



ANNUAL ACTION PLAN

PY22/FY23

(JULY 1, 2022 – JUNE 30, 2023)

SUBMITTED TO: THE U.S. DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT
451 7TH ST SW, WASHINGTON, DC 20410

PREPARED BY: CITY OF MEMPHIS DIVISION OF HOUSING AND COMMUNITY DEVELOPMENT
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Table of Contents

Executive Summary.....	2
AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b).....	2
PR-05 Lead & Responsible Agencies – 91.200(b)	7
AP-10 Consultation – 91.100, 91.200(b), 91.215(l).....	8
AP-12 Participation – 91.105, 91.200(c).....	30
AP-15 Expected Resources – 91.220(c)(1,2)	32
Annual Goals and Objectives.....	36
AP-20 Annual Goals and Objectives.....	36
AP-35 Projects – 1.220(d).....	43
AP-38 Project Summary	45
AP-50 Geographic Distribution – 91.220(f)	68
Affordable Housing	70
AP-55 Affordable Housing – 91.220(g)	70
AP-60 Public Housing – 91.220(h).....	71
AP-65 Homeless and Other Special Needs Activities – 91.220(i)	74
AP-70 HOPWA Goals– 91.220 (l)(3)	79
AP-75 Barriers to affordable housing – 91.220(j).....	80
AP-85 Other Actions – 91.220(k)	82
Program Specific Requirements	87

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Memphis is located along the Mississippi River in the southwestern corner of Tennessee and bordered by the states of Arkansas and Mississippi. Memphis is the county seat of Shelby County, Tennessee. According to the 2020 ACS Five-Year Estimates, the city's population is 650,910 and the Memphis MSA region population is 1,343,150 – making it the second largest Metropolitan Statistical Area in the state after Nashville-Davidson County and the 44th largest in the country.

The City of Memphis is an entitlement community. As such, the city is eligible to receive direct assistance under the U.S. Department of Housing and Urban Development's (HUD's) Community Development Block Grant (CDBG) program, the HOME Investment Partnership Program (HOME), and the Emergency Solutions Grant (ESG). Funds for these programs must be expended within the city of Memphis for eligible participants for eligible activities as outlined by program regulations. The City of Memphis is also a formula grantee under the Housing Opportunities for Persons with AIDS (HOPWA) program. The funds are used to provide housing and supportive services to persons with HIV/AIDS in the Memphis Metropolitan area.

As a recipient of federal grant funds, HCD is required by HUD to produce a Consolidated Plan (Con Plan). This plan covers the city's strategic initiatives over a five-year period. Additionally, an Annual Action Plan is submitted yearly and is a formal way to update the Con Plan. Both, the Con Plan and Annual Action Plan direct funding activities for the City of Memphis's federal programs (CDBG, HOME, ESG, HOPWA).

The City of Memphis' five-year Con Plan identifies the community's affordable housing, community development and economic development needs and outlines a comprehensive and coordinated strategy for addressing them. This document includes narrative responses to specific questions that grantees must provide to be compliant with the Consolidated Planning Regulations. The current Consolidated Plan covers the period of July 1, 2019 to June 30, 2024.

As stated, the Consolidated Plan is updated each year to reflect proposed activities and goals for the upcoming program year. Therefore, this Consolidated Plan is also comprised of the 2022 Annual Action Plan. The Annual Action Plan for July 1, 2022 - June 30, 2023 identifies projects that will be or are currently being implemented and describes the use of Federal, State, and local housing resources. The following sections show the summary of our current and future plans, priorities, programs, activities and the organizational structure, supporting the plan.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The objectives and outcomes can be found in section AP-20 - Annual Goals and Objectives.

3. Evaluation of past performance

The 2019-2024 Consolidated Plan identified four categories of projects: affordable housing, homeless, non-homeless special needs, and non-housing community development. Accomplishments made in these areas during this and the previous Fiscal Year and public inputs informed the division's decisions on goals and projects.

Affordable Housing:

The City of Memphis Division of Housing and Community rolled out its new Memphis Affordable Housing Trust Fund (MAHTF) in FY 2020. After the inception of the Trust Fund, the Division has awarded nearly \$1,000,000 for projects focused on housing rehabilitation for both owner-and-renter occupied units. In the second quarter of 2021, the City of Memphis issued through the Economic Development Growth Engine (EDGE) a sum of \$20 Million in Accelerate Memphis current interest bonds, of which \$7.5 Million has been allocated to the Memphis Affordable Housing Trust Fund for the second application round. Two applications have been approved to date. Under the MAHTF Round 1, the City completed a total of 46 housing units.

Under the Affordable Homebuild Partnership Program, Frayser CDC started the construction of one additional house, completed the construction of the remaining 4 houses under construction and sold 5 of the 7 houses in the Frayser New Build Project. For the CHDO Program, NPH has just designated 5 additional CHDOs along with the 3 current CHDOs to develop safer, quality, affordable housing. Currently, there are 19 homes/duplexes that have been developed under the CHDO Program.

In Fiscal Year 2022, HCD provided direct financial assistance to 12 Low- and Moderate-Income homebuyers with HOME Investment Partnership Program funds and used city funds to provide down payment assistance to 49 additional homebuyers that earn over 80 percent of the HUD Adjusted Area Median Income. Also, CHAP assisted 318 families in total where 55 families were supported in FY22.

Homelessness:

In FY 2022, HCD provided Emergency Solutions Grant funding to 6 agencies and served 150 people. Agencies provided emergency shelter to 60 persons and rapid re-housing to 24 households. Agencies also served homeless persons through CDBG funded activities, such as employment services, assessments and referrals, housing assistance and other support services. More specifically, the agencies provided different activities to the population served. For instance, Agape provided rapid rehousing activities to 11 families, while the Alliance healthcare services served 76 individuals in street outreach activities. Catholic Charities of West TN supported 9 families in rapid re-housing, MIFA also served 7 families in rapid re-housing, 86 people in emergency shelter, and 1 homeless prevention center. Similarly, Salvation Army had 286 women & children in emergency shelter, Shield served 36 families in emergency shelter, and YWCA provided emergency shelter to 250 women & children.

Non-Homeless Special Needs:

HOPWA assisted 180 persons through Short-Term Rent, Mortgage, and Utility Assistance (n = 102); Tenant Based Rental Assistance (n = 99); Permanent Facility-Based Housing (n =16); and, Supportive Services (n = 478).

Non-Housing Community Development:

CDBG funds supported public services that assisted low-income individuals and families across the city. In FY 2022, roughly 32% of the budget was allocated for Neighborhood Economic and Community Development activities. City funds leveraged existing funds to support the Neighborhood Partnership Grant (NPG) activities. The grant provided funding for 16 agencies to support business and economic development, community initiatives to address social, and housing problems and other community development activities such as financial literacy classes, drug/alcohol treatment programs, self-sufficiency classes, and computer literacy for all residents in the city.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The Division of Housing and Community Development (HCD) seeks input on housing and community development needs and programs from a wide variety of social service/advocacy groups, public agencies, and citizens. To facilitate this process, HCD identifies and meets regularly with stakeholders, who represent organizations and individuals served by our programs. HCD communicates with stakeholders about current issues, needs, priorities and long and short-term recommendations on resource allocation and inter-agency coordination. HCD also posts information about the planning process, draft documents, and presentations on the City's website as well as the public hearing notices.

In meeting with citizens and planning session groups about the Consolidated Plan, HCD provides information on:

- The amount of funding to be received from federal sources
- The types of activities that may be undertaken under various grant programs
- Amount of funding that will benefit low- and very low-income persons
- Plans to minimize displacement of persons or assist those who are displaced

In addition, HCD makes every effort to provide technical assistance to organizations representing low and very low-income populations in developing proposals for funding under any of the programs described in the Consolidated Plan. HCD provides, as required by the Consolidated Plan rules, access to records and reports relating to the plan and to the use of federal funds for the preceding five years.

HCD typically holds two (2) public hearings: At the first hearing, prior year performance, the division covers the Consolidated Planning process, the citizen participation process, and any updates or amendments to previous plans. At the second hearing, the division presents the draft Annual Action Plan and solicits public comments on the draft plan.

Public hearing this year will be in-person at the Benjamin Hook's library on Tuesday, June 21st, 2022 from 5 - 6 pm. The public hearing will be publicized at least one week in advance in the local newspaper of general daily circulation and in the City's largest bilingual Spanish and English newspaper. HCD will present the programs and activities for the draft Annual Action Plan (AAP) PY22/FY23 (July 1, 2022 - June 30, 2023), the substantial amendments to Consolidated plan, and the HOME-American Rescue Plan (ARP) allocation plan.

Copies of the draft Annual Action Plan will be available for review and comment for a period no less than 30 days before final submission to HUD. The Division will publish a notice for public comment in the Daily News on Tuesday, June 14, 2022 and in La Prensa Latina on Thursday, June 16, 2022. The draft Annual Action Plan will be available between June 14, 2021 and July 13, 2022.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

HCD did not receive public comments related to the first hearing for the Annual Action Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

7. Summary

The City is set on an upward trajectory in the wake of the COVID-19 pandemic through the Mayor's recent initiative known as Accelerate Memphis. Through Accelerate Memphis, the City of Memphis will issue \$200 million in bonds to facilitate catalytic community projects intended to accelerate its growth by improving quality of life, driving equity and inclusion, improving connectivity, and solving stubborn problems that are deeper than any single capital budget can solve. Among other housing and community development programs, Accelerate Memphis provides for broadband infrastructure to expand internet access to many Memphians that do not have access to broadband Internet, which negatively affects learning, job access, and quality of life. This allocation of over \$7M in Accelerate Memphis funds will bring fiber to more neighborhoods with strategies to be identified by the Memphis 3.0 Smart City Plan.

The American Rescue Plan Act signed by President Biden provided the Emergency Rental Assistance (ERA) Program. Treasury made \$25 billion available for the Emergency Rent and Utility Assistance program to assist households who are unable to pay rent and utilities due to the pandemic. The City of Memphis and Shelby County in April 2020, entered into a partnership to setup the Eviction Settlement Program that assisted over 1100 households in the city and county. Subsequent allocations of ERA 2 were made available in 2021 where the City of Memphis received \$19.5 million in ERA1 and \$24.5 million in ERA2. Shelby County, on the other hand, received \$8.6 million in ERA1 and \$6.8 million in ERA2. The City and County engaged local nonprofits, service providers, legal aid agencies, researchers, and other government agencies in a planning process to determine the best approach in the implementation of the Emergency Rental Assistance (ERA) Program. The program provided a strong collaboration with local high-performing organizations and there were impactful outreach and engagement initiatives.

Based on allocations published 5/15/2021, the City of Memphis will be receiving \$6,397,301 in CDBG funds, \$578,222 in ESG funds, \$1,153,062 in HOPWA funds and \$4,089,517 in HOME funds to address high priority needs identified in the 5-Year Strategy period. By addressing these needs, HCD will advance the goals of neighborhood revitalization, economic development, create opportunities for self-sufficiency, provide housing resources for special needs populations, support to homeless populations, affordable housing preservation, and new affordable housing opportunities.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
Lead Agency		MEMPHIS	
CDBG Administrator		City of Memphis Housing and Community Development	
HOPWA Administrator		City of Memphis Housing and Community Development	
HOME Administrator		City of Memphis Housing and Community Development	
ESG Administrator		City of Memphis Housing and Community Development	
HOPWA-C Administrator			

Table 1 – Responsible Agencies

Narrative (optional)

HCD serves as the lead agency responsible for preparing this Annual Plan and is also the major Public agency responsible for administering all CDBG, HOME, ESG, and HOPWA assisted programs covered by this Annual Plan.

Consolidated Plan Public Contact Information

City of Memphis, Division of Housing and Community Development

Attn: Planning Department

170 North Main Street, 3rd Floor

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

The City consults with housing, social services and other agencies to understand and respond to the respective needs of low/moderate income residents. Because HCD does not have the resources to completely revitalize neighborhoods on its own; it seeks creative ways to coordinate services and to bring groups together, thus making a difference within these areas. Leveraging of resources and partnerships with other City and County agencies, social service providers, foundations, CDCs and other neighborhood-based organizations, the faith-based community, colleges and universities, and private developers are critical components of this strategy.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

HCD works with housing providers to comprehensively identify the programs that exist, especially those to assist low-and-moderate-income citizens, senior citizens, persons experiencing homelessness, and persons with disabilities. HCD partners with housing providers around specific housing issues, such as rental housing needs, housing rehabilitation, home modifications for senior citizens and persons with disabilities, increasing the visibility of homes funded through housing programs, and others.

Coordination includes convening and facilitating dialogue about the needs within the community and the local resources available. In many cases, coordination is triggered by specific projects, such as HOPE VI and Choice Neighborhoods to comprehensively plan around the housing needs of a particular area. HCD also coordinates and/or participates in efforts around specific housing related needs, including foreclosures, visitability, and fair housing.

HCD participates in a variety of initiatives that are intended to enhance coordination with health, mental health, and service delivery. To enhance coordination around health issues, the Common Table Health Alliance (CTHA), formerly Healthy Memphis Common Table, was formed as a community-based, multi stakeholder, nonprofit, regional healthcare improvement collaborative serving 1.3 million people in the Greater Memphis metropolitan area. CTHA engages community partners, including organizations, coalitions, schools, churches, government agencies and individuals who are dedicated to improving the health and well-being of our region. CTHA is respected as an effective neutral convener of community organizations seeking to improve community health through local efforts to identify health disparities, improve healthcare quality, activate and engage healthcare consumers, increase health literacy, and align resources to address the area’s most critical health issues. CTHA’s success as a neutral trusted convener has resulted in several initiatives.

Homeless programs are coordinated through the Community Alliance for the Homeless that has the responsibility for identifying service and housing needs and priorities and coordinating the preparation of the application to HUD under the annual Continuum of Care funding competition.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Community Development Block Grants have long been a source of funding for the CoC Lead Agency and efforts have been made to align funding priorities in CDBG, ESG, and HOME with the Action Plan to End Homelessness. The head of the City of Memphis Division of Housing and Community Development is the Chair of the Mayors' Policy Committee to End Homelessness and his Homeless and Special Needs Housing Administrator holds a permanent seat on the Governing Council, the primary decision-making body for the Homeless Consortium. These individuals have a direct role in guiding and administering the NSP, CDBG, HOPWA, ESG, and HOME programs. The CoC has several Rapid Rehousing/Permanent Housing programs funded through HUD's CoC Competition program which is a significant, renewable funding stream to support permanent supportive housing initiatives in the community. The City has prioritized Community Development Block Grant, Emergency Solutions Grant and HOME funding and raised local general funding and private funding to sustain the Central Intake and Homeless Hotline. We expect these resources to be continually designated for Rapid Rehousing and other programs related to the Mayor's Plan to End Homelessness. Finally, funding has been secured through the United Way Siemer Institute to provide additional supportive services for families served by Emergency Solutions Grant (ESG) and housing stability services funded by the Mayor's Action Plan Implementation Grant (AIG), other state and private foundations. Agape's service delivery is a two-generation model which affords families, including those served through Rapid Rehousing efforts, with resources from a cradle to career continuum.

The City received over \$8M in the two rounds of the Cares Act funding to address Emergency Shelter programs during the Pandemic, and \$509,442 to fund eligible activities/projects HOPWA programs. Some of the ESG and HOPWA programs continued in FY 2022 to further provide housing for the special needs populations and enhance opportunities for self-sufficiency among the homeless individuals and families. The City also received \$6,778,757 in CDBG funds, which were used to provide diverse public service activities that targeted the low-income families and communities in the city of Memphis.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Memphis in collaboration with the local Continuum of Care (CoC) utilizes the priorities set by the CoC for the Emergency Solutions Grant. The City of Memphis Administrator of the Homeless & Special Needs Department serves on the Governing Council which implements/oversees the decision making of the CoC. Once funding priorities are established by the CoC, those priorities are utilized in the Emergency Solutions Grant through their application process which is open once a year for eligible applicants. There is a selection process, which is implemented by utilizing the Ranking and Review

Committee of the local Continuum of Care. The Ranking and Review Committee selects the recipients of the Emergency Solutions Grant based on the priorities that were established by the Continuum of Care along with other factors which includes past performance, operational feasibility, need for the project, project quality, and applicant capacity. ESG contracts initiated by the City of Memphis include the requirement that grantees participate in HMIS. Performance benchmarks for ESG grantees have been established by the Continuum of Care and are incorporated into ESG contracts. Data on performance was assembled this year by Community Alliance for the Homeless, which serves as both the HMIS and CoC Lead Agency, to assist in the evaluation of ESG grantees.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	MEMPHIS HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Staff from HCD and the Memphis Housing Authority departments including Capital Improvements, HOPE VI/Choice Neighborhoods, Housing Choice Voucher, Asset Management, and Executive coordinate and share information related to the needs of residents, policies, development plans, existing housing stock, and other items to help identify housing needs and share information about future development and partnerships.
2	Agency/Group/Organization	Community Alliance for the Homeless
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	HCD has an ongoing contractual relationship with the Community Alliance for the Homeless. The Alliance provides planning, technical assistance, and service coordination to public and private agencies working to end homelessness in Shelby County. The City and County have partnered with the Alliance to develop and oversee the Action Plan to End Homelessness in Memphis and Shelby County.

3	Agency/Group/Organization	Mayor's Advisory Council for Citizens with Disabilities
	Agency/Group/Organization Type	Housing Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	MACCD participated in discussions aimed at identifying needs, objectives, and performance metrics related to persons with disabilities
4	Agency/Group/Organization	Memphis Health Education and Housing Facilities Board
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Memphis Health Education and Housing Facilities Board (MHEHFB) participated in discussions aimed at identifying the needs, objectives, and performance metrics related to affordable housing. The participation of the MHEFB provides information about resources available, affordable housing needs, and other housing related information.
5	Agency/Group/Organization	Build Live Develop Grow – BLDG
	Agency/Group/Organization Type	Planning organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	BLDG Memphis (Build. Live. Develop. Grow.) is a coalition for organizations and individuals who support the development and redevelopment of healthy, vibrant, attractive, and economically sustainable neighborhoods throughout the Memphis region. We accomplish this through policy and advocacy; community engagement and civic engagement; and capacity building programs for community development organizations. BLDG Memphis is the new organizational identity of Community Development Council of Greater Memphis, including the Livable Memphis program. Under this new banner, BLDG Memphis unifies and promotes the same priorities, including strengthening the community development industry in Memphis and focusing on growth and development issues including land use and transportation and on increasing public participation in planning and development decisions.
6	Agency/Group/Organization	MEMPHIS CENTER FOR INDEPENDENT LIVING
	Agency/Group/Organization Type	Housing Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Memphis Center for Independent Living participated in discussions aimed at identifying the needs, priorities, objectives, and performance metrics related to the housing and non-housing special needs areas of the plan. Anticipated outcomes of the participation include input on the housing and service needs for persons with disabilities.

7	Agency/Group/Organization	Shelby County Health Department
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with HIV/AIDS Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Shelby County Health Department works with HCD to implement the Lead Based Paint Hazard Reduction Demonstration Program, including providing the testing to determine whether a child has elevated blood lead levels. The health department also provided data that identifies patterns in health-related conditions throughout Memphis and Shelby County. The Ryan White program staff are consulted to get data needed to support the development of the non-homeless special needs component of the plan.
8	Agency/Group/Organization	Memphis Area Association of Governments
	Agency/Group/Organization Type	Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	MAAG works closely with governments and nonprofit organizations to identify, craft and advocate for legislation and public that serves to improve the overall quality of life for all residents. MAAG is a regional resource for federal programs supporting economic development initiatives and is a regional advocate for economic and infrastructure. MAAG also receives funding through the State Housing Agency for home repair for low-income citizens.
9	Agency/Group/Organization	Memphis Area Legal Services Memphis Fair Housing Center
	Agency/Group/Organization Type	Services - Housing Services-Education Service-Fair Housing Services – Victims
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Memphis Area Legal Services (MALS) helps the City to further fair housing by investigating fair housing complaints and through education and outreach efforts related to fair housing. MALS also has programs that assist victims of domestic violence and other legal assistance for people in need.
10	Agency/Group/Organization	Greater Memphis Chamber
	Agency/Group/Organization Type	Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Memphis works with the Chamber on a number of initiatives aimed to strengthen Memphis' existing businesses and serve as a catalyst for new commerce and economic development; to foster partnerships that build a qualified workforce linked to targeted industry, efficient infrastructure and an environment that stimulates growth; and to accelerate growth and success by connecting people, programs and resources.
11	Agency/Group/Organization	Memphis Ryan White Transitional Grant Area
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS Other government – County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs HOPWA Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	HCD coordinates with the Memphis Ryan White Program in funding HOPWA programs and also relies on data provided through the Ryan White TGA needs assessment to determine the needs for persons living with HIV/AIDS in the Memphis MSA.
12	Agency/Group/Organization	Tennessee Housing Development Agency
	Agency/Group/Organization Type	Housing Services - Housing Other government – State
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	HCD works closely with TN Housing Development Agency (THDA) on a number of housing related topics. HCD is a participant in the West TN Affordable Housing Coalition which is made up of organizations who are interested in furthering affordable housing in the State of Tennessee. The goals and outcomes of participating in the coalition are to establish and support an active and effective network of educated stakeholders committed to understanding and addressing the needs for affordable housing in Tennessee, to effectively communicate and advocate the need for, and the social and economic impact of, affordable housing in Tennessee to law makers, policy makers, civic leaders, business leaders, housing providers, communities and the general public, and to establish and maintain active partnerships with funders of an affordable housing initiative in Tennessee.
13	Agency/Group/Organization	Shelby County Department of Housing
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Service-Fair Housing Other government – County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	HCD works closely with Shelby County Department of Housing to share information and co-sponsor housing related discussions impacting Memphis and Shelby County.

14	Agency/Group/Organization	Women's Foundation for a Greater Memphis
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Health Services-Education Services-Employment Services - Narrowing the Digital Divide Foundation
	What section of the Plan was addressed by Consultation?	Public Housing Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Women's Foundation for a Greater Memphis has an emphasis on poverty reduction and support to agencies that provide services to low-and-moderate-income persons with a goal to promote sustainability and self-sufficiency. HCD works closely with the foundation around the identification of strategies that will help to further this work.
15	Agency/Group/Organization	Habitat for Humanity of Greater Memphis
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Habitat for Humanity participated in discussions aimed at identifying the needs, priorities, objectives, and performance metrics related to the housing area of the plan and is currently a partner in a repair program for senior citizens and in redevelopment projects in several neighborhoods including Uptown and Hickory Hill. Anticipated outcomes of the participation include input on the housing needs including housing counseling and financial counseling, and barriers to affordable housing.
16	Agency/Group/Organization	Aging Commission of the Mid-South
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities Services-Health Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Aging Commission of the Mid-South participated in discussions aimed at identifying the needs, objectives, and performance metrics related to the non-homeless special needs population, specifically senior citizens.
17	Agency/Group/Organization	Wesley Housing Corporation
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Wesley Housing Corporation participated in discussions aimed at identifying the needs, objectives, and performance metrics related to housing, specifically housing for senior citizens.
18	Agency/Group/Organization	Metropolitan Inter-Faith Association
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	MIFA participated in discussions aimed at identifying the needs, objectives, and performance metrics related to the non-homeless special needs population and the homeless population, specifically senior citizens and homeless persons.
19	Agency/Group/Organization	CAAP
	Agency/Group/Organization Type	Housing Services-Elderly Persons Services-Health
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	CAAP participated in discussions aimed at identifying the needs, objectives, and performance metrics related to the non-homeless special needs population, specifically persons with alcohol and drug dependencies, homeless persons, and seniors.
20	Agency/Group/Organization	CASE MANAGEMENT, INC.
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with HIV/AIDS
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Case Management, Inc. participated in discussions aimed at identifying the needs, objectives, and performance metrics related to the non-homeless special needs population, specifically related to tenant based rental assistance.
21	Agency/Group/Organization	Neighborhood Preservation Inc.
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	NPI participated in discussions aimed at identifying the needs, objectives, and performance metrics related to housing, specifically related to blight and overcoming barriers to affordable housing.
22	Agency/Group/Organization	THE WORKS, INC. CDC
	Agency/Group/Organization Type	Housing Neighborhood Organization

	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Works, Inc. participated in discussions aimed at identifying the needs, objectives, and performance metrics related to housing.
23	Agency/Group/Organization	Binghampton Development Corporation
	Agency/Group/Organization Type	Housing Services - Housing Services-Employment Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Binghampton Development Corporation participated in discussions aimed at identifying the needs, objectives, and performance metrics related to housing.
24	Agency/Group/Organization	Oasis of Hope
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Employment Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Oasis of Hope participated in discussions aimed at identifying the needs, objectives, and performance metrics related to housing.
25	Agency/Group/Organization	The Heights CDC
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Heights CDC provided feedback related to identifying the needs, objectives, and performance metrics related to housing.
26	Agency/Group/Organization	Frayser Community Development Corporation
	Agency/Group/Organization Type	Housing Services - Housing Neighborhood Organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Frayser CDC provided feedback related to identifying the needs, objectives, and performance metrics related to housing.

27	Agency/Group/Organization	Friends for Life Corporation
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with HIV/AIDS Major Employer
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Friends for Life provided feedback related to identifying the needs, objectives, and performance metrics related to Non-Homeless Needs.
28	Agency/Group/Organization	UNITED HOUSING, INC
	Agency/Group/Organization Type	Housing Services – Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	United Housing provided feedback related to identifying needs, objectives, and performance metrics related to Housing.
29	Agency/Group/Organization	Community LIFT
	Agency/Group/Organization Type	nonprofit/Intermediary Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Economic Development

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Community LIFT provided feedback related to identifying needs, objectives, and performance metrics related to non-housing community development
30	Agency/Group/Organization	Green and Healthy Homes Initiative Group (GHHI)
	Agency/Group/Organization Type	Housing Services – Housing
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	GHHI provided feedback related to identifying needs, objectives, and performance metrics related to housing.
31	Agency/Group/Organization	Family Safety Center of Memphis and Shelby County
	Agency/Group/Organization Type	Housing Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The Family Safety Center participated in discussions around identifying needs, objectives, goals and performance metrics related to domestic violence/non-homeless special needs.
32	Agency/Group/Organization	Catholic Charities of West Tennessee
	Agency/Group/Organization Type	Housing Services – Housing

	What section of the Plan was addressed by Consultation?	Homelessness Needs – Veterans
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Catholic Charities participated in discussions and provided input on identifying needs, objectives, goals and performance metrics in the area of homelessness.
33	Agency/Group/Organization	YWCA of Greater Memphis
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	YWCA participated in discussions and provided input on identifying needs, objectives, goals and performance metrics in the area of homeless and non-homeless special needs.
34	Agency/Group/Organization	Center for Transforming Communities
	Agency/Group/Organization Type	Nonprofit
	What section of the Plan was addressed by Consultation?	Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Center for Transforming Communities participated in discussions and provided input on identifying needs, objectives, goals and performance metrics in the area of Non-Housing Community Development.
35	Agency/Group/Organization	South City Opportunity Revitalization Empowerment
	Agency/Group/Organization Type	Nonprofit

	What section of the Plan was addressed by Consultation?	Community Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	South City Opportunity Revitalization Empowerment participated in discussions and provided input on identifying needs, objectives, and goals in the area of Non-Housing Community Development.

Identify any Agency Types not consulted and provide rationale for not consulting

The Division of Housing and Community Development consulted with a broad group of housing providers, homeless service providers, providers of services to persons with special needs, other government agencies, citizens, foundations, education institutions, housing developers, advocacy organizations, and others. There is not an agency type that was not consulted.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Community Alliance for the Homeless	HCD incorporates the goals established through the Continuum of Care process into its strategic plan for homelessness and updates goals and objectives annually, if needed.
Mid-South Regional Greenprint	Memphis and Shelby County Office of Sustainability	The Greenprint Plan is intended to improve the quality of life for people in neighborhoods and communities across the Mid- South. The goals of this plan include protection of greenspace, expand recreational opportunities, improve public health, increase access to jobs and schools, access to fresh foods, and to make neighborhoods walkable. All of these align with the HCD's goals.
Memphis Housing Authority Five-Year Plan	Memphis Housing Authority	HCD incorporates the goals of the Memphis Housing Authority into the housing section, but it is also closely aligned with improving neighborhoods, especially through the HOPE VI and Choice Neighborhoods programs.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Mayors' Ten-Year Plan to End Homelessness	Community Alliance for the Homeless	HCD incorporates the goals established through the action plan into its strategic plan related to homelessness.
Memphis 3.0	City of Memphis	Memphis 3.0 is a detailed process lasting two years that will produce what planners call a comprehensive plan. Broadly speaking, the steps are to 1) identify issues; 2) state goals; 3) collect data; 4) assess current and future conditions; 5) create implementation plans; 6) evaluate alternatives; 7) adopt the plan; 8) begin actions to carry out the plan; and 9) monitor the plan and report to the public.
Accelerate Memphis	City of Memphis	Accelerate Memphis is an initiative by the Mayor of the City of Memphis to invest in neighborhoods throughout the city of Memphis. The focus of the initiative includes a) large scale, multi-million-dollar investments in eight anchor areas, b) small investments in 34 neighborhood anchors, c) investment in broadband Internet access, d) safety improvements to eight streets, and d) investment in affordable housing.

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

The Memphis and Shelby County's Division of Planning and Development (DPD) completed a strategic plan that outlines a new direction for Memphis - intended to create a City of great neighborhoods and opportunity for the residents that live in them. By anchoring growth around the City's core and areas of high activity, while connecting these spaces to each other, the City can improve the quality of life for all residents. Memphis 3.0 includes strategies for enhancing land use, transportation, environment, city systems, growth and prosperity, neighborhoods, and civic capacity. HCD participated in the development of the plan and focuses our work to complement Memphis 3.0. Even though, Memphis 3.0 is designed to guide future growth and actions of the city for the next 20 years, the plan stopped short of setting policy. Thus, the Housing policy picks up from where Memphis 3.0 ended and covers components surrounding housing and neighborhood conditions in the City of Memphis. It provides guidance on housing and community development related issues in the City and County at large. HCD and DPD in partnership with a HR&A, private consultant, completed the Housing Policy Plan for the City of Memphis and Shelby county. The purpose of the Housing Policy Plan was to establish a set of policies and programs that Shelby County and the City of Memphis can adopt to support a healthy housing market that meets the needs of all residents, supports healthy neighborhoods, and creates prosperity for the community.

The Memphis Police Division (MPD), has implemented data-driven crime reduction strategies including the Real-Time Crime Center. Based on community need and data, the police division implements strategies that are more community based. HCD works with MPD to obtain crime data and to discuss public safety needs and strategies specific to neighborhoods that HCD is working in. HCD works with Public Works relative to affordable housing, neighborhood development, and infrastructure development. They are responsible for street paving and maintenance, drain maintenance, environmental engineering, and code enforcement. All of these have an impact on housing and neighborhoods. Memphis Light Gas and Water (MLGW) has several programs that complement community development efforts. MLGW provides a special utility rebate program to provide incentives for developers of affordable housing. MLGW also has programs that encourage and certify green building standards in order to make housing more energy efficient. MLGW is also partnering to implement a repair program aimed to help the elderly to age in place. MLGW's contributions assist with helping the homeowners to make their homes more energy efficient. The Memphis Parks Division partners with HCD and neighborhoods to ensure that there are quality recreational facilities including parks, libraries, community centers, tennis courts, swimming pools, and other recreational facilities throughout the City. The Memphis Area Transit Authority (MATA) works to find solutions for low-income people needing transportation to work. The major goals for MATA are to make sure MATA services meet and support community needs, make the bus an attractive option for more people in the community, and are operated in the most cost effective and efficient way possible. At the State level, HCD works with the state housing agency, THDA, on a number of programmatic and policy related projects that will enhance the implementation of affordable housing programs, especially in the areas of rental housing and housing rehabilitation.

AP-12 Participation – 91.105, 91.200(c)**1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

The Division of Housing and Community Development reviews and analyses available data, statistics and trends pertaining to local housing and community development needs to create its Strategic and Annual Action Plans. Outreach efforts used to broaden citizen participation include networking with organizations that represent neighborhood groups, targeted populations (homeless, seniors, mentally ill, etc.), and non-profit and for-profit housing development entities. Input received from interaction with and outreach to these participants provides a base for Memphis's planning efforts and goal setting activities

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	Tuesday, June 21st, 2022	N/A	N/A	N/A
2	Newspaper Ad	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	La Prensa, Daily Memphian	N/A	N/A	N/A
3	Internet Outreach	Non-targeted/broad community	Presentation available on HCD's website	N/A	N/A	N/A

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Social Media	Non-targeted/broad community	Advertised on Facebook	N/A	N/A	N/A

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The table below shows the description of the expected resources.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	6,397,301	750,000	1,772,158	8,919,459	0	
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	2,097,404	894,432	0	2,991,836	0	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOPWA	public - federal	Permanent housing in facilities Permanent housing placement facilities STRMU Supportive services TBRA	3,153,062	0	0	3,153,062	0	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	578,222	0	0	578,222	0	

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Other resources expected to be available for housing and community development activities include foundations and other private sources, State resources, and other non-entitlement Federal sources. In the 2023 fiscal year, the City of Memphis will provide General Funds and Capital

Improvement Funds to develop infrastructure, housing, social and economic initiatives. Other sources of leveraged resources will include low-income housing and historic tax credits, new markets tax credits, and private-sector equity investments which financed redevelopment efforts in conjunction with Choice Neighborhoods and other development projects.

In FY 2023, HCD will continue to leverage its federal entitlement dollars through its partnerships with other government agencies, mortgage companies, lenders, and private investors in the implementation of housing and other development projects that generate additional funds. HUD requires a match of 25% for HOME and 100 % for ESG funds. The City requires Community Housing Development Organizations (CHDOs) and agencies that receive Emergency Shelter Grant funds will provide their own match with eligible non- federal sources. The competitive grant application process, the Strategic Community Investment Fund (SCIF) that HCD uses for entitlement funds, such as CDBG, HOME, ESG and HOPWA, require commitments from other funding sources.

The City of Memphis has several business and economic development programs that use federal entitlement funds and city funds to leverage additional funds from other sources. The Entrepreneurs Network Center (ENC), a unit of The Office of Business Diversity and Compliance (OBDC) provides technical assistance to small, minority, and women business enterprises. The ENC houses multiple services, programs, and agencies to address this goal. The Center also partners with the Economic Development Growth Engine (EDGE) and the Greater Memphis Chamber to provide information about incentives to existing businesses, work to attract new businesses, and develop a plan for economic opportunities.

The City of Memphis Micro-Loan Fund Program accesses capital from \$2,500 to \$35,000 to enhance job growth and/ or retention by providing M/W/SBEs with alternative financing. The City of Memphis Grow Memphis Fund is a partnership with the National Development Council (NDC) to provide eligible M/W/SBEs with access to capital beyond that available from conventional lending sources with loan amounts up to 2 million to support job creation and expansion of businesses. The Contractor's Assistance Program is designed to assist small, minority, and women contract firms by providing assistance with technical assistance, bonding, insurance, and capital.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Memphis has an inventory of publicly owned land. There are a number of public agencies in Memphis that have or manage publicly owned land. These include the Shelby County Land Bank (which oversees properties that have been taken for nonpayment of property taxes), Shelby County government, the Blight Authority, Memphis City government, Memphis Housing Authority, and HCD. City of Memphis also has a vigilant partnership with community-based organizations. Neighborhood Preservation, one of the City's strongest partners promotes neighborhood revitalization by collaboratively developing practical and sustainable resolutions to blighted properties and to the systems that lead to widespread neglect, vacancy and abandonment of real estate. Working with code enforcement officers, local leaders, businesses, and other stakeholders, the organization work to change the state and local policy, systems, and processes in hopes of reducing number of vacant and abandoned properties.

As part of major revitalization initiatives, including Choice Neighborhoods, HCD and MHA in partnership with their development partners evaluates whether there are publicly owned properties that may be available to use as part of the revitalization efforts. Further, the city continues to fight blight and promote economic equity and affordable housing through the Memphis 3.0 comprehensive land-use plan. More importantly, the Accelerate Memphis initiative has allocated \$10M to revitalize the former Melrose high school to become the Historic Melrose mixed use development; a state of the art library branch and genealogy center, co-located with senior housing units. Accelerate Memphis also commits \$7.5M investments in affordable housing that support the needs of Memphis residents. These funds will be used for infrastructure, acquisition, and demolition in support of affordable housing development in Memphis 3.0 anchors ensuring that long-term affordability in Memphis neighborhoods remains a priority as redevelopment occurs.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Neighborhood Revitalization	2019	2023	Non-Housing Community Development	Raleigh Whitehaven Frayser Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Investment in underserved neighborhoods	CDBG: \$1,773,914	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
2	Economic Development	2019	2023	Non-Housing Community Development	Raleigh Whitehaven Frayser Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Access to employment & economic opportunities	CDBG: \$1,841,085	Jobs created/retained: 50 Jobs Businesses assisted: 24 Businesses Assisted
3	Create Opportunities for Self Sufficiency	2019	2023	Homeless Non-Homeless Special Needs Non-Housing Community Development	Raleigh Whitehaven Frayser Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Access to employment & economic opportunities Access to public services and facilities	CDBG: \$150,000	Public service activities other than Low/Moderate Income Housing Benefit: 6871 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Provide Housing for Special Needs Populations	2019	2023	Non-Homeless Special Needs	Raleigh Whitehaven Frayser Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Address housing barriers Housing Assistance to special needs populations	HOPWA: \$3,058,470	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 90 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 1224 Persons Assisted Tenant-based rental assistance / Rapid Rehousing: 165 Households Assisted Homelessness Prevention: 275 Persons Assisted HIV/AIDS Housing Operations: 16 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Provide Support to Homeless Populations	2019	2023	Homeless	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Address housing barriers Housing Assistance to special needs populations	ESG: \$534,855	Public service activities other than Low/Moderate Income Housing Benefit: 48 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 2400 Households Assisted Tenant-based rental assistance / Rapid Rehousing: 329 Households Assisted Homeless Person Overnight Shelter: 941 Persons Assisted Homelessness Prevention: 16 Persons Assisted Other: 19 Other
					Annual Action Plan 2022			39

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	New Affordable Housing Opportunities	2019	2023	Affordable Housing	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	New Affordable Housing Address housing barriers	CDBG: \$300,000 HOME: \$785,161	Public service activities for Low/Moderate Income Housing Benefit: 300 Households Assisted Rental units constructed: 18 Household Housing Unit Homeowner Housing Added: 8 Household Housing Unit Direct Financial Assistance to Homebuyers: 28 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
7	Affordable Housing Preservation	2019	2023	Affordable Housing	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South	Retain Affordable Housing Address housing barriers	CDBG: \$120,000 HOME: \$87,709	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 550 Households Assisted Homeowner Housing Rehabilitated: 38 Household Housing Unit

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Neighborhood Revitalization
	Goal Description	Strengthen neighborhoods through a variety of strategic neighborhood revitalization efforts.
2	Goal Name	Economic Development
	Goal Description	Create pathways for people, businesses, and neighborhoods to have economic opportunities.
3	Goal Name	Create Opportunities for Self Sufficiency
	Goal Description	Create opportunities through programs and facilities that offer services aimed at addressing obstacles for self- sufficiency.
4	Goal Name	Provide Housing for Special Needs Populations
	Goal Description	Connect populations with special needs to existing housing resources and create new housing resources.
5	Goal Name	Provide Support to Homeless Populations
	Goal Description	Support facilities, housing, and services for homeless populations.
6	Goal Name	New Affordable Housing Opportunities
	Goal Description	Increase the numbers of affordable housing units to insure access to affordable housing by low-and-moderate-income persons and families.
7	Goal Name	Affordable Housing Preservation
	Goal Description	Preserve and enhance existing affordable housing units to ensure that low-and-moderate-income persons and families retain housing.

Projects

AP-35 Projects – 91.220(d)

Introduction

The following federal entitlement resources will be available during program year 2022 (fiscal year 2023), which begins on July 1, 2022 and ends on June 30, 2023. The Annual Action Plan includes projects and activities that are ongoing and may be funded with prior year funds. The projects on the listing of proposed projects are only those that Memphis plans to spend prior year and FY 2023 Federal entitlement funds received from HUD.

Projects

#	Project Name
1	MIFA - Homeless Referral Center
2	Community Service Grants
3	CHDO Projects
4	Section 108 Loan Repayments
5	Dream Memphis
6	Memphis Area Legal Services Fair Housing Center
7	Community Alliance for the Homeless
8	Intern Program
9	MIFA Homeless Hotline
10	Down Payment Assistance
11	Neighborhood and Community Improvement Projects
12	HOME Administration
13	Community Housing Development Organization (CHDO) ADMIN
14	HOPWA Administration
15	HOPWA Projects
16	Senior Housing Program/Aging in Place
17	HOME Housing Projects
18	Memphis Area Legal Service Fair Housing Enforcement
19	CDBG Program Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

AP-38 Project Summary
Project Summary Information

1	Project Name	MIFA - Rapid Re-Housing
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Assistance to homeless persons and those at risk
	Funding	CDBG: \$150,000
	Description	MIFA's Emergency Shelter Placement (ESP) provides mediation and shelter assessment and referral services, including a database of available beds in emergency and transitional shelters for homeless families.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 4000 homeless families or persons at risk of becoming homeless will benefit from the rapid rehousing program
	Location Description	This program and services are available city-wide.
	Planned Activities	The funds will be used to pay for staff salaries and other eligible operational expenses of the program.
2	Project Name	Community Service Grants
	Target Area	Core City
	Goals Supported	Create Opportunities for Self Sufficiency
	Needs Addressed	Access to public services and facilities
	Funding	CDBG: \$350,000

Description	The City's Community Service Grant (CSG) Program seeks to improve the quality of life of low and moderate-income citizens through the provision of social services by nonprofit agencies. These citizens include youth, the homeless and special needs populations that include persons with HIV/AIDS, a mental illness, the elderly, chronic substance abusers, persons with developmental and/or physical disabilities, and victims of domestic violence. The CSG Program provides funding for projects that will help enhance the lives of these individuals. In FY2023, the agencies to be provided funding include Agape, Creative Aging Memphis, Kindred Place, Hope House; Downtown Memphis Ministry, Inc, YWCA of Greater Memphis, Family Safety Center, Innovate Memphis; Synergy Treatment Center; Memphis Child Advocacy Center; Friends for Life; Shield, Inc.; The Medical District Collaboration Hire Local; The Salvation Army, and Meritan.
Target Date	6/30/2023
Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 4,145 low-and-moderate-income individuals and families will benefit from the proposed public service activities
Location Description	Downtown Memphis Ministry, Inc - 1950 Madison Avenue, Memphis, TN 38104, Agape Child and Family Services - 3511 Wingood Circle, Suite 4, 38118 Creative Aging Memphis - 2029 Peabody Ave., 38104 Kindred Place, Inc. - 2180 Union Avenue, 38104 Hope House Daycare, Inc. - 15 South Idlewild, 38104 The Salvation Army - 800 E. Parkway S. Memphis, TN 38104 Meritan, Inc. - 4700 Poplar, Suite 100, 38117 The Mid-South Food Bank - 239 South Dudley, 38104 Memphis Child Advocacy Center - 1085 Poplar Avenue, 38105 Synergy Treatment Center - 2305 Airport Interchange Avenue, 38132 Shield, Inc. - 2452 Ketchum Cove, 39114 Innovate Memphis - 516 Tennessee St, Memphis, 38103 YWCA of Greater Memphis - 766 South Highland, 38111 Family Safety Center - 1750 Madison Ave. Suite 600, 38104 The Medical District Collaboration Hire Local - 656 Madison Ave, Memphis, TN 38103

	Planned Activities	Planned activities include support and advocacy services for immigrant communities, children's advocacy, services to victims of domestic violence, services for children and their families affected by HIV/AIDS, services for people with mental illness, employment opportunities for adults over 55, programming for senior citizens, services addressing food insecurity for children, services for children who are victims of abuse, programs that support persons with a substance abuse, services for women being released from incarceration, and services for homeless families.
3	Project Name	Section 108 Loan Repayments
	Target Area	Core City Mid City
	Goals Supported	Economic Development New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	New Affordable Housing Access to employment & economic opportunities
	Funding	CDBG: \$2,591,085
	Description	The funds are being used to make repayments for a Section 108 loan for University Place, Court Square, Bass Pro, Crosstown Concourse, Exchange Building, and the Citizen at Union and McLean.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	The funds are being used to make repayments for a Section 108 loan for University Place, which provided 405 units of mixed-income family rental properties and senior housing; Bass Pro at the Pyramid, which created 756 full time jobs, 434 of which were filled by low and moderate income people; Court Square Center, which created 74 housing units, 50,000 sq. ft. of commercial space and 396 jobs; Crosstown Concourse, which is still underway and projects to create 500 new jobs (has created 430 full time jobs as of July 2018); the Citizen at Union, which is creating 173 apartments and 9,800 sq. ft. of retail space; and the Exchange Building, which preserved 202 units of affordable housing.

	Location Description	University Place is located at 1045 E.H. Crump Boulevard, Court Square Center is located at 62 North Main Street, Bass Pro is located at 1 Bass Pro Drive, The Exchange Building is located at 9 North Second Street, the Citizen at Union and McLean is located at the corner of Union and McLean, and Crosstown Concourse is located at 1350 Concourse Avenue.
	Planned Activities	The funds are being used to make repayments for projects within Section 108 loan.
4	Project Name	Memphis Area Legal Services Fair Housing Center
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	Address housing barriers
	Funding	CDBG: \$100,000
	Description	The fair housing activities implemented by Memphis Area Legal Services will help the City ensure that persons of similar income levels, regardless of race, color, sex, religion, national origin, disability or familial status have the same housing choices available to them. Additionally, MALS will inform members of the public of their rights under the fair housing laws and will provide counseling and legal assistance, investigation of complaints and enforcement of fair housing laws.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 200 families and individuals will benefit from services provided through the Memphis fair Housing Center.
	Location Description	Services are provided at 22 North Front Street, Suite 1100, Memphis, TN 38103, but services are available for anyone in the City.
	Planned Activities	The funds will pay for salaries and other eligible operating costs needed to carry out the program.
5	Project Name	Community Alliance for the Homeless
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Housing for Special Needs Populations
	Needs Addressed	Assistance to homeless persons and those at risk
	Funding	CDBG: \$150,000
	Description	The Community Alliance for the Homeless will serve as a catalyst in promoting community partnerships to provide more effective services for the homeless. They will also help improve the quality and scope of services available to the homeless in Memphis and Shelby County, Tennessee. Community Alliance will identify agencies in Memphis that serve the homeless, and work with said agencies to comply with local regulations and standards, and improve the services available for and provided to the homeless.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that the Alliance will provide assistance to 19 agencies during the program year
	Location Description	The Community Alliance for the Homeless is located at 44 North Second Street, Suite 302, Memphis, TN 38103.
	Planned Activities	The funds will be used for staff salaries and other operational expenses to coordinate homeless related activities and agencies.
6	Project Name	Intern Program
	Target Area	Raleigh Whitehaven Frayser Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Neighborhood Revitalization
	Needs Addressed	Investment in underserved neighborhoods
	Funding	CDBG: \$220,000
	Description	This program provides internship opportunities to college students who are interested in housing and community development and allowed them to learn first-hand about neighborhood development in Memphis. Students from the University of Memphis, Rhodes College, Southwest Tennessee Community College, Christian Brothers University, and LeMoyne-Owen College participate in this program. Interns provide capacity for nonprofits to carry out projects that they would not otherwise be able to do.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 20 students will provide assistance to 20 community development organizations to carry out projects.
	Location Description	Students from the University of Memphis, Southwest Tennessee Community College, Christian Brothers University, Rhodes College, and LeMoyne-Owen College participate in the program. Interns are placed in low and moderate communities in Memphis.
	Planned Activities	Internships for students at local universities to be placed with agencies focusing on housing and community development projects.
7	Project Name	MIFA Homeless Hotline
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Assistance to homeless persons and those at risk
	Funding	CDBG: \$155,000
	Description	MIFA operates the 24-hour Homeless Hotline for families with children and provides screening for callers to determine if the caller is homeless or in imminent risk of being homeless. Hotline staff provide mediation, shelter assessment and referral services, including a database of available beds in emergency and transitional shelters for homeless families. MIFA hotline program also electronically captures and reports caller data and disposition via CoActionNet.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	Approximately 4,000 homeless or imminently homeless families or individuals are expected to benefit from referrals through this program
	Location Description	This program is available city-wide.
	Planned Activities	The funds will be used to pay a portion of the salaries for the staff as well as other operating costs.
8	Project Name	Neighborhood and Community Improvement Projects
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Neighborhood Revitalization Economic Development
	Needs Addressed	Investment in underserved neighborhoods Access to employment & economic opportunities Access to public services and facilities
	Funding	CDBG: \$1,773,914
	Description	Neighborhood & Community Improvement Projects will provide for a variety of activities that support the revitalization of low and moderate-income neighborhoods. Eligible activities will include acquisition, demolition, public facilities, public services, infrastructure, job creation and retention, facade improvements, special economic development, and assistance for neighborhood improvements that are coordinated with other neighborhood revitalization projects Memphis 3.0., and HCD's Neighborhood Economic Development Opportunities program
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that the project will assist businesses, neighborhoods, and create or retain jobs.
	Location Description	This is available for projects located throughout the city, primarily in low and moderate-income neighborhoods.
	Planned Activities	Planned activities include acquisition, demolition, public facilities, public services, infrastructure, job creation and retention, facade improvements, special economic development, and assistance for neighborhood improvements that are coordinated with other neighborhood revitalization projects and Memphis 3.0.
9	Project Name	Senior Housing Program/Aging in Place
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Affordable Housing Preservation
	Needs Addressed	Retain Affordable Housing
	Funding	CDBG: \$300,000
	Description	Habitat for Humanity of Greater Memphis, Service Over Self and Memphis Light, Gas & Water have come together to provide the Aging in Place Program. This program serves low-income seniors across Shelby County and focuses on accessibility improvements, mobility modifications, weatherization enhancements and critical home repairs that are crucial to help seniors live in their own homes longer. Together Memphis Habitat, SOS and MLGW want to make continued homeownership for seniors across Shelby County a reality so they can age in place with the comfort and dignity they deserve.

	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 30 households will be assisted through the program.
	Location Description	This program is available city-wide.
	Planned Activities	Roof repairs
10	Project Name	Memphis Area Legal Service Fair Housing Enforcement
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	Address housing barriers
	Funding	CDBG: \$40,000
	Description	Memphis Area Legal Services operates the Fair Housing Enforcement program which is designed to eradicate issues of unfair housing and promote equal opportunity and fair housing practices in the Memphis area.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 100 people will be assisted with Fair Housing Complaints.

	Location Description	Services are provided at 22 North Front Street, Suite 1100, Memphis, TN 38103, but are available to anyone in the City.
	Planned Activities	The program provides assistance to people who have fair housing complaints through investigation and enforcement of fair housing laws.
11	Project Name	CDBG Program Administration
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Economic Development
	Needs Addressed	Access to employment & economic opportunities Access to public services and facilities
	Funding	CDBG: \$1,129,460
	Description	CDBG program administration funds are used for the costs and carrying charges related to the execution of community development activities assisted in whole or in part with CDBG funds. A more detailed definition of eligible program administration costs can be found in the Federal CDBG Regulations at 24 CFR 570.206.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Program Administration
12	Project Name	CHDO Projects

	Target Area	Frayser Lamar
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	New Affordable Housing Retain Affordable Housing Address housing barriers
	Funding	CDBG: \$70,000 HOME: \$1,670,191
	Description	Funding is provided on a competitive basis to not for profit organizations that have been certified as CHDOs. CHDOs must be organized under state and local law for the purpose of providing decent, affordable housing (this must be evidenced in the Charter, Articles of Incorporation by-laws, or board resolution); have no individual benefit to members; have a clearly defined geographic service area; have nonprofit status; have a board that is representative of the community it serves; and demonstrate at least one year of experience in serving its community.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that sixteen low to moderate income families will benefit from the housing rehabbed or constructed through this program.
	Location Description	Projects will take place in the Frayser and Orange Mound communities.
	Planned Activities	
13	Project Name	Down Payment Assistance

	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	New Affordable Housing Opportunities
	Needs Addressed	Address housing barriers
	Funding	CDBG: \$40,000 HOME: \$87,709
	Description	The Down Payment Assistance program provides assistance with down payments and closing costs for low-and-moderate-income homebuyers.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 28 low-to-moderate-income families will benefit from the down payment assistance program. An additional 68 families are expected to benefit from down payment assistance funded with local City dollars.
	Location Description	This program is available city-wide
	Planned Activities	The Down Payment Assistance program provides assistance with down payments and closing costs for low-and-moderate-income homebuyers.
14	Project Name	HOME Administration

	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	New Affordable Housing Retain Affordable Housing Address housing barriers
	Funding	HOME: \$299,183
	Description	HOME regulations permit the City to use ten percent (10%) of the annual HOME allocation for HCD staff who are responsible for HOME program administration. Only those HCD Departments who administered HOME funded-activities utilize the allocated HOME administrative funds.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Program Administration
15	Project Name	Community Housing Development Organization (CHDO) Admin
	Target Area	Frayser Lamar
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation

	Needs Addressed	New Affordable Housing Retain Affordable Housing Address housing barriers
	Funding	HOME: \$149,592
	Description	General planning and administration costs for the implementation of CHDO programs
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	The Frayser CDC and NHO Management will receive administrative funds under the CHDO administration program.
	Location Description	Activities will occur in Frayser and Orange Mound.
	Planned Activities	Program Administration
16	Project Name	HOME Housing Projects
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	New Affordable Housing Opportunities Affordable Housing Preservation
	Needs Addressed	New Affordable Housing Retain Affordable Housing
	Funding	CDBG: \$80,000 HOME: \$785,161
	Description	HOME funds available will be awarded through a competitive process for HOME eligible single and multi-family projects.

	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 12 affordable housing units will be created through this program.
	Location Description	This program is available for housing development throughout the city.
	Planned Activities	Eligible activities for consideration include new construction or rehabilitation of affordable single-family housing and new construction or rehabilitation of affordable rental housing
17	Project Name	HOPWA Administration
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Housing Assistance to special needs populations
	Funding	HOPWA: \$94,592
	Description	Supports organizations that provide programs and social services to children and families infected and affected by HIV/AIDS.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	These costs are for the HOPWA Projects
	Location Description	Citywide

	Planned Activities	To support HOPWA activities and projects
18	Project Name	HOPWA Projects
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Housing Assistance to special needs populations
	Funding	HOPWA: \$3,058,470
	Description	Supports organizations that provide programs and social services to children and families infected and affected by HIV/AIDS.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	These costs are for the HOPWA Projects
	Location Description	Citywide
	Planned Activities	To support HOPWA activities and projects
19	Project Name	County Lead Hazard Reduction Match

	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Neighborhood Revitalization Affordable Housing Preservation
	Needs Addressed	Retain Affordable Housing Address housing barriers
	Funding	CDBG: \$200,000
	Description	City's commitment to sponsor the Shelby County Lead Reduction program.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Approximately 100 housing units and low-income families will be assisted.
	Location Description	City and Countywide
	Planned Activities	Lead reduction
20	Project Name	LISC Home Repair

	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Neighborhood Revitalization Affordable Housing Preservation
	Needs Addressed	Retain Affordable Housing Address housing barriers
	Funding	CDBG: \$300,000
	Description	The City will provide funding to LISC for home repair activities.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 60 low and moderate-income homeowners would benefit from the program.
	Location Description	Citywide
	Planned Activities	Home repairs for low-and-moderate-income homeowners.
21	Project Name	Historic Melrose
	Target Area	South
	Goals Supported	Neighborhood Revitalization Economic Development Create Opportunities for Self Sufficiency New Affordable Housing Opportunities
	Needs Addressed	New Affordable Housing Investment in underserved neighborhoods Access to public services and facilities

	Funding	CDBG: \$1,000,000
	Description	To fund the restoration and redevelopment of the Historic Melrose High School in the Orange Mound community.
	Target Date	12/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	Orange Mound
	Planned Activities	The former school will be transformed into a library, a genealogy center, and affordable housing for community seniors.
22	Project Name	Rehabilitation Admin
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Neighborhood Revitalization Affordable Housing Preservation
	Needs Addressed	Address housing barriers
	Funding	CDBG: \$150,000
	Description	Activity delivery costs associated with carrying out CDBG eligible rehabilitation programs, including write ups and inspections of work.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Work write-ups, inspections, preparation of reports, and other tasks directly involved with rehabilitation services
23	Project Name	Emergency Solution Grants Projects and Admin
	Target Area	Raleigh Whitehaven Frayser Cordova Core City East Lamar Southeast Jackson Mid City Westwood Oakhaven North South
	Goals Supported	Provide Support to Homeless Populations
	Needs Addressed	Assistance to homeless persons and those at risk
	Funding	ESG: \$578,222
	Description	The Emergency Solutions Grant (ESG) Program is a competitive funding process open to organizations that serve homeless populations. The ESG program is specifically designed for rehabilitating and/or converting existing emergency and transitional shelters; to provide adequate operating funds for existing or new emergency and transitional shelters; to provide certain essential services to homeless individuals; and provide funding for programs and activities designed to prevent homelessness. In FY2021, MIFA, Catholic Charities, Agape Child and Family Services, Inc., Salvation Army, Shield, Alliance Healthcare Services, and YWCA will use ESG funds to implement programs.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 996 people will benefit from the proposed activities of Rapid Re-Housing, Homeless Prevention, and Emergency Shelter.
	Location Description	<p>Services will be provided through the following agencies:</p> <p>Agape - 3160 Director's Row, 38131, MIFA - 910 Vance Avenue, 38126, Catholic Charities - 1325 Jefferson, 38104, Shield, Inc. - 2552 Poplar Ave # 215, 38112, Salvation Army 696 Jackson Avenue, 38105, and YWCA – 766 South Highland, 38111.</p> <p>Hospitality Hub - 28 North Claybrook, 38104, Room in the Inn - 409 Ayers Street, 38105, and Salvation Army - 696 Jackson Ave. 38107.</p>
	Planned Activities	ESG will be used to provide Rapid-Re-Housing, Homeless Prevention, and Emergency Shelter. For the regular entitlement allocation, \$534,855 will be used for projects and \$43,367 will be for administration purposes

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

In FY 2023, services provided through the CDBG program will be concentrated primarily in low/moderate income neighborhoods. Most areas of the City are low- and moderate-income areas per HUD definition (51% or more of people within an area have incomes 80% or below the Median Family Income). Other programs operate on a citywide basis but serve only low-and-moderate-income persons. HOME funds must be utilized for housing activities benefiting low- and moderate-income people and are targeted accordingly.

For the first time in four decades, a comprehensive plan has been developed to outline a new direction for Memphis - intended to create a City of great neighborhoods and opportunity for the residents that live in them. By anchoring growth around the City's core and areas of high activity, while connecting these spaces to each other, the City can improve the quality of life for all residents. Memphis 3.0 is a guiding document for the City of Memphis that includes strategies for enhancing land use, transportation, environment, city systems, growth and prosperity, neighborhoods, and civic capacity.

Over the last two years, staff engaged in conversations with residents from all over the city to develop a shared vision statement with specific goals, along with implementation ideas to help the city grow and develop over time. HCD will focus efforts in the 3.0 planning districts in a way that supports the plan's recommendations.

Accelerate Memphis, another major initiative developed to further activate Memphis 3.0 will improve neighborhoods with investments opportunities in anchor areas across the City. Among the activities to be undertaken include repurposing vacant lands as civic space, public Wi-Fi, bus shelters, crosswalk/sidewalk improvements, and so on. The geographic areas of focus are low-income neighborhoods and/or communities where minorities are the majority. Accelerate Memphis will enhance large scale investments in these neighborhoods as well as invest in housing opportunities and expand access to broadband infrastructure.

Geographic Distribution

Target Area	Percentage of Funds
Raleigh	10
Whitehaven	8
Frayser	10
Cordova	0
Core City	10
East	2
Lamar	10

Target Area	Percentage of Funds
Southeast	6
Jackson	7
Mid-City	10
Westwood	6
Oakhaven	6
North	6
South	9

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Throughout Memphis, median household incomes, housing values, and average rent prices differ by neighborhood and at the Census tract level. For some areas, the differences in income and housing can be stark. Areas like Core and parts of South Memphis are experiencing new rental and private developments whereas Cordova, Raleigh, and East Memphis districts are relatively stable in their housing market and could even afford to see some new development or housing renovations.

Depending on a household's financial state, these changes can help to boost market-rate housing values but may send some to seek housing elsewhere. The Memphis 3.0 Comprehensive Plan has taken an anchor-based approach for future investment in the City, as investing in these anchors can support and stabilize the neighborhoods around them. A Community or Citywide Anchor is a collection of places that include multiple uses and serve the neighborhoods around them. This could include a church, a restaurant, a retail center, an office building, and an apartment building. By focusing investment in anchors, the City can prioritize its funding and have a more prominent impact on the areas being served.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Memphis undertakes a number of activities to support affordable housing. In FY23, affordable housing for homeless individuals and families will be provided through the rental assistance and rapid re-housing programs. Affordable housing for persons with special needs will be supported through tenant based rental assistance with the HOME and HOPWA funds. Housing for non-homeless will be provided for through the Down Payment Assistance, CHDO projects, the Aging in Place program, and other projects to be identified.

One Year Goals for the Number of Households to be Supported	
Homeless	46
Non-Homeless	72
Special-Needs	196
Total	314

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	242
The Production of New Units	34
Rehab of Existing Units	34
Acquisition of Existing Units	4
Total	314

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

In FY23, affordable housing for homeless individuals and families will be supported through rental assistance and rapid re-housing programs. Affordable housing for persons with special needs will be supported through tenant based rental assistance HOME and HOPWA funds. Housing for non-homeless will be supported through Down Payment Assistance, CHDO projects, the Aging in Place program, and other projects to be identified.

AP-60 Public Housing – 91.220(h)

Introduction

The Division of Housing and Community Development (HCD) works closely with the Memphis Housing Authority (MHA) in the redevelopment and revitalization efforts carried out throughout the city. In addition to planning neighborhoods and area redevelopment, these efforts extend to identifying ways in which entitlement funds (CDBG and HOME) are used to support the expansion of rental housing opportunities for low and very-low-income residents.

Actions planned during the next year to address the needs to public housing

MHA) and HCD are working to meet HUD's expenditure deadline of September 2022 for the Choice Neighborhood Grant (CNI) funding to complete the remaining Phases using both public and private funds. Phase V (the Senior Building-120 units) closed on April 2022 and Phase VI will be completed on the site of the former Foote Homes. HUD awarded grant to MHA in 2015 with an expenditure date of September 2022, which are on track to be spent. GAP financing for Phase V and VI is being secured and a plan has been submitted to local HUD officials that detail the money secured to finish the project. As per the grant, 712 units will be completed for South City at Foote Homes. Construction will continue after the expenditure of HUD's funds. An endowment was created for the former Foote Homes residents to ensure their continual receipt of social services

In addition, to the 120 senior only units built as part of the CNI grant, MHA is partnering with Penrose LLP to build ninety units on vacant land at Legends Park (former Dixie Homes). MHA also assisted with the creation of the following "Senior only facilities": Cleaborn, College Park. Fairway Manor, Latham Terrace, Legends North, Magnolia Terrace, and University Place. This is vital as the need for subsidized living for seniors and near seniors continues to grow in the Memphis Metro areas.

Further, the Rental Assistance Demonstration (RAD) Program conversion process began with MHA removing 457 units from the Public Housing side and moved to the Section 8 platform of funding. The conversion allows the properties to receive major system overall, while adding amenities. Repairs made under the Capital Improvements program usually took 3-5 years of planning and implementation, as no one project could be fully funded in one fiscal year. The next RAD projects are four high-rises built in the 1970s for seniors and people with disabilities. MHA has since submitted a plan to convert all its units to RAD and notified residents of the ramifications associated with the program in 2018. Last, Memphis Housing Strategies, a separate 501c (3) entity has been formed to develop and rehabilitate affordable housing.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City, through MHA, works with USI (formerly Urban Strategies Memphis HOPE) in coordinating and promoting programs that enhance the economic self-sufficiency of public housing residents. MHA also has an informal and formal grievance procedures that provide for the disposition of resident complaints

or grievances. MHA has a Resident Advisory Board (RAB) which meets with residents to receive input, suggestions, and concerns on the policies, operations and management of the public housing authority. The RAB meets monthly with Property Management staff and Directors of various departments to exchange information and work on solutions to identified problems.

The two Homeownership programs at MHA include (1) The Housing Choice Voucher Program administers the SHAPE program. This program allows for the conversion of a Rental Assistance Voucher to a Mortgage Assistance Voucher for 15 years. The Head of Household must be employed continuously for 1 year, while employment requirement is waived for a disabled family. (2) The Legends Park HOPE VI Program included the homeownership phase; McKinley Park located within the South Memphis area immediately south of Askew Place. Formerly approved as 30-unit development, HUD approved reducing the unit count to 23 and the active phase of development and homes sales ended in October 2018.

The remaining 7 vacant lots located at McKinley Park will be sold for future development furthering the opportunity for homeownership. Both programs require the completion of a Qualified Homeownership Counseling Program, and MHA is working towards becoming a HUD certified agency. This will better prepare the participants in both the Public and HCV Program to become homeowners.

Last, the Public Housing Family Self-Sufficiency (FSS) Program also encourages homeownership and HCD's Down Payment Assistance has enabled several PH residents to purchase houses. These two were featured on the "Humans of HUD", while a number of PH families have transitioned to homeownership using this program and its escrow ability.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

MHA is not designated as a troubled PHA.

Discussion

The Housing Choice Voucher Program has 8447 vouchers, and this number will increase as the RAD units will become a part of the Section 8 side of the MHA. In 2021, MHA received 190 Emergency Housing Vouchers (EHV) as part of the American Rescue Plan. The EHVs were provided to help assist individuals and families in the following categories (1) homeless, (2) at risk of homelessness, (3) fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking, or (4) recently homeless and for whom providing rental assistance will prevent the family's homelessness or having high risk of housing instability. Further, the Community Alliance for Homeless (CAFT), the lead agency for the Continuum of Care will verify and refer individuals and families to MHA. In addition to EHV, there are 492, Veteran Assistance Supportive Housing (VASH). The agency was awarded seventy-two (72) Family Unification Program (FUP) vouchers. The FUP program is designed to serve two populations: 1.) Families who because of the lack of adequate housing are in danger of losing the child to out-of-home care or who experiencing delay in the discharge of a child from out-of-home care and 2.) Youth who have aged out of foster care but are not yet 24 years of age. The Youth component is now

the” Foster Youth to Independence.” MHA received one hundred, fifty-eight vouchers for the Mainstream Voucher Program to assist a non-elderly person with disabilities and his/her family. Twenty-five (25) additional Veterans Assistance Supportive Housing (VASH) vouchers were awarded for a total to 492 vouchers to assist homeless veterans and their families. The voucher awards are additional tools from HUD for the City of Memphis and the Memphis Housing Authority to reduce homelessness and keep family units intact.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The 901 Home, Together: Strategic Plan to End Homelessness in Memphis/Shelby County, the guiding set of strategies for the Memphis/Shelby County Continuum of Care, focuses on the evidence-based strategies of permanent housing and rapid rehousing along with targeting the best fit interventions to the appropriate subpopulation. The plan builds on the successes of prior plans that called for an increase in permanent housing and a decrease in transitional housing. The CoC has reallocated 100% of our CoC funded transitional housing units to permanent housing programs, either rapid rehousing or permanent supportive housing. Since 2011, the number of permanent supportive housing beds has risen by 141% and the number of rapid rehousing beds has risen by 185%. Over the last three years, overall homelessness has decreased 16% based on data collected from the last three annual Point-in-Time Counts.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Continuum of Care is working to reduce and end homelessness by improving system performance measures to ensure that services and resources are utilized in the most effective ways. These system performance measures include improving our community's rate of exits to permanent destinations, decreasing our rates of returns to homelessness, improving the length of stay standards for program types, addressing issues of equity in housing and homelessness and increasing income for clients. Ongoing data quality checks through our upgraded Homeless Management Information System (HMIS) allow us to better monitor how well programs are reaching these goals, which contribute towards the overall success of the community towards ending homelessness. Data dashboards have been publicly posted on the CAFTH website that help monitor system performance goals on a more ongoing basis, including updated data from the Point-in-Time (PIT) Count, System Performance Measures (SPMs), and Racial Disparities. Additionally, the sheltered and unsheltered Point-in-Time Count is conducted annually to determine and assess needs of homeless persons, especially unsheltered persons.

In addition to improving system performance measures, a coordinated approach to referrals and outreach is led by the CoC. The community's outreach and engagement approach includes a 24/7 homeless hotline, two walk-in centers, and roving street outreach presence. For families with children, we have a centralized intake operated by Metropolitan Inter-Faith Association (MIFA); in 2021, the 24-hour Hotline for Homeless Families screened 6,406 calls (533 calls per month on average) from an estimated 4,257 callers representing 5,885 adults and 4,092 children. MIFA's Family Emergency Shelter Placement screened 1,430 unduplicated families for service and referred 287—representing 312 adults and 735 children—to shelters and 330 to rapid rehousing. Those who do not meet HUD's definition of literal homelessness are offered mediation and other prevention services, and those who do not have children are referred to service providers who serve single adults.

Through the continued implementation of the Coordinated Entry System (CES) for individuals, an Outreach Committee that includes street outreach and housing providers meets biweekly to discuss and prioritize the most vulnerable literally homeless individuals using a “By-Name List (BNL).” The BNL affirms the importance of strong, engaged street outreach and the need to increase funding for outreach and SSI/SSDI Outreach, Access, and Recovery (SOAR) program activities. SOAR is a program for people who are experiencing homelessness, recently experienced homelessness, or are at risk of homelessness to have quick access to SSI/SSDI benefits. We continue to pursue additional funding to expand and enhance our street outreach presence and SOAR activities. This Outreach Committee also meets monthly for a housing prioritization meeting to review a current list of available housing (“Community Queue” in HMIS) and to discuss which clients are prioritized for housing based on their vulnerability as determined by their Vulnerability Index (VI-SPDAT) scores. This monthly session allows partners to better track housing openings, referrals, and active enrollments.

Addressing the emergency shelter and transitional housing needs of homeless persons

Data from the annual Point-in-Time and Housing Inventory Counts are used to assess emergency shelter and housing needs of homeless persons. Memphis/Shelby County has identified the need for low-barrier emergency shelter especially for single women and families with children. MIFA has utilized funding for emergency shelter alternatives for families when traditional shelters are full by paying for hotel/motels. However, there is still a need for more emergency shelter options especially for larger families. Several agencies are currently working to expand low-barrier shelter capacity for single women. The need is also present for low-barrier emergency shelters for all populations, which in addition to having no fees includes shelter without stipulation of participating in services such as faith-based programming.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

To maximize permanent housing resources in Memphis/Shelby County, CAFTH and the CoC are developing landlord engagement strategies to better partner with flexible and low-barrier private market landlords. A Landlord Resources page has been created on the CAFTH website, along with an interest form to attract new, potential landlord partners. A Landlords Committee has been activated and partnering agencies are joining this forum to collaborate on ways to enhance access to affordable, low-barrier housing. Additional partnerships with affordable housing providers are being formalized to expand outflow capacity in the community.

The CES is designed to ensure that all people experiencing a housing crisis have fair and equal access to the system and make the transition to permanent housing as quickly as possible. The Continuum of Care (CoC)’s goal is to reduce and end homelessness by looking to additional low-income and subsidized housing programs to meet our goal for additional housing opportunities. This includes continuing to

partner with the local housing authorities to create a preference for households experiencing homelessness. CAFTH also seeks to increase access to needed services by formalizing processes around assessment, intake, and diversion for internal and external CoC agencies, including those serving victims of domestic violence. Planning is underway to gather feedback from stakeholders and implement Housing Problem Solving (diversion) best practices with community partners.

CAFTH and the CoC have a newly expanded voucher program in partnership with the Memphis Housing Authority. In the last year, the TN-501 Continuum of Care received an allotment of 190 Emergency Housing vouchers from the Memphis Housing Authority. The CoC has facilitated the issuance of approximately 165 of these, with 25 remaining. Of those issued, 64 have gone to those who are literally homeless, 53 to those experiencing domestic violence, and 48 to those who are recently homeless. This data underscores the need for future allotments of vouchers to continue to shorten the time that individuals and families experience homelessness.

CAFTH has identified and engaged HUD-assisted multi-family property owners to educate them on the process of designating a homeless preference for their projects. Part of this process includes support from the CoC to the owners in the implementation of the preference and maintaining the role of coordinating the process. One organization with more than 900 units of housing for people over the age of 62 developed a homeless preference in their projects. Through the CoC's Coordinated Entry System, this agency identifies people experiencing homelessness who meet their eligibility criteria and provide low-income housing and support services.

Memphis Housing Authority (MHA) and the CoC have partnered to develop several strategies to increase the availability of housing. One MHA initiative is based on a move-on strategy that could increase our housing availability. Our permanent housing programs are very successful, as evidenced by a 98% retention rate. Many of the residents have been there for many years, and some of those residents do not need or want the intensive services of PSH and would like to move into a more integrated setting. The main barrier for participants to move is finding affordable housing. This approach allows participants to move into mainstream housing, thereby creating more open PSH opportunities for people in the Coordinated Entry System who are waiting for housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Homelessness prevention is provided primarily through the Shelby County Community Services Agency (CSA) and Metropolitan Inter-Faith Association (MIFA). In calendar year 2021, MIFA received 10,499 requests from unduplicated households for Emergency Services assistance; 4,138 (representing 4,770 adults and 5,630 children) received utility, rent, or mortgage assistance. Of the 6,194 unduplicated households that requested Council Emergency Relief Program (CERT) assistance, 2,595 (representing 4,135 adults and 4,489 children) received utility, rent, or mortgage assistance. MIFA was selected by the

Memphis City Council to administer \$3.5 million CARES Act funding through this program, which ran from September to December 2020. Funding was available to City of Memphis residents with documented income loss related to the pandemic. MIFA also helps mediate with families to avoid homelessness as a result.

Our partnerships with public institutions, including the Department of Children's Services (DCS), corrections, and hospitals, continue to improve. We have developed a collaborative partnership with the DCS Regional Administrator to coordinate services and referrals to permanent housing programs. DCS has a funding mechanism that can be used to pay rental assistance to families whose only barrier to family reunification is a lack of stable housing. The TN Department of Children's Services provided a contract to CAFTH to facilitate rapid housing services needed to provide housing for these families.

In 2021, CAFTH and the CoC were successfully awarded funds through HUD's Youth Housing Demonstration Program (YHDP), and youth system planning involving DCS is underway. This funding will aim to reduce youth homelessness in Memphis and Shelby County. Currently CAFTH has assembled a Youth Action Board (YAB) comprised of area youth leaders, including youth with lived experiences. This board of stakeholders will participate in programming and serve as an advisory council throughout the YHDP planning process.

Regional One, a local hospital and nationally recognized Center of Excellence, continues implementing a pilot program that provides a service pathway that effectively addresses housing and supportive service needs for their most vulnerable patients including those experiencing homelessness. The program partners with service providers to connect patients with needed services, including housing and participation in the Coordinated Entry System (CES). Regional One has expressed a willingness to share their knowledge with other local hospitals. In their intermediary role, CAFTH is committed to facilitating that process between the hospitals. CAFTH continues to promote and refer clients to free or discounted health services from Christ Community Health Services, Baptist Operation Outreach, and Regional One. CAFTH provides a continually updated resource guide with health service information on our website. Additionally, CAFTH works to build new health systems partnerships to improve public health and the delivery of healthcare services.

Shelter provider Room in the Inn is now providing respite care to those who are homeless and have had medical procedures that make it unsafe for them to discharge to a shelter or unsheltered homelessness. CAFTH continues to offer support to their 21-bed Recuperative Care Center partner by connecting participants in the program to long-term housing through the Coordinated Entry System.

Discussion

Other discussions on COVID-related activities.

Strong partnerships between the City of Memphis, Community Alliance for the Homeless (CAFTH), Shelby County, and multiple homeless service providers allowed for quick and sustained responses to COVID-19. Biweekly meetings with stakeholders have ensured immediate needs are met and longer-term planning occurs.

A partnership between UT Health Science Center's labs and the Hospitality Hub allows for daily walk-up COVID testing for individuals who are homeless at the Hospitality Hub Plaza. At the height of the pandemic, shelters required negative tests to enter, and this was a large gap that had existed since the beginning of the pandemic. Since November 2020, hundreds of individuals have been tested with very few positive results reported, allowing hundreds of individuals access to shelter. Individuals who test positive for COVID-19 are placed in non-congregate shelter and provided services through a process developed in partnership with the Shelby County Health Department.

A COVID-19 vaccine distribution partnership with Memphis Fire Department has ensured over 480 homeless services staff and residents so far have been fully vaccinated against COVID-19, with planning for additional events underway and vaccinations widely available to all.

Non-congregate hotel stays have been provided for over 600 individuals and families to ensure that the most vulnerable are not placed in congregate settings. During the height of the COVID-19 pandemic, Community Alliance for the Homeless (CAFTH) secured additional funding to increase accessibility to hotel and motel rooms and provide safe shelter as well as mitigate outbreaks in congregate settings. This temporarily increased housing options for people experiencing a housing crisis. From March 16, 2020 until March 22, 2022, CAFTH provided emergency hotel shelter stays for a total of 2,484 individuals and families to mitigate the spread of COVID-19.

During a record-breaking winter weather emergency in Memphis, stakeholders met daily to ensure the needs of individuals and families experiencing homelessness were met. The coordinated response ensured that up to 200 individuals per night could access the City's three Warming Centers, and an additional 105 individuals, including 34 children, were provided with hotel stays to remain safe and connected with case management services. CAFTH has been working with the City of Memphis Office of Emergency Management (OEM) and the City of Memphis Fire Department (FD) to develop a Thermal Emergency Plan. We will continue to communicate with homeless and housing service providers when Warming Centers will open as soon as the decision is made. CAFTH partners with the City of Memphis OEM and FD to provide ongoing emergency shelter availability updates, and information about housing and homeless service organizations who are able to help staff Emergency Warming Centers. CAFTH is gathering feedback from partners to propose an amended Thermal Emergency Plan. This plan would allow CAFTH and partners to respond faster to extreme weather situations and specify a detailed plan with the support of our providers, in which we hope to further ensure those who are unhoused remain safe and receive specialized care.

AP-70 HOPWA Goals– 91.220 (I)(3)

One year goals for the number of households to be provided housing through the use of HOPWA for:	
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	275
Tenant-based rental assistance	165
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	16
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	65
Total	521

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Based on the 2019 Memphis-Shelby County Analysis of Impediments to Fair Housing (AI) and the 2020 State of Memphis Housing Report, the following are public policy barriers to affordable housing:

1) Segregation persists.

Contributing factors to segregation include historical settlement patterns, distribution of attainable/affordable housing (both market-rate and publicly assisted housing), land use and zoning regulations, disparities in mortgage lending, and economic factors.

2) Disparities in housing needs.

Contributing factors to disparities in housing needs include lower homeownership rates among most minority groups, availability affordable units in a range of sizes, lack of private investments in specific neighborhoods, economic factors, and lending discrimination.

3) Disparities in access to opportunity.

Contributing factors to disparities in access to opportunity include availability of affordable units in a range of sizes, limited support for multifamily housing, distribution of publicly assisted housing, NIMBYism, lack of private investments in specific neighborhoods, lending discrimination, steering, land use and zoning laws, limited/lack of public transit in certain areas, and economic disparities.

4) Barriers to housing choice for people with disabilities.

Contributing factors include a lack of accessible housing across the region; lack of fair housing knowledge/compliance among landlords; limited public transportation in many neighborhoods, lack of public and private investment.

5) Location and utilization of publicly assisted housing

Contributing factors include lack of affordable housing in a range of unit sizes, NIMBYism, land use and zoning regulations.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Coordinate with Blight Authority of Memphis on issues related to blight and vacant properties affecting core city neighborhoods

- Educate non-profit and for-profit developers and lenders about current tools available for the production of affordable housing. This includes the Blight Elimination Program, which allows for

qualified nonprofits to apply for loans of up to \$25,000 to cover the cost of acquiring an abandoned home, demolishing it, and greening and maintaining the property. The greened lot can then be transformed into new affordable housing or another use approved by the Tennessee Housing Development Agency (THDA) for the stabilization of the surrounding neighborhood. THDA monitors the completion of each project and forgives the loan after three years, or sooner for certain uses. THDA is currently looking into expanding the program to include blighted multi-family properties as well as single-family

- In December 2018, the City Council approved the use of the International Property Maintenance

Code

Facilitate discussions with for-profit and nonprofit housing producers and lenders regarding how to overcome impediments to the production of accessible, affordable housing

- Encourage for-profit and not-for-profit housing developers to consider partnering on affordable, accessible and large unit housing projects. Develop and coordinate resources to support the development of affordable housing.

The Tennessee General Assembly in their recent session has affirmed its support for affordable housing by introducing several bills to help preserve neighborhoods. This includes:

- Support for extension of the Neighborhood Preservation Act to include any county or city that has formed a land bank.
- Bill requiring THDA to research the availability of affordable rental housing in every county in the state annually to determine where there is a shortage of affordable housing. The local assessor will base the tax assessment on its value in its current use as affordable housing.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

In Program Year 2022, the City of Memphis, Division of Housing and Community Development will follow the strategies outlined in the Five-Year Consolidated Plan and pursue activities intended to reduce homelessness, foster and maintain affordable housing, reduce poverty, and enhance coordination with other government, nonprofit, for-profit, philanthropic and other organizations to achieve a common goal of meeting the needs of the citizens of Memphis.

Actions planned to address obstacles to meeting underserved needs

CDBG and HOME funds are targeted in areas with high concentrations of poverty – where investment is needed most. A lack of quality affordable rental housing remains a challenge in Memphis. HOME and CDBG funds will be used to develop or preserve affordable rental housing through CHDOs and other for-profit and non-profit housing developers. The City of Memphis has several programs aimed at addressing underserved needs. The City will continue to work with its nonprofit and other partners to identify other funding opportunities and to leverage related efforts. The Continuum of Care (CoC) planning process will be conducted by the City's sub-contract agreement with the Community Alliance for the Homeless (CAFTH). CAFTH assists in the planning process by ensuring there is input from the broader community, facilitate the preparation of the City's CoC application and update the Needs Assessment for Homeless and Other Special Needs Populations. HCD gives particular attention to outreach efforts and expanding options to serve the severely mentally ill and others with special needs who are homeless through the tenant-based rental assistance program and housing construction projects.

Actions planned to foster and maintain affordable housing

During the 2022 program year, the actions planned to foster and maintain affordable housing will include the following:

- Expanded investments in the recently established Memphis Affordable Housing Trust Fund.
- Support for the Aging in Place program through Habitat for Humanity, which provides home repairs for senior citizens
- Down payment assistance for first time homebuyers
- Property Acquisitions
- Support the activities of Community Housing Development Organizations and Community Development Organizations to acquire, rehabilitate, or construct affordable housing
- Support the Memphis Fair Housing Center on their investigations, education, and outreach
- Support activities aimed at reducing blight
- Support the Memphis Housing Authority's efforts to revitalize public housing and neighborhoods through the Choice Neighborhood Implementation Grant for South CiSupport the development of affordable rental and homeownership housing through the affordable single and multi-family housing

program.

- Support tenant based rental assistance programs for populations with special needs.

In addition to these programs, HCD will also participate in other initiatives aimed at promoting affordable housing including the Tennessee Affordable Housing Coalition, work with appropriate committees and boards, and other activities as opportunities arise.

Actions planned to reduce lead-based paint hazards

The HUD Office of Lead Hazard Control and Healthy Homes (OLHCHH) provides funds to reduce lead-based paint hazards in low-income housing where children under six could potentially reside. The OLHCHH enforces HUD's lead-based paint regulations, provides public outreach and technical assistance to help protect children and their families from health and safety hazards in the home. The City of Memphis Division of Housing and Community Development (HCD) has implemented a 42-month program with the newly awarded \$5.6 million Lead Hazard Reduction Grant (LHRG) to reduce lead hazards and provide minimal healthy housing solutions to qualified applicants.

During this fiscal year (FY23), HCD expects to identify or receive referrals on at least 100 housing units for potential lead hazard reduction work. Eligibility will be determined, units will be enrolled, and a minimum of 100 inspections and risk assessments will be completed, in addition, to 40 healthy housing assessments on those housing units. This will result in remediation and clearance for at least 100 housing units, rental and owner-occupied. HCD maintains lists of owner-occupied and rental properties built prior to 1978 that have already been identified as potential candidates for hazard reduction activities. These lists will be used on an ongoing basis to identify potential units for remediation and to notify owners of funding availability.

HCD Lead Hazard Reduction staff will coordinate lead hazard outreach and education efforts with partners such as the Shelby County Health Department, Shelby County Environmental Court, State of Tennessee- Division of Solid Waste Department of Environment and Conservation (TDEC) and Memphis Housing Authority- Housing Choice Program. These partners will provide avenues for involving private management companies, owners of rental properties, faith- and community-based organizations, and contractors in both identification and reduction of lead hazards. HCD will also utilize lead demonstration grant funds to provide employment training in the field of lead hazard reduction for at least 30 low-income individuals as lead hazard workers and 10 individuals as lead hazard supervisors.

Shelby County Health Department will provide blood lead level testing, ongoing medical case management for children with EBLs, and community education regarding lead poisoning prevention.

HCD has an established partnership through a memorandum of understanding with a group of stakeholders from the community called the Healthy Homes Partnership (HHP). HHP is a collaborative established to conduct research, identify, develop, and advance best practices and strategies, including but not limited to appropriate legal, policy and regulatory measures to increase the availability of and access to healthy housing for residents in the Local Jurisdictions.

The HCD Lead Hazard Reduction Grant was suspended with intake and production activities due to the COVID-19 Pandemic in FY 20 and part of FY 21. The program anticipates start up at full capacity at the advice and recommendation of state and local officials to maintain safety for all.

Actions planned to reduce the number of poverty-level families

Attacking poverty is a key priority of Mayor Strickland, recognizing that while poverty has decreased since 2014. While many of the factors related to poverty are beyond the City's control, the City is committed to addressing issues related to poverty and to grow prosperity and opportunity for all of its citizens. Mayor Strickland introduced his poverty agenda stating that "We must recognize ours is a city rife with inequality. It is our moral obligation as to lift up the poorest among us. To this end, Mayor Strickland has identified concrete goals to attack this issue, including: Prevent homelessness; expand early childhood programs; give greater access to parks, libraries, and community centers; create equity in procurement and expand youth and jobs programs. The city is doing the following:

- Activities under the homeless and special needs department are geared toward those most in need, while others, including promotion of homeownership, job training/creation, and education programs are also strategies to reducing poverty.
- Work to enable more good jobs in Memphis.
- The City's spending with M/WME businesses has doubled in the current Administration. Strategies are centered around improving equity and inclusion for disadvantaged communities.

The City has championed more funding for Memphis Area Transit Authority, which greatly increases job access for Memphians.

- The City has led the way on a long-term plan for needs based universal pre-kindergarten.
- The Memphis Opportunity Fund, the Contractors Assistance program and other programs that provide job and life skills training, assisted and transitional housing, and micro-enterprise development.
- Job creation through major economic development activities. There is \$15 billion in recent, current, or future development occurring in Memphis.
- Established a program called Work Local, which connects homeless individuals to work opportunities.
- The City has extended the hours of operation for libraries and community centers, made spring and summer camps free, increased programming at libraries, increased summer youth jobs, and increased the variety of programming offered through the Office of Youth Services.
- Activities aimed at increasing the economic self-sufficiency of public housing and housing choice voucher tenants. These include the Housing Choice Voucher and Public Housing Family Self-Sufficiency Programs.
- Assisting low and moderate-income citizens to purchase homes; providing public service activities including youth, elderly, homeless, community, health care, and education services to

low and moderate-income citizens.

Actions planned to develop institutional structure

City of Memphis' Division of HCD recently underwent a divisional restructuring to better align its programmatic and operations areas. Under operations, the revised implementation includes hiring consultants as needed and developing a training protocol to train compliance and program staff in a manner that enables them to effectively administer programs. The restructuring of the Compliance department focuses on mandatory areas of the grant programs, including Section 106, Section 504, Section 3, Environmental Reviews, and Davis Bacon wage rates. This team will continue to provide expertise to the program areas on these requirements and coordinate the required actions for projects. The monitoring team will be made up of grant specific experts that will provide day to day guidance and direction to program staff on projects and contract management. HCD has an increased focus on data and analytics to assist in industry expertise, decision making and tracking performance.

The programs area's affordable housing unit oversee all HOME funded housing programs, with the exception of tenant-based rental assistance and realign several programs under a development services department, which will oversee programs that provide more direct services through the division, including lead-based paint hazard reduction and weatherization. We are also working to further expand the reach of the Office of Neighborhood Engagement to broaden neighborhood partnerships that will work directly as a liaison with Neighborhoods. The HCD - communications coordinator will ensure the general public is aware of HCD programs in a systematic and strategic manner.

HCD has effective partnerships with others working in housing and community development in the region. These include CHDOs, CDCs, other nonprofit housing providers, for profit developers, the Memphis Housing Authority, lenders, the Tennessee Housing Development Agency, the Health Education and Housing Facilities Board, service providers, government agencies, and other related entities. These partnerships help to leverage federal resources and create more affordable housing opportunities.

Actions planned to enhance coordination between public and private housing and social service agencies

Memphis has a good history of successful partnerships aimed at providing housing and community development programs and services to its citizens. A variety of public and private resources are coordinated to help Memphis' families and individuals through traditional and innovative approaches to meeting the needs.

HCD will continue to work with key local government departments to carry out housing and community development strategies. These include but are not limited to Memphis Police Department, Memphis Fire Department, Public Works, Engineering, Public Services and Neighborhoods, General Services, the Office of Planning and Development, Shelby County Housing, Shelby County Health Department, Office

of Community Services, Memphis Light Gas and Water, Shelby County Schools, and the Memphis Housing Authority. All of these departments have a role in shaping and maintaining healthy communities and HCD will communicate and coordinate with appropriate departments as needed.

Equally important are the partnerships with local nonprofit service providers, homeless service and housing providers, community housing development organizations, community development corporations, faith-based institutions, organizations serving persons with special needs, foundations, intermediaries, private housing developers, quasi government agencies, and others. The partnerships may include the grant funding, coordination with programs provided through these organizations, leveraging resources, information sharing, and other activities aimed at identifying and meeting the needs within the community.

HCD will also continue to work closely with the regional and local HUD field office to receive technical assistance and trainings as needed, as well as working together on shared initiatives and events such as Fair Housing and others. HCD works with the State Housing Agency (the Tennessee Housing Development Agency) through several programs and opportunities including: low-income housing tax credits, multi-family programs, anti-blight programs, networking and information sharing through the Tennessee Affordable Housing Coalition, and other initiatives.

In the area of economic development, HCD will partner with the Memphis Chamber, Economic Development Growth Engine, the Small Business Administration, Workforce Investment Network, City of Memphis Office of Business Diversity and Compliance, and other agencies charged with economic development to make connections between entrepreneurs, businesses, training programs, and job seekers to enhance access to jobs and economic growth and opportunities.

Discussion:

HCD partnered with Shelby County Housing and Memphis Authority to complete an update the current Analysis of Impediments to Fair Housing (AI). The updated AI was completed in March 2019.

During FY2022, HCD will work with partner agencies to undertake actions to overcome impediments to fair housing. Related goals include the following:

- Addressing fair housing concerns in the ownership market.
- Addressing fair housing concerns in the rental market.
- Addressing fair housing concerns related to land use and development policies.
- Continuing to increase fair housing knowledge and capacity in the region.
- Utilizing economic development tools to promote fair housing choice and access to opportunity.
- Promoting equity in access to community assets.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	6,397,301
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
	6,397,301

Total Program Income:

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(I)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:
 1. Through its partnerships with local non-profit housing development corporations and CHDOs who will provide private sources of funding;
 2. Through its partnerships with for-profit affordable housing developers who will provide private financing, LIHTCs and other State of Tennessee funding where available

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City's Resale/Recapture Policy can be found as an Appendix to this Annual Action Plan.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

Cities receiving HOME Investment Partnership Funds are required to comply with a designated affordability period. The affordability period of any project is contingent upon the amount-per-unit subsidy received and may be five, ten, or fifteen years long. Participating jurisdictions are required to utilize the recapture or resale provisions to ensure continued affordability and the wise stewardship of federal funds. The following HCD programs use HOME funds to assist homebuyers, developers, or homeowners; thus, recapture and resale provisions are incorporated in program guidelines: Down Payment Assistance (DPA), Community Housing Development Organization (CHDO) and the Affordable Homebuild Partnership Program (AHPP).

Resale

In cases where HOME funding was provided to the developer but not directly to the homebuyer, the resale method is used. The affordability period is enforced through a Restrictive Covenant signed by the homebuyer at closing and is recorded with the Shelby County Register. The Restrictive Covenant details the length of the affordability period and the specific resale requirements that must be satisfied should the owner wish to sell the property prior to the end of the affordability period. Both recapture and resale options have distinct advantages; the decision regarding which option to use is a matter of weighing factors such as trends in the marketplace, the availability of homeownership opportunities for lower-income households in the community, and the homebuyer program local objectives.

Recapture

Under a recapture provision, the HOME financial assistance generally must be repaid. This option

allows the seller to sell to any willing buyer at any price; participating jurisdictions can decide what proportion of net proceeds from the sale, if any, will go to the homebuyer and what proceeds will go to the participating jurisdiction. Once the HOME funds are repaid, the property is no longer subject to any HOME restrictions. The funds may then be used for any other HOME-eligible activity. The City's Resale/Recapture Policy can be found as an Appendix to this Annual Action Plan.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

This is not applicable to HCD.

**Emergency Solutions Grant (ESG)
Reference 91.220(I)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)
 - Heads of households must be caring for at least one dependent child for whom there is evidence of legal custody or a disabled relative requiring care from the head of household for activities of daily living. (Exceptions are made for Veterans Administration Supportive Housing program and the Foster Care/Independent Living program.)
 - Households must be residents of Shelby County.
 - Households must demonstrate they have income below 30% of the Area Median Income for the City of Memphis.
 - Households must demonstrate (and have verification from at least two collateral contacts) that they will be literally homeless but for this assistance and that they have no other resources (financial or relational) to prevent them from becoming homeless.
 - Households must demonstrate ability to retain their housing beyond the initial period of assistance through both earned and unearned income sources.
2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Memphis and Shelby County has one Coordinated Entry System with 2 access points - families and individuals. The Coordinated Entry access point for Families with children is designed to assist families through a central intake via a 24/7 hotline or walk-in. Utilizing a progressive engagement approach, a standard process triages all families to the most appropriate service, prioritizing score, client need, and situation. Prevention and shelter diversion are provided through emergency financial assistance and mediation. When diversion is not feasible, emergency shelter or transitional housing referrals are provided. Although we encourage low-barrier shelter, in the event a family is denied on behalf of a shelter, hotel vouchers are used instead. The Coordinated Entry process has been enhanced, to include the community-wide family-specific vulnerability assessment to clients coming from that emergency shelter referral. This assessment allows staff to make the most housing appropriate decision, permanent supportive housing or rapid rehousing, for that family in need. All abiding by HUD requirements, we are offering client-choice permanent housing in as short a time as possible.

Individuals unaccompanied by children access Coordinated Entry through a no-wrong door, de-centralized approach. There is street outreach that covers the geographic area, walk-in to central hubs, or walk-in to other agencies that can administer the vulnerability assessment tool, or via phone to the Coordinated Entry Facilitator. Depending on the population (family, adult, or transition age youth 18-24) you will receive the designated Vulnerability Index & Service Prioritization Decision Assistance Tool (VI-SPDAT or TAY-VI). Individuals are placed on a community By Name List for housing based on their vulnerability and HUD specific prioritization guidelines. Individuals are

referred to housing through a weekly case conferencing session that includes outreach workers, housing and shelter providers, mental health service providers, the VA homeless services division, and other participating agencies within Coordinated Entry. The housing will always be appropriate to the specific population in need, including youth-specific housing programs.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations) will be allocated

Through the Strategic Community Investment Funds (SCIF) application, the City of Memphis Department of Housing and Community Development annually opens a competitive process to the community to apply for ESG funds and other federal funds. The application specifies that funds are made available to private non-profit, faith-based, and other organizations that provide programs that benefit low- and moderate-income persons of Memphis. The City holds a widely published workshop to inform the community about the programs and how they can make applications to the City for the available funds. Community Alliance for the Homeless sends out notices and information on the SCIF to 680 individuals. Community Alliance directly encourages organizations to apply for funds for the priority services such as a low-barrier emergency shelter and street outreach.

The City of Memphis in collaboration with the local Continuum of Care utilizes the priorities set by the CoC for the Emergency Solutions Grant. The City of Memphis Administrator of the Homeless & Special Needs Dept. serves on the Governing Council which implements/oversees the decision making of the CoC. Once priorities are established by the CoC, those priorities are utilized in the Emergency Solutions Grant through their application process which is open once a year for eligible applicants. There is a selection process which is implemented by utilizing the Ranking and Review Committee of the local Continuum of Care. The Ranking and Review Committee selects the recipients of the Emergency Solutions Grant based on the priorities that were established by the Continuum of Care along with other factors which includes past performance, operational feasibility, need for the project, project quality, and applicant capacity.

In the event of a public health emergency, such as an outbreak of the coronavirus, the City of Memphis may suspend its competitive award process and directly allocate ESG funding to existing subrecipients that have the capacity to take on additional work and be responsive during a public health outbreak.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The City currently has a standing position for a formerly homeless person that serves on the Continuum of Care Governing Council, the CoC's primary decision-making body. This person has full rights and responsibilities of other council members including a vote on any action taken by the

Council on behalf of the CoC. The CoC's Rank and Review Committee also has a standing position for a formerly homeless individual.

5. Describe performance standards for evaluating ESG.

The Continuum of Care has developed a Performance Benchmark chart which is included in each Emergency Solutions Grant contractual agreement. The Benchmark Performance Chart is utilized to monitor the progress of each ESG recipient. ESG funded agencies are required to enter data into the CoC Homeless Management Information System. The system produces an Annual Performance Report (APR) for each program.



Consolidated Annual Performance Evaluation Report (CAPER) PY21/FY22 (JULY 1, 2021 – JUNE 30, 2022)

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Table of Content

CR-05 Goals and Outcomes.....	1
CR-10 Racial and Ethnic composition of families assisted	11
CR-15 Resources and Investments 91.520(a).....	12
CR-20 Affordable Housing 91.520(b).....	17
CR-25 Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c).....	20
CR-30 Public Housing 91.220(h); 91.320(j).....	25
CR-35 Other actions 91.220(j)-(k); 91.320(i)-(j).....	28
CR-40 Monitoring 91.220(d, e); 91.520(c).....	34
CR-45 - CDBG 91.520(c).....	35
CR-50 - HOME 91.520(d).....	36
CR-55 - HOPWA 91.520(e).....	39
CR-60 - ESG 91.520(g) (ESG Recipients only)	42
CR-65 - Persons Assisted.....	44
CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes.....	47
CR-75 – Expenditures.....	48
Attachment.....	51

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Memphis Program Year 2021 (Fiscal Year 2022) Consolidated Annual Performance Evaluation Report (CAPER) details the Division of Housing and Community Development's (HCD) progress in carrying out its Strategic Plan and Annual Action Plan between July 1, 2021 to June 30, 2022. Goals and projects funded through the Community Development Block Grant (CDBG), HOME Investment Partnership, the Emergency Shelter Grant (ESG) Program, and Housing Opportunities for Persons with AIDS (HOPWA) are reported for this period.

HCD provided down payment assistance to 17 Low- and Moderate-Income homebuyers with HOME Investment Partnership Program funds. The City of Memphis provided down payment assistance using city funds to an additional 63 homebuyers that earn over 80 percent of the HUD adjusted area median income (AMI). The Community Housing Development Organizations (CHDOs) acquired, constructed and rehabilitated homes for homebuyers, and renters. The city saw the addition of 7 rehabilitated single-family homes, the construction of 9 new rental housing units. There was an increase in homeownership opportunities through the Affordable Homebuild Partnership Program with one completed new Affordable Single Family Houses for homeownership and five underway.

In PY21/FY22, under the homeless category, HCD provided Emergency Solutions Grant funding to 7 agencies and served 2332 people - 757 adults (Age 18 or Over), and 1574 children (Under Age 18), with a total of 699 households. Of these 700 households, there were 105 without children and 594 with children and adults in the households. The total number of the chronically homeless were 754 persons with 679 in the emergency shelter, supportive housing and street outreach, and 75 in permanent housing units. HOPWA assisted 350 persons, out of which through Short-Term Rent, Mortgage, and Utility Assistance (n = 235); Tenant Based Rental Assistance (n = 141); Permanent Facility-Based Housing (n = 16); Transitional/ Short-Term Housing (n = 38); and, Supportive Services (n = 670). CDBG funds supported public service and homelessness prevention activities assisting 9172 persons. CDBG also funded internship programs, grant writing, technical assistance, and the development of neighborhood plans.

In FY22, HCD's Strategic Initiatives team (part of the Director's Office) continued the monumental redevelopment of Liberty Park, formerly known as the Mid-South Fairgrounds, focused on the construction of the Memphis Sports & Events Center. This 227,000 SF structure will host a wide variety of indoor athletic competitions, from basketball to wrestling, along with graduations and civic events. Construction of the Center is on budget and on schedule, and it will open in November of 2022. The attention of the redevelopment effort is now turning to various

community assets which will be constructed as well as the construction of a mixed-use development with hotels, apartments, restaurants, and retail, in the period of FY23-FY25. The Liberty Park Redevelopment utilized local and state funding, as does the ongoing \$6.5 M renovation of the historic Cossitt Library located in downtown Memphis. Yet, in FY22, the HCD Strategic Initiatives team also began pre-development on a project which will leverage CDBG funds to fill a gap in local funding. The \$14.5 M rehabilitation of the historic Melrose building, long desired by the surrounding neighborhood, will preserve the 1938 Art Moderne school built by the Public Works Administration and install a branch library with genealogy center focused on African-American genealogy. The Melrose Rehab is expected to be completed in the Fall of 2023.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete
Affordable Housing Preservation	Affordable Housing	CDBG: \$ /HOME:	Rental units rehabilitated	Household Housing Unit	20	36	180.00%
			Homeowner Housing Rehabilitated	Household Housing Unit	150	199	104.00%

Create Opportunities for Self Sufficiency	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	18500	26256	141.92%
			Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	1850	9386	507.35%
Economic Development	Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2500	2508	112.20%
			Facade treatment/business building rehabilitation	Business	5	0	0.00%
			Jobs created/retained	Jobs	200	62	31.00%

			Businesses assisted	Businesses Assisted	25	5	20.00%
Neighborhood Revitalization	Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2500	2768	110.72%
			Other	Other	0	0	5.00%
New Affordable	Affordable Housing	CDBG: \$ / HOME \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	1500	7536	502.40%
			Rental units constructed	Household Housing Unit	145	161	111.03%
			Homeowner Housing Added	Household Housing Unit	25	31	124.00%

Housing Opportunities			Direct Financial Assistance to Homebuyers	Households Assisted	170	187	110.00%
Provide Housing for Special Needs Populations	Non-Homeless Special Needs	CDBG: \$ / HOPWA HOME	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	600	8356	1,392.67%
			Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	1300	8836	679.69%
			Tenant-based rental assistance / Rapid Rehousing	Households Assisted	980	1017	103.78%
			Homelessness Prevention	Persons Assisted	1975	2829	143.24%
			HIV/AIDS Housing Operations	Household Housing Unit	230	409	177.83%

Provide Support to homeless Population	Homeless	CDBG ESG	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	950	3983	419.26%
			Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	47000	50033	106.45%
			Tenant-based rental assistance / Rapid Rehousing	Households Assisted	8325	58603	703.94%
			Homeless Person Overnight Shelter	Persons Assisted	520	2596	499.23%

			Homelessness Prevention	Persons Assisted	658	5454	796.20%
			Other	Other	0	0	0%

Table 1 - Accomplishments –Strategic Plan to Date

Goal	Category	Funding	Indicator	Unit of Measure	Expected – Program Plan	Actual – Program Plan	Percent Complete
Affordable Housing Preservation	Affordable Housing		Homeowner Housing Rehabilitated	Household Housing Unit	38	51	134.21%
Create Opportunities for Self Sufficiency	Homeless Non-Homeless Special Needs Non-Housing Community Development		Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	6871	7536	109.68%
Economic Development			Jobs created/retained	Jobs	40	0	0%

	Non-Housing Community Development		Businesses assisted	Businesses Assisted	5	0	0%
Neighborhood Revitalization	Non-Housing Community Development		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	100	305	305.00%
New Affordable Housing Opportunities	Affordable Housing		Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	300	1132	377.33%
			Rental units constructed	Household Housing Unit	18	16	88.89%
			Homeowner Housing Added	Household Housing Unit	8	6	75.00%
			Direct Financial Assistance to Homebuyers	Households Assisted	28	17	60.71%

Provide Housing for Special Needs Populations	Non-Homeless Special Needs		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	90	444	493.33%
			Tenant-based rental assistance / Rapid Rehousing	Households Assisted	165	206	124.85%
			Homelessness Prevention	Persons Assisted	275	376	136.73%
			HIV/AIDS Housing Operations	Household Housing Unit	16	350	2187.50%
Provide Support to Homeless Populations	Homeless	HOME	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	48	17	306.25%
			Tenant-based rental assistance / Rapid Rehousing	Households Assisted	329	206	62.61%

			Homeless Person Overnight Shelter	Persons Assisted	941	2076	220.62%
			Homelessness Prevention	Persons Assisted	16	376	2350.00%
			Other	Other	0	0	0%

Table 2 - Accomplishments – Program Year 2021

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

The City of Memphis used CDBG funding for housing redevelopment in partnership with the Memphis Center for Independent Living to make modifications to homes that need to be made accessible for persons with disabilities, and with Habitat for Humanity to assist 43 senior citizens to repair roofs in conjunction with the Aging in Place initiative. CDBG funds were also used to fund the operating costs of Tenant Based Rental Assistance programs. HOME funds were used to acquire, rehab, and construct housing for rental and homeownership opportunities. HOME funds were also used to provide Tenant Based Rental Assistance to special needs populations. The City also put CDBG funding to work by supporting public services that respond to the needs of the elderly, youth, victims of domestic violence, employment and training opportunities, legal advocacy for immigrants and other services for special needs. HCD also utilized CDBG funds for a variety of activities that provided needed services to homeless persons and families, including a housing referral hotline, expanding an intake assessment and referral services for homeless families.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME	ESG	HOPWA
Race:				
White	1133	1	86	14
Black or African American	8027	38	2231	336
Asian	21	1	1	0
American Indian or American Native	6	0	1	0
Native Hawaiian or Other Pacific Islander	15	0	13	0
Total	9202	40	2332	350
Ethnicity:				
Hispanic	205	0	4	0
Not Hispanic	155	0	2328	0

Table 3 – Table of assistance to racial and ethnic populations by source of funds

Narrative

In PY 2021/FY 2022, activities implemented with CDBG funds benefited 9202 people. Some of the activities funded by CDBG funds include internship program, which served 28 students from local colleges and university such as the University of Memphis, LeMoyne-Owen College, Christian Brothers University, and Rhodes College. CDBG also funded the Fair Housing program through the Memphis Area Legal Services (MALS) that supported 268 people. Other public service and supportive activities supported over eight thousand (8000) people in the city. Additionally, the HOME program benefited 54 people, while the ESG and HOPWA supported 2332 and 350 people respectively.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	8,717,000	3,701,982
HOME	public - federal	3,247,355	308,774
HOPWA	public - federal	3,487,830	1,761,227
ESG	public - federal	575,820	485,752

Table 4 - Resources Made Available

Narrative

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Cordova	0	0	
Core City	10	10	
East	2	2	
Frayser	10	10	
Jackson	7	7	
Lamar	10	10	Rehabilitation of the historic Melrose high school
Mid City	10	10	Redevelopment of Liberty Park
North	6	6	
Oakhaven	6	6	
Raleigh	10	10	
South	9	9	
Southeast	6	6	
Westwood	6	6	
Whitehaven	8	8	

Table 5 – Identify the geographic distribution and location of investments

Narrative

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

Fiscal Year Summary – HOME Match	
1. Excess match from prior Federal fiscal year	61,204,098
2. Match contributed during current Federal fiscal year	138,750
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	61,342,848
4. Match liability for current Federal fiscal year	0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	61,342,848

Table 6 – Fiscal Year Summary - HOME Match Report

Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match
CHDO Projects	06/30/2022	138,750.00	0	0	0	0	0	138,750.00

Table 7 – Match Contribution for the Federal Fiscal Year

HOME MBE/WBE report

Program Income – Enter the program amounts for the reporting period				
Balance on hand at begin-ning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
336,892	787,918.92	88,539.73	\$ 50,000	737,918.92

Table 8 – Program Income

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	313,783.45	0	0	313,783.45	0	0
Number	21	0	0	21	0	0
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	313,783.45	0	313,783.45			
Number	21	0	21			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 9 - Minority Business and Women Business Enterprises

Minority Owners of Rental Property – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	21	0	0	21	0	0
Dollar Amount	313,783.45	0	0	313,783.45	0	0

Table 10 – Minority Owners of Rental Property

Relocation and Real Property Acquisition – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 11 – Relocation and Real Property Acquisition

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	46	75
Number of Non-Homeless households to be provided affordable housing units	72	21
Number of Special-Needs households to be provided affordable housing units	196	350
Total	314	237

Table 1 - Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	242	178
Number of households supported through The Production of New Units	4	5
Number of households supported through Rehab of Existing Units	34	64
Number of households supported through Acquisition of Existing Units	34	80
Total	314	285

Table 2 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

As shown in the charts above, the City of Memphis Division of Housing and Community Development (HCD) met and exceeded its goals in providing affordable housing units to the homeless population as well as the special needs households. HCD achieved these goals through ESG program that provided permant housing to 75 homeless households and HOPWA program that provided affordable housing assistance to 350 households.

Further, HCD met its goal in the production of new affordable housing units through the Affordable Homebuild Partnership Program. Through the CHDO program and the home repair program operated in partnership with Habitat for Humanity, HCD rehabilitated homes for 80 households. However, the goal

of rental assistance was not met primarily because the pandemic impacted the activities of many of the providers. As such, HCD provided support to only 178 households through the rental assistance program. On the other hand, the CARES Act funding and the American Rescue Program provided rental assistance to many households in Memphis.

Discuss how these outcomes will impact future annual action plans.

The City of Memphis met and exceeded its goals in three of the areas of rehabilitation, acquisition, and production of affordable housing. To more efficiently achieve our overall goals, HCD continues to have contracts with local nonprofits, the local utility company, and philanthropic organizations to support the production and rehabilitation programs through diverse means such as home repairs, energy efficiency enhancements, and accessibility modifications. These program leverages resources and insures that eligible homeowners, and homebuyers receive improvements that make their homes more accessible and energy efficient. HCD also administers a weatherization program through funding from the Department of Energy. HCD continues to explore other funding sources that would further house rehabilitation and weatherization efforts.

In recent years, the City has broadened its efforts to market the down payment assistance program and is providing city funds to attract people to purchase homes in the core of the city. This is in addition to the HOME funded program for low and moderate-income homebuyers. HCD will continue to have funds available through its competitive grant program for tenant-based rental assistance (HOME-TBRA). This will help attract housing providers that can meet the needs in these areas. There were only two agencies that participated in the HOME-TBRA program in FY 2021. Thus, the total special needs population that were served was less than 30. In the coming years, HCD hopes to work with more agencies to increase the population served.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	6050	40
Low-income	1864	0
Moderate-income	617	0
Total	8531	40

Table 14– Number of Households Served

Narrative Information

Worst case housing needs include low income renter households who pay more than half of their income for rent, live in seriously sub-standard housing, or who have been involuntarily displaced. In

PY2021, the City's efforts to address worst case housing needs for renter and homeless persons included the following:

The local land bank authority, a quasi-governmental nonprofit "blight authority", acquires and demolishes abandoned and seriously substandard structures, clean up the land and eventually own the property debt-free.

The City also in partnership with Shelby County have continued to implement a national model plan that organizes regional strategies against blight. The plan, called the Memphis Neighborhood Blight Elimination Charter, provides a coordinating framework for tackling blight and paves the way for the development of a blight elimination team and action plan. Additionally, HCD partnered with CHDOs, nonprofits, and for-profits to construct or rehabilitate single and multi-family rental housing, providing more affordable rental housing options. HCD also provided housing assistance to homeless persons including rapid re-housing, emergency shelter and transitional housing assistance and placement.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The community's outreach and engagement approach include a 24-hour Hotline for Homeless Families, two primary walk-in centers for individuals, and roving street outreach presence. For families with children, we have a centralized intake operated by Metropolitan Inter-Faith Association (MIFA) that provides screening through in-person engagement and their hotline. During FY22, the hotline screened 6,406 calls, averaging 534 calls a month. Many of those are ineligible because they are not literally homeless. Those who do not meet HUD's definition of literally homeless are receiving mediation and other prevention services. Of the 6,406 hotline calls, 287 families were referred to emergency shelter, and 146 of the families referred to emergency shelter exited to permanent housing. Through Rapid Rehousing efforts our community has housed many families and individuals. As a result, the families are not timing out of shelter nor coming back in for another shelter placement. Ninety-one (91) households representing 100 adults and 161 children were permanently housed through MIFA's rapid rehousing program for families.

Further, the Coordinated Entry System for adults and youth (18-24) operates under a "no wrong door" approach, with two primary walk-in centers, three primary outreach providers, and a total of 16 participating agencies, including mental health providers and a hospital system. During FY22, a total of over 1,359 single adults and 1,661 family heads of households were assessed for housing needs through the individuals' Coordinated Entry System overseen by the CoC Lead Agency, Community Alliance for the Homeless. The Coordinated Entry process utilizes the Vulnerability Index - Service Prioritization Decision Assistance Tool (VI-SPDAT) to assess individuals.

Addressing the emergency shelter and transitional housing needs of homeless persons

Memphis/Shelby County has approximately 632 emergency shelter beds including additional beds allocated for seasonal and overflow purposes. There are 204 transitional housing beds, a decrease from previous years, as many transitional housing units were reclassified in 2021 as other permanent housing beds, which more accurately reflects how some of the community's previously transitional housing beds are currently being utilized. SHIELD, Inc.'s Family Shelter currently provides temporary emergency shelter and supportive services to assist families transitioning out of homelessness. Unlike many other agencies, SHIELD can provide shelter for large families and families headed by or consisting of older teenaged and adult males. SHIELD utilizes six (6) apartments for use as emergency shelter and served 11 households (16 adults and 60 children) during FY22.

In 2020, previous concerns around adequate emergency shelter options for women were addressed with new female-dedicated beds added at Salvation Army, and the opening of a new shelter for women from an existing provider, The Hospitality Hub. In 2021, The Hospitality Hub broke ground at the former City of Memphis Public Service Inspection Station, and in July of 2022, they will officially open the new barrier-free women's shelter and a centralized point of entry for individuals experiencing homelessness in Memphis. For unaccompanied youth, the two primary providers are Porter Leath and Youth Villages. Youth Villages has received a significant private grant to expand resources significantly for youth aging out of foster care.

In addition, the CoC is addressing the needs of the LGBTQ community to access emergency shelter through OUTMemphis. The Metamorphosis Project is OUTMemphis' response to LGBTQ youth homelessness in Memphis. This project has been evolving for years and has multiple pieces that work simultaneously to address the various needs of young LGBTQ people without stable housing and resources. The focus of the project is a new Youth Emergency Center opened in June 2021. The facility hosts Memphis' only youth drop-in center as well as the city's only LGBTQ youth-specific emergency shelter. The building serves as the hub for the Youth Emergency Services (YES) Program, which has provided food, clothes, hygiene supplies, and many other services for years. A Rapid Re-Housing component provides homeless youth with a bridge to move from emergency shelter to living independently. This project allows OUTMemphis the space to provide support to one of our most vulnerable populations; LGBTQ 18-24-year-olds living on the streets.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

In FY22, Metropolitan Inter-Faith Association (MIFA), received requests for Emergency Services assistance from 10,499 unduplicated households. Of these households, 4,138 households (representing 4,770 adults and 5,630 children) were approved to receive utility, rent, or mortgage assistance.

Along with providing emergency shelter, SHIELD, Inc. assists families with utilizing other services such as Medicaid, food stamps, State Children's Health Insurance Program (SCHIP), VA benefits, eligible SSI or SSDI benefits. Supportive services provided directly or in conjunction with partnering agencies include counseling, transportation, childcare, literacy and GED programs, substance abuse treatment, and life skills/sufficiency training.

Furthermore, Catholic Charities of West TN provides rapid re-housing activity services through its Genesis Homeless Services program. The program places clients in safe and stable housing, provides

short to medium term rental assistance, and provides supportive services or linkage to appropriate resources primarily for Veterans ineligible for VA sponsored programs and homeless with mental illness. Supportive services can include case management, transportation, employment, SSI/SSDI benefits, housing assistance and placement, and assistance with obtaining food, furniture, clothing, cell phones, and computer access. Referrals are made to the appropriate entities for medical and legal services, mental health counseling/treatment, documentation and identification, and vocational/employment assistance. Dedicated diversion resources offered include connecting people at risk of homelessness to emergency contacts or family members, landlord mitigation, advocacy when needed. During FY22, Catholic Charities served over 400 people through their Genesis House rapid re-housing program and Supportive Services for Veteran Families (SSVF) rapid re-housing program. Their Emergency Services program provides food, clothing, and outreach services to over 54,000 individuals each year.

Lastly, Agape Child & Family Services seeks to provide assistance to an underserved population with rapid rehousing services through its Access for All program. This program serves young adult heads of household ages 18 – 24 with rapid rehousing services through referrals from the Central Intake program run by MIFA and through a service needs assessment by program personnel. Program participants will be rapidly rehoused into permanent housing where clients are free to choose the house or apartment they wish to live. Program staff assists in client negotiations with the landlord, assists in determining level of financial assistance, supportive services to include case management, crisis intervention, employment counseling & job training, childcare, education services, legal advocacy, and financial/budgeting training, and housing advocacy. During FY22, Agape served 19 households including 12 children in this rapid rehousing program.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Coordinated Entry System (CES) is designed to ensure that all people experiencing a housing crisis have fair and equal access to the system. Many receive prevention and mediation services. For those who experience homelessness, CES is designed to return them to permanent housing as quickly as possible. The following chart (Figure 1 below) is from the FY2021 HUD System Performance Measures. The data collected in the Homeless Management Information System (HMIS) is systemwide data entered into HMIS by the community providers.

More importantly, the Continuum of Care (CoC)'s goal through the 901 Home, Together: Strategic Plan to End Homelessness is to reduce and end homelessness by looking to other low-income and subsidized housing programs to meet our goal for additional housing opportunities. This includes continuing to

partner with the local housing authorities to create a preference for households experiencing homelessness. We are preparing a protocol on how to best implement this preference and have engaged HUD-assisted multifamily property owners to educate them on the process of designating a homeless preference for their projects. Part of this process includes support from the CoC to the owners to help coordinate how the preference is managed.

Through the CoC's Coordinated Entry System, the lead agency identifies people experiencing homelessness who meet their eligibility criteria and provide low-income housing and support services. In FY22, our community was awarded and utilized an additional mainstream (NED) vouchers. Community Alliance for the Homeless and the Memphis Housing Authority successfully issued and utilized 75 Family Unification Plan (FUP) Vouchers, permanently housing 75 families. Due to that success, our community was awarded an additional 25 youth-specific FUP vouchers. In FY22 the Memphis Housing Authority was awarded 190 Emergency Housing Vouchers, and the CoC has successfully issued and utilized 100% of the vouchers which provide an equivalent of \$1.3 million in housing assistance.

Further, Memphis Housing Authority (MHA) and the CoC have partnered to develop several strategies to increase the availability of housing. The MHA initiative is based on a move-on strategy that could increase our housing availability. Memphis/Shelby County currently has 1,325 units of Permanent Supportive Housing (PSH) or Other Permanent Housing (OPH) dedicated to homeless individuals and families. Our permanent housing programs have demonstrated great success within our community, maintaining a 97% retention rate or exit to permanent destinations over the past year. Many of the residents have been there for many years. Some of those residents do not need or want the intensive services of PSH and would like to move into a more integrated setting. The main barrier for participants to move is finding affordable housing. This approach allows participants to move into mainstream housing, thereby creating more PSH opportunities for people in the Coordinated Entry System who are waiting for housing.

In conclusion, the US Department of Veterans Affairs awarded Catholic Charities of West Tennessee funding to continue its Rapid Rehousing initiative under the Supportive Services for Veteran Families (SSVF) program. With Catholic Charities taking on the role of sole provider of SSVF, our Veteran community has benefitted from having a centralized point of access for rapid re-housing, which can collaborate with the VA Homeless Department. Families receiving assistance through this initiative, along with the Rapid Rehousing programs operated by other service providers, experience shorter homeless episodes than other families, and based on newly released research, have lower rates of return to homelessness than other similar households.

From the Continuum of Care standpoint, Memphis/Shelby County far exceeds the targets for exits to permanent housing. Therefore, our primary goal is to sustain this success by continued training of local providers and by ensuring funding for permanent supportive housing and rapid rehousing continues. In

the 2021 CoC application, the CoC was awarded over \$9 million in federal funding to support permanent supportive housing, rapid rehousing, and Youth Homeless Demonstration Project (YHPD) housing efforts in our community.

	Universe (Persons)		Average LOT Homeless (bed nights)			Median LOT Homeless (bed nights)		
	2020	2021	2020	2021	Difference	2020	2021	Difference
Persons in Emergency Shelter	2078	2197	32	41	9	15	22	7
Persons in Emergency Shelter and Transitional Housing	2350	2356	111	65	-46	18	24	6

Table 15 - Reducing the Length of Time (LOT) Homeless

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

HCD works in conjunction with the Memphis Housing Authority (MHA) in implementing the conclusion of the Choice Neighborhoods Implementation (CNI) Grant for South City, which includes revitalization of one of the City's last large traditional public housing developments, Foote Homes. Phase I of new construction for the Foote Park @ South City project contains 114 units and was completed in November 2019. Phase I has 55 units are Project-Based Vouchers (PBV). Phase II construction is completed for another 134 units (67 of 134 units are PBVs). Phases 1 & 2 have a total of 73 units under HUD's Rental Assistance Demonstration (RAD) Program—44 in Phase I and 29 in Phase II. Phase III closed first of April 2020 and has 126 units. This phase is 100% occupied. Phase III contains 62 PBV units. Phase IV is approximately 90% completed. Phase IV closed in February 2021 and contains 138 units with 69 of the 138 units designated as 69 PBV units. Phase V will be developed as a 120-unit Senior building and a closing is targeted for the Fall 2022. The final housing phase, Phase will contain 80 units. All six phases of the project will be built on the site of the former Foote Homes.

Memphis Housing Authority via a private management contract manages approximately 1,109 conventional public housing units. On December 14, 2021, the MHA and its development partner, Knight Development (formerly BGC Advantage) closed on the conversion of 472 units from a Public Housing subsidy to the Project Based Voucher platform authorized under HUD's Rental Housing Demonstration Program (College Park- 341 units; Uptown single-family homes-106 units; and Askew Place-25 units). Relocation of residents as needed is the rehabilitation of the 472 units in this RAD Grouping is currently underway and will be completed in 2023.

Another Phase of RAD conversions have received financing commitments and proposed for closing in September 2022. These groupings will include 827 units in all 4 high rise developments. Development activities will include resident relocation and rehabilitation and building upgrades starting in late 2022 or early 2023. Phasing allows MHA to control the redevelopment of the units with minimum displacement of residents by moving residents to other units within the MHA inventory and/or utilizing external housing resources while the repairs are being completed. Each resident has the "Right to Return" to the development, if displaced during the rehabilitation. This repositioning tool of HUD allows a Public Housing Authority to seek both public and private financing to make needed repairs and improvements to existing units. RAD allows the housing stock to be preserved and additional amenities provided. Past rehabilitation projects were funded using Capital Funds. Using this funding source required major repairs to be spread over a period (three to five years) because the costs of repairs exceeded the allocation per unit subsidy given by HUD to operate the properties.

The Housing Choice Voucher Program administers over 8,447 vouchers. Most are regular choice mobility vouchers; competitively awarded/assigned to sites as project-based vouchers ; a small number are for the elderly, veterans and other populations. (Of the total HCVs, 570 are in use as Project-Based

Vouchers (PBVs) and another 318 PBVs will be in use at multiple sites pending redevelopment by October 2022).

Approximately 386 vouchers were issued to the MHA for its South City CNI Grant for the relocation of residents during the construction of this six-phased project. Those vouchers were designated as “Sunset” vouchers and will end after project completion. The agency was awarded seventy-two (72) Family Unification Program (FUP) vouchers. The FUP program is designed to serve two populations: 1.) Families who because of the lack of adequate housing are in danger of losing the child to out-of-home care or who experiencing delay in the discharge of a child from out-of-home care and 2.) Youth who have aged out of foster care but are not yet 24 years of age. The Youth component is now the “Foster Youth to Independence.” MHA received 158 vouchers for the Mainstream Voucher Program to assist a non-elderly person with disabilities and his/her family. Twenty-five (25) additional Veterans Assistance Supportive Housing (VASH) vouchers were awarded for a total to 492 vouchers to assist homeless veterans and their families. Community Alliance for the Homeless received ninety-nine Emergency Shelter Vouchers and MHA’s Housing Choice Voucher Program partnered with the Agency to place all of the households in units. The voucher awards are additional tools from HUD for the City of Memphis and the Memphis Housing Authority to reduce homelessness and keep family units intact.

In addition, the renewal of the Elderly Designation will take place in 2023 for several revitalized properties with public housing units. The designation limits the property to persons 62 years of age or above who may also be disabled. They are Heritage Landing at Cleaborn Pointe, Fairway Manor, Latham Terrace, Legends Park North, Lyons Ridge, Magnolia Terrace and University Place. Due to the conversion of former public housing sites to the Section 8 platform under HUD’s RAD Program (Rental Assistance Demonstration Program), College Park no longer has public housing units, but project-based vouchers which no longer requires an approved senior designation. A senior facility (Edgeview at Legends Park) comprised of 99 units with seven being dedicated for Veterans and at Foote Park at South City in Phase 5. Both sites are expected to close in October 2022. The Agency through the formation of a non-profit (Memphis Housing Strategies est. in 2019) to engage in development activities designed to increase the number of affordable housing units. rehabilitation of existing units and the construction of additional housing units. The two new facilities at Legends Park and Foote Park @ South City are planned for occupancy for Seniors 62 and above. MHA through other housing partnerships will look to fulfill the increased need for veteran housing, including facilities that can meet the needs of those who have served in the military.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The City, through the Memphis Housing Authority (MHA), works with USI (formerly Urban Strategies, Inc.) in coordinating and promoting programs that enhance the economic self-sufficiency of public housing residents. The MHA also has informal and formal grievance procedures that provide for the disposition of resident complaints or grievances. MHA has a Resident Advisory Board (RAB) which meets

with residents to receive input, suggestions, and concerns as to public housing authority policies, operations, and management. The RAB meets monthly with Property Management staff and Directors of various departments to exchange information and work on solutions to identified problems.

Homeownership Program(s) at MHA:

The Housing Choice Voucher Program administers the SHAPE Program. This program allows for the conversion of a Rental Assistance Voucher to a Mortgage Assistance Voucher for 15 years. The Head of Household must be employed continuously for 1 year. The employment requirement is waived for a disabled family.

The Legends Park HOPE VI Program included the homeownership phase; McKinley Park located within the South Memphis area immediately south of Askew Place. Formerly approved as a 30-unit development, HUD approved reducing the unit count to 23 and the active phase of development and homes sales ended in October 2018. Due to limited resources, the MHA no longer administers this program. The remaining 7 vacant lots will be sold for future development furthering the opportunity for homeownership.

To participate in the SHAPE Program, an applicant must complete a Qualified Homeownership Counseling Program and to that end, MHA is working towards becoming a HUD certified agency. This will better prepare the participants in both the Public and HCV Program to become homeowners.

The Public Housing Family Self-Sufficiency (FSS) Program also encourages homeownership, and a City of Memphis Program for Down Payment Assistance has enabled several PH residents to purchase houses. Two were featured on the “Humans of HUD”, the Family Self-Sufficiency page of HUD’s website. Several Public Housing families have transitioned to homeownership using this Program and its escrow ability. One program participant in the Public Housing Program is currently working on the financing needed to purchase her home. One home was purchased in the last fiscal year by a Housing Choice Voucher Program under the SHAPE Program.

Actions taken to provide assistance to troubled PHAs

MHA is not designated as a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City works in partnership with different organizations to remove the diverse negative issues in the community. Neighborhood Preservation Inc, one of the City's strongest partners promotes neighborhood revitalization by collaboratively developing practical and sustainable resolutions to blighted properties and to the systems that lead to widespread neglect, vacancy and abandonment of real estate. Working with code enforcement officers, local leaders, businesses, and other stakeholders, the organization work to change the state and local policy, systems, and processes in hopes of reducing number of vacant and abandoned properties. Other key partners are not limited to the Blight Authority of Memphis Inc (BAM) that serves as the City's land bank to eliminate blight and restore the City's tax base. Similarly, the Division of Planning and Development (OPD) partners with the City on many initiatives and projects to improve the wellbeing and quality of life of residents in the city and county at large.

Since the completion and adoption of Memphis 3.0 – a major comprehensive development initiative between the City and County, the plan continues to guide in developing strategies to ameliorate the negative effects of some of the past policies that had hindered affordable housing, zoning ordinance, residential investments, and other land use issues in Memphis. The plan has made a new pathway for Memphis as it continues to create opportunities to build great neighborhoods and the residents that live in them. The comprehensive plan anchors growth around Memphis core and areas of high activity, and connects these spaces to each other, which on the long run helps to improve the quality of life for all residents. Outstanding progress is being made on the small area plans. In the South Memphis area, stakeholders met with the City and County officials for inputs on the ongoing small area plan. The plan examines the barriers to affordable housing and the “missing middle” housing present in the zoning and building codes, the state tax laws, and real estate financing rules and regulations.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City of Memphis launched the Memphis Affordable Housing Trust Fund (MAHTF) in the fall of 2019 and has since accepted applications and awarded funding for housing projects since December 2019. In Spring 2020, the initial MAHTF focused on projects addressing single family home repair and rehabilitation needs. Further, the City is currently on the second round of the MAHTF that provides a minimum of \$100,000 to support the rehabilitation and new construction of multifamily housing units throughout the City. Meanwhile, the City continues to work with its stakeholders to identify other funding opportunities and to leverage related efforts. The City of Memphis also works closely with the

Continuum of Care planning process conducted by the City's sub-contract agreement with the Community Alliance for the Homeless (CAFTH). The Alliance works closely with its partners in the planning process by ensuring there is input from the broader community, facilitating the preparation of the City's Continuum of Care application and updating the Needs Assessment for Homeless and Other Special Needs Populations. To address the needs of the homeless with mental illness and/or special needs, the City and its partners will increase outreach, expand service options, and provide additional units to this population through TBRA and the construction of new units. A lack of quality affordable rental housing remains a challenge in Memphis. HCD has been increasing efforts to make for-profit and nonprofit developers aware of the competitive grant programs available for the development of affordable single and multi-family housing and has successfully attracted several great projects.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City of Memphis's Division of Housing and Community Development (HCD) Lead Hazard Reduction Demonstration (LHRD) program is a federally funded program from the Office of Lead Hazard Control and Healthy Homes (OLHCHH) aimed to reduce lead-based paint hazards and provide healthier home environments in single and multi-family housing units that primarily house children under the age of six years. This is a coordinated effort between inter- governmental agencies that include the Shelby County Health Department (SCHD), the State of Tennessee Department of Environment and Conservation (TDEC), the Shelby County Housing Department (SCHD), and other local housing agencies.

The LHRD program completed and cleared approximately 20 lead-contaminated units during program year 2022 and utilized over \$397,789.00 in grant funds to reduce lead hazards and perform healthy home interventions for the City of Memphis and Shelby County. To increase the environmental contractor worker pool, the program plans to provide training resources and opportunities to build capacity for EPA Renovation, Repair and Paint (RRP) certifications, State of Tennessee Lead Abatement Worker Certifications, State of Tennessee Lead Abatement Supervisor Certifications.

The Shelby County Health Department (SCHD) provides free blood lead screening for children under age six years. In FY 2021, SCHD nurses screened 234 children living in high-risk communities. County wide, there were 234 children screened for lead exposure, with 39 children testing positive for elevated blood lead levels (elevated blood lead levels now include children with blood leads > 3.5 g/dl). The Memphis/Shelby County community continues to have a 1.6% lead poisoning rate, well above the national averages for lead-poisoned children. The SCHD gave 128 Lead Education Presentations to community groups, parents, and caregivers that reside at community centers, faith-based organizations, Schools, health clinics and pediatrician offices, and health fairs. The SCHD Childhood Lead Poisoning Prevention Program also distributed 468 pamphlets and other literature discussing lead poisoning prevention, nutrition, and proper cleaning demonstrations to reduce lead paint dust hazards. LHRD has committed to taking a more active role in raising public awareness of lead-based paint hazards through the partnership developed with the SCHD.

LHRD continues to work with state and local agencies such as, TDEC, LeBonheur Children's Hospital, Promise Development Community Development Corporation, and Frayser Community Development Corporation as they refer eligible properties for the LHRD program. The LHRD program plans to apply for, and award, funding from HUD's OLHCHH to provide environmental training for an additional 80 residents. This will increase the pool of contractors to perform this work and increase the number of units that are remediated of lead hazards.

Due to the National Covid-19 pandemic, the City of Memphis LHRG has had to temporarily suspend/delay the start-up and production phase of the grant which includes intake, inspections, bidding, and abatement, and healthy homes intervention activities. As the city becomes safer, the program continues to experience delays with materials and supplies and working with a limited contractor pool. The program's staff remains diligent and dedicated in reducing lead hazards in homes within the City.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

Poverty reduction is a priority for the City of Memphis. Data from the American Community Survey (ACS) demonstrates that the City is making gradual strides in this effort. In 2019, Memphis had a poverty rate at 25.1% and the 2020 data shows a 0.5% reduction in poverty rate to 24.6%. The City is also strongly focused on preventing homelessness; expanding early childhood programs; improving access to parks, libraries, and community centers; expanding youth and jobs programs, and expanding access to broadband. Activities aimed at reducing the poverty rate in Memphis include: working to bring more good jobs in Memphis doubling spending with M/WBE's; championing funding increases for the Memphis Area Transit Authority, which greatly increases job access for Memphians; developing a long-term plan for needs based universal pre-kindergarten; establishing the Memphis Opportunity Fund, a contractors assistance program, and other programs that provide job and life skills training, assisted and transitional housing, and micro-enterprise development; creating jobs through major economic development projects; connecting homeless persons through the Work Local program; extending the hours of operation for libraries and community centers; providing free camps for spring and summer breaks; increasing programming offered through the Office of Youth Services; increasing the economic self-sufficiency of public housing and housing choice voucher tenants; assisting low- and moderate-income citizens with assistance for home purchases; providing public service activities for youth, elderly, homeless, community health care, and education services to low- and moderate-income citizens.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

HCD restructured its organization to improve alignment of its programs and operations. A major effort was hiring consultants to develop training protocol and trained the compliance and program staff to effectively administer programs. The restructuring of the Compliance department focused on mandatory areas of entitlement and competitive grant programs, including Section 106, Section 504, Section 3, Environmental Reviews, and Davis Bacon wage rates. This team provided expertise to the

program areas on these requirements and coordinated the required actions for projects. The monitoring team consist of grant specific experts that provide day-to-day guidance and direction to program staff on projects and contract management. HCD has an increased focus on data and analytics to assist in industry expertise, decision making and tracking performance. HCD made significant changes in the programs areas last program year. The Affordable Housing Department oversees all HOME-funded housing programs, except for Tenant Based Rental Assistance. The division also realigned several programs in the Development Services Department which oversees programs that provide more direct services through the Division, including lead based paint hazard reduction and weatherization. The former Office of Civic Engagement now changed to the Office of Neighborhood Engagement and Neighborhood Partnerships Department that work directly as a liaison with Neighborhoods. HCD has effective partnerships with others working in housing and community development in the region. These include CHDOs, CDCs, other nonprofit housing providers, for profit developers, the Memphis Housing Authority, lenders, the Tennessee Housing Development Agency, the Health Education and Housing Facilities Board, service providers, government agencies, and other related entities. These partnerships help to leverage federal resources and create more affordable housing opportunities.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

Memphis has a good history of successful partnerships aimed at providing housing and community development programs and services to its citizens. A variety of public and private resources are coordinated to help Memphis' families and individuals through traditional and innovative approaches to meeting the needs. Annually, local service providers and developers are invited to submit applications for funding from the Strategic Community Investment Fund (commonly referred to as SCIF). SCIF provides an opportunity for organizations and agencies to submit competitive applications. The funds are awarded to eligible nonprofit, for-profit, faith-based, and other organizations to implement community and economic development programs. The funds through this process are primarily available for programs that benefit low and moderate-income persons of Memphis and must be aligned with the City of Memphis' 5-year Consolidated Plan.

HCD will continue to work with key local government departments to carry out housing and community development strategies. By way of implementing the Memphis 3.0 Comprehensive Plan, and the Affordable Housing Trust Fund – Memphis will strategically collaborate with stakeholders. Other partners include but are not limited to: Memphis Police Department, Memphis Fire Department, Public Works, Engineering, Public Services and Neighborhoods, General Services, the Office of Planning and Development, Shelby County Housing, Shelby County Health Department, Office of Community Services, Memphis Light Gas and Water, Shelby County Schools, the Weatherization Program, the Lead Hazard Reduction Program, the Green and Healthy Homes Initiative, and the Memphis Housing Authority. These departments have a role in shaping and maintaining healthy communities. HCD will communicate and

coordinate with appropriate departments as needed.

Equally important are the partnerships with local nonprofit service providers, homeless service and housing providers, community housing development organizations, community development corporations, faith-based institutions, organizations serving persons with special needs, foundations, intermediaries, private housing developers, quasi government agencies, and others. The partnerships may include the grant funding, coordination with programs provided through these organizations, leveraging resources, information sharing, and other activities aimed at identifying and meeting the needs within the community. HCD continues to work closely with the regional and local HUD field office to receive technical assistance and trainings as needed, as well as working together on shared initiatives and events such as Fair Housing and others.

HCD works with the State Housing Agency (the Tennessee Housing Development Agency) through several programs and opportunities including: low- income housing tax credits, multi-family programs, anti-blight programs, networking and information sharing through the Tennessee Affordable Housing Coalition, and other initiatives. Around economic development, HCD works closely with its partners charged with economic development to make connections between entrepreneurs, businesses, training programs, and job seekers to enhance access to jobs and economic growth and opportunities.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Since the completion of the Analysis of Impediments to Fair Housing Report in 2019, both the City of Memphis and Shelby County continue to take actions to affirmatively further fair housing choice and address fair housing issues in their communities. HCD works closely with MHA to provide maps to identify non-impacted areas with housing opportunities in low-poverty and/or opportunity neighborhoods. These maps are provided to voucher holders at their briefing and are used to educate them about the full range of areas where they may look for housing in areas with more opportunities for their families. The maps described enabled the HCV Department to determine where additional outreach was necessary to identify and recruit owners with rental units in low-poverty and/or opportunity neighborhoods. As a result, MHA conducted landlord outreach in these targeted areas and resulted in many new owners. Additionally, an on-line property listing service for all landlords in Memphis and Shelby County is maintained. This service allows property owners with available rental units to list their vacancies in an easily accessible format for HCV families who are actively looking for housing.

PY2021, HCD allocated \$140,000.00 in CDBG funds for activities that affirmatively furthered fair housing in Memphis. HCD continued its agreement with Memphis Area Legal Services to operate the Memphis Fair Housing Center, which is located at 22 N Front St #1100, Memphis, TN 38103. The contract called for outreach, education, investigation and enforcement activities, which benefitted 268 individuals. In

PY21, funds were used to help pay for operating costs of the Center, including a portion of staff salaries. MALS took enforcement actions on 253 fair housing complaints, had 217 fair housing Intakes and held 13 community outreaches. HCD will continue to work with partner agencies to undertake actions to overcome impediments to fair housing that were identified in the Analysis of Impediment Report.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

HCD's Compliance and Monitoring Department (CMD), along with assistance from program and accounting staff conducts on-going project monitoring that reviews the programmatic and financial aspects of HCD's federally funded programs. HCD program staff reviews monthly and quarterly reports submitted by sub-recipients for compliance with federal regulations regarding use of federal funds and the implementation of the program, project or activity. Development projects are reviewed on a quarterly basis along with the Request for Funds submitted by the sub-recipient or CHDO. CMD's compliance monitors conduct annual on-site and desk monitoring of both short and long-term projects, by the end of each fiscal year. The Compliance and Monitoring Department also focuses on cross-cutting requirements of the CDBG, ESG, HOME and HOPWA programs, which include: Davis Bacon, Environmental Reviews, Section 3 and Section 504. CMD provides guidance to the program areas on these requirements and coordinate the required actions for each project. The City of Memphis created the Office of Business Diversity and Compliance (OBDC) to increase the number of M/W/SBEs certified with the City of Memphis and assist with strengthening the capacity of these companies so that they might better compete for opportunities in City of Memphis government contracting. HCD's Planning and Policy Department works with other departments and consultants to ensure that comprehensive planning requirements are met and to assess progress made towards consolidated planning goals.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

HCD undertakes the following measures to provide citizens with reasonable notice and an opportunity to comment on the performance report. HCD published a notice of the availability of the draft CAPER through emails and social media at least 15 days before the deadline for submission to HUD. Copies of the draft CAPER were made available for a fifteen-day public review and comment period that began September 15, 2022, and ended September 29, 2022. HCD undertakes the following measures to provide citizens with reasonable notice and an opportunity to comment on the performance report. HCD published a notice of the availability of the draft CAPER through emails and social media at least 15 days before the deadline for submission to HUD. Copies of the draft CAPER were made available for a fifteen-day public review and comment period that began September 15, 2022, and ended September 29, 2022

.CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

HCD did not make any significant changes to its programs objectives that would necessitate changes to our programs.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-50 - HOME 91.520(d)

Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations. Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

For projects carried out under the Affordable Housing Department, each reimbursement request for all HOME-assisted projects are inspected on site by an internal construction inspector for project compliance with HOME regulations. There were on-site inspections of the affordable rental housing assisted under the program to determine compliance with applicable regulations. All inspectors verified the work completed and in compliance with the applicable regulations. All housing projects administered through the CHDO program were also inspected and approved through the Affordable Housing Department before any payments are made to the CHDO. The department requests that inspections be conducted during the construction or rehab of each project, as well a final inspection after the construction or rehab work has been completed. The CHDO Analysts also attends the inspections. There were no issues discovered during any of the inspection visits. HCD's Compliance Department is responsible for the inspections during the affordability period as it relates to rental projects.

Further, other inspections included both the Tenant-Based Rental Assistance (TBRA) and Housing for People With Aids (HOPWA) programs. There was a total of 144 inspections done, which was quite low due to the ongoing COVID restrictions. Also, several of HCD's sub-recipient clients have preexisting conditions, which greatly affected conducting annual inspections or inspecting the units where clients were housed. All units included in the TBRA program passed the Housing Quality Standards before a tenant moved into the unit. All Inspections on these units were completed annually. Similarly, the compliance department embarked on the environmental reviews (ERs) of all the projects to ensure that all activities aligned with the applicable regulations.

Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)

The City of Memphis in compliance with the federal regulations published as the final rule on September 16, 1996, for the HOME Investment Partnerships Act at Title II of the Cranston-Gonzalez National Affordable Housing Act, as amended, (42 U.S.C. 12701 et seq.) maintains affirmative marketing procedures and requirements for rental and homebuyer projects containing 5 or more HOME-assisted units. Organizations that enter into contractual agreement with the City of Memphis to develop projects

consisting of 5 or more HOME-assisted units will take steps to provide information and otherwise attract eligible persons in the housing market area to available housing without regard to race, color, national origin, sex, religion, familial status or disability. (The affirmative marketing procedures do not apply to families with Section 8 tenant-based rental housing assistance or families with tenant-based rental assistance provided with HOME funds.) The affirmative marketing requirements and procedures require at minimum, but are not limited to, the following: 1. Developers of eligible HOME-assisted projects must adopt methods for informing the public, owners, and potential tenants about Federal Fair Housing Laws and the City's Affirmative Marketing Policy (e.g., the use of the Equal Housing Opportunity logotype or slogan in press releases and solicitations for owners, written communication to fair housing and other groups, and use of the City of Memphis Fair Housing Brochure). 2. Developers of eligible HOME-assisted projects must use the Equal Housing Opportunity logotype or slogan in any advertisement purchased from commercial media. 3. Developers of eligible HOME-assisted projects must display the Fair Housing Poster in view of any potential tenant, owner and the public. 4. To the extent practicable, the developer of eligible HOME-assisted units must use community contacts for marketing such units and reach out to inform and solicit applications from persons who would not likely apply without special outreach (e.g., neighborhood associations, community development corporations, places of worship, employment centers, fair housing groups, or housing counseling agencies). 5. Developers of eligible HOME-assisted units will maintain records that describe the actions taken to affirmatively market units and in such form to assess the results of these actions. 6. As a part of the City of Memphis HOME Program requirements, the City will monitor the compliance with these affirmative marketing procedures and requirements. The City will seek expeditious correction of any infractions and make referrals to proper enforcement agencies as appropriate and applicable.

Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics

In PY2022 (July 1, 2021 – June 30, 2022), \$ 182,064.50 was expended for 4 tenant based rental assistance programs: Case Management, Inc., Cocaine Alcohol Awareness Program (CAAP), YWCA of Greater Memphis, and Family Safety Center (FSC) . The programs provided rental assistance to 37 persons, who were all extremely low-income individuals. None of the projects funded with program income were owner occupied projects.

Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)

During the 2021 program year, HCD took the following actions to foster and maintain affordable housing: provided down payment assistance to homeowners; supported the activities of Community Housing Development Organizations and Community Development Organizations to acquire,

rehabilitate, or construct affordable housing; supported the Memphis Fair Housing Center on their investigations, education, and outreach; supported activities aimed at reducing blight; supported the Memphis Housing Authority's efforts to revitalize public housing and neighborhoods through the Choice Neighborhood Implementation Grant for South City; supported the development of affordable rental housing through the low income housing tax credit program; supported Tenant Based Rental Assistance programs for populations with special needs; identified a pipeline of affordable housing projects for funding consideration through HCD's competitive grant process and other strategic development opportunities; implemented the Memphis Affordable Housing Trust Fund.

CR-55 - HOPWA 91.520(e)

Identify the number of individuals assisted and the types of assistance provided

Table for report on the one-year goals for the number of households provided housing through the use of HOPWA activities for: short-term rent, mortgage, and utility assistance payments to prevent homelessness of the individual or family; tenant-based rental assistance; and units provided in housing facilities developed, leased, or operated with HOPWA funds.

Number of Households Served Through:	One-year Goal	Actual
Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family	275	235
Tenant-based rental assistance	165	141
Units provided in permanent housing facilities developed, leased, or operated with HOPWA funds	16	16
Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds	65	38

Table 16 – HOPWA Number of Households Served

Narrative

In PY 21, as much as HCD assisted individuals with different types of assistance, the Covid 19 pandemic created a major setback that affected the HOPWA actual outcome. However, the activities carried out using the CARES Act funds provided the avenue to meet reach more population. For instance, HOPWA funded assistance that served 327 people through the CARES Act 1 funding. The second round of CARES Act is currently ongoing that would further serve the qualifying population.

CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

Total Labor Hours	CDBG	HOME	ESG	HOPWA	HTF
Total Number of Activities	0	0	1	0	0
Total Labor Hours			478		
Total Section 3 Worker Hours			176		
Total Targeted Section 3 Worker Hours			0		

Table 3 – Total Labor Hours

Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.			1		

Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					
Other.			1		

Table 4 – Qualitative Efforts - Number of Activities by Program

Narrative

The ESG activity was a \$310,800 emergency shelter project. The activity was a housing rehabilitation for the YWCA emergency shelter that covered the installation of an HVAC system in the non-congregate housing facility.

The “other” qualitative efforts/activities included: (1) presentations on Section 3 Business qualifications to potential Section 3 businesses, (2) established a partnership with YouthBuild Memphis, and (3) established a partnership with Workforce Mid-South (local workforce investment board) and the American Job Center of Greater Memphis (local One-Stop).

CR-60 - ESG 91.520(g) (ESG Recipients only)

ESG Supplement to the CAPER in *e-snaps*

For Paperwork Reduction Act

1. Recipient Information—All Recipients Complete

Basic Grant Information

Recipient Name	MEMPHIS
Organizational DUNS Number	051386258
EIN/TIN Number	626000361
Identify the Field Office	KNOXVILLE
Identify CoC(s) in which the recipient or subrecipient(s) will provide ESG assistance	Memphis/Shelby County CoC

ESG Contact Name

Prefix	Ms
First Name	Ashley
Middle Name	
Last Name	Cash
Suffix	
Title	Director

ESG Contact Address

Street Address 1	170 North Main Street, 3rd Floor
Street Address 2	0
City	Memphis
State	TN
ZIP Code	-
Phone Number	9015767304
Extension	0
Fax Number	0
Email Address	Paul.Young@memphistn.gov

ESG Secondary Contact

Prefix	Ms
First Name	Kimberly
Last Name	Mitchell
Suffix	0

Title	HSN Administrator
Phone Number	9016367347
Extension	0
Email Address	kimberly.mitchell@memphistn.gov

2. Reporting Period—All Recipients Complete

Program Year Start Date	07/01/2021
Program Year End Date	06/30/2022

3a. Subrecipient Form – Complete one form for each subrecipient

Subrecipient or Contractor Name
City
State
Zip Code
DUNS Number
Is subrecipient a victim services provider
Subrecipient Organization Type
ESG Subgrant or Contract Award Amount

CR-65 - Persons Assisted

4. Persons Served

4a. Complete for Homelessness Prevention Activities

Number of Persons in Households	Total
Adults	757
Children	1574
Don't Know/Refused/Other	1
Missing Information	0
Total	2332

Table 17 – Household Information for Homeless Prevention Activities

4b. Complete for Rapid Re-Housing Activities

Number of Persons in Households	Total
Adults	163
Children	0
Don't Know/Refused/Other	0
Missing Information	0
Total	163

Table 18 – Household Information for Rapid Re-Housing Activities

4c. Complete for Shelter

Number of Persons in Households	Total
Adults	757
Children	1574
Don't Know/Refused/Other	0
Missing Information	1
Total	2332

Table 19 – Shelter Information

4d. Street Outreach

Number of Persons in Households	Total
Adults	679
Children	0
Don't Know/Refused/Other	0
Missing Information	0
Total	0

Table 20 – Household Information for Street Outreach

4e. Totals for all Persons Served with ESG

Number of Persons in Households	Total
Adults	757
Children	1574
Don't Know/Refused/Other	0
Missing Information	1
Total	2332

Table 21 - Household Information for Persons Served with ESG

5. Gender—Complete for All Activities

	Total
Male	902
Female	1428
Transgender	1
Don't Know/Refused/Other	0
Missing Information	0
Total	2332

Table 22 – Gender Information

6. Age—Complete for All Activities

	Total
Under 18	1574
18-24	128
25 and over	629
Don't Know/Refused/Other	0
Missing Information	1
Total	2332

Table 23 – Age Information

7. Special Populations Served—Complete for All Activities

Number of Persons in Households				
Subpopulation	Total	Total Persons Served – Prevention	Total Persons Served – RRH	Total Persons Served in Emergency Shelters
Veterans	10	0	0	0
Victims of Domestic Violence	8	0	0	0
Elderly	0	0	0	0
HIV/AIDS	3	0	0	0
Chronically Homeless	48	0	0	0
Persons with Disabilities:				
Severely Mentally Ill	47	0	0	0
Chronic Substance Abuse	19	0	0	0
Other Disability	53	0	0	0
Total (Unduplicated if possible)	119	0	0	0

Table 24 – Special Population Served

CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes

10. Shelter Utilization

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	533
Total Number of bed-nights provided	533
Capacity Utilization	100%

Table 25 – Shelter Capacity

11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)

The Memphis and Shelby County Homeless Consortium adopted a set of performance measures and performance targets in 2012 and has revised them each year. The measures are directly related to the requirements of the HEARTH Act, as well as those identified locally such as occupancy and cost effectiveness. The measures assess performance in emergency shelter, transitional housing, permanent supportive housing, and rapid re-housing. The performance benchmarks are included in the contracts between the City of Memphis and the subrecipients.

CR-75 – Expenditures

11. Expenditures

11a. ESG Expenditures for Homelessness Prevention

	Dollar Amount of Expenditures in Program Year		
	2019	2020	2021
Expenditures for Rental Assistance	40,000	0	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	0	0	0
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	15,000	6,298.35	0
Subtotal Homelessness Prevention	55,000	6,298.35	0

Table 26 – ESG Expenditures for Homelessness Prevention

11b. ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	2019	2020	2021
Expenditures for Rental Assistance	0	0	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	434,146	41,014.34	82,206.04
Expenditures for Homeless Assistance under Emergency Shelter Grants Program	0	0	0
Subtotal Rapid Re-Housing	434,146	41,014.34	82,206.04

Table 27 – ESG Expenditures for Rapid Re-Housing

11c. ESG Expenditures for Emergency Shelter

	Dollar Amount of Expenditures in Program Year		
	2019	2020	2021
Essential Services	390,000	166,151.69	46,831.65
Operations	50,000	0	0

Renovation	0	0	0
Major Rehab	0	0	0
Conversion	0	0	0
Subtotal	440,000	166,151.69	46,831.65

Table 28 – ESG Expenditures for Emergency Shelter

11d. Other Grant Expenditures

	Dollar Amount of Expenditures in Program Year		
	2019	2020	2021
Street Outreach	30,000	0	0
HMIS	500	2920	0
Administration	110,000	0	42,938.73

Table 29 - Other Grant Expenditures

11e. Total ESG Grant Funds

Total ESG Funds Expended	2019	2020	2021
	1,069,646	216,384.38	171,976.42

Table 30 - Total ESG Funds Expended

11f. Match Source

	2019	2020	2021
Other Non-ESG HUD Funds	157,869	0	0
Other Federal Funds	96,004	16,548	0
State Government	43,561	11,253	0
Local Government	0	0	0
Private Funds	78,932	44,563	0
Other	8,752	1,167	0
Fees	0	0	0
Program Income	0	0	0
Total Match Amount	385,118	73,531	0

Table 31 - Other Funds Expended on Eligible ESG Activities


11g. Total

Total Amount of Funds Expended on ESG Activities	2019	2020	2021
	1,454,764	737,649	0

Table 32 - Total Amount of Funds Expended on ESG Activities

ATTACHMENTS

PR 26 - CDBG Financial Summary Report

	Office of Community Planning and Development	DATE: 09-21-22
	U.S. Department of Housing and Urban Development	TIME: 15:39
	Integrated Disbursement and Information System	PAGE: 1
	PR26 - CDBG Financial Summary Report	
	Program Year 2021	
	MEMPHIS, TN	

PART I: SUMMARY OF CDBG RESOURCES

01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	0.00
02 ENTITLEMENT GRANT	6,878,650.00
03 SURPLUS URBAN RENEWAL	0.00
04 SECTION 108 GUARANTEED LOAN FUNDS	0.00
05 CURRENT YEAR PROGRAM INCOME	737,918.92
05a CURRENT YEAR SECTION 108 PROGRAM INCOME (FOR SI TYPE)	750,000.00
06 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
06a FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0.00
08 TOTAL AVAILABLE (SUM, LINES 01-07)	8,366,568.92

PART II: SUMMARY OF CDBG EXPENDITURES

09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	2,163,329.71
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0.00
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	2,163,329.71
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	1,388,541.84
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	2,799,014.90
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0.00
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	6,350,886.45
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	2,015,682.47

PART III: LOW/MOD BENEFIT THIS REPORTING PERIOD

17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	2,114,231.82
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0.00
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	2,114,231.82
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	97.73%

LOW/MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS

23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY: PY: PY:
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT CALCULATION	0.00
25 CUMULATIVE EXPENDITURES BENEFITTING LOW/MOD PERSONS	0.00
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24)	0.00%

PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS

27 DISBURSED IN IDIS FOR PUBLIC SERVICES	529,401.50
28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
29 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0.00
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	529,401.50
32 ENTITLEMENT GRANT	6,878,650.00
33 PRIOR YEAR PROGRAM INCOME	5,538,349.74
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0.00
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	12,416,999.74
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	4.26%

PART V: PLANNING AND ADMINISTRATION (PA) CAP

37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	1,388,541.84
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0.00
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	1,388,541.84
42 ENTITLEMENT GRANT	6,878,650.00
43 CURRENT YEAR PROGRAM INCOME	1,487,918.92
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0.00
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	8,366,568.92
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	16.60%



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 2

LINE 17 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 17
Report returned no data.

LINE 18 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 18
Report returned no data.

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2015	50	14421	6627027	YMCA of Memphis and the Mid-South, georgette and Cato Johnson	03E	LMA	\$409,336.00
2015	50	14421	6627029	YMCA of Memphis and the Mid-South, georgette and Cato Johnson	03E	LMA	\$928,751.68
2015	50	14421	6627409	YMCA of Memphis and the Mid-South, georgette and Cato Johnson	03E	LMA	\$35,895.64
2015	50	14421	6627652	YMCA of Memphis and the Mid-South, georgette and Cato Johnson	03E	LMA	\$31,372.28
					03E	Matrix Code	\$1,405,355.60
2019	19	14433	6671227	Aging In Place PY21/FY22 and PY22/FY23	05A	LMC	\$7,116.99
2020	1	14269	6560983	Meritan	05A	LMC	\$2,083.33
2020	1	14269	6643197	Meritan	05A	LMC	\$0.04
2020	1	14279	6569522	Creative Aging	05A	LMC	\$5,023.75
2020	1	14279	6598398	Creative Aging	05A	LMC	\$2,204.60
2020	1	14279	6598399	Creative Aging	05A	LMC	\$3,431.26
2021	3	14387	6627065	Creative Aging PY21/FY22	05A	LMC	\$3,558.33
2021	3	14387	6627067	Creative Aging PY21/FY22	05A	LMC	\$7,881.23
2021	3	14387	6638237	Creative Aging PY21/FY22	05A	LMC	\$3,886.66
2021	3	14409	6643198	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643199	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643202	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643203	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643204	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643206	Meritan	05A	LMC	\$2,083.33
2021	3	14409	6643207	Meritan	05A	LMC	\$2,083.33
					05A	Matrix Code	\$49,769.10
2021	3	14386	6611003	Family Safety Center PY21/FY22	05D	LMC	\$2,036.21
2021	3	14386	6611005	Family Safety Center PY21/FY22	05D	LMC	\$1,646.19
2021	3	14386	6611006	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6611007	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6611008	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6611009	Family Safety Center PY21/FY22	05D	LMC	\$1,719.35
2021	3	14386	6620627	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6627063	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6638236	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6643227	Family Safety Center PY21/FY22	05D	LMC	\$1,646.20
2021	3	14386	6671229	Family Safety Center PY21/FY22	05D	LMC	\$1,717.21
					05D	Matrix Code	\$18,642.36
2021	3	14420	6643248	Innovate Memphis	05E	LMC	\$1,999.99
2021	3	14420	6643249	Innovate Memphis	05E	LMC	\$1,999.99
2021	3	14420	6671219	Innovate Memphis	05E	LMC	\$2,749.98
2021	3	14420	6671220	Innovate Memphis	05E	LMC	\$2,749.98
2021	3	14420	6671221	Innovate Memphis	05E	LMC	\$2,749.98
					05E	Matrix Code	\$12,249.92
2021	3	14360	6610996	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.37
2021	3	14360	6610997	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6610998	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6610999	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6611000	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6611001	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6611646	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6627060	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14360	6638235	Synergy Treatment Center PY21/FY22	05F	LMC	\$4,166.66
2021	3	14360	6643225	Synergy Treatment Center PY21/FY22	05F	LMC	\$2,083.33
2021	3	14429	6643241	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6643242	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6643244	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671205	Downtown Memphis Ministry	05F	LMC	\$2,083.37
2021	3	14429	6671206	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671208	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671210	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671211	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671214	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671215	Downtown Memphis Ministry	05F	LMC	\$2,083.33
2021	3	14429	6671217	Downtown Memphis Ministry	05F	LMC	\$2,083.33



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 3

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2021	3	14429	6671218	Downtown Memphis Ministry	05F	LMC	\$2,083.33
					05F	Matrix Code	\$47,916.67
2020	1	14309	6560988	CASA LUZ	05G	LMC	\$2,083.32
2020	1	14309	6569534	CASA LUZ	05G	LMC	\$2,083.32
2020	1	14310	6560981	Kindred Place Inc	05G	LMC	\$183.64
2021	3	14402	6627072	Kindred Place Inc PY21/FY22	05G	LMC	\$0.30
2021	3	14402	6627073	Kindred Place Inc PY21/FY22	05G	LMC	\$2,323.56
2021	3	14402	6638229	Kindred Place Inc PY21/FY22	05G	LMC	\$2,323.86
					05G	Matrix Code	\$8,998.00
2021	3	14422	6643245	Memphis Medical District Collaborative	05H	LMC	\$3,900.00
2021	3	14422	6643246	Memphis Medical District Collaborative	05H	LMC	\$21,100.00
					05H	Matrix Code	\$25,000.00
2021	7	14352	6567802	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$7,333.15
2021	7	14352	6567803	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$8,013.10
2021	7	14352	6586667	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$7,948.00
2021	7	14352	6598383	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$7,455.93
2021	7	14352	6598385	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$10,120.87
2021	7	14352	6610988	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$8,218.98
2021	7	14352	6620589	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$7,982.33
2021	7	14352	6627076	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$7,728.98
2021	7	14352	6638230	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$8,003.98
2021	7	14352	6643209	Memphis Area Legal Services, Inc. Referral PY21/FY22	05J	LMC	\$8,178.98
2021	22	14351	6567455	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,000.00
2021	22	14351	6569523	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,000.00
2021	22	14351	6586236	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,000.00
2021	22	14351	6598381	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,000.00
2021	22	14351	6598382	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,916.65
2021	22	14351	6598391	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,000.00
2021	22	14351	6610987	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,683.33
2021	22	14351	6620586	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$2,183.33
2021	22	14351	6627069	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,183.33
2021	22	14351	6638227	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,183.33
2021	22	14351	6643069	Memphis Area Legal Services Ordinance PY21/FY22	05J	LMC	\$3,183.33
					05J	Matrix Code	\$116,317.60
2020	1	14318	6638982	Hope House PY20/FY21	05L	LMC	\$1,269.49
2021	3	14418	6643087	Hope House	05L	LMC	\$2,937.31
2021	3	14418	6643088	Hope House	05L	LMC	\$1,956.57
2021	3	14418	6643090	Hope House	05L	LMC	\$1,953.57
2021	3	14418	6671222	Hope House	05L	LMC	\$2,124.24
2021	3	14418	6671223	Hope House	05L	LMC	\$1,987.98
					05L	Matrix Code	\$12,229.16
2020	1	14231	6586684	Memphis Child Advocacy	05N	LMC	\$1,666.68
2021	3	14358	6611642	Memphis Child Advocacy Center	05N	LMC	\$2,083.68
2021	3	14358	6611643	Memphis Child Advocacy Center	05N	LMC	\$2,083.67
2021	3	14358	6611644	Memphis Child Advocacy Center	05N	LMC	\$2,083.67
2021	3	14358	6611645	Memphis Child Advocacy Center	05N	LMC	\$2,083.66
2021	3	14358	6611646	Memphis Child Advocacy Center	05N	LMC	\$0.33
2021	3	14358	6620623	Memphis Child Advocacy Center	05N	LMC	\$2,083.66
2021	3	14358	6620625	Memphis Child Advocacy Center	05N	LMC	\$2,083.66
2021	3	14358	6627030	Memphis Child Advocacy Center	05N	LMC	\$2,083.68
2021	3	14358	6638232	Memphis Child Advocacy Center	05N	LMC	\$2,083.68
2021	3	14358	6643217	Memphis Child Advocacy Center	05N	LMC	\$2,083.67
					05N	Matrix Code	\$20,420.04
2020	1	14252	6569535	Shield, INC	05O	LMC	\$1,839.63
					05O	Matrix Code	\$1,839.63
2021	2	14428	6643229	MIFA HOMELESS REFERRAL	05X	LMC	\$5,473.50
2021	2	14428	6643230	MIFA HOMELESS REFERRAL	05X	LMC	\$8,439.45
2021	2	14428	6643231	MIFA HOMELESS REFERRAL	05X	LMC	\$6,014.77
2021	2	14428	6643232	MIFA HOMELESS REFERRAL	05X	LMC	\$8,804.13
2021	2	14428	6643233	MIFA HOMELESS REFERRAL	05X	LMC	\$8,181.86
2021	2	14428	6643234	MIFA HOMELESS REFERRAL	05X	LMC	\$8,368.40
2021	2	14428	6643235	MIFA HOMELESS REFERRAL	05X	LMC	\$20,795.18
2021	2	14428	6643236	MIFA HOMELESS REFERRAL	05X	LMC	\$13,583.53
2021	2	14428	6643237	MIFA HOMELESS REFERRAL	05X	LMC	\$9,005.83
2021	10	14410	6627034	MIFA HOTLINE	05X	LMC	\$13,825.05
2021	10	14410	6627035	MIFA HOTLINE	05X	LMC	\$18,238.86
2021	10	14410	6627038	MIFA HOTLINE	05X	LMC	\$12,346.57
2021	10	14410	6627039	MIFA HOTLINE	05X	LMC	\$11,961.72
2021	10	14410	6627050	MIFA HOTLINE	05X	LMC	\$12,922.22
2021	10	14410	6627051	MIFA HOTLINE	05X	LMC	\$12,808.36



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 4

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2021	10	14410	6627052	MIFA HOTLINE	05X	LMC	\$12,682.54
2021	10	14410	6627053	MIFA HOTLINE	05X	LMC	\$13,696.01
2021	10	14410	6638234	MIFA HOTLINE	05X	LMC	\$15,990.97
					05X	Matrix Code	\$213,138.95
2020	3	14260	6620621	CAAP INC CDBG TBRA PY20-PY20	05Z	LMC	\$2,349.68
2020	3	14261	6560971	Case Management	05Z	LMC	\$530.39
					05Z	Matrix Code	\$2,880.07
2021	13	14317	6560986	Case Management	14J	LMH	\$2,431.80
2021	13	14317	6569525	Case Management	14J	LMH	\$2,214.28
2021	13	14317	6598393	Case Management	14J	LMH	\$2,214.29
2021	13	14390	6620608	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620610	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620611	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620612	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$4,038.48
2021	13	14390	6620613	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620614	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620615	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620616	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620617	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620618	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$4,038.48
2021	13	14390	6620620	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6620622	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$342.64
2021	13	14390	6627081	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6638231	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$2,692.32
2021	13	14390	6643212	CAAP INC CDBG TBRA PY21-PY22	14J	LMH	\$1,964.88
2021	23	14350	6620628	Family Safety Center PY21/FY22	14J	LMH	\$1,106.09
2021	23	14350	6620629	Family Safety Center PY21/FY22	14J	LMH	\$1,301.37
2021	23	14350	6620630	Family Safety Center PY21/FY22	14J	LMH	\$1,837.86
2021	23	14350	6620631	Family Safety Center PY21/FY22	14J	LMH	\$1,865.15
2021	23	14350	6620632	Family Safety Center PY21/FY22	14J	LMH	\$1,301.28
2021	23	14350	6620633	Family Safety Center PY21/FY22	14J	LMH	\$1,836.72
2021	23	14350	6620635	Family Safety Center PY21/FY22	14J	LMH	\$1,896.82
2021	23	14350	6627068	Family Safety Center PY21/FY22	14J	LMH	\$1,301.28
2021	23	14350	6638238	Family Safety Center PY21/FY22	14J	LMH	\$1,301.28
2021	23	14350	6643239	Family Safety Center PY21/FY22	14J	LMH	\$1,301.25
2021	23	14350	6671204	Family Safety Center PY21/FY22	14J	LMH	\$1,301.25
2021	23	14398	6638239	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638240	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638241	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638242	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638243	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638244	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638245	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638246	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6638247	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
2021	23	14398	6643240	YWCA CDBG PY21/FY22	14J	LMH	\$1,666.67
					14J	Matrix Code	\$79,877.42
2018	34	14263	6620566	Community Coalition Program	19C	LMA	\$16,250.00
2020	6	14234	6512175	Rhodes College Intern PY20/FY21	19C	LMA	\$4,202.72
2020	6	14234	6586670	Rhodes College Intern PY20/FY21	19C	LMA	\$9,004.33
2020	6	14234	6598386	Rhodes College Intern PY20/FY21	19C	LMA	\$4,885.38
2020	6	14234	6627078	Rhodes College Intern PY20/FY21	19C	LMA	\$1,140.07
2020	6	14235	6598387	Christian Brothers University CBU PY20/FY21	19C	LMA	\$2,580.00
2020	6	14235	6671226	Christian Brothers University CBU PY20/FY21	19C	LMA	\$11,447.50
2020	6	14236	6598389	LeMoyne-Owen College Internship Program PY20/FY21	19C	LMA	\$1,442.50
2020	6	14236	6643210	LeMoyne-Owen College Internship Program PY20/FY21	19C	LMA	\$1,400.50
2020	6	14236	6671224	LeMoyne-Owen College Internship Program PY20/FY21	19C	LMA	\$190.00
2020	20	14392	6598377	Saad & Shaw Community Development Organizations Capacity Building	19C	LMA	\$4,500.00
2020	20	14392	6598390	Saad & Shaw Community Development Organizations Capacity Building	19C	LMA	\$2,100.00
2021	6	14353	6627080	Rhodes College Intern PY21/FY22	19C	LMA	\$4,285.92
2021	6	14353	6643211	Rhodes College Intern PY21/FY22	19C	LMA	\$9,505.00
2021	9	14356	6598392	The University of Memphis Internship PY21/FY22 - HCD Intern	19C	LMA	\$1,664.08
2021	9	14356	6610989	The University of Memphis Internship PY21/FY22 - HCD Intern	19C	LMA	\$24,999.30
					19C	Matrix Code	\$99,597.30
Total							\$2,114,231.82

LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 5

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2019	19	14433	6671227	No	Aging In Place PY21/FY22 and PY22/FY23	B19MC470006	EN	05A	LMC	\$7,116.69
2020	1	14269	6560983	No	Meritan	B20MC470006	EN	05A	LMC	\$2,083.33
2020	1	14269	6643197	No	Meritan	B20MC470006	EN	05A	LMC	\$0.04
2020	1	14279	6569522	No	Creative Aging	B20MC470006	EN	05A	LMC	\$5,023.75
2020	1	14279	6598398	No	Creative Aging	B20MC470006	EN	05A	LMC	\$2,204.60
2020	1	14279	6598399	No	Creative Aging	B20MC470006	EN	05A	LMC	\$3,431.26
2021	3	14387	6627065	No	Creative Aging PY21/FY22	B21MC470006	EN	05A	LMC	\$3,558.33
2021	3	14387	6627067	No	Creative Aging PY21/FY22	B21MC470006	EN	05A	LMC	\$7,881.23
2021	3	14387	6638237	No	Creative Aging PY21/FY22	B21MC470006	EN	05A	LMC	\$3,886.66
2021	3	14409	6643198	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643199	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643202	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643203	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643204	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643206	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
2021	3	14409	6643207	No	Meritan	B21MC470006	EN	05A	LMC	\$2,083.33
									05A	Matrix Code
2021	3	14386	6611003	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$2,036.21
2021	3	14386	6611005	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.19
2021	3	14386	6611006	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6611007	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6611008	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6611009	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,719.36
2021	3	14386	6620627	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6627063	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6638236	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6643227	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,646.20
2021	3	14386	6671229	No	Family Safety Center PY21/FY22	B21MC470006	EN	05D	LMC	\$1,717.21
									05D	Matrix Code
2021	3	14420	6643248	No	Innovate Memphis	B21MC470006	EN	05E	LMC	\$1,999.99
2021	3	14420	6643249	No	Innovate Memphis	B21MC470006	EN	05E	LMC	\$1,999.99
2021	3	14420	6671219	No	Innovate Memphis	B21MC470006	EN	05E	LMC	\$2,749.98
2021	3	14420	6671220	No	Innovate Memphis	B21MC470006	EN	05E	LMC	\$2,749.98
2021	3	14420	6671221	No	Innovate Memphis	B21MC470006	EN	05E	LMC	\$2,749.98
									05E	Matrix Code
2021	3	14360	6610996	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.37
2021	3	14360	6610997	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6610998	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6610999	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6611000	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6611001	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6611646	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6627060	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14360	6638235	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$4,166.66
2021	3	14360	6643225	No	Synergy Treatment Center PY21/FY22	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6643241	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6643242	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6643244	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671205	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.37
2021	3	14429	6671206	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671208	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671210	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671211	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671214	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671215	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671217	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
2021	3	14429	6671218	No	Downtown Memphis Ministry	B21MC470006	EN	05F	LMC	\$2,083.33
									05F	Matrix Code
2020	1	14309	6560988	No	CASA LUZ	B20MC470006	EN	05G	LMC	\$2,083.32
2020	1	14309	6569534	No	CASA LUZ	B20MC470006	EN	05G	LMC	\$2,083.32
2020	1	14310	6560981	No	Kindred Place Inc	B20MC470006	EN	05G	LMC	\$183.64
2021	3	14402	6627072	No	Kindred Place Inc PY21/FY22	B21MC470006	EN	05G	LMC	\$0.30
2021	3	14402	6627073	No	Kindred Place Inc PY21/FY22	B21MC470006	EN	05G	LMC	\$2,323.56
2021	3	14402	6638229	No	Kindred Place Inc PY21/FY22	B21MC470006	EN	05G	LMC	\$2,323.56
									05G	Matrix Code
2021	3	14422	6643245	No	Memphis Medical District Collaborative	B21MC470006	EN	05H	LMC	\$3,900.00
2021	3	14422	6643246	No	Memphis Medical District Collaborative	B21MC470006	EN	05H	LMC	\$21,100.00



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 6

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2021	7	14352	6567802	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$25,000.00
2021	7	14352	6567803	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$7,333.15
2021	7	14352	6586667	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$8,013.10
2021	7	14352	6598383	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$7,948.00
2021	7	14352	6598385	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$7,455.93
2021	7	14352	6610988	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$10,120.87
2021	7	14352	6620589	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$8,218.98
2021	7	14352	6627076	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$7,982.33
2021	7	14352	6638230	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$7,728.98
2021	7	14352	6643209	No	Memphis Area Legal Services, Inc. Referral PY21/FY22	B21MC470006	EN	05J	LMC	\$8,003.98
2021	22	14351	6567455	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$8,178.98
2021	22	14351	6569523	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,000.00
2021	22	14351	6586236	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,000.00
2021	22	14351	6598381	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,000.00
2021	22	14351	6598382	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,916.65
2021	22	14351	6598391	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,000.00
2021	22	14351	6610987	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,683.33
2021	22	14351	6620586	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,183.33
2021	22	14351	6627069	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,183.33
2021	22	14351	6638227	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,183.33
2021	22	14351	6643069	No	Memphis Area Legal Services Ordinance PY21/FY22	B21MC470006	EN	05J	LMC	\$3,183.33
2020	1	14318	6638982	No	Hope House PY20/FY21	B20MC470006	EN	05L	LMC	\$116,317.60
2021	3	14418	6643087	No	Hope House	B21MC470006	EN	05L	LMC	\$1,269.49
2021	3	14418	6643088	No	Hope House	B21MC470006	EN	05L	LMC	\$2,937.31
2021	3	14418	6643090	No	Hope House	B21MC470006	EN	05L	LMC	\$1,956.57
2021	3	14418	6671222	No	Hope House	B21MC470006	EN	05L	LMC	\$1,953.57
2021	3	14418	6671223	No	Hope House	B21MC470006	EN	05L	LMC	\$2,124.24
2020	1	14231	6586684	No	Memphis Child Advocacy	B20MC470006	EN	05L	LMC	\$1,967.98
2021	3	14358	6611642	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$12,229.16
2021	3	14358	6611643	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$1,666.68
2021	3	14358	6611644	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.68
2021	3	14358	6611645	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.67
2021	3	14358	6611646	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.66
2021	3	14358	6620623	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$0.33
2021	3	14358	6620625	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.66
2021	3	14358	6627030	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.68
2021	3	14358	6638232	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.68
2021	3	14358	6643217	No	Memphis Child Advocacy Center	B21MC470006	EN	05N	LMC	\$2,083.67
2020	1	14252	6569535	No	Shield, INC	B20MC470006	EN	05N	LMC	\$20,420.04
2021	2	14428	6643229	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05O	LMC	\$1,839.63
2021	2	14428	6643230	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$5,473.50
2021	2	14428	6643231	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$8,439.45
2021	2	14428	6643232	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$6,014.77
2021	2	14428	6643233	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$8,804.13
2021	2	14428	6643234	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$8,181.86
2021	2	14428	6643235	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$8,368.40
2021	2	14428	6643236	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$20,795.18
2021	2	14428	6643237	No	MIFA HOMELESS REFERRAL	B21MC470006	EN	05X	LMC	\$13,583.53
2021	10	14410	6627034	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$9,005.83
2021	10	14410	6627035	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$13,825.05
2021	10	14410	6627038	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$18,238.86
2021	10	14410	6627039	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$12,346.57
2021	10	14410	6627050	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$11,961.72
2021	10	14410	6627051	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$12,922.22
2021	10	14410	6627052	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$12,808.36
2021	10	14410	6627053	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$12,682.54
2021	10	14410	6638234	No	MIFA HOTLINE	B21MC470006	EN	05X	LMC	\$13,696.01
2020	3	14260	6620621	No	CAAP INC CDBG TBRA PY20-PY20	B20MC470006	EN	05X	LMC	\$15,990.97
2020	3	14261	6560971	No	Case Management	B20MC470006	EN	05Z	LMC	\$213,138.95
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$2,349.68
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$530.39
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$2,880.07
				No	Activity to prevent, prepare for, and respond to Coronavirus					\$529,401.50



Office of Community Planning and Development
U.S. Department of Housing and Urban Development
Integrated Disbursement and Information System
PR26 - CDBG Financial Summary Report
Program Year 2021
MEMPHIS, TN

DATE: 09-21-22
TIME: 15:39
PAGE: 7

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
Total										\$529,401.50

LINE 37 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 37

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	9	14232	6586673	Community Alliance for the Homeless FY20/FY21	21A		\$4,918.45
2020	15	14272	6512433	CDBG ADMIN FY21/PY20	21A		\$112,609.83
2020	15	14272	6512434	CDBG ADMIN FY21/PY20	21A		\$7,924.31
2021	8	14371	6610990	Community Alliance for the Homeless	21A		\$10,239.45
2021	8	14371	6610991	Community Alliance for the Homeless	21A		\$11,711.94
2021	8	14371	6610992	Community Alliance for the Homeless	21A		\$17,466.07
2021	8	14371	6610993	Community Alliance for the Homeless	21A		\$15,396.76
2021	8	14371	6610995	Community Alliance for the Homeless	21A		\$13,386.51
2021	8	14371	6627082	Community Alliance for the Homeless	21A		\$12,800.26
2021	8	14371	6627084	Community Alliance for the Homeless	21A		\$19,407.96
2021	8	14371	6627086	Community Alliance for the Homeless	21A		\$11,956.01
2021	8	14371	6643216	Community Alliance for the Homeless	21A		\$12,683.85
2021	23	14393	6598376	CDBG ADMIN FY22/PY21	21A		\$21,109.00
2021	23	14393	6598400	CDBG ADMIN FY22/PY21	21A		\$720,564.56
2021	23	14393	6611010	CDBG ADMIN FY22/PY21	21A		\$6,075.00
2021	23	14393	6611011	CDBG ADMIN FY22/PY21	21A		\$38,250.00
2021	23	14393	6611012	CDBG ADMIN FY22/PY21	21A		\$160,600.83
2021	23	14393	6611013	CDBG ADMIN FY22/PY21	21A		\$129,092.08
2021	23	14393	6626922	CDBG ADMIN FY22/PY21	21A		\$3,112.50
2021	23	14393	6627089	CDBG ADMIN FY22/PY21	21A		\$7,034.00
2021	23	14393	6638248	CDBG ADMIN FY22/PY21	21A		\$26,417.84
2021	23	14393	6638249	CDBG ADMIN FY22/PY21	21A		\$5,472.63
2021	23	14393	6670996	CDBG ADMIN FY22/PY21	21A		\$475.00
2021	23	14393	6671158	CDBG ADMIN FY22/PY21	21A		\$19,837.00
Total							\$1,388,541.84

NOTICE OF PUBLIC COMMENT
DRAFT SUMMARY
PY2021 CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION
REPORT (CAPER)

The City of Memphis Division of Housing and Community Development (HCD) has prepared a draft of the Consolidated Plan Annual Performance Report (CAPER) for the program year that began July 1, 2021, and ended on June 30, 2022. CAPER is required by the U.S. Department of Housing and Urban Development to describe Community Development Block Grant, (CDBG), Home Investments Partnership (HOME), Emergency Solutions Grant (ESG), Housing Opportunities for Persons with AIDS (HOPWA) program activities undertaken by the City of Memphis Division of Housing and Community Development to address housing and community development needs, especially in low and moderate-income areas and/or for low and moderate-income citizens within the City of Memphis.

The City of Memphis utilized CDBG, HOME, HOPWA funds, and ESG funds for the following activities: affordable homeownership and rental housing construction and rehabilitation, down payment assistance, public services, emergency shelter, rapid re-housing, homeless prevention, street outreach, tenant-based rental assistance, permanent housing, short-term rent, mortgage, and utility assistance, administrative expenses, and program delivery expenses.

Draft CAPER Public Review and Comment Period Copies of the draft CAPER will be available for a fifteen-day public review and comment period beginning September 15, 2022, and ending September 30, 2022.

[Review CAPER PY21/FY2022](#)

Copies of the draft report will also be available upon request, by emailing Felicia.Harris@memphistn.gov or calling (901) 636-7403.

2022 MEMPHIS POVERTY FACT SHEET

The 2022 Update of the Memphis Poverty Fact Sheet, Produced Annually by Dr. Elena Delavega of the School of Social Work at the University of Memphis, and Dr. Gregory M. Blumenthal. Data from the 2021 American Community Survey Released in September 2022 and previous datasets.

*Memphis and
Shelby County*



THE UNIVERSITY OF
MEMPHIS

Driven by doing.

2022 Memphis Poverty Fact Sheet

(Data from 2021 and Earlier ACS)

NOTE on 2020 Data Released in March 2022

The authors issued the 2021 Memphis Poverty Fact Sheet as a special report because the U.S. Census Bureau never released the standard 1-year estimates from the 2020 American Community Survey (ACS) on account of both the COVID-19 pandemic and deep budget cuts. The data available from the U.S. Census Bureau were, as a result, not comparable to previous Memphis Poverty Fact Sheets. Furthermore, the 2020 data that were eventually released from the 2020 American Community Survey (ACS) were 5-year estimates, a composite of the five previous years (2016-2020) and are not comparable to the present 2022 Poverty Fact Sheet.

Due to the above, comparisons are made between pre-pandemic 2019 data (released in September 2020) and post-pandemic 2021 data (released in September 2022) in the 2022 Memphis Poverty Fact Sheet.

Who are the Memphis Poor?

The city of Memphis has a poverty rate of 22.6%. Child poverty is 32.7%, while the poverty rate for people over age 65 is the lowest of any age group at 16.8%. Overall Poverty in Memphis has increased as has poverty for people over 65, Blacks, Hispanic/Latinx in Shelby County, and non-Hispanic Whites in the city of Memphis. However, poverty decreased for children and for Hispanic/Latinx in the city of Memphis. It is not surprising that poverty decreased in Shelby County for non-Hispanic Whites, but the increase in poverty for this population in the city of Memphis is somewhat surprising. The poverty rate in the city of Memphis for Blacks is 26.5%, for Hispanics/Latinx it is 27.5%, and for non-Hispanic Whites it is 10.3%. In the Memphis Statistical Metropolitan Area (MSA), which includes parts of Tennessee, Arkansas, and Mississippi, the overall poverty rate is 16.9%, child poverty is 22.9%, poverty for people over age 65 is 10.3%, Black poverty is 24.0%, non-Hispanic White poverty is 7.7%, and Hispanic/Latinx poverty is 17.5%. Hispanic/Latinx poverty rates continue to fall in what appears to be a steady trend.

The Poverty Rate in Memphis and Shelby County Compared to National Rates

In general, poverty rates for the City of Memphis continue to be higher than poverty rates in Shelby County

for every category. Both are higher than poverty rates in Tennessee, with the notable exception of non-Hispanic Whites and Asians, for which poverty rates are higher in Tennessee than in Memphis at every level. Poverty rates in Tennessee have increased for all groups. Poverty has also increased for non-Hispanic Whites in the United States as a whole. This suggests that poverty is becoming more rural and whiter, although it is impossible to tell at this time and more years of data will be needed.

Table 1 – Diverse Poverty Rates in Memphis, Shelby County, Tennessee, and the United States

2021 Poverty Rate	Overall	Under 18	18-64	Over 65	Non-Hispanic White	Black	Latino	Asian
United States	12.8%	16.9%	11.9%	10.3%	9.5%	21.8%	17.5%	10.2%
Tennessee	13.6%	18.1%	13.0%	10.2%	11.1%	22.2%	20.2%	11.1%
Shelby County	17.9%	24.1%	16.1%	14.6%	7.6%	23.8%	27.2%	7.4%
Memphis city, Tennessee	22.6%	32.7%	19.7%	16.8%	10.3%	26.5%	27.5%	7.7%
Memphis, TN-MS-AR Metro	16.9%	22.9%	15.2%	13.7%	7.7%	24.0%	28.2%	7.2%

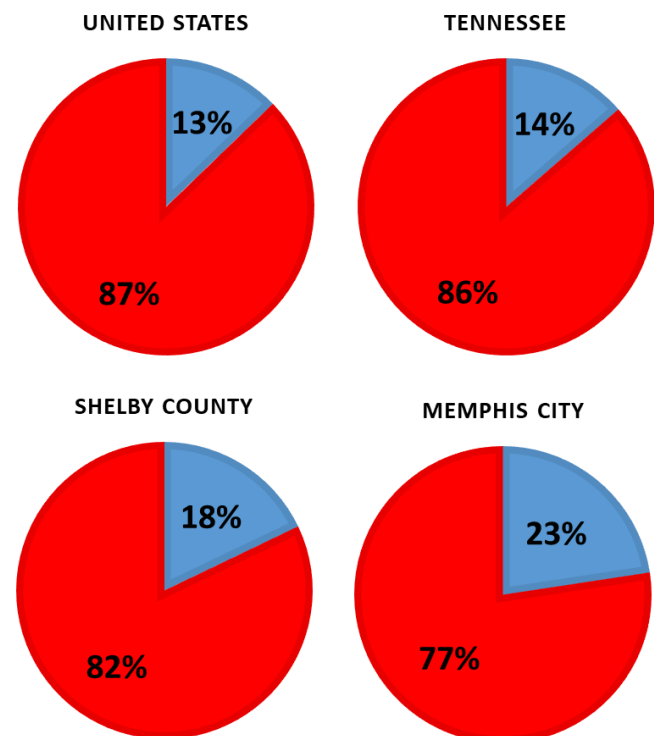
New in 2022

It is not surprising to see that overall poverty rates increased in Memphis and Shelby County in 2021. This reflects the national trend and given the enormous impact of the COVID-19 pandemic, was expected. It appears that the increase in poverty in this area is less severe than it could have been. The good news is that although poverty appears to be increasing for almost everyone else child poverty declined significantly. This suggests that programs that provide funds for children such as the targeted stimulus helped families with children.

Not-So-New in 2022

It is not a surprise to anyone familiar with the Memphis Poverty Fact Sheet that the poverty rate in the City of Memphis is higher than in Shelby County, Tennessee, and the United States. It is also not a surprise that the poverty rate among minorities is higher than among non-

Figure 1 – Percent of the Population in Poverty



Hispanic Whites. As the authors have been saying for a few years now, structural disparities remain and will require deliberate efforts to dismantle. Solving poverty will require regional solutions and regional investments, such as public transportation that serves the entire community.

Good News for Children

From 2019 to 2021, child poverty fell dramatically, while increasing slightly for other groups. The dramatic drop in child poverty is very encouraging and likely the result of federal stimulus programs aimed at families with children in poverty. It is also important to mention that the fact that Memphis is a logistics hub may have slowed down the impact of the pandemic. However, once the economy returns to pre-pandemic levels, will Memphis suffer a decline? It is impossible to tell.

Figure 2 – Poverty Rates in 2019 and 2021 in Memphis and Shelby County

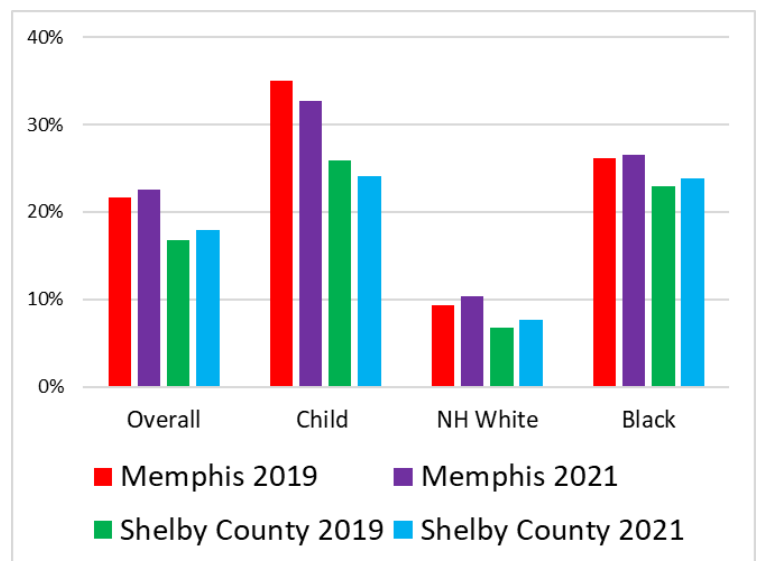


Table 2 – Percent Change in Poverty Rates in Memphis and Shelby County

	Overall			Non-Hispanic White			Black			Hispanic		
	2019	2021	% Change	2019	2021	% Change	2019	2021	% Change	2019	2021	% Change
Memphis	21.7%	22.6%	4.1%	9.3%	10.3%	10.8%	26.1%	26.5%	1.5%	29.2%	27.5%	-5.8%
Shelby County	16.8%	17.9%	6.5%	8.6%	7.6%	-11.6%	23.1%	23.8%	3.0%	24.5%	27.2%	11.0%

	Overall			Child (under 18)			Over 65		
	2019	2021	% Change	2019	2021	% Change	2019	2021	% Change
Memphis	21.7%	22.6%	4.1%	35.0%	32.7%	-6.6%	14.1%	16.8%	19.1%
Shelby County	16.8%	17.9%	6.5%	25.9%	24.1%	-6.9%	11.8%	14.6%	23.7%

Memphis is not “number 1” in poverty in 2021, and child poverty has declined dramatically.

DETAILED POVERTY TABLES

Table 3 – The Poverty Intersection of Race and Age: United States

United States						
Population Size (in thousands)	Overall	Non-Hispanic White	Black	Latinx or Hispanic	Asian	Native American
	331,894	192,754	40,194	62,529	19,157	3,159
Median Household Income	\$69,717	\$75,412	\$46,774	\$60,566	\$100,572	\$53,149
Overall Poverty Rate	12.8%	9.5%	21.8%	17.5%	10.2%	21.3%
Child (Under 18) Poverty rate	16.9%	10.6%	31.0%	23.2%	10.3%	27.6%
Adult (18-64) Poverty Rate	11.9%	9.6%	19.0%	14.7%	9.6%	19.2%
Senior (65+) Poverty Rate	10.3%	8.2%	17.6%	17.7%	12.9%	17.5%

Table 4 – The Poverty Intersection of Race and Age: Tennessee

Tennessee						
Population Size (in thousands)	Overall	Non-Hispanic White	Black	Latinx or Hispanic	Asian	Native American
	6,975	5,030	1,079	420	119	90
Median Household Income	\$59,695	\$63,701	\$42,413	\$53,917	\$79,923	\$56,077
Overall Poverty Rate	13.6%	11.1%	22.2%	20.2%	11.1%	15.7%
Child (Under 18) Poverty rate	18.1%	12.6%	31.9%	26.4%	11.7%	18.2%
Adult (18-64) Poverty Rate	13.0%	11.3%	19.3%	16.1%	10.4%	15.1%
Senior (65+) Poverty Rate	10.2%	8.9%	17.9%	18.5%	14.3%	12.3%

The dramatic drop in child poverty in Memphis and Shelby County is encouraging.

Tables 5 – The Poverty Intersection of Race and Age: Shelby County

Shelby County, Tennessee				
Population Size (in thousands)	Overall	Non-Hispanic White	Black	Latinx or Hispanic
	924	314	490	64
Median Household Income	\$54,841	\$82,594	\$41,543	\$45,102
Overall Poverty Rate	17.9%	7.6%	23.8%	27.2%
Child (Under 18) Poverty rate	24.1%	4.4%	33.0%	30.8%
Adult (18-64) Poverty Rate	16.1%	8.1%	20.5%	23.7%
Senior (65+) Poverty Rate	14.6%	9.0%	19.8%	35.0%

Table 6 – The Poverty Intersection of Race and Age: The City of Memphis

City of Memphis, Tennessee			
Population Size (in thousands)	Overall	Non-Hispanic White	Black
	628	147	399
Median Household Income	\$44,317	\$65,151	\$37,692
Overall Poverty Rate	22.6%	10.3%	26.5%
Child (Under 18) Poverty rate	32.7%	5.8%	37.6%
Adult (18-64) Poverty Rate	19.7%	10.8%	22.8%
Senior (65+) Poverty Rate	16.8%	5.2%	20.8%

Table 7 – The Poverty Intersection of Race and Age: Memphis Metropolitan Statistical Area (MSA)

Memphis, TN-MS-AR Metro Area				
Population Size (in thousands)	Overall	Non-Hispanic White	Black	Latinx or Hispanic
	1,336	552	624	81
Median Household Income	\$55,840	\$76,002	\$41,483	\$46,117
Overall Poverty Rate	16.9%	7.7%	23.9%	28.2%
Child (Under 18) Poverty rate	22.9%	5.9%	32.5%	32.6%
Adult (18-64) Poverty Rate	15.2%	8.0%	20.7%	24.2%
Senior (65+) Poverty Rate	13.7%	8.8%	20.3%	35.4%

The poverty rate for people over 65 in the Memphis MSA is 13.7% overall, but it is 20.3% for Blacks, 35.4% for Hispanic/Latinx, and 8.8% for non-Hispanic Whites. Given that Blacks and Hispanic/Latinx are 53% of the population while whites are 41% of the population, the overall rate of poverty for people over 65 seems low. Further examination reveals that while 12% of Blacks and only 3.6% of Hispanic/Latinx are over 65, 20.7% of non-Hispanic Whites are over 65. The median ages are, for Blacks, 33.1; for Hispanic/Latinx, 21.9; and for non-Hispanic Whites, 43.6. It appears from these data that non-Hispanic Whites make a much larger percent of the population over 65, suggesting that Blacks and Hispanic/Latinx die younger.

It appears from the data that non-Hispanic Whites are a higher percent of the population over 65, suggesting that Blacks and Hispanic/Latinx die younger.

COMPARING MEMPHIS

Poverty Rankings

In 2020, Memphis continued in second place in both overall poverty and child poverty among large Metropolitan Statistical Areas (MSA) with populations greater than 1,000,000. In almost all categories except for overall poverty among cities with over 500,000 people, Memphis is doing as well or better as it was in 2019. In general, the rankings are improving. This is particularly true in child poverty. In fact, Memphis rankings in child poverty improved in comparison to every grouping against which it was ranked (MSAs over 1,000,000 population, MSAs over 500,000 population, and cities over 500,000 population). However, even though child poverty dropped in Memphis, this does not mean that child poverty is low. The child poverty rate continues as higher than poverty for any other age group.

Indeed, Memphis may be doing better, but children continue suffering the most egregious poverty levels. Why is it that poverty hurts minority children worst? This community needs to do more to address the needs of children and of families. Children are poor because their parents are poor. It is as simple as that. Poor families need supports such as low-cost mortgages, subsidized childcare, adequate public transportation, and city-wide access to the internet. The reality is that only when all Memphians have full access to the goods of the community that Memphis will thrive.

What the Rankings Mean

The rank number denotes the position of a city or MSA relative to others. The higher the rank number, the higher the poverty rate for that locality. In other words, a higher ranking is not desirable. Note that

there are fewer cities with more than a half-million people than MSAs with more than a million people. This is because MSAs comprise a larger territory. As a result, Memphis is both a city with more than 500,000 people and an MSA with a population greater than one million, but not all MSAs with more than 1,000,000 people include cities with more than half a million people. It is important to note that geographies with smaller sizes tend to have greater poverty rates. Poverty can be as high as 100% of the population in certain small rural localities.

Rankings provide the necessary context to understand poverty rates. A low poverty rate that is still higher than other similar populations is not necessarily a good thing; and a high poverty rate when examined in the context of other populations may indicate that the city is performing better than others

Table 8 – Memphis’ Rank in Poverty Rates

Memphis		2019		2021		Change	
		Poverty Rate	Poverty Rank	Poverty Rate	Poverty Rank	Rate	Rank
Among Cities over 500,000	Overall	21.7%	5	22.6%	5	4.1%	0
	Under 18	35.0%	2	32.7%	4	-6.6%	2
Among MSA over 500,000	Overall	15.4%	13	16.9%	8	9.7%	-5
	Under 18	23.7%	9	22.9%	11	-3.4%	2
Among MSA over 1,000,000	Overall	15.4%	2	16.9%	2	9.7%	0
	Under 18	23.7%	2	22.9%	2	-3.4%	0

Table 9 – Highest Poverty Rates in Cities in the United States

Highest Poverty Rates		2019		2021	
		Location	Poverty Rate	Location	Poverty Rate
Among Cities over 500,000	Overall	Detroit city, MI	30.6%	Detroit city, MI	30.2%
	Under 18	Detroit city, MI	43.2%	Detroit city, MI	43.1%
Among MSA over 500,000	Overall	McAllen-Edinburg-Mission, TX MSA	27.3%	McAllen-Edinburg-Mission, TX MSA	29.3%
	Under 18	McAllen-Edinburg-Mission, TX MSA	38.3%	McAllen-Edinburg-Mission, TX MSA	39.0%
Among MSA over 1,000,000	Overall	New Orleans-Metairie, LA MSA	16.4%	New Orleans-Metairie, LA MSA	18.4%
	Under 18	New Orleans-Metairie, LA MSA	23.8%	New Orleans-Metairie, LA MSA	25.6%

Memphis has a long road to the end of poverty, but there is hope from 2021.

Table 10 – Top Ten Large MSAs in Overall Poverty

MSAs with over 1,000,000 population	Rank in Overall Poverty	Overall Poverty rate
New Orleans-Metairie, LA Metro Area	1	18.4%
Memphis, TN-MS-AR Metro Area	2	16.9%
Las Vegas-Henderson-Paradise, NV Metro Area	3	15.1%
Tucson, AZ Metro Area	4	14.6%
Oklahoma City, OK Metro Area	5	14.5%
Birmingham-Hoover, AL Metro Area	6	14.3%
Houston-The Woodlands-Sugar Land, TX Metro Area	7	14.1%
Tulsa, OK Metro Area	8	13.8%
Buffalo-Cheektowaga, NY Metro Area	9	13.5%
San Antonio-New Braunfels, TX Metro Area	10	13.4%

Table 11 – Top Ten Large MSAs in Child Poverty

MSAs with over 1,000,000 population	Rank in Child Poverty	Child Poverty rate
New Orleans-Metairie, LA Metro Area	1	25.6%
Memphis, TN-MS-AR Metro Area	2	22.9%
Las Vegas-Henderson-Paradise, NV Metro Area	3	21.0%
Oklahoma City, OK Metro Area	4	20.8%
Tucson, AZ Metro Area	5	20.0%
Houston-The Woodlands-Sugar Land, TX Metro Area	6	19.9%
Detroit-Warren-Dearborn, MI Metro Area	7	19.5%
Birmingham-Hoover, AL Metro Area	8	19.4%
Buffalo-Cheektowaga, NY Metro Area	9	19.3%
San Antonio-New Braunfels, TX Metro Area	10	19.2%

Table 12 – Top Ten Large Cities in Overall Poverty

Cities with over 500,000 population	Rank in Overall Poverty	Overall Poverty rate
Detroit city, Michigan	1	30.2%
Milwaukee city, Wisconsin	2	23.8%
Baltimore city, Maryland	3	23.0%
Philadelphia city, Pennsylvania	4	22.8%
Memphis city, Tennessee	5	22.6%
Fresno city, California	6	21.6%
Houston city, Texas	7	19.4%
El Paso city, Texas	8	19.1%
Tucson city, Arizona	9	19.0%
Boston city, Massachusetts	10	18.7%

Table 13 – Top Ten Large Cities in Child Poverty

Cities with over 500,000 population	Rank in Child Poverty	Child Poverty rate
Detroit city, Michigan	1	43.1%
Baltimore city, Maryland	2	34.7%
Philadelphia city, Pennsylvania	3	34.2%
Memphis city, Tennessee	4	32.7%
Milwaukee city, Wisconsin	5	31.6%
Fresno city, California	6	29.9%
Houston city, Texas	7	28.6%
El Paso city, Texas	8	27.4%
Columbus city, Ohio	9	27.2%
Tucson city, Arizona	10	26.5%

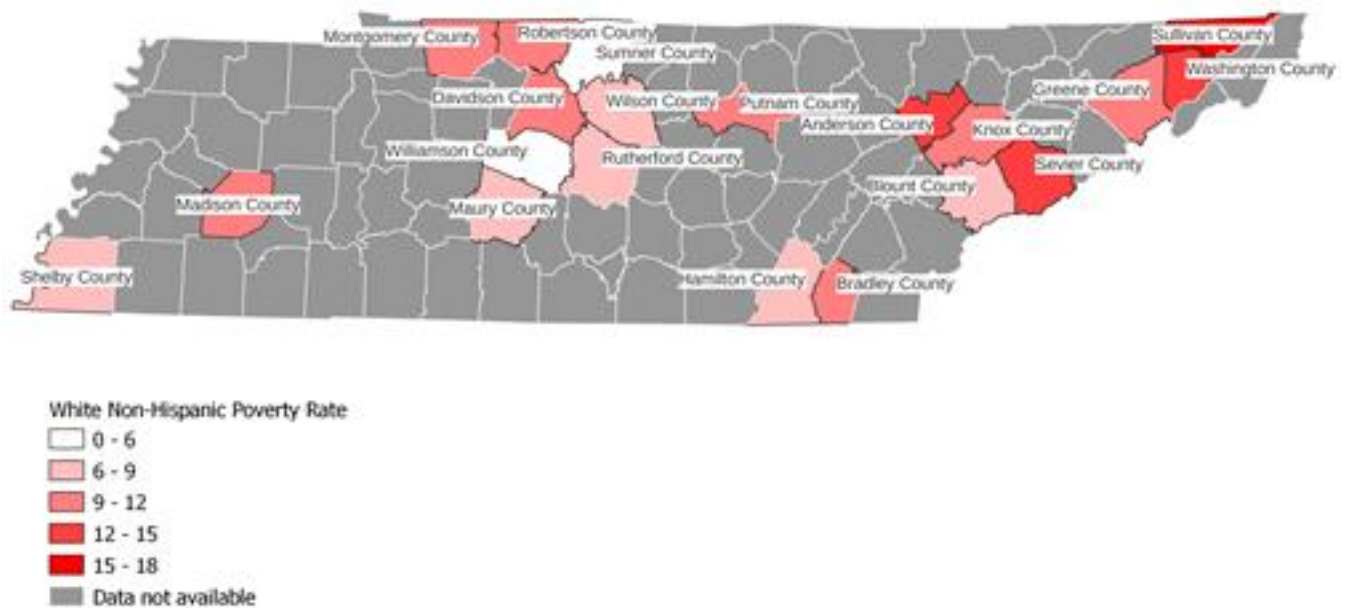
Rural and Urban Poverty

When confronted with the racial disparities that exist in Memphis and Shelby County in regards to poverty, it is easy to overlook the harsh reality of rural poverty among non-Hispanic Whites in Tennessee, who are 72.1% of the population in the state. The U.S. Bureau of the Census released information on poverty for only 20 counties in Tennessee. However, these data allows us to explore the extent to which rural poverty exists in Tennessee. Rural poverty is less visible but no less egregious than urban poverty, and the lack of opportunities in rural areas may result in poverty that is even more entrenched than urban poverty.

Table 14 - Poverty Rates in Selected Counties in Tennessee

County	Population	Non-Hispanic White Poverty Rate	Rank Among 20 Available TN Counties
Sullivan	157,230	17.6%	1
Sevier	97,691	14.0%	2
Anderson	75,965	13.7%	3
Washington	129,239	13.4%	4
Putnam	77,649	11.5%	5
Knox	474,327	11.2%	6
Montgomery	223,997	10.4%	7
Robertson	73,449	10.2%	8
Bradley	106,861	10.1%	9
Davidson	682,243	10.1%	10
Madison	94,847	9.7%	11
Greene	68,465	9.2%	12
Blount	135,715	8.4%	13
Hamilton	358,746	8.2%	14
Rutherford	346,049	8.2%	15
Shelby	908,687	7.6%	16
Wilson	149,101	7.6%	17
Maury	103,377	6.8%	18
Sumner	198,956	5.6%	19
Williamson	254,338	3.2%	20

Figure 3 – Poverty Rates in Selected Counties in Tennessee



THE RACIALIZATION OF POVERTY

The Relationship between Poverty and Race

It has now been observed for several years that the poverty rate among non-Hispanic Whites is lower in Shelby County than in Tennessee or the nation as a whole. Poverty among non-Hispanic Whites is much lower than for all other groups. The poor in Memphis tend to be minorities. The poverty rates for Blacks and Latinos (although continuing to decrease among Hispanic/Latinx) are higher than the overall poverty rate, and poverty rates for minorities are higher in every age category than poverty rates for non-Hispanic Whites.

The Poverty Rate and Rank for Non-Hispanic Whites

It is very interesting to note that while Memphis ranks second in poverty among large MSAs (population greater than 1,000,000) and fifth when including cities with over 500,000 population, when the rate for non-Hispanic Whites is considered by itself, Memphis is positioned much lower in the list, ranking 28th among large MSA (population greater than 1,000,000) and 70th among cities with populations greater than 500,000. The differences between the poverty rates of minority groups and non-Hispanic Whites are striking. While Memphis ranks second in overall poverty, it ranks significantly better when only non-Hispanic Whites are included. The disparities between non-Hispanic Whites and Blacks are much more severe than nationally, and this is cause for great concern. It should concern non-Hispanic Whites as well, since in 2019 Memphis ranked 31st among large MSA (population greater than 1,000,000) and 75th among cities with populations greater than 500,000, suggesting that the high poverty rates in Memphis among minority groups result in increased poverty for all.

Figures 4-5 – Comparison of Poverty Rates for non-Hispanic Whites Only and Blacks Only

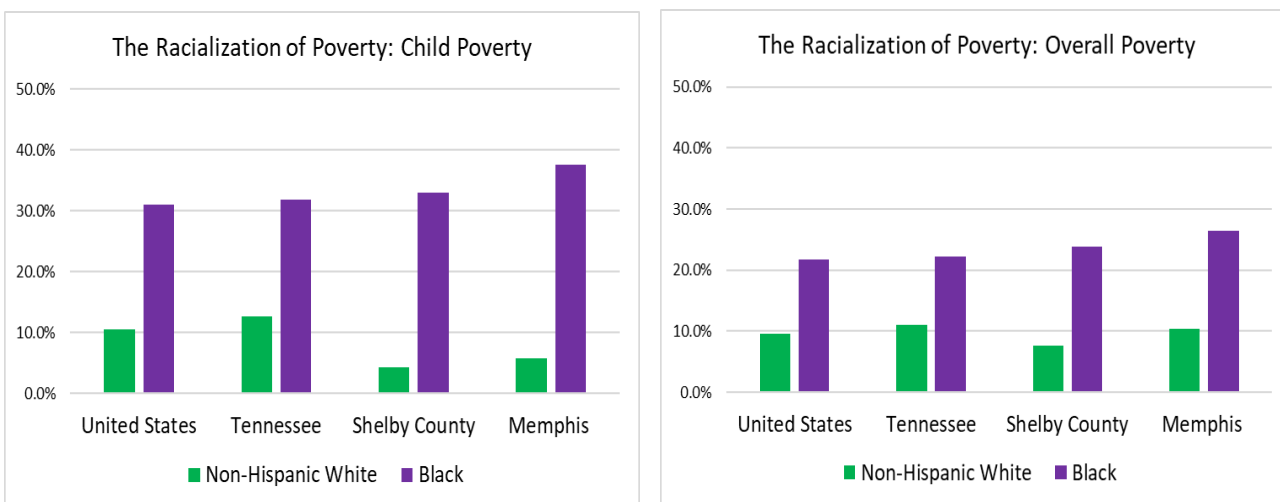


Table 15 – Comparison of Poverty Rates and Rankings for non-Hispanic Whites Only

Memphis	2021			
	Overall Poverty Rate	Overall Poverty Rank	non-Hispanic White Poverty Rate	non-Hispanic White Poverty Rank
Among Cities more than 500,000 Population	22.6%	5	10.3%	17
Among MSA more than 500,000 Population	16.9%	8	7.7%	70
Among MSA more than 1,000,000 Population	16.9%	2	7.7%	28

Table 15 – Comparison of Poverty Rates for Non-Hispanic Whites and Blacks for Various Demographics and Locations

	All Ages		Under 18		18-64		Over 65	
	Non-Hispanic White	Black	Non-Hispanic White	Black	Non-Hispanic White	Black	Non-Hispanic White	Black
United States	9.5%	21.8%	10.6%	31.0%	9.6%	19.0%	8.2%	17.6%
Tennessee	11.1%	22.2%	12.6%	31.9%	11.3%	19.3%	8.9%	17.9%
Shelby County	7.6%	23.8%	4.4%	33.0%	8.1%	20.5%	9.0%	19.8%
Memphis	10.3%	26.5%	9.8%	37.6%	10.8%	22.8%	9.2%	20.8%

Minorities consistently suffer greater rates of poverty than non-Hispanic Whites in Memphis and Shelby County.

The authors have usually included maps to illustrate the segregated nature of Shelby County and the association between race and poverty, but the U.S. Census Bureau has provided less fine-grained data than as was customary. The authors hope that census tract or ZIP code data will be released at a later date, at which point an update to the Poverty Fact Sheet, including maps, will be released.

Trends in Poverty Rates

The poverty rates for non-Hispanic Whites are better in Shelby County than for the same group in Tennessee or the United States, while the rates for Blacks are generally worse in Memphis and Shelby County than Tennessee or the nation. It is also interesting to note that for non-Hispanic Whites, the worst poverty rates are at the state and the city level. Given that the majority of the population in Tennessee (in contrast to the City of Memphis) is non-Hispanic White (72.1%), it is clear that the driver for poverty in the State is White poverty.

Poverty Trends – Has Poverty Gotten Better?

Poverty rates for children have fallen in the past couple of years, significantly. However, for other groups, poverty rates appear to be on the rise. How much attention should we pay to year-to-year changes? We are not sure. Over the course of our study of poverty in Memphis the rates of poverty have remained relatively resistant to change, with minor increases and decreases from one year to the next. It is clear that the economic crash of 2008 had an impact on the poverty rates in Memphis. However, the controlling trends seem to be structural in nature and not cyclical. It is also possible that the way we measure poverty misses the mark severely. The Orshansky method that has been used (three times the cost of a basic but healthy diet for a family of four) has not changed in decades even though the needs of people in the modern world are very different. The cost of food is based on the “Thrifty Diet” published by the Department of Agriculture. Even though this thrifty diet is now \$854.60 per month, the 2022 poverty threshold for a family of four is \$27,750. According to the Orshansky method, it should be \$30,765.60. The only reason poverty rates are not skyrocketing is because we are severely undercounting the poor.

Why Is Poverty High in Memphis?

One possible explanation is that the labor market in Memphis tends to consist of unskilled workers in the warehouse industry, and because the minimum wage has not increased since 2009, wages remain low. Even for those workers that make more than the minimum wage, the minimum wage depressed wages because it acts as an anchor against which all wages are pegged. More specifically to Memphis, the lack of comprehensive, effective, and efficient public transportation also makes progress against poverty very difficult. Finally, the divide between the city and the county, as evidenced by the racial and geographical differences in poverty, tends to deprive the city of Memphis of the funds it needs to support the region.

Minority children living permanently in poverty experience and are traumatized by Adverse Childhood Experiences (ACEs)

Figure 6 – Trends in Poverty Rates by Age, Memphis

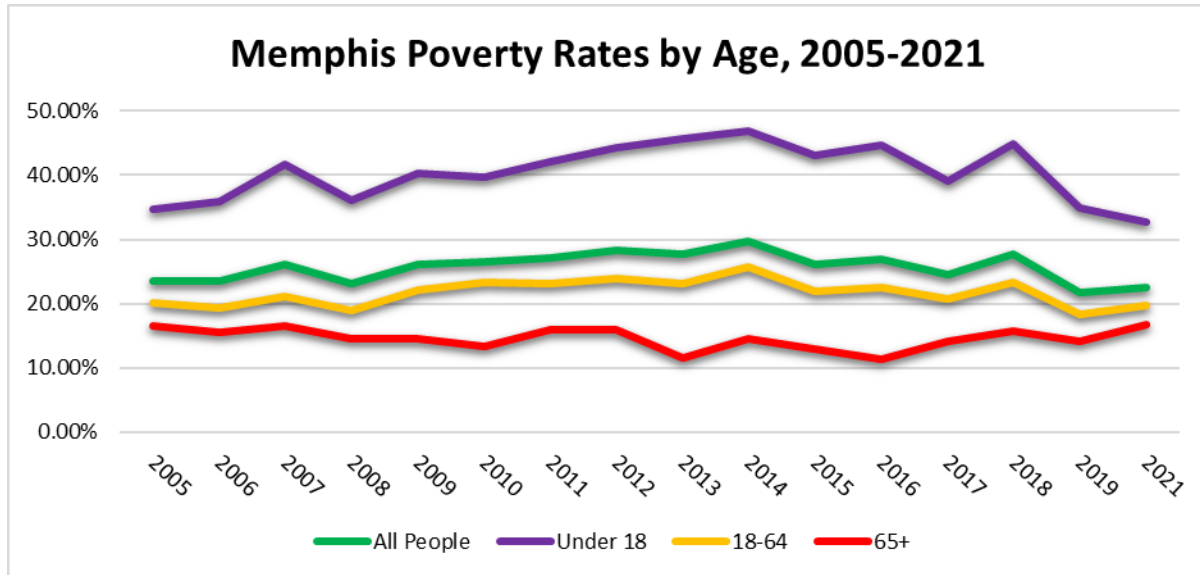


Figure 7 – Trends in Poverty Rates by Age, Shelby County

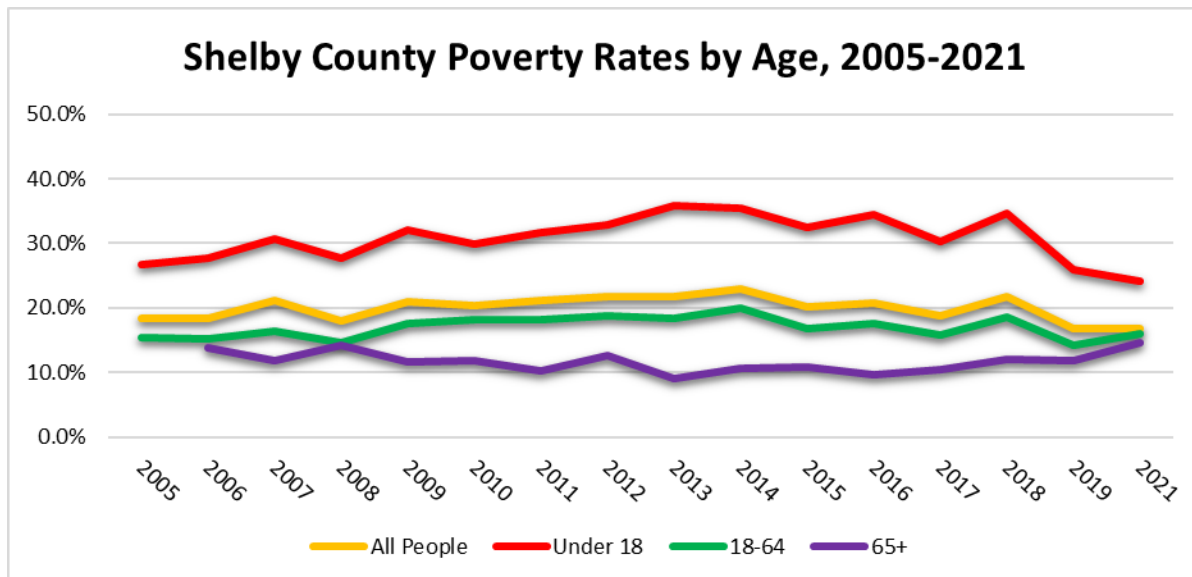


Figure 8 – Trends in Poverty Rates by Race, Memphis

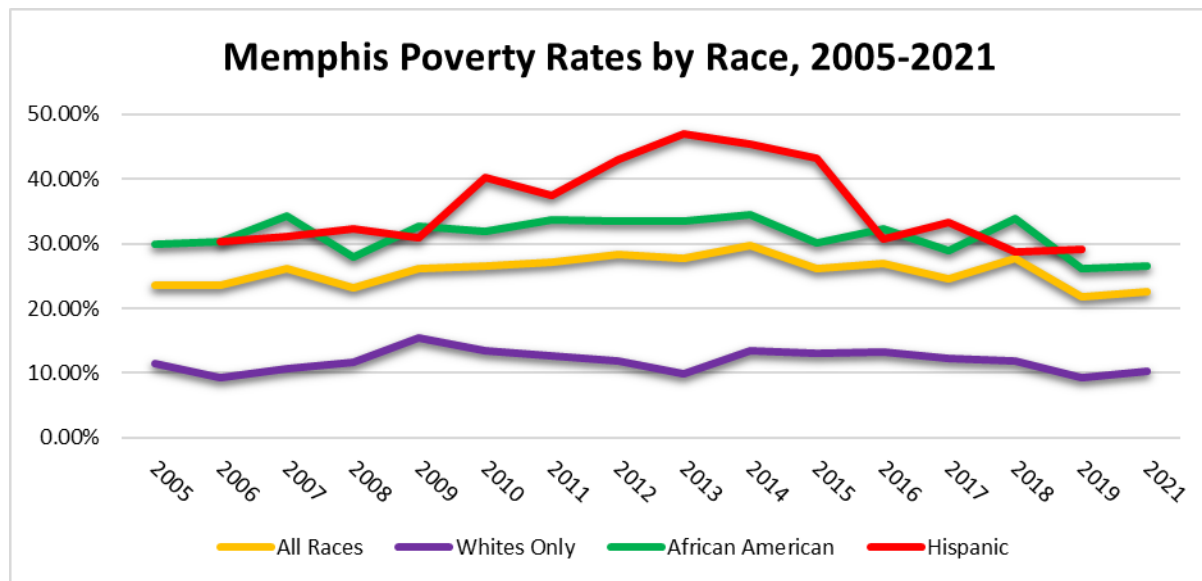
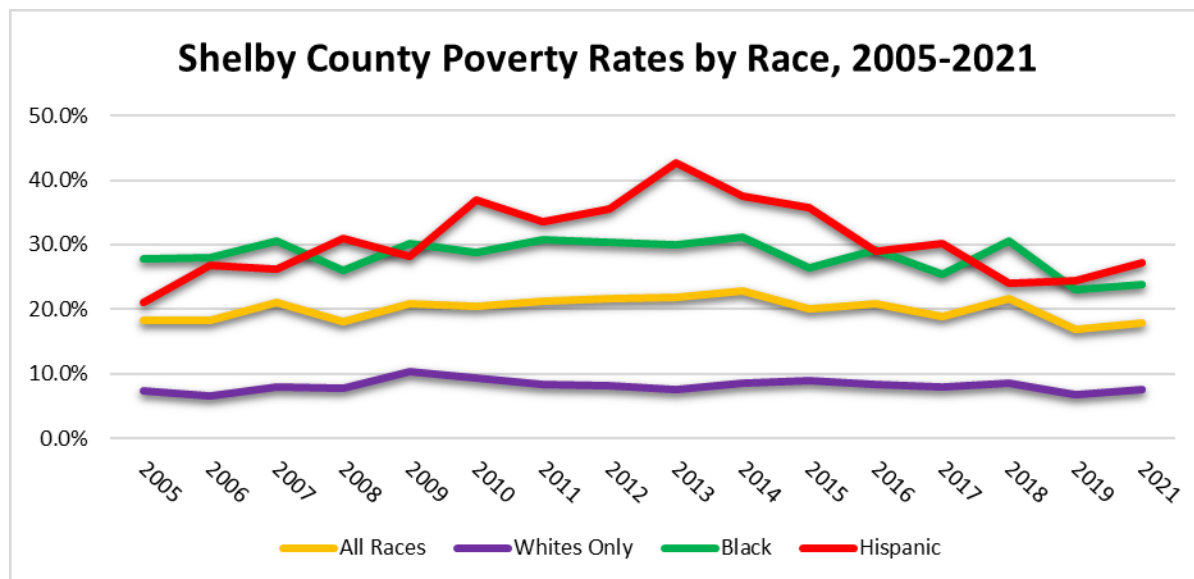


Figure 9 – Trends in Poverty Rates by Race, Shelby County



A community cannot have such high percent of people in poverty without affecting everyone. The data point to this fact very clearly: Shelby County and suburban areas are not immune to increasing poverty and the accompanying social and economic malaise. We must understand that to eliminate poverty, we need to work together for the benefit of all.

#SharedRiskforSharedProsperity

The School of Social Work at the University of Memphis is dedicated to understanding poverty and its causes through research and engaged scholarship. Our purpose is to identify the most effective ways to eliminate poverty and promote social and economic development for our region.

Elena Delavega, PhD, MSW is Professor of Social Work at the University of Memphis, where she teaches and researches poverty and social welfare policy. Dr. Delavega has created a body of work consisting of over 30 peer-reviewed publications; over 100 reports, newspaper/magazine articles, book chapters, fact sheets, and translations; close to 200 presentations, including international presentations, keynote addresses, and a TEDx Talk focused on the Blame Index, which she developed in 2017 and is the focus of her future interests. She has produced the Memphis Poverty Factsheet, updated yearly, since 2012. She has also given close to 200 media interviews locally, nationally, and worldwide. Additionally, she serves on the board of JustCity, Inc., the Memphis Coalition for the Homeless, as an advisor for Slingshot Memphis, Inc., she served as Associate Director of the Benjamin L. Hooks Institute for Social Change at the University of Memphis from 2015 to 2019 and continues as research collaborator. She has edited Volumes II, III, IV, V, VI, and VII of the Hooks Policy Papers. In 2018, she collaborated with the National Civil Rights Museum to produce the report on the state of Black Shelby County, Memphis Poverty Report: Memphis Since MLK, in conjunction with the commemorative activities surrounding the 50th anniversary of Dr. Martin Luther King, Jr.'s assassination.

Gregory Miles Blumenthal, PhD, obtained his B.A. in Chemistry from Vanderbilt University and his doctorate in Pharmacology from Duke University. He has produced a body of work of enormous depth and breadth, encompassing research in toxicology, risk analysis, secure financial web applications, and other data science projects for such agencies as NIH, EPA, the VA, and NASA (from whom he received an award in 2014). His presentation developing objective criteria for PBPK models was expanded into the 2006 US EPA criteria for application of PBPK models to risk assessment. His specific contributions to the realm of statistical analysis continue to influence scientific analysis to this day. The August 2018 US FDA Guidance for acceptance of PBPK models in support of drug evaluations was based upon this US EPA document. Dr. Blumenthal's strongest area of expertise is data science and data analysis, to which he has dedicated his life, providing quantitative evaluation and GIS consulting services to Memphis-area nonprofits and government agencies. He is also strongly committed to the Memphis community, having served as a member of the Temple Israel delegation to Memphis Interfaith Coalition for Action and Hope (MICAHA), as a technical lead for the MICAHA Economic Equity Workgroup, and as Campaign CIO for Steve Mulroy for District Attorney.

If you would like more information on Memphis poverty, please contact Dr. Elena Delavega at mdlavega@memphis.edu

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Sources:

All Data except Latino (Hispanic): 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018 and 2019 ACS 1-Y Estimates (Table S1701: Poverty Status in the Past 12 Months. Other Tables: DP03, C01001); 2005, 2006, 2007, 2008, 2009, 2009, 2011, 2014, 2015, 2016, 2017, 2018 & 2019 American Community Survey 1-Year Estimates (US Bureau of the Census); DP05, 2019 1-Year Estimates (US Bureau of the Census); B17001, 2018 1-Year Estimates (US Bureau of the Census); B01003, 2019 1-Year Estimates (US Bureau of the Census); US24PR, 2019 1-Year Estimates (US Bureau of the Census); Tables S1903 and S0601 2019 1-Year Estimates for Tennessee.

Latino (Hispanic) Data: 2007, 2008, 2009, 2010, & 2011 American Community Survey 3-Year Estimates and 2016, 2017, 2018, 2019 5-Year Estimates (US Bureau of the Census).