

DU PAGE COUNTY
AD-HOC ADULT BUSINESS COMMITTEE

ROOM 3500B

March 12, 2019

12:00 p.m.

PROCEEDINGS HAD and testimony taken before the
AD HOC ADULT BUSINESS COMMITTEE, taken at the DuPage County
Administration Building, 421 North County Farm Road,
Wheaton, Illinois, before LINDA M. CIOSEK, C.S.R. No.
084-002892, a Notary Public qualified and commissioned for
the State of Illinois.

1 MEMBERS PRESENT:

2 MS. JULIE RENEHAN, Chair.

3 MS. DAWN DE SART, Member.

4 MR. SAM TORNATORE, Member.

5 MR. TIM ELLIOTT, Member.

6 MR. SEAN NOONAN, Member.

7 ALSO PRESENT:

8 MR. CONOR MC CARTHY, Assistant State's Attorney.

9 MR. PAUL HOSS, Planning and Zoning Administration
Coordinator.

10

MR. JIM STRAN, Building & Zoning Department Manager.

11

MR. KEITH BRIGGS, Chief of Security, DuPage County
office of Homeland Security.

12

13 MS. JOAN OLSON, Chief Communications Officer.

14 MR. DENNIS BRENNAN, Health Department.

15 MS. KAREN AYALA, Health Department.

16 MS. MARY KEATING, Community Services.

17 MR. EVAN SHIELDS, DuPage County Board.

18 MS. JESSICA INFELISE, Zoning Administration
Coordinator.

19 MS. EILEEN SCHWALM, Clerk.

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1 CHAIR RENEHAN: Call to order. Let's call it 12:31.
2 My name is Julie Renehan, I am the Chair of the Ad Hoc
3 Committee on Adult Business.

4 Clerk, will you call the roll, please.

5 THE CLERK: Member DeSart?

6 MEMBER DE SART: Here.

7 THE CLERK: Member Elliott?

8 MEMBER ELLIOTT: Here.

9 THE CLERK: Member Noonan?

10 MEMBER NOONAN: Here.

11 THE CLERK: Member Tornatore?

12 MEMBER TORNATORE: Here.

13 THE CLERK: Member Zay?

14 (No response.)

15 THE CLERK: Chair Renehan?

16 CLERK RENEHAN: Here.

17 I'm going start off with some remarks,
18 and then we're going to move right into testimony. We have
19 quite a bit to get through in a fairly short amount of time,
20 so I'm going to talk fast.

21 First off, no doubt many of you have
22 heard the State's Attorney recently filed action against the

1 adult business in unincorporated DuPage County known as Hot
2 Shots Photography Studio. The temporary restraining order
3 will be heard Friday, and we have posted the legal action on
4 the County web link to this committee, which is DuPage Co
5 dot org, backslash committee, backslash adult business. I'd
6 like to thank the team at the Sheriff's Office and the
7 State's Attorney's Office for their considerable effort on
8 this front.

9 All that is certainly welcome news and a
10 step in the right direction for enforcement of current laws
11 and zoning, it does not change our committee's objective.
12 Our task is to address adult business regulations in the
13 long term, to assess negative effects, and to regulate
14 current and future adult businesses accordingly. Again, all
15 while keeping in mind there's a Constitutional freedom of
16 expression that does extend to sexual content.

17 Today at our fourth meeting, the purpose
18 is find out more about those who work within the adult
19 business industry. We are here to consider the work
20 environment and the toll this environment may take on
21 employees. You'll hear testimony about the difficulties
22 adult business workers face on and off the job, the mental

1 and physical impact because of the job, and you'll hear how
2 sex trafficking weaves into this industry.

3 Specifically we have professionals in the
4 social service, revealed through rehabilitation and legal
5 professions, the first point of contact for women who work
6 in the adult business industry in and around DuPage County.
7 In fact, it is so telling that we have such professionals
8 easily available to us working in DuPage County on this
9 issue. Thank you for your willingness to be here today and
10 flush out these issues at the local level.

11 Just as a point of housekeeping, I may
12 need to cut you off, or our committee questions we might
13 need to submit later on just because of time restraints. We
14 can always supplement the record with additional witness
15 briefs, and I welcome that.

16 So, again, thank you for being here
17 today. We're going to have two panels talking, so our first
18 group is -- you know what, I'm going to say your name first
19 and then we're going to swear you in. Simone Halpin,
20 Executive Director at Naomi's House; Amanda Bagnall,
21 Director of Programming; Kim Ericson, Director of
22 Operations; Kara Doan is with Restoration 61, a nonprofit

1 providing interventional and restoration services to
2 trafficked; and Donna Rennard, Serenity House, Adult and
3 Substance Abuse Center.

4 If I could have you all raise your right
5 hand.

6 (Whereupon, the oath was duly
7 administered.)

8 CLERK RENEHAN: Thank you. Simone, let's get
9 started, and afterwards we'll do questions after all of you
10 have had a chance to speak.

11 You know what, do I have a motion to do
12 public comment at the very end?

13 MEMBER ELLIOTT: You can just do it.

14 CLERK RENEHAN: Okay. Thanks, guys. Thank you,
15 Simone.

16 MS. HALPIN: Thank you, Chairman, and board members
17 for having us today.

18 So, our goal today is to present a
19 picture to all of you of how women are drawn into the adult
20 business, what happens while she's in the adult business,
21 and then what life looks like when she has come out of that
22 experience. And we do recognize that you all have heard

1 testimony over the last few weeks and you've heard --
2 several of you heard me present. We do hope to not be too
3 repetitive for you today.

4 Already you've heard who's with me. We
5 stand as professionals in this field, and we are just real
6 honored that you've asked us to be here so we could speak to
7 this issue.

8 The common thread that our experience has
9 shown us is that the adult business industry draws on the
10 vulnerabilities of young girls. From the women we've served
11 at Naomi's House, 100 percent of them have suffered from
12 childhood abuse and trauma. Over half have experienced
13 homelessness at some point in their life. 100 percent of
14 them suffer from mental illness, and 100 percent of them
15 lack basic life skills. In other words, they lack the tools
16 to care for themselves and remain within a healthy and safe
17 community around them.

18 The adult business industry will then
19 identify these types of young women who experience
20 vulnerabilities and recruit them to work for them. This is
21 called a grooming process, typically through romantic
22 coercion, or providing for some basic needs that have been

1 unmet in their home life, eventually the grooming process
2 turns into something that is violent and/or fraudulent.

3 The adult business leader, and this could
4 be club managers, escort business owners, photography
5 studios, adult spa owners, they often time play a role as a
6 gateway between legal adult services and commercial sexual
7 exploitation. The community suffers from secondary impact
8 issues because of adult businesses, including increased drug
9 abuse in our community, the disunification of families,
10 increased violence and abuse against women, unresolved and
11 untreated sexual additions, and the vicious cycle of keeping
12 vulnerable and marginalized people in a hopeless and
13 dangerous way of life.

14 We sit here among you this afternoon to
15 share our knowledge and our expertise, and of course to
16 answer questions. I'm extremely grateful and proud of what
17 DuPage County has already done, so thank you for your work
18 with the Hot Shots case, but we do believe that there is
19 more work to be done.

20 Sitting at this table, I would like to
21 note, are survivors of sexual exploitation. So we don't
22 just come to you based on women that we've worked with, but

1 this is personal. The issue crosses all backgrounds, all
2 walks of life, and as we know, all communities.
3 Our vision is for DuPage County to be the leader among the
4 State of how to comprehensively address human trafficking in
5 our community, not just push it out to another community,
6 but to end it. So we offer our leadership in providing even
7 more steps beyond what this committee is focused on at this
8 point, to end illegal activity and the exploitation of women
9 and girls.

10 So I will hand it down to my colleague
11 Amanda, and she will speak to specifically what life looks
12 like when a woman works in the adult business industry.

13 MS. BAGNALL: Thank you. So last time we were here,
14 there were many representatives from the community speaking,
15 and my coworker Kim and I were here in that meeting
16 listening as one man shared about his, I think, window
17 company and about how he had witnessed three women running
18 away from a disgruntled purchaser, or guy wanting activity
19 who was upset with the way things went. And we just sort of
20 looked at each another in that meeting and went, you know,
21 those are our girls, those are people that we're serving.
22 Unfortunately, experiences like that are not uncommon for

1 women that we serve at Naomi's House. Violence and rape
2 abuse stories like that are very common in the people that
3 we are serving, and they're typically a lot more horrific
4 than that example.

5 So I'm going to share with you a little
6 bit today about some testimonies given from our participants
7 without disclosing too much information about that person or
8 identifying them. Some of the things that we've heard in
9 our over two years of having been opened, and it is
10 difficult to read through, so forgive my nerves as I share a
11 little bit, it is an emotional process and journey that we
12 walk alongside these women in recovery.

13 Last year Naomi's House served one woman
14 from out-of-state who was in college. She was at university
15 studying dance. While she was in class, she was recruited
16 to be dancing in a strip club where she was kidnapped at
17 gunpoint and held hostage against her will in a hotel for
18 multiple days. There she endured a continual rape and abuse
19 from purchasing customers. Thankfully she had the
20 opportunity to escape and run to the local authorities. She
21 spent over two years in programming, trying to recover from
22 her trauma, and she is still struggling to recover from the

1 horrific violence that was done against her, all when she
2 had started dancing in a local strip club.

3 Too often do the issues of commercial
4 sexual exploitation or sex trafficking happen simultaneously
5 within adult businesses, and the work described there is far
6 from glorious.

7 We have served over 14 women in the last
8 two years of being open at Naomi's House. Not one of them
9 received a paycheck. 100 percent of them have reported
10 being raped or forced into sexual acts that they did not
11 wish to perform. We have served women still recovering from
12 injuries on the job, including but not limited to, crushed
13 ankles, forced drug use, broken jaws and strangulation.
14 These women had been strangled by other people, all physical
15 consequences at the hands of disgruntled customers, those
16 seeking to perform sadistic rituals during purchased sex
17 acts, or from women seeking to escape their situation. At
18 least 75 percent of women we've served have reported having
19 been trafficked through strip clubs or adult businesses,
20 including but not limited to, photographers, pornographers,
21 online dating sites, and hotels. Over 50 percent of these
22 women started when they were minors. A majority of the

1 women entering our program have no valid form of
2 identification. They come to us often homeless with nowhere
3 else to go, and with no financial gains.

4 The process for women getting out of this
5 risky lifestyle is often very difficult. We served one
6 woman who had to hide her escape for weeks as she plotted
7 how she was going to get away. She hid under covers talking
8 to law enforcement and tried to remember phone numbers, for
9 fear of what would happen to her if someone found out. This
10 same woman had been threatened with harm to come to her
11 family should she speak out or try to run. She was sent
12 photos of her mother as someone stalked her nearby. Another
13 woman was threatened that she would not leave alive. She
14 was told that her sisters would be at risk for harm. When
15 she did escape, she had to leave everything she owned behind
16 and jump into an Uber with everything she could carry, which
17 wasn't much, and had been starved and weighed daily. I
18 cannot tell you how many women I've interviewed for our
19 program who have witnessed or know other women who have been
20 murdered in this line of work.

21 When you think of secondary impacts, I
22 think that it's clear that there are multiple factors that

1 impact the community at large. The extent to services that
2 are needed to recover from the trauma and long-term mental
3 health issues are overwhelming. You're going to be able to
4 hear more today in depth from my coworker Kim on how some of
5 that trauma impacts the work that we do on a daily basis
6 with the women in our program, as well as from Restoration
7 61 and Serenity House and how drug addiction and other
8 community-related services also go into the overwhelming
9 impact that has on women in the sex industry.

10 CLERK RENEHAN: Thank you.

11 MS. ERICSON: So, as Amanda mentioned, once women get
12 out of the industry, they're virtually homeless. They have
13 no money, no resources, no valid identification, no support
14 network, and a strained or non-existent relationship with
15 their families. There is also a great deal of guilt and
16 shame surrounding her being a part of the industry as well.

17 The medical and dental issues that the
18 women come to us with can be extreme. They have skin
19 issues, digestive issues, hair loss, bloodborne diseases and
20 STDs. Their teeth have been extremely neglected, especially
21 if they've been doing harder drugs. We served one woman, as
22 Amanda mentioned, with a broken jaw, and has a metal plate

1 in her jaw. We were able to get her teeth repaired, which
2 was such a wonderful way of restoring some of her dignity.

3 We served another with a crushed ankle
4 which was set with metal pins, when instead of being able to
5 heal after that was done to her, she went back out to work
6 without the time to heal, or without crutches even, so that
7 she would continue to bring in money and has chronic pain
8 because of that.

9 100 percent of women have used substances
10 while in the industry, and the majority, well over 90
11 percent, would identify themselves as addicts. Once they
12 get out, they have to walk through the process of detox and
13 recovery. Highly addictive substances are typically the
14 ones we see used, as they are a form of control while
15 they're in the industry. So things like cocaine, meth,
16 heroin are the ones that we typically see reported by our
17 women.

18 The most devastating and universal
19 diagnosis is that 100 percent of the women are diagnosed
20 with PTSD, or Post Traumatic Stress Disorder. Symptoms are
21 evident within the first week of them being in the house in
22 the forms of nightmares and high fear factor. We took in a

1 woman last week that we took out in public and quickly
2 realized she was not able to be in a room with mixed
3 company. In her brain right now every single man is
4 dangerous.

5 The women frequently experience
6 flashbacks -- their bodies re-experience terror, rage and
7 helplessness, as well as the impulse to fight or flee. But
8 they are unable to articulate it. They are reliving the
9 traumatic moments when the brain's executive functions
10 literally shut down. Flashbacks or reliving are, in some
11 ways, worse than the trauma itself because the traumatic
12 event had a beginning and at some point it ended. But for
13 people with PTSD, a flashback can occur at any time, whether
14 they're awake or asleep. There's no way of knowing when
15 it's going to occur again or how long it will last. The
16 elements of that trauma are replayed again and again, which
17 causes them to be even deeper engraved in their minds.

18 Traumatic memories are not able to be stored
19 away by the brain like other memories, and so they're raised
20 in unexpected ways and in unexpected times and triggered by
21 something. We've had a woman have a flashback from
22 something as simple as putting on a shoe. We've had women

1 have acute attacks from being driven through areas that
2 they've worked or thinking that she's seen something she had
3 a date with.

4 From the very start of her time with us,
5 we begin trauma treatment, which works to help a woman to
6 live in the present instead of being stuck in the past in
7 that state of fear. This fear causes a nearly constant
8 state of arousal or agitation as the body is always on high
9 alert, and they never truly feel safe.

10 This heightened sense of arousal can
11 result in a wide range of physical symptoms. Because the
12 whole system of our bodies are connected, we have headaches,
13 elevated heart rate and blood pressure, stomach or
14 intestinal issues, dry mouth, ringing ears. We had one
15 woman who would literally stop breathing when she would have
16 a flashback because that memory was so acute in that moment.

17 The women we serve often lack basic
18 employment skills and workplace ethics. So in addition to
19 having to learn these basic life skills, they are challenged
20 by constantly working to manage internally. So, in that
21 workplace, they're still wrestling with what's happening
22 inside of them, so they might be unable to concentrate or

1 respond strongly to something that might just be a normal
2 irritation to you or I. We had one woman who would blow up
3 and end up yelling at a customer over something that was
4 fairly small. You and I would have just navigated, but she
5 couldn't handle that piece. Another woman we have right now
6 has difficulty making even a minimum number of hours in the
7 workplace because holding it together all day long is just
8 too much for her. We have another woman who shuts down
9 altogether, which is referred to as disassociation, and so
10 she reports that it's literally like her brain leaves her
11 body, just a way of coping with what's happening in that
12 moment. And if you were to look at her, it looks like she's
13 just checked out, she's not even there.

14 So you can -- if you're living in a
15 constant state of fear and trying to stick to recovery from
16 substances, there's an added layer of challenge there. Our
17 women are used to enlisting drugs or alcohol to block out
18 what's happening to them and block out the world, so it's
19 always a temptation to revert back to substances in order to
20 cope with when things get harder and the pain is too much.
21 So, instead they may also engage in things like self-harming
22 behaviors like cutting in order to feel something, or a

1 sense of relief, or they might have an eating disorder that
2 allows them to have some sense of control. And we've seen
3 both of those things in our program as well.

4 Healing entails sensing, naming and
5 identifying what's going on inside themselves. It's a
6 long-term process that requires professional trauma therapy
7 and a safe environment that ensures that trauma won't
8 reoccur. So what has been experienced can never actually be
9 dealt with, but they really just learn how to manage the
10 sensations of their body and their minds and manage that
11 fear and anxiety.

12 So at Naomi's House, we really try to
13 provide a start to her healing, but she is not finished
14 after a year or more in our program. We can't guarantee
15 that she's healed. That's just the beginning of her healing
16 process. The level of trauma that Amanda was explaining to
17 you, that can take just a lifetime sometimes.

18 CLERK RENEHAN: Thank you. Kara?

19 MS. DOAN: Thank you. I'm Kara Doan with Restoration
20 61. I have a few documents to submit that will help show
21 you the thread that we've skewed prostitution, commercial
22 sexual exploitation and human trafficking.

1 Restoration 61 is an anti-trafficking
2 organization that's based out of DuPage and Will County to
3 provide emergency services to women over the age of 18
4 coming out of sex trafficking situations. We work with
5 women that have been referred through law enforcement,
6 hospitals, behavioral health units, shelters, detox centers,
7 drop-in centers, local jails, and other service providers.
8 We also conduct direct street outreach and -- outreach.

9 In 2018, I interacted with over 700 women
10 who have been sex trafficked in the Chicagoland area.
11 Approximately 40 percent of those were from Cook County, 50
12 percent were from surrounding suburbs, 9 percent from
13 outside the Chicagoland area, and 1 percent were foreign
14 nationals.

15 Approximately 15 percent of the women
16 that I worked with express they've been trafficked through
17 DuPage County as some point in their history, and about 50
18 percent were actually from DuPage County.

19 I would like to share a brief story about
20 a sex trafficking victim, and we're going to refer to her as
21 Kay, who recently came into a drug and alcohol center that
22 we partner with. Kay was originally from Rockford. She got

1 into the wrong crowd and was kicked out of her house by her
2 mom. Her boyfriend told her that she could make some fast
3 money if she'd go down and work at the local strip club.
4 Not knowing what to do, she went down and talked to the
5 manager and was hired as a waitress. She was in the strip
6 club for less than two weeks when the manager told her that
7 they were short on dancers, and she would need to dance to
8 keep her job. So she, not knowing what else to do, began
9 dancing. Within a week after dancing, she was introduced to
10 drugs. Heroin and cocaine became her choice drugs. Also
11 within that first week, she was requested by a patron of the
12 strip club to provide services in the VIP room. She was
13 told if she did not provide the services, she would lose her
14 job. At this point she was getting to keep about 80 percent
15 of what she made, and the management of the club was getting
16 20 percent. One night, though, a few weeks after she had
17 been working, her boyfriend came to the club and was upset
18 about the client she was providing services to. They had a
19 big fight, and she realized she had nowhere to go. Shortly
20 after that, a man from the club walked up, offered her a
21 place to stay and said he would help her get back on her
22 feet. She didn't realize she was making a deal that would

1 enslave her for the following seven years. She had met her
2 first pimp.

3 Now 20 percent of what she made went to
4 the club, and the other 80 percent went to her pimp so that
5 he could, as he said, put a roof over her head. Within a
6 year her pimp was tired of her drug habits, so he sent her
7 to detox to get cleaned up. While she was there, he sold
8 her to another pimp. That pimp then trafficked her through
9 clubs and hotels from Rockford to Chicago, Chicago to
10 Milwaukee, Milwaukee to Wisconsin Dells, back to Rockford,
11 then the Chicagoland area again. When she didn't make
12 enough money at a club -- she was expected to make \$400.00
13 to \$1,000.00 depending on the night -- he would book her
14 clients at a hotel close to the club. Recently she entered
15 a local drug and alcohol treatment center. From there they
16 reached out to us, and there we began working with her to
17 make a long-term plan.

18 So why is Kay's story important? It's
19 because she was trafficked through a legal business, and now
20 her cost of recovery rests on the county that she was
21 recovered and rescued in. The truth is, everywhere there is
22 a legal adult industry, illegal commercial sexual

1 exploitation is also present.

2 Dan O'Bryant from Harvard University in
3 his article Inextricably Bound: Strip Clubs, Prostitution,
4 and Sex Trafficking writes: "Strip Clubs provide the
5 perfect learning environment for sexually toxic attitudes
6 and behaviors." In his article, he also interviewed Karen
7 Hughes who spent 35 years with the Las Vegas Police
8 Department, including 8 years as head of the vice unit. She
9 reported, "The owners of strip clubs understand what they're
10 doing. They're getting into dirty business. The men who
11 come to clubs don't come for overpriced drinks, they come
12 for the fantasy girl and the potential for a happy ending.
13 No strip clubs survive where the promises of sex acts in the
14 back rooms, VIP rooms, or local hotels is not realized.
15 Strip club managers have to balance keeping alive the
16 environment that keeps the predatory males coming back for
17 more, while trying to give the appearance of staying within
18 legal limits."

19 And I would like to explain to you what
20 happens when a young woman leaves. First, her immediate
21 needs are evaluated. Does she have housing, food, clothing,
22 medical needs associated with abuse, or STDs or SDIs, mental

1 health needs, detox or addiction services, and dental needs.

2 Who do you think pays for this?

3 Out of the 700-plus girls I saw last
4 year, 5 percent, about 5 percent had Illinois state-provided
5 medical insurance. Less than 1 percent had private
6 insurance. The other 94 percent had no insurance.

7 Then after her immediate needs are met,
8 we have to look at the long-term needs she has: Health
9 issues, counseling, job training, residential programs or
10 housing, food, transportation, life skills, drug and alcohol
11 treatment, education, possibly childcare costs and ongoing
12 court proceedings, dental care, the list goes on and on.

13 Because of the level of trauma our women
14 have endured, the level of care needed to move them to a
15 place of wholeness and independence is intensive. Most
16 women require two to three years of programming to come to a
17 place of wholeness and independence, if they can maintain
18 that, or reach that at all. And who is this programming
19 provided by? Most likely the agencies in the county that
20 she was recovered and rescued in. Law enforcement, judicial
21 system, residential programs, hospital, detox centers, drug
22 and alcohol treatment centers, DCFS, emergency service

1 personnel, DHS, colleges, dental clinics, it comes back to
2 the county.

3 So why is Kay's story so important?
4 She's still in her 20's. The journey ahead of her will be
5 long and challenging. The vast amount of specialized care
6 she will need over the next few years will be overwhelming,
7 provided she is able to have case managers who successfully
8 connect her with the right programming at the right time.
9 Who will pay for this vast amount of specialized care? You
10 got it. You will, the county she was recovered or rescued
11 in.

12 We may not be able to end worldwide sex
13 trafficking from this platform, but we do have a
14 responsibility to make DuPage County an undesirable place to
15 make money off of buying and selling of young girls and
16 women. You can make changes that impact so that DuPage
17 County isn't an easy place to traffic women because of legal
18 adult businesses, or through county ordinances and
19 licensure, make it undesirable to traffickers simply because
20 it's difficult for businesses to have an avenue to attract
21 the clients and then bring the supply to satisfy those
22 clients.

1 Human trafficking is based on a business
2 model. The greater the demand in the area, the greater the
3 supply needed; however, in the case of adult business, the
4 greater the supply, the greater number of victims and the
5 cost of their recovery.

6 CLERK RENEHAN: Thank you. Donna Rennard. Good
7 afternoon. Thank you for providing a chance to speak with
8 us tonight. You've had some great people share their
9 stories, as well as their breakdowns. My name is Donna
10 Rennard, and I've been employed at Serenity House Counseling
11 Service in Addison for over 20 years. I have definitely
12 seen many women go through who were identified and not
13 identified as sex workers.

14 Serenity House was established about 32
15 years ago. By the way, I wanted to share that we've been in
16 the community for 32 years working with men and women in
17 recovery from drugs and alcohol. However, I was unaware
18 that so many women were victims of sex trafficking, and it
19 took till probably about ten years ago. About ten years ago
20 I started to notice the women were coming into our treatment
21 centers with no I.D.'s, no resources, no clothes, no family
22 involvement, and a controlling friend who usually faded away

1 if the woman stayed in treatment. If she didn't stay in
2 treatment, she left with that person, and most likely, now
3 as I reflect back on the many cases, she went back into the
4 life.

5 I observe these women add extensive
6 compounding shame and complex post traumatic stress disorder
7 to their addiction, as well as their sex working trauma, did
8 not only have an addiction, which we know there is still so
9 much stigma with that, as we sit around the table we're
10 trying to decrease that stigma with addiction; however, now
11 they have another stigma with that, sex working. So most
12 women, or some women in our halfway houses, we have to
13 really ask the right questions. And thankfully to all the
14 resources around this table, I've been able to be educated
15 and understand what questions I need to start to ask to
16 actually help the women feel safer to be able to share their
17 stories and their pain and their losses.

18 I also observed that many of these women
19 use opiate drugs, which we know there's an opioid epidemic
20 right now, and the research is starting to show there's a
21 connection, or there could be a link or connection. For
22 example, according to the U.S. Department of Health and

1 Human Services Office on Trafficking Persons, opiates are
2 effective tools for traffickers because they numb both
3 emotional and physical pain. As our speakers have talked
4 about, there's a lot of physical pain with sex trafficking;
5 beatings, rape, self-mutilating, being strangled. So what
6 ends up happening is that actually opioids is really a good
7 pain killer. If you're going to use a drug that's going to
8 help you, that will help you.

9 Also talks about the clinicians have
10 noted clear links between the current use of opioid epidemic
11 and trafficking, also reported that traffickers recruit
12 directly from substance abuse disorders from treatment
13 facilities. What's also scary is sometimes we have had one
14 or two women recruit other women, so trying to navigate that
15 in a house is who's safe and who's not safe and who can be
16 dangerous and who cannot be dangerous. So that is a new
17 dynamic. Maybe it's not new, but it's a dynamic that more
18 people are aware now than we have in the past.

19 Also street prostitution and street drugs
20 markets are often closely linked, supporting reinforcement
21 of another. This was a quote by a Katie Springs, Executive
22 Director of Shannon Knight Center in West Virginia, "You can

1 make someone do just about anything when they're dope sick."
2 That's really true. You can utilize drugs as a punishment
3 or reward. Sex workers develop drug habits sometimes before
4 turning to sex work, while others start using drugs as part
5 of a coping strategy. Once either sex or substance abuse
6 use begins, it becomes more likely and also more difficult
7 to leave behind, as well as being coaxed into sex
8 trafficking from their boyfriends or families due to drugs.

9 Serenity House is a 12-step facility for
10 women, mainly our extended care facility. We have recovery
11 homes as well, but I'm mainly talking about the extended
12 care facility. It is not uncommon to have three to six
13 women who are in the life. Right now, we have three women
14 at Serenity House we can identify that have been in the life
15 and may still be in the life. Because some challenges, as
16 we talked about, sometimes quick money is when they come to
17 Serenity House, they would choose to utilize some of their
18 resources in the community, illegal resources, to get money.

19 In summary, there are three major links
20 or connections between sexually trafficked people and
21 substance abuse. Through substance abuse, traffickers may
22 target individuals with existing substance abuse issues to

1 recruit into a trafficking situation.

2 Control the substance addiction:

3 Traffickers may also use substance addiction to keep victims
4 in a trafficking situation. They can be framed as either an
5 award or a punishment, or a way to decrease the victim's
6 ability to resist trafficking.

7 Substance abuse as a coping mechanism:

8 Some victims of human trafficking may use substances as a
9 response to the trauma of trafficked victimization, and this
10 is throughout the literature and research and data. So you
11 can look up this information. That's a quote from one of
12 the sites.

13 Probably the one thoughtful question I
14 have for all of us, especially myself, is in relation to our
15 laws and our perception. Why is a 17-year-old a sex
16 trafficker, and then at 18 years they're a criminal? I've
17 often wondered how that happens, that one day they're 17,
18 they're a victim, and then on their 18th birthday they are
19 now a criminal. Just some thoughts for all of us as I
20 close.

21 Thank you for your time again.

22 CLERK RENEHAN: All right, I would like to thank you

1 for these candid and just absolutely heartbreaking
2 portrayals of what life is like in the life, as you're
3 calling it.

4 Can we open up questions from the
5 committee at this point, for the panel?

6 MEMBER NOONAN: Thank you all of you for your
7 testimonials, and thank you for the good work that you do.
8 I'm actually a police officer as well. I've been a
9 policeman over 16 years, so very interesting and eye opening
10 for me because, again, we all think we know everything. But
11 very interesting information that you provided us just now.
12 What I'm curious about like when we go after these, in a
13 nice way, make attempts at closing these businesses down,
14 it's kind of two-fold. So, yes, it's great, we all clap and
15 applaud the efforts of getting the business establishment
16 closed. Are we doing anything, or can we do anything, to
17 help, so if they raid it, they do a search warrant on the
18 business, if there's two women in there, there's five women
19 in there, what are we doing with them? Are we just sending
20 them on their way? Is there something that we can do?

21 MS. DOAN: So that's me. I work with Cook County
22 Sheriff's Office very closely with their Vice and Special

1 Ops units. And I would very much like to coordinate that,
2 and I would love to see something like that occur in DuPage.
3 Any time that they have a bust or takedown where they think
4 they may recover girls, a lot of times they call us on the
5 front end. If they don't, we still show up. But if they
6 do, we make sure we know we're aware --

7 MEMBER ELLIOTT: This is Cook County?

8 MS. DOAN: Yeah, that's what they do. We make sure
9 we have beds open for them on the front end if we know. If
10 we don't know -- we took in 90 women through Cook County
11 Sheriff's Office last year with their partnership. And so
12 as you start looking for that, that was their question,
13 "What do we do with the women?" And so they can come to
14 Restoration 61. We will provide them food, housing, assess
15 their mental health. If they have detox, we work directly
16 with units that will bring them immediately in. So if
17 somebody calls me and says, "We've got a girl, she needs
18 detox", I'll say, "You want to transport her? How do we
19 need to transport? Here's where we're going to take her."
20 And we do all the follow-up until, like for the first 30
21 days, until we can place them in a place like Naomi's. And
22 I've placed with them often. They are absolutely amazing.

1 We stick with them all of that way through their entire
2 program.

3 And so knowing that, like there's a
4 presentation that we do that talks about what you need to do
5 when you have a victim come in, that you need to know if
6 there's an emergency shelter that is safe and protective;
7 you need to know if there's a detox center that you can work
8 with, drug and alcohol treatment center; if they have safe
9 family, the transportation of getting them back to that, and
10 those are all things that I handle on the front end. Like
11 that is our specialty.

12 MEMBER NOONAN: So if you guys aren't there, if it's
13 a discreet raid and they end up going in and shutting down
14 the establishment, there's three people there and you guys
15 have no knowledge of it --

16 MS. DOAN: You call us. We'll have a place.

17 MEMBER NOONAN: Document all the occupants in there
18 and refer them to you?

19 MS. DOAN: If she's willing to talk.

20 MEMBER NOONAN: The other thing, too, say if I'm
21 there, I'm one of the participants and we raid it, or even
22 if I pull over one of the female employees of these

1 establishments on the way to work, we end up getting drugs
2 in her car and where do you work, she discloses that she
3 works at one of these establishments, so is there any
4 opportunity for us -- do you guys have any paperwork or
5 literature, or referral numbers?

6 MS. DOAN: I can get you some for sure.

7 MEMBER NOONAN: I'm just saying for all the
8 municipalities or the Sheriff's Office so that if I do, and
9 it doesn't happen often, probably hardly any, but just
10 happened to pull over a female, is there something I could
11 give her?

12 MS. HALPIN: Yeah, that's something we would love to
13 discuss with you further offline is training for you and
14 your colleagues on what to look for, given you know 90
15 percent of it I'm sure, but just training on what questions
16 to ask, because women are brainwashed to not trust law
17 enforcement, and so there's ideas and trainings that are
18 available to you all and the people you work with to prepare
19 for raids like this so that the women aren't further being
20 exploited.

21 MEMBER NOONAN: What about hotels, too? I don't know
22 how prevalent it is with hotels, if you can keep some

1 literature there possibly, if they're willing, of course.
2 If they suspect something is going on, if you have people --
3 say people walking in and out of places, keep it there
4 discreet, and if somebody behind that, a receptionist,
5 suspects at least people might be engaged in that activity,
6 kind of --

7 MS. HALPIN: Yeah, sure.

8 CHAIR RENEHAN: I just want to confirm all of you are
9 working in DuPage County?

10 MS. HALPIN: Yes. Naomi's House is located in
11 District 6.

12 CLERK RENEHAN: Yes or no for the record.

13 MS. HALPIN: Yes.

14 CLERK RENEHAN: And then you have dealt with women
15 that live in DuPage County?

16 MS. HALPIN: Yes.

17 CLERK RENEHAN: So this is actually happening here?

18 MS. HALPIN: Yes.

19 CHAIR RENEHAN: Member Elliott?

20 MEMBER ELLIOTT: I just have a couple, I guess,
21 clarifications. I guess this is for Amanda. I think you're
22 the one who said this. You described some pretty traumatic

1 and serious secondary effects. I think you described women
2 with physical health issues, a variety of mental health
3 issues, drug abuse. You described the types of social
4 services that are necessary to assist these people; job
5 training, workforce development training, because these are
6 people who missed out on that during the time of their
7 involvement in the sex trade. And I think you said, I just
8 want to make sure I heard this, that about 75 percent of the
9 women that you've dealt with at Naomi's House are getting
10 into this lifestyle through what we would classify as adult
11 businesses; massage parlors, photography studios, strip
12 clubs, and the like?

13 MS. BAGNALL: That's correct.

14 MEMBER ELLIOTT: These are businesses that is -- I'm
15 sorry?

16 MS. BAGNALL: And minors as well.

17 MEMBER ELLIOTT: I'm sorry, I didn't mean to cut you
18 off.

19 And if I understood what you said
20 correctly, these are businesses that on the surface appear
21 to be a legal business providing a legal service, but there
22 is, in your experience, 100 percent of the time a secondary

1 -- a second part of that business that's operating illegally
2 where they're actually being trafficked?

3 MS. BAGNALL: That's correct. And I think Kara
4 rehighlighted in her story of how often times that happens,
5 but especially in minors, it may not happen like that. It
6 may be a lot more explicit.

7 MEMBER ELLIOTT: And I really have the same question
8 to you. If the specific thing we're dealing with is adult
9 businesses, and I think I heard you say at one point that
10 you had treated, or your organization had treated, 700-plus
11 people in the past year?

12 MS. DOAN: Yeah.

13 MEMBER ELLIOTT: Is her description, is that a
14 typical pathway that you're seeing, which is they're going
15 through an adult business, what we would consider an adult
16 business, and that's the sort of the entryway into the sex
17 trafficking?

18 MS. DOAN: I would definitely concur that at least 75
19 percent of the women that I have worked with have worked in
20 the adult industry at some point. It may not have been
21 their entry point, but at some point they circle back to it
22 if it wasn't their entry point. For some of them it was.

1 And it's just -- it's an easy place so their pimp can drop
2 them off at the door and they can make -- girls are required
3 to make usually at least \$400.00 a day. On a weekend,
4 \$1,000.00 a night. That's an easy way to drop them off and
5 make your money here and then -- especially a girl who's
6 new, because dancing doesn't seem as intimidating as being
7 in a hotel room. It progresses to that, but I would
8 definitely say my numbers that I have -- and those are just
9 numbers from our organization and who we worked with, but 75
10 percent would be really, really close.

11 MEMBER ELLIOTT: And both of you, have you seen that
12 pathway through DuPage County?

13 MS. DOAN: Yes.

14 MS. BAGNALL: Yes, DuPage County and elsewhere.

15 MEMBER ELLIOTT: Thank you.

16 CHAIR RENEHAN: When you say 400 to \$1,000.00 an
17 evening, I mean how many customers? What are we -- what
18 kind of abuse are we talking about?

19 MS. DOAN: It all depends on the girl and where she's
20 at and what she's being charged for. If she's in a hotel,
21 they're usually looking somewhere from 100 to \$250.00 an
22 hour. They are divided in quarter hours. If they're in a

1 VIP room, it can be more paid with chips in 15-minute
2 increments. It depends on the girl, how young she is, her
3 size, if she meets certainly fetishes. There's a whole
4 bunch of things that go into that. I can say that I have
5 girls that make \$40.00 an hour that come in to me, to girls
6 that have made \$1,500.00 an hour come in to me. In DuPage
7 County, because of the clientele and the affluency within
8 the county, our girls can certainly make more money here, so
9 it is a target, and their pimps know that. If they need to
10 make more money, they're going to bring them out here to do
11 that.

12 MS. HALPIN: May I add something, Chairman? What
13 makes this issue so complicated, and I think you've already
14 known it's a very complicated issue, but what addresses it
15 even further is that there's an addiction involved on the
16 buyer's side as well. So the research shows that addiction
17 to pornography impacts the brain in the same way that
18 substance abuse impacts the brain. It lights up in the same
19 places, and that addiction can only be met through more and
20 more of sex. And so, there's tons of research that shows
21 pornography alone in a bedroom can lead to the purchasing of
22 a human being down the road, that there is a pathway and a

1 link to that.

2 So speaking about adult businesses, on
3 the one hand of the victim, that's obviously what we're very
4 passionate about and it's our specialty, but I do think it's
5 something we should consider as, you know, a group of people
6 to think about the impact that the buyers also are
7 struggling with an addiction that is extremely shameful and
8 uncommon to speak of, but it also is the fuel to which --
9 the majority of them are men, so I don't mean to sound
10 sexist -- but the majority of men are purchasing women and
11 girls because of their own addiction as well. So it's
12 basically -- I hope it's okay to make the analogy of if we
13 have an alcohol problem throughout this county and we have a
14 bar on every corner, we're not going to get rid of the
15 alcohol problem.

16 MEMBER ELLIOTT: It's an additional secondary effect,
17 you're saying, on the, I guess, the consumer of the service?

18 MS. HALPIN: Absolutely, yes. So it's a switch of
19 your brain to have compassion towards those who are
20 purchasing and pimping; however, it is a part of the puzzle.
21 When we say we want a comprehensive approach to ending human
22 trafficking in DuPage County, this would be a piece that at

1 some point we would need to address.

2 CHAIR RENEHAN: Thank you. Member DeSart, do you
3 have a question?

4 MEMBER DE SART: I do have a question. I know you
5 said that you see 700 people come through a year, I'm not
6 sure how many you see at Naomi's, but my question is this:
7 The sex industry is a \$3 billion a year industry, and as you
8 can imagine being on this panel we've been reading a ton of
9 stuff. A lot of the women that they're describing in this
10 sort of organized crime, it's not just one pimp, it's
11 organized crime.

12 MS. HALPIN: That's right.

13 MEMBER DE SART: And they're seeing a lot of the
14 women from China, Korea, Eastern European. The kinds of
15 women who come through our DuPage, are these women from
16 here? I'm not asking you to give me a specific percentage,
17 but generally are the women from here, or are they foreign?

18 MS. ERICSON: 100 percent of the women that we serve
19 are domestic, so women who were born here, raised here,
20 trafficked here.

21 MEMBER ELLIOTT: Here, being DuPage County, or being
22 the United States?

1 MS. ERICSON: Here being the United States.

2 MS. HALPIN: Although we have either served or met
3 women in Wheaton, Naperville, Elgin, Rockford, Downers
4 Grove, I mean all over. We would go out on a limb and say
5 there is not a community that is not impacted by human
6 trafficking where women are born, raised, and trafficked.
7 We've met women who were trafficked by their own family, by
8 their moms. It's not unheard of to be trafficked while in
9 high school and attending high school at the same time. I'm
10 sure you've read all these types of case studies, but yes,
11 it is women born and raised in DuPage County.

12 MEMBER DE SART: Member Elliott gave a wonderful
13 presentation with you, Naomi, at the Glen Ellyn Police
14 Department on the coldest night of the year in January, and
15 your presentation was excellent. And, for the record, would
16 you give the statistic about human trafficking -- I think it
17 was Chicagoland.

18 MS. HALPIN: Yes, it's 24,000 women and girls are
19 sexually trafficked in the Chicagoland area, including
20 DuPage County, every year. And based on our information and
21 knowledge, we would say that's underestimated because the
22 majority -- I shouldn't say the majority, many of those

1 women go unreported. So, most likely, it's greater than
2 24,000.

3 MEMBER DE SART: Thank you.

4 CLERK RENEHAN: I think at this point I'm going to
5 have to cut off the conversation in the interest of time. I
6 cannot thank all of you enough. It's just absolutely eye
7 opening, and the details you're giving are so helpful to see
8 how we can tackle that.

9 MS. HALPIN: Thank you so much for having us.
10 There's lots of hope on this issue.

11 CLERK RENEHAN: We're going to go ahead with our
12 second portion of our panel. I have Micaela Cayton Garrido,
13 MA, Community Training Specialist Individual Rights and
14 Social Justice Practice Group Legal Aid Society of
15 Metropolitan Family Services out in DuPage, and Alexandra
16 Johnson, Attorney representing the Legal Aid Society of
17 Metropolitan Family Services. She is an Equal Justice Works
18 Crime Victims Justice Corps Fellow, a human trafficking
19 initiative based in Wheaton. So thank you both for coming
20 today, and raise your right hand, and I'll swear you in.

21 (Whereupon, the oath was duly
22 administered.)

1 CHAIR RENEHAN: I'm not sure which one would like to
2 start.

3 MS. JOHNSON: I will. Again, I want to say thank you
4 for giving us the opportunity to come and speak on this
5 matter, especially with our growth of the Legal Aid Society
6 in DuPage County, especially in Wheaton.

7 As mentioned, I am an attorney with Legal
8 Aid Society of Metropolitan Family Services, specifically in
9 our human trafficking initiative program, so all my clients
10 have experience in some form of trafficking. Legal Aid
11 Society and our program initially started in downtown
12 Chicago. That was a result of legal need, but it has become
13 very clear to us in recent years that the legal needs have
14 extended and been necessary in the Chicago suburbs. And
15 that is part of my job.

16 My job is two-prong: To provide legal
17 services to victims of trafficking here in DuPage County, as
18 well as state wide eventually, as well as continuing
19 community education and outreach programs.

20 So, as far as my legal services, it
21 consists of a plethora of services to our clients. I either
22 provide immigration relief if they are foreign-born clients,

1 which many of them have either come here on a legal reason,
2 and because of their trafficking now are without status.
3 They don't have access to their visa or identification
4 documents, or were brought here in their trafficking
5 situation.

6 I also offer post-conviction relief, so
7 individuals that have been charged with, let's say
8 prostitution, for example, if it relates to the
9 exploitation, there is a law in Illinois that helps to
10 vacate those specific charges or convictions.

11 I also -- part of my job is to help and
12 assist clients with reporting to law enforcement once they
13 are ready, whether's that's an agency like the Department of
14 Labor. If it is police enforcement, FBI, things of that
15 nature, I am there to help represent and advocate for them
16 as victims. And, again, just general victim's rights
17 advocacy. If there are criminal proceedings, making sure
18 their privacy is protected, that they have their voice
19 heard, and that they're aware of any situation that might
20 involve them.

21 As far as my outreach entails speaking to
22 communities, immigrant communities as far as their rights as

1 immigrants and potentially victims of crime. It is general
2 to community members on what is human trafficking and what
3 it looks like, and resources available to community members
4 in case they do see unlawful activity, if they themselves
5 may have been a victim of human trafficking, and all of the
6 above. And we offer general technical assistance in case,
7 such as an example of this, these board members are looking
8 to learn more about human trafficking and how it impacts
9 their community. That is also part of what we do at MFS
10 through our human trafficking initiative.

11 So I want to talk first a little bit
12 about the basics of what human trafficking is from a legal
13 standpoint and what we have to prove as attorneys to get
14 clients the relief they seek, as well as some existing human
15 trafficking laws in the State of Illinois. And I just want
16 to end with some cases that have either happened in DuPage
17 County or even in this general area, as well as some general
18 ideas of clients that have either come across my desk, or
19 some of my colleagues or partner organizations as well.

20 So as far as trafficking is concerned,
21 it's modern day slavery. That's the easiest way to break it
22 down. It's the exploitation of a person for the purpose of

1 compelled labor, or for a commercial sex act through force,
2 fraud or coercion. It's really important to note there are
3 the two types of human trafficking. It's not just sex
4 trafficking. Labor trafficking also can occur and does
5 occur in adult industries.

6 What we generally use as attorneys is
7 what's called an AMP model. It's action, means, purpose.
8 These are the elements we have to meet to show that
9 trafficking has occurred and this individual has been a
10 survivor or a victim of human trafficking. The action
11 generally is to induce, recruit, harbor, transport, provide
12 or detain an individual by, again, the force, fraud or
13 coercion, which I must note if an individual is under the
14 age of 18, that element is not necessary. You do not need
15 proof there was force, fraud, or coercion. Force can either
16 be physical, sexual assaults. We're seeing confinement to
17 location, such as residential brothels, or even their place
18 of employment. They cannot leave without the help of a
19 trafficker.

20 Fraud, a lot of times we've seen false
21 promises of employment, housing. A lot of times, especially
22 in sex trafficking, it's promises of love and marriage.

1 And then we have coercion. As we've
2 heard from many of the other panelists, threats of either
3 deportation, calling the police on them, telling them you
4 are going to get arrested for prostitution. I'm going to
5 make sure that I confiscate your I.D., that you have no
6 access to seek outside help.

7 And, lastly again that P, purpose, either
8 for a commercial sex act or some labor or services. It's
9 also important to note for the commercial sex act, it does
10 not need to be in exchange for money, it's in exchange for
11 value. So at times it may not be -- the victim may not see
12 any money, it might go directly to their manager, boss,
13 boyfriend, whomever they may consider their pimp.

14 It's important to also note who can be
15 victims, as well who can be traffickers, and the answer is
16 anyone. As I have mentioned before, my clients are both
17 foreign nationals, as well as domestic who were born in this
18 area, some out-of-state, other individuals come from other
19 countries. Anyone can be trafficked, it doesn't matter
20 their education level, it doesn't matter their work
21 experience, where they grew up, anything like that. And the
22 same can be said for traffickers. A lot of times

1 traffickers may be somebody they know. It's not necessarily
2 a stranger, it can be their significant other, their family
3 member, friends.

4 I also want to talk a little about red
5 flags, what we generally teach the community as far as what
6 to look for in trafficking situations. Some of these you've
7 already heard. I want to reiterate the importance of these
8 red flags. There are some physical attributes. A lot of
9 our clients we see are malnourished. We've had signs of
10 abuse or torture, some bruises, scars, open wounds, chronic
11 pains, workplace injuries, and branding tattoos. They often
12 experience anxiety, depression, exhaustion, hopelessness,
13 fear of being alone, and fear of authority.

14 Some of the circumstances they have to
15 live with on a day-to-day basis is limited freedom of
16 movement, lack of control of their own finances, money,
17 documents, they are unable to speak for themselves.

18 Some working conditions, we've generally
19 seen in this area they've been working excessively long or
20 unusual hours, they have no breaks allowed. If they're
21 working in the sex trade and have, they have what I had
22 mentioned before, a manager or boss, often referred to as a

1 boyfriend.

2 So a little bit about existing laws
3 regarding trafficking in Illinois as of right now. As I
4 mentioned before, we have the laws of prostitution charges
5 for victims of sex trafficking. We have laws regarding
6 access to civil damages for anyone that is found to be a
7 victim of human trafficking. But what's also really
8 important is the human trafficking notice requirement. This
9 requires specific businesses to post a notice with
10 information available to the public, as well as victims of
11 human trafficking. It gives them hotline numbers to call,
12 either to seek help or to report unlawful activity. These
13 businesses are required to post these notices in both
14 English and Spanish. There are some counties throughout
15 Illinois that are required to post additional languages as
16 well. The Illinois Department of Human Service has actually
17 developed a model notice that is available in three other
18 languages.

19 Generally this human trafficking notice
20 requirement is overseen by the Illinois Department of Labor,
21 so it does include legitimized businesses within a county.
22 These businesses that are specific to this notice include

1 the general airports, bus stations, truck stops, emergency
2 departments, et cetera. What's really important for us here
3 today is that it includes retail licensing for the sale of
4 alcohol is principal and primary to the sale of foods, bars,
5 cantinas, strip clubs, tattoo parlors, adult entertainment
6 facilities and massage establishments.

7 Now, according to the law, massage
8 establishments are considered a place of business where any
9 method of massage therapy is administered or practiced for
10 compensation. Now there are some exclusions. Anyone that
11 is licensed under the Medical Practice Act, Illinois
12 Physical Therapy Act, so generally anyone that is licensed
13 to actually perform physical therapy are exempt.

14 Businesses owned by sole-licensed massage
15 therapists, again, we see a license included in here, or a
16 licensed cosmetology or esthetics salon. So if you have a
17 hair dresser that also has a salon that are licensed in
18 cosmetology and estheticians, those are also exempt.

19 As far as penalties for non-compliance,
20 the Department of Labor will generally issue a notice for
21 warning first. They have 30 days to comply. After those 30
22 days, there is no compliance, and the business is found

1 guilty of a petty offense and fined up to \$500.00 for each
2 offense.

3 Now I want to talk about a few case
4 examples, some that have already been prosecuted, as well as
5 general cases of clients that have crossed our desks and
6 some of our partners. I first want to talk about the case
7 against Benjamin Biancofiori, which was in 2018. He was
8 local to DuPage County. He was a man located in Naperville
9 who was violently forcing women, many assumed to be
10 underage, into prostitution between the years of 2007 and
11 2016. He lied to women to entice them to work, mostly
12 through social media, and posted their information for
13 commercial sex on websites such as Backpage, before it was
14 closed down, as well as Craigslist. He usually beat and
15 punched his victims, often noted sometimes dressed in a
16 boxing robe. So, full garments. He would also tape his
17 knuckles before the beatings commenced. Actually, he
18 actually had one victim returned to him at gunpoint when she
19 tried to run away to tell her she could not leave this life.
20 He kept all the proceeds the women were making for himself.
21 These operations were generally out of his western suburban
22 home, but he transported the girls throughout the country.

1 He was found and convicted of 14 out of 15 charges. His
2 codefendant included another man that actually was from
3 Wheaton and lived in Wheaton.

4 Another specific case, this one is
5 related to massage parlors, was the case against Alex
6 Campbell in 2012. Campbell owned and operated Day & Night
7 Spa in Mt. Prospect off Northwest Highway. He recruited and
8 groomed foreign women into his family. Reports of at least
9 20 women, four of them testified against him. He held
10 himself out as a member of an international organization
11 that was seeking foreign women to help house them, give them
12 shelter, and offer immigration relief. He included these
13 women into romantic relationships. Once they trusted him,
14 he had them branded, a/k/a he had them tattooed with either
15 his initials, moniker. One of them had his manifesto
16 tattooed on the entirety of her back. Once they had these
17 tattoos, they became property to him. He no longer felt the
18 need to pay them for their unusually long hours. At this
19 point it was only labor trafficking. He also confiscated
20 travel documents like passport and visa knowing that these
21 foreign nationals would not be able to -- or assuming these
22 women would not seek help, or be too afraid because they

1 have no identification documents.

2 He physically and emotionally abused the
3 women. He also beat them, threatened their lives, forced
4 them to work long hours seven days a week. He was very
5 careful, though, to keep his specific spa running what was
6 referred to as clean to avoid any problems with law
7 enforcement. How he did so was to make sure the girls
8 weren't allowed to talk to law enforcement. He had none of
9 the commercial sex acts, which he eventually forced some
10 women to do, into other spas. He would drive them to the
11 other spas that he knew, he knew the owners of, and at least
12 one woman was forced to participate in a commercial sex act
13 under his authority. He was convicted in 2012 and is now
14 serving a life sentence. He is considered the first life
15 sentence for a trafficker as far as the United States, which
16 is a huge thing for us.

17 I want to talk a little bit more about
18 clients in general that we have seen, either crossed my desk
19 or crossed our partners desk, things like that. We've had
20 clients who are currently even housed in DuPage County Jail
21 who have either broken the law to survive, or broken the law
22 because their trafficker basically made them, whether they

1 were on probation, not allowed to leave to go to their
2 probation hearings, they had to steal in order to eat
3 because their trafficker didn't allow them to eat.

4 So we have plenty of clients here in
5 DuPage County. This is why I'm in DuPage County that have
6 experienced trafficking, that are currently living in
7 trafficking situations, whether it's through a legitimate
8 business or through residential brothels or hotels, motels.
9 Pretty much any business you can think of is at risk.
10 As I say, anyone and everyone. It can happen in someone's
11 back yard, it can happen down the street, and we've seen it.
12 And that's why I am a part of this human trafficking
13 initiative program to bring it to the western suburbs
14 because there has been an increase in not only awareness,
15 but the fact that more and more women and men are coming
16 forward and don't have the resources, and that's why we hope
17 that we can help them.

18 CLERK RENEHAN: Thank you, Alexandra.

19 MS. GARRIDO: I would like to take a minute to
20 compliment the testimony that was provided earlier.

21 Just going into a little more of the
22 challenges of adult material is the fact that it's

1 protected, Constitutionally-protected content, how can we
2 find creative ways to kind of regulate the businesses that
3 are supposed to be Constitutionally-protected speech? I
4 want to start with quoting a news article from the New York
5 Times that was published two weeks ago regarding a massage
6 parlor in Florida.

7 So, it goes like this: Something was
8 amiss at a massage parlor near one of the wealthiest barrier
9 islands in Florida. First, a health inspector spotted
10 several suitcases. Then she noticed an unusual stash of
11 clothing, food and bedding. A young woman who was supposed
12 to be a massage therapist spoke little English and seemed
13 unusually nervous. The inspector reported her findings to
14 the police. They would eventually learn that her suspicions
15 were right. The women were not just employees, they were
16 living in the day spa, sleeping on the massage tables, and
17 cooking meals on hotplates in back. Some of them had their
18 passports confiscated. Then inspector's suspicions prompted
19 a sprawling investigation across four Florida counties and
20 two states, including Florida and New York.

21 So it was the inspector who had the
22 unique access and prompted an investigation. And so, pretty

1 much what I would like to say is licensing enables
2 regulation that allow a crackdown and illegal activity and
3 allow for legitimate businesses to thrive.

4 So, first of all, I'd like to quote some
5 recent reports that show human trafficking and exploitation
6 in these supposedly legitimate sectors of society or
7 businesses that are now being used as a ploy to keep human
8 trafficking going, and why it makes human trafficking such
9 an insidious crime.

10 So Polaris Project is the non-profit that
11 runs the National Human Trafficking Hotline. They've been
12 in operation since 2007, and thus these transcend on an
13 international scale. This is important to note because
14 there was one case that was, I think, prosecuted last year.
15 It's called -- they call it the Bangkok Dark Nights. It
16 involved the trafficking and exploitation of over 200 Thai
17 nationals through the ruse of giving them legitimate jobs
18 here if they paid the visa fees that they had to. And they
19 did get legitimate visas to work here. Once they were here,
20 they were actually sex trafficked all over the U.S. So from
21 Texas to California, to Minnesota, to Illinois, and involved
22 over, I think, 34 defendants, a couple of them -- 8 of them

1 in Illinois, one of them in Burr Ridge, one of them in Mt.
2 Prospect, one of them in Chicago. So, this involved an
3 operation that spanned over a ten-year period, and these
4 women were trafficked all around those different areas.

5 So, in 2017 Polaris Project published a
6 report called the Psychology of Human Slavery. Analyzing
7 more than 32,000 cases that came through the hotline between
8 2017 and 2016, and found that the top four industries for
9 human trafficking to occur: Number one, escort services.
10 Number two involved cases that had legitimate business
11 fronts, especially massage parlors. Third, outdoor
12 solicitation; and fourth, residential brothels. This led
13 for the Polaris Project to publish another article in 2018
14 which focused solely on how legitimate businesses,
15 specifically massage parlors, are used as a front for human
16 trafficking. And it found over 9,000 now illegal
17 businesses, because you've got human trafficking going on in
18 these supposedly legitimate industries that were happening
19 all over the U.S. Many involved groups of foreign-born
20 women. So the kind of involvement, as was in the Bangkok
21 Dark Nights case. So, maybe they don't speak English, like
22 in the Florida case that involved Robert Kraft and a couple

1 other billionaires as defendants two weeks ago, recruited
2 from their home countries and were misled about the work
3 that was going to happen.

4 So, I conduct the outreach and provide
5 awareness trainings on behalf of our group. And I do this
6 -- we initially started in Cook County, but are now trying
7 to move into DuPage County and really the surrounding
8 suburbs. Like Alex mentioned, we know it's going on here.
9 Trafficking follows the money.

10 In my capacity as an outreach coordinator
11 and trafficking specialist, I found out from one of the
12 local government leaders in the Chicagoland area of a sting
13 operation that occurred, and it was a massage parlor. It
14 involved -- all the woman were from the same foreign
15 country, and all their driver's licenses bore the same home
16 address in Texas. So, that's an indicator in itself that
17 something is amiss.

18 Now, I think what I would like to speak
19 to as well is the value of someone like an inspector or
20 regulator who can come in and regulate the business is
21 really crucial here in the fight against human trafficking
22 because, honestly, law enforcement, despite the trauma-

1 informed trainings and the desire to really help survivors,
2 the fact that especially those who have been sex trafficked
3 might have interacted with law enforcement in the past in a
4 negative way really shuts down this conversations.

5 Again, that case involving the Florida
6 case is an example. Maybe the inspector did not seem as
7 threatening or as scary as someone who might have been from
8 law enforcement and was able to ask some of those questions
9 that led the inspector to believe that something more is
10 going on that enabled law enforcement to wear a wire and go
11 into the establishment.

12 So, regulation and licensing is a way to
13 intervene and to enable the legitimate businesses to thrive,
14 and those that conduct their businesses illegitimately or in
15 a criminal manner to really be shut down. Regulation and
16 licensing provides a unique access that law enforcement or
17 even the general public don't have. Even with state and
18 federal laws that might cover the authority of law
19 enforcement to come in, and even service providers like us.
20 So implementation at a County level is really crucial
21 because you will have these state and federal laws that
22 really who are the eyes and ears on the ground, who has the

1 authority that goes in there? It's going to be the
2 inspector. It's going to be the regulators; right? And so
3 as part of the Cook County Trafficking Task Force, we really
4 look to licensing inspectors and regulators and local
5 government as crucial partners in this fight against
6 trafficking.

7 And then as DuPage County is
8 experiencing, unincorporated counties are experiencing that
9 movement of criminal activity to their counties because
10 neighboring incorporated counties or cities have all these
11 regulations, right, so this is a pattern that the Polaris
12 Project report saw itself. So now you've got
13 unincorporated counties bearing the burden of these
14 illegitimate operations coming in, which bears -- again, to
15 reiterate, the need to regulate and find ways to provide a
16 licensing structure that doesn't necessarily regulate the
17 content of what is being licensed or being regulated, but to
18 go more into the time or place or manner restrictions.

19 So, for example, some of the affected
20 licenses -- again, I harken back to the Polaris Project, a
21 legitimate massage business report, because they had looked
22 into county and local licensing regulations all over the

1 U.S. and found patterns of what proved effective and what
2 didn't. In fact, this might be worthy to note that they had
3 provided technical assistance through some local county
4 officials in their quest to create licensing for their own
5 counties, and so perhaps that might be a valid resource
6 right there. But, they have seen that effective licenses
7 are those that are aimed from a health perspective. So even
8 as a nail salon or a massage parlor, if you're looking from
9 a health perspective, then you're not necessarily looking at
10 content, you're looking at the way from a public health
11 perspective is always a valid perspective.

12 And then they place responsibility on the
13 business owner, not the worker. So some harmful examples
14 were fines against the worker who was wearing who -- who was
15 supposed to be a massage therapist was wearing very skimpy
16 clothing. That doesn't really hurt the business. It
17 doesn't hurt the trafficker, who most likely is the business
18 operator, or is part of that web. So hit the trafficker
19 where it hurts the most, which is their pocketbook.

20 So, allowing in your license structure to
21 allow for regular, unannounced inspections, not allowing
22 24-hour businesses, if that's possible, especially with

1 massage parlors. Why would you have a massage parlor that's
2 open for 24 hours? And then you have a list of requirements
3 that can trigger health code violations when inspections do
4 happen.

5 I had someone call me from Rockford who
6 is -- I think her business was -- she pretty much sold
7 alcohol, I think she was a bar owner, and she was cited by
8 local law enforcement there for not having the notice, that
9 mandated human trafficking notice in her bar. So she asked
10 for help. And it was so nice to hear that, wow, it's
11 actually being implemented.

12 And then this is pretty interesting, but
13 another example of an effective license that Polaris had
14 noticed was imputing responsibility for illegitimate
15 activity going on in the facility, not just to the business
16 owner or the renter, but the landlord of the business of the
17 location itself. So, I thought that was interesting. But,
18 you know, it's the responsibility for the landlord to ensure
19 no illegal activities are ongoing that would cause the
20 reporting process to happen, and even allow for, perhaps, an
21 eviction process of some sort.

22 And then general fines against the

1 business operator, business owner, landlord, like really
2 thinking about going beyond the worker or the possible
3 survivor of human trafficking and thinking about who should
4 the responsibility be imputed to.

5 Again, an example of the Bangkok Dark
6 Nights case and the Florida case with illegitimate massage
7 parlors involving movement of so many individuals who are
8 not citizens. It was a huge web. And so, it makes me think
9 about that story of that local official in Chicago who saw
10 someone from this group of women from Korea, that it just
11 makes you think about that whole web that operates. And so,
12 in a way whatever decisions the board makes with regard to
13 licensing, it may have an impact beyond the county and
14 beyond the State really.

15 CLERK RENEHAN: I think we're going to maybe call on
16 you later just in the interest of time. I'm really worried
17 about my committee here, if they're going to stay here.

18 Do you guys have any questions before we
19 --

20 MEMBER TORNATORE: I have a question for Alexandra.
21 In addition to representing the victims of the trafficking,
22 have you instituted or your firm, your organization

1 instituted any civil actions against the strip clubs, the
2 people who are the boyfriends, to go after them for money,
3 which in many cases is more of a way to stop something than
4 representing them in court in front of a judgment or charged
5 with something?

6 MS. JOHNSON: So we haven't yet, but that's actually
7 our main goal going forward in the next year or two. We're
8 specifically looking at other cases, seeing if there's
9 opportunities for those civil remedies against their
10 trafficker, whether it is on an individual basis or an
11 organization itself that is doing the trafficking. So as of
12 right now we haven't instituted any of those procedures yet,
13 but we are actively pursuing that means going forward.

14 MEMBER TORNATORE: Thank you.

15 CLERK RENEHAN: I think just really in the interest
16 of time, we're going to wrap it up. I thank you very much,
17 and I'm sure I will probably be in touch with you because I
18 think this licensing is a very compelling way for us to
19 handle the situation. Thank you so much.

20 And just going forward, can I get a
21 motion to approve the minutes from the last meeting?

22 MEMBER ELLIOTT: So moved.

1 MEMBER TORNATORE: Second.

2 CLERK RENEHAN: The minutes are approved, and then
3 we're going to move to public comment. We have a
4 three-minute limit. I have Debbie Vinton-Meir signed up.

5 MS. VINTON-MEIR: Debbie Vinton-Meir, nice to meet
6 you all, and I'm just a citizen in DuPage. I actually work
7 for Microsoft in my day job and have the State of Illinois
8 as my customer. I'm very interested, though, in getting
9 involved in how I can help raise money, funds, and also
10 volunteer. I was very interested in the women that came
11 here earlier, as well as these two women. I think it's a
12 way of, first of all, when you're building sex trafficking
13 as a \$3 billion business, it's built on a business model.
14 And as we look at DuPage, it's almost like building a
15 business model out on how we're going to address what's
16 happening with all the different things that we heard today
17 versus just one office. And it's easier to kind of form
18 some sort of thoughts around that, and I'd love to work with
19 DuPage specifically because I live very near here and I was
20 looking at more of a national organization to get involved
21 with, but why when there's so much going on that I learned
22 today right here where I live.

1 DuPage County.

2 MEMBER ELLIOTT: Is that Lake County?

3 MR. HOSS: It's Rockford.

4 MEMBER DE SART: Are these the cases you sent to us
5 already?

6 MR. HOSS: Yeah.

7 Incidentally, this is the document that
8 comes from the 17th Circuit. I sent this in an email to
9 you. If you could discard it for me. We need to redact
10 some of the information in it because of security issues,
11 but if you could just go ahead and discard it, we'll go
12 ahead and send this back out to you and post it on the
13 website as well.

14 The last document is something that we
15 were told we were going to get from the Village of Roselle.
16 They provided some information at the last hearing. These
17 are actual data points where they can go out and do searches
18 and key car information for the various adult businesses
19 uses on Lake Street. So we'll put that on the website as
20 well.

21 CLERK RENEHAN: Well, thank you, Paul. We will
22 accept those and enter those into the record. Again they

1 are all available online. There's a quick link to the left
2 side of the page of DuPage County. Thank you, Joan Olson.
3 The next hearing will be March 26th at noon, and we will
4 hear from the Sheriff and state's attorney about crime
5 related to adult business, and the Health Department will
6 also be here. Please come.

7 (Which were all the proceedings
8 had at the above-entitled
9 meeting.)

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