# CITY OF SALEM, MISSOURI AUDIT REPORT JUNE 30, 2022

K DELUCA AUDIT SERVICES LLC CERTIFIED PUBLIC ACCOUNTANT PO BOX 132 ST. JAMES, MISSOURI 65559

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Governmental and Non-Profit Audit & Consulting Services

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Aldermen City of Salem, Missouri

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salem, Missouri (the "City"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting polices used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis and budgetary comparison schedules that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 24, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

K DeLuca Audit Services LLC

K DeLuca Audit Services LLC St. James, Missouri March 24, 2023 **BASIC FINANCIAL STATEMENTS** 

# CITY OF SALEM, MISSOURI STATEMENT OF NET POSITION JUNE 30, 2022

	Carramantal		- Dueinese fune			
	Governmental Activities			siness-type Activities		Total
		ACTIVITIES		ACTIVITIES	-	I Otal
ASSETS						
Cash and cash equivalents	\$	1,548,209	\$	2,714,424	\$	4,262,633
Restricted assets	•	1,128,745	•	1,425,568		2,554,313
Accounts receivable, net		493,711		2,132,941		2,626,652
Grants receivable		515,856		3,039		518,895
Due from external parties		-		10,232		10,232
Inventories		-		337,666		337,666
Prepaid expenses		6,318		352,136		358,454
Net pension asset		935,725		525,664		1,461,389
Capital assets						
Land and construction in progress		1,696,589		7,746,688		9,443,277
Other capital assets, net of depreciation		6,314,870		2,593,133		8,908,003
Total assets		12,640,023		17,841,491		30,481,514
		_		_		_
DEFERRED OUTFLOWS OF RESOURCES						
Pension related resources		275,912		166,601		442,513
Total deferred outflows of resources		275,912		166,601		442,513
LIADULTICO						
LIABILITIES		470 E04		400 040		677 740
Accounts payable and accrued expenses Internal balances		179,501		498,248 260,594		677,749
		(260,594)		200,394		- 216,867
Post-closure liability Long-term liabilities		-		210,007		210,007
Due within one year		177,249		550,988		728,237
Due in more than one year		3,241,927		6,595,457		9,837,384
Total liabilities		3,338,083		8,122,154		11,460,237
Total habilities		3,330,003		0,122,134	-	11,400,237
DEFERRED INFLOWS OF RESOURCES						
Pension related resources		587,730		331,189		918,919
Total deferred inflows of resources		587,730		331,189		918,919
		,		,		· · · · · ·
NET POSITION						
Invested in capital assets, net of related debt		4,429,336		5,588,552		10,017,888
Restricted						
Expendable		836,984		-		836,984
Nonexpendable		291,761		-		291,761
Unrestricted		3,432,041		3,966,197		7,398,238
Total net position	\$	8,990,122	\$	9,554,749	\$	18,544,871

# CITY OF SALEM, MISSOURI STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

		Program Revenues					
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions			
i diletions/r rogianis	Lxpelises	<u> </u>	Contributions	Continuations			
Primary government							
Governmental activities							
Safety services	\$ 1,409,384	\$ 5,802	\$ 1,010,161	\$ 9,928			
Health and social services	65,218	-	· -	-			
Leisure services	513,902	123,013	1,217	-			
Utility	68,714	-	· <u>-</u>	-			
Transportation services	1,069,852	-	_	-			
Administrative services	1,095,136	25,213	10,722	-			
Interest on long-term debt	80,634	-	· <u>-</u>	-			
Total governmental activities	4,302,840	154,028	1,022,100	9,928			
Business-type activities							
Electric	5,406,128	5,772,115	-	_			
Water	916,754	922,807	-	_			
Airport	146,121	9,070	-	10,022			
Sewerage system	1,007,208	829,264	-	· -			
Nonmajor enterprise funds	531,647	383,914	-	-			
Total business-type activities	8,007,858	7,917,170	_	10,022			
Total primary governmen	\$ 12,310,698	\$ 8,071,198	\$ 1,022,100	\$ 19,950			

General revenues---

Taxes---

Property taxes

Sales taxes

Sur taxes

Franchise taxes

Other taxes

Interest and investment earnings

Miscellaneous income

Transfers

Total general revenues and transfers

Change in net position

Net position --- beginning

Net position --- ending

The accompanying notes are an integral part of these financial statements.

# Net (Expenses) Revenue and Changes in Net Position

Primary Government							
Go	Governmental Business-type						
	Activities		Activities		Total		
\$	(383,493)	\$	_	\$	(383,493)		
	(65,218)		-		(65,218)		
	(389,672)		-		(389,672)		
	(68,714)		-		(68,714)		
	(1,069,852)		-		(1,069,852)		
	(1,059,201)		-		(1,059,201)		
	(80,634)				(80,634)		
	(3,116,784)				(3,116,784)		
	-		365,987		365,987		
	-		6,053		6,053		
	-		(127,029)		(127,029)		
	-		(177,944)		(177,944)		
	-		(147,733)		(147,733)		
			(80,666)		(80,666)		
	(3,116,784)		(80,666)		(3,197,450)		
	344,748		-		344,748		
	2,909,414		-		2,909,414		
	52,867		-		52,867		
	114,494		-		114,494		
	7,210	-		7,210			
	1,772		2,208		3,980		
	136,492	•		142,395			
	500,109		(500,109)		2 575 400		
	4,067,106		(491,998)		3,575,108		
950,322 8,039,800			(572,664) 10,127,413		377,658 18,167,213		
\$	8,990,122	\$	9,554,749	\$	18,544,871		
Ψ	0,000,122	Ψ	5,554,148	Ψ	10,044,071		

## CITY OF SALEM, MISSOURI BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2022

	(	General Fund	Park Fund	Capital provements	 Other vernmental Funds	Pe	rmanent Fund
<u>ASSETS</u>							
Cash	\$	170,230	\$ 334,972	\$ 457,727	\$ 445,752	\$	-
Restricted assets		-	112,680	408,652	-		607,413
Receivables, net		501,074	14,155	5,958	-		-
Due from other funds		-	19,361	304,957	-		-
Taxes receivable		266,803	94,961	126,616	-		-
Prepaid assets		-	-	 3,159	3,159		-
Total assets		938,107	576,129	1,307,069	448,911		607,413
LIABILITIES							
Accounts payable		35,028	6,689	95,793	334		-
Accrued payroll		7,823	1,987	-	_		-
Building permit deposit		_	-	-	16,330		-
Due to other funds		40,816	10,053	9,637	3,217		-
Total liabilities		83,667	18,729	105,430	19,881		-
DEFERRED INFLOWS OF RESOURCES							
Unavailable revenue		19,521	-	-	-		-
Total deferred inflows of resources		19,521	-	-			-
FUND BALANCES							
Nonspendable		-	-	3,159	3,159		291,761
Restricted		-	112,680	1,198,480	343,189		315,652
Assigned		-	444,720	-	82,682		-
Unassigned		834,919	 -	 	 		
Total fund balances	\$	834,919	\$ 557,400	\$ 1,201,639	\$ 429,030	\$	607,413

The accompanying notes are an integral part of these financial statements.

	TO NET POSITION OF GOVERNMENTAL FUND BALANCE JUNE 30, 2022		
Total			
Governmental Funds	Total Governmental Fund Balances	\$	3,630,401
	Amounts reported for governmental activities in the statement of net position		
\$ 1,408,681	are different because:		
1,128,745			
521,187	Capital assets used in governmental activities are not current financial resources		0.044.450
324,318	and, therefore, are not reported as assets in the governmental funds.		8,011,459
488,380 6,318			
3,877,629	Net pension asset (liability) and deferred outflows/inflows of pension related		
0,011,020	resources are not recognized in the fund statements because they are not		
	financial resources.		623,905
137,844			
9,810	Revenue that is deferred in the fund financial statement because it is not		
16,330	available and recognized as revenue in the government-wide financial statements.		19,521
63,723			
227,707	Long-term liabilities are not due and payable in the current period and,		
	therefore, are not reported as liabilities in the governmental funds:  Financed purchases and note payable		(1 650 209)
	Accrued interest		(1,659,398) (15,516)
19,521	Certificates of participation		(1,620,000)
19,521	Accrued compensated absences		(139,778)
	'		, , ,
	Internal services funds are used by management to charge costs of employee		
298,079	health insurance, worker's compensation benefits, liability insurance, and		
1,970,001	fleet and equipment maintenance to individual funds. The assets and		
527,402	liabilities of the internal service funds are included in governmental activities		400 500
834,919	in the statement of net position.		139,528
\$ 3,630,401	Net Position of Governmental Funds	\$	8,990,122
	The second of th	<u> </u>	3,000,122

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCI

Statement 3

CITY OF SALEM, MISSOUR

# CITY OF SALEM, MISSOURI STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	General Fund	Park Fund	Capital Improvements	Other Governmental Funds
Revenues				
Taxes	\$ 1,955,272	\$ 538,432	\$ 717,977	\$ 217,052
Intergovernmental	1,007,870	1,217	17,941	5,000
Charges for services	-	123,013	-	6,846
Interest and investment earnings	377	389	126	294
Licenses and permits	24,305	-	-	-
Miscellaneous	25,234	1,190	20,300	89,632
	3,013,058	664,241	756,344	318,824
Expenditures				
Current operations:				
Safety services	1,329,293	-	26,637	2,200
Health and social services	58,525	-	-	-
Leisure services	-	368,898	-	-
Utility services	65,698	-	-	-
Transportation services	623,946	-	187,115	21,723
Administrative services	888,813	-	50,420	85,433
Capital outlay	-	32,054	1,488,167	175,479
Debt service:				
Principal	-	50,000	32,037	12,053
Interest		59,533	13,301	1,974
	2,966,275	510,485	1,797,677	298,862
Excess Revenues Over				
(Under) Expenditures	46,783	153,756	(1,041,333)	19,962
Other Financing Sources (Uses)				
Capital-related debt proceeds	-	-	1,624,184	45,942
Transfers in	638,510	-	25,000	16,100
Transfers out	(146,251)	(25,000)	(8,250)	-
	492,259	(25,000)	1,640,934	62,042
Net change in fund balance	539,042	128,756	599,601	82,004
Fund balances at beginning of year	295,877	428,644	602,038	347,026
Fund balances at end of year	\$ 834,919	\$ 557,400	\$ 1,201,639	\$ 429,030

# CITY OF SALEM, MISSOURI RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

Statement 4

			FOR THE TEAR ENDED JONE 30, 2022	
		Total		
Permanent Governmental			Net Change in Fund BalancesTotal Governmental Funds	\$ 1,349,989
	Fund	Funds		
	_		Amounts reported for governmental activities in the statement of activities are	
			different because:	
\$	-	\$ 3,428,733		
	-	1,032,028	Governmental funds report capital outlays as expenditures. However, in	
	-	129,859	the statement of activities, the cost of those assets is allocated over their	
	586	1,772	estimated useful lives and reported as depreciation expense. This is the	
	-	24,305	amount by which capital outlays exceeded depreciation in the current period:	
	_	136,356	Capital outlay 1,695,700	
	586	4,753,053	Depreciation expense (535,868)	1,159,832
				,,
			The issuance of long-term debt (e.g., bonds, leases) provides current financial	
			resources to the governmental funds, while the repayment of the principal of	
	_	1,358,130	long-term debt consumes the current financial resources of the governmental	
	_	58,525	funds. Neither transaction, however, has any effect on net position. This is	
	_	368,898	the net effect of these difference in the treatment of long-term debt and	
	_	65,698	related items.	(1,576,036)
	_	832,784		(1,010,000)
	_	1,024,666	Internal service funds are used by management to charge costs of employee	
	_	1,695,700	health insurance, worker's compensation benefits, liability insurance, and	
		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	fleet and equipment maintenance to individual funds. The net revenue of	
	_	94,090	certain internal service funds is reported with governmental activities.	(4,367)
	_	74,808	g	(1,001)
	_	5,573,299	Some items reported in the statement of activities do not involve current	
			financial resources and, therefore, are not reported as expenditures in the	
			governmental funds. These activities are:	
	586	(820,246)		
			Accrued interest	(5,826)
			Compensated absences	(31,267)
	_	1,670,126	Pension costs	57,997
	_	679,610		 
	_	(179,501)	Changes in Net Position of Governmental Activities	\$ 950,322
		2,170,235		·
-				
	586	1,349,989		
		.,3.0,000		
	606,827	2,280,412		
	,-	,,		
\$	607,413	\$ 3,630,401		
		, -,, / • ·		

# CITY OF SALEM, MISSOURI STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2022

				Business-type
	Electric	Water	Airport	Sewer
<u>Assets</u>				
Current Assets				
Cash and cash equivalents	\$ 176,231	\$ 1,478,904	\$ 209,638	\$ 402,872
Restricted assets	-	-	-	1,425,568
Accounts receivable, net	1,647,215	221,885	-	198,024
Grants receivable	-	-	3,039	-
Due from external parties	7,615	1,365	-	-
Due from other funds	413,732	490,281	3,115	-
Inventories	206,797	115,357		15,512
Total Current Assets	2,451,590	2,307,792	215,792	2,041,976
Noncurrent Assets				
Prepaid expenses	263,671	-	-	88,465
Net pension asset	293,649	87,108	-	73,682
Capital assets				
Land and construction in progress	95,440	40,640	238,025	7,289,382
Other capital assets, net of depreciation	103,562	584,891	1,180,780	697,928
Total Noncurrent Assets	756,322	712,639	1,418,805	8,149,457
Total Assets	3,207,912	3,020,431	1,634,597	10,191,433
Deferred Outflows of Resources Pension related resources Total Deferred Outflows of Resources	59,874 59,874	59,918 59,918	<u> </u>	41,650 41,650
<u>Liabilities</u> Current Liabilities				
	451,343	2,916	3,361	4,918
Accounts payable	•		3,301	4,916 256
Accrued payroll Accrued interest	1,010	(256)	-	32,472
Due to other funds	3,115	69,095	303,894	798,150
Post closure liability	5,115	09,095	303,094	7 90, 130
Current portion of noncurrent liabilities	234,871	- 11,117	_	305,000
Total Current Liabilities	690,339	82,872	307,255	1,140,796
Noncurrent Liabilities	000,000	02,072	307,233	1,140,730
Compensated absences	12,350	7,431	_	7,561
MMMPEP payable	704,612	-,	_	- ,001
Capital lease		11,506	_	_
Certificates of participation payable	_	- 11,000	_	5,849,214
Total Noncurrent Liabilities	716,962	18,937		5,856,775
Total Liabilities	1,407,301	101,809	307,255	6,997,571
Deferred Inflows of Resources				
Deferred Inflows of Resources				
Pension related resources	194,567	54,996		44,408
Total Deferred Inflows of Resources	194,567	54,996		44,408
Net Position				
Net Position				
Invested in capital assets, net of related debt	199,002	602,908	1,418,805	3,258,664
Unrestricted	1,466,916	2,320,636	(91,463)	(67,560)
Total Net Position	\$ 1,665,918	\$ 2,923,544	\$ 1,327,342	\$ 3,191,104

The accompanying notes are an integral part of these financial statements.

# CITY OF SALEM, MISSOURI STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2022

Activi	ties		vernmental Activities
	onmajor		 Internal
	nterprise		Service
_		Totala	
	Funds	Totals	 Funds
\$	446,779	\$ 2,714,424	\$ 139,528
	_	1,425,568	_
	65,817	2,132,941	_
	_	3,039	_
	1,252	10,232	_
	8,859	915,987	_
	_	337,666	_
	522,707	7,539,857	139,528
		050 400	
	74 005	352,136	-
	71,225	525,664	-
	83,201	7,746,688	-
	25,972	2,593,133	 
	180,398	11,217,621	
	703,105	18,757,478	139,528
	5,159	166,601	_
	5,159	166,601	 
	2,228	464,766 1,010	- -
	-	32,472	-
	2,327	1,176,581	-
	216,867	216,867	-
	_	550,988	-
	221,422	2,442,684	-
	2,783	30,125	-
		704,612	-
	_	11,506	-
	_	5,849,214	-
	2,783	6,595,457	 
	224,205	9,038,141	 _
		, ,	
	37,218	331,189	-
	37,218	331,189	 _
-	,		
	109,173	5,588,552	-
	337,668	3,966,197	 139,528
\$	446,841	\$ 9,554,749	\$ 139,528

# CITY OF SALEM, MISSOURI STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	-			Business-type
	Electric	Water	Airport	Sewer
Operating Revenues				
Charges for services	\$ 5,772,115	\$ 922,807	\$ 9,070	\$ 829,264
Intergovernmental	-	-	10,022	-
Other	3,888	500	-	1,075
	5,776,003	923,307	19,092	830,339
Operating Expenses				
Personnel services	508,139	410,294	-	314,198
Operations and maintenance	4,867,831	392,433	21,025	391,369
Depreciation and amortization	30,158	113,905	125,096	97,193
·	5,406,128	916,632	146,121	802,760
Operating Income (Loss)	369,875	6,675	(127,029)	27,579
Non-operating Revenue (Expense)				
Interest revenue	243	-	23	1,574
Interest expense	-	(122)	-	(204,448)
·	243	(122)	23	(202,874)
Income (Loss) Before Capital				
Contributions and Transfers	370,118	6,553	(127,006)	(175,295)
Transfers in (out)	(638,510)		8,250	
Change in Net Position	(268,392)	6,553	(118,756)	(175,295)
Net position at beginning of year	1,934,310	2,916,991	1,446,098	3,366,399
Net position at end of year	\$ 1,665,918	\$ 2,923,544	\$ 1,327,342	\$ 3,191,104

The accompanying notes are an integral part of these financial statements.

# CITY OF SALEM, MISSOURI STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2022

Δ	Activities		Governmental Activities
	Nonmajor Enterprise		Internal Service
	Funds	Totals	Funds
	\$ 383,914	\$ 7,917,170	\$ -
	-	10,022	-
	440	5,903	-
	384,354	7,933,095	
	137,800	1,370,431	-
	385,476	6,058,134	4,500
	8,371	374,723	
	531,647	7,803,288	4,500
	(147,293)	129,807	(4,500)
	368	2,208	133
		(204,570)	
	368	(202,362)	133
	(146,925)	(72,555)	(4,367)
	130,151	(500,109)	
	(16,774)	(572,664)	(4,367)
	463,615	10,127,413	143,895
	\$ 446,841	\$ 9,554,749	\$ 139,528

# CITY OF SALEM, MISSOURI STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2022

					Bus	siness-type
	Electric		Water	Airport		Sewer
Cash Flows from Operating Activities				 	_	-
Cash received from customers	\$ 6,011,7	77 5	\$ 1,087,956	\$ 91,071	\$	983,041
Cash payments to suppliers	(4,895,9	23)	(377,654)	(17,760)		(547,951)
Cash payments to employees	(523,3	74)	(417,044)	-		(316,510)
Other receipts (payments)	(99,5	04)	(99,503)	(25,000)		224,007
Net Cash Provided (Used) by Operating Activities	492,9	76	193,755	 48,311	_	342,587
Cash Flows from Noncapital Financing Activities						
Principal payment on noncapital debt	(271,9	19)	-	-		-
Transfers in (out)	(638,5	10)	-	 -		
Net Cash Provided (Used) by Noncapital						
Financing Activities	(910,4	29)	-	 		
Cash Flows from Capital and Related Financing Activities						
Acquisition and construction of fixed assets		-	-	(8,250)		(699,741)
Principal payment on capital debt		-	(10,740)	· -		(295,000)
Interest paid on capital debt		_	(122)	_		(203,067)
Capital transfers from other funds		_	` -	8,250		-
Net Cash Provided (Used) by Capital and						
Related Financing Activities			(10,862)	 		(1,197,808)
Cash Flows from Investing Activities						
Interest receipts/purchase of investments	2	43	-	 23		1,574
Net Cash Provided (Used) by Investing						
Activities	2	43	-	 23	_	1,574
Net Increase (Decrease) in cash and						
cash equivalents	(417,2	,	182,893	48,334		(853,647)
Cash and Cash Equivalents at beginning of year	593,4		1,296,011	 161,304	_	2,682,087
Cash and Cash Equivalents at end of year	\$ 176,2	31 =	\$ 1,478,904	\$ 209,638	\$	1,828,440
Reconciliation of operating income (loss) to net cash provided (used) by operating activities: Operating income (loss) Adjustments to reconcile operating income to	\$ 369,8	75 9	\$ 6,675	\$ (127,029)	\$	27,579
net cash provided (used) by operating activities:  Depreciation and amortization	30,1	58	113,905	125,096		97,193
Changes in assets and liabilities						
Accounts receivable	235,7		164,649	71,979		152,702
Inventory	(31,8	35)	20,976	-		-
Due to (from) other funds	(99,5	04)	(99,503)	(25,000)		224,007
Prepaid expenses		-	-	-		5,898
Pension accruals	(14,0	31)	(10,290)	-		(7,483)
Accounts payable	3,7	43	(6,197)	3,265		(162,480)
Accrued liabilities	(1,2	04)	3,540	 		5,171
Net Cash Provided (Used) by Operating Activities	\$ 492,9	76	\$ 193,755	\$ 48,311	\$	342,587

The accompanying notes are an integral part of these financial statements.

# CITY OF SALEM, MISSOURI STATEMENT OF CASH FLOWS **PROPRIETARY FUNDS** FOR THE YEAR ENDED JUNE 30, 2022

				0	
Δα	tivities				vernmental Activities
_	onmajor				Internal
	nterprise				Service
	Funds		Totals		Funds
\$	419,733	\$	8,593,578	\$	- (4.500)
	(387,212)		(6,226,500)		(4,500)
	(143,360)	(	(1,400,288)		-
	(110,839)		966,790		(4,500)
	(1.10,000)				(1,000)
	-		(271,919)		-
	130,151		(508,359)		
	130,151		(780,278)		
	-		(707,991)		-
	-		(305,740)		-
	-		(203,189)		-
			8,250		
		(	(1,208,670)		
	368		2,208		133
			2,200		100
	368		2,208		133
	19,680	(	(1,019,950)		(4,367)
-	427,099	•	5,159,942	_	143,895
\$	446,779	\$	4,139,992	\$	139,528
\$	(147,293)	\$	129,807	\$	(4,500)
	8,371		374,723		-
	25 200		000 404		
	35,380		660,484		-
	-		(10,859)		-
	-		5,898		- -
	(3,742)		(35,546)		_
	(1,737)		(163,406)		-
	(1,818)		5,689		-
\$	(110,839)	\$	966,790	\$	(4,500)

# CITY OF SALEM, MISSOURI STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2022

	Com	eferred npensation ust Fund	 Agency Fund
Assets:			
Cash	\$	-	\$ 464,132
Investments		261,781	-
Other assets			 5
Total assets	\$	261,781	\$ 464,137
Liabilities: Accounts payable Utility deposits payable Total liabilities	\$	- - -	\$  10,357 278,974 289,331
Net Position:			
Held in Trust Unreserved		261,781 -	174,806 -
Total net position	<u></u>	261,781	174,806
Total liabilities and net position	\$	261,781	\$ 464,137

# CITY OF SALEM, MISSOURI STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS YEAR ENDED JUNE 30, 2022

	Deferred Compensation Trust Fund		
ADDITIONS: Contributions Total additions	\$	83,336 83,336	
DEDUCTIONS: Distributions Net decrease in the fair value of investments Total deductions		137,675 63,137 200,812	
Change in net position		(117,476)	
Net position - beginning of year		379,257	
Net position - end of year	\$	261,781	

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Salem, Missouri (the "City") is a fourth class city that operates under a Mayor-Board of Aldermen form of government and provides the following services: public safety (police), streets, sanitation, culture and recreation, public improvements, planning and zoning, and general administrative services. Other services include utility operations.

The City complies with generally accepted accounting principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

#### **Measurement Focus**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

On the government-wide statement of net position and the statement of activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined in item (b) below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a) All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b) The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position.
- c) Agency funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

# **Basis of Accounting**

In the government-wide statement of net position and statement of activities, both governmental and business-like activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds and agency funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported when due.

All proprietary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for services. Operating expenses for enterprise and internal service funds include the cost of operations and maintenance, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### The Reporting Entity

The City, for financial purposes, includes all of the funds and account groups relevant to the operation of the City. The financial statements presented herein do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from the City.

#### **Basis of Presentation**

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The major funds of the financial reporting entity are described below:

#### **Governmental Funds**

#### General Fund

The General fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

# Special Revenue Fund

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes. The City's major special revenue fund is the Park Fund.

#### Capital Improvement Fund

The Capital Improvement fund is used to account for the financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

#### Permanent Fund

The Permanent fund is used to account for resources that are legally restricted by a formal agreement and only the earnings may be used for purposes that benefit the City's cemetery.

### **Proprietary Funds**

### Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds include Electric, Water, Airport and Sewer funds.

#### Internal Service Fund

The Internal Service Fund is used to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's Internal Service Fund consists of a self-insurance fund.

#### **Fiduciary Funds**

Trust and Agency Funds are used to account for various assets held by the City in a trustee capacity or as an agent for individuals, other governments and/or other funds. The reporting entity includes the following fiduciary funds: Utility Deposits and Deferred Compensation Plan.

#### **Internal Balances**

On the fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "due to/from other funds." Internal balances are eliminated in the statement of net position.

#### Receivables

Taxes receivable consists of property, utility and real estate excise taxes. No allowance was considered necessary for taxes receivable as of June 30, 2022. Customer accounts receivable consists of amounts owed from private individuals or organizations for goods and services. As of June 30, 2022, net utility receivables include an allowance for doubtful accounts of \$715,244.

#### **Inventories**

Inventories at June 30, 2022, are recorded at the lower of cost or market on a first-in, first-out basis. Enterprise fund inventories are recorded with inventory variations included in the expense accounts.

#### **Property and Equipment**

Property, plant and equipment in the Enterprise Funds are recorded at historical cost or estimated historical cost if actual historical cost is not available.

The costs of normal maintenance and repairs are charged to operations as incurred. Renewals and betterments are capitalized.

Depreciation is provided on the straight-line basis over the estimated useful lives of the respective assets, which range from five to twenty years. Where actual acquisition dates were not available, estimates have been used.

#### **Compensated Absences**

The City's employees had an accumulation of unpaid compensated absences of \$169,903 at June 30, 2022.

# **Revenue Recognition – Property Taxes**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on November 1 and are due and payable at that time. All unpaid taxes levied November 1 become delinquent January 1 of the following year. Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year-end. Delinquent taxes are considered fully collectible and, therefore, no allowance for uncollectible taxes is provided.

The assessed valuation of the tangible property for the calendar year 2021 was \$49,650,830 for real estate and personal property. The tax levy per \$100 assessed valuation of tangible taxable property for the calendar year 2021 was \$0.6746 for the general fund.

#### **Deferred Outflows/Inflows or Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item that qualifies for reporting in this category in the government-wide statement of net position. This amount is outflows related to the pension.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has one item that qualifies for reporting in this category. This item is deferred inflows related to the pension.

#### **Equity Classifications**

Government-wide Statements and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

a. Invested in capital assets, net of related debt—Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

- b. Restricted net position—Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position—All other net position that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### Governmental Fund Statements

As of June 30, 2022, fund balances of the governmental funds are classified as follows:

<u>Nonspendable</u> – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> – amounts that can be used only for specific purposes determined by a formal action of the Board of Aldermen. The Board of Aldermen is the highest level of decision making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board.

<u>Assigned</u> – amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes.

<u>Unassigned</u> – all other spendable amounts.

As of June 30, 2022, fund balances are composed of the following:

					Total	
			Capital	Governmental	Permanent	Governmental
	General	Park	Improvements	Funds	Fund	Funds
Nonspendable:						
Cemetery	\$ -	\$ -	\$ -	\$ -	\$ 291,761	\$ 291,761
Prepaid assets	-	-	3,159	3,159	_	6,318
Restricted:						
Capital projects	-	-	1,198,480	-	-	1,198,480
Debt service	-	112,680	-	-	-	112,680
Transportation	-	-	-	343,189	-	343,189
Cemetery	-	-	-	- 315,652		315,652
Assigned:						
Leisure	-	444,720	-	-	-	444,720
Other gov't activities	-	-	-	82,682	-	82,682
Unassigned	834,919					834,919
	\$834,919	\$ 557,400	\$ 1,201,639	\$ 429,030	\$ 607,413	\$ 3,630,401

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed unless the Board of Aldermen has provided otherwise in its commitment or assignment actions.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Missouri Local Government Employees Retirement System (LAGERS) and additions to/deductions from LAGERS fiduciary net position have been determined on the same basis as they are reported by LAGERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### **New Accounting Pronouncements**

GASB Statement No. 87, *Leases*, issued June 2017, was effective for the City beginning with its fiscal year ended June 30, 2022. Statement No. 87 enhances the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use leased assets, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The implementation of GASB Statement No. 87 had no effect on the beginning net position for governmental or business-type activities.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period was issued June 2018 and is effective for periods starting after December 15, 2020. This statement requires that the interest cost incurred before the end of the construction period be recognized as an expense in the period in which the cost is incurred and no longer included in the historical cost of a capital asset. These changes were incorporated in the City's 2022 financial statements; however, there was no effect on beginning net position.

# NOTE 2 – CASH AND CASH EQUIVALENTS

The City is authorized to invest funds in, among other things, financial institutions and direct obligations of the Federal Government. During fiscal year 2022, the City's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less.

The City adopted an investment policy to establish the guidelines and requirements for investing of all City operating funds and other funds as appropriate. The risks identified in this policy are:

*Interest rate risk:* The City will minimize the risk that the market value of investments will fall due to changes in general interest rates by investing operating funds in shorter-term securities. Investments will be limited to a period of 12 months to assure cash requirements for ongoing operations will be readily available.

Custodial credit risk: The City shall have a depository contract and pledge agreement with each safekeeping bank that will comply with the Financial Institutions Reform, Recovery and Enforcement Act of 1989 (FIRREA). This will ensure that the City's security interest in collateral pledged to secure deposits is enforceable against the receiver of a failed financial institution. At June 30, 2022, the City's deposits in cash and cash equivalents were fully insured.

*Market risk:* The City shall comply with state statutes as to the types of investments that will be made. The standard investment type will be Collateralized Public Deposits (certificates of deposit) but can also include United States treasury securities, United States agency securities, repurchase agreements and others as allowed by state statute.

# NOTE 3 – FIXED ASSETS

Capital asset activity for the year ended June 30, 2022 was as follows:

		Balance					Balance
	(	5/30/2021	Increases	D	ecreases		5/30/2022
Governmental Activities:							_
Capital assets not being depreciated:							
Land	\$	513,483	\$ 40,171	\$	-	\$	553,654
Construction in process			1,142,935		-		1,142,935
Total capital assets not being							_
depreciated		513,483	1,183,106		-		1,696,589
Capital assets being depreciated:							_
Buildings		907,095	113,101		-		1,020,196
Improvements		6,561,202	7,772		-		6,568,974
Equipment		2,762,462	391,722		(26,120)		3,128,064
Infrastructure		14,037,357			-		14,037,357
Total capital assets							_
being depreciated		24,268,116	512,595		(26,120)		24,754,591
Less accumulated depreciation:		_					_
Buildings		(314,662)	(33,009)		-		(347,671)
Improvements		(2,648,866)	(253,753)		-		(2,902,619)
Equipment		(2,072,996)	(177,497)		26,120		(2,224,373)
Infrastructure	(	12,893,449)	(71,609)		-	(	12,965,058)
Total accumulated depreciation	(	17,929,973)	(535,868)		26,120	(	18,439,721)
Total capital assets being							_
depreciated, net		6,338,143	(23,273)		-		6,314,870
Governmental Activities							
Capital assets, net	\$	6,851,626	\$1,159,833	\$		\$	8,011,459

Depreciation expense was charged to programs of the primary government as follows:

Administrative	\$ 78,837
Street	233,644
Safety	66,517
Leisure	144,823
Health & Social Services	12,047
Total governmental activities	\$ 535,868

		Balance /30/2021	<u> I</u> 1	ncreases	Dec	ereases		Balance 5/30/2022
Business-Type Activities:								
Capital assets not being depreciated:	Ф	457 206	ф		Φ		Ф	457.206
Land	\$	457,306	\$	-	\$	-	\$	457,306
Construction in process		6,589,643		699,739		-		7,289,382
Total capital assets not being								
depreciated		7,046,949		699,739		-		7,746,688
Capital assets being depreciated:								
Buildings		80,079		-		-		80,079
Improvements		8,243,815		-		-		8,243,815
Equipment		5,001,271		8,250		-		5,009,521
Infrastructure		2,121,762		-		-		2,121,762
Total capital assets								
being depreciated	1	5,446,927		8,250		-		15,455,177
Less accumulated depreciation:								
Buildings		(80,078)		-		-		(80,078)
Improvements		(5,996,836)		(239,145)		-		(6,235,981)
Equipment		(4,383,429)		(126,038)		-		(4,509,467)
Infrastructure		(2,026,978)		(9,540)		-		(2,036,518)
Total accumulated depreciation		2,487,321)		(374,723)		-	(	12,862,044)
Total capital assets being								
depreciated, net		2,959,606		(366,473)		-		2,593,133
Business-Type Activities				, , ,				
Capital assets, net	\$ 1	0,006,555	\$	333,266	\$	-	\$	10,339,821

### **NOTE 4 – LONG-TERM DEBT**

# **Note Payable**

In September 2021, the City obtained a loan for \$115,548 from the Missouri Department of Natural Resources to implement energy conservation measures. This loan requires semi-annual payments of \$6,684.50 for 10 years, which includes interest at a rate of 2.75%. As of June 30, 2022, the remaining payments are to be made as follows:

For the					
Year Ending					
June 30	F	Principal	I	nterest	Total
2023	\$	10,526	\$	2,843	\$ 13,369
2024		10,818		2,551	13,369
2025		11,118		2,251	13,369
2026		11,426		1,943	13,369
2027		11,742		1,627	13,369
2028-2032		50,297		3,164	56,625
	\$	105,927	\$	14,379	\$ 123,470

#### **Financed Purchases**

The City has entered into several financed purchase agreements through November 2036 to purchase equipment and capital improvements throughout the city with interest rates ranging from 2.57% - 6.00%. The net book value of capital assets under financed purchase obligations was \$1,278,876 at June 30, 2022. The future minimum financed purchase obligations and net present value of the minimum financed purchase payments as of June 30, 2022, were as follows:

For the				
Year Ending	Gov	vernmental	Busi	ness-Type
June 30	A	ctivities	A	ctivities
2023	\$	148,268	\$	11,909
2024		148,269		11,909
2025		136,360		-
2026		136,360		-
2027		157,951		-
2028-2032		597,000		-
2033-2037		537,298		_
Total minimum financed purchase payments		1,861,506		23,818
Less amounts representing interest		(308,035)		(1,195)
Present value of minimum financed purchase payments	\$	1,553,471	\$	22,623
			_	

# **Series 2017 Certificates of Participation**

In April 2017, the City issued \$7,335,000 of Series 2017 certificates of participation. The certificates of participation were issued to pay the costs of installation of automatic meter reading infrastructure, sewer system extensions and upgrades to the wastewater treatment facility. The certificates of participation bear interest from 1.2% to 3.7% and are due on November 1, 2037. The annual debt service requirements on the Series 2017 certificates of participation at June 30, 2022 are as follows:

For the				
Year Ending				
June 30	I	Principal	Interest	Total
2023	\$	305,000	\$ 195,960	\$ 500,960
2024		315,000	189,214	504,214
2025		320,000	181,670	501,670
2026		330,000	173,215	503,215
2027		340,000	163,830	503,830
2028-2032		1,860,000	652,817	2,512,817
2033-2037		2,210,000	301,695	2,511,695
2038-2041		495,000	9,157	504,157
	\$	6,175,000	\$ 1,867,558	\$ 8,042,558

# **Series 2017B Certificates of Participation**

In December 2017, the City issued \$1,780,000 of Series 2017B certificates of participation. The certificates of participation were issued to pay for pool renovations. The certificates of participation bear interest from 2.0% to 3.8% and are due on November 1, 2041. The annual debt service requirements on the Series 2017B certificates of participation at June 30, 2022 are as follows:

For the				
Year Ending				
June 30	I	Principal	Interest	 Total
2023	\$	50,000	\$ 57,457	\$ 107,457
2024		50,000	56,057	106,057
2025		50,000	54,582	104,582
2026		55,000	52,980	107,980
2027		55,000	51,248	106,248
2028-2032		310,000	225,860	535,860
2033-2037		370,000	164,561	534,561
2038-2042		450,000	87,569	537,569
2043		230,000	4,370	234,370
	\$	1,620,000	\$ 754,684	\$ 2,374,684

# **MMMPEP Payable**

In February 2021, severe winter weather caused extraordinary short term increases in energy prices. The City was able to obtain financing to allow approximately \$1.4 million of the energy costs incurred in February 2021 to be paid over time, rather than as a single lump sum. Under the terms of the Municipal Utility Emergency Loan Program offered by the Missouri Department of Natural Resources, the funds are to be paid back within 5 years at 0% interest. As of June 30, 2022, four annual payments of \$234,871 remain.

### **Summary of Long-term Debt**

The following is a summary of long-term debt activity of the City for the year ended June 30, 2022:

	Long-term			Long-term						
	Ol	oligations at					Ob	ligations at	Dι	e Within
		7/1/2021	Ad	lditions	Re	eductions	6	5/30/2022	O	ne Year
Governmental Activities:						•				
Financed purchases	\$	33,362	\$1,	553,423	\$	33,314	\$	1,553,471	\$	116,723
Note payable		-		116,703		10,776		105,927		10,526
Certificates of participation		1,670,000		-		50,000		1,620,000		50,000
Compensated absences		108,511		31,267		-		139,778		-
-	\$	1,811,873	\$1,	701,393	\$	94,090	\$	3,419,176	\$	177,249
Business-Type Activities:										
Financed purchases	\$	33,363	\$	-	\$	10,740	\$	22,623	\$	11,117
Certificates of participation		6,446,967		-		295,000		6,151,967		305,000
MMMPEP payable		1,211,402		-		271,919		939,483		234,871
Compensated absences		24,345		5,780		-		30,125		-
	\$	7,716,077	\$	5,780	\$	577,659	\$	7,144,198	\$	550,988

#### **NOTE 5 – RESTRICTED ASSETS**

The cemetery endowment fund is restricted for operation and maintenance of the cemetery and consists of a checking account. At June 30, 2022, the balance totaled \$607,413 and is shown as restricted on the Statement of Net Position.

As of June 30, 2022, the Park fund had \$112,680 restricted for debt service, the Capital Improvement fund had \$408,652 restricted for capital improvements, and the Sewer fund had \$1,425,568 restricted for capital projects and debt service.

## **NOTE 6 – CONTRACTS**

The City has a contract in force for the right of a business in the Masters Industrial Park to use the City's land. The contract was initiated May 14, 1987, and under the terms of the contract, the business must pay the City \$1 per year on May 1 of each year. There is an option to renew the contract every two years and the contract's duration may not exceed 100 years. The City also has a contract in force with the local cable company. The contract was initiated December 20, 1985, and under the terms of the contract, the cable company must pay the City pole rental of \$1.50 per utility pole.

#### **NOTE 7 – SELF INSURANCE**

The City has established a vehicle self-insurance fund. The purpose of this fund was to pay for damage to the City's vehicles. The City no longer self-insures its vehicles; however, the money transferred in the past for this purpose is still recorded in the internal service fund.

#### **NOTE 8 – INTERFUND TRANSACTIONS**

Occasionally, interfund transfers are needed to temporarily support operations of a particular fund. These transfers are to be paid back as the funds become available. Therefore, these transfers are reported as due to/from other funds in the financial statements. As of June 30, 2022, internal balances that resulted from various interfund transactions were as follows:

	Due From	Due To
	Other Funds	Other Funds
General	\$ -	\$ 40,817
Park	9,308	-
Capital improvements	295,320	-
Other governmental funds	-	3,217
Electric	410,617	-
Water	421,186	-
Airport	-	300,779
Sewer	-	798,150
Non-major Bus-Type Funds	6,532	
	\$ 1,142,963	\$ 1,142,963

Interfund transfers during the year ended June 30, 2022 were as follows:

	Transfer From		Transfer To			
	Ot	Other Funds		Other Funds Othe		her Funds
General Fund	\$	638,510	\$	146,251		
Park		-		25,000		
Capital Improvement Funds		25,000		8,250		
Other governmental funds		16,100		-		
Electric		-		638,510		
Airport		8,250		-		
Non-major Bus-Type Funds		130,151		-		
	\$	818,011	\$	818,011		

#### **NOTE 9 – PENSION PLAN**

#### General Information about the Pension Plan

Plan description. The City's defined benefit pension plan provides certain retirement, disability and death benefits to plan members and beneficiaries. The City participates in the Missouri Local Government Employees Retirement System (LAGERS). LAGERS is an agent multiple-employer, statewide public employee pension plan established in 1967 and administered in accordance with RSMo. 70.600-70.755. As such, it is LAGERS responsibility to administer the law in accordance with the expressed intent of the General Assembly. The plan is qualified under the Internal Revenue Code Section 401(a) and is tax exempt. The responsibility for the operations and administration of LAGERS is vested in the LAGERS Board of Trustees

consisting of seven persons. LAGERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing the LAGERS website at www.molagers.org.

Benefits provided. LAGERS provides retirement, death and disability benefits. Benefit provisions are adopted by the governing body of the employer, within the options available in the state statutes governing LAGERS. All benefits vest after 5 years of credited service. Employees who retire on or after age 60 (55 for police) with 5 or more years of service are entitled to an allowance for life based upon the benefit program information provided below. Employees may retire with an early retirement benefit with a minimum of 5 years of credited service and after attaining age 55 (50 for police) and receive a reduced allowance.

	2022 Valuation
Benefit Multiplier	2.00%
Final Average Salary	3 years
Member Contributions	4.00%

Benefit terms provide for annual post retirement adjustments to each member's retirement allowance subsequent to the member's retirement date. The annual adjustment is based on the increase in the Consumer Price Index and is limited to 4% per year.

Employees covered by benefit terms. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	48
Inactive employees entitled to but not yet receiving benefits	10
Active employees	54
	112

Contributions. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by LAGERS. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance an unfunded accrued liability. Full-time employees of the employer contribute 4% of their gross pay to the pension plan. Employer contribution rates are 12.4% (General) and 9.9% (Police) of annual covered payroll.

Net Pension Liability(Asset). The employer's net pension liability(asset) was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability(asset) was determined by an actuarial valuation as of February 28, 2022.

Actuarial assumptions. The total pension liability in the February 28, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75% wage inflation; 2.25% price inflation
Salary increase	2.75% to 6.75% including wage inflation
Investment rate of return	7.00%, net of investment expenses

The healthy retiree mortality tables, for post-retirement mortality, were 115% of the PubG-2010 Retiree Mortality Table for males and females. The disabled retiree mortality tables, for post-retirement mortality, were 115% of the PUBNS-2010 Disabled Retiree Mortality Table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 Employee Mortality Table for males and females of general groups and 75% of the PubS-2010 Employee Mortality Table for males and females of police, fire, and public safety groups.

Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables.

The actuarial assumptions used in the February 28, 2022 valuation were based on the results of an actuarial experience study for the period March 1, 2015 through February 29, 2020.

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	<b>Long-Term Expected</b>
<b>Asset Class</b>	Allocation	Real Rate of Return
Alpha	15.00%	3.67%
Equity	35.00%	4.78%
Fixed Income	31.00%	1.41%
Real Assets	36.00%	3.29%
Strategic Assets	8.00%	5.25%
Cash/Leverage	-25.00%	-0.29%

Discount rate. The discount rate used to measure the total pension liability is 7.00%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payment to determine the total pension liability.

	Increase (Decrease)			
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability(Asset)	
	(a)	(b)	(a) - (b)	
Balances at 6/30/2021	13,612,803	16,699,813	(3,087,010)	
Changes for the year:				
Service cost	327,681	-	327,681	
Interest	934,212	-	934,212	
Difference between expected and actual experience	258,461	-	258,461	
Changes in assumptions	-	-	-	
Contributions - employer	-	295,362	(295,362)	
Contributions - employee	-	107,442	(107,442)	
Net investment income	-	12,021	(12,021)	
Benefit payments, including refunds	(870,700)	(870,700)	-	
Administrative expense	-	(12,595)	12,595	
Other changes		(507,495)	507,495	
Net changes	649,654	(975,965)	1,625,619	
Balances at 6/30/2022	14,262,457	15,723,848	(1,461,391)	

Sensitivity of the net pension liability to changes in the discount rate. The following presents the Net Pension Liability(Asset) of the employer, calculated using the discount rate of 7.00%, as well as what the employer's Net Pension Liability(Asset) would be using a discount rate that is 1 percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

Current Single Discount					
1% Decrease	<b>Rate Assumption</b>	1% Increase			
527,626	(1,461,391)	(3,101,039)			

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the employer recognized pension expense of \$201,820. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resource	
Difference in experience	\$	442,512	\$	(123,123)
Change in assumptions		-		(150,640)
Excess (deficit) investment returns				(645,157)
Total	\$	442,512	\$	(918,920)

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Net Deferred
Year Ending	<b>Outflows of</b>
June 30	Resources
2023	\$ (200,541)
2024	(187,656)
2025	(346,311)
2026	259,922
2027	(1,822)
Thereafter	
Total	\$ (476,408)

#### **Payable to the Pension Plan**

At June 30, 2022, the City reported a payable of approximately \$2,000 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2022.

#### NOTE 10 - DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan (the "Plan"), created in accordance with Internal Revenue Service Code Section 457. The Plan, available to all employees, permits the employees to defer a portion of their salary until future years. According to the Plan, all amounts of compensation deferred under the Plan, all property and rights purchased with such amounts, and all income attributable to such amounts, property or rights, shall remain (until made available to the Participant or his Beneficiary) solely the property and rights of the City and shall be subject only to the claim of general creditors of the City. All assets and income of the Plan are held in trust for the exclusive benefit of the participants and their beneficiaries. The deferred compensation is not available to employees until termination, retirement, disability, death or unforeseeable emergency.

#### **NOTE 11 – LONG TERM CONTRACT**

The City is a member of the Missouri Joint Municipal Electric Utility Commission (MJMEUC). MJMEUC manages a power pool known as Mid-Missouri Municipal Power Energy Pool ("MMMPEP"), of which the City is a member. All MMMPEP members (including the City) have an agreement (the "MMMPEP Agreement") with MJMEUC for the purchase of electric capacity and energy and transmission from MJMEUC. The MMMPEP Agreement requires MJMEUC to supply the full energy requirements of the City under the terms of a long term agreement expiring May 31, 2028.

MMMPEP operations are governed by a committee ("Pool Committee") consisting of one representative from each MMMPEP member and is comprised of 12 members. The Pool Committee is charged with determining policy within the scope of the agreement; including setting rates for all services provided by MJMEUC to MMMPEP members. These rates must include recovery of all MJMEUC's costs incurred in connection with acquiring, providing, arranging or financing the provision of full requirements service to MMMPEP members. These rates include capacity and energy charges MJMEUC incurs under supply and transmission agreements and MJMEUC's related administrative costs.

The rates are established so as to charge each MMMPEP member its proportionate share of all costs associated with MJMEUC's performance under the MMMPEP Agreement. Charges based on such rates are assessed and billed monthly.

MJMEUC billed the MMMPEP members, based upon their pro-rata share and an estimated monthly usage, a total of \$2,098,522 to fund working capital for MMMPEP activities. This amount is expected to be refunded to the members at the conclusion of the contract term upon final settlement of all charges.

To meet the power and energy requirements of the City and the other MMMPEP members, MJMEUC presently obtains power and energy from the following resources: (i) power purchased under long-term firm energy contracts, unit-contingent energy contracts and interruptible contracts; and (ii) spot market purchases. The City purchases its full energy requirements from MJMEUC pursuant to the MMMPEP Agreement, but does not have any ownership interest in MJMEUC's resources.

In the event a MMMPEP member would cancel or default on the MMMPEP Agreement without first assigning its rights and interest to a new member accepted by MJMEUC, the member would remain responsible for the unavoidable costs owed by MJMEUC under supply and transmission service agreements, including its share of all remaining fixed costs and its share of must-take or minimum-take energy (MTE). If possible, MJMEUC would utilize or sell the member's MTE in exchange for providing the member a credit or offset equal to the fair value of the MTE up to the amount of the member's obligation. As a result, the member would have a financial obligation after cancellation or default in the event that the fair value of the MTE is less than the member's allocated share of MJMEUC's unavoidable costs with respect to the resource obligations at the time of cancellation or default. Since the amount of the cancellation or default and the fair value of the MTE at such times in the future, the amount of the obligation is not reasonably

determinable. Currently, the City has no plans or intentions to begin cancellation proceedings or expects to default on its obligation.

#### **NOTE 12 – COMMITMENTS AND CONTINGENCIES**

#### **Pending Litigation**

The City is not party to any litigation that, in the opinion of management, would have a material effect on the financial statements. However, any outstanding legal matters that arise would be handled by the City's insurance company.

### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and, natural disasters. Worker's compensation insurance premiums are retrospectively rated and could result in an amount due as a result of an audit of the insurance premiums. Adjustments from this audit cannot be reasonably estimated at this time and management estimates that any settlement amount would not materially affect the financial statements of the City.

The City continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

#### NOTE 13 – LANDFILL POST-CLOSURE CARE COST

The City owned and operated a landfill site that stopped accepting waste on October 9, 1993. Upon the closure activities being completed, the post-closure period began. Initially, the post-closure costs were estimated at \$419,130 and have since been reduced to \$216,867. According to the post-closure contract, the estimated post-closure costs were to be updated in 1997 and every five years until the post-closure period ends in 2024. The post-closure contract can be terminated in one of the following ways:

- a. The City desires to terminate the contract prior to completing proper post-closure care for the solid waste disposal area. A written notice of termination must be delivered to the Missouri Department of Natural Resources within 120 days before the termination date and the City must post with the Missouri Department of Natural Resources an acceptable alternative financial assurance instrument as provided by law within 90 days following the written notice of termination. To be considered effective, the City must receive a written acknowledgement of the receipt of the acceptable alternative financial instrument.
- b. If the City fails to properly provide post-closure care for the solid waste disposal area, the Missouri Department of Natural Resources can request that the Department of Revenue and State Treasurer withhold funds up to the post-closure obligation from the City's tax remittances and the Department of Natural Resources will proceed with administrative and judicial review of the findings.

- c. Missouri Department of Natural Resources can terminate the agreement with written notice that the City is released from the requirements for a financial assurance instrument for post-closure.
- d. The post-closure period ends.

As of June 30, 2022, the contract was still in effect and approximately \$396,000 has been set aside to cover such costs, if they should arise. These funds are not restricted by external parties but have been designated by the Board of Aldermen to cover related costs. A liability of \$216,867 has also been recorded to reflect the estimated post-closure costs payable upon termination of this agreement.

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# CITY OF SALEM, MISSOURI SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Fiscal year ending June 30,	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability Service Cost	\$ 327.681	\$ 302,786	\$ 283,663	\$ 292,995	\$ 294,549	\$ 286,391	\$ 290,776	\$ 283,978
Interest on Total Pension Liability Difference between expected and actual experience	934,212	935,213 216,228	887,429 113,090	861,804 (242,497)	809,214 34,404	782,037 (362,680)	717,657 (206,963)	669,795 10,891
Changes in assumptions Benefit payments, including refunds	(870,700)	(264,344) (644,386)	(624,898)	(486,103)	(340,474)	(329,500)	409,466 (312,388)	(303,445)
Net change in total pension liability	649,654	545,497	659,284	426,199	797,693	376,248	898,548	661,219
Total pension liability - beginning	13,612,803	13,067,306	12,408,022	11,981,823	11,184,130	10,807,882	9,909,334	9,248,115
Total pension liability - ending	\$ 14,262,457	\$ 13,612,803	\$ 13,067,306	\$ 12,408,022	\$ 11,981,823	\$ 11,184,130	\$ 10,807,882	\$ 9,909,334
Plan Fiduciary Net Position Contributions - employer Contributions - employee Net investment income Benefit payments, including refunds Pension Plan Administrative Expense Other (Net Transfer)  Net change in plan fiduciary net position Plan fiduciary net position - beginning	\$ 295,362 107,442 12,021 (870,700) (12,595) (507,495) (975,965) 16,699,813	\$ 260,721 100,638 4,016,297 (644,386) (11,091) 78,249 3,800,428 12,899,385	\$ 269,563 99,380 187,227 (624,898) (14,250) (3,293) (86,271) 12,985,656	\$ 254,158 91,385 827,209 (486,103) (12,678) 6,692 680,663 12,304,993	\$ 289,759 91,036 1,369,194 (340,474) (8,366) 32,152 1,433,301 10,871,692	\$ 271,811 89,412 1,158,130 (329,500) (8,091) 49,163 1,230,925 9,640,767	\$ 299,388 91,764 (24,019) (312,388) (7,908) 7,915 54,752 9,586,015	\$ 322,783 91,238 178,898 (303,445) (8,947) 42,141 322,668 9,263,347
Plan fiduciary net position - ending	\$ 15,723,848	\$ 16,699,813	\$ 12,899,385	\$ 12,985,656	\$ 12,304,993	\$ 10,871,692	\$ 9,640,767	\$ 9,586,015
Net pension liability(asset) - ending	\$ (1,461,391)	\$ (3,087,010)	\$ 167,921	\$ (577,634)	\$ (323,170)	\$ 312,438	\$ 1,167,115	\$ 323,319
Plan fiduciary net position as a percentage of the total pension liability	110.25%	122.68%	98.71%	104.66%	102.70%	97.21%	89.20%	96.74%
Covered-employee payroll	\$ 2,581,560	\$ 2,455,892	\$ 2,313,890	\$ 2,196,956	\$ 2,345,679	\$ 2,273,894	\$ 2,215,410	\$ 2,297,016
Net pension liability as a percentage of covered employee payroll	-56.61%	-125.70%	7.26%	-26.29%	-13.78%	13.74%	52.68%	14.08%

#### Notes:

Required supplemental information is not available for fiscal years prior to 2015.

The amounts noted above are as of the measurement date which is June 30th.

# CITY OF SALEM, MISSOURI SCHEDULE OF PENSION CONTRIBUTIONS LAST TEN FISCAL YEARS

	For the Years Ended February 28									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Actuarially determined pension contribution Contribution in relation to the actuarially	300,295	265,623	269,563	253,724	290,193	271,812	299,389	322,783	328,997	311,551
determined contribution	290,453	265,623	269,564	253,724	290,194	271,812	299,389	322,783	319,840	303,238
Contribution deficiency (excess)	9,842	-	(1)	_	(1)				9,157	8,313
Covered employee payroll	2,638,657	2,563,284	2,484,476	2,281,334	2,279,203	2,235,315	2,294,095	2,280,963	2,179,746	1,946,965
Covered employee payroll contributions as a percentage of covered employee payroll	11.01%	10.36%	10.85%	11.12%	12.73%	12.16%	13.05%	14.15%	14.67%	15.57%

#### Notes to schedule:

Valuation date:

Actuarially determined contribution rates are calculated as of February 28 prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method Amortization method Remaining amortization period Asset valuation method Inflation Salary increases

Investment rate of return

Retirement age Mortality Entry age normal and modified terminal funding
Level percent of payroll, closed
Multiple bases from 13 to 17 years
5-year smoothed market; 20% corridor
2.75% wage inflation; 2.25% price inflation
2.75% to 6.55% including wage inflation
7.00%, net of investment expenses

Experience-based table of rates that are specific to the type of eligibility condition. The healthy retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubG-2010 Retiree Mortality Table for males and females. The disabled retiree mortality tables, for post-retirement mortality, used in evaluating allowances to be paid were 115% of the PubNS-2010 Disabled Retiree Mortality Table for males and females. The pre-retirement mortality tables used were 75% of the PubG-2010 Employee Mortality table for males and females of General groups and 75% of the PubS-2010 Employee Mortality Table for males and females of Police, Fire, and Public Safety groups. Mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scale to the above described tables.

Other information