish-speaking parents are well informed.

During the 2022-2023 year, The Dalles Middle School racial and ethnic data reflects 42.9% of students as Hispanic, and 48.5% as white. For the 2019-2021 biennium, the "What's Strong with You!" program served 33 students. Students are asked to self-identify during the JCP process, only 6% of participants identify as Hispanic and 6% as Native American. In the data, 25% of youth self-identified as multi-racial.

Wasco County is a rural county with a small denominator of youth referred to Wasco County Youth Services. Since 2019, there has been a decrease of 42% in the number of youth referred to the juvenile justice system. The RRI data through the Oregon Youth Authority, Hispanic youth have a 0.46 RRI compared to White youth, and a 4.08 RRI for Native American Youth. Native American youth have historically been referred at a higher rate.

During the 2021-2023 biennium, "What's Strong With You!" youth had the opportunity to provide feedback to the YouthThink Prevention Coalition. The advisory group has meaningful representation with 90% community members and the majority of members represent underserved and minority populations. Members of the advisory committee have lived experience with juvenile justice system, substance use services, and homelessness. During the 2023-2025 biennium, YouthThink will be conducting a robust youth assessment, which includes a number of youth specific focus groups. Youth will have the opportunity to tell their own story of living in Wasco County, including identifying gaps in services and or resources that are deemed challenging for future success.

* The data set of 33 youth is small and there is note in the NPC research that cautions the reliability of small numbers.

#### 7. Relationship of JCP Prevention Services to the JCP Basic and Diversion funds

Wasco County Department of Youth Services participates with the Central and Eastern Oregon Juvenile Justice Consortium (CEOJJC) for the planning and implementation of Diversion funding through the Oregon Youth Authority. The Diversion funds through CEOJJC focus on individual services for youth who are at high risk of entering the Youth Correctional Services.

Wasco County focuses the JCP Basic Funding on providing secure detention through the Northern Oregon Regional (NORCOR) juvenile detention facility. The funds are focused on youth have entered the juvenile justice system.

The JCP Prevention Services are the front of the continuum of services to prevent youth from entering or remaining in the juvenile justice system. The planning for the JCP Prevention funding is focused on reducing the reliance on the higher cost custodial settings.

#### 8. Budget

Wasco County is a minimum grant county for the Juvenile Crime Prevention funding. Wasco County leverages the JCP through the Youth Development Oregon with a federal grant through the Substance Abuse and Mental Health Services Administration (SAMSHA). The program models includes funding a contract provider as the service provider within the school. The provider has one paid staff and the other provider are volunteers working within the program.

### APPENDIX A – Sample planning partners list

Education representatives	Administration and Counselors from The Dalles Middle School, North Wasco County School District Counselors.	
Public health representatives	Neita Cecil, Tobacco Cessation Coordinator with North Central Public Health District	
Alcohol and drug services	Debby Jones, Wasco County Prevention Specialist	
Representatives of the court system	Rian Beach, 7 th Judicial Trial Court Administrator	
Mental health representatives	Al Barton & Steven Seeley, Mid-Columbia Center for Living	
City or municipal representatives	Rod Runyon, The Dalles City Council	
Local public safety coordinating councils	Sheriff Lane Magill, Wasco County LPSCC Chair	
Community based organizations	YouthThink	
Youth and families	Members of YouthThink (90% community members are community members/non-agency members.)	
Community Mental Health	Al Barton, Mid-Columbia Center for Living	

Members at-Large	Tom McCoy and Thomas Frank – both members	
	of LPSCC representing community.	

### Appendix B – Evidence-Based Practice Checklist

JCP FUNDED PROGRAM (fill out a form for each funded program):

"What's Strong with You!"

PROGRAM TYPE (e.g. mentoring, family therapy/counseling, skill building):

Wraparound services for students between 6th and 9th grades in Wasco County. The Wraparound services include youth and family strengths/needs assessment, connection to individual case management, skill building groups, homework support, and referrals to additional community based services.

#### BRIEF DESCRIPTION OF FUNDED PROGRAM

"What's Strong with You!" Is a school-based referral program. Students are recommended to participate in the program based on self-report, changes in attendance, changes in academic success, or other changes noticed by educators that could lead to school failure. The program is research-based and developed to address behavioral problems that are demonstrated by youth. The program builds on existing skills of the youth and supports them in identifying internal qualities to empower and avert potential problems in the future. All youth who participate in the program also participate in the SBIRT model (screen, brief intervention, refer to treatment). The intent is to identify youth at an earlier age who may be experimenting or have developed a substance use problem. If youth identify that they are not experimenting or using substances the BI part turns into a brief celebration where youth are celebrated for the healthy decision of not using substances to cope and the fact that that is a strength is noted. Youth that do self-identify substance use have the opportunity to participate in the evidence-based Teen Intervene model.

#### TARGET POPULATION:

Students at The Dalles Middle School and Innovations Academy (alternative school) 6th through 9th grade who have come to the attention of teachers, counselors, or family referred based on a student's risk for academic dropping out or risk of referral to the department of youth services for delinquent behavior.

#### **EVIDENCE-BASED PROGRAM**

"What's Strong with You!" is a research-based program and part of the YouthThink's SAMSHA's Partnership for Success grant. Again, the program is research-based and based on the Positive Youth Development model, which focuses on strengths. SBIRT and Teen Intervene are also evidenced based programs that dovetail into the overall program.

#### RESEARCH AND THEORY

#### RISK PRINCIPLE

"What's Strong with You!" uses a validated risk assessment tool, the Juvenile Crime Prevention Risk Assessment and the CRAFFT, a well-validated substance use screening tool for adolescents aged 12-21*

Both of the assessment tools assist in informing a service plan for each family, student, and education team supporting the youth.

#### RESPONSIVITY PRINCIPLE

"What's Strong with You!" was developed on the responsivity principle. Each individual and group plan builds the student's strengths and interests.

The program focuses on social and emotional development of the students between 11-14 years of age.

#### QUALITY SERVICE DELIVERY

Comprehensive Family Services LLC is owned and operated by Jensie Bryan, LPC. Jensie's resume is attached. Her professional focus is working with youth through a lens of empathy and inclusivity for each and every individual. She specifically focuses on advocacy for the middle school age population who are disconnected from the traditional educational process. The volunteers with Comprehensive include retired psychologists, social workers, and other youth professionals.

#### **COLLABORATION**

Staff of "What's Strong with You!" and the oversight division YouthThink, participate in multiple community based meetings including the Local Public Safety Coordinating Council, South Wasco County Multi-Disciplinary education meeting, System of Care Committees, Early Learning Hub, and the Overdose Prevention Task Force.

"The What's Strong with You!" staff participate in school based meetings at The Dalles Middle School and Innovations Academy for student specific referrals and updates.

### Appendix C – Cultural Appropriateness

#### 1. Identify and analyze any racial and ethnic disparities in local data

Wasco County is a rural county, 62% (1571) of youth are identified as White, 33% (835) of youth are identified as Hispanic, and 3% (70) of youth are identified as Native American. Often the data set is so small that it is not reported, however, in 2022 the Oregon Youth Authority RRI data showed that youth who are identified as Native American are overrepresented at the referral decision point.

In looking at the data set through "What's Strong with You!" there are two data points that are important. First, during the JCP Assessment Process, youth are identifying themselves as multi-race at a higher rate than the school reported data. Second, youth are asked to self-identity each time they complete the JCP, and as youth become more comfortable and trust the process they are more open to self-identification. One of the key case management tools for "What's Strong with You!" is supporting youth who identify outside their "labeled" race. The most common example is for youth who are labeled Hispanic based on a name, but identify with their Native American truth.

The data reported by the Oregon Youth Authority RRI does not have data available for Wasco County beyond the Referral decision point. While this may indicate that there are not disparities within the juvenile justice system beyond referral – we dedicate staff time and training to ensure that policies do not negatively impact youth of color.

"What's Strong with You!" provides information for families in the language they prefer in both written and oral communication. Families who speak Spanish have the opportunity to speak to a representative in person and in Spanish for both orientation and updates.

Wasco County is a rural jurisdiction with many of the key indicators reporting as statistically insignificant, however as a County we are committed to reviewing data and ensuring all youth decision points are reviewed and evaluated. The Department of Youth Services participates with two Diversity, Equity and Inclusion projects including the research data from the "What's Strong with You!" program. The staff at the Department of Youth Services is linguistically and culturally representative of the community served. This is also reflected in the volunteers supporting "What's Strong with You!"

Even in the rural county, Native American youth are referred to the Department of Youth Services at a statistically significant higher rate. "What's Strong with You!" and YouthThink have recruited voting members representing the River tribal nations along the Columbia River. The members create bridges for services and inform services that will be accepted by families.

#### 2. Describe Cultural Strategies

One of the key strategies that the "What's Strong with You!" program has continued to use is working with each student to self-identify their racial and ethnic self. Assisting both students and school officials in the self-identification is critical in working toward cultural appropriateness. This identification has included understanding living between cultures.

Members of the YouthThink Advisory board who identify as Native American and mulitracial are strong advocates for including family in student's services and case management. This strategy has increased both the success of the students, as well as lifting the voices of the families within the school setting.

"What's Strong with You!" is a small group and case management program for students ages 11-14. The program is reporting a higher rate of youth identifying as multi-racial and multi-ethnic. The opportunity of small groups within the "What's Strong with You!" program assists the goal of helping students understand and appreciate living in multiple cultures.

The program participates in local events and cultural celebrations – focusing on assisting students in exploring their culture. These include cultural celebrations hosted by The Dalles Middle School, community events and celebrations within families of students.

Materials are provided in the language of choice when available. The program is able to communicate (written and oral) in English and Spanish. If a family's preference was a language not readily available, there are resources through the Department of Youth Services to access a language line.

#### 3. Explain how you achieve an inclusive organization

The YouthThink Advisory Board (the primary advisory group for the "What's Strong with You! program) has diverse representation including members representing LatinX, Native American, Bi-lingual/Bi-cultural, and white communities. Members of the committee are also diverse in their educational background, lived experience with the child welfare and juvenile justice systems, and socio-economic diversity.

All publications are developed and deployed in both English and Spanish simultaneously. Any event sponsored or supported has translation built into the event, and if possible Spanish speaking presenters for families to hear the information in their chosen language.

YouthThink and "What' strong with You!" partner with the Columbia River Inter-tribal

Agency for planning around victim services and adolescent human trafficking. This relationship has also expanded to providing services to families including food boxes, and adult protective services with tribal agencies.

The primary services for the "What's Strong with You!" program is located in The Dalles, the largest geographical population of Wasco County. The outreach to the outlying communities is limited by program capacity. The "What's Strong with You! "partners with The Department of Youth Services in collaborating for services in South Wasco County.

### Appendix D - Best practices for LGBTQ+ youth

Staff of the "What's Strong with You!" program receive training to serve the LGBTQ+ community through the University of Chicago initiative for Teen Intervene. All staff have been trained in allowing youth to self-identify gender and sexual orientation. Students' choices are honored by ensuring correct names, pronouns, and identities are acknowledged.

The percentage of youth participating in the "What's Strong with You!" program, who self-identify as a member of the LGBTQ+ community, is higher than the reported student population. Students have shared their lack of safety and trust within the school as one of the factors leading to absenteeism and bullying within school.

The trauma-informed and motivational interview strategies utilized within the program take into consideration youth's unique identity including gender, race and ethnic identification. One of the growing demographics of youth at risk of entering the juvenile justice system includes youth who identify as LGBTQ+. The "What's Strong with You!" program supports youth as they navigate their own identity, including students who are questioning and needing neutrality.

Supporting all students, including LGBTQ+ students, is one of the key goals within the "What's Strong with You!" program. The program utilizes on-going student evaluations to ensure reconnection and reduction in behavioral referrals for youth within this community. Students have recommended and referred friends to the "What's Strong with You!" program as a safe place to access supports.

### APPENDIX E – BUDGET

BUDGET CATEGORY	Amount
Personnel	
Each position by title, percentage of time devoted to the project or FTE,	
and annual salary / hourly rate.	
Fringe Benefits	
Fringe benefit costs and payroll taxes for each personnel position.	
Travel	
Consultants/Contracts	
Contract with Comprehensive Family Services for full program	\$63,000
implementation of What's Strong with You! at The Dalles Middle School	Ç03,000
and Innovations Academy.	
Comprehensive Family Counseling (JCP Funds Only) – 10 hour/week @	
61.00/hour for 52 weeks = \$31,720 per year. Funds are leveraged and	
braided with SAMSHA Federal Grant for a total available annual budget of	
\$63,600.	
Other Costs	
Grant Administration	
Applicant's administration of the grant funds, including indirect costs.	
None Requested	
Total	\$63,000

### **COUNTY CONTACTS**

#### **Authorized Contract Signer Contact Information:**

Name: Steve Kramer

Title: Chair, Wasco County Board of Commissioners Address: 511 Washington Street, The Dalles, OR 97058

Email: SteveK@co.wasco.or.us Telephone: 541-506-2550

#### **Lead Agency:**

(Juvenile or Prevention Department Director) Lead Agency Director Contact Information:

Name: Molly Rogers

Title: Director, Wasco County Youth Services

Address: 202 East Fifth Street, The Dalles, OR 97058

Email: Mollyr@co.wasco.or.us Telephone: 541-506-2667

#### County/Lead Agency Fiscal Contact Information:

Name: Molly Rogers,

Title: Director, Wasco County Youth Services

Address: 202 East Fifth Street, The Dalles, OR 97058

Email: Mollyr@co.wasco.or.us Telephone: 541-506-2667

#### Electronic Grant Management System (EGMS) Contact

(Who will submit financial claims?)

Name: Molly Rogers,

Title: Director, Wasco County Youth Services

Address: 202 East Fifth Street, The Dalles, OR 97058

Email: Mollyr@co.wasco.or.us Telephone: 541-506-2667

Please submit your plan, via email to JCP@ode.oregon.gov



# Juvenile Justice Information System

Data & Evaluation Report

## Racial and Ethnic Disparities

Relative Rate Index (RRI)
Wasco County (2022)

JJIS Steering Committee

JJIS Data & Evaluation Sub-Committee

JJIS - A Shared Information System



Oregon Youth Authority
ent Directors' Association



### Juvenile Justice Information System Steering Committee

Mission & Vision & Goals & Values

#### **JJIS Mission**

To promote public safety and youth accountability, and to offer opportunities for rehabilitation to youth, through the development and sustainability of a statewide juvenile justice information system.

JJIS Vision Statement	Goals in Support of Vision Statement		
Provides a comprehensive view of information about youth across Oregon's state and county juvenile justice agencies.	<ul> <li>Sustain JJIS as a statewide juvenile justice information system that supports the partnership of the OYA, the 36 county juvenile departments, and approved external partners;</li> <li>Sustain JJIS as the primary information system used by the OYA and county juvenile departments to manage and report information about youth in their agency; and</li> <li>Enhance electronic access to data among users, partners and stakeholders.</li> </ul>		
Provides comprehensive support for managing individual youth cases and tracking youth through the justice process.	<ul> <li>Support the assessment of risks and needs of youth;</li> <li>Support individual case plans;</li> <li>Track youth through the entire justice process so that individual status, program involvement, progress, and outcomes can be determined; and</li> <li>Expand provider/partner access to individual youth records.</li> </ul>		
Provides the capacity for and aids in the overall planning, development, and evaluation of programs designed to reduce youth crime.	<ul> <li>Provide data and information to evaluate the benefit of programs aimed at reducing youth crime;</li> <li>Expand the capacity of JJIS for efficient data collection, analysis, and dissemination;</li> <li>Provide data to researchers and incorporate new research and evidence into policy and practice; and</li> <li>Identify and implement standardized outcome indicators that measure investment return, including recidivism, positive youth outcomes and other appropriate indicators tied to specific criminogenic risk factors.</li> </ul>		
Recognizes and supports the common business needs of juvenile justice partnership agencies.	<ul> <li>Provide a statewide standard for entry of information into JJIS;</li> <li>Maintain confidentiality and protection of information contained in JJIS;</li> <li>Maintain the energy and enthusiasm of the Steering Committee and the partner agencies needed to keep JJIS vital;</li> <li>Seek opportunities to support business practice changes and respond to emerging business requirements;</li> <li>Cultivate innovative and forward thinking solutions to improve JJIS;</li> <li>Continue to prioritize and manage JJIS resources efficiently;</li> <li>Ensure consistent data integrity;</li> <li>Ensure consistent training of JJIS users;</li> <li>Ensure continuity of knowledge of both OYA and county juvenile department business practices within OYA's Information System Department to support leadership and data integrity; and</li> <li>Create and implement a JJIS Steering Committee Communication Plan.         Revisions adopted 9/20/2017</li> </ul>		

#### JJIS Partnership Values

Representatives of the OYA and OJDDA serve on the JJIS Steering Committee and form the JJIS partnership. The JJIS partnership:

- Represents the best interests of Oregon's juvenile justice system as a whole;
- ♦ Is entered into in good faith by all parties with integrity and honesty, and in the spirit of mutual support and collaboration;
- Promotes the ethical use of JJIS information and uses the data with respect, professionalism, and sensitivity toward the partners whose data is represented in the information;
- Adopts and maintains the JJIS Vision and Goals, keeping them current with juvenile justice needs;
- Uses the Vision and Goals as guiding principles for JJIS decision making.

### JJIS Steering Committee

The JJIS Steering Committee is the governance body providing guidance to oversight of JJIS activities. The committee represents Oregon's 36 counties, the Oregon Youth Authority, and other statewide partners.

Oversight responsibilities include monitoring appropriate use of JJIS and its data, prioritizing development of software features, making policy decisions, and authorizing access to statewide data for research and program evaluation.

The committee meets monthly to ensure that JJIS is on task to accomplish the vision and goals of the JJIS partnership.

#### **Members** (2022)

Christina McMahan, Director Clackamas County Juvenile Department JJIS Steering Committee Co-Chair

**Rex Emery**, Assistant Director Oregon Youth Authority Business Services JJIS Steering Committee Co-Chair

Joe Ferguson, Director Jackson County Juvenile Department

Molly Rogers, Director
Wasco County Juvenile Department

Lynne Schroeder, Director
Washington County Juvenile Department

Matt Wetherell, Director
Benton County Juvenile Department

**Erin Fuimaono**, Assistant Director Oregon Youth Authority Development Services

**Clint McClellan**, Assistant Director Oregon Youth Authority Facility Services

External partners and other interested parties frequently attend meetings and participate in discussions, but do not have voting rights on committee recommendations.

#### **OYA Staff**

**Steven Hoffert**, Chief Information Officer Oregon Youth Authority Information Services

Sachin Prajapati, Manager

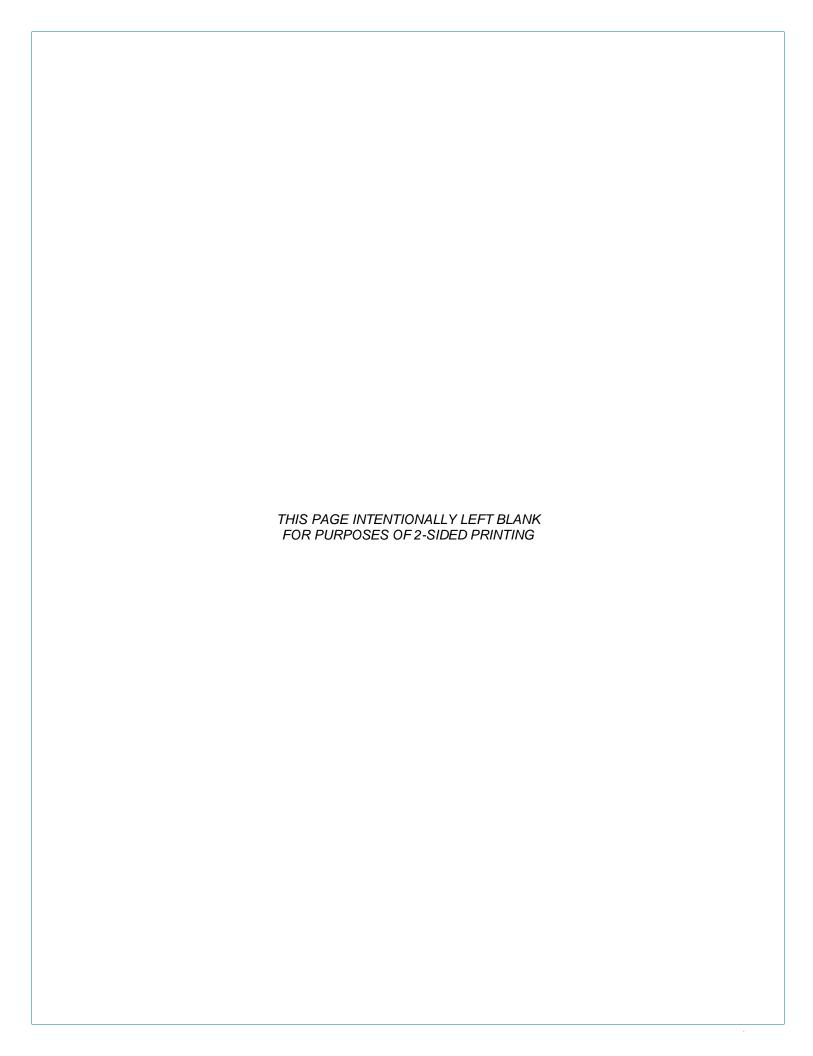
JJIS Development & Reports, OYA Information Services

**Douglas Thomas,** Manager

JJIS Policy & Implementation, OYA Information Services

#### JJIS Data and Evaluation Subcommittee

The JJIS Data and Evaluation Subcommittee is a standing committee of the JJIS Steering Committee, contributing to local and statewide research initiatives, program and system evaluations, and policy recommendations regarding the use of data. The subcommittee supports the juvenile justice system by ensuring consistency, accuracy and appropriateness of the data, guiding the development of routine and annual reports and statistics, and interpreting relevant data analyses.



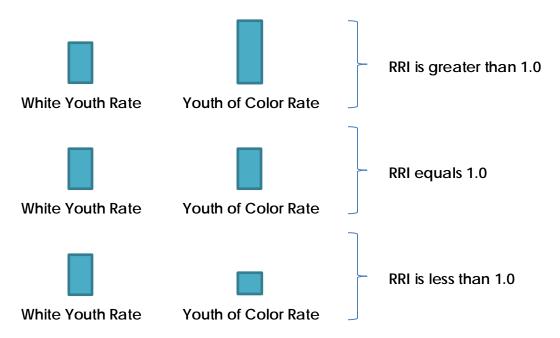
### Introduction

Oregon's juvenile justice community is committed to providing effective and efficient services to promote public safety and prevent youth from returning to criminal behavior. The juvenile justice system in Oregon, and around the nation, is focused on improving the equitable treatment for youth of all races and ethnicities who encounter the system. An important foundation to understand disparate treatment in the system is to know the Relative Rate Index for a county.

#### What is Relative Rate Index or RRI?

The Relative Rate Index or RRI is a way to compare experiences of different groups of youth, typically broken down by race or ethnicity, within the juvenile justice system. In the context of this report, youth of color refers to African American, Asian American, Native American, and Hispanic youth. If groups are treated equally, both groups will have an RRI equal to "1". The number is looking at proportional rates, so the groups do not have to be the same in number of occurrences, just the same in rate of occurrence. When the RRI is not equal to "1", one group of youth is receiving different treatment than the other group.

For example:



## Contents of this report

This document contains county specific data regarding the Relative Rate Index for youth of color. The RRI is calculated at six different decision points in the juvenile justice system. The six decision points and definitions include:

• Referred to juvenile department: a report to a juvenile department, typically by law enforcement, that a youth is alleged to have committed an act that if done by an adult would constitute a crime. RRI calculations are based on unique referrals.

- o RRI Referrals are assigned to the County that originally processed the referral. (Referral Original Worker County). Please note that is a change from previous RRI Reports. Previous annual reports had assigned referrals to the county in which the crime occurred (Referral Crime County). This change in referral assignment is intended to ensure that the RRI Referral counts include all referrals that were originally processed by the county, irrespective of where the crime occurred.
- Cases Involving secure detention: youth may be held in a county juvenile detention facility, per statute, for pre-adjudication holding, as a sanction for an adjudicated offense, or for a probation violation. RRI calculations are based on unique admissions to detention.

Note: The four decision points listed below are based on dispositions. Youth with dispositions within the reporting period are only included in one of the categories below. RRI calculations are based on dispositions for unique youth per county per year (youth are assigned to their most intense disposition per county per year).

- Cases not petitioned: a case that is dismissed or handled through informal means.
- Cases petitioned (charges filed): a referral that is charged in a petition, usually by the county district attorney's office, and is filed with the court.
- Cases resulting in confinement: a disposition order of an adjudicated petition that results in a youth being placed in a youth correctional facility.
- Cases transferred to adult court: a case that is transferred to adult court through a
  waiver hearing process.

Every county in the state is represented, but not every county has enough instances to adequately report data. Some counties can report an RRI in one area or decision point, but not an RRI in every area or decision point, for the same reason.

#### Notes about the information

**Statewide Data:** Because RRI needs to be viewed at a county, not state, level to provide the most meaningful data, statewide data is not presented as RRI.

**Real Number of Occurrences:** The actual number of occurrences are reported for each county for each area and decision point. While there are limitations in reporting the RRI for every category, the JJIS Steering Committee recognizes that all youth from all race and ethnic backgrounds count and should be reported.

**Missing Data:** When an asterisk (*) is seen in the report, it indicates the numerator in the calculation was 5 or less or the denominator was 50 or less. Therefore, there is not enough data for counties to report out reliable data.

Race and Ethnicity: The JJIS Steering Committee defines Race and Ethnicity reporting categories based on available data. Race is recorded by the juvenile department based on police reports and youths' self-reporting. These reports categorize youth by the race that is recorded in JJIS unless the recorded ethnicity is Hispanic. When the recorded ethnicity is Hispanic, the youth is categorized as Hispanic, regardless of race.

The JJIS Steering Committee respects all races and ethnicities and acknowledges that we cannot accurately represent everyone based on the need to comply with federal reporting standards.

## Cautions regarding RRI data

- The Population Data used to calculate annual referral rates are provided by the Office of Juvenile Justice and Delinquency Prevention. Typically, population estimates from the previous year are used in the calculations; however, the release of 2021 population estimates has been delayed due to setbacks attributed to the pandemic. The 2022 reports are applying the 2020 estimate as the best available option and will likely have a negligible effect on the calculation of referral rates.
- The data in this report and other JJIS Annual Reports for 2022 differs significantly from reports from years prior to 2020 because of the pandemic. As a result, one should use caution when using 2022 data to make comparisons across years.
- There is some level of inconsistency in the reporting of Hispanic as a race on referrals by law enforcement, dependent on how race and ethnicity is recorded. Therefore, there is potential for under-reporting of Hispanic youth within the data. For example, some law enforcement agencies may use census guidelines for collecting race. In this case, Hispanic youth are identified as being white or non-white, with Hispanic as a cultural identification rather than race. Other agencies may identify Hispanic as a racial group.
- The Relative Rate Index report can provide the data for actual occurrences and areas of disparate treatment for youth of color in the juvenile justice system in Oregon. This report cannot describe or tell the "why" for the data in any county.

March 2023

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FOR PURPOSES

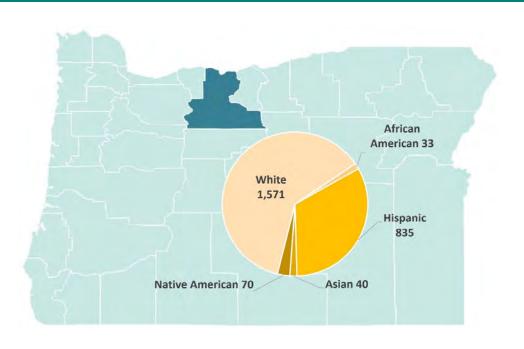
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Youth in contact with juvenile justice system — racial disparities

# **Wasco County**

# **Criminal behaviors only**

At Risk Population (Youth 10-17)



In comparison to white youth contacts with the juvenile justice system, other groups experience contact at the following rates:

	Relative Rate Index (RRI) Compared to White Youth			
Juvenile Justice System Path Decision Point	African American	Hispanic	Asian	Native American
Referred to Juvenile Department	*	0.46	*	4.08
Cases Involving Secure Detention	*	*	*	*
Cases Not Petitioned	*	*	*	*
Cases Petitioned (Charges Filed)	*	*	*	*
Cases Resulting in Confinement	*	*	*	*
Cases Transferred to Adult Court	*	*	*	*

KEY: * Insufficient numbers to provide reliable results

RRI
is desirable
is area for improvement

The Relative Rate Index (RRI) is a helpful way to compare the experiences of different groups of youth (ages 10-17) within the juvenile justice system. When groups are treated equally, they have an RRI equal to "1". This is true even when one group is larger than another group. When the RRI is not equal to "1", one group is receiving different treatment relative to the other.

## Youth in contact with juvenile justice system — racial disparities

# **Wasco County**

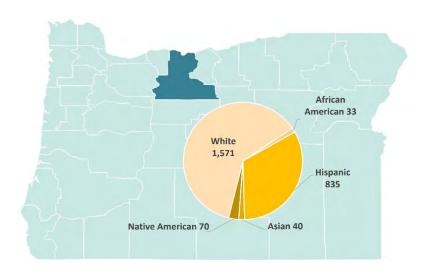
# **Criminal behaviors only**

2022 Relative Rate Index (RRI) Review - JJIS BIS Reports System

**Allegations Transferred to Adult Court** 

Dismiss, Plea Bargain, or Alternative Process

At Risk Population (Youth 10-17)



2020 Population Data provided by Office of Juvenile Justice and Delinquency Prevention  Number of actual occurrences by decision point	Total	White	African Americ	Hispanic	Asian	Native America
Population At Risk (ages 10 through 17)	2,549	1,571	33	835	40	70
Percent of total population		61.6	1.3	32.8	1.6	2.7
Referred to Juvenile Department	54	33	4	8	1	6
Cases Involving Secure Detention	15	12	1	2	0	0
Cases Not Petitioned	41	30	0	6	1	4
DA Declined / Insufficient Evidence / Rejected	10	7	0	2	0	1
Closed at Intake / Warning / Review and Close	9	7	0	1	0	1
Alternative Process	0	0	0	0	0	0
Allegations Not Petitioned but Informally Supervised	22	16	0	3	1	2
Cases Petitioned (Charges Filed)	8	5	1	2	0	0
Cases Resulting in Delinquency Findings	6	4	1	1	0	0
County Probation	3	1	1	1	0	0
OYA Probation & OYA Commitment for Community Placement	0	0	0	0	0	0
OYA Commitment for YCF	3	3	0	0	0	0
Other	0	0	0	0	0	0

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# **WASCO COUNTY**

# JUVENILE CRIME PREVENTION DATA SUMMARY

July 2019 – June 2021

Figure 1 illustrates the proportion of JCPserved youth who exhibited reductions in their risk score, a combination of reductions in risk indicators and increases in protective indicators related specifically to delinquency, after participating in JCP services. Dynamic risk scores range from 0 to 20 (14 possible risk indicators and 6 possible protective indicators) and are measured at the entry into JCP services and again either at the end of services or after 6 months in service. Without intervention, at-risk youth are likely to continue to accumulate additional risk over time. There were 30 youth with matched assessments for whom reduction in dynamic risk could be calculated.

Figure 1. Reduction in Dynamic Risk Score

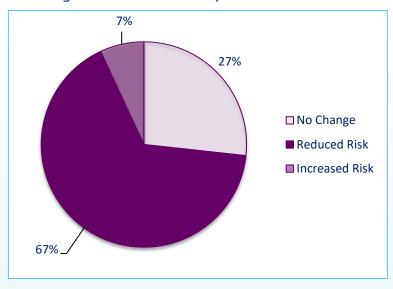
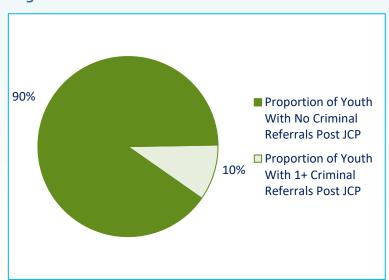


Figure 2 illustrates the proportion of youth who had no criminal referrals within 12 months following their entry into JCP services. This figure includes all youth who were served during the 2019-21 biennium, regardless of whether they had any criminal history prior to their JCP involvement. There were 31 youth in this analysis.

Figure 2. Criminal Referrals 12 Months Post JCP Service



Information in this report was obtained from the JCP Evaluation data tables. For questions about the JCP evaluation, please contact Anna M. Tamarkin, Ph.D. at (503) 413-9098 or tamarkin@npcresearch.com

Table A. Description and Profile of JCP Youth

#### **Description of JCP Youth**

- 33 youth were served between July 2019 and June 2021 (NPC received an Initial Assessment or a Reassessment for these youth).
  - Youth were 55% (18) Male, 36% (12)
     Female and 9% (3) Other Identification.
  - Youth were about 12 years of age (range = 11-15).
  - Assessed youth were White (59%),
     Hispanic/Latinx (6%), Multi-racial
     (25%), Native American (6%), African
     American (3%), Asian (0).

The number of youth is in parentheses for each percent.

# Risk Profile of JCP Youth from Initial Assessments (n = 33)

- On average, youth had:
  - 4 of the 6 risk domains
  - 7 of the 24 scored risk indicators
  - ♦ 4 of the 6 protective indicators <u>lacking</u>
  - ♦ A risk score of 11 (out of 30)
  - 2 of the 5 mental health indicators
- Proportion of youth with at least 1 risk indicator (or lacking a protective factor) in:

School domain: 94% (31)

• Peer Domain: 97% (32)

Behavior Domain: 85% (28)

Family Domain: 94% (31)

Substance Use Domain: 9% (3)

Attitudes & Values Domain: 27% (9)

Table B. Risk Level of JCP-Served Youth

Risk Level	Percent (Number) of Youth at Risk Level
Low Risk (0-5 risk indicators present and/or protective indicators lacking)	15% (5)
Medium Risk (6-13 risk indicators present and/or protective indicators lacking)	67% (22)
High Risk (14 or more risk indicators present and/or protective indicators lacking)	18% (6)
TOTAL (youth with an initial assessment)	33

#### Please note:

- Percents may not add to 100 due to rounding.
- For pages 5 & 6: analyses that are conducted on fewer than 30 youth can be unreliable as any individual youth's information has a greater impact on the group results [for example, in a group of 5 youth, each youth impacts 20% of the results]. Interpret results on small numbers of youth with great caution; it is advisable not to draw firm conclusions in these situations but to use the data as descriptive, for informational purposes only.

Table C. Frequency of Risk, Protective, and Mental Health Indicators

Risk Indicator	Percent* of Youth With the Indicator on the Initial Assessment (n = 33)
SCHOOL ISSUES	
Academic failure (R2.2)	91% (30)
Chronic truancy (R2.3)	45% (15)
• School dropout (R2.4)	0% (0)
PEER ISSUES	
<ul> <li>Friends engage in unlawful or serious acting out behavior (R3.2)</li> </ul>	48% (16)
<ul> <li>Has friends who have been suspended, expelled, or dropped out of school (R3.3)</li> </ul>	76% (25)
BEHAVIOR ISSUES	
<ul> <li>Chronic aggressive, disruptive behavior at school before age 13 (R4.1)</li> </ul>	36% (12)
<ul> <li>Aggressive, disruptive behavior at school during past month (C4.2)</li> </ul>	30% (10)
• Three or more referrals for a criminal offense (R4.3)	0% (0)
Chronic runaway history (R4.6)	9% (3)
Recent runaway (C4.7)	6% (2)
<ul> <li>In past month, youth's behavior has hurt others or put them in danger (R4.9)</li> </ul>	0% (0)
• Behavior hurts youth or puts them in danger (R4.10)	33% (11)
<ul> <li>A pattern of impulsivity combined with aggressive behavior towards others (R4.12)</li> </ul>	45% (15)
Harms or injures animals (R4.13)	0% (0)
Preoccupation with or use of weapons (R4.14)	3% (1)
FAMILY ISSUES	
Poor family supervision and control (R5.2)	55% (18)
Serious family conflicts (R5.3)	70% (23)
<ul> <li>History of reported child abuse/neglect or domestic violence (R5.4)</li> </ul>	33% (11)
Criminal family members (R5.6)	36% (12)

^{*}Note: Percents are based on youth with a yes or no response on the indicator. Reported on Initial Assessment of all assessed youth. The code in the parentheses in the left column is the numbering of the item on the assessment.

Table C. Frequency of Risk, Protective, and Mental Health Indicators (Cont.)

Risk Indicator	Percent with the Indicator on the Initial Assessment (n = 33)
SUBSTANCE USE ISSUES	
• Substance use beyond experimental use (R6.1)	6% (2)
<ul> <li>Current substance use is causing a problem in youth's life (R6.2)</li> </ul>	6% (2)
• Substance use began at age 13 or younger (R6.3)	9% (3)
<ul> <li>Has been high or drunk at school any time in the past (R6.4)</li> </ul>	0% (0)
ATTITUDES, VALUES, & BELIEFS	
<ul> <li>Anti-social thinking, attitudes, values, beliefs (R7.1)</li> </ul>	27% (9)
Protective Indicator	Percent with the Indicator on the Initial Assessment
• Significant school attachment/commitment (PF2.1)	88% (29)
• Friends disapprove of unlawful behavior (PF3.1)	58% (19)
Has friends who are academic achievers (PF3.4)	21% (7)
• There is an adult in youth's life (other than parent) they can talk to (PF3.6)	58% (19)
<ul> <li>Involved in constructive extra-curricular activities (PF4.5)</li> </ul>	73% (24)
<ul> <li>Communicates effectively with family members (PF5.1)</li> </ul>	82% (27)
Mental Health Indicator	Percent with the Indicator on the Initial Assessment
Actively suicidal or prior suicide attempts (8.1)	6% (2)
Depressed or withdrawn (8.2)	61% (20)
Difficulty sleeping or eating problems (8.3)	36% (12)
Hallucinating, delusional, or out of touch with reality (while not on drugs) (8.4)	3% (1)
Social isolation: Youth is on the fringe of their peer group with few or no close friends (8.5)	52% (17)

Table D. Changes in Risk Indicators after JCP Program Involvement

	Column A	Column B	Column C
Risk Indicator	Number of youth with indicator reported on the Initial Assessment	Of Column A, number of youth with indicator reported on the Reassessment	Percent change (n = 30)
SCHOOL ISSUES			
Academic failure (R2.2)	28	26	7% decrease
Chronic truancy (R2.3)	13	9	30% decrease
School dropout (R2.4)	0	-	
PEER ISSUES			
Friends engage in unlawful behavior (R3.2)	16	12	25% decrease
Friends suspended or expelled (R3.3)	22	21	4% decrease
BEHAVIOR ISSUES			
Aggressive behavior at school past month (C4.2)	10	0	100% decrease
Recent runaway (C4.7)	2	2	0% decrease
Behavior harms others past month (R4.9)	0	-	
FAMILY ISSUES			
Poor family supervision (R5.2)	16	11	31% decrease
Serious family conflicts (R5.3)	21	15	28% decrease
Criminal family members (R5.6)	10	7	30% decrease
SUBSTANCE USE ISSUES			
Substance use beyond experimental (R6.1)	2	2	0% decrease
Current substance use is problematic (R6.2)	2	2	0% decrease
ATTITUDES, VALUES, & BELIEFS			
Anti-social thinking, attitudes, values and beliefs (R7.1)	8	4	50% decrease

Table E. Changes in Protective Indicators after JCP Program Involvement

	Column A	Column B	Column C
Protective Indicator	Number of youth WITHOUT protective indicator reported on the Initial Assessment	Of Column A, number of youth WITH protective indicator reported on the Reassessment	Percent change (n = 30)
Significant school attachment/commitment (PF2.1)	27	13	49% increase
Friends disapprove of unlawful behavior (PF3.1)	17	6	36% increase
Has friends who are academic achievers (PF3.4)	7	4	58% increase
There is an adult in the youth's life (other than a parent) they can talk to (PF3.6)	18	12	67% increase
Involved in constructive extra- curricular activities (PF4.5)	22	8	37% increase
Communicates effectively with family members (PF5.1)	24	6	25% increase

#### Table F. Juvenile Crime

#### **Criminal Referral Findings**

- Of the 31 youth with no criminal referrals in the 12 months prior to their JCP assessment, 90% did not have a subsequent criminal referral in the 12 months after starting JCP services.
- Of the 30 youth with matched assessments who had no criminal referrals in the 12 months before starting JCP services, 67% showed improvement in their JCP score (decreased risk indicators and/or increased protective indicators).

#### Table G. Summary of Findings

#### **Evaluation Findings**

- Youth with JCP Initial Assessments tended to most frequently have the following risk issues identified:
  - o Academic failure (R2.2) 91%
  - Has friends who have been suspended, expelled, or dropped out of school (R3.3) 76%
  - o Serious family conflicts (R5.3) 70%
- Youth with JCP Initial Assessments tended to most frequently have the following protective indicators identified:
  - o Significant school attachment/commitment (PF2.1) 88%
  - o Communicates effectively with family members (PF5.1) 82%
- Youth with JCP Initial Assessments tended to most frequently have the following mental health indicator identified:
  - o Depressed or withdrawn (8.2) 61%
- Youth with matched assessments who received JCP program services most frequently saw decreases in the following risk indicators:
  - Aggressive behavior at school past month (C4.2) 100%
  - o Anti-social thinking, attitudes, values 50%
- Youth with matched assessments who received JCP program services most frequently saw increases in the following protective indicators:
  - There is an adult in the youth's life (other than a parent) they can talk to (PF3.6) 67%
  - o Has friends who are academic achievers (PF3.4) 58%
- The percent of youth without a referral in the 12 months after starting JCP services is 90%.

#### **Description of JCP Service**

#### **Wasco County**

Wasco County contracts with Comprehensive Family Services to provide services to youth and families through the What's Strong with You program. The program is focused on The Dalles Middle School students who are referred by school counselors based on their classroom behavior, alcohol or marijuana use, chronic absenteeism, or concerns about bullying or being bullied. Low-risk youth participate in groups and medium- and high-risk youth receive one-on-one case management. Students move through the program and eventually become part of the Teen Leadership team.



Special thanks to participating Tribes and Oregon Youth Authority's Juvenile Justice Information System (JJIS) for providing the data for this report. Data describing the demographic and initial risk profile of youth are based on youth with data from the JCP Assessment version 2006.1 updated in 2010. Data describing changes in risk and protective indicators include all JCP youth with both an initial assessment and reassessment, who were served during the 2019–21 biennium, even if the initial assessment occurred prior to the start of the biennium.



# **AGENDA ITEM**

## **Executive Session**

PURSUANT TO ORS 192.660 (E) REAL PROPERTY TRANSACTIONS

RETURN TO AGENDA

#### Emergency Water Acquisition and Delivery Plan: SOAK*2023

SOAK is a unique gathering modeled after the Burning Man Project's 10 principles. Adherence to these principles allows us to operate the event in a way that is unlike any other large outdoor gathering. Participants are required to come to our event completely self-sufficient and prepared to camp for the entire length of the gathering – including bringing enough water needed per person for the duration of the event. Below is the amount of water that will be on-site during the event:

- Participants bring 2 gallons of water per person per day, minimum. With 2,000 expected participants that is a total of 4,000 gallons.
- Bishops Sanitation is providing a 250-gallon water tank for use by event volunteers, which can also be used in the event of an emergency.

Thus, there will be approximately 4,250 gallons of water on-site (or more), with the potential to have an additional 250 gallons of water delivered periodically. To satisfy the requirement to have at least 10,000 gallons of water available, SOAK has engaged Tygh Valley Water to provide over 200,000 gallons of stored water approximately 1 mile from the event site at the Tygh Valley Community Center. The Oregon Health Authority, Public Health Division (the "Division") has requested that Applicant provide an additional plan to describe how the water will be obtained from storage in the unlikely event that it will be needed for an emergency.

In the event of an emergency, participants can receive potable water from two sources: the Tygh Valley Community Center water, as described above, and water from the domestic well on the property. The closest water source is the domestic well located on the event property, which provides water to the residence on the property. Applicant has obtained permission from the land owners to use this on-site domestic well, which can provide water for participants to fill their personal water bottles as needed. If the Division approves the use of this well for emergency purposes, Applicant would agree to have it tested in conformance with OAR 333-039-0015(2) prior to the event. In a scenario where event participants needed to shelter in place, this well would easily fulfill the requirement of providing sufficient potable water.

The other source, the Tygh Valley Community Center, can provide water for larger containers through the coordination of event resources (such as trucks, UTV's, volunteers, etc) by event leadership. Additionally, because this source is within a mile of the event site, participants can easily procure water independently (and would not need to depend upon event leadership and its resources to procure water). Because participants bring water containers to provide personal water for the duration of the event, participants can leave the event site to fill up these containers and return to the site. In conclusion, we are confident that the event would have enough drinking water to keep participants safe in the event of an emergency.



## WRITTEN CONSENT FOR AMPLIFIED MUSIC WASCO COUNTY OUTDOOR MASS GATHERING ORDINANCE SECTION 2.70

Den Marcun, hereby give written consent for the sound amplification plan proposed for SOAK*2023.

Don Marcin Name: 8277/ Juli Daveson Road



# WRITTEN CONSENT FOR AMPLIFIED MUSIC WASCO COUNTY OUTDOOR MASS GATHERING ORDINANCE SECTION 2.70

1, David Gelzer	, hereby give written consent for the sound amplification
plan proposed for SOAK*2023.	
Ecclesia of Sinai	
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Address: 79709 Durn l	fulley to
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#### WRITTEN CONSENT FOR AMPLIFIED MUSIC WASCO COUNTY OUTDOOR MASS GATHERING ORDINANCE SECTION 2.70

I, Lyle E. Hensley hereby give written consent for the sound amplification plan proposed for SOAK*2023.

Name:

Hssistant Field Manager, Deschutes Field Office, BLM

Address:



Ecclesia of Sinai 79709 Dufer Valley Rd. Dufur, OR 97021

RE: Notice of Amplified Sound per Wasco County Outdoor Mass Gathering Ordinance

Section 2.70.A

#### Dear Property Owner:

Wasco County passed an Outdoor Mass Gathering Ordinance on September 21, 2022, which contains a new requirement for the use of amplified sound at an Outdoor Mass Gathering. Our organization has applied for an Outdoor Mass Gathering permit for our annual gathering, SOAK*2023. Because your property is within 1,000 feet of the sound amplification equipment at our event, the county has requested that we obtain your written consent regarding the amplified sound.

Our general plan with regards to amplified music is as follows:

Address: Justesen Ranch, 89720 Davidson Grade Rd., Tygh Valley, OR 97063

Date: May 25th - May 29th, 2023

Time: Amplified music will play within 1,000 feet of your property from

approximately 5pm on May 25th to 6am on May 29th.

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Kristin Stankiewicz, Co-President Precipitation Northwest: 541-729-5249 Ryan Krellwitz, Producer for SOAK*2023: 503-451-0897

Sincerely,

**Precipitation Northwest** 

/s/ Kristin Stankiewicz, Co-President

Enclosed:

Consent form Self-addressed, stamped envelope



United States of America 3050 NE 3rd St. Prineville, OR 97754

RE: Notice of Amplified Sound per Wasco County Outdoor Mass Gathering Ordinance

Section 2.70.A

#### Dear Property Owner:

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Dan Marcum 82771 Davidson Grade Road Tygh Valley, OR 97063

RE: Notice of Amplified Sound per Wasco County Outdoor Mass Gathering Ordinance

Section 2.70.A

Dear Mr. Marcum:

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Colleen Ward P.O. Box 96 Dufur, OR 97021

RE: Notice of Amplified Sound per Wasco County Outdoor Mass Gathering Ordinance

Section 2.70.A

Dear Ms. Ward:

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Tygh Valley 50, LLC 3914 SW Marins Ln Portland, OR 97239

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William P. and Geraldine Davis P.O. Box 1670 Clackamas, OR 97015

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Mark B. Wagner 10151 SW Lancaster Road Portland, OR 97219

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Enclosed:

Consent form Self-addressed, stamped envelope Sound Map

U.S. Postal Service™

U.S. Postal Service™ CERTIFIED MAIL® RECEIPT Domestic Mail Only 2136 For delivery information, visit our website at www.usps.com® 0540 0146 Certified Mail Fee \$4.15 | Extra Services & Fees (check box, add fee & popper (ate) |
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Postage	\$ 0.00	
Postage	\$ 0. 02 0000 Postmark APR 28 2023 0410 \$0.63 04/28/2023 \$ Total Postage and Fees 78 7022 Mark Street and Apt. No., or PO Box No.	

City, State 219-4

PS Form 3800, April 2015 PSN 7530-02-000-9047 See Reverse for Instructions

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

**Summary** 

**ID**: 0000000009

### **Cover Sheet**

Completed - Mar 28 2023

### **Cover Sheet**

### County

Wasco

### Local Public Safety Coordinating Council (LPSCC) Chair Contact

Name:	Lane Magill
Preferred Title (e.g. Sheriff, Judge)	Sheriff
Email:	lanem@co.wasco.or.us
Phone:	541-506-2592

# Primary Applicant Contact

Name:	Fritz Bachman
Organization:	Wasco County Community Corrections
Title:	Community Corrections Director
Street Address:	421 East 7th St
City:	The Dalles
Zip Code:	97058
E-mail:	fritz.j.bachman@cc.doc.state.or.us
Phone:	541-506-2570

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

**Summary** 

ID: 0000000009

#### **Consultation of Data Dashboards**

Completed - Mar 31 2023

### **Consultation of Data Dashboards**

Consult the Prison Use Dashboard

If your county has seen an increase in prison usage over the past 12 months or if your prison usage is above your historic baseline, please identify local factors that may be contributing to the rise in prison usage.

According to CJC's chart of one year rolling sum of prison length of stay over time, Wasco County has been below baseline for property and drug crimes since November 2018. Our baseline for these is 254 prison months. We hit a low of 60 prison months in July of 2021. We have climbed since then, still below baseline with the most recent data for January 2023 at 228 prison months. This is lower than our previous high of 240 in July 2020 (again below baseline).

Since we have seen an increase in the past 12 months, we can take a closer look at the crime types affecting this. Isolating just drug crimes, prison months used have fallen steeply since November 2020 (at 127 prison months) and has remained fairly flat since the beginning of 2022, sitting at only 20 prison months currently. What has caused the increase in our JRI crime over the past 12 months is property crime, climbing from 66 to 210 prison months, more than triple the number.

#### Consult the Recidivism Dashboard

If your county has seen an increase in recidivism (incarceration) during the last year of available data or if recidivism has risen since 2013, please identify local factors that may be contributing to the rise in recidivism.

Using the recidivism dashboard, One Year Recidivism rates in Wasco County have fallen steeply since 2019. This includes all crime types. Although the cohort for conviction and prison sentencing is very small (6 individuals) the most recent one-year recidivism data (wrapping up 1st quarter of 2021) are both zero.

Wasco County's numbers have typically remained low in this measurement. Since 2013, our peak highs in incarceration recidivism have ranged from 5.6% to 10%, but often remain at zero. We have been at zero since the 2nd half of 2018, with cohorts as large as 14 people.

A majority of the JRI funding goes toward transitional services. We have collected local arrest recidivism data on every individual who entered the Bridges To Change stabilization house. All program participants' graduation rates, arrest histories, and post-intake arrests have been tracked over a span of 18 years. The following graph shows the continued success of this program, which mirrors equivalent data collected semi-annually over the past 6 years: <a href="https://drive.google.com/file/d/1mVVJMHoYLzLScTIghaEhE8">https://drive.google.com/file/d/1mVVJMHoYLzLScTIghaEhE8</a> wuYwCKGED

This graph tracks the number of arrests experienced by participants of the Bridges To Change housing program, month by month over the course of 18 years from 2005 through the end of 2022. This includes not only program graduates but also individuals who had been terminated or dropped out. All arrests are pivoted in time around the date at which they entered this program, the earliest residents beginning over 7 years ago. This data shows a strong decrease in arrests upon entry into the program, followed by some arrest activity but at a solid reduction in overall numbers. This reduction cannot be pinned wholly on system response changes for COVID as the same data was tracked for 3 years prior to COVID (housing having opened in 2017) and the number of arrests reduced correspondingly through these years as well. This graph strongly indicates the continued positive impact that this supervised housing program has provide to our community due to the support of our Justice Reinvestment funding.

We shall continue tracking monthly graduation and arrest numbers on all program participants into the future, with the expectation that outcomes will remain positive.

#### Consult the Racial Disparity Tool (Sentencing).

How does your entire Justice Reinvestment Grant Program contribute to the reduction of racial disparities (see dashboard), or disparities affecting other historically underserved communities?

Just prior to Wasco County's implementation of JRI funds, we hit peak highs of racial disparity as measured by the CJC disparity tool for Native people (13 supervision intakes in 2016) and Hispanic people (12 supervision intakes in 2017). The tool indicates that during these peaks, 3 fewer Native men and 3 fewer Hispanic people were diverted from supervision than their average White counterparts if diversion rates were at parity with the majority race. Both these areas have dropped since then. While our numbers are small and show some volatility, in 2022 there was 1 Native supervision intake and 5 Hispanic supervision intakes. This makes Native intakes at equal parity and Hispanic intakes under parity compared to Whites.

While we can't say for sure to what extent the JRI programs contribute, these numbers did go down after 2017. All races are served by the programs and JRI-funded program staff represent minority communities. The Bridges To Change program is well versed in social equity and anti-racism, and prioritizes connections with underserved communities. This is described explicitly on their website: <a href="https://bridgestochange.com/equity/">https://bridgestochange.com/equity/</a>

"Bridges To Change recognizes and fosters cultural diversity and respect through our organization and the communities we serve. Our vision is that Bridges to Change will be sought out as an organization that truly fosters an atmosphere of cultural equity and that we make every effort to acknowledge, understand and embrace cultural differences. We strive for everyone to be represented, feel safe and trust that this would be a place with less barriers to achieving success..."

Additionally, the Executive Director of Bridges To Change, Monta Knudson, hosts a podcast focused on diversity, equity and inclusion, called Change Talk: <a href="https://bridgestochange.com/change-talk-the-podcast/">https://bridgestochange.com/change-talk-the-podcast/</a>

Bridges To Change has also issued a clear anti-racist statement on their website: <a href="https://bridgestochange.com/anti-racist-statement/">https://bridgestochange.com/anti-racist-statement/</a>

Victor Veloz the Peer Mentor Manager for Bridges To Change for Wasco County. He grew up living in Hispanic gang culture in California. He has 6-1/2 years of experience serving minority populations, primarily our local Native population as well as working with blind and developmentally disadvantaged people. He is a longtime member of the Gorge Grown Food Coalition's Diversity-Equity-Inclusion subcommittee, making efforts to connect minority populations with food insecurity in The Dalles.

For the Hispanic community, Victor states that the highest need is quality bilingual communication to properly

explain rules and expectations. With this in place, many Hispanic individuals have strong family support and an ethical understanding for program engagement. Wasco County employs bilingual Hispanic staff at the DA's office, Community Corrections, Youth Services, and at the NORCOR jail.

Comparatively, connecting with Native communities poses different challenges. Victor summarized the following challenges for us: mistrust of authority, invasive feelings during home visits or any site contact, a strong sense of tradition and heritage that is less adaptive to outside changes, and lifestyles adapted to a lack of infrastructure, transportation, and financial security. Things that Victor felt helped connect with these communities include taking more time to develop familiarity and trust, not rushing contacts, not making presumptions about what is helpful, instead asking "How can we better serve you?" and not focusing or being overly distracted by negative living circumstances when compared to familiar neighborhood environments.

Bridges to Change values its alumni and the entirety of its local staff have previously received services, employing passionate staff with strong community connections that establish community inroads, including the Native and Hispanic communities.

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

Summary

ID: 0000000009

### **Proposed Grant Program One**

Completed - Mar 31 2023

## **Proposed Grant Program One**

Program Name

NORCOR Recidivism Reduction

Was this program a part of the 21-23 Justice Reinvestment funded programs?

Yes

What type of program is this?

Mental Health Treatment

Briefly describe the proposed program and its purpose.

Three lines or less.

The goals of this program remain the same: to engage with as many qualifying AICs as possible while they are in custody, provide them with programming, and establish reentry plans prior to release. We expect to continue seeing outcomes of reduction in recidivism for AICs to NORCOR.

Which of the goals of the Justice Reinvestment Grant Program does this program meet?

(select all that apply)

#### **Responses Selected:**

Reduce prison usage while protecting public safety and holding individuals accountable

Reduce recidivism while protecting public safety and holding individuals accountable

### If it reduces prison usage, briefly describe how below.

NORCOR's Recidivism Reduction Program is aligned with the goals of Justice Reinvestment by holding AICs accountable through their engagement in programming and planning for community re-entry. In many cases, components of a AIC's presumptive prison sentence have been negotiated downward with requirements to participate in NORCOR programming. NORCOR program staff facilitate regular multidisciplinary meetings with law enforcement and community partners to make plans for release, treatment, and supervision.

# If it reduces recidivism, briefly describe how below.

Data collected on the outcomes of past program cohorts over the years have shown a consistent reduction in jail recidivism as compared to control groups since the program's inception. Ultimately, this has certainly contributed to a reduction in Wasco County's prison use which is a goal of Justice Reinvestment as well.

### Target Population

What target population(s) is this program designed to serve? Make sure to include any underserved populations as defined in HB 3064 (2019) (racial and ethnic minorities; women; lesbian, gay, bisexual, transgender, queer and other minority gender identity communities; and other historically underserved communities).

# **Gender Identity**

Responses	Selected:
-----------	-----------

Men
Women
Non-binary

#### Race/Ethnicity

If it is a general eligibility program, select "all." (select all that apply)

### **Responses Selected:**

Αll

**Other Historically Underserved Communities** 

(select all that apply)

### **Responses Selected:**

LGBTQIA+

Risk Level

(select all that apply)

#### **Responses Selected:**

High

Medium

Which crime types does this program serve?

(select all that apply)

#### **Responses Selected:**

Driving Offenses (generally ORS chapters 811, 813)

Property Offenses (generally ORS chapters 164, 165)

Drug Offenses (generally ORS chapters 471, 475)

Which, if any, assessments does this program use?

(select all that apply)

#### **Responses Selected:**

Other

# Please specify below:

LSI/SV

Briefly describe how the above assessments are used in your program.

Example: "The PSC is used as an initial triaging tool to determine whether or not a candidate for our downward departure program will receive a more detailed assessment (WRNA or LS/CMI) later."

NORCOR uses an internal classification process including the LSIR-SV to provide an initial risk/needs screening to ensure that treatment programs are focused on the appropriate medium/high risk offender population. Program curriculum was selected to be evidence-based and to have the highest probability of affecting change. Program components include modeling, reinforcement, role-playing, skill-building, cognitive restructuring, and practicing the new low risk alternative behaviors.

Responsivity Evaluation in the last 10 years?
Yes
If yes, when was the most recent review conducted?
2017

Has this program received a Corrections Program Checklist or the George Mason University Risk-Need-

# If yes, briefly describe the outcome of the most recent review and any steps taken to address the findings of the assessment.

This program received a CPC when it was fairly new, in 2017, and requests have been made to perform an updated CPC. At the time, the program received an overall score of 43% on the CPC. This falls into the Low Adherence to EBP category. The Overall Capacity area score designed to measure whether the program has the capability to deliver evidence based interventions and services for the participants was 81%, which falls into the High Adherence to EBP category. Within the area of capacity, the Program Leadership and Development and Domain score was 57% (High Adherence to EBP), the Staff Characteristics score was 100% (Very High Adherence to EBP), and the Quality Assurance score was 33% (Low Adherence to EBP). The Overall Content area score, which focuses on the substantive domains of assessment and treatment, was 21%, which falls into the Low Adherence to EBP category. The Assessment Domain score was 25% (Low Adherence to EBP) and the Treatment Domain score was 25% (Low Adherence to EBP). It should be noted that the program exceeded the average score in the Capacity area.

While recommendations were made in each of the five CPC domains, most of the areas in need of improvement related to the domains of Assessment and Treatment characteristics. These recommendations assisted the program in making changes to increase program effectiveness at the time. The Oregon Department of Corrections offered to be available to work with the program to assist with further action planning and to provide technical assistance as needed.

The CPC evaluators noted that the program staff is open and willing to take steps toward increasing the use of evidence-based practices within the program. The motivation of program staff has helped this program implement changes necessary to increase scores for a future CPC when this can be done, which has been requested.

#### Does this program provide culturally responsive services as defined in SB 1510 (2022)?

("Culturally responsive service" means a service that is respectful of, and relevant to, the beliefs, practices, cultures and linguistic needs of diverse consumer or client populations and communities whose members identify as having particular cultural or linguistic affiliations by virtue of their place of birth, ancestry or ethnic origin, religion, preferred language or language spoken at home. A culturally responsive service has the capacity to respond to the issues of diverse communities and require knowledge and capacity at systemic, organizational, professional and individual levels of intervention.)

Yes

# If yes, briefly describe below.

It is understood that no matter what evidence-based curriculum or model is used, responsivity in a target population must be attained. This means that throughout every phase or step in a program there must be rapport with the individuals involved and a meaningful context to the program in their lives. This includes a cultural context which may be identified in various ways. NORCOR's intake paperwork includes questions that solicit information regarding culture and identity. Using this, NORCOR program staff are highly considerate to an AIC's needs and what elicits the best responsivity during their time served, program engagement and ultimate rehabilitation goals.

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

Summary

ID: 0000000009

#### **Proposed Grant Program Two**

Completed - Mar 31 2023

If you have an additional proposed grant program, please complete all fields of this task. A completed task will show a green checkmark on the left hand side of the screen.

# **Proposed Grant Program Two**

Program Name

Transitional Services

Was this program a part of the 21-23 Justice Reinvestment funded programs?

Yes

What type of program is this?

Housing

Briefly describe the proposed program and its purpose.

Three lines or less.

Our Transitional Services include both housing and peer mentors for men, women, and women with children. This program has been running smoothly since it began in 2017 (due to JRI funding) and continues meeting its goals of reducing recidivism, rehabilitating individuals toward independent living, and increasing community safety.

Which of the goals of the Justice Reinvestment Grant Program does this program meet?

(select all that apply)

#### **Responses Selected:**

Reduce prison usage while protecting public safety and holding individuals accountable

Reduce recidivism while protecting public safety and holding individuals accountable

# If it reduces prison usage, briefly describe how below.

Our transitional housing is used by the court to support an increased number of reasonable prison-diversion sentences. This includes our specialty courts and downward departure program. Because this housing is available, people are given second chances knowing that their address is structured with staffing and a program which are connected well with supervision.

### If it reduces recidivism, briefly describe how below.

We have collected local arrest recidivism data on every individual who entered the Bridges To Change stabilization house. All program participants' graduation rates, arrest histories, and post-intake arrests have been tracked over a span of 18 years. The following graph shows the continued success of this program, which mirrors equivalent data collected semi-annually over the past 6 years:

https://drive.google.com/file/d/1mVVJMHoYLzLScTIghaEhE8_wuYwCKGED

This graph tracks the number of arrests experienced by participants of the Bridges To Change housing program, month by month over the course of 18 years from 2005 through the end of 2022. This includes not only program graduates but also individuals who had been terminated or dropped out. All arrests are pivoted in time around the date at which they entered this program, the earliest residents beginning over 7 years ago. This data shows a strong decrease in arrests upon entry into the program, followed by some arrest activity but at a solid reduction in overall numbers. This reduction cannot be pinned wholly on system response changes for COVID as the same data was tracked for 3 years prior to COVID (housing having opened in 2017) and the number of arrests reduced correspondingly through these years as well. This graph strongly indicates the continued positive impact that this supervised housing program has provide to our community due to the support of our Justice Reinvestment funding.

#### **Target Population**

What target population(s) is this program designed to serve? Make sure to include any underserved populations as defined in HB 3064 (2019) (racial and ethnic minorities; women; lesbian, gay, bisexual, transgender, queer and other minority gender identity communities; and other historically underserved communities).

# **Gender Identity**

(select all that apply)

#### **Responses Selected:**

Men	
Women	
Non-binary	

#### Race/Ethnicity

If it is a general eligibility program, select "all." (select all that apply)

### **Responses Selected:**

Αll

**Other Historically Underserved Communities** 

(select all that apply)

#### **Responses Selected:**

LGBTQIA+

Risk Level

(select all that apply)

#### **Responses Selected:**

High

Medium

Which crime types does this program serve?

(select all that apply)

#### **Responses Selected:**

Driving Offenses (generally ORS chapters 811, 813)

Property Offenses (generally ORS chapters 164, 165)

Drug Offenses (generally ORS chapters 471, 475)

There are exceptions to the crime type(s) selected above

# Please indicate the exceptions below.

No convictions resulting in sex offender registration. No arson convictions. Violent person crimes must be reviewed.
Which, if any, assessments does this program use?
(select all that apply)
Responses Selected:
PSC
LS/CMI
WRNA
Briefly describe how the above assessments are used in your program.
Example: "The PSC is used as an initial triaging tool to determine whether or not a candidate for our downward departure program will receive a more detailed assessment (WRNA or LS/CMI) later."
Community Corrections evaluates all clients for their housing needs: upon intake (using PSC at this time) and when address changes occur throughout their supervision. We use the validated risk assessment tools LS/CMI or WRNA within the first 30 days of supervision and updated annually, with target candidate scores being medium to high risk, and housing concerns identified as a primary need based on scores for Antisocial Companions and/or Family/Marital Dysfunction.
Candidates often score medium or high in other criminogenic factors as well. The Transitional Services program is
designed to target and improve dynamic risk factors through the three phases of the program. These dynamic risk
factors include: Education/Employment, Leisure/Recreation, Alcohol/Drugs, and Pro-criminal Attitude/Orientation.
Has this program received a Corrections Program Checklist or the George Mason University Risk-Need-Responsivity Evaluation in the last 10 years?
No

Does this program provide culturally responsive services as defined in SB 1510 (2022)?

("Culturally responsive service" means a service that is respectful of, and relevant to, the beliefs, practices, cultures and linguistic needs of diverse consumer or client populations and communities whose members identify as having particular cultural or linguistic affiliations by virtue of their place of birth, ancestry or ethnic origin, religion, preferred language or language spoken at home. A culturally responsive service has the capacity to respond to the issues of diverse communities and require knowledge and capacity at systemic, organizational, professional and individual levels of intervention.)

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# If yes, briefly describe below.

Bridges To Change is strongly focused on cultural responsivity and equitable access. Local program staff is all trained on this, work toward social equity and anti-racism, and prioritize connections with underserved communities. This is described explicitly on their website: <a href="https://bridgestochange.com/equity/">https://bridgestochange.com/equity/</a>

"Bridges To Change recognizes and fosters cultural diversity and respect through our organization and the communities we serve. Our vision is that Bridges to Change will be sought out as an organization that truly fosters an atmosphere of cultural equity and that we make every effort to acknowledge, understand and embrace cultural differences. We strive for everyone to be represented, feel safe and trust that this would be a place with less barriers to achieving success..."

Additionally, the Executive Director of Bridges To Change, Monta Knudson, hosts a podcast focused on diversity, equity and inclusion, called Change Talk: <a href="https://bridgestochange.com/change-talk-the-podcast/">https://bridgestochange.com/change-talk-the-podcast/</a>

Bridges To Change has also issued a clear anti-racist statement on their website: <a href="https://bridgestochange.com/anti-racist-statement/">https://bridgestochange.com/anti-racist-statement/</a>

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

Summary

ID: 0000000009

### **Proposed Grant Program Three**

Completed - Apr 25 2023

If you have an additional proposed grant program, please complete all fields of this task. A completed task will show a green checkmark on the left hand side of the screen.

### **Proposed Grant Program Three**

Program Name
Specialty Court Incentives
Was this program a part of the 21-23 Justice Reinvestment funded programs?
Yes
What type of program is this?
Specialty Court
Briefly describe the proposed program and its purpose.

Three lines or less.

Wasco County has expanded its specialty court programs. Currently there are two: Treatment Court and Mental Health Court, with plans to start up Family Dependency Court again as well. The specialty court program manual states that the goal of these courts is to permanently remove these individuals from the criminal justice system and into a lifetime of recovery.

Which of the goals of the Justice Reinvestment Grant Program does this program meet?

(select all that apply)

#### **Responses Selected:**

Reduce prison usage while protecting public safety and holding individuals accountable

Reduce recidivism while protecting public safety and holding individuals accountable

# If it reduces prison usage, briefly describe how below.

All our specialty courts are used as rehabilitative alternatives to incarceration. They can include individuals on downward departure as well as a provide any qualifying defendant with a court-facilitated case management team, in-lieu of repeated jail use or potentially lengthy prison sentencing. This balances necessary positive behavior expectations with tolerance to failure by applying multidisciplinary, evidence-based support, requiring extra staff time and attention. These intensive programs can take participants a year to complete through several phases.

According to the 7th Judicial District's policies and procedures: "The JD7 Mental Health Court was founded to focus on those individuals who suffer from a serious mental illness and who commit crimes primarily because of their illness. The goal of the Court is to permanently remove these individuals from the criminal justice system and into a lifetime of recovery."

"To that end, our purpose is to reduce criminal activity in the community, inpatient stays, emergency room contacts, and incarceration while increasing a participant's self-reliance, well-being, and re-integration into the community. Finally, the mission of the JD7 Mental Health Court is to provide communication and collaboration between the mental health providers and the criminal justice system within JD7."

# If it reduces recidivism, briefly describe how below.

Past experience with our specialty courts have been positive. Program participants recovery over time, and are arrested less. The Mental Health Court had it's first graduation last month. This was for an individual who had been arrested 11 times locally and experienced homelessness for long periods of time. This person has turned their life around permanently and is now living responsibly and independently. This success story is being replicated in our Treatment Court and, in the past, our Family Dependency Court which has reunified families. After a hiatus, the court now has plans to start up FDC court again.

The Treatment Court Handbook contains as its mission statement: "To provide criminal justice alternatives, to reduce criminal activity, to promote family stability and to reduce community costs." Seven participants have engaged with Treatment Court since it began one year ago.

#### **Target Population**

What target population(s) is this program designed to serve? Make sure to include any underserved populations as defined in HB 3064 (2019) (racial and ethnic minorities; women; lesbian, gay, bisexual, transgender, queer and other minority gender identity communities; and other historically underserved communities).

### **Gender Identity**

(select all that apply)

#### **Responses Selected:**

Men	
Women	
Non-binary	

#### Race/Ethnicity

If it is a general eligibility program, select "all." (select all that apply)

### **Responses Selected:**

Αll

**Other Historically Underserved Communities** 

(select all that apply)

#### **Responses Selected:**

LGBTQIA+

Risk Level

(select all that apply)

#### **Responses Selected:**

High

Medium

Which crime types does this program serve?

(select all that apply)

#### **Responses Selected:**

Driving Offenses (generally ORS chapters 811, 813)

Property Offenses (generally ORS chapters 164, 165)

Drug Offenses (generally ORS chapters 471, 475)

Other (please indicate ORS #)

# Please indicate all ORS numbers below:

ORS 163 and 166	- several crimes	commonly	occurring	with	MH individuals	including	disorderly	conduct,
harassment, and m	enacing.							

Which, if any, assessments does this program use?

(select all that apply)

#### **Responses Selected:**

PSC	
LS/CMI	
WRNA	
Other	

# Please specify below:

ASAM assessments performed by CADCs for SUD, and MH assessments performed by clinical staff.

Briefly describe how the above assessments are used in your program.

Example: "The PSC is used as an initial triaging tool to determine whether or not a candidate for our downward departure program will receive a more detailed assessment (WRNA or LS/CMI) later."

PSC, LS/CMI, and WRNA are performed by Community Corrections to determine risk levels and need/responsivity elements. Clinical assessments such as ASAM and MH screenings/assessments are used to determine the level of treatment services needed and in which categories. These inform the court to the needs of program participants and to determine appropriate candidates and expectations/goals for successful program completion.

Has this	program	received a	Corrections	Program	Checklist	or the	George	Mason	University	Risk-N	1eed-
Respons	sivity Eval	uation in tl	he last 10 ye	ars?							

No

#### Does this program provide culturally responsive services as defined in SB 1510 (2022)?

("Culturally responsive service" means a service that is respectful of, and relevant to, the beliefs, practices, cultures and linguistic needs of diverse consumer or client populations and communities whose members identify as having particular cultural or linguistic affiliations by virtue of their place of birth, ancestry or ethnic origin, religion, preferred language or language spoken at home. A culturally responsive service has the capacity to respond to the issues of diverse communities and require knowledge and capacity at systemic, organizational, professional and individual levels of intervention.)

Yes

### If yes, briefly describe below.

All specialty courts include a multidisciplinary team which includes peer mentors, treatment counselors, outreach coordinators, and other clinical support staff. This staff is trained in DEI and trauma-informed practices. The specialty court program manual establishes methodologies intended to meet the defendant at their level of need, to allow for a long period of engagement time for rehabilitation, and to identify and target the personalized needs of the individual involved. The participant's background and culture are an ongoing aspect to getting to know what works best for their progress, and the individual is consulted for their perspective and feedback throughout the program's phases.

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

**Summary** 

**ID:** 0000000009

### **Eligibility Requirements**

Completed - Mar 28 2023

# **Eligibility Requirements**

Short-Term Transitional Leave

Does the county consider and accept short-term transitional leave candidates as appropriate?

Yes

#### Oregon Health Plan?

Does the county or county partners provide assistance to clients enrolling in the Oregon Health Plan?

Yes

Fritz Bachman - fritz.j.bachman@cc.doc.state.or.us Justice Reinvestment Program 23-25

**Summary** 

**ID**: 0000000009

# **Planning and Implementation**

Completed - Apr 14 2023

# **Planning and Implementation**

#### **Partnerships**

Describe the collaborative partnerships in place that will support the county's performance and progress toward the goals of Justice Reinvestment.

Wasco County's Justice Reinvestment efforts are reinforced through a diversity of partners in the community who interact with the justice system in a variety of ways.

NORCOR CMM: Northern Oregon Regional Correctional Facility Case Management Meeting. Meets once a month. Community corrections, district attorneys, community health partners and mental health staff discuss AICs with behavioral health concerns. Increases collaboration between the jail and community corrections by supporting case management decision making, pre-release planning and by providing AIC management plans upon their release from custody when possible. This group includes participants with lived experience in the criminal justice system and/or addiction.

CJAC: Criminal Justice Advisory Committee. Meets every other month. Connects local judges and court staff, the DA, Sheriff, local OSP Lieutenant, Directors of Community Corrections and Youth Services, Jail Administrator, Oregon Judicial Department, and local Defense Bar. Works to discuss concerns in the criminal justice system, decision making processes and find solutions for achieving justice for offenders and victims. Recent discussions have covered courtroom safety, grant opportunities, work crew sentencing, and increasing swift & certain responses when sanctioning and sentencing.

CGCRC/AC: Columbia Gorge Crisis Resolution Center Advisory Council. This group meets once per month to help implement a regional crisis resolution center and residential treatment facility campus. Funding for the CGCRC has been approved and ColumbiaCare will be running the residential programs. This facility is expected to drastically divert individuals from the hospital and jail. This group includes participants with lived experience in the criminal justice system and/or addiction.

LPSCC: Local Public Safety Coordinating Council. Meets every other month. Coordinates local criminal justice policy among affected criminal justice entities, brings community-wide justice system issues up for discussion, shares ideas and presents data and solutions. Helps direct funding sources to targeted programs and services with a collaborative approach. This group includes participants with lived experience in the criminal justice system and/or addiction.

Wasco County's LPSCC is very active and meets routinely six times a year on the 2nd Tuesday of even months. Attendance is consistently represented by a plurality of key stakeholders who have assisted planning efforts for allocation of grant funds to varying degrees for many years. Discussions surrounding these funds and

opportunities have occurred in a collaborative manner. The Wasco LPSCC and its partners work continually to maintain strong relationships between government, private and public nonprofits, and the community at large.

#### Input of Historically Underserved Communities and Partners

How does the county include the input of historically underserved communities and community partners in the operation and/or periodic review of the programs proposed for Justice Reinvestment funding?

Many of our collaborative partnership groups include members with lived experience which includes criminal justice system involvement and/or addiction recovery. Because many of these public members do not attend meetings in the course of their job but rather are volunteering their time, participation is encouraged via a per-meeting stipend paid through the IMPACTS grant. Groups with volunteer public members receiving stipends include the Wasco County LPSCC and the CGCRC Advisory Council.

This grant proposal and operational reports are reviewed by the LPSCC membership which has members representing underserved communities. This includes local Native and Indigenous communities. LPSCC attendance is strong and consistently represented by a plurality of key stakeholders, including Youth Services, Community Corrections, Oregon Youth Authority, Sheriff's Office, City Police Department, Intertribal Enforcement, District Attorney's Office, Defense Bar, NORCOR, County Commissioners, City Councilors, Mid-Columbia Center For Living, Columbia Gorge CCO PacificSource, Public Health, and our victims' services provider. These community partners inherently serve individuals of higher needs and lesser means in the course of their chartered duties.

Several trusted non-profit organizations are consulted when navigating our service delivery priorities and the budgetary sustainability of JRI programs. The primary JRI program stakeholders include Bridges To Change and WINGS, as well as cognitive programming and treatment providers. All these organizations have worked in the community for many years, accommodate the program recipients well, and are cost effective. LPSCC works continually to maintain strong relationships with all our community partners: government, private and public nonprofit and the community at large.

One example of LPSCC-sponsored community outreach was a large town hall meeting to discuss homelessness. It was an effort to discuss what our community is doing in response to this crisis and to also dispel myths and answer questions. A variety of our LPSCC partner organizations participated in this presentation as well as a representative from the League of Oregon Cities. This town hall resulted in a full turnout, including many who tuned in virtually, was a huge success and largely well-received given the contentious topic.

Program staff funded by JRI include organizations and individuals directly serving underserved communities. Bridges to Change values its alumni, and the majority of its staff have previously received mentor services. Victor Veloz is Peer Mentor Manager for Bridges To Change in The Dalles. He grew up living in Hispanic gang culture in California. He has 4-1/2 years of experience serving minority populations, primarily our local Native population as well as working with blind and developmentally disadvantaged people. He is a longtime member of the Gorge

Grown Food Coalition's Diversity-Equity-Inclusion subcommittee, making efforts to connect minority populations with food insecurity in The Dalles.

In the course of managing JRI-funded programs, Victor and his staff at Bridges To Change are consulted with multiple times a week.

#### Victim Service Providers Selection

How does the County intend to select which victim service providers in the community to award funds? Will the county run a competitive process?

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# If the county will run a competitive process, please briefly describe the process below.

Per the 2021-2023 JRI RFP, section 8.8 on page 12 ...

(https://www.oregon.gov/cjc/CJC%20Document%20Library/21-23_JRI_RFP.pdf)

- ... Victims Services Funding Recipients must:
- Be a community-based nonprofit victim services provider;
- Have a documented history of effectively providing direct services to victims of crime;
- · Have a mission that is primarily focused on providing direct services to victims of crime; and
- Have the capacity and specific training to effectively deliver direct services to victims of crime.

There is a small number of service providers in Wasco County who fit this criteria. Historically our LPSCC has selected the provider based on their track record of service delivery, the number of victims served, the ability to address the cultural and socioeconomic needs of victims, employing a trauma-informed approach, and the organization's active engagement with other community partners including law enforcement. The last time we did this process, LPSCC formed a subcommittee to evaluate our options, ask the same set of questions of each qualified provider, and vote on the provider based on this information.

There were two providers the committee evaluated in 2021.

HAVEN From Domestic & Sexual Violence has been the recipient of the JRI victims funding in past applications. HAVEN's outreach in the community has been consistent, directly serves crime victims, and addresses the needs of both crisis and longer term planning and training efforts. HAVEN has regularly provided reports to the LPSCC on their service delivery and use of JRI funds through the years. They have faced organizational challenges earlier this biennium and are currently seeking new executive leadership.

SafeSpace Children's Advocacy Center of the Gorge is a single point of contact for child abuse victims to reduce further trauma and offer justice through coordinated support services so that the children and their families can begin their healing process. Wasco County utilizes SafeSpaceCAC for crimes involving children.

For the 2023-2025 JRI Grant, Wasco LPSCC is again forming a subcommittee to evaluate the current field of victim services providers to make a decision on this section of the grant. One member of this committee will be the Victim's Advocate in the District Attorney's office. The subcommittee will also discuss what trends, if any, we are seeing in the community, including who and where the victims are and what their needs are. It is possible that this group recommends distributing the victims' services funds to more than one provider, depending on the identified needs of Wasco County.

#### **Evaluation Plan**

Indicate how your LPSCC intends to meet the evaluation portion of your proposal.

Note: the application for the Evaluation Plan will be due in September.

Remit 3% of awarded funds to the CJC's statewide evaluation budget

Do you have a suggested research topic for the CJC to study? (Optional)

The medical costs incurred by justice system individuals. This could include but not be limited to costs related to physical health, behavioral health, medications, and emergency response. This is understandably a complex area of data to collect and evaluate.

#### 2023-25 Competitive Grant

In 2017, House Bill 3078 created a competitive grant to support downward departure prison diversion programs. Funding figures for this grant will be released at a future date once the legislature has appropriated funding. At this stage in the process, we just need to know if you intend to apply for this grant.

Note: The application for the Competitive Grant will be due in September.

Would you like to apply for this optional grant?

Yes



#### **BOARD OF COUNTY COMMISSIONERS**

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Pioneering pathways to prosperity.

Ken Sanchagrin, Executive Director Criminal Justice Commission 885 Summer Street NE Salem, OR 97301-2524

RE: JRI Letter of Support - Board of Wasco County Commissioners

May 3, 2023

Dear Director Sanchagrin,

On April 4th, 2023 the Wasco County Local Public Safety Coordinating Council (LPSCC) reviewed the 2023-2025 Justice Reinvestment Grant proposal. This will include a program for the JRI Competitive Grant continuing the Wasco County Downward Departure program. The LPSCC voted unanimously to recommend support for both the JRI programs and the JRI Competitive Grant, and to request approval by the Board of County Commissioners.

We, the below signing Board of Wasco County Commissioners, support this grant proposal, including the Competitive Grant funding for the Downward Departure Program, as prepared and approved by the Wasco County LPSCC.

Sincerely, Wasco County Board of Commissioners					
Steven D. Kramer, Chair					
Scott C. Hege, Vice-Chair					
Philip L. Brady, County Commissioner					