

PLANNING COMMISSION AGENDA April 17, 2018 6:30 P.M.

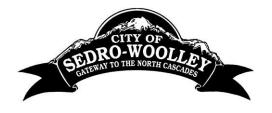
City of Sedro-Woolley Council Chambers

| • | CALL TO ORDER: [Time:] |
|---|---|
| • | PLEDGE OF ALLEGIANCE: |
| • | ROLL CALL: |
| • | CONSENT AGENDA: Minutes from the March 20, 2017 meeting |
| • | GENERAL PUBLIC COMMENTS: (Please limit your comments to 3-5 minutes) |
| • | PUBLIC HEARING: |
| | Proposed city-initiated zoning map and Comprehensive Plan map amendments - part of the 2018 Comprehensive Plan Update process. File #CPA-1-18 Possible amendments to Ch17.38 SWMC - Requirements for Residential Recreation Areas in subdivisions and multi-family developments. |
| • | NEW BUSINESS: |
| • | UNFINISHED BUSINESS: |
| | 1. Review and update of Planned Residential Development regulations – Chapter 17.43 SWMC - Continued. |
| • | PLANNING COMMISSION DISCUSSION/INFORMATION ITEMS: |
| • | ADJOURNMENT: [Time:] |
| | PLANNING COMMISSIONERS |
| | |

Pat Huggins Eric Johnson Lynda Tilley

Joe Fattizzi Silas Maddox Joe Franett

Stacy Penno



CITY OF SEDRO-WOOLLEY PLANNING DEPARTMENT

325 Metcalf Street Sedro-Woolley, WA 98284 Phone (360) 855-0771 Fax (360) 855-0733

TRANSMITTAL & REPORT MEMORANDUM

DATE: April 17, 2018

TO: Sedro-Woolley Planning Commission

REGARDING CPA-1-18 – Proposed changes to the Zoning and Comprehensive

Plan Land Use Maps

FROM:

John Coleman, Planning Director

The following proposal is submitted by the Planning Department on behalf of the Sedro-Woolley City Council proposing to make amendments to the Zoning and Comprehensive Land Use maps. This report serves as the staff report for the proposed updates which has been assigned the file #CPA-1-18 and was submitted in accordance with Chapter 2.90 SWMC.

FINDINGS OF FACT

PROPOSAL

At the February 7, 2018 City Council worksession, the Council requested that the Planning Commission study the possibility of changing the zoning and comprehensive plan map designation of several parcels throughout the city. Five of the parcels are owned by the Sedro-Woolley School District, three are city-owned and one is privately owned. At the subsequent regular City Council meeting on February 14, the Council voted to include the proposed zoning review as part of the 2018 Comprehensive Plan update cycle (2018 Docket). All of the proposed zoning amendments are city-initiated and together they are considered an area-wide zoning review. The Planning Commission performed an initial review of this proposal at its regular March 20, 2018 meeting. This update will require changes to the Sedro-Woolley zoning map and changes to the Sedro-Woolley Comprehensive Land Use map to make sure they conform to each other.

ANALYSIS

There are several zoning amendments proposed under file number CPA-1-18. All of the proposed zoning amendments are city-initiated. Attachment 1 shows the location of the various parcels throughout the city. The table below shows the parcels for which zoning changes are recommended:

| Parcel # | Owner | Current Zoning | Proposed Zoning | Acreage |
|----------|-----------------------|------------------|-----------------|---------|
| P39374 | Private | Mixed Commercial | Residential 7 | 12.70 |
| P75997 | School District | Residential 7 | Public | 1.65 |
| P77078 | School District | Residential 7 | Public | 1.23 |
| P37461 | School District | Residential 7 | Public | 0.27 |
| P39433 | School District | Residential 7 | Public | 1.41 |
| P39435 | School District | Residential 7 | Public | 1.41 |
| P39437 | School District | Residential 7 | Public | 1.41 |
| P121362 | City of Sedro-Woolley | Residential 5 | Public | 3.04 |
| P121537 | City of Sedro-Woolley | Residential 5 | Public | 0.29 |
| P36490 | City of Sedro-Woolley | Residential 5 | Public | 0.67 |
| P76730 | City of Sedro-Woolley | Residential 7 | Public | 0.25 |

<u>Parcel P39374</u> – This parcel was zoned Residential 7 (R-7) for many years before the city changed the zoning to Mixed Commercial in May of 2016. At that time the parcel was 17.7 acres in size. Since 2016, the southern five acres of the parcel were added to the adjacent parcel to the south, which is also zoned Mixed Commercial. After that boundary line adjustment, parcel P39374 is now 12.7 acres in size. The property is privately owned and the owner has indicated his support of the zoning change to R-7.

Because the five acres has been added to the parcels to the south, there is significant area to the south to accommodate commercial uses. The northerly 12.7 acres is adjacent to McGarigle Road – see Attachment 2. There are no commercial/retail uses on McGarigle; the uses along the road are primarily residential, but there are also school uses and a golf course. Anecdotally, other residents in the area have supported the proposed change of the 12.7 acres back to the R-7 designation.

Changing the zoning of this parcel will add 12.7 acres of residential property to the city's residential land inventory. Conversely it will remove 12.7 acres from the city's commercial/industrial inventory. There are no proposals to change the zoning of any other properties elsewhere in the city to commercial/industrial land. As described in detail below, the city is proposing to change the zoning of 11.63 acres of land that is currently zoned for residential uses; therefore the amount of residential land added to the city's residential land inventory will be roughly equivalent to the amount of residential land removed from the city's residential land inventory.

<u>Parcels P75997, P77078, P37461, P39433, P39435 & P39437</u> – All of these parcels are owned by the Sedro-Woolley School District and used for school purposes. All of these properties are zoned Residential 7.

- P75997 is a part of Mary Purcell School. See Attachment 3
- P77078 and P37461 make up the entire State Street High School property. See Attachment 3
- P39433, P39435 & P39437 are the new parking lot on the north side of Cascade Middle School. See Attachment 4

The current zoning designations appear to be a mapping errors; school properties are intended to be zoned Public. City Planning Department staff contacted the School District about the mapping error. The School District supports the proposal to change the zoning of these six parcels – totaling 7.38 acres – from R-7 to Public. The District submitted a letter in support of the rezone (see Attachment 8).

<u>Parcels P121362, P121537, P36490 & P76730</u> – All of these parcels are owned by the City of Sedro-Woolley. As shown in the table above, three are zoned Residential 5 and one is zoned Residential 7. The reason each property is zoned as they are currently – and why the zoning should be changed – is explained below. City-owned properties are zoned Public if they are used as parks or facilities. City-owned properties are designated as Open Space zone if the land is intended to be used for passive recreation and not for developed park (such as ball fields, parking, children's play equipment, etc.) or for city facilities. The four city-owned parcels together equal roughly 4.25 acres. Under the proposed rezone, the total amount of city owned land removed from the residential land inventory is 4.25 acres.

- P121362 is an undeveloped park under the BPA power lines see Attachment 5. The land was dedicated to the city as part of the Sauk Mountain View Estates subdivision. The zoning designation for this property has not been changed since it was dedicated to the city; now that it is part of the city's parkland inventory it should be zoned Public.
- P121537 is on the west side of Brickyard Creek and is not accessible from any city right-of-way see Attachment 6. The undeveloped park land was dedicated to the city as part of the Plat of Park Cottages subdivision. The zoning designation for this property has not been changed since it was dedicated to the city; now that it is part of the city's parkland inventory it should be zoned Public.
- P36490 is undeveloped land that may be used for park purposes in the future see Attachment 6. The city acquired this parcel in 2017 after the owner offered the property to the city at a discounted price. Now that the city owns it and intends to use it for a park, it should be zoned Public.
- P76730 is a residential lot across the street from city Fire Department see Attachment 7. There is a single family residence on the lot, but the land is intended

to be used for city facilities in the near future. Now that the city owns it and intends to site a facilities building on the property, it should be zoned Public.

RECOMMENDATION

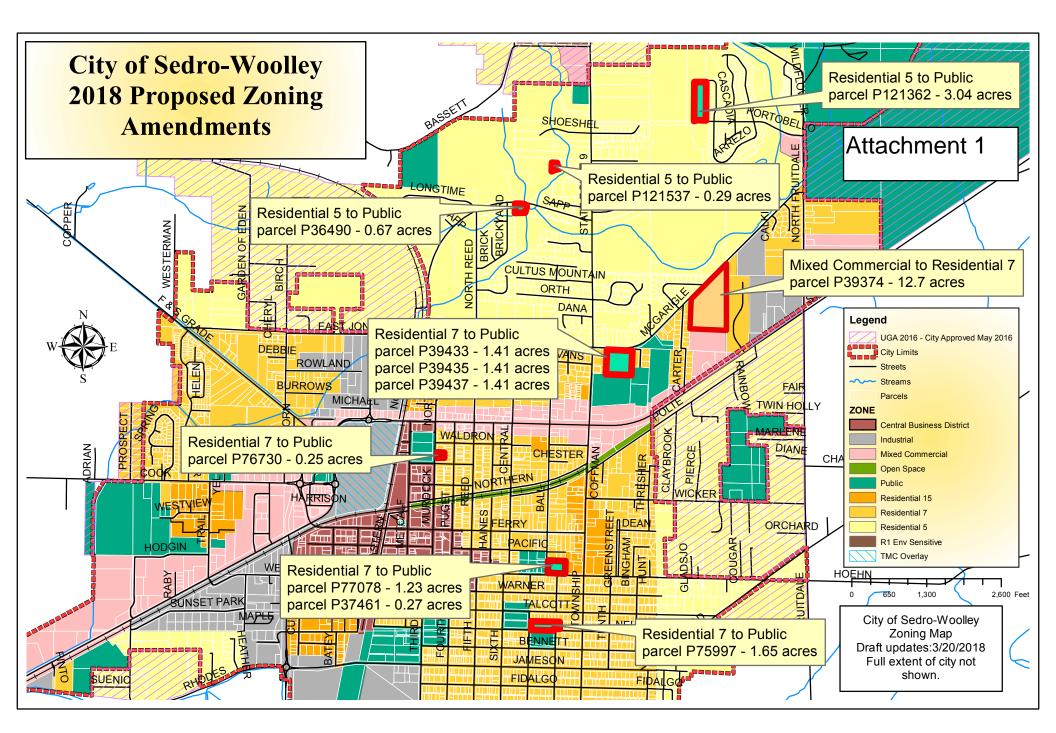
Planning Commission to hold a public hearing to receive input about the proposal. After receiving input from the public at the April 17, 2018 hearing, staff recommends that the Planning Commission:

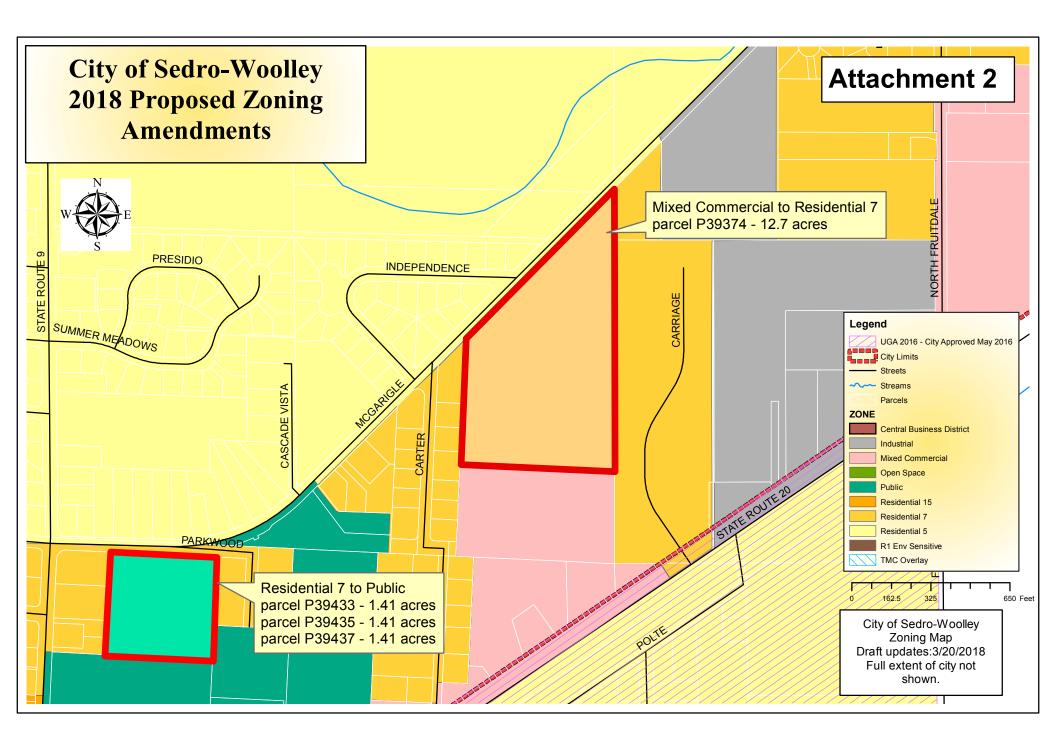
Make a motion to recommend the City Council adopt the proposed zoning map and corresponding Comprehensive Land Use map amendments.

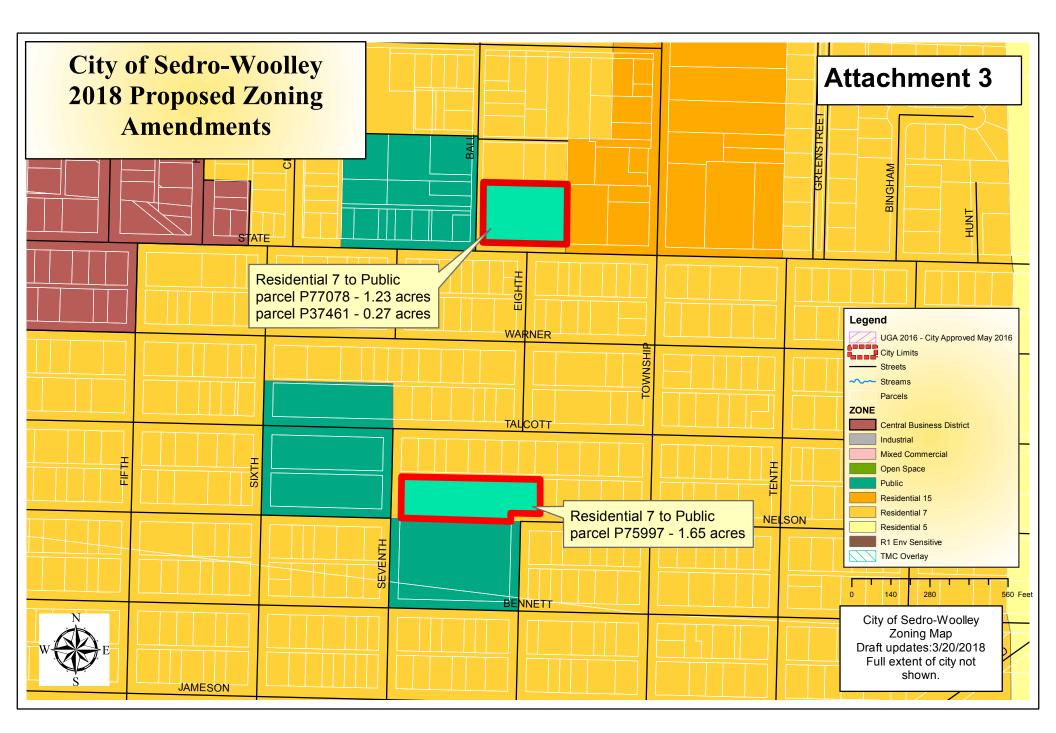
NOTICE OF HEARING PUBLISHED IN THE SKAGIT VALLEY HERALD: April 7, 2018

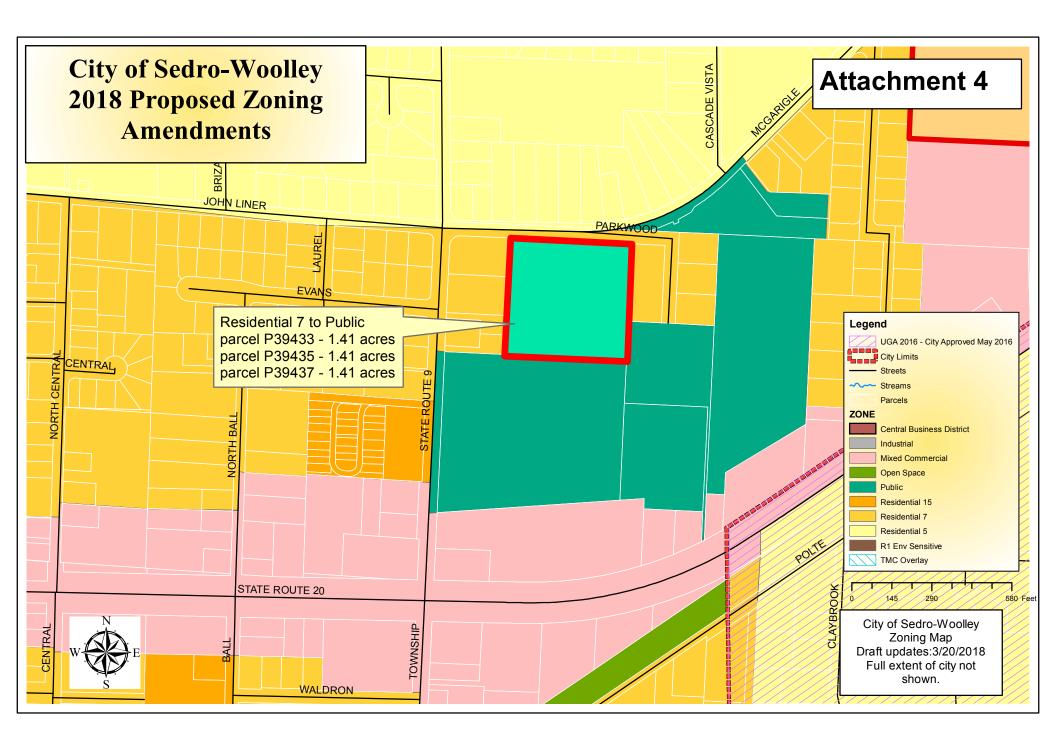
ATTACHMENTS:

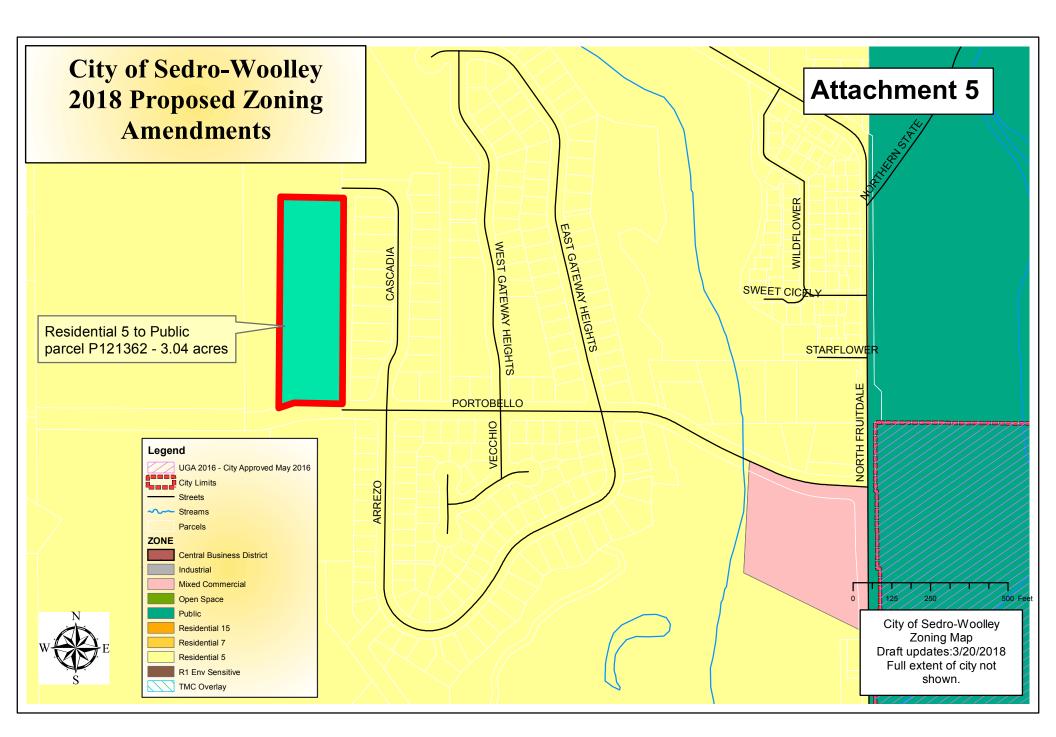
- 1. map showing location of all proposed parcels recommended for zoning amendment
- 2. map of 12.7 acre parcel and Cascade Middle School parcels
- 3. map of Mary Purcell School and State Street High School parcels
- 4. map of Cascade Middle School parcels
- 5. map of Portobello Avenue Park parcel
- 6. map of Cottage Park parcel and Sapp Road parcel
- 7. map of Murdock Street parcel
- 8. letter of support from Sedro-Woolley School District
- 9. Notice of Public Hearing published April 7, 2017

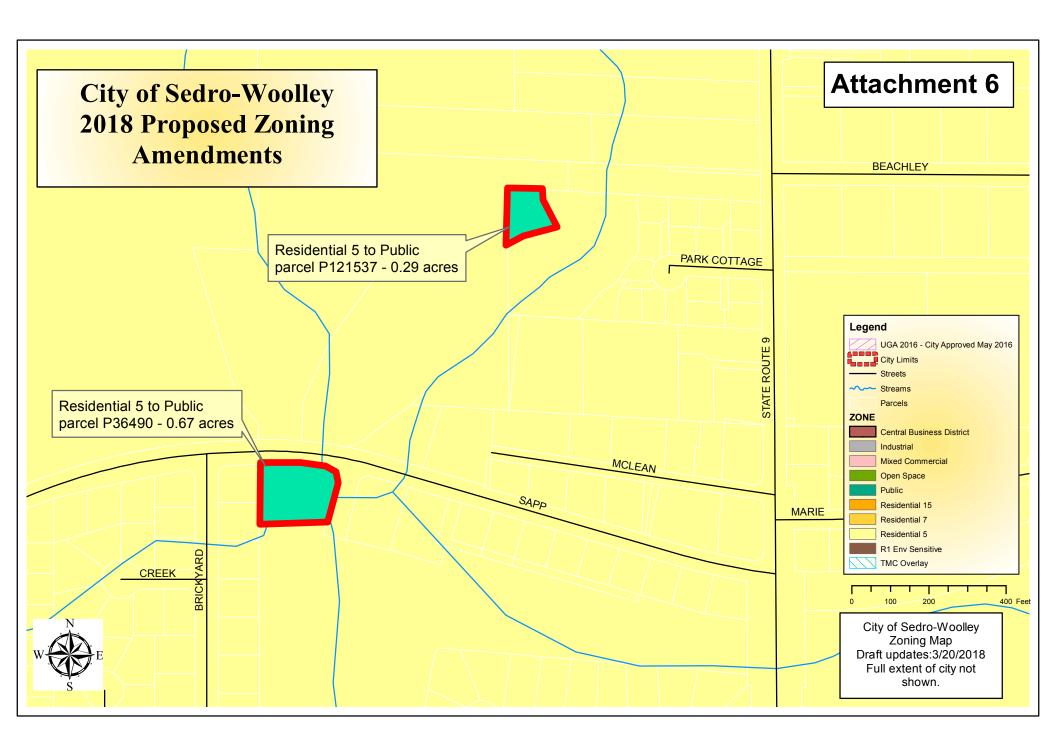


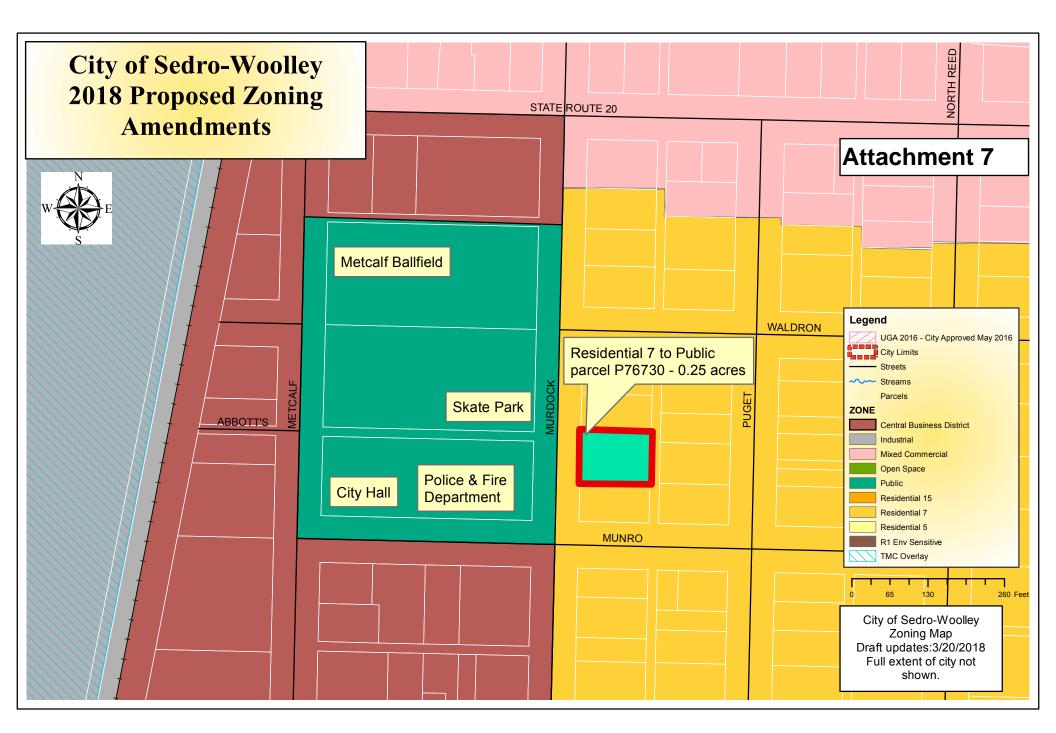














Sedro-Woolley School District No. 101 801 Trail Road, Sedro-Woolley, WA 98284 • (360) 855-3500 • FAX (360) 855-3574

Attachment 8

January 31, 2018

John Coleman Planning Director Sedro-Woolley Planning Department 325 Metcalf Street Sedro-Woolley WA 98284

Dear Mr. Coleman,

Per our meeting today, Sedro-Woolley School District approves the re-zoning of the below parcels to "public":

- State Street High School (P77078 and P37461)
- Mary Purcell Elementary (partial) (P75997)
- Cascade Middle School (partial) (P39433, P39435 and P39437)

Sincerely,

Brett Greenwood

Executive Director of Business & Operations

Sedro-Woolley School District

Attachment 9

NOTICE OF PUBLIC HEARINGS

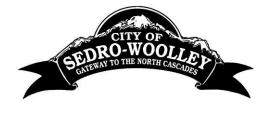
CITY OF SEDRO-WOOLLEY Amendments to Development Regulations, Comprehensive Plan and Zoning Map

The City of Sedro-Woolley Planning Commission will hold a public hearing on **April 17**, **2018 at 6:30 PM**, at the Sedro-Woolley Council Chambers located at 325 Metcalf Street, to hear testimony regarding following proposed amendments to the City Comprehensive Plan and Development Regulations:

- 1. Proposed city-initiated zoning map and Comprehensive Plan map amendments. File #CPA-1-18.
- 2. Possible amendments to Ch17.38 SWMC Requirements for Residential Recreation Areas in subdivisions and multi-family developments.

Interested parties can comment on the proposed changes in writing or at the hearing. Written comments must be received by 4:30 PM April 17, 2018 to be considered at this public hearing. Send written comments to: Sedro-Woolley Planning Department, 325 Metcalf Street, Sedro-Woolley, WA 98284. Complete project files are available for review at the Planning Department between the hours of 8:00 AM to 5:00 PM, Monday through Friday.

Published in the Skagit Valley Herald: April 7, 2018



CITY OF SEDRO-WOOLLEY PLANNING DEPARTMENT

325 Metcalf Street Sedro-Woolley, WA 98284 Phone (360) 855-0771 Fax (360) 855-0733

TRANSMITTAL & REPORT MEMORANDUM

DATE: April 17, 2018

TO: Sedro-Woolley Planning Commission

REGARDING Proposed Amendments to Chapter 17.38 – Residential Recreation

Area Requirements

FROM:

John Coleman, Planning Director

The following amendments are proposed and submitted by the Planning Department. This report serves as the staff report for the proposed amendments and was submitted in accordance with Chapter 2.90 SWMC.

FINDINGS OF FACT

PROPOSAL

Proposed are amendments to the Sedro-Woolley Municipal Code (SWMC) Chapter 17.38 – Residential Recreation Areas. The proposed amendments would change the threshold for when a residential recreation area is required and creates a mechanism for a developer to pay additional park development fees in-lieu of providing a recreation area (in defined circumstances).

Please see the attached code sections, labeled as **Attachment A**, formatted in a tracking program, so that the proposed changes to the code are easily identifiable.

BACKGROUND

A local land developer/builder requested that the city amend its regulations for small privately owned parks. Chapter 17.38 SWMC requires that subdivisions and new multifamily developments of more than four units provide 8,000 square feet of recreation area. The Planning Commission reviewed Chapter 17.38 SWMC, the requested code changes at its March 20, 2018 meeting. After much discussion, the Planning Commission requested that staff draft revised amendments based on the PC discussion and directed staff to schedule a public hearing for the draft amendments to Chapter 17.38; those draft amendments are included as Attachment 1 to this staff report. The letter requesting amendments submitted by the developer (and his proposed amendments to Ch. 17.38 SWMC) are included as Attachment 2. The Notice of Public Hearing that was published on April 7, 2018 is included with this report as Attachment 3.

The recreation area requirement in Chapter 17.38 SWMC currently reads as follows: "New developments of more than four dwelling units (including but not limited to new subdivisions, planned developments, mobile home parks, and multifamily residential developments) shall be required, as a condition of approval, to provide a minimum of eight thousand square feet of unpaved, usable open space with lawn or other soft surface for an outdoor recreation area, plus an additional one hundred square feet of usable open space for each additional unit beyond the initial twenty-five units, except that this requirement does not apply to residential development which is secondary to a commercial use in the central business district." SWMC 17.38.010.

The proposed amendments appear to address the concerns of the development community while balancing the needs of the users/residents of future developments and in a greater sense the citizens of Sedro-Woolley.

The proposed amendments are supported by and implement the Land Use, Housing and Parks & Recreation Elements of the Sedro-Woolley Comprehensive Plan:

<u>Policy LU3.4</u>: Deny approval to developments that would lower streets or sewer lines below established levels of service standards, unless:

- 1. The city accounts for such deficiency in its capital facilities plan, or
- 2. The developer provides services which maintain the level of service standard.

<u>Policy LU3.5</u>: Ensure that new development bears its fair share of the cost of associated increases in required capital facilities and services.

<u>Policy LU5.7</u>: Recognize the rights of property owners to freely use and develop private property consistent with city regulations.

<u>Policy H2.6</u>: Evaluate local development regulations for effects on housing costs. Change development regulations that unnecessarily add to housing costs.

<u>Policy P1.8</u>: Work with the parks department to develop ways to acquire new land for future parks.

PROPOSAL REVIEW PROCESS

- Planning Commission review of the first draft requested amendment to Chapter 17.38 SWMC on March 20, 2018.
- Public Notice of the April 17, 2018 Planning Commission Hearing was published in the Skagit Valley Herald on April 7, 2018.
- The State Department of Commerce (COMM) was notified of the proposed amendments on March 15, 2018; an acknowledgment letter of the receipt of that notice was received March 15, 2018 (COMM material ID #24713).

RECOMMENDATION

Staff Recommends that the Planning Commission review the proposed amendments to Chapter 17.38 – Residential Recreation Areas, hold a public hearing and make a motion to:

Recommend that the City Council to adopt the proposed amendments to the Residential Recreation Areas requirements in Chapter 17.38 SWMC (with PC recommended amendments if applicable).

EXHIBITS:

- A. Proposed Code Amendments to Ch. 17.38 SWMC Residential Recreation Areas, formatted in Tracking Program
- B. Letter from BYK Construction proposing updates to residential recreation area regulations
- C. Notice of Public Hearing

Attachment 1

to April 17, 2018 Recreation Areas Staff Report –
Draft amendments to Ch. 17.38 SWMC

Chapter 17.38 - RESIDENTIAL RECREATION AREAS

Sections:

17.38.010 Required recreation areas.17.38.020 Standards.17.38.030 Open space.

17.38.010 Required recreation areas.

New developments of more than four seven dwelling units (including but not limited to new subdivisions, planned developments, and mobile home parks, and multifamily residential developments) shall be required, as a condition of approval, to provide a minimum of eight thousand square feet of unpaved, usable open space with lawn or other soft surface for an outdoor recreation area, plus an additional one hundred square feet of usable open space for each additional unit beyond the initial twenty-five units, except that this requirement does not apply to residential development which is secondary to a commercial use in the central business district. New multi-family developments of more than four units and less than nine units shall be required, as a condition of approval, four thousand square feet of unpaved, usable open space with lawn or other soft surface for an outdoor recreation area, except that this requirement does not apply to residential development which is secondary to a commercial use in the central business district. New multi-family developments of nine units or more shall be required, as a condition of approval, eight thousand square feet of unpaved, usable open space with lawn or other soft surface for an outdoor recreation area, plus an additional one hundred square feet of usable open space for each additional unit beyond the initial twenty-five units, except that this requirement does not apply to residential development which is secondary to a commercial use in the central business district.

A developer may elect to pay \$15,000 to the Parks Reserve fund in-lieu of providing an eight-thousand square foot recreation area if the proposed development is a subdivision of fifteen units or less. The inlieu payments shall be directed towards capital improvements within the city park system.

17.38.020 Standards.

The standards and guidelines in the Sedro-Woolley Design Standards and Guidelines Manual shall be followed when designing a recreation area.

17.38.030 Open space.

- A. The recreation area shall not be located in areas sensitive to human disturbances such as wetlands, riparian corridors and slopes of ten percent or more, or in required street frontage landscaping. Exception: Slope may be greater in limited recreation elements.
- B. The recreation area may be dispersed on the site; provided, that the minimum size of each area is six thousand square feet or larger.



Attachment 2 to April 17, 2018 Staff Report

133 West State Street Suite 101 Sedro-Woolley, WA 98284 Office and Fax: (360) 755-3101

February 8, 2018

John Coleman Sedro-Woolley Planning Department 325 Metcalf Street Sedro-Woolley, WA 98284

Letter about a proposed code change to Residential Recreation Areas Code Chapter 17.38

John:

I appreciate the opportunity to discuss the Residential Recreation Area Code Chapter 17.38 to allow a second option to new developments that can benefit the City Parks Department, Future home owners, and Developers who are creating these small community plats.

Currently the code requires an 8,000 sf park are for use of the future residents of the new plat. I believe that the intent of this code is to add outdoor spaces for residents near their homes when the lots that created were small. The outdoor spaces are typically smaller on the small lots that are created in dense development.

While the intent is appropriate for larger developments, the code severely hinders small projects and small acreage plats.

There are three reasons why this code should be reviewed -

The HOA of these communities must maintain the parks: this is typically a hard task for small HOA's to complete. Landscape maintenance is costly and with small developments there are less home owners to pay for the maintenance. If some HOA's do not maintain the park, they can become an eyesore to the public. Also, Park's create an increased liability situation for an HOA.

The park requirement actually reduces lot sizes throughout the plat when most Home Buyers would prefer a larger lot. The park requirement can actually reduce the amount of lots that Developers can get even though the density allows more lots. With our current housing shortage in Skagit County, our main focus as a community should be to

create the maximum amount of lots or housing units that are available with the planned density of each zone.

The new code I am proposing could have a way to raise funds from developers that would allow an increase in the Parks department special projects funds. As a developer I believe strong regional parks are much better then small localized parks.

I would propose the City code to allow any plat 5 acres or less in size to have a second option instead of building a Park onsite in their development. The following verbiage could be added to the code -

17.38.010 Required Recreation Areas

A. A developer can elect to replace the 8,000 sf park requirement with a \$15,000 park fee when:

- a. When a development has 5 acres or less of net acreage, and can prove that there would be a loss of the underlying density requirements of the City's zone.
- b. If the proposed plat has 15 lots or less.
- c. In multifamily, and or mixed use development if the proposed development requires more parking then available, and the park requirement eliminates space that can be used for parking spots to meet code requirements.

We thank you for the opportunity to discuss this and we look forward to hearing back from you. We will make ourselves available for any meetings where Planning Commission and or City Council could have some questions. We also can show examples of this on a plat map for exhibit.

Sincerely

Paul Woodmansee BYK Construction, Inc.



Planning Department

Sedro-Woolley Municipal Building 325 Metcalf Street Sedro-Woolley, WA 98284 Phone (360) 855-0771 Fax (360) 855-0733

MEMO:

To: Sedro-Woolley Planning Commission

From: John Coleman, AICP

Planning Director

Date: April 17, 2018

Subject: Updates to Planned Residential Development Regulations – Ch17.43 SWMC –

Continued

ISSUE

The Planning Commission is continuing its detailed discussion of proposed amendments to the Planned Residential Development (PRD) regulations in Chapter 17.43 of the Sedro-Woolley Municipal Code (SWMC). This issue was on the March 17 Planning Commission agenda, but there was not time to address the issue at that meeting. This memo is largely the same as the March 17, 2018 memo. After several months of discussion on possible PRD updates, no strong examples from other communities have seemed to fit well for the City of Sedro-Woolley. Staff has found another example that may be useful for the PC to review. The City of Ferndale's PRD regulations (they refer to them as PUDs) may be a useful reference or template.

The Ferndale PRD regulations address several issues that the Planning Commission has been interested in incorporating into the Sedro-Woolley PRD regulations. For example, it allows for clustering, private streets, narrower streets, multi-unit buildings and limited commercial development to be incorporated into a PRD. It also addresses buffer requirements. This is an issue that was briefly raised, but the merits of buffers may need further discussion.

Ferndale's density regulations are based on number of units allowed per acre. Density in Sedro-Woolley's R-15 zone is also based on number of units per acre (15 units per acre), however density in the R-5 and R-7 zones are not based on number of units per acre, instead those zones limit the minimum size of lots to 8,400 sf in the R-5 zone and 6,000 sf in the R-7. The Ferndale template would have to be modified to accommodate the difference in how density is allowed. However, this will not be a difficult task. Ferndale used to use minimum lot sizes as Sedro-Woolley does in the R-5 and R-7 zone, so their PRD ordinance used to be written to address minimum lot size. Similar to the other examples that the PC reviewed in the past, Ferndale's regulations do not allow for density bonuses.

Today's Planning Commission review of the PRD regulations will focus on improving the next set of draft amendments. No new draft amendments have been proposed for this meeting.

Please see previous staff memos (available on the Planning Commission meeting page at http://www.ci.sedro-

woolley.wa.us/governing bodies/planning commission/planning meetings.php) for the last draft PRD regulations. Please note that, based on today's discussion, the previous draft PRD regulations are likely to be amended significantly.

ATTACHMENTS

Attachment 1 – City of Ferndale Planned Residential Development regulations (Ferndale Municipal Code Chapter 18.68 also available at http://www.codepublishing.com/WA/Ferndale/#!/Ferndale18/Ferndale1868.html#18.68).

Attachment 2 – generic example of what a subdivision can look like using typical subdivision regulations to lay out a plat (not specific to Sedro-Woolley code)

Attachment 3 – generic example of how a subdivision can be laid out using PRD principals and regulations (not specific to Sedro-Woolley code).

RECOMMENDATIONS

Discuss possible PRD amendments.

Chapter 18.68

PLANNED UNIT DEVELOPMENT (PUD) - RESIDENTIAL

| Sections: | |
|-----------|--|
| 18.68.010 | Purpose. |
| 18.68.020 | Applicability. |
| 18.68.030 | Definition of terms. |
| 18.68.040 | Types of planned unit developments. |
| 18.68.050 | Design standards – Residential planned unit development. |
| 18.68.060 | Owner's association. |
| 18.68.070 | Restrictive covenants. |
| 18.68.080 | PUD street design standards. |
| 18.68.090 | Relationship to adjacent areas. |
| 18.68.100 | Project phasing. |
| 18.68.110 | Permissible initiators of planned unit developments. |
| 18.68.120 | Review and approval process. |
| 18.68.130 | Criteria for approval of a planned unit development. |
| 18.68.140 | Modifications and amendments. |
| 18.68.150 | Time limits and extensions. |
| 18.68.160 | Enforcement. |

18.68.010 Purpose.

The objective and intent of this chapter is to provide a method by which the City may permit a variety of development types, designs or arrangements that may not be permissible under traditional zoning techniques yet still provide for the protection of public health, safety and welfare. In such instances, the applicant may propose a development proposal which, if approved, would in effect replace the underlying zoning subject to specific guidelines and restrictions. This chapter is not intended to establish densities that are less than would normally be anticipated within the underlying zone, or to permit a preponderance of single-family residential development in multifamily zones. This chapter is also intended to implement the goals of the City's Comprehensive Plan, specifically to:

- A. Promote infill development within established neighborhoods;
- B. Allow cluster development in such a fashion as to avoid development within environmentally sensitive areas;
- C. Provide open space areas;
- D. Preserve property rights;
- E. Encourage innovative housing techniques;
- F. Encourage affordable housing projects;
- G. Provide a public process for the review of PUD applications;
- H. Allow cluster development in such a fashion as to meet the density expectations within the underlying zone;
- I. Provide appropriate buffers between dissimilar land uses;
- J. Encourage the design of low impact stormwater methods that are integrated into the design of buildings, infrastructure and site design so as to minimize impacts to the natural environment and the aesthetics of the built environment. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006)

18.68.020 Applicability.

A residential planned unit development application may be submitted for any property with a residential land use designation located in the City, including the urban residential zone; provided, that no planned unit development

application shall be approved in the FW – floodway zoning district that would authorize structures or land uses that are otherwise prohibited in the FW – floodway zoning district. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006)

18.68.030 Definition of terms.

- RESIDENTIAL

- A. "Air-space condominium" means a development where all property, including the structures, is owned in common by an association.
- B. "Buffer area" means an area located on the perimeter of a planned unit development site that is reserved for screening and/or landscaping purposes to separate the planned unit development from adjoining land uses which are incompatible with uses within the planned unit development. No building construction, vehicle parking, or outdoor storage of materials is permitted within a required buffer area, although required buffer areas may include privately maintained trails and pathways if adequate screening from adjacent land uses is provided between the trail and the adjacent use, in the judgment of the Zoning Administrator. Required buffers shall be established on separate parcels or tracts owned by the homeowner's association, and shall not be owned by individual property owners, though individual owners may be permitted to maintain such buffers pursuant to covenants, codes and restrictions associated with the subdivision. Vegetative buffers shall include easements allowing the City to access the buffer to verify compliance with these requirements.
- C. "Cluster development" means a development technique of placing lots closer together by reducing lot width and lot size requirements for the purpose of preserving environmentally sensitive areas or open space and/or reducing infrastructure costs. For the purposes of this definition, clustering does not by itself result in increased density.
- D. "Critical area" means landslide hazard area, erosion hazard area, seismic hazard area, volcanic hazard area, frequently flooded area, aquifer recharge area, stream corridor, and wetland, as defined under Chapter 16.08 FMC.
- E. "Environmentally sensitive area" means critical areas, nonregulated mature stands of native vegetation, and steep slopes.
- F. "Open space area" means all portions of a PUD project that are not private lots, buildings, or public rights-of-way. Open space area includes all usable and nonusable open spaces.
- G. "Postage stamp condominium" means a development where all property, except the buildings (and the land described by the footprint of the building), is owned in common by an association. See also "townhouse."
- H. "Site area" means the combined size of any and all parcels, tracts and lots that are included within a PUD application. Site area shall exclude all public rights-of-way existing at the time of PUD applications, but shall include any private easements that are located within the site.
- I. "Townhouse" means a style of housing where three or more independent dwelling units share walls.
- J. "Usable open space," for the purposes of this chapter, may include open play areas, wooded areas accessible by a path system, structured picnic areas, equipped playgrounds, sports fields, game courts, swimming pools, recreational buildings, clubhouses, gazebos, pedestrian and bicycle paths, landscaped and unfenced detention ponds, community gardens, nature interpretive areas, and other similar areas and structures. Low impact stormwater infrastructure located within common areas of the planned unit development may be included in usable open space calculations in limited circumstances, when a licensed stormwater professional can demonstrate that active use in and around the stormwater infrastructure will not diminish its effectiveness.
- K. "Usable open space" may not include lots, dwellings, private yards, outdoor storage, streets and any associated rights-of-way, driveways, parking areas, fenced stormwater detention ponds, critical areas and their associated buffers, slopes in excess of 15 percent, areas with any dimension less than 10 feet, and required perimeter buffers that do not include screened trails and pathways (where applicable). Low impact stormwater systems such as rain gardens, and low-slope detention ponds which are integrated into landscaping along trails and pathways, may be considered open space. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006)

Page 3/9

18.68.040 Types of planned unit developments.

All planned unit development applications shall fall within one of the following categories:

- A. Planned unit development residential.
- B. Commercial and industrial planned unit developments shall be administered in accordance with Chapter 18.69 FMC. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006)

18.68.050 Design standards – Residential planned unit development.

- A. Minimum site area: one acre.
- B. Where permitted: A residential planned unit development may be located on property in the RS 10.5, RS 8.5, RS 6.5, RO, RM 1.5, or UR zoning districts.
- C. Uses Permitted.
 - 1. Any residential use or mixture of residential uses, including manufactured housing developments.
 - a. Within residential single-family zones, multifamily development should be screened by single-family residences within the planned unit development, unless adjacent to a commercial or multifamily zone.
 - b. Within the residential multifamily and residential office zones, a minimum of 60 percent of all residential units must be in the form of multifamily development, and single-family residential uses shall utilize no more than one-half of the total lot area of the planned unit development that is devoted to residential purposes, exclusive of required open spaces, buffer areas, and related infrastructure such as streets and stormwater facilities.
 - 2. Neighborhood retail commercial uses intended to primarily serve the residents of the planned unit development, including grocery stores, mini marts, drugstores, bakeries, restaurants, professional offices and services including barbershops, beauty shops, dry cleaning and laundry services and similar uses in nature and effect. Such uses shall be limited to a maximum of 10 percent of the site area and in no case shall exceed five acres in size.
 - 3. Churches, clubhouses, schools and other similar public gathering places.
 - 4. Other uses as determined by the Hearings Examiner or City Council to be appropriate within a specific residential planned unit development.
- D. Permitted Density. Density shall be allowed as determined in the underlying zone, and the Comprehensive Plan, as shown in the table below. Densities higher or lower than those allowed in the underlying zone shall be denied by the City. Achieved density shall be calculated by dividing the site area by the number of units proposed in the development and rounding up to the nearest whole number.

| Underlying Zone | Comprehensive Plan Designation | Minimum Density (Per Gross Acre) | Maximum Density (Per Gross Acre) |
|-----------------|---|-------------------------------------|-------------------------------------|
| RS 10.5 | Low Density Residential | 3 | 7 |
| RS 8.5 | Low Density Residential | 3 | 7 |
| RS 6.5 | Medium Density Residential | 7 | 12 |
| RM | High Density Residential | 12 | 27 |
| RO | High Density Residential | 12 | 27 |
| UR | High Density Residential/ Commercial | 15 | No Maximum |

- E. Buffer Requirements. Unless exempted below, landscaping and other screening features such as berms and/or fencing shall be established within the required buffer area(s) to provide a solid screen separating the development site from adjoining properties. Building setbacks within the residential planned unit development shall be a minimum of 30 feet from any exterior property boundary. A minimum 20-foot-wide landscaped buffer shall be established around the entire perimeter of any residential planned unit development. Trails and other pedestrian connectivity may be used to replace buffer requirements in certain locations.
 - 1. The City may grant flexibility from some or all perimeter buffering and external building setback requirements based on the following:
 - a. The average lot size within the proposed PUD is no less than 80 percent of the conventional minimum lot size within the underlying zone.
 - b. The proposed PUD is adjacent to an existing residential planned unit development or residential subdivision with average lot sizes not less than 80 percent or more than 120 percent of the average lot size within the proposed PUD.
 - c. Building construction types and uses are similar in nature between the proposed PUD and adjacent developments.

All applications for a residential planned unit development shall include a detailed landscaping plan, identifying the type, size, spacing and maintenance schedule for all landscaping proposed within the required buffer area. All buffer area restrictions shall be clearly noted on the final plat or other legal document to advise potential lot purchasers/residents of said buffer restrictions.

- F. Landscaping shall be consistent with the requirements of Chapter 18.74 FMC, Ferndale Landscape Standards.
- G. Lot Sizes. Lot sizes within the residential planned unit development may be reduced in area; however, no lot may be smaller than 4,000 square feet. This restriction shall not apply to "postage stamp," "townhouse," or "air-space" condominium developments.
- H. Usable Open Space. All residential planned unit developments shall contain usable open space based upon the following table. Recreational amenities shall be provided in an amount appropriate to the size and characteristics of the anticipated residential population of the PUD.

| Total Lot Area | Usable Open Space Required |
|----------------------|--|
| 1.01 – 3 acres | 10% open space or 4,000 square feet of contiguous space, whichever is greater |
| 3.01 – 4 acres | 10% open space or 14,000 square feet of contiguous space, whichever is greater |
| 4.01 – 6 acres | 15% open space or 26,000 square feet of contiguous space, whichever is greater |
| 6.01 acres and above | 20% open space |

Table I: Required Usable Open Space Areas

- I. Building Setbacks. Dwelling units shall be set back a minimum of five feet from a property boundary; provided, that no buildings may be set back less than 20 feet from a public right-of-way or placed within a required buffer area; except that zero-foot side yard setbacks may be permitted when identified upon an approved site plan. The City may allow front, side or rear setbacks that are a minimum of 10 feet from private alleys or private streets; provided, that the applicant can demonstrate that vision triangles shown in the Ferndale Development Standard Detail Drawing R-19 are preserved and that other life-safety issues are properly addressed.
- J. Lot Configuration. Lots within a residential planned unit development may vary from the depth, width and size requirements established in Chapter 17.28 FMC, except that each lot must include a buildable area outside of required setbacks and buffer areas of no less than 40 feet in width and 40 feet in depth. This restriction shall not apply to

Page 5/9

"postage stamp," "air-space" condominium, "single-family attached" dwelling units, and "residential townhome" developments. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1528 § 1, 2009; Ord. 1400 § 2, 2006)

18.68.060 Owner's association.

All PUD applications must include preliminary bylaws for an owner's association and, upon approval of a PUD application, the applicant shall convey by deed all private streets, sidewalks, walkways, curbs, gutters, stormwater drainage facilities, utilities, and all other common areas and open space areas to an owner's association. The owner's association shall be empowered to collect dues and assessments and to enforce covenants, conditions, and restrictions and any rules and regulations deemed necessary for the governing of development and use of each lot and common areas within the PUD. The owner's association may not be dissolved nor may it convey any property within the PUD without the express written approval of the Ferndale City Council. If a homeowner's association becomes inactive, the City shall be authorized to assess the costs of performing maintenance on the individual property owners based on the pro-rata share of the maintenance costs. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.070)

18.68.070 Restrictive covenants.

All PUD applications must include preliminary covenants, conditions, and restrictions (CC&Rs) which clearly describe responsibilities for operation and maintenance of commonly owned elements of the PUD. The CC&Rs shall include the following:

- A. Architectural control standards, which shall be approved by a licensed architect. The architectural control standards shall be designed to reflect a unified architectural concept in terms of style, form, bulk, colors, and materials. A coordinating architect, architectural review board, or other such mechanism shall be established by the owner's association to review all plans submitted by lot owners within the PUD to ensure compliance with the architectural control standards. All lot owners shall be required to submit building and design plans to the established reviewing body prior to construction of any building on any lot within the PUD.
- B. Landscape and lighting plan, identifying the type, size, spacing, and maintenance schedule for all landscaping (including lighting elements) proposed within the required buffer areas, open space areas, and other common areas. Maintenance of all landscaping, buffer areas, and open space areas shall be the responsibility of the owner's association and all individual lot owners. All future purchasers of lots within the PUD shall be required to sign an acknowledgment indicating knowledge and compliance with these maintenance responsibilities. The City may require that a maintenance bond be posted in an amount representing 125 percent of the estimated costs of maintaining any of these areas for a period of three years from the date of final PUD approval. If the owner's association and/or the individual lot owners fail to adequately maintain the landscaping, buffer areas, and open space areas, then the City shall have the right to take any enforcement action necessary to ensure compliance with the CC&Rs, including but not limited to the right to impose any necessary charges, assessments, and liens. The City shall have the right to recover all costs, including attorney's fees, incurred in any enforcement action. Nothing herein, however, shall require the City to take any action on behalf of the owner's association or lot owner or other citizen to enforce the CC&Rs.
- C. Private Street Maintenance Plan. In the event that private streets are approved within a PUD, the CC&Rs shall describe responsibilities for the maintenance of the private streets. Whenever a private street is approved within a PUD, all street related improvements shall be maintained by the owner's association. Street related improvements include, but are not limited to, automobile travel lanes, parking areas, bicycle lanes, turn-around areas, sidewalks or other pedestrian walkways, curbs, gutters, catch basins, or any other storm drainage facilities, street lights, street signs or pavement markings, medians, planting areas, or similar improvements. If the owner's association and/or the individual lot owners fail to adequately maintain the private streets and related improvements, the City shall have the right to take any enforcement action necessary to ensure compliance with the CC&Rs, including but not limited to the right to impose any necessary charges, assessments, and liens. The City shall have the right to recover all costs, including attorney's fees, incurred in any enforcement action. Nothing herein, however, shall require the City to take an action on behalf of the owner's association or lot owner or other citizen to enforce the CC&Rs.
- D. Stormwater maintenance plan identifying the location and type of private stormwater facilities to be owned and/or maintained, individually or collectively, by the owner(s) or tenant(s) of the PUD. The stormwater maintenance plan must also include the recommended schedule for inspections of these facilities. Should there be private stormwater facilities on individual lots within the development such as rain gardens, bio-swales or similar, the

Page 6/9

maintenance plan shall include the design and recommended maintenance schedule for each facility. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.080)

18.68.080 PUD street design standards.

All streets to be constructed within the interior of a planned unit development site or existing streets fronting on a planned unit development site shall be improved in accordance with City standards as identified in the City development standards manual and shall be dedicated to the City of Ferndale. In some instances, streets within a planned unit development may be private; provided, that the applicant can demonstrate the following:

- A. Minimum safety standards for emergency vehicle access are provided within the planned unit development.
- B. Adequate travelway width for the anticipated levels of traffic, including appropriate provisions for off-street and on-street parking, backing, vehicle stacking, pedestrian movements, bicycle movements, truck turning movements and improvements necessary to accommodate public transit are provided.
- C. Street layout within the planned unit development is consistent with the surrounding street system and shall not preclude remote parcels of property from gaining access to the City street system.
- D. Approval of a private street would not negatively impact the traffic circulation in the surrounding neighborhood or area.
- E. The Comprehensive Plan does not identify any through streets extending across the planned unit development site.
- F. The applicant demonstrates the ability to maintain a private street system within the planned unit development.
- G. The final plat documents shall reference any restrictive covenants regarding private streets and shall include an acknowledgment statement indicating City policy to refuse consideration of private streets for dedication unless or until said private streets can be improved to meet current minimum City standards. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.090)

18.68.090 Relationship to adjacent areas.

When a residential PUD will be located adjacent to an established neighborhood within the City limits, the PUD shall be designed such that the lots adjacent to the established neighborhood shall have the minimum lot size, height limits, and setbacks required by the zoning of the adjacent established neighborhood. If minimum lot size, height limits, and setbacks do not conform to the zoning within the adjacent neighborhood, a minimum vegetated buffer shall be required as per FMC 18.68.050(E). (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.100)

18.68.100 Project phasing.

- A. If a proposed PUD is to be constructed in phases, the applicant shall submit a phasing plan with the application materials. If a project is to be phased, it shall be designed such that each phase can "stand alone" so that if subsequent phases are not constructed, the completed portion of the project constitutes a coherent development logically interconnected with surrounding areas.
- B. Certain project elements, such as open space and recreational amenities, must be provided for each phase of development in rough proportion to the size of the particular phase within the whole project. In certain circumstances, this may also require that infrastructure improvements shown within a later phase of the project may be required to be constructed with an earlier phase, or appropriate securities provided to ensure that construction occurs even if the later phase never takes place. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.110)

18.68.110 Permissible initiators of planned unit developments.

Permissible initiators of planned unit development are:

A. The owner of all the property involved, if under one ownership; or

- B. An application filed jointly by all owners having title to all the property in the area proposed for the planned unit development project, if there be more than one owner; or
- C. A person having an interest in the property to be included in the planned unit development. The planned unit development application shall be in the name or names of the recorded owner or owners of property included in the development. The application may be initially filed by holder(s) of an equitable interest in or option on such property; provided, that written permission from the property owner(s) is included with the application. In such cases, the applicant must evidence a full ownership interest in the land (either legal title or the execution of a land sales agreement) before final approval of the applicant's plan. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.120)

18.68.120 Review and approval process.

- A. Prospective applicants for PUD projects shall schedule and pay for an informal review of the project conceptual plans with the Technical Review Committee prior to submittal of any applications.
- B. After preliminary review by the Technical Review Committee, but prior to submittal of applications, the applicant shall arrange for and hold an informal community meeting at a location and on a day of the week and time convenient to surrounding property owners. The applicant shall:
 - 1. Extend written invitations to, at a minimum, all property owners within 300 feet of the project property boundaries; and
 - 2. Post a notice of the community meeting at two prominent locations on the project site at least 10 days prior to the scheduled date of the meeting. The notices shall be on City-supplied public notice signs paid for by the applicant; and
 - 3. Explain the project concept to the surrounding property owners and solicit input as to the issues which concern them; and
 - 4. Prepare a written report documenting the community meeting, summarizing the issues raised, and describing how the applicant intends to address the issues raised in the project design; and
 - 5. Submit said written report and an audio or audio/video recording to the City for inclusion with the application materials.
- C. The applicant shall submit concurrently a PUD application, a land division application (e.g., long plat, short plat, binding site plan, as applicable), a SEPA checklist, and appropriate filing fees for determination of completeness. At a minimum, the application package shall include:
 - 1. A site plan with information consistent with that required for a standard site plan review.
 - 2. A preliminary plat map (including a preliminary road and utilities plan) consistent with the requirements of the City subdivisions ordinance, FMC Title 17.
 - 3. Architectural renderings, perspective drawings, or photographs of like structures shall be submitted sufficient to illustrate the architectural concept of the project.
 - 4. A preliminary landscape and lighting plan. The plan should identify natural areas to be retained, landscape buffers, usable open space, and recreational amenities, together with proposed lighting. Calculations of the amount of usable open space shall be provided.
 - 5. Preliminary covenants, conditions, and restrictions (CC&Rs) which clearly describe responsibilities for operation and maintenance of commonly owned elements of the PUD.
 - 6. The written report of the community meeting held prior to submittal of the applications.
- D. Once the applications have been determined to be complete, the PUD application will be included on the next available agenda for formal review by the Technical Review Committee.

Ferndale Municipal Code Chapter 18.68 PLANNED UNIT DEVELOPMENT (PUD) - RESIDENTIAL

- E. Once a SEPA threshold determination has been issued, the PUD application may be scheduled for a public hearing before the Hearings Examiner.
- F. Based on the record developed at the public hearing the Hearings Examiner will make a recommendation and forward it to the City Clerk for inclusion on the next available City Council agenda.
- G. Based on the recommendation of the Hearings Examiner, and the record developed at the public hearing, the City Council will make a decision on the PUD and associated plat applications.
- H. Following the decision of the City Council, the applicant shall make any required revisions and submit the revised PUD site plan and revised preliminary plat to the City for staff review, approval, and stamping. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.130)

18.68.130 Criteria for approval of a planned unit development.

The City may approve a planned unit development application only if it finds that the following requirements have been met:

- A. The applicant has consulted with surrounding property owners prior to submittal of the application.
- B. The applicant has filed a proper application and followed the procedural steps required by this chapter and other applicable chapters of the Ferndale Municipal Code.
- C. The density of the proposed PUD is consistent with that of the underlying zone (as modified by this chapter) and the Comprehensive Plan.
- D. The proposed PUD will not result in a significant adverse impact on the environment, as evidenced by an appropriate threshold determination under SEPA, and the project will incorporate in its design any mitigation measures identified during the SEPA review.
- E. The project will result in the protection, preservation, or enhancement of environmentally sensitive areas that may exist on the property.
- F. The project design includes buffers where necessary and lot development patterns adjacent to established neighborhoods consistent with the requirements of this chapter.
- G. The project design includes usable open space in an amount that meets the requirements of this chapter, and which includes particular elements appropriate to the size and character of the anticipated population of the PUD.
- H. The applicant has proposed and demonstrated that there will be sufficient legal mechanisms put in place to guarantee the continued operation and/or maintenance of all commonly owned elements of the PUD in perpetuity. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.140)

18.68.140 Modifications and amendments.

An approved PUD may be modified or amended upon written request of the property owner(s).

- A. Modifications are considered minor changes to an approved PUD, which may be approved administratively, and which do not:
 - 1. Increase the number of units or density of a residential PUD.
 - 2. Change the mix of uses.
 - 3. Significantly alter the amount or arrangement of open space or recreational amenities, or the treatment of environmentally sensitive areas that may exist on the site.
 - 4. Significantly alter the approved architectural concept of the PUD.
 - 5. Significantly alter the basic layout of the approved project infrastructure.

Page 9/9

- B. Amendments are major changes to an approved PUD that do not qualify as modifications.
- C. Proposed PUD amendments shall be processed in the same manner as a PUD application, including noticed public hearing, Hearings Examiner review and recommendation, and review and approval by the City Council. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.150)

18.68.150 Time limits and extensions.

- A. The PUD approval, and the approval of any associated preliminary plat or other land division approval, shall be valid for five years from the day it is approved by the City Council. Construction on any and all phases of a PUD must be complete for final PUD approval within five years of the preliminary PUD approval; provided, that there may be a two-year extension as provided herein.
- B. A PUD and any associated preliminary plat or other land division, pursuant to FMC 17.20.090, may be extended by resolution of the City Council for a maximum of two years; provided, that:
 - 1. A written request for extension has been received at least 30 days prior to the date of expiration; and
 - 2. The applicant demonstrates that extraordinary and unforeseen circumstances have precluded compliance with the five-year time limit. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1600 § 5, 2010; Ord. 1400 § 2, 2006. Formerly 18.68.160)

18.68.160 Enforcement.

- A. If the applicant does not begin and substantially complete the planned unit development, or any phase of the planned unit development, within the time limits imposed by FMC 18.68.150, the Planning Director shall review the planned unit development and may recommend to the City Council that:
 - 1. The time for its completion be extended, upon a showing that the project can be completed within six months, and that the applicant has posted bond or other acceptable securities to ensure completion of any unfinished work; or
 - 2. The approval of the planned unit development be revoked.
- B. The approved final plat and approved PUD site plan are binding and shall be a restriction on development which runs with the land. Any unauthorized deviation therefrom shall be punishable and enforceable as a violation of this title. (Ord. 1933 § 6 (Exh. 6), 2016; Ord. 1664 § 1 (Exh. 1), 2011; Ord. 1400 § 2, 2006. Formerly 18.68.170)

