## ANNUAL FINANCIAL STATEMENTS SEPTEMBER 30, 2021



Certified Public Accountants

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### **Deaton & Company, Chartered**

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Members of American Institute of Certified Public Accountants



### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council City of Soda Springs, Idaho

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Soda Springs, Idaho, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Soda Springs, Idaho, as of September 30, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Soda Spring's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated April 29, 2022, on our consideration of the City of Soda Springs, Idaho's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Soda Springs, Idaho's internal control over financial reporting and compliance.

Deaton & Company

Pocatello, Idaho April 29, 2022

The following is a discussion and analysis of the City of Soda Springs financial performance for the fiscal year ended September 30, 2021. This section is a summary of the City's financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year. This section is only an introduction and should be read in conjunction with the City's financial statements, which immediately follow this section.

A government is charged with a specific range of functions, and to accomplish these functions, monies must be acquired and expended. The City derives income from a variety of sources. Property taxes, road use or fuel taxes, fines and fees, donations, some interest income, and permits and licenses are a few income sources that go in to a general fund. There are enterprise funds such as our water fund, power fund, sewer fund, garbage fund, and some interest income that are restricted to paying only costs incurred in those areas. The monies in these funds are accounted for separately to ensure that the money is used only for the purpose for which it was collected. The City also has fixed assets such as water and sewer plants, equipment, buildings and office equipment. These fixed assets are also accounted for during the audit.

### FINANCIAL HIGHLIGHTS

### **Government-Wide Highlights:**

Net Position — Governmental assets of the City exceeded its liabilities at the close of fiscal year 2021 by \$6,143,462. Of this amount \$3,935,569 (64%) represented the net investment in capital assets with only \$10,725 being restricted and \$2,197,168 considered "unrestricted" and may be used to meet the City's ongoing obligations to citizens and creditors. The assets of the City's business-type activities also exceeded its liabilities by \$17,044,313. Of this amount, \$12,367,557 (73%) represented the net investment in capital assets.

Changes in Net Position – The City's total net position increased by \$1,234,466 in fiscal year 2021. Net position of governmental activities increased by \$371,381 and the business-type activities increased by \$863,085.

### **Fund Highlights:**

Governmental Funds – Fund Balances – As of the close of fiscal year 2021, the City's governmental funds reported a combined ending fund balance of \$2,587,949 which is an increase of \$362,191 from the prior year. Of the total fund balance reported, \$1,783,388 represents the "unassigned fund balances", available for use in the fiscal year 2022 budget.

Proprietary Funds – Fund Balances – As of the close of the fiscal year, the City's proprietary funds reported a combined ending net position of \$17,044,313 an increase of \$863,085 over the prior year. Of the total net position reported, \$4,513,257 represents the "Unrestricted net position".

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. Those statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements. This report also contains additional required supplementary information (budgetary schedules) and other supplementary information (combining financial statements) in addition to the basic financial statements themselves. These components are described below:

### **Basic Financial Statements**

The basic financial statements include two kinds of financial statements that present different views of the City – the Government-Wide Financial Statements and the Fund Financial Statements. These financial statements also include the Notes to the Financial Statements that explain some of the information in the financial statements and provide more detail.

### **Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the City's operations in a manner similar to a private-sector business. The statements provide both short-term and long-term information about the City's financial position, which assists in assessing the City's economic condition at the end of the fiscal year. These are prepared using the flow of economic resources measurement focus and the accrual basis of accounting. This basically means they follow methods that are similar to those used by most businesses. They take into account all revenues and expenses connected with the fiscal year even if cash involved has not been received or paid. The government-wide financial statements include two statements:

The statement of net position presents all the government's assets, deferred outflows, liabilities, and deferred inflows with the difference between the two reported as "Net Position". Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods (such as uncollected taxes and earned but unused personal time off). This statement also presents a comparison between direct expenses and program revenues for each function of the City.

Both of the above financial statements have separate sections for two different types of City programs or activities. These two types of activities are:

Governmental Activities – The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). Most services normally associated with City government fall into this category, including the general government, public safety, highway and streets, and cultural and recreational.

Business-Type Activities – These functions normally are intended to recover all or a significant portion of their costs through user fees and charges to external users of goods and services. These business-type activities of the City include the operation of Soda Springs's, water, sewer and power facilities.

The City does not have any discretely presented component units.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The fund financial statements focus on individual parts of the City government, reporting the City's operations in more detail than the government-wide statements. All of the funds of the City can be divided into two categories. It is important to note that these fund categories use different accounting approaches and should be interpreted differently. The two categories of funds are:

Governmental Fund Financial Statements - Most of the basic services provided by the City are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the government's near-term financing requirements. This approach is known as using the flow of current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the City's finances that assist in determining whether there will be adequate financial resources available to meet the current needs of the City.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented at the bottom of the governmental fund financial statement.

The City has two major governmental funds that are considered major funds for presentation purposes. That is, each major fund is presented in a separate column in the governmental fund balance sheet and in the governmental fund statements of revenues, expenditures, and changes in fund balances. The City's two major governmental funds are – the General Fund and the Street Fund. The basic governmental funds financial statements can be found immediately following the government-wide statements.

Proprietary Fund Financial Statements – These funds are used to show activities that operate more like those of commercial enterprises. Because these funds charge fees for services provided to outside customers including local governments, they are known as enterprise funds. Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. Like the government-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. There is no reconciliation needed between the government-wide financial statements for business type activities and the proprietary fund financial statements. The City has three major and one nonmajor enterprise funds. The Water Fund, the Power Fund and the Sewer Fund are major funds. The Garbage fund is nonmajor. The basic proprietary funds financial statements can be found immediately following the governmental fund financial statements.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements. The notes to the financial statements can be found immediately following the proprietary fund financial statements.

### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information. This section includes a budgetary comparison schedule for the general fund. The budgetary schedule includes a reconciliation between budgetary and GAAP revenues and expenditures for the general fund. Also included are the required pension schedules.

### Other Supplementary Information

### **Combining Financial Statements**

Combining financial statements are presented for non-major governmental funds. These are presented following the required supplementary information. The total columns of these combining financial statements are presented in the applicable fund financial statement.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

### **Net Position**

As noted earlier, the net position may serve over time as a useful indicator of a government's financial position. The City's combined net position (government and business-type activities) totaled \$23,187,775 compared to \$21,953,309 at the end of the previous year.

The largest portion of the City's net position, \$16,303,126 reflects the investment in capital assets such as land, building, and equipment less any related debt used to acquire those assets that is still outstanding. The City uses these assets to provide services to citizens; consequentially, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### CITY OF SODA SPRING'S NET POSITION

	Governmental Activities	Business- Type Activities	Total
Current and other assets Capital assets Total assets Deferred outflows of resources Total assets and deferred outflows of resources	\$ 3,028,336 4,137,617 7,165,953 328,018 7,493,971	\$ 5,116,939 17,965,874 23,082,813 133,980 23,216,793	\$ 8,145,275 22,103,491 30,248,766 461,998 30,710,764
Long-term liabilities Other liabilities Total liabilities Deferred inflows of resources Total liabilities and deferred inflows of resources	143,599 483,416 627,015 723,494	5,207,108 669,861 5,876,969 295,511 6,172,480	5,350,707 1,153,277 6,503,984 1,019,005 7,522,989
Net position  Net investment in capital assets  Restricted  Unrestricted	3,935,569 10,725 2,197,168	12,367,557 163,499 4,513,257	16,303,126 174,224 6,710,425
Total net position	\$ 6,143,462	\$ 17,044,313	\$23,187,775

### **Changes in Net Position**

The City's overall net position increased by \$1,234,466 in 2021 and approximately 21% of the City's total revenue came from taxes, 73% from services, 2% from other general revenues and less than 4% from grants.

### **Governmental Activities**

Governmental activities increased the City's net position by \$371,381.

### **Business-Type Activities**

The business-type activities increased the City's net position by \$863,085.

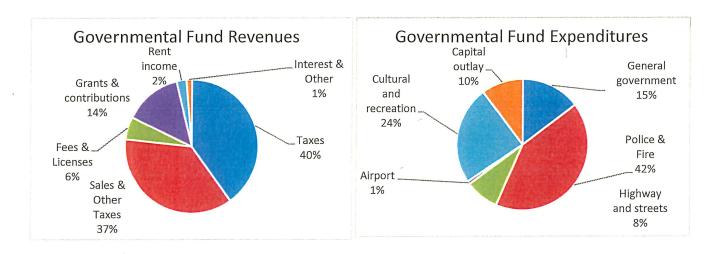
### FINANCIAL ANALYSIS OF THE CITY'S INDIVIDUAL FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$1,783,388. As a measure of the general fund's liquidity, it may be useful to compare the unreserved fund balance to total fund expenditures. The unreserved fund balance represents approximately 126% of the total general fund expenditures.



### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

As discussed in the business-type activities above, the City's net position increased by \$863,085 as a result of operations in the individual enterprise funds.

### **BUDGETARY HIGHLIGHTS**

The General Fund budgeted revenues significantly exceeded the budgeted amounts because of State and Federal Funds received to offset the financial burden of responding to the COVID-19 pandemic. Those funds allowed the City to give property owners a one-time decrease to their property taxes explaining the deficit in property tax revenues. General Fund expenditures were under budget due to a combination of department's unused budgets for capital projects and equipment along with unexpended salaries and benefits. The Street Fund revenues came in over budget due to a surplus of State Highway Revenue that was received, and expenses were under budget because equipment budgets were not utilized. Recreation revenues were under budget but expenditures came close to the total amount budgeted due to a one-time transfer of funds back to the General Fund to address the fund balance that had unnecessarily grown with the automatic transfers. Library revenues were right on target and expenditures were about \$30,000 under budget due to unexpended salaries, benefits and building improvement funds budgeted.

The Water and Sewer Funds received more than expected revenue from user fees but the Sewer Fund interest earnings were well below the budgeted amount. Water and Sewer Fund expenditures were both under budget due to unused capital project budgets. Similar to the Water and Sewer Funds the Power Fund received more than expected revenue from user fees and expenditures were under budget mostly due to capital project funds not utilized.

### CAPITAL ASSET AND DEBT ADMINISTRATION

The City's current book value of capital assets for governmental type activities is \$4,137,617 and the business type activities are \$17,965,874. The City's capital assets for all land, buildings, equipment and furniture total \$22,103,491.

The authority of the City to incur debt is governed by federal and state laws which restrict the amounts and purposes for which a municipality can incur debt.

General obligation bonds are backed by the full faith and credit of the City, including the City's power to levy additional taxes to ensure repayment of the debt. Accordingly, all general obligation debt is approved by a vote of the City Council. The City currently has no outstanding general obligation debt.

Revenue bonds are payable solely from revenues of specific income-producing properties such as water, sewer or electrical generating systems. A special election must be held and voters must approve or a judicial confirmation received in order for the city to incur indebtedness in excess of its income and revenue for the year. The City's new wastewater treatment facility completed in 2014 was authorized by a combination of special election and judicial confirmation. The Department of Environmental Quality (DEQ) finalized the approval of the construction in 2016 and the two DEQ loans that were used for the project were set for repayment. The fiscal yearend balance on the loans total \$5,283,694. Bi-annual payments in the amount of \$136,250 will be made on the loans for approximately 20 years.

The City's other outstanding debt at the end of the 2021 fiscal year include the lease-purchase debt of \$112,942 for a sewer truck split between the Water and Sewer Funds. There are also internal outstanding loans; \$201,681 is the balance of a \$300,000 loan from the Power Fund to the Water Fund for the Formation Spring Well project and the balance on the fire truck loan from the Power Fund is \$106,738. The Water Fund will pay the Power Fund back with three annual payments of approximately \$103,400 and the General Fund is making payments of about \$37,000 annually to the Power Fund through the year 2024 to pay for the fire truck.

### UPCOMING PROJECTS, BUDGET AND FINANCIAL POSITION

The City's executive and legislative administration continues to focus on the aging infrastructure and is prioritizing projects to be completed annually. Budgets are closely monitored and excess funds are allocated to additional projects as appropriate.

The 2021 year was a relatively quiet year for capital projects but in 2022 the projects should pick back up. Over the next three to five years the City expects to apply for and hopefully receive substantial federal funds for numerous water and sewer projects. These funds are being made available to help offset the economic impact of the ongoing pandemic.

The City maintains appropriate cash fund balances in order to address ongoing and emergency infrastructure upgrades without having to spend the time to go through a judicial confirmation or bond election process. The City Council over the past several years have agreed on increasing fees based on services in order to keep up with the needed annual improvement projects.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all of Soda Springs's citizens, taxpayers, customers, and investors and creditors. This financial report seeks to demonstrate the City's accountability for the money it receives. Questions concerning any of the information provided in this report or request for additional information should be addressed to: City of Soda Springs, 9 West 2<sup>nd</sup> South, Soda Springs, Idaho.

### CITY OF SODA SPRINGS, IDAHO STATEMENT OF NET POSITION SEPTEMBER 30, 2021

	Governmental Activities	Business-type Activities	Total
ASSETS			
Current assets			Ф. 4.000.000
Cash and cash equivalents	\$ 874,331	\$ 1,118,875 2,001,215	\$ 1,993,206
Investments	1,981,504	3,001,215 414,720	4,982,719 414,720
Accounts receivable, net Internal balances	(42,832)	42,832	-
Taxes receivable	41,579	-	41,579
Intergovernmental receivable	140,413	-	140,413
Interfund note receivable current	-	135,760	135,760
Total current assets	2,994,995	4,713,402	7,708,397
Non-current assets			
Interfund note receivable	_	172,659	172,659
Restricted cash and investments	10,725	-	10,725
Designated cash and investments	-	221,641	221,641
Net pension asset	22,616	9,237	31,853
Capital assets:	0.000.057	20 240 076	20 440 222
Capital assets	8,099,357 (3,961,740)	30,319,976	38,419,333 (16,315,842)
Accumulated depreciation Total non-current assets	4,170,958	<u>(12,354,102)</u> 18,369,411	22,540,369
		East and the second sec	
Total assets	7,165,953	23,082,813	30,248,766
DEFERRED OUTFLOW OF RESOURCES	000 040	400.000	464.009
Deferred outflows - pension	328,018	133,980	461,998
LIABILITIES			
Current liabilities			
Accounts payable and other liabilities	1,532	183,451	184,983
Payroll liabilities	51,439	16,563	68,002
Grant received in advance	325,118	20.406	325,118 67,374
Accrued compensated absences	46,878 58,449	20,496 391,209	449,658
Current portion of long-term debt Payable from restricted assets	30,443	001,200	440,000
Power deposits	_	58,142	58,142
Total current liabilities	483,416	669,861	1,153,277
Non-current liabilities			
Long-term portion of interfund note	70,969	-	70,969
Long term portion of debt	72,630	5,207,108	5,279,738
Total non-current liabilities	143,599	5,207,108	5,350,707
Total liabilities	627,015	5,876,969	6,503,984
DEFERRED INFLOW OF RESOURCES			
Deferred inflows - pension	723,494	295,511	1,019,005
•	723,494	295,511	1,019,005
NET POSITION			
Net investment in capital assets	3,935,569	12,367,557	16,303,126
Restricted	10,725	163,499	174,224
Unrestricted	2,197,168	4,513,257	6,710,425
	13 \$ 6,143,462	\$ 17,044,313	\$23,187,775

The notes to financial statements are an integral part of these financial statements

# CITY OF SODA SPRINGS, IDAHO STATEMENT OF ACTIVITIES YEAR ENDED SEPTEMBER 30, 2021

		Pro	Program Revenues	· · ·	Net (F	Net (Expense) Revenue and Change in Net Position	and on
CIAC	Expenses	Charges for Services	Operating Grants	Capital Grants	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 394,487	\$ 74,874	\$ 252,904		\$ (66,709)	ı <del>⇔</del>	(66,709)
Public Sarety	034,810	1	1	ı	(694,810)	ı	(694,810)
nignway and sueers	14 495	11 377	1 1	1 1	(17,677)	I	(225,371)
Cultural and recreational	479 045	31.577	16 112		(3, 12, 1)		(31,356)
Animal control	18,149	· '		ı	(18,149)		(18.149)
Community service	24,426	1	Ī	Ī	(24,426)	,	(24,426)
•	1,850,783	117,825	269,016	1	(1,463,942)	1	(1,463,942)
Business-type activities:							
Garbage	329,002	329,002	1	ı	1	ı	ı
Water	538,190	1,010,175	ı	1	T	471,985	471,985
Power	1,989,687	2,461,324	ı	ı	1	471,637	471,637
Sewer	991,262	1,136,896	5,600	1	ı	151,234	151,234
	3,848,141	4,937,397	5,600	1	1	1,094,856	1,094,856
	\$ 5,698,924	\$ 5,055,222	\$ 274,616	· •	\$ (1,463,942)	\$ 1,094,856	\$ (369,086)
					General	Business-type	
					Activities	Activities	Total
	General revenues	les					
	Property taxes				\$ 772,950	· •	\$ 772,950
	Franchise fees				32,236	•	32,236
	Intergovernmental receipts	ital receipts			701,775	ı	701,775
	Investment income	ıme			(4,925)	7,668	2,743
	Miscellaneous				31,033	55,561	86,594
	Gain (loss) on sale of assets	ale of assets			7,254	•	7,254
	Transfers				295,000	(295,000)	'
					1,835,323	(231,771)	1,603,552
	CHANGE IN NET POSITION	ET POSITION			371,381	863,085	1,234,466
	BEGINNING NET P	ET POSITION			5,772,081	16,181,228	21,953,309
	ENDING NET POSI	NOILION			\$ 6,143,462	\$ 17,044,313	\$ 23,187,775

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integral part of these financial statements The notes to financial statements are an

# CITY OF SODA SPRINGS, IDAHO BALANCE SHEET GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2021

ASSETS Cash and cash equivalents Investments Taxes receivable	General Fund \$ 632,273 1,415,559 27,155	\$ 203,424 455,436 6,660	Nonmajor Library Fund \$ 12,748 52,554 5,062	Nonmajor Governmental Fund \$ 25,886 57,955 2,702	Total Governmental Funds  \$ 874,331 1,981,504 41,579 140,413		
Intergovernmental receivable Restricted assets - cash	100,919	39,494	10,725	-	140,413		
	\$ 2,175,906	\$ 705,014	\$ 81,089	\$ 86,543	\$ 3,048,552		
LIABILITIES							
Accounts payable and other liabilities Interfund payable Grants received in advance Payroll liabilities	\$ 1,532 - 325,118 39,952 366,602	\$ - 42,832 - 5,674 48,506	\$ - - 4,320 4,320	\$ - - 1,493 1,493	\$ 1,532 42,832 325,118 51,439 420,921		
DEFERRED INFLOWS OF RESOURCE Unavailable revenue-property taxes	<b>S</b> 25,916	6,356	4,831	2,579	39,682		
FUND BALANCES							
Restricted, expendable for memorials Assigned to	-	-	10,725	-	10,725		
Special revenue funds	1 702 200	650,152	61,213	82,471	793,836		
Unassigned	1,783,388 1,783,388	650,152	71,938	82,471	<u>1,783,388</u> 2,587,949		
	\$ 2,175,906	\$ 705,014	\$ 81,089	\$ 86,543			
Amounts reported for governmental activities in the Statement of Net Position are different because:							
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds, net of accumulated depreciation of \$3,961,740 4,137,617							
Unavailable tax revenue represents amounts that were not available to fund current expenditures and, therefore, are not reported in the funds:  39,682							
Deferred outflows - Pension related deferrals  Deferred inflows - Pension related deferrals							
Long-term liabilities are not due and preported in the funds:  Net pension liability (asset)  Capital lease Interfund note payable Accrued compensated absences		urrent period	and therefore	e are not	22,616 (95,310) (106,738) (46,878)		
Net position of governmental activities		10			\$ 6,143,462		

The notes to financial statements are an integral part of these financial statements

# CITY OF SODA SPRINGS, IDAHO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (PAGE 1 OF 2) GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2021

	General Fund	Street Fund	Nonmajor Library Fund	Other Governmental Funds	Total Governmental Funds
REVENUES					
Taxes	\$ 507,481	\$ 121,105	\$ 89,892	\$ 48,360	\$ 766,838
Intergovernmental	424,227	272,016	-	5,532	701,775
Franchise fees	32,236	-	-	-	32,236
Licenses, permits, and fines	30,695	-	4,636	36,565	71,896
Grants and contributions	252,904	-	16,112	-	269,016
Rent and lease income	44,144	-	-	1,785	45,929
Investment income	(4,782)	486	(109)	(520)	(4,925)
Miscellaneous	26,792	3,416	825	-	31,033
	1,313,697	397,023	111,356	91,722	1,913,798
EVDENDITUDES					
EXPENDITURES  General government	165,828	_	_	17,972	183,800
Police services	750,844	_	_	17,072	750,844
Fire protection	64,392	_	_	_	64,392
Highway and streets	04,002	163,287	_	_	163,287
Airport	_	100,207	_	14,495	14,495
Cultural and recreational	144,912	_	242,207	91,926	479,045
Other public safety	13,273	_	,	-	13,273
Animal control	18,149	_	_	_	18,149
Community service	24,426	_	_	-	24,426
Capital outlay	166,519	15,390	12,346	8,915	203,170
Debt service	100,010	.0,000	,-	-,	,
Principal retirement	61,100	_	-	-	61,100
Interest and fiscal charges	2,169	_	_	-	2,169
miorest and needs endinger	1,411,612	178,677	254,553	133,308	1,978,150
Excess Revenues (Expenditures)	(97,915)	218,346	(143,197)	(41,586)	(64,352)
OTHER FINANCING SOURCES (USE	ES)				
Sale of capital assets	-	10,408	_	-	10,408
Proceeds from leases	121,135	-	_	-	121,135
Transfers in	368,000	_	120,000	25,000	513,000
Transfers out	(145,000)	_		(73,000)	(218,000)
110.101010 00.1	344,135	10,408	120,000	(48,000)	426,543
			·		
NET CHANGE IN FUND BALANCES	246,220	228,754	(23,197)	(89,586)	362,191
BEGINNING FUND BALANCE	1,537,168	421,398	95,135	172,057	2,225,758
		¢ 050 450	ф 74.020	¢ 90.474	\$ 2.587.040
ENDING FUND BALANCE	<u>\$1,783,388</u>	\$ 650,152	<u>\$ 71,938</u>	\$ 82,471	\$ 2,587,949

# CITY OF SODA SPRINGS, IDAHO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (PAGE 2 OF 2) GOVERNMENTAL FUNDS YEAR ENDED SEPTEMBER 30, 2021

Reconciliation of the net change in fund balances of governmental funds to the change in net assets of governmental activities:

Net change in fund balances	\$ 362,191
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:  Capital asset purchases  Depreciation expense	203,170 (270,602)
Sale of capital assets are reports as a proceed in governmental funds but as a gain (loss) from sale on the statement of activities:	(3,154)
The issuance of long-term debt provides current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Position. In the current year the following debt was incurred:	
Capital leases	(121,135)
Unavailable tax revenues are not recorded as current period receipts	6,111
Governmental funds report district pension contributions as expenditures.  However, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense:  Pension expense in excess of contributions	127,168
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental fund:	
Note payable - interfund Capital leases Accrued compensated absences	35,276 25,825 6,531
Change in net position	\$ 371,381

### CITY OF SODA SPRINGS, IDAHO STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2021

ASSETS	Water Fund	Power Fund	Sewer Fund	Nonmajor Garbage Fund	Total Proprietary Fund
Current assets Cash and cash equivalents Investments Interfund receivable Accounts receivable Interfund note receivable current	\$ 181,040 625,442 12,081 101,638	\$ 523,144 1,301,413 18,670 196,400 135,760	\$ 414,691 1,074,360 12,081 105,571	\$ - - 11,111 	\$ 1,118,875 3,001,215 42,832 414,720 135,760
Total current assets	920,201	2,175,387	1,606,703	11,111	4,713,402
Non-current assets Restricted assets - cash Interfund note receivable Net pension asset Capital assets Accumulated depreciation	2,230 6,937,044 (2,395,941)	58,142 172,659 2,548 6,229,175 (4,640,129)	163,499 - 4,459 17,153,757 (5,318,032)	- - - - -	221,641 172,659 9,237 30,319,976 (12,354,102)
Total non-current assets	4,543,333	1,822,395	12,003,683		18,369,411_
Total assets	5,463,534	3,997,782	13,610,386	11,111	23,082,813
DEFERRED OUTFLOW OF RESOURCE Deferred outflows - pension	<b>≡S</b> 32,340	36,960	64,680	-	133,980
LIABILITIES Current liabilities Accounts payable Payroll liabilities Accrued compensated absences Current portion of long term debt Deposits	4,062 7,337 127,773	172,340 4,876 4,784 - 58,142	7,625 8,375 263,436	11,111 - - - - -	183,451 16,563 20,496 391,209 58,142
Total current liabilities	139,172	240,142	279,436	11,111	669,861
Non-current liabilities  Long term debt	130,379		5,076,729		5,207,108
Total non-current liabilities	130,379	-	5,076,729		5,207,108
Total liabilities	269,551	240,142	5,356,165	11,111	5,876,969
DEFERRED INFLOW OF RESOURCES Deferred inflows - pension	71,330	81,520	142,661	-	295,511
NET POSITION					
Net investments in capital assets Restricted	4,282,951	1,589,046 -	6,495,560 163,499	-	12,367,557 163,499
Unrestricted	872,042	2,124,034	1,517,181		4,513,257
	\$ 5,154,993	\$3,713,080	\$8,176,240	\$ -	\$ 17,044,313

# CITY OF SODA SPRINGS, IDAHO STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2021

	Water Fund	Power Fund	Sewer Fund	Nonmajor Garbage Fund	Total Proprietary Fund
OPERATING FUNDS					
Service revenue	\$ 1,010,175	\$ 2,461,324	\$ -	\$ 329,002	\$ 3,800,501
Grants	-	-	5,600	-	5,600
Pledged revenues for bond	-	-	1,136,896	-	1,136,896
Investment income	(590)	8,060	198	-	7,668
Miscellaneous	14,082	38,978	2,501	_	55,561
	1,023,667	2,508,362	1,145,195	329,002	5,006,226
OPERATING EXPENSES					
Salaries and benefits	144,726	187,874	251,323	_	583,923
Operating supplies	50,343	82,401	58,669	_	191,413
Insurance	18,973	29,321	18,973	_	67,267
Bad debts	-	10,736	-	_	10,736
Other purchased services	157,764	1,537,486	167,276	329,002	2,191,528
Interest expense	7,809	-	41,611	-	49,420
Depreciation	158,575	141,869	453,410	-	753,854
2 oprodiation	538,190	1,989,687	991,262	329,002	3,848,141
NET INCOME (LOSS)	485,477	518,675	153,933	-	1,158,085
TRANSFERS OUT	-	(295,000)	- -	-	(295,000)
CHANGE IN NET POSITION	485,477	223,675	153,933	,	863,085
BEGINNING NET POSITION	4,669,516	3,489,405	8,022,307		16,181,228
ENDING NET POSITION	\$ 5,154,993	\$3,713,080	\$8,176,240	\$ -	\$ 17,044,313

# CITY OF SODA SPRINGS, IDAHO COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED SEPTEMBER 30, 2021

		Water Fund	Power Fund	-	Sewer Fund		lonmajor Garbage Fund	F	Total Proprietary Fund
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from revenues  Cash paid to suppliers  Cash paid to employees	\$	1,009,943 (246,970) (154,607)	\$ 2,515,020 (1,679,794) (199,880)	\$	1,144,209 (298,610) (283,109)	\$	303,610 (317,891)	\$	4,972,782 (2,543,265) (637,596)
Net cash provided by operating activities		608,366	635,346		562,490		(14,281)		1,791,921
CASH FLOWS FROM INVESTING ACTIVITIES  Repayment of interfund loan  Purchase of investments  Proceeds from sale of investments  Net cash used in investing activities	No. of Concession, Name of	(205,612) - (205,612)	133,594 (352,004) - (218,410)		(58,761) 		9,594 9,594		133,594 (616,377) 9,594 (473,189)
CASH FLOWS FROM NONCAPITAL AND	)								
RELATED FINANCING ACTIVITIES  Transfers to other funds  Net cash used in financing activities		<u>-</u>	 (295,000) (295,000)			Land and the land			(295,000) (295,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Principal payment on long-term debt Capital expenditures  Net cash used in financing activities		(125,239) (301,587) (426,826)	(4,494) (4,494)		(260,513) (161,208) (421,721)		- - -		(385,752) (467,289) (853,041)
NET CHANGE IN CASH		(24,072)	117,442		82,008		(4,687)		170,691
BEGINNING CASH		205,112	463,844		496,182		4,687		1,169,825
ENDING CASH	\$	181,040	\$ 581,286	_\$_	578,190	\$		\$	1,340,516
PRESENTED IN FINANCIALS AS: Cash and cash equivalents Restricted assets - cash	\$	181,040 - 181,040	\$ 523,144 58,142 581,286	\$	414,691 163,499 578,190	\$	-	\$	1,118,875 221,641 1,340,516
RECONCILIATION OF NET INCOME TO NET									
NET INCOME (LOSS)	\$	485,477	\$ 518,675	\$	153,933	\$	-	\$	1,158,085
ADJUSTMENTS TO RECONCILE NET INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES									
Depreciation Pension deferrals-net (Increase) decrease in assets		158,575 53,344	141,869 60,965		453,410 106,670		-		753,854 220,979
Interfund receivable Accounts receivable Increase (decrease) in liabilities		(12,081) (13,724)	(18,670) (2,785)		(12,081) (986)		- (11,111)		(42,832) (28,606)
Accounts payable Payroll liabilities Net pension liability		1,392 (65,882)	(1,180) 1,637 (75,294)		3,655 (131,764)		11,111 - -		9,931 6,684 (272,940)
Deposits Unearned revenue Accrued compensated absences		- 1,265	 9,443 - 686_		- - (10,347)		(14,281)		9,443 (14,281) (8,396)
Total adjustments		122,889	 116,671		408,557		(14,281)		633,836
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	608,366	\$ 635,346	\$	562,490	\$	(14,281)	\$	1,791,921

### NOTES TO FINANCIAL STATEMENTS (PAGE 1 OF 17)

### NOTE 1 - Summary of Significant Accounting Policies

The City of Soda Springs was chartered in 1921 under the laws of the State of Idaho. The City is presently governed by a Mayor/Council form of government and provides the following services: public improvements, public safety (fire, police, and animal control), sanitation, highway and streets, parks and recreation, library, planning and zoning, water, sewer and power and general administrative services. In addition, the City owns and operates a water, power, and sewer system.

The City complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

### A. Reporting Entity

The City's financial reporting entity comprises the following:

### **Primary Government**

In determining the financial reporting entity, the City complies with the provisions of GASB pronouncements and includes all component units of which the City appointed a voting majority of the units' board; the City is either able to impose its will on the unit or a financial benefit or burden relationship exists.

### **Blended Component Units**

Blended component units are separate legal entities that meet the component unit criteria described above and whose governing body is the same or substantially the same as the City Council or the component unit provides services entirely to the City. These component units' funds are blended into those of the City's by appropriate activity type to compose the primary government presentation. Currently, the City has no blended component units.

### Discretely Presented Component Units

Discretely presented component units are separate legal entities that meet the component unit criteria described above but do not meet the criteria for blending. Currently, the City has no discretely presented component units.

### B. Basis of Presentation

### Government-wide Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charges to external parties for goods or services.

### NOTES TO FINANCIAL STATEMENTS (PAGE 2 OF 17)

### NOTE 1 - Summary of Significant Accounting Policies (continued)

### Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: Governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

### B. Basis of Presentation (continued)

- a. Total assets, liabilities, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

### **Governmental Funds**

### General Fund

The General Fund is the general operating fund of the City and always classified as a major fund. All financial resources, except those required to be accounted for in another fund, are accounted for in the General Fund.

### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

In addition to the general fund the City reports the Street fund as a major special revenue fund.

### Proprietary Funds

### Enterprise Funds

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector.

The City reports the Water, Sewer, and Power funds as major proprietary funds.

### C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item b. below.

### NOTES TO FINANCIAL STATEMENTS (PAGE 3 OF 17)

### NOTE 1 - Summary of Significant Accounting Policies (continued)

C. Measurement Focus and Basis of Accounting (continued)

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund utilizes an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.

### Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows, liabilities, and deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

All proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes and other internally dedicated resources are reported as general revenues rather than program revenues.

### D. Budgets and Encumbrances

Annual budgets are prepared and adopted by the City Council before the following fiscal year which begins on October 1. Budgets may be revised by resolution of the Council at any time during the year. All annual appropriations lapse at the end of the fiscal year.

The City Council follows these procedures in establishing the budgetary data reflected in the financial statements.

- a. The mayor submits to the Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the mans of financing them for the upcoming year.
- b. Public hearings are conducted to obtain taxpayer comment.

### **NOTES TO FINANCIAL STATEMENTS (PAGE 4 OF 17)**

### **NOTE 1 - Summary of Significant Accounting Policies (continued)**

- D. Budgets and Encumbrances (continued)
- Prior to October 1, the budget is legally enacted through passage of an ordinance.
- d. The City Clerk, with the concurrence of the Mayor, is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- e. Formal budgetary integration is employed as a management control device during the year.
- f. Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budget amounts are as originally adopted.

The City's legal budget is prepared using the modified accrual basis of accounting. Idaho State Code allows the City to reopen the annual budget if a need for increased appropriations beyond the budgeted total is experienced. The reopened budget must be adopted by following a process similar to that which was used to adopt the original budget, including public hearings and adoption of a revised annual appropriations ordinance.

### E. Cash and Investments

For the purpose of the Statement of Net Position, "cash and cash equivalents" includes all demand, savings accounts, and certificates of deposits of the City. For the purpose of the proprietary fund Statement of Cash Flows, "cash and cash equivalents" include all unrestricted and restricted demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less.

Idaho Code provides authorization for the investment of funds as well as specific guidelines as to what constitutes an allowable investment. The City's policy is consistent with Idaho Code.

### E. Accounts Receivable

Accounts receivable consists of garbage, water, power, and sewer service fees. The City has strong collection ability and write-offs historically have been low and therefore no allowance has been recorded.

### F. Taxes Receivable

Idaho Code provides taxing entities the ability to levy property taxes for the current or ensuing year. The City levies property taxes, as most entities do, for the ensuing year. This results in the tax collections being received in the fiscal year they are budgeted for and used to pay expenditures for that period. Property taxes are collected by the County Treasurer and subsequently remitted to the City. Property taxes of the governmental fund types which have been collected within sixty days following year-end are considered measurable and available and are recognized as revenues in the funds. All other property taxes receivable for the governmental fund types are recorded as deferred inflows of resources, should be offset by deferred revenues and, accordingly, not recorded as revenue. Delinquent taxes are considered fully collectible and therefore no allowance for uncollectable is provided.

The property tax calendar is as follows:

Property taxes attach, as an enforceable lien, on property as of January 1st.

Taxes are levied on the third Monday in September for the subsequent year.

Caribou County bills and collects property taxes for the City.

The first half of the taxes is payable to Caribou County by December 20th and the second by June 20th of the following year.

### **NOTES TO FINANCIAL STATEMENTS (PAGE 5 OF 17)**

### NOTE 1 - Summary of Significant Accounting Policies (continued)

### G. Intergovernmental Receivables

The amounts due at year end are from the State Liquor Dispensary, Highway Users tax and State Revenue Sharing.

### H. Inventories

Inventories of fuel, supplies, etc., are immaterial and are not maintained, therefore, the cost of those items are recognized as expenditures in governmental financial statements and as expenses in government-wide and proprietary fund financial statements when purchased.

### I. Property, Plant, and Equipment

Capital assets including property, plant, and equipment are reported in the applicable governmental or business type activities column in the government wide financial statements. Purchased or constructed assets are recorded at actual cost or estimated historical cost if actual cost is unavailable. Donated capital assets are recorded at estimated fair value at the date of the donation. The City established a threshold of \$1,000 and a useful life in excess of one year for capitalization of depreciable assets.

Major outlays for capital and improvements are capitalized as the assets are constructed. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the City are depreciated on a straight-line basis over their estimated useful lives, as follows:

Buildings and utility improvements Vehicles and machinery and equipment 10-50 years 3-15 years

### J. Restricted Assets

This includes cash and investments that are restricted by purpose or earmarked for future projects by the City or contract. While there is no written policy, the practice is to use restricted assets first when an expense is incurred for the purposes for which both restricted and unrestricted assets are available.

### K. Accounts Payable and Other Liabilities

Accounts Payable and Other Liabilities consist of accrued accounts payable, payroll taxes payable, contingent liabilities, and other accrued expenses.

### L. Payroll and Compensated Absences Payable

Payroll and compensated absences payable include accrued payroll payable, personal time off (PTO), and prior leave and compensatory time earned but not paid.

### M. Deposits

Deposits consist of cash or other assets held for an individual or entity until conditions of an agreement are met, at which time the assets are returned to the owner. Occasionally, the owner will default on the conditions and the asset held as a deposit becomes the property of the City and it's recorded as a revenue at that time.

### NOTES TO FINANCIAL STATEMENTS (PAGE 6 OF 17)

### NOTE 1 - Summary of Significant Accounting Policies (continued)

### N. Deferred Outflows / Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, Deferred Outflows of Resources, represents the consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, Deferred Inflows of Resources, represents the acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

### O. Long-term Debt

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term debt to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term debt consists primarily of notes payable, capital leases, and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. Debt proceeds are reported as other financing sources. Payment of principal and interest are reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

### P. Equity Classifications

### Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages notes, or other borrowings that are attributable to the acquisition, construction, or improvement of these assets.
- b. Restricted net assets Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."
- d. The City first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### **Fund Statements**

Governmental fund equity is classified as fund balance. Fund Balance is further classified as:

### NOTES TO FINANCIAL STATEMENTS (PAGE 7 OF 17)

### NOTE 1 - Summary of Significant Accounting Policies (continued)

### P. Equity Classifications (continued)

Nonspendable items - This category includes a portion of net resources that cannot be spent because of the form or because they must be maintained intact. This includes inventories and prepaid items.

Restricted items - This category includes resources where limitations are imposed by external entities, such as grantors and creditors, or to comply with laws and regulations of governments.

Committed items - This category includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision making authority, the City Council. Commitments may be changed or lifted only by the Council taking the same formal action that imposed the constraint originally.

Assigned items - Assigned items represent the City's intent to use certain resources for specific purposes. The Mayor may establish the intended use of these funds for a designated purpose.

*Unassigned items* - Represents the remainder of the City's equity in governmental fund-type balances in excess of the aforementioned classifications.

The governing body has approved the following order of spending regarding fund balance categories: Restricted resources are spent first when both restricted and unrestricted (committed, assigned or unassigned) resources are available for expenditures. When unrestricted resources are spent, the order of spending is committed (if applicable), assigned (if applicable) and unassigned.

### Q. Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### R. Pensions

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### S. Interfund Charges

The City allocates to several funds a percentage of salaries and wages, personnel benefits and operating supplies of several departments of the General Fund and Street Fund for services and expenditures rendered for such funds.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements to minimize the double counting of internal activities. Charges for interfund services provided and used are not eliminated if the prices approximate their external exchange values.

### NOTES TO FINANCIAL STATEMENTS (PAGE 8 OF 17)

### NOTE 2 - Restricted Assets and Payable from Restricted Assets

Assets have been set aside for special items and are restricted for that purpose. To date cash has been restricted for the following items:

Governmental Funds	
Library memorials	\$ 10,725
Proprietary Funds	
Power fund deposits	58,142
Sewer fund debt payment reserve	163,499
Total	\$ 232,366

DEQ requires a reserve to be established and maintained for funds to be set aside for at least one years worth of payments per the contract set up by the state of Idaho.

Power deposits are collected from individuals to guarantee account payment. Money on deposit are held until a specified payment history is established.

### NOTE 3 - Concentration of Credit Risk

The organization is subject to credit risk on deposits with banks that exceed the FDIC maximum insured balance amount.

Additionally, the City grants credit to customers in the City for utility service. This extension of credit potentially subjects the City to credit risk.

### NOTE 4 - Cash and Investments

Legal Provisions Governing Cash Deposits with Financial Institutions - For cash depositories with deposits in excess of federal insurance, State code requires the City to obtain an annual affidavit showing the amount of the financial institution's capital stock and surplus. The City's deposits may not exceed the depository's capital and surplus.

Deposits - Custodial Credit Risk for deposits is the risk that, in the event of bank failure, the government's deposits may not be returned to it. At September 30, 2021, the City had uninsured and uncollateralized deposits amounting to \$42,312.

Deposits with maturity of 3 months or less, or redeemable on demand with no penalty - The elected State Treasurer, following Idaho Code, is authorized to sponsor an investment pool (Pool) that the City voluntarily participates in. The Pool is not registered with the Securities and Exchange Commission or any other regulatory body. Oversight of the investment pool is performed by the State Treasurer. Idaho Code defines allowable investments. The fair value of the City's position in the Pool is the same as the value of the Pool. The value of the Pool is not identified with specific investments and are not subject to custodial credit risk. The City's other deposits are stated at fair value which is the amount an investment could be exchanged between willing parties. The Pool is unrated.

### Investment Policy

Idaho Code 50-1013 limits the City's legal investments to savings accounts, prime commercial paper, general obligations of the State of Idaho and the United States Treasury, notes, bonds, and obligations of Government Sponsored Enterprises (FNMA, FHLMC, FFCB, FHLB), A-rated corporate bonds, and money market and mutual funds hose portfolios consist of the aforementioned underlying instruments.

### NOTES TO FINANCIAL STATEMENTS (PAGE 9 OF 17)

### **NOTE 4 -** Cash and Investments (continued)

The City's Investment Policy requires that investments within the portfolio are to be diversified as to security type, duration, and issuer in order to maintain a balanced portfolio. The policy does not place specific restrictions with regard to credit, concentration, and interest rate risks. The City only conducts investment purchases on a delivery versus payment basis with all securities held by a safe keeper, in the City's name, to eliminate custodial risk.

The City had the following investments and maturities at year end:

,	i i	Investment Maturities (in Years)							
Investment Type	Fair Value	Less than 1	1-5		6-10				
Certificates of Deposit	\$ 4,559,082	\$ 1,426,804	\$ 3,132,278	\$	-				
Diversified Bond Fund	423,637	_	423,637						
Total	\$ 4,982,719	\$ 1,426,804	\$ 3,555,915	\$	-				

Interest Rate Risk is the risk that changes in interest rates will adversely affect the value of an investment. In accordance with investment policy, the City's investments shall have maturities that are consistent with the needs and use of the City. The City does not have a specific policy addressing interest rate risk and exposure to declines in fair values. The segmented time distribution method has been used to disclose interest rate risk.

**Credit Risk**. State law requires investments in corporate bonds to have, at the time of purchase, an A rating or higher by a commonly known rating service. Credit ratings associated with investments are as follows:

Investment Type	Fair Value	Aaa	Aa	Α	Unrated
Certificates of Deposit	\$ 4,559,082	\$ -	\$ -	\$ -	\$ 4,559,082
Diversified Bond Fund	423,637	-	-		423,637
Total	\$ 4,982,719	\$ -	\$ _	\$ -	\$ 4,982,719

Concentration of Credit Risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Exclusive of the State of Idaho Investment Pool and investments guaranteed by the U.S. government, the City's deposits in any one issuer does not represent a concentration of total credit risk. The funds in the State of Idaho Investment Pool are in a variety of investments which are required to have an A quality credit rating or better.

### NOTE 5 - Fair Value Measurements

Fair value accounting guidance defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value guidance also establishes a fair value hierarchy that requires a government to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. Based on the inputs used to determine fair value, a three-level hierarchy is used as follows:

Level 1: Fair value is determined using quoted prices (adjusted) for identical assets or liabilities in active markets that the government can access at the measurement date.

Level 2: Fair value is determined using inputs - other than quoted prices included within Level 1 - that are observable for an asset or liability, either directly or indirectly, such as quotes prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in markets that are not active and inputs are derived principally from or corroborated by observable market data.

### NOTES TO FINANCIAL STATEMENTS (PAGE 10 OF 17)

### NOTE 5 - Fair Value Measurements - continued

Level 3: Fair value is determined using unobservable inputs for an asset or liability and requires the government to develop its own assumptions, based on the best information available in the circumstances, about the considerations market participants would use in pricing the asset or liability.

The following table represents the City's investments that are measured or disclosed at fair value on a recurring basis. The City does not have any financial assets that are measured at fair value on a non-recurring basis.

	Level 1		Level 2		Level 3		_Total	
Diversified bond fund	\$	423,637	\$	-	\$	-	\$	423,637
Certificates of deposit		-		4,559,082		-		4,559,082_
Total	\$	423,637	\$	4,559,082	\$		\$ 4	4,982,719

### NOTE 6 - Intergovernmental Receivables

The following is a summary of amounts due from other governments:

	C	General Fund	Street Fund	Total
State revenue sharing	\$	97,081	\$ -	\$ 97,081
State liquor dispensary		10,599		10,599
Franchise fees		2,772	-	2,772
Customer credit memos		(9,533)	-	(9,533)
Highway user revenue		-	39,494	39,494
•	\$	100,919	\$ 39,494	\$ 140,413

### NOTE 7 - Changes in General Fixed Assets

A summary of governmental capital assets at September 30 is as follows:

	Balance 10/1/2020	 Additions	Deletions	Balance 9/30/2021
Land	\$ 506,636	\$ -	\$ -	\$ 506,636
Land improvements	2,250,388	175,451	-	2,425,839
Buildings	2,097,132	58,122	-	2,155,254
Automobile and truck	1,620,197	131,135	(53,683)	1,697,649
Equipment and other	1,300,238	45,209	(52,751)	1,292,696
Construction in process	228,030	10,352	(217,099)	21,283
	\$ 8,002,621	\$ 420,269	\$ (323,533)	\$ 8,099,357
Accumulated depreciation				
Land improvements	\$ (1,001,485)	\$ (89,353)	\$ -	\$ (1,090,838)
Buildings	(787,745)	(47,184)	-	(834,929)
Automobile and truck	(1,032,310)	(66,778)	50,529	(1,048,559)
Equipment and other	(972,878)	(67,287)	52,751	(987,414)
- 1 E	(3,794,418)	(270,602)	103,280	(3,961,740)
	\$ 4,208,203	\$ 149,667	\$ (220,253)	\$ 4,137,617

### NOTES TO FINANCIAL STATEMENTS (PAGE 11 OF 17)

### NOTE 7 - Changes in General Fixed Assets - continued

A summary of proprietary capital assets at September 30 is as follows:

	Balance 10/1/2020	Additions	Deletions	Balance 9/30/2021
Land Buildings Wastewater plant Water and sewer system improvements Electrical systems Automobiles and trucks Machinery and equipment Construction in progress	\$ 163,783 127,322 13,575,576 6,742,762 5,493,093 1,169,178 605,578 2,258,712	\$ - 35,776 2,234,872 - - 635 42,443	\$ - (75) - (55,558) - (2,074,121)	\$ 163,783 127,322 13,611,277 8,977,634 5,493,093 1,113,620 606,213 227,034
Accumulated depreciation Buildings Wastewater plant Water and sewer system improvements Electrical systems Automobiles and trucks Machinery and equipment	\$ 30,136,004 \$ (84,044 (3,331,108 (3,268,613 (3,756,764 (731,557 (483,794 (11,655,880 \$ 18,480,124	(330,916) (201,389) (113,813) (74,376) (28,856)	\$ (2,129,754) \$ - 75 - 55,556 - 55,631 \$ (2,074,123)	\$ 30,319,976 \$ (88,547) (3,661,949) (3,470,002) (3,870,577) (750,377) (512,650) (12,354,102) \$ 17,965,874

Depreciation expense is charged to the various functions of governmental activities as follows:

General government	\$	208,518
Street		62,084_
	\$	270,602
NOTE 8 - Operating Transfers		
Transfers to General fund from the Power fund	_	
Power fund-unexpended excess funds	_\$_	295,000
	_\$	295,000

The General fund transferred \$25,000 to the Recreation fund and \$120,000 to the Library fund.

The Recreation fund transferred \$73,000 to the General fund.

Interfund transfers were used to 1) move unrestricted revenues collected in the General Fund to finance other funds in accordance with budgetary authorization and 2) move unexpended excess funds to other funds.

### NOTE 9 - Garbage Contract

The City has contracted for garbage disposal with a third party. Under the terms of the agreement, the City remits the majority of the billed sanitation fees collected to the contracting party, while the City retains \$0.20 per customer per month.

### NOTE 10 Subsequent Events

Management has evaluated subsequent events through April 29, 2022, the date the financial statements were available to be issued.

### NOTES TO FINANCIAL STATEMENTS (PAGE 12 OF 17)

### NOTE 11 Long-term Debt

General 1	fun	d
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Note payable from General fund to Power fund in annual installments of \$37,444 with interest of 1.4% due from October 1, 2014-2024, secured by fire truck.

106,738

### General fund

Capital lease payable for Equipment with an original cost of \$112,135 to be paid in seven annual installments with a 3.25% interest rate secured by the equipment purchased.

95,310

### Water and Sewer fund

Capital lease payable for Equipment with an original cost of \$377,404 to be paid in seven annual installments with a 3.27% interest rate secured by the equipment purchased.

112,942

### Water Fund

Note payable Water fund owes to Power fund with 3 annual installments of \$103,419 due October 2020-2022 with interest of 1.7%.

201,681

### Sewer fund

DEQ Notes Payable:

DEQ loan (waste water treatment plant) Loan 1 WWW0801 - Note issued for \$1,646,352 at 2.91% interest to be repaid in biannual installments over 20 years. The loan originated February 12, 2016.

1,282,597

DEQ loan 2 WW1201 - Note issued for \$4,899,472 at 0% interest to be repaid in biannual installments over 30 years. The loan originated February 12, 2016.

4,001,097

Total

Fiscal Year

5,800,365

Principal payments due on long-term debt outstanding at year end and succeeding years are as follows:

Ending		Governmenta	ıl Acti	vities	E	Business Ty	ре А	ctivities		To	otal	
30-Sep		Principal		nterest	F	Principal		nterest	F	Principal	-	nterest
2022	\$	58,449	\$	4,819	\$	391,207	\$	43,963	\$	449,656	\$	48,782
2023		59,699		3,570		396,844		38,328		456,543		41,898
2024		58,900		2,451		239,869		32,628		298,769		35,079
2025		25,000		825		242,201		30,296		267,201		31,121
2026		-		-		244,513		27,984		244,513		27,984
2027-2031		-		-		1,259,624		102,860	,	1,259,624		102,860
2032-2036		-		-		1,272,563		33,978	,	1,272,563		33,978
2037-2041		-		-		816,580		-		816,580		-
2042-2046		-		-		734,916		-		734,916		-
	\$	202,048	\$	11,665	\$	5,598,317	\$	310,037	\$ 5	5,800,365	_\$	321,702
				Balance ctober 1, 2020		Additions	De	eductions		Balance otember 30, 2021	D	Amounts ue Within One Year
Governmental Ad Net pension Capital lease Interfund not Compensate	liabilit es te pay	y (asset) able		ctober 1,	\$	Additions - 121,135 - 81,915	\$	eductions (646,616) (25,825) (35,276) (88,446)		tember 30,	D	ue Within
Net pension Capital lease Interfund not	liabilit es te pay ed abs	y (asset) able ences	O	646,616 - 142,014	)	- 121,135 -		(646,616) (25,825) (35,276)	Sep	95,310 106,738	D:	ue Within One Year - 22,680 35,769

### **NOTES TO FINANCIAL STATEMENTS (PAGE 13 OF 17)**

### NOTE 11 Long-term Debt - continued

Se		D	Amounts Due Within One Year
3) \$	5,283,694	\$	235,654
9)	201,681		99,992
ł)	112,942		55,563
3)	-		-
2)	20,496		20,496
) \$	5,618,813	\$	411,705
	3) \$ 9) 4) 3) <u>2)</u>	September 30, 2021 3) \$ 5,283,694 9) 201,681 4) 112,942 3) - 2) 20,496	September 30, 2021 (2)  3) \$ 5,283,694 \$ 9) 201,681   4) 112,942   3) - 20,496

### **NOTE 12** Pension Disclosures

### Plan Description

The City of Soda Springs contributes to the Base Plan which is a cost-sharing multiple-employer defined benefit pension plan administered by Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service and three members who are Idaho citizens not members of the Base Plan except by reason of having served on the Board.

### Pension Benefits

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

### Member and Employer Contributions

Member and employer contributions paid to the Base Plan are set by statute and are established as a percent of covered compensation. Contribution rates are determined by the PERSI Board within limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

### **NOTES TO FINANCIAL STATEMENTS (PAGE 14 OF 16)**

### NOTE 12 Pension Disclosures - continued

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2021 it was 7.16% for general employees and 9.13% for police and firefighters. The employer contribution rate as a percent of covered payroll is set by the Retirement Board and was 11.94% general employees and 12.28% for police and firefighters. The City of Soda Springs's contributions were \$184,237 for the year ended September 30, 2021.

Pension Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2021, the City of Soda Springs reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City of Soda Springs's proportion of the net pension liability was based on the City's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2021, the City's proportion was .04033196 percent.

For the year ended September 30, 2021, the City of Soda Springs recognized pension expense (revenue) of (\$16,643). At September 30, 2021, the City of Soda Springs reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ 46,932	\$ 18,515
Changes in assumptions or other inputs	365,636	-
Net difference between projected and actual earnings on pension		
plan investments	-	1,000,490
City of Soda Springs's contributions subsequent to the		
measurement date	49,430	-
Total	\$ 461,998	\$ 1,019,005

An amount of \$49,430 reported as deferred outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending September 30, 2022.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2021 the beginning of the measurement period ended June 30, 2020 is 4.7 and 4.6 years for the measurement period June 30, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year ended September 30:

011404 0	00101111001		
2022		\$	(142,654)
2023			(128,561)
2024			(112,347)
2025			(222,875)
2026			-

### NOTES TO FINANCIAL STATEMENTS (PAGE 15 OF 17)

### NOTE 12 Pension Disclosures - continued

### Actuarial Assumptions

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.30% Salary increases including inflation 3.05%

Investment rate of return 6.35%, net of investment expenses

Cost-of-living adjustments

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service and beneficiaries. These rates were adopted for the valuation dated July 1, 2021.

### Contributing Members, Service Retirement Members, and Beneficiaries

General Employees and All Beneficiaries - Males Pub-2010 General Tables, increased 11%.

General Employees and All Beneficiaries - Females Pub-2010 General Tables, increased 21%.

Teachers - Males Pub-2010 Teacher Tables, increased 12%.

Teachers - Females Pub-2010 Teacher Tables, increased 21%.

Fire & Police - Males Pub-2010 Safety Tables, increased 21%.

Fire & Police - Females Pub-2010 Safety Tables, increased 26%.

Disabled Members - Males Pub-2010 Disabled Tables, increased 38%.

Disabled Members - Females Pub-2010 Disabled Tables, increased 36%.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. Specifically, the System uses consultants, investment managers and trustees to develop capital market assumptions in analyzing the System's asset allocation of PERSI's assets. The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

### NOTES TO FINANCIAL STATEMENTS (PAGE 16 OF 17)

Capital Market Assumptions from Callan 2021

### NOTE 12 Pension Disclosures - continued

Portfolio Arithmetic Mean Return

Portfolio Standard Deviation

Asset Class	Target Allocation	Expected Nominal Rate of Return (Arithmetic)	Expected Real Rate of Return (Arithmetic)
Core Fixed Income	30.00%	1.80%	-2.00%
Broad US Equities	55.00%	8.00%	6.00%
Developed Foreign Equities	15.00%	8.25%	6.25%
Assumed Inflation - Mean		2.00%	2.00%
Assumed Inflation - Standard Deviation		1.50%	1.50%

Long-Term

6.18%

12.29%

Long-Term

4.18%

12.29%

Portfolio Long-Term (Geometric) Expected Rate of Return Assumed Investment Expenses	5.55% 0.40%	3.46% 0.40%
Portfolio Long-Term (Geometric) Expected Rate of Return, Net of Investment Expenses	5.15%	3.06%

Investment Policy Assumptions from PERSI November 2019	
Portfolio Long-Term Expected Real Rate of Return, Net of Investment Expenses	4.14%
Portfolio Standard Deviation	14.16%

Portfolio Standard Deviation	14.16%
Economic/Demographic Assumptions from Milliman 2021	

Valuation Assumptions Chosen by PERSI Board	
Long-Term Expected Real Rate of Return, Net of Investment Expenses	4.05%
Assumed Inflation	2.30%
Long-Term Expected Geometric Rate of Return, Net of Investment Expenses	6.35%

### Discount Rate

The discount rate used to measure the total pension liability was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the net pension liability (asset) to changes in the discount rate – The following presents the net pension liability of PERSI employer's calculated using the discount rate of 6.35% as well as what the employer's liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1% Decrease (5.35%)	Current Discount Rate (6.35%)	1% Increase (7.35%)
Employer's proportionate share of the net		_	
pension liability (asset)	\$ 1,107,290	\$ (31,853)	\$ (965,632)

### NOTES TO FINANCIAL STATEMENTS (PAGE 17 OF 17)

### NOTE 12 Pension Disclosures - continued

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report.

PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Payables to the pension plan

At September 30, 2021, the City of Soda Springs reported payables to the defined benefit pension plan of \$0 for legally required employer contributions and \$0 for legally required employee contributions which had been withheld from employee wages but not yet remitted to PERSI.

### NOTE 13 Interfund Receivable and Payables

At year end the City had the following interfund payable and receivables:

Payable Fund(s)	Amo	ount
Street Fund	\$	12,081
Street Fund		18,670
Street Fund		12,081
	\$	42,832
	Street Fund Street Fund	Street Fund \$ Street Fund

	REQUIRED SUPPLEMENT	ARY INFORMATION	
	REGUILED OOT LEMENT	, u. c	

### CITY OF SODA SPRINGS, IDAHO BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	l Am	ounts		A-1I	Fir	riance with
	 Original		Final		Actual Amounts		Positive Vegative)
Resources							
Taxes	\$ 806,532	\$	806,532	\$	539,562	\$	(266,970)
Licenses and permits	20,675		20,675		30,850		10,175
Intergovernmental revenue	278,240		278,240		659,281		381,041
Miscellaneous	71,678		71,678		84,004		12,326
Amounts available for appropriations	1,177,125	-	1,177,125		1,313,697		136,572
Charges to appropriations							
Legal and administration	21,871		21,871		11,247		10,624
Executive administration	9,012		9,012		4,100		4,912
Financial administration	78,278		78,278		56,575		21,703
Legal expenses	46,990		46,990		49,382		(2,392)
Planning and zoning	1,000		1,000		167		833
Public and community relations	23,805		23,805		18,365		5,440
Other general government	55,800		55,800		29,718		26,082
Enforcement and protection	823,410		823,410		752,338		71,072
Fire control and prevention	85,650		85,650		64,392		21,258
Building and housing inspection	7,000		7,000		13,273		(6,273)
Animal control	20,650		20,650		18,149		2,501
Clean up	15,840		15,840		14,154		1,686
Weed control	7,080		7,080		10,272		(3,192)
Parks department	183,010		183,010		165,517		17,493
Debt service							
Principal retirement	35,276		35,276		35,275		1
Interest	2,169		2,169		2,169		-
Capital outlay	185,700		185,700		166,519		19,181
Total expenditures	1,602,541		1,602,541		1,411,612		190,929
Excess revenues (expenditures)	(425,416)		(425,416)		(97,915)		327,501
Other financing sources (uses)							
Proceeds from leases	-		_		121,135		121,135
Transfers in	295,000		295,000		368,000		73,000
Transfers out	(145,000)		(145,000)		(145,000)		
Total financing sources (uses)	 150,000		150,000	Carracy power of the	344,135		194,135
Net change in fund balance					246,220		
Beginning fund balance					1,537,168		
Ending fund balance				\$	1,783,388		

### CITY OF SODA SPRINGS, IDAHO BUDGETARY COMPARISON SCHEDULE STREET FUND YEAR ENDED SEPTEMBER 30, 2021

	Budgeted	l Amo	unts	A atual	Variance with Final Budget Positive		
	Original	Karronanagon	Final	 Actual Amounts		legative)	
Resources							
Taxes	\$ 124,000	\$	124,000	\$ 121,105	\$	(2,895)	
Intergovernmental revenues	192,020		192,020	272,016		79,996	
Miscellaneous revenue	1,500_		1,500	14,310		12,810	
	317,520		317,520	407,431		89,911	
Expenditures Highway Street and road construction Equipment repairs Highway, street, & road maintenance Snow and ice control	\$ 11,980 38,913 243,481 44,022 338,396	\$	11,980 38,913 243,481 44,022 338,396	\$ 14,480 28,729 99,241 36,227 178,677	\$	(2,500) 10,184 144,240 7,795 159,719	
Excess revenues (expenditures)				228,754			
Beginning fund balance				421,398			
Ending fund balance				\$ 650,152			

# CITY OF SODA SPRINGS SEPTEMBER 30, 2021

# Schedule of Employer's Share of Net Pension Liability PERSI – Base Plan Last 10 – Fiscal Years \*

2015	)455105%	599,299	1,263,505		47.43%	91.38%
2016	0.0392965% 0.0403579% 0.0442074% 0.0427001% 0.0455105%	\$ 896,152 \$	\$ 1,314,450 \$ 1,291,173 \$ 1,263,505		69.41%	87.26%
2017	0.0442074%	\$ 671,172	\$ 1,314,450		51.06%	%89.06
2018	0.0403579%	\$ 595,286	\$ 1,287,093		46.25%	87.26%
2019	0.0392965%	\$ 448,559	\$ 1,322,977		33.91%	93.79%
2020	0391588%	\$ 909,319	,916 \$ 1,395,747 \$ 1,322,977		65.15%	88.22%
2021	0.0403320% 0.	\$ (31,853)	\$ 1,493,916		-2.13%	100.36%
	Employer's portion of net the pension liability	Employer's proportionate share of the net pension liability (asset)	Employer's covered-employee payroll	Employer's proportional share of the net pension lishility as a percentage of its covered employee	payroll	Plan fiduciary net position as a percentage of the total pension liability

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for the years for which information is available.

Data reported is measured as of June 30, 2021 (measurement date).

# Schedule of Employer Contributions PERSI – Base Plan Last 10 – Fiscal Years \*

	~	.021		2020		2019		2018		2017		2016	7(	2015
Statutorily required contribution	ب	184,237	8	167,952	8	155,864	↔	146,046	<del>ss</del>	150,266	↔	\$ 184,237 \$ 167,952 \$ 155,864 \$ 146,046 \$ 150,266 \$ 153,403 \$ 143,260	\$	43,260
Contributions in relation to the statutorily required contribution	•	184,237		184,237 167,952		155,864		146,046		150,266		153,403	7	43,260
Contribution (deficiency) excess	↔	1	↔	1	S	1	8	1	8	1	↔	- & - & - & - & - & - & - & - & - & - &	↔	
Employer's covered-employee payroll	& 7,	531,309	₩	,405,931	\$	347,223	8	,278,741	\$	,315,952	↔	\$ 1,531,309 \$ 1,405,931 \$ 1,347,223 \$ 1,278,741 \$ 1,315,952 \$ 1,343,080 \$ 1,254,475	\$1,2	54,475
Contributions as a percentage of covered- employee payroll		12.03%		11.95%		11.57%		11.42%		11.42%		11.42%		11.42%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for the years for which information is available.

Data is reported is measured as of September 30, 2021.

### CITY OF SODA SPRINGS NOTES TO REQUIRED SUPPLEMENTARY INFORMATION SEPTEMBER 30, 2021

### **Budgetary Reporting**

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for all governmental fund types.

### NOTE 1 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Basis of budgetary Accounting

The City is required by State law to adopt annual budgets on all governmental funds that cover a period from October 1, through September 30. All adopted budgets are prepared in accordance with the modified accrual basis of accounting and are adopted on a basis consistent with generally accepted accounting principles.

### CITY OF SODA SPRINGS

### NON-MAJOR FUNDS COMBINING BALANCE SHEET

### AS OF SEPTEMBER 30, 2021

	position in the second	Airport	Ins	surance	Re	ecreation	;	Greater Soda Springs velopment Fund	Total on-major Funds
ASSETS Cash Investments Taxes receivable	\$	11,874 26,585 563 39,022	\$	1,268 2,838 733 4,839	\$	6,201 13,882 1,406 21,489	\$	6,543 14,650 - 21,193	\$ 25,886 57,955 2,702 86,543
<b>LIABILITIES</b> Payroll liabilities	_\$_	49 49	\$	<u>-</u>	_\$	1,444 1,444	\$	<u>-</u>	\$ 1,493 1,493
DEFERRED INFLOWS RESOURCES Unearned property taxes	OF	537		700		1,342		-	2,579
FUND BALANCE Restricted for: Airport Insurance Culture and recreation Economic development		38,436 - - - - - 38,436		- 4,139 - - - 4,139		- 18,703 - 18,703		- - 21,193 21,193	38,436 4,139 18,703 21,193 82,471
	\$	39,022	\$	4,839	\$	21,489	\$	21,193	\$ 86,543

### **CITY OF SODA SPRINGS**

### NON-MAJOR FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

	Airport		Insurance		Recreation		Greater Soda Springs Development Fund		Total Non-major Funds	
REVENUES	Φ.	40.000	ф	12 110	\$	25,172			\$	48,360
Property taxes	\$	10,069	\$	13,119 5,532	Ф	20,172		_	Ψ	5,532
Intergovernmental revenues Charges for services and other		9,589		5,552		26,941		35		36,565
Rent and lease income		1,785		_		20,011		-		1,785
Investment income		(121)		4		(333)		(70)		(520)
my countries most no		21,322		18,655		51,780		(35)		91,722
EXPENDITURES		,		,						
General government		_		17,972		_		-		17,972
Airport		14,495		-		_		-		14,495
Culture and recreation		-		-		91,926		-		91,926
Capital outlay		_				8,915		-		8,915
		14,495		17,972		100,841		-		133,308
EXCESS REVENUES (EXPENDITURES)		6,827		683		(49,061)		(35)		(41,586)
OTHER FINANCING SOURCES (USES)										
Transfers in		-		-		25,000		-		25,000
Transfers out		-		_		(73,000)		-		(73,000)
				-		(48,000)		-		(48,000)
NET CHANGE IN FUND BALANCES		6,827		683		(97,061)		(35)		(89,586)
BEGINNING FUND BALANCE		31,609		3,456		115,764		21,228		172,057
ENDING FUND BALANCE	\$	38,436	\$	4,139	\$	18,703	\$	21,193	\$	82,471

### **Deaton & Company, Chartered**

Certified Public Accountants 215 North 9th, Suite A Pocatello, Idaho 83201-5278 (208) 232-5825





# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council City of Soda Springs, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Soda Springs, Idaho, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise City of Soda Springs, Idaho's basic financial statements and have issued our report thereon dated April 29, 2022.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Soda Springs, Idaho's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Soda Springs, Idaho's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Soda Springs, Idaho's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Soda Springs, Idaho's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Deaton & Company

Pocatello, Idaho April 29, 2022