Wayne County, Michigan

Financial Report
with Supplemental Information
December 31, 2019

|  | Contents                               |
|--|--|
|  |  |
| Independent Auditor's Report   | 1-2                                    |
| Management's Discussion and Analysis   | 3-9                                    |
| Basic Financial Statements   |  |
| Government-wide Financial Statements: Statement of Net Position (Deficit) Statement of Activities  | 10<br>11-12                            |
| Fund Financial Statements: Governmental Funds: Balance Sheet Reconciliation of the Balance Sheet to the Statement of Net Position (Deficit) Statement of Revenue, Expenditures, and Changes in Fund Balances Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities | 13<br>14<br>15                         |
| Proprietary Funds: Statement of Net Position (Deficit) Statement of Revenue, Expenses, and Changes in Net Position (Deficit) Statement of Cash Flows   | 17<br>18<br>19                         |
| Fiduciary Funds: Statement of Fiduciary Net Position Statement of Changes in Fiduciary Net Position  | 20<br>21                               |
| Component Units: Statement of Net Position Statement of Activities   | 22<br>23                               |
| Notes to Financial Statements  | 24-51                                  |
| Required Supplemental Information  | 52                                     |
| Budgetary Comparison Schedule - General Fund Schedule of Changes in the Net Pension Liability and Related Ratios Schedule of Pension Contributions Schedule of Changes in the Net OPEB Liability and Related Ratios Schedule of OPEB Contributions Schedule of OPEB Investment Returns Notes to Required Supplemental Information  | 53<br>54<br>55<br>56<br>57<br>58<br>59 |

## Contents (Continued)

| Other Supplemental Information  | 60       |
|---|----------|
| Nonmajor Governmental Funds:<br>Combining Balance Sheet<br>Combining Statement of Revenue, Expenditures, and Changes in Fund Balances | 61<br>62 |
| Fiduciary Funds: Combining Statement of Fiduciary Net Position Combining Statement of Changes in Fiduciary Net Position               | 63<br>64 |
| Component Units: Statement of Net Position/Governmental Fund Balance Sheet - Downtown Development Authority                           | 65       |
| Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of Activities - Downtown Development Authority              | 66       |
| Statement of Net Position/Governmental Fund Balance Sheet - Brownfield Redevelopment Authority  | 67       |
| Statement of Revenue, Expenditures, and Changes in Fund Balance/Statement of Activities - Brownfield Redevelopment Authority          | 68       |





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### **Independent Auditor's Report**

To the Board of Trustees Charter Township of Plymouth

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Charter Township of Plymouth (the "Township") as of and for the year ended December 31, 2019 and the related notes to the financial statements, which collectively comprise the Charter Township of Plymouth's basic financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Charter Township of Plymouth as of December 31, 2019 and the respective changes in its financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As described in Note 1 to the financial statements the Township adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, which established accounting and financial reporting standards for the identification and reporting of fiduciary activities. Our opinion is not modified with respect to this matter.



To the Board of Trustees Charter Township of Plymouth

#### Other Matters

### Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplemental information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Charter Township of Plymouth's basic financial statements. The other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements.

The other supplemental information, as identified in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information, as identified in the table of contents, is fairly stated in all material respects in relation to the basic financial statements as a whole.

Plante & Moran, PLLC

May 27, 2020

### Management's Discussion and Analysis

As management of the Charter Township of Plymouth (the "Township"), we offer readers this narrative overview and analysis of the financial activities for the year ended December 31, 2019.

### **Business Highlights**

- In November 2018, voters approved a public safety millage of 1.2 mills to help bring the police and fire
  departments up to full staffing, fund the replacement of aged fire equipment, and address burgeoning pension
  and retiree healthcare (OPEB) legacy costs.
- An initial contribution of \$1.2 million was made the newly created OPEB savings fund as part of a corrective action plan negotiated with the State to address the underfunded legacy costs.
- ADV Hilltop Golf Management LLC assumed management of the Hilltop Golf Course in 2019 as part of new five-year agreement. The financial terms of this agreement enabled us to move the financial reporting of the golf course operations from the Golf Course Fund (business-type activity) to the General Fund (governmental activity).

#### Financial Highlights

- At the end of the 2019 fiscal year, the assets of the Township exceeded its liabilities by approximately \$57 million. When viewed separately, the governmental activities had liabilities in excess of assets by \$5.6 million, and the business-type activities had assets in excess of liabilities of \$62.6 million.
- The Township's financial rating with Standard & Poor's rating service remains at AA+.
- General Fund net change in fund balance was \$1,188,561, with a restatement of the 2018 fund balance of \$3.4 million reflecting the change in net position due to the Golf Fund no longer being separately reported as a fund. This activity is now recorded in the General Fund parks department and is included in the recreation and culture line item. The 2019 General Fund fund balance is \$4.6 million.
- The Water and Sewer Fund experienced a \$3.2 million increase in net position. The increase is primarily due to the reduction in the cost of sewage treatment, as well as water and sewer benefit fees received.
- The State of Michigan approved the corrective action plan submitted by the Township required by Public Act 202. Based upon the 2017 audit, the other postemployment benefit plan (OPEB) was deemed underfunded because plan assets were less than 40 percent of total plan liabilities. In 2019, a one-time investment contribution of \$1.2 million was made to the OPEB trust fund, helping to decrease the net OPEB liability by \$3.9 million from \$19.5 million in 2018 to \$15.6 million in 2019 with an increase in the funded ratio of 7.7 percent.

### Using This Annual Report

This annual report consists of a series of financial statements. The statement of net position (deficit) and the statement of activities provide information about the activities of the Township as a whole and present a longer-term view of the Township's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell the reader how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the Township's operations in more detail than the government-wide financial statements by providing information about the Township's most significant funds. The fiduciary fund statements provide financial information about activities for which the Township acts solely as a trustee or agent for the benefit of those outside of the government.

### Management's Discussion and Analysis (Continued)

### Government-wide Overall Financial Analysis

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the Township, assets and deferred outflows of resources exceeded liabilities and deferred inflows by approximately \$57.1 million at the close of the most recent fiscal year.

The analysis below presents separate tables for the governmental activities and the business-type activities. The governmental activities include most of the Township's basic services, such as fire/paramedic service, police/dispatch service, parks, building, community development, and general administration. Most of the funding is provided by property taxes, state-shared revenue, charges for service, and agreements.

The business-type activities consist of the Water and Sewer Fund, Solid Waste Disposal Fund, Special Assessments Fund, and the Senior Transportation Fund.

- The Township provides water to residents from the Great Lakes Water Authority water system. Sewage
  treatment is provided through the Western Townships Utilities Authority, which collects sewage, equalizes it,
  and sends it to the Ypsilanti Community Utilities Authority sewage treatment plant.
- The Solid Waste Disposal Fund was created to account for revenue and expenses for trash collection and recycling programs requiring separate accounting and financing.
- The Golf Course Fund operation is no longer being separately reported. This activity is now recognized as part
  of the General Fund's parks and recreation department due to a new contractual relationship that no longer
  requires the Golf Course Fund operations to be separately reported. The Hilltop Golf Course was managed
  during the year by ADV Hilltop Golf Management LLC, which is responsible for the day-to-day operations.
- The Special Assessments Fund was created to account for revenue and expenses for certain special assessments (road paving and sidewalk repairs) requiring separate accounting and financing.
- The Senior Transportation Fund provides for senior transportation within the Plymouth community.

## Management's Discussion and Analysis (Continued)

### The Township's Net Position

|   | Governmental Activities |              |    |              |    |              |    |             |                |
|---|-------------------------|--------------|----|--------------|----|--------------|----|-------------|----------------|
|   |                         | 2017         |    | 2018         |    | 2019         |    | Change      | Percent Change |
| Assets                                      |                         |              |    |              |    |              |    |             |                |
| Current and other assets:                   |                         |              |    |              |    |              |    |             |                |
| Cash and investments                        | \$                      | 5,632,962    | \$ | 7,549,106    | \$ | 9,368,635    | \$ | 1,819,529   | 24.1           |
| Receivables                                 |                         | 7,996,047    |    | 8,043,324    |    | 7,759,083    |    | (284,241)   | (3.5)          |
| Other assets                                |                         | 125,545      |    | 110,754      |    | 27,370       |    | (83,384)    | (75.3)         |
| Capital assets                              |                         | 17,496,784   |    | 17,371,290   |    | 18,564,832   |    | 1,193,542   | 6.9            |
| Total assets                                |                         | 31,251,338   |    | 33,074,474   |    | 35,719,920   |    | 2,645,446   | 8.0            |
| <b>Deferred Outflows of Resources</b>       |                         | 2,409,424    |    | 5,734,899    |    | 5,467,129    |    | (267,770)   | (4.7)          |
| Liabilities                                 |                         |              |    |              |    |              |    |             |                |
| Current liabilities Noncurrent liabilities: |                         | 1,979,783    |    | 1,468,582    |    | 2,096,152    |    | 627,570     | 42.7           |
| Due within one year                         |                         | 1,156,823    |    | 1,241,825    |    | 1,276,855    |    | 35,030      | 2.8            |
| Due in more than one year                   |                         | 25,921,964   |    | 33,334,057   |    | 31,308,182   |    | (2,025,875) | (6.1)          |
| Total liabilities                           |                         | 29,058,570   |    | 36,044,464   |    | 34,681,189   |    | (1,363,275) | (3.8)          |
| Deferred Inflows of Resources               |                         | 7,049,375    |    | 9,814,233    |    | 12,081,684   |    | 2,267,451   | 23.1           |
| Net Position                                |                         |              |    |              |    |              |    |             |                |
| Net investment in capital assets            |                         | 12,003,218   |    | 12,496,227   |    | 13,387,689   |    | 891,462     | 7.1            |
| Restricted                                  |                         | 942,856      |    | 1,380,857    |    | 2,440,994    |    | 1,060,137   | 76.8           |
| Unrestricted                                | _                       | (15,393,257) |    | (20,926,408) |    | (21,404,507) |    | (478,099)   | 2.3            |
| Total net position                          | \$                      | (2,447,183)  | \$ | (7,049,324)  | \$ | (5,575,824)  | \$ | 1,473,500   | (20.9)         |

## Management's Discussion and Analysis (Continued)

|                                  | Business-type Activities |            |         |            |    |            |    |             |                |
|----------------------------------|--------------------------|------------|---------|------------|----|------------|----|-------------|----------------|
|                                  |                          | 2017       |         | 2018       |    | 2019       |    | Change      | Percent Change |
| Assets                           |                          |            |         |            |    |            |    |             |                |
| Current and other assets:        |                          |            |         |            |    |            |    |             |                |
| Cash and investments             | \$                       | 7,689,471  | \$      | 9,697,921  | \$ | 15,336,928 | \$ | 5,639,007   | 58.1           |
| Receivables                      |                          | 3,464,273  |         | 2,698,198  |    | 1,659,409  |    | (1,038,789) | (38.5)         |
| Other assets                     |                          | 21,147,234 |         | 21,956,778 |    | 22,543,423 |    | 586,645     | 2.7            |
| Capital assets                   |                          | 30,549,610 |         | 29,739,515 |    | 27,762,828 |    | (1,976,687) | (6.6)          |
| Total assets                     |                          | 62,850,588 |         | 64,092,412 |    | 67,302,588 |    | 3,210,176   | 5.0            |
| Deferred Outflows of Resources   | rces - 99,813 93,843     |            | (5,970) | (6.0)      |    |            |    |             |                |
| Liabilities                      |                          |            |         |            |    |            |    |             |                |
| Current liabilities              |                          | 2,342,120  |         | 1,742,605  |    | 2,021,474  |    | 278,869     | 16.0           |
| Noncurrent liabilities:          |                          |            |         |            |    |            |    |             |                |
| Due within one year              |                          | 344,525    |         | 240,174    |    | 223,084    |    | (17,090)    | (7.1)          |
| Due in more than one year        |                          | 2,894,661  |         | 2,703,186  |    | 2,390,207  |    | (312,979)   | (11.6)         |
| Total liabilities                |                          | 5,581,306  |         | 4,685,965  |    | 4,634,765  |    | (51,200)    | (1.1)          |
| Deferred Inflows of Resources    |                          |            |         | 919        |    | 135,374    |    | 134,455     | 14,630.6       |
| Net Position                     |                          |            |         |            |    |            |    |             |                |
| Net investment in capital assets |                          | 28,361,658 |         | 27,825,244 |    | 26,179,234 |    | (1,646,010) | (5.9)          |
| Unrestricted                     |                          | 28,907,624 |         | 31,680,097 | _  | 36,447,058 |    | 4,766,961   | 15.0           |
| Total net position               | \$                       | 57,269,282 | \$      | 59,505,341 | \$ | 62,626,292 | \$ | 3,120,951   | 5.2            |

The net position of the Township's business-type activities totals \$62.6 million. This is an increase of approximately \$3.1 million over 2018. The increase is attributable primarily to water and sewer operations and the completion of most special assessment debt (SAD) projects.

# Management's Discussion and Analysis (Continued)

### The Township's Changes in Net Position

|   |            |  |     | Go   | over  | nmental Activi  | ties |  |   |
|---|------------|--|-----|--|-------|---|------|--|---|
|   |            | 2017   |     | 2018   |       | 2019  |      | Change   | Percent Change  |
| <b>D</b>  |            |  |     |  |       |   |      |  | _   |
| Revenue   |            |  |     |  |       |   |      |  |   |
| Program revenue: Charges for services   | \$         | 2,167,388  | Ф   | 2,215,535  | Ф     | 2,664,875   | Ф    | 449,340  | 20.3  |
| Operating grants  | Φ          | 172,396  | Φ   | 430,348  | Φ     | 697,682   | Φ    | 267,334  | 62.1  |
| Capital grants  |            | 750,099  |     | 384,378  |       | 357,286   |      | (27,092)   | (7.0)   |
| General revenue:  |            | 700,000  |     | 001,070  |       | 001,200   |      | (27,002)   | (1.0)   |
| Taxes   |            | 6,925,641  |     | 7,516,399  |       | 9,864,961   |      | 2,348,562  | 31.2  |
| State-shared revenue and  |            | 0,923,041  |     | 7,510,599  |       | 9,004,901   |      | 2,340,302  | 31.2  |
| grants  |            | 3,342,787  |     | 2,748,956  |       | 2,904,707   |      | 155,751  | 5.7   |
| Investment earnings   |            | 117,585  |     | 87,025   |       | 117,311   |      | 30,286   | 34.8  |
| Other revenue   |            | 860,911  |     | 1,217,968  |       | 1,010,748   |      | (207,220)  | (17.0)  |
|   |            |  |     |  |       |   |      | · · · · ·  | • •   |
| Total revenue   |            | 14,336,807   |     | 14,600,609   |       | 17,617,570  |      | 3,016,961  | 20.7  |
| Expenses  |            |  |     |  |       |   |      |  |   |
| General government  |            | 2,231,726  |     | 2,667,337  |       | 2,712,851   |      | 45,514   | 1.7   |
| Public safety   |            | 10,989,984   |     | 10,515,934   |       | 11,827,309  |      | 1,311,375  | 12.5  |
| Public works  |            | 859,877  |     | 29,979   |       | 104   |      | (29,875)   | (99.7)  |
| Community services  |            | 15,583   |     | 30,732   |       | 92,782  |      | 62,050   | 201.9   |
| Planning and zoning   |            | 235,169  |     | 161,832  |       | 161,136   |      | (696)  | (0.4)   |
| Recreation and culture  |            | 848,644  |     | 920,208  |       | 1,060,223   |      | 140,015  | 15.2  |
| Debt service  |            | 131,063  |     | 137,479  |       | 121,307   |      | (16,172)   | (11.8)  |
| Total evnences  |            | 15,312,046   |     | 14,463,501   |       | 15,975,712  |      | 1,512,211  | 10.5  |
| Total expenses  |            | 10,012,040   | . — | 14,400,001   |       | 10,010,112  |      | 1,012,211  | 10.5  |
|   |            |  |     |  |       |   |      |  |   |
| Change in Net Position  | \$         | (975,239)  | \$  | 137,108  | \$    | 1,641,858   | \$   | 1,504,750  | 1,097.5   |
| Change in Net Position  | \$         | (975,239)  | \$  |  |       |   |      | 1,504,750  | 1,097.5   |
| Change in Net Position  | \$         |  | \$  | Ви   |       | ess-type Activi   |      |  | ·<br>   |
| Change in Net Position  | <u>\$</u>  | ( <b>975,239</b> )<br>2017   | \$  |  |       |   |      | 1,504,750<br>Change  | 1,097.5  Percent Change   |
|   | \$         |  | \$  | Ви   |       | ess-type Activi   |      |  | ·<br>   |
| Revenue   | <u>\$</u>  |  | \$  | Ви   |       | ess-type Activi   |      |  | ·<br>   |
| Revenue Program revenue:  | _          | 2017   |     | Bu<br>2018   | ısine | ess-type Activi<br>2019   | ties | Change   | Percent Change  |
| Revenue Program revenue: Charges for services   | \$\$<br>\$ | 2017   |     | 2018<br>15,886,730   | ısine | ess-type Activi   | ties | Change<br>(808,460)  | Percent Change (5.1)  |
| Revenue Program revenue: Charges for services Operating grants  | _          | 2017<br>16,462,203<br>1,177,711  |     | 2018<br>15,886,730<br>684,342  | ısine | ess-type Activi<br>2019<br>15,078,270   | ties | Change<br>(808,460)<br>(684,342)   | Percent Change (5.1) (100.0)  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions  | _          | 2017   |     | 2018<br>15,886,730   | ısine | ess-type Activi<br>2019   | ties | Change<br>(808,460)  | Percent Change (5.1)  |
| Revenue  Program revenue:  Charges for services Operating grants Capital contributions General revenue:   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141   |     | 2018<br>2018<br>15,886,730<br>684,342<br>844,685   | ısine | 2019<br>2019<br>15,078,270<br>-<br>1,039,502  | ties | Change<br>(808,460)<br>(684,342)<br>194,817  | Percent Change<br>(5.1)<br>(100.0)<br>23.1  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions  | _          | 2017<br>16,462,203<br>1,177,711  |     | 2018<br>15,886,730<br>684,342  | ısine | ess-type Activi<br>2019<br>15,078,270   | ties | Change<br>(808,460)<br>(684,342)   | Percent Change (5.1) (100.0)  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590   |     | 2018<br>15,886,730<br>684,342<br>844,685<br>174,943  | ısine | 2019<br>2019<br>15,078,270<br>-<br>1,039,502<br>204,500   | ties | Change<br>(808,460)<br>(684,342)<br>194,817<br>29,557  | (5.1)<br>(100.0)<br>23.1<br>16.9  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738  |     | 2018<br>2018<br>15,886,730<br>684,342<br>844,685   | ısine | 2019<br>2019<br>15,078,270<br>-<br>1,039,502  | ties | Change<br>(808,460)<br>(684,342)<br>194,817  | Percent Change<br>(5.1)<br>(100.0)<br>23.1  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590   |     | 2018<br>15,886,730<br>684,342<br>844,685<br>174,943  | ısine | 2019<br>2019<br>15,078,270<br>-<br>1,039,502<br>204,500   | ties | Change<br>(808,460)<br>(684,342)<br>194,817<br>29,557  | (5.1)<br>(100.0)<br>23.1<br>16.9  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue Total revenue   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590   |     | 2018<br>15,886,730<br>684,342<br>844,685<br>174,943  | ısine | 2019<br>2019<br>15,078,270<br>-<br>1,039,502<br>204,500   | ties | Change<br>(808,460)<br>(684,342)<br>194,817<br>29,557  | (5.1)<br>(100.0)<br>23.1<br>16.9  |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626                                  |     | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657                                  | ısine | 2019<br>15,078,270<br>-<br>1,039,502<br>204,500<br>-<br>16,322,272  | ties | Change  (808,460) (684,342) 194,817  29,557 - (1,268,428)  (1,675,012) 12,127  | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8                               |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal Golf course   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626<br>784,495                       |     | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657<br>711,208                       | ısine | 2019<br>15,078,270<br>-<br>1,039,502<br>204,500<br>-<br>16,322,272<br>11,359,006<br>1,528,784                 | ties | Change  (808,460) (684,342) 194,817  29,557 - (1,268,428)  (1,675,012) 12,127 (711,208)                                      | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8<br>(100.0)                    |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal Golf course Special assessments                       | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626<br>784,495<br>628,162            |     | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657<br>711,208<br>115,885            | ısine | 2019<br>15,078,270<br>-<br>1,039,502<br>204,500<br>-<br>16,322,272<br>11,359,006<br>1,528,784<br>-<br>343,792 | ties | (808,460)<br>(684,342)<br>194,817<br>29,557<br>-<br>(1,268,428)<br>(1,675,012)<br>12,127<br>(711,208)<br>227,907             | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8<br>(100.0)<br>196.7           |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal Golf course   | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626<br>784,495                       |     | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657<br>711,208                       | ısine | 2019<br>15,078,270<br>-<br>1,039,502<br>204,500<br>-<br>16,322,272<br>11,359,006<br>1,528,784                 | ties | Change  (808,460) (684,342) 194,817  29,557 - (1,268,428)  (1,675,012) 12,127 (711,208)                                      | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8<br>(100.0)                    |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal Golf course Special assessments                       | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626<br>784,495<br>628,162            |     | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657<br>711,208<br>115,885            | ısine | 2019<br>15,078,270<br>-<br>1,039,502<br>204,500<br>-<br>16,322,272<br>11,359,006<br>1,528,784<br>-<br>343,792 | ties | (808,460)<br>(684,342)<br>194,817<br>29,557<br>-<br>(1,268,428)<br>(1,675,012)<br>12,127<br>(711,208)<br>227,907             | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8<br>(100.0)<br>196.7           |
| Revenue Program revenue: Charges for services Operating grants Capital contributions General revenue: Investment earnings Other revenue  Total revenue  Expenses Water and sewer Solid waste disposal Golf course Special assessments Senior transportation | _          | 2017<br>16,462,203<br>1,177,711<br>745,141<br>136,738<br>9,590<br>18,531,383<br>13,800,740<br>1,497,626<br>784,495<br>628,162<br>153,828 | \$  | 15,886,730<br>684,342<br>844,685<br>174,943<br>-<br>17,590,700<br>13,034,018<br>1,516,657<br>711,208<br>115,885<br>136,197 | \$    | 2019  15,078,270 - 1,039,502 204,500 - 16,322,272  11,359,006 1,528,784 - 343,792 120,594                     | \$   | (808,460)<br>(684,342)<br>194,817<br>29,557<br>-<br>(1,268,428)<br>(1,675,012)<br>12,127<br>(711,208)<br>227,907<br>(15,603) | (5.1)<br>(100.0)<br>23.1<br>16.9<br>-<br>(7.2)<br>(12.9)<br>0.8<br>(100.0)<br>196.7<br>(11.5) |

### Management's Discussion and Analysis (Continued)

The Township's total governmental activities revenue was \$17.6 million, which is an increase from 2018 of \$3.0 million. This is due to a variety of factors, including a \$2.3 million increase in property tax revenue, an increase of approximately \$400,000 in state-shared revenue and grants, and the proceeds from the 5 Mile land property sale. Governmental activities expenses increased by approximately \$1.5 million. Increases were primarily due to the initial \$1.2 million contribution to other postemployment benefit (OPEB) healthcare fund, contractual wage increases, and the first time reporting of the golf course operational expenditures as part of the General Fund's parks and recreation department versus the Golf Course Fund.

In 2019, business-type activities revenue totaled \$16.3 million, a decrease from 2018 of approximately \$1.3 million. The decrease is primarily due to the elimination of golf course revenue in the amount of approximately \$539,100 and a reduction in operating grants of nearly \$700,000.

Expenses for business-type activities totaled \$13.4 million, a decrease from 2018 of approximately \$2.2 million. This is due to a reduction in the cost of sewage treatment, a decrease in repair and maintenance costs, and the elimination of the golf course expenses.

#### General Fund

The General Fund experienced a \$3.0 million (20.7 percent) increase in revenue. This increase reflects the 2018 voter approved public safety millage of \$2.3 million, a \$400,000 increase in building department program revenue, and an increase of \$267,000 in operating grants.

Expenditures increased by \$1.5 million (10.5 percent). This increase can be attributed to the initial \$1.2 million contribution to other postemployment benefit (OPEB) healthcare fund and the reclassification of the golf course expenses.

### Water and Sewer Fund

The Water and Sewer Fund experienced a \$3.2 million increase in net position. The increase is primarily due to a reduction in the cost of sewage treatment and a reduction in the cost of infrastructure repair and maintenance.

#### General Fund Budgetary Highlights

Over the course of the year, the Township amended the budget by approximately \$33,000 to take into account events during the year. The most significant budget changes during the year were in the areas of public safety and debt service expenditures. Overall, township departments experienced a favorable final amended budget expenditure variance of approximately \$582,500 resulting in total expenditures of nearly \$18.4 million with a surplus budget of approximately \$1,088,000.

### Capital Assets and Debt Administration

As of year end, the Township had \$46.3 million invested in a variety of capital assets, including buildings, fire and police equipment, and water and sewer lines. This figure represents a decrease from 2018 as a result of depreciation expenses and the disposal of assets like the 5 Mile property. Roads within the Township are accounted for and maintained by the County of Wayne, Michigan (therefore, they are not included in the capital assets totaling \$46.3 million). A summary of capital assets is presented in Note 5 to the financial statements.

At the end of the current fiscal year, the Charter Township of Plymouth had total bonded debt outstanding of approximately \$6.8 million. A summary of long-term debt is presented in Note 7 to the financial statements.

### Management's Discussion and Analysis (Continued)

### Economic Factors and Next Year's Budgets and Rates

The State of Michigan relies on various taxes and fees to provide governmental activities to its citizens. Local governments rely primarily on property taxes and state-shared revenue to provide governmental activities to their citizens. For business-type activities (including water and sewer, solid waste disposal, and special assessments) and certain governmental activities (including permitting and development), the user pays a related fee or charge associated with the service. During 2019, the Township continued to see positive change. Home sale prices continued to rise, state-shared revenue continued to increase, construction and business development activity continued to increase, and unemployment in the Charter Township of Plymouth remains low. Amid the COVID-19 outbreak in 2020, the economic downturn and recovery outlook is still currently unpredictable. During this time of economic uncertainty, the township board is taking proactive steps to reduce expenditures in relation to anticipated reductions in state-shared revenue.

The township board of trustees remains diligent in its quest to continuously improve the quality of service and quality of life within the community while efficiently managing current expenses and addressing long-term legacy costs.

### Requests for Further Information

This financial report is intended to provide a general overview of the Township's finances and demonstrate the Township's accountability for the money it receives. If you have questions about this report or need additional information, please contact the office of the Township Clerk at 9955 N. Haggerty Road, Plymouth, MI 48170. This report, township budgets, and other financial information are available on the Township's website at www.plymouthtwp.org.

## Statement of Net Position (Deficit)

### **December 31, 2019**

|  | F                          |                             |               |                 |
|--|----------------------------|-----------------------------|---------------|-----------------|
|  | Governmental<br>Activities | Business-type<br>Activities | Total         | Component Units |
| Assets   |                            |                             |               |                 |
| Cash and cash equivalents (Note 3)               | \$ 9,368,635               | \$ 15,336,928               | \$ 24,705,563 | \$ 3,058,703    |
| Receivables:                                     | ψ 3,000,000                | Ψ 10,000,020                | Ψ 24,700,000  | Ψ 0,000,700     |
| Property taxes receivable                        | 3,931,510                  | 114,972                     | 4,046,482     | 949             |
| Special assessments receivable                   | -                          | 1,175,141                   | 1,175,141     | -               |
| Receivables from sales to customers on           |                            |                             | , ,           |                 |
| account  | -                          | 2,953,115                   | 2,953,115     | -               |
| Other receivables                                | -                          | 8,249                       | 8,249         | -               |
| Due from other governments                       | 921,896                    | 257,478                     | 1,179,374     | -               |
| Due from component units (Note 6)                | 56,131                     | -                           | 56,131        | -               |
| Internal balances                                | 2,849,546                  | (2,849,546)                 |               | -               |
| Prepaid expenses                                 | 27,370                     | 138,335                     | 165,705       | -               |
| Investment in WTUA (Note 1)                      | -                          | 22,405,088                  | 22,405,088    | -               |
| Capital assets: (Note 5)                         | . =                        |                             |               |                 |
| Assets not subject to depreciation               | 4,708,080                  | 909,058                     | 5,617,138     | -               |
| Assets subject to depreciation - Net             | 13,856,752                 | 26,853,770                  | 40,710,522    |                 |
| Total assets                                     | 35,719,920                 | 67,302,588                  | 103,022,508   | 3,059,652       |
| Deferred Outflows of Resources                   |                            |                             |               |                 |
| Deferred pension costs (Notes 4 and 9)           | 3,826,614                  | _                           | 3,826,614     | _               |
| Deferred OPEB costs (Notes 4 and 10)             | 1,640,515                  | 93,843                      | 1,734,358     | -               |
| ·  |                            | ·                           | ·             |                 |
| Total deferred outflows of resources             | 5,467,129                  | 93,843                      | 5,560,972     | -               |
| Liabilities                                      |                            |                             |               |                 |
| Accounts payable                                 | 407,960                    | 1,454,792                   | 1,862,752     | 27,279          |
| Due to primary government (Note 6)               | -                          | -                           | -             | 56,131          |
| Refundable deposits, bonds, etc.                 | 1,210,648                  | _                           | 1,210,648     | -               |
| Accrued liabilities and other                    | 469,444                    | 66,682                      | 536,126       | _               |
| Unearned revenue                                 | 8,100                      | 500,000                     | 508,100       | -               |
| Noncurrent liabilities:                          |                            |                             |               |                 |
| Due within one year (Note 7)                     | 1,276,855                  | 223,084                     | 1,499,939     | -               |
| Due in more than one year:                       |                            |                             |               |                 |
| Compensated absences (Note 7)                    | 765,760                    | 109,150                     | 874,910       | -               |
| Net pension liability (Note 9)                   | 11,332,291                 | -                           | 11,332,291    | -               |
| Net OPEB liability (Note 10)                     | 14,756,590                 | 844,123                     | 15,600,713    | -               |
| Long-term debt (Note 7)                          | 4,453,541                  | 1,436,934                   | 5,890,475     |                 |
| Total liabilities                                | 34,681,189                 | 4,634,765                   | 39,315,954    | 83,410          |
| Deferred Inflows of Resources                    |                            |                             |               |                 |
| Property taxes levied for the following          |                            |                             |               |                 |
| year (Note 4)                                    | 9,714,318                  | <u>-</u>                    | 9,714,318     | 191,609         |
| Deferred pension cost reductions (Notes 4 and 9) | 817                        | _                           | 817           | -               |
| Deferred OPEB cost reductions (Notes 4 and 10)   | 2,366,549                  | 135,374                     | 2,501,923     | _               |
| ,  |                            |                             |               | 101 600         |
| Total deferred inflows of resources              | 12,081,684                 | 135,374                     | 12,217,058    | 191,609         |
| Net Position (Deficit)                           |                            |                             |               |                 |
| Net investment in capital assets                 | 13,387,689                 | 26,179,234                  | 39,566,923    | -               |
| Restricted (Note 12)                             | 2,440,994                  | -                           | 2,440,994     | -               |
| Unrestricted                                     | (21,404,507)               | 36,447,058                  | 15,042,551    | 2,784,633       |
| Total net position (deficit)                     | \$ (5,575,824)             | \$ 62,626,292               | \$ 57,050,468 | \$ 2,784,633    |

|   |         |            |     | Program Revenue      |    |  |    |                                     |  |  |  |
|---|---------|------------|-----|----------------------|----|--|----|-------------------------------------|--|--|--|
|   | Expense |            |     | Charges for Services |    | Operating<br>Grants and<br>Contributions |    | pital Grants<br>and<br>ontributions |  |  |  |
| Functions/Programs Primary government: Governmental activities: |         |            |     |                      |    |  |    |                                     |  |  |  |
| General government<br>Public safety:                            | \$      | 2,712,851  | \$  | 275,741              | \$ | -  | \$ | -                                   |  |  |  |
| Police  |         | 4,083,191  |     | 81,246               |    | 418,949                                  |    | 270,827                             |  |  |  |
| Fire  |         | 5,393,590  |     | 157,054              |    | 73,984                                   |    | -                                   |  |  |  |
| Dispatch  |         | 1,795,137  |     | 610,242              |    | -  |    | -                                   |  |  |  |
| Building inspections  |         | 555,391    |     | 1,454,975            |    | -  |    | -                                   |  |  |  |
| Public works  |         | 104        |     | 156                  |    | -  |    | -                                   |  |  |  |
| Community services  |         | 92,782     |     | -                    |    | 202,216                                  |    | 86,459                              |  |  |  |
| Planning and zoning   |         | 161,136    |     | 85,461               |    | -  |    | -                                   |  |  |  |
| Recreation and culture  |         | 1,060,223  |     | -                    |    | 2,533                                    |    | -                                   |  |  |  |
| Interest on long-term debt                                      |         | 121,307    | . — | -                    |    | -  |    | <u>-</u>                            |  |  |  |
| Total governmental activities                                   |         | 15,975,712 |     | 2,664,875            |    | 697,682                                  |    | 357,286                             |  |  |  |
| Business-type activities:                                       |         |            |     |                      |    |  |    |                                     |  |  |  |
| Water and Sewer   |         | 11,359,006 |     | 13,411,376           |    | -  |    | 1,039,502                           |  |  |  |
| Solid Waste Disposal  |         | 1,528,784  |     | 1,553,196            |    | -  |    | -                                   |  |  |  |
| Special Assessments   |         | 343,792    |     | _                    |    | -  |    | -                                   |  |  |  |
| Senior Transportation   |         | 120,594    |     | 113,698              |    | -  |    |                                     |  |  |  |
| Total business-type activities                                  |         | 13,352,176 |     | 15,078,270           |    | -  |    | 1,039,502                           |  |  |  |
| Total primary government  | \$      | 29,327,888 | \$  | 17,743,145           | \$ | 697,682                                  | \$ | 1,396,788                           |  |  |  |
| Component units:  |         |            | -   |                      |    | <u> </u>                                 |    |                                     |  |  |  |
| Downtown Development Authority                                  | \$      | 216,600    | \$  | _                    | \$ | -  | \$ | -                                   |  |  |  |
| Brownfield Redevelopment Authority                              |         | 23,322     |     | -                    |    | -  |    |                                     |  |  |  |
| Total component units   | \$      | 239,922    | \$  | -                    | \$ | -  | \$ |                                     |  |  |  |

General revenue:

Property taxes State-shared revenue Interest and rents Cable franchise fees Other miscellaneous income

Total general revenue

**Change in Net Position (Deficit)** 

Net Position (Deficit) - Beginning of year, as restated (Note 14)

Net Position (Deficit) - End of year

## Statement of Activities

### Year Ended December 31, 2019

| _  |  | ense) Revenue a                             |    | Changes in Net   | Р  | osition                                    |
|----|--|---|----|--|----|--|
|    | Governmental<br>Activities                                 | Business-type<br>Activities                 | _  | Total  | _  | Component<br>Units                         |
| \$ | (2,437,110)  | \$ -  | \$ | (2,437,110)  | \$ | -  |
|    | (3,312,169)<br>(5,162,552)<br>(1,184,895)<br>899,584<br>52 | -<br>-<br>-<br>-                            |    | (3,312,169)<br>(5,162,552)<br>(1,184,895)<br>899,584<br>52 |    | -<br>-<br>-<br>-                           |
|    | 195,893<br>(75,675)<br>(1,057,690)<br>(121,307)            | -<br>-<br>-<br>-                            |    | 195,893<br>(75,675)<br>(1,057,690)<br>(121,307)            |    | -<br>-<br>-                                |
|    | (12,255,869)   | -   |    | (12,255,869)   |    | -  |
|    | -<br>-<br>-  | 3,091,872<br>24,412<br>(343,792)<br>(6,896) |    | 3,091,872<br>24,412<br>(343,792)<br>(6,896)                |    | -<br>-<br>-                                |
|    | -  | 2,765,596                                   |    | 2,765,596  |    | -  |
|    | (12,255,869)   | 2,765,596                                   |    | (9,490,273)  |    | -  |
|    | -  | -   |    | -  |    | (216,600)<br>(23,322)                      |
|    | -  | -   |    | -  |    | (239,922)                                  |
|    | 9,864,961<br>2,904,707<br>117,311<br>699,122<br>311,626    | -<br>-<br>204,500<br>-<br>-                 |    | 9,864,961<br>2,904,707<br>321,811<br>699,122<br>311,626    |    | 333,835<br>100,045<br>35,700<br>-<br>1,860 |
|    | 13,897,727   | 204,500                                     |    | 14,102,227   |    | 471,440                                    |
|    | 1,641,858  | 2,970,096                                   |    | 4,611,954  |    | 231,518                                    |
| _  | (7,217,682)  | 59,656,196                                  | _  | 52,438,514   |    | 2,553,115                                  |
| \$ | (5,575,824)  | \$ 62,626,292                               | \$ | 57,050,468   | \$ | 2,784,633                                  |

## Governmental Funds Balance Sheet

### **December 31, 2019**

|   | _ <u>G</u> | eneral Fund | Nonn | najor Funds | G  | Total<br>overnmental<br>Funds |
|---|------------|-------------|------|-------------|----|-------------------------------|
| Assets  |            |             |      |             |    |                               |
| Cash and cash equivalents (Note 3) Receivables:                     | \$         | 8,649,737   | \$   | 718,898     | \$ | 9,368,635                     |
| Property taxes receivable   |            | 3,931,510   |      | -           |    | 3,931,510                     |
| Due from other governments  |            | 921,896     |      | -           |    | 921,896                       |
| Due from component units (Note 6)                                   |            | 56,131      |      | -           |    | 56,131                        |
| Due from other funds (Note 6)                                       |            | 2,951,341   |      | 13,312      |    | 2,964,653                     |
| Prepaid expenses  |            | 27,370      |      |             |    | 27,370                        |
| Total assets  | \$         | 16,537,985  | \$   | 732,210     | \$ | 17,270,195                    |
| Liabilities   |            |             |      |             |    |                               |
| Accounts payable  | \$         | 403,752     | \$   | 4,208       | \$ | 407,960                       |
| Due to other funds (Note 6)   | Ψ          | 55,021      | Ψ    | 60,086      | Ψ  | 115,107                       |
| Refundable deposits, bonds, etc.                                    |            | 1,210,648   |      | -           |    | 1,210,648                     |
| Accrued liabilities and other                                       |            | 439,281     |      | -           |    | 439,281                       |
| Unearned revenue  |            | 8,100       |      | -           |    | 8,100                         |
| Total liabilities   |            | 2,116,802   |      | 64,294      |    | 2,181,096                     |
| <b>Deferred Inflows of Resources</b> (Note 4)                       |            | 9,800,455   |      | -           |    | 9,800,455                     |
| Fund Balances   |            |             |      |             |    |                               |
| Nonspendable - Prepaids   |            | 27,370      |      | -           |    | 27,370                        |
| Restricted (Note 12)  |            | 1,836,770   |      | 604,224     |    | 2,440,994                     |
| Committed - Public safety millage                                   |            | 129,244     |      | -           |    | 129,244                       |
| Assigned - Capital improvements                                     |            | -           |      | 63,692      |    | 63,692                        |
| Unassigned  |            | 2,627,344   |      |             |    | 2,627,344                     |
| Total fund balances   |            | 4,620,728   |      | 667,916     |    | 5,288,644                     |
| Total liabilities, deferred inflows of resources, and fund balances | \$         | 16,537,985  | \$   | 732,210     | \$ | 17,270,195                    |

## Governmental Funds

## Reconciliation of the Balance Sheet to the Statement of Net Position (Deficit)

### **December 31, 2019**

| Fund Balances Reported in Governmental Funds  | \$<br>5,288,644             |
|---|-----------------------------|
| Amounts reported for governmental activities in the statement of net position (deficit) are different because:  |                             |
| Capital assets used in governmental activities are not financial resources and are not reported in the funds  | 18,564,832                  |
| Receivables that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds  | 86,137                      |
| Bonds payable and capital lease obligations are not due and payable in the current period and are not reported in the funds   | (5,177,143)                 |
| Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:  Employee compensated absences | (1,319,013)                 |
| Pension benefits Retiree healthcare benefits  | (7,506,494)<br>(15,482,624) |
| Accrued longevity pay for employees is not reported as a fund liability until it is due and payable   | (5,163)                     |
| Accrued insurance claims are not reported as a fund liability until the payment is due and payable  | (25,000)                    |
| Net Position of Governmental Activities   | \$<br>(5,575,824)           |

## Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances

### Year Ended December 31, 2019

|  |          |                    |  | Total<br>Governmental  |
|--|----------|--------------------|--|------------------------|
|  | G        | eneral Fund        | Nonmajor Funds                                   | Funds                  |
| Revenue  |          |                    |  |                        |
| Property taxes   | \$       | 9,864,961          | \$ -   | \$ 9,864,961           |
| State-shared revenue and grants:                               |          |                    |  |                        |
| Federal grants   |          | 325,349            | 15,299   | 340,648                |
| State-shared revenue and grants                                |          | 3,323,656          | 255,528  | 3,579,184              |
| Charges for services:  |          | 704.000            |  | 704.000                |
| Intragovernmental service charge<br>City of Plymouth, Michigan |          | 764,930<br>465,423 | -  | 764,930<br>465,423     |
| Other  |          | 156                | -  | 465,425<br>156         |
| Fines and forfeitures  |          | 11,578             | -  | 11,578                 |
| Licenses and permits   |          | 1,537,338          | -  | 1,537,338              |
| Interest and rentals   |          | 110,323            | 6.988  | 117,311                |
| Other revenue:   |          | 110,323            | 0,900  | 117,511                |
| Cable franchise fees   |          | 699,122            | _  | 699,122                |
| Other miscellaneous income                                     |          | 838,120            | _  | 838,120                |
| Other charges for services                                     |          | 152,065            | _<br>_   | 152,065                |
| · ·  |          |                    |  |                        |
| Total revenue  |          | 18,093,021         | 277,815  | 18,370,836             |
| Expenditures   |          |                    |  |                        |
| Current services:  |          |                    |  |                        |
| General government   |          | 4,568,150          | =  | 4,568,150              |
| Public safety  |          | 11,502,008         | 6,777  | 11,508,785             |
| Public works   |          | 584,615            | -  | 584,615                |
| Community services   |          | 78,865             | -  | 78,865                 |
| Planning and zoning  |          | 161,136            | -  | 161,136                |
| Recreation and culture   |          | 549,495            | -  | 549,495                |
| Capital outlay   |          | -                  | 75,149   | 75,149                 |
| Debt service   |          | 954,080            |  | 954,080                |
| Total expenditures   |          | 18,398,349         | 81,926   | 18,480,275             |
| Excess of Revenue (Under) Over Expenditures                    |          | (305,328)          | 195,889  | (109,439)              |
| Other Financing Sources (Uses)                                 |          |                    |  |                        |
| Transfers in (Note 6)  |          | _                  | 50,000   | 50,000                 |
| Transfers out (Note 6)   |          | (50,000)           |  | (50,000)               |
| New debt issued (Note 7)                                       |          | 937,739            | -  | 937,739                |
| Sale of capital assets   |          | 606,150            | 9,990  | 616,140                |
| Total other financing sources                                  |          | 1,493,889          | 59,990   | 1,553,879              |
| Net Change in Fund Balances                                    |          | 1,188,561          | 255,879  | 1,444,440              |
| Fund Balances - Beginning of year, as restated (Note 14)       |          | 3,432,167          | 412,037  | 3,844,204              |
|  | \$       | 4,620,728          | · · · · · · · · · · · · · · · · · · ·            |                        |
| Fund Balances - End of year                                    | <u> </u> | .,0=0,. =0         | <del>+                                    </del> | <del>+ 0,200,044</del> |

Governmental Funds

Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

### Year Ended December 31, 2019

| Net Change in Fund Balances Reported in Governmental Funds  | \$<br>1,444,440                       |
|---|---------------------------------------|
| Amounts reported for governmental activities in the statement of activities are different because:  |                                       |
| Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:  Depreciation expense  Net book value of assets disposed of  Capital asset additions | (1,122,344)<br>(712,443)<br>2,122,404 |
| Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available  | (87,421)                              |
| Issuing debt provides current financial resources to governmental funds, but increases long-term liabilities in the statement of net position   | (937,739)                             |
| Repayment of bond principal (including amortization of bond premiums) is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)   | 828,129                               |
| Interest expense is recognized in the government-wide statements as it accrues  | 4,644                                 |
| Some employee costs (pension, OPEB, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds  | 102,188                               |
| Change in Net Position of Governmental Activities   | \$<br>1,641,858                       |

## Proprietary Funds Statement of Net Position (Deficit)

### **December 31, 2019**

|   | Enterprise Funds         |                         |                        |  |                          |  |  |  |
|---|--------------------------|-------------------------|------------------------|--|--------------------------|--|--|--|
|   | Water and<br>Sewer       | Solid Waste<br>Disposal | Special<br>Assessments | Nonmajor<br>Enterprise -<br>Senior<br>Transportation | Total                    |  |  |  |
| Assets  |                          |                         |                        |  |                          |  |  |  |
| Current assets:  Cash and cash equivalents (Note 3)   | \$ 14,613,991            | \$ -                    | \$ 654,856             | \$ 68,081  | \$ 15,336,928            |  |  |  |
| Receivables:  |                          |                         | ψ 054,050              | ψ 00,001   | ψ 13,330,920             |  |  |  |
| Property taxes receivable<br>Special assessments receivable - Due within                              | 114,972                  | -                       | -                      | -  | 114,972                  |  |  |  |
| one year<br>Receivables from sales to customers on account  | 2,708,586                | -<br>244,529            | 332,788<br>-           | -  | 332,788<br>2,953,115     |  |  |  |
| Other receivables   | 3,209                    |                         | -                      | 5,040  | 8,249                    |  |  |  |
| Due from other governments Due from other funds (Note 6)  | -<br>6,225               | -<br>1,379,528          | 250,000<br>41,709      | 7,478<br>-   | 257,478<br>1,427,462     |  |  |  |
| Prepaid expenses  | 138,271                  | 64                      | -                      |  | 138,335                  |  |  |  |
| Total current assets  | 17,585,254               | 1,624,121               | 1,279,353              | 80,599   | 20,569,327               |  |  |  |
| Noncurrent assets: Advances to other funds (Note 6) Special assessment receivables - Greater than one | 1,646,694                |                         | -                      | -  | 1,646,694                |  |  |  |
| year Investment in WTUA Capital assets: (Note 5)  | -<br>22,405,088          |                         | 842,353<br>-           | -  | 842,353<br>22,405,088    |  |  |  |
| Assets not subject to depreciation  | 909,058                  | -                       | -                      | -  | 909,058                  |  |  |  |
| Assets subject to depreciation - Net  | 26,843,820               | <u> </u>                | <u> </u>               | 9,950  | 26,853,770               |  |  |  |
| Total noncurrent assets   | 51,804,660               |                         | 842,353                | 9,950  | 52,656,963               |  |  |  |
| Total assets  | 69,389,914               | 1,624,121               | 2,121,706              | 90,549   | 73,226,290               |  |  |  |
| <b>Deferred Outflows of Resources</b> - Deferred OPEB costs (Notes 4 and 10)                          | 93,843                   | -                       | -                      | -  | 93,843                   |  |  |  |
| Liabilities   |                          |                         |                        |  |                          |  |  |  |
| Current liabilities: Accounts payable   | 1,075,712                | 244,823                 | 133,165                | 1,092  | 1,454,792                |  |  |  |
| Due to other funds (Note 6)   | 3,062,948                | 1,173,299               | -                      | 40,761   | 4,277,008                |  |  |  |
| Accrued liabilities and other Unearned revenue  | 57,341<br>-              | 3,172                   | 500.000                | 6,169<br>-   | 66,682<br>500,000        |  |  |  |
| Compensated absences (Note 7)   | 71,396                   |                         | -                      | -  | 76,424                   |  |  |  |
| Current portion of long-term debt (Note 7)  | 146,660                  | <u> </u>                |                        | ·  | 146,660                  |  |  |  |
| Total current liabilities   | 4,414,057                | 1,426,322               | 633,165                | 48,022   | 6,521,566                |  |  |  |
| Noncurrent liabilities:   |                          |                         |                        |  |                          |  |  |  |
| Advances from other funds (Note 6) Compensated absences (Note 7)                                      | -<br>102,615             | 6,535                   | 1,646,694              | -  | 1,646,694<br>109,150     |  |  |  |
| Net OPEB liability (Note 10)  | 844,123                  | -                       | -                      | -  | 844,123                  |  |  |  |
| Long-term debt (Note 7)   | 1,436,934                | <u> </u>                | -                      | ·  | 1,436,934                |  |  |  |
| Total noncurrent liabilities  | 2,383,672                | 6,535                   | 1,646,694              | -  | 4,036,901                |  |  |  |
| Total liabilities   | 6,797,729                | 1,432,857               | 2,279,859              | 48,022   | 10,558,467               |  |  |  |
| <b>Deferred Inflows of Resources</b> - Deferred OPEB costs (Notes 4 and 10)                           | 135,374                  |                         |                        |  | 135,374                  |  |  |  |
| Net Position  |                          |                         |                        |  |                          |  |  |  |
| Net investment in capital assets<br>Unrestricted  | 26,169,284<br>36,381,370 |                         | (158,153)              | 9,950<br>32,577                                      | 26,179,234<br>36,447,058 |  |  |  |
| Total net position  | \$ 62,550,654            | \$ 191,264              | \$ (158,153)           | \$ 42,527  | \$ 62,626,292            |  |  |  |

## Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position (Deficit)

### Year Ended December 31, 2019

|  | Enterprise Funds  |   |                                      |   |  |  |  |  |
|--|---|---|--------------------------------------|---|--|--|--|--|
|  | Water and<br>Sewer  | • • • • • • • • • • • • • • • • • • •                                     |                                      |   | Total  |  |  |  |
| Operating Revenue Sale of water Sewage disposal charges Meter charges Solid waste charges Installation fees Other miscellaneous revenue Charges to other funds   | \$ 5,851,542<br>5,634,516<br>1,429,982<br>-<br>29,332<br>299,418<br>166,586   | \$ -<br>-<br>1,529,845<br>-<br>-<br>23,351                                | \$ -<br>-<br>-<br>-<br>-<br>-<br>-   | \$ - 5<br>-<br>-<br>-<br>-<br>113,698   | 5,851,542<br>5,634,516<br>1,429,982<br>1,529,845<br>29,332<br>413,116<br>189,937   |  |  |  |
| Total operating revenue  | 13,411,376  | 1,553,196   | -                                    | 113,698   | 15,078,270   |  |  |  |
| Operating Expenses  Cost of water Cost of sewage treatment Solid waste disposal Salaries and fringe benefits Intergovernmental service charge Miscellaneous Change in investment in WTUA Special assessment project costs Repair and maintenance Professional service and administrative expense Depreciation  Total operating expenses  Operating Income (Loss) | 4,353,295<br>1,500,429<br>-<br>1,465,118<br>726,078<br>329,033<br>1,184,560<br>-<br>350,883<br>48,913<br>1,346,597<br>11,304,906<br>2,106,470 | 1,405,387<br>93,141<br>-<br>3,397<br>-<br>-<br>26,124<br>735<br>1,528,784 | 281,889<br>-<br>281,889<br>(281,889) | 96,665<br>-<br>13,980<br>-<br>-<br>-<br>-<br>-<br>9,949<br>120,594<br>(6,896) | 4,353,295<br>1,500,429<br>1,405,387<br>1,654,924<br>726,078<br>346,410<br>1,184,560<br>281,889<br>350,883<br>75,037<br>1,357,281<br>13,236,173 |  |  |  |
| Nonoperating Revenue (Expense) Investment Income Interest expense  | 141,307<br>(54,100)   | <u>-</u>  | 62,674<br>(61,903)                   |   | 204,500<br>(116,003)   |  |  |  |
| Total nonoperating revenue   | 87,207  |   | 771                                  | 519   | 88,497   |  |  |  |
| Income (Loss) - Before capital contributions   | 2,193,677   | 24,412  | (281,118)                            | (6,377)   | 1,930,594  |  |  |  |
| Capital Contributions - Benefit fees   | 1,039,502   |   |                                      | <u> </u>  | 1,039,502  |  |  |  |
| Change in Net Position   | 3,233,179   | 24,412  | (281,118)                            | (6,377)   | 2,970,096  |  |  |  |
| Net Position - Beginning of year   | 59,317,475  | 166,852   | 122,965                              | 48,904  | 59,656,196   |  |  |  |
| Net Position (Deficit) - End of year   | \$ 62,550,654   | \$ 191,264  | \$ (158,153)                         | \$ 42,527   | 62,626,292   |  |  |  |

## Proprietary Funds Statement of Cash Flows

### Year Ended December 31, 2019

|  | Enterprise Funds |                          |          |                        |           |                    |          |                      |    |                          |
|--|------------------|--------------------------|----------|------------------------|-----------|--------------------|----------|----------------------|----|--------------------------|
|  | _                |                          |          |                        |           | ·                  |          | Nonmajor             |    |                          |
|  |                  |                          |          |                        |           |                    | Ε        | nterprise -          |    |                          |
|  |                  | Water and                | ;        | Solid Waste            |           | Special            |          | Senior               |    |                          |
|  | _                | Sewer                    | _        | Disposal               | A         | ssessments         | Tra      | ansportation         |    | Total                    |
| Cook Floure from Operation Activities                          |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Cash Flows from Operating Activities Receipts from customers   | Φ                | 13.612.449               | φ        | 1 551 602              | φ         | 20.425             | φ        | 112 600 (            | ተ  | 15 200 275               |
| Internal activity - Receipts (payments) from other funds       | \$               | 1,693,300                | Ф        | 1,551,693<br>(129,650) |           | 20,435<br>(19,343) | Ф        | 113,698 \$<br>40,574 | Ф  | 15,298,275<br>1,584,881  |
|  |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Payments to suppliers  |                  | (7,834,701)              |          | (1,328,732)            |           | (228,496)          |          | (14,301)             |    | (9,406,230)              |
| Payments to employees and fringes                              |                  | (1,160,500)              |          | (93,311)               |           | -                  |          | (94,026)             |    | (1,347,837)              |
| Claims paid<br>Distribution to joint venture                   |                  | (352,275)<br>(1,184,560) |          | -                      |           | -                  |          | (2,957)              |    | (355,232)<br>(1,184,560) |
| Other receipts   |                  | 188,947                  |          | -                      |           | -                  |          | 5,379                |    | 194,326                  |
| Other receipts   | _                | 100,947                  | _        |                        | _         |                    |          | 3,379                |    | 194,320                  |
| Net cash and cash equivalents provided                         |                  |                          |          |                        |           |                    |          |                      |    |                          |
| by (used in) operating activities                              |                  | 4,962,660                |          | _                      |           | (227,404)          |          | 48,367               |    | 4,783,623                |
| zy (useu my sperumig usumuse                                   |                  | .,002,000                |          |                        |           | (==:,:0:)          |          | .0,00.               |    | .,. 00,020               |
| Cash Flows from Noncapital Financing Activities                |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Loans received from other funds                                |                  | -                        |          | -                      |           | 99,110             |          | -                    |    | 99,110                   |
| Loans made to other funds                                      |                  | (99,110)                 |          | -                      |           | (103,612)          |          | -                    |    | (202,722)                |
| Repayments of loans from other funds                           | _                | -                        | _        | -                      |           | 41,709             |          |                      |    | 41,709                   |
|  |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Net cash and cash equivalents (used in)                        |                  |                          |          |                        |           |                    |          |                      |    |                          |
| provided by noncapital financing                               |                  | (00.440)                 |          |                        |           | 07.007             |          |                      |    | (04.000)                 |
| activities   |                  | (99,110)                 |          | -                      |           | 37,207             |          | -                    |    | (61,903)                 |
| Cash Flows from Capital and Related Financing                  |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Activities   |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Special assessment collections                                 |                  | _                        |          | _                      |           | 257,614            |          | _                    |    | 257,614                  |
| Benefit fees   |                  | 857,089                  |          | _                      |           | _                  |          | _                    |    | 857,089                  |
| Purchase of capital assets                                     |                  | (104,105)                |          | _                      |           | _                  |          | _                    |    | (104,105)                |
| Principal and interest paid on capital debt                    |                  | (192,315)                |          | -                      |           | -                  |          | -                    |    | (192,315)                |
|  | _                |                          |          |                        |           |                    |          |                      |    | <u> </u>                 |
| Net cash and cash equivalents provided                         |                  |                          |          |                        |           |                    |          |                      |    |                          |
| by capital and related financing                               |                  |                          |          |                        |           |                    |          |                      |    |                          |
| activities   |                  | 560,669                  |          | -                      |           | 257,614            |          | -                    |    | 818,283                  |
| Cash Flows Provided by Investing Activities - Interest         |                  |                          |          |                        |           |                    |          |                      |    |                          |
| received on investments  |                  | 141,307                  |          |                        |           | 62,674             |          | 518                  |    | 204,499                  |
| received on investments  | _                | 141,307                  | _        |                        | _         | 02,074             |          | 310                  |    | 204,499                  |
| Net Increase in Cash and Cash Equivalents                      |                  | 5,565,526                |          | _                      |           | 130,091            |          | 48,885               |    | 5,744,502                |
| ·  |                  | -,,                      |          |                        |           | •                  |          | ,                    |    |                          |
| Cash and Cash Equivalents - Beginning of year                  | _                | 9,048,465                | _        | -                      | _         | 524,765            |          | 19,196               |    | 9,592,426                |
| Orah and Orah Fundadanta Ford days                             | •                | 44.040.004               | •        |                        |           | 054.050            |          | 00.004               | •  | 45 000 000               |
| Cash and Cash Equivalents - End of year                        | <u>*</u>         | 14,613,991               | <u>*</u> |                        | <u>\$</u> | 654,856            | <u>*</u> | 68,081               | \$ | 15,336,928               |
|  |                  |                          |          |                        |           |                    |          |                      |    |                          |
| Reconciliation of Operating Income (Loss) to Net Cash          |                  |                          |          |                        |           |                    |          |                      |    |                          |
| from Operating Activities                                      | Φ.               | 0.400.470                | Φ.       | 04.440                 | Φ.        | (004 000)          | Φ        | (0.000)              | Φ. | 4 0 40 007               |
| Operating income (loss)  | \$               | 2,106,470                | ф        | 24,412                 | ф         | (281,889)          | Ъ        | (6,896)              | Ф  | 1,842,097                |
| Adjustments to reconcile operating income (loss) to net        |                  |                          |          |                        |           |                    |          |                      |    |                          |
| cash from operating activities:  Depreciation and amortization |                  | 1,346,597                |          | 735                    |           |                    |          | 9,949                |    | 1,357,281                |
| Changes in assets and liabilities:                             |                  | 1,040,031                |          | 733                    |           | _                  |          | 3,343                |    | 1,007,201                |
| Receivables  |                  | 390,020                  |          | (1,503)                |           | 20,435             |          | 5,379                |    | 414,331                  |
| Due to and from other funds                                    |                  | 1,693,300                |          | (1,503)                |           | (19,343)           |          | 40,574               |    | 1,584,881                |
| Prepaid and other assets                                       |                  | 65,259                   |          | 1,173                  |           | (13,543)           |          | +U,U14               |    | 66,432                   |
| Accrued and other liabilities                                  |                  | 148,895                  |          | 2,851                  |           | _                  |          | (318)                |    | 151,428                  |
| Accounts payable   |                  | (787,881)                |          | 101,982                |           | 53,393             |          | (321)                |    | (632,827)                |
| 7 toodanto payablo   | _                | (101,001)                | _        | 101,002                | _         | 00,000             | _        | (021)                |    | (002,021)                |
| Net cash and cash equivalents provided                         | _                |                          | _        |                        | _         |                    |          |                      |    |                          |
| by (used in) operating activities                              | \$               | 4,962,660                | \$       |                        | \$        | (227,404)          | \$       | 48,367               | \$ | 4,783,623                |
| , , , ,  | _                |                          | _        |                        |           |                    |          |                      |    |                          |
| Significant Noncash Transactions - Contributed capital         | \$               | 182,413                  | \$       | -                      | \$        | -                  | \$       | - ;                  | \$ | 182,413                  |

## Fiduciary Funds Statement of Fiduciary Net Position

### **December 31, 2019**

|   |                | Other        |    |                 |    |           |  |
|---|----------------|--------------|----|-----------------|----|-----------|--|
|   | Postemployment |              |    | Total Fiduciary |    |           |  |
|   | Ве             | enefits Fund | Cu | stodial Funds   | _  | Funds     |  |
| Assets  |                |              |    |                 |    |           |  |
| Cash and cash equivalents   | \$             | -            | \$ | 3,200,042       | \$ | 3,200,042 |  |
| Interest in pooled investments  |                | 1,293,132    |    | -               | _  | 1,293,132 |  |
| Total assets  |                | 1,293,132    |    | 3,200,042       |    | 4,493,174 |  |
| Liabilities   |                |              |    |                 |    |           |  |
| Due to other governmental units   |                | -            |    | 3,196,746       |    | 3,196,746 |  |
| Refundable deposits, bonds, etc.  |                | -            |    | 3,296           |    | 3,296     |  |
| Total liabilities   |                | -            |    | 3,200,042       | _  | 3,200,042 |  |
| <b>Net Position</b> - Restricted - Postemployment benefits other than pension | \$             | 1,293,132    | \$ |                 | \$ | 1,293,132 |  |

## Fiduciary Funds Statement of Changes in Fiduciary Net Position

### Year Ended December 31, 2019

|   | D  | Other               |                       | Tatal Fiducian                     |  |  |
|---|--|---------------------|-----------------------|------------------------------------|--|--|
|   | Postemployment _ Benefits Fund _ Custodial Funds _ |                     |                       | Total Fiduciary<br>Funds           |  |  |
| Additions Investment income (loss):   |  |                     |                       |                                    |  |  |
| Net increase in fair value of investments<br>Investment-related expenses                        | \$<br>   | 94,816<br>(1,684)   |                       | \$ 94,816<br>(1,684)               |  |  |
| Net investment income   |  | 93,132              | -                     | 93,132                             |  |  |
| Contributions - Employer Property tax collections Police bond collections                       |  | 1,760,670<br>-<br>- | 59,907,644<br>108,343 | 1,760,670<br>59,907,644<br>108,343 |  |  |
| Total additions   |  | 1,853,802           | 60,015,987            | 61,869,789                         |  |  |
| Deductions  Benefit payments  Tax distributions to other governments  Police bond distributions |  | 560,670<br>-<br>-   | 59,907,644<br>108,343 | 560,670<br>59,907,644<br>108,343   |  |  |
| Total deductions  |  | 560,670             | 60,015,987            | 60,576,657                         |  |  |
| Net Increase in Fiduciary Net Position  |  | 1,293,132           | -                     | 1,293,132                          |  |  |
| Net Position - Beginning of year  |  | -                   |                       |                                    |  |  |
| Net Position - End of year  | \$   | 1,293,132           | \$ -                  | \$ 1,293,132                       |  |  |

## Component Units Statement of Net Position

### **December 31, 2019**

|  | <br>Downtown<br>Development<br>Authority | R  | Brownfield<br>edevelopment<br>Authority | Total           |
|--|--|----|---|-----------------|
| Assets Cash and cash equivalents (Note 3)                        | \$<br>1,405,361                          | \$ | 1,653,342                               | \$<br>3,058,703 |
| Receivables - Property taxes                                     | <br>-                                    |    | 949                                     | <br>949         |
| Total assets   | 1,405,361                                |    | 1,654,291                               | 3,059,652       |
| Liabilities  |  |    |   |                 |
| Accounts payable   | 27,279                                   |    | -                                       | 27,279          |
| Due to primary government (Note 6)                               | <br>56,131                               | _  | -                                       | <br>56,131      |
| Total liabilities  | 83,410                                   |    | -                                       | 83,410          |
| <b>Deferred Inflows of Resources</b> - Property taxes levied for |  |    |   |                 |
| the following year   | <br>182,102                              |    | 9,507                                   | <br>191,609     |
| Net Position - Unrestricted                                      | \$<br>1,139,849                          | \$ | 1,644,784                               | \$<br>2,784,633 |

## Component Units Statement of Activities

### Year Ended December 31, 2019

|  |  | Net (Expense) Revenue and Changes in Net Posit |                             |                          |  |
|--|--|--|-----------------------------|--------------------------|--|
|  |  | Downtown Development                           | Brownfield<br>Redevelopment | _                        |  |
|  | Expenses                                   | Authority                                      | Authority                   | Total                    |  |
| Functions/Programs   |  |  |                             |                          |  |
| Downtown Development Authority<br>Brownfield Redevelopment Authority | \$ 216,600<br>23,322                       | \$ (216,600)                                   | \$ - (23,322)               | \$ (216,600)<br>(23,322) |  |
| Total component units  | \$ 239,922                                 | (216,600)                                      | (23,322)                    | (239,922)                |  |
|  | General revenue:                           |  |                             |                          |  |
|  | Property taxes                             | 310,544  | 23,291                      | 333,835                  |  |
|  | State-shared revenue<br>Interest and rents | 100,045<br>13,722                              | -<br>21,978                 | 100,045<br>35,700        |  |
|  | Other miscellaneous                        | 13,722   | 21,970                      | 33,700                   |  |
|  | income                                     | 1,860  |                             | 1,860                    |  |
|  | Total general                              |  |                             |                          |  |
|  | revenue                                    | 426,171  | 45,269                      | 471,440                  |  |
|  | Change in Net Position                     | 209,571  | 21,947                      | 231,518                  |  |
|  | <b>Net Position</b> - Beginning of year    | 930,278  | 1,622,837                   | 2,553,115                |  |
|  | <b>Net Position</b> - End of year          | \$ 1,139,849                                   | \$ 1,644,784                | \$ 2,784,633             |  |

### **Note 1 - Significant Accounting Policies**

#### Basis of Presentation

The accounting policies of the Charter Township of Plymouth (the "Township") conform to accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units. The following is a summary of the significant accounting policies used by the Charter Township of Plymouth:

### Reporting Entity

The Charter Township of Plymouth is governed by an elected seven-member board of trustees. Although blended component units are legally separate entities, in substance, they are part of the Township's operations. The accompanying financial statements present the Township and its component units, entities for which the Township is considered to be financially accountable. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the Township (see discussion below for description).

### **Discretely Presented Component Units**

### Downtown Development Authority

The Downtown Development Authority (DDA) was created to correct and prevent deterioration in the downtown district, to eliminate blighting influences and brownfield impacts, and to promote the overall image of the downtown district. The township board of trustees appoints the Downtown Development Authority's governing body and has the ability to impose its will. It is reported within the component unit column in the government-wide financial statements to emphasize that it is legally separate from the Township. The Downtown Development Authority does not publish a separately issued financial statement. The Downtown Development Authority can be contacted at its administrative offices at 9955 N. Haggerty Road, Plymouth, MI 48170.

#### Brownfield Redevelopment Authority

The Brownfield Redevelopment Authority (BRDA) was created to finance environmental cleanup within the boundaries of the Township. The township board of trustees appoints the Brownfield Redevelopment Authority's governing body and has the ability to impose its will. It is reported within the component unit column in the government-wide financial statements to emphasize that it is legally separate from the Township. The Brownfield Redevelopment Authority does not publish a separately issued financial statement. The Brownfield Redevelopment Authority can be contacted at its administrative offices at 9955 N. Haggerty Road, Plymouth, MI 48170.

#### Fiduciary Component Unit

The Charter Township of Plymouth OPEB plan is governed by the township board. Although it is legally separate from the Township, it is reported as a fiduciary component unit because the Township appoints a voting majority to the board and the plan imposes a financial burden on the Township.

### Jointly Governed Organization

The Township is a member of the Western Townships Utilities Authority (WTUA), which provides sewage disposal services to the townships of Canton, Northville, and Plymouth. The participating communities provide annual funding for its operations through payment of monthly sewer use invoices and semiannual debt payments. During the current year, the Township paid WTUA approximately \$221,000 for its capital projects and \$1,524,000 for its debt. WTUA has currently been funded with \$279,000 of working capital and is current in its debt payments. The investment in WTUA is reported in the financial statements net of the Township's portion of assets and debt. The Township is unaware of any circumstances that would cause an additional benefit or burden to the participating governments. Complete financial statements for WTUA can be obtained from the administrative offices at 40905 Joy Road, Canton, MI 48187.

### **Note 1 - Significant Accounting Policies (Continued)**

### Accounting and Reporting Principles

The Charter Township of Plymouth follows accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board (GASB).

### Report Presentation

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position (deficit) and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes and other items not properly included among program revenue are reported instead as general revenue.

For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges between the Township's water and sewer function and various other functions of the Township. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### **Fund Accounting**

The Township accounts for its various activities in several different funds in order to demonstrate accountability for how we have spent certain resources; separate funds allow us to show the particular expenditures for which specific revenue was used. The various funds are aggregated into three broad fund types:

#### Governmental Funds

Governmental funds include all activities that provide general governmental services that are not business-type activities. This includes the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The Township reports the following fund as a "major" governmental fund:

The General Fund is the primary operating fund because it accounts for all financial resources used to
provide government services other than those specifically assigned to another fund.

### **Note 1 - Significant Accounting Policies (Continued)**

### **Proprietary Funds**

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees) and internal service funds (which provide goods or services to other funds of the Township). The Township reports the following funds as "major" enterprise funds:

- The Water and Sewer Fund provides water to customers and disposes of sanitary sewage in exchange for quarterly user charges.
- The Solid Waste Disposal Fund is used to account for the results of operations for providing solid waste services (trash pickup and household hazardous waste disposal) to citizens of the Township. The revenue is generated through a user charge to citizens requesting solid waste services.
- The Special Assessments Fund is used to account for the results of operations of the special assessments captured by the Township.

### Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts will not be used to operate our government's programs. Activities that are reported as fiduciary include the following:

- The Other Postemployment Benefits Fund accumulates resources for future healthcare payments to retirees.
- The custodial Tax Collection Fund accounts for assets held by the Township in a trustee capacity. The
  Tax Collection Fund is fiduciary in nature and records tax collections received and remitted to other
  units of government (the county, school district, etc.).
- The custodial Police Bond Fund records collections received on behalf of district courts and subsequently remitted.

### **Interfund Activity**

During the course of operations, the Township has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### Basis of Accounting

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the government has spent its resources.

### **Note 1 - Significant Accounting Policies (Continued)**

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree healthcare-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the Township considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: state-shared revenue, district court fines, and interest associated with the current fiscal period. Conversely, special assessments and federal grant reimbursements will be collected after the period of availability; receivables have been recorded for these, along with a "deferred inflow."

Proprietary funds and fiduciary funds use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

### Specific Balances and Transactions

#### Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

### **Inventories and Prepaid Items**

Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Township as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Capital assets have been depreciated using the straight-line method for real property and the 150 percent declining balance for personal property through the fiscal year ended December 31, 2011. Effective for the fiscal year ended December 31, 2012, the Township going forward is using the straight-line method for both real and personal property depreciation over the following useful lives:

|   | Depreciable Life -<br>Years |
|---|-----------------------------|
| Water and sewer transportation lines                            | 50                          |
| Buildings and improvements Meters and supplies                  | 30-40<br>15                 |
| Furnishings, vehicles, and equipment Buildings and improvements | 2-20<br>25                  |
| Road improvements   | 40                          |

### Notes to Financial Statements

**December 31, 2019** 

### **Note 1 - Significant Accounting Policies (Continued)**

#### Long-term Obligations

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances as "other financing sources," as well as bond premiums and discounts. The General Fund is generally used to liquidate governmental long-term debt.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position (deficit) will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The Township reports deferred outflows of resources related to the defined pension plan, made up of the difference between projected and actual experience, changes in assumption related to economic and demographic factors, variance between the plan's actual investment earnings compared to the plan's assumed investment earnings, and contributions subsequent to the measurement date. The Township also reports deferred outflows of resources related to the OPEB plan, made up of changes in assumptions related to economic and demographic factors.

In addition to liabilities, the statement of net position (deficit) will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Unavailable revenue qualifies for reporting in this category and arises only under a modified accrual basis of accounting. Accordingly, it is reported only in the governmental funds balance sheet. The governmental funds and government-wide statements report revenue from property taxes levied for the following year and other sources. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The Township also reports deferred inflows of resources related to the defined pension plan, made up of the difference between projected and actual experience. The Township also reports deferred inflows of resources related to the OPEB plan made up of the difference between projected and actual experience and variance between the plan's actual investment earnings compared to the plan's assumed investment earnings.

#### Net Position

Net position of the Township is classified in three components. Net investment in capital assets - net of related debt consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. Restricted net position is further classified as expendable and nonexpendable. Expendable restricted net position has been limited for use by donors and as held in trust for debt service and self-insured professional liability. Nonexpendable restricted net position has been restricted by donors to be maintained in perpetuity. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

### **Note 1 - Significant Accounting Policies (Continued)**

### **Net Position Flow Assumption**

The Township will sometimes fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### **Fund Balance Flow Assumptions**

The Township will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The township board of trustees is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes, but do not meet the criteria to be classified as committed. The Township has, by resolution, authorized the finance director to assign fund balance. The township board of trustees has, by resolution, authorized the treasurer to assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### Property Tax Revenue

Property taxes are levied on each December 1 on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March 1 of the following year, at which time penalties and interest are assessed.

The Township's 2018 tax is levied and collectible on December 1, 2018 and is recognized as revenue in the year ended December 31, 2019, when the proceeds of the levy are budgeted and available for the financing of operations.

### **Note 1 - Significant Accounting Policies (Continued)**

The 2018 taxable valuation of the Township totaled \$1,819,000,000 (a portion of which is abated and a portion of which is captured by the DDA and BRDA), on which taxes levied consisted of 0.81590 mills for operating purposes and 4.38570 mills for police and fire services. This resulted in approximately \$1,446,000 for operating and \$7,775,000 for police and fire services. These amounts are recognized in the General Fund financial statements as tax revenue (net of adjustments for delinquent amounts and prior year tax tribunal changes).

#### Pension

The Township offers a defined benefit pension plan to its retirees. The Township records a net pension liability for the difference between the total pension liability calculated by the actuary and the pension plan's fiduciary net position. For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plan and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Other Postemployment Benefit Costs

The Township offers retiree healthcare benefits to retirees. The Township records a net OPEB liability for the difference between the total OPEB liability calculated by the actuary and the OPEB plan's fiduciary net position. For the purpose of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about fiduciary net position of the Charter Township of Plymouth OPEB plan and additions to/deductions from the OPEB plan's fiduciary net position have been determined on the same basis as they are reported in the OPEB plan. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Compensated Absences (Vacation and Sick Leave)

It is the Township's policy to permit employees to accumulate earned but unused sick and vacation pay benefits. There is no liability for unpaid accumulated sick leave since the Township does not have a policy to pay any amounts when employees separate from service with the Township. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end. Typically, the General Fund or the Water and Sewer Fund, based on whichever an employee is assigned (and to which the employee's salary and wages are charged), will also be the fund to liquidate any compensated absences.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

### Subsequent Events

The financial statements and related disclosures include evaluation of events up through and including May 27, 2020, which is the date the financial statements were available to be issued.

### Notes to Financial Statements

**December 31, 2019** 

### **Note 1 - Significant Accounting Policies (Continued)**

On March 11, 2020, the World Health Organization declared the outbreak of a respiratory disease caused by a new coronavirus a pandemic. First identified in late 2019 and now known as COVID-19, the outbreak has impacted thousands of individuals worldwide. In response, many countries have implemented measures to combat the outbreak that have impacted business operations. As of the date of issuance of the financial statements, the Township's operations have not been significantly impacted, but the Township holds significant investments that are subject to the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. No impairments were recorded as of the statement of net position (deficit) date; however, due to significant uncertainty surrounding the situation, management continues to monitor the situation, and judgment regarding this could change in the future. In addition, while the Township's results of operations, cash flows, and financial condition could be negatively impacted, the extent of the impact cannot be reasonably estimated at this time.

### **Upcoming Accounting Pronouncements**

In June 2017, the GASB issued Statement No. 87, Leases, which improves accounting and financial reporting for leases by governments. This statement requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Township is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement were originally effective for the Township's financial statements for the year ending December 31, 2020 but were extended to June 30, 2022 with the issuance of GASB Statement No. 95, Postponement of the Effective Date of Certain Authoritative Guidance.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, which simplifies accounting for interest cost incurred before the end of construction and requires those costs to be expensed in the period incurred. As a result, interest cost incurred before the end of a construction period will not be capitalized and included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. This statement also reiterates that, in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The requirements of the standard will be applied prospectively and result in increased interest expense during periods of construction. The provisions of this statement were originally effective for the Township's financial statements for the year ending December 31, 2020 but were extended to December 31, 2021 with the issuance of GASB Statement No. 95, Postponement of the Effective Date of Certain Authoritative Guidance.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*, which clarifies the existing definition of conduit debt, provides a single method of reporting conduit debt obligations by issuers, and eliminates diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. As a result, issuers should not recognize a liability for items meeting the definition of conduit debt; however, a liability should be recorded for additional or voluntary commitments to support debt service if certain recognition criteria are met. The standard also addresses the treatment of arrangements where capital assets are constructed or acquired with the proceeds of a conduit debt obligation and used by a third-party obligor. The requirements of the standard will be applied retrospectively and were originally effective for the Township's financial statements for the year ending December 31, 2021 but were extended to December 31, 2022 with the issuance of GASB Statement No. 95, *Postponement of the Effective Date of Certain Authoritative Guidance*.

### **Note 1 - Significant Accounting Policies (Continued)**

In May 2020, the GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which delays the above pronouncements and implementation guides by one year, except for GASB 87 and the related implementation guide, which is extended by 18 months.

#### Adoption of New Accounting Pronouncements

During the current year, the Township adopted GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying and reporting fiduciary activities. As a result of implementing this standard, the following activities not previously reported in the financial statements now meet the definition of a fiduciary activity and are now reported as such: the Other Postemployment Benefits Fund. The following activities were previously reported as fiduciary activities but no longer meet the definition of such; therefore, these activities are now reported within governmental or proprietary funds: escrow and performance bonds issued by the Township, as well as taxes collected on behalf of the Township.

This was also the first year GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, was applicable to the Township's financial statements. This was a result of the Township contributing to a postemployment health benefits trust fund in 2019 that is now being reported as a fiduciary fund under GASB Statement No. 84. As a result, some of the disclosures within the OPEB plan footnotes have changed, along with the related schedules in the required supplemental information.

### Note 2 - Stewardship, Compliance, and Accountability

### Excess of Expenditures Over Appropriations in Budgeted Funds

The Township had significant expenditure budget variances during the year, as discussed in the notes to required supplemental information.

#### **Construction Code Fees**

The Township oversees building construction in accordance with the State's Construction Code Act, including inspection of building construction and renovation to ensure compliance with the building codes. The Township charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the current year activity and the cumulative surplus or shortfall generated since January 1, 2000 is as follows:

| Cumulative surplus at January 1, 2019         |                          | \$<br>841,676   |
|---|--------------------------|-----------------|
| Current year permit revenue Related expenses: |                          | 1,531,410       |
| Direct costs Estimated indirect costs         | \$<br>589,471<br>230,580 | 820,051         |
| Current year surplus                          |                          | 711,359         |
| Cumulative surplus December 31, 2019          |                          | \$<br>1,553,035 |

#### **Fund Deficits**

The Township's governmental activities have a deficit in unrestricted net position and total net position at the government-wide level, but a positive unassigned fund balance at the fund level. This net position deficit is caused primarily by the net OPEB liability and net pension liability in the governmental activities. The Township's Special Assessment Fund has a fund deficit but has overall positive working capital (current assets exceed current liabilities).

### **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The law also allows investments outside the state of Michigan when fully insured. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications that matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions that are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Other Postemployment Benefits Fund is also authorized by Michigan Public Act 314 of 1965, as amended, to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate (if the trust fund's assets exceed \$250 million), debt or equity of certain small businesses, certain state and local government obligations, and certain other specified investment vehicles.

The Township has designated three banks for the deposit of its funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and CDs, but not the remainder of state statutory authority, as listed above. The Township's deposits and investments comply with all required laws and regulations.

The Township's cash and investments are subject to several types of risk, which are examined in more detail below:

### Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the Township's deposits may not be returned to it. The Township does not have a deposit policy for custodial credit risk. At year end, the Township had \$26,498,522 of bank deposits (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. The Township believes that, due to the dollar amounts of cash deposits and the limits of Federal Deposit Insurance Corporation (FDIC) insurance, it is impractical to insure all deposits. As a result, the Township evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories. The component units had a bank balance of \$2,867,094. The federal depository insurance coverage pertains to all of the deposits of the Township; hence, the specific coverage pertaining to the component units, if any, is not determinable.

#### Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Township owns no investment securities with fixed maturity dates. The Township's investment policy has no restrictions on maturity lengths (other than that found in state law, as described below).

#### Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Township has no investment policy that would further limit its investment choices. As of year end, the Township had no investments in commercial paper.

#### Investments in Entities that Calculate Net Asset Value per Share

The Township holds shares or interests in investment companies whereby the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient.

#### Note 3 - Deposits and Investments (Continued)

At December 31, 2019, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

|   | Са | ırrying Value      | <u></u> | Unfunded<br>Commitments | Redemption Frequency, if Eligible | Redemption<br>Notice Period |
|---|----|--------------------|---------|-------------------------|-----------------------------------|-----------------------------|
| MERS Balanced Income Fund<br>MERS Capital Preservation Fund | \$ | 647,681<br>645,451 | \$      | -<br>-                  | N/A<br>N/A                        | N/A<br>N/A                  |
| Total   | \$ | 1,293,132          | \$      | -                       | :                                 |                             |

The MERS Balanced Income Fund is a diversified portfolio that invests in a combination of stocks and bonds, seeking to provide growth of capital and downside protection. This fund has a focus on a small amount of asset growth with a moderately short time horizon and may experience some fluctuations in value.

The MERS Capital Preservation Fund is a diversified portfolio that invests in a combination of stocks and bonds, seeking to preserve capital and provide income. This fund has a focus on stability with a short time horizon and aims to minimize fluctuations in value.

MERS manages the asset allocation and monitors the underlying investment managers of the MERS Balanced Income and Capital Preservation Portfolios.

#### Note 4 - Deferred Inflows/Outflows of Resources

At the end of the current fiscal year, the various components of deferred outflows of resources are as follows:

|  | Governmental<br>Activities |                        |    | Activities  |  |  |
|--|----------------------------|------------------------|----|-------------|--|--|
| Deferred outflows related to pension Deferred outflows related to OPEB | \$                         | 3,826,614<br>1,640,515 | \$ | -<br>93,843 |  |  |
| Total deferred outflows  | \$                         | 5,467,129              | \$ | 93,843      |  |  |

At the end of the current fiscal year, the various components of deferred inflows of resources are as follows:

|   | Governmental<br>Funds |           | (  | Governmental<br>Activities |    | Business-type<br>Activities | Component<br>Units |
|---|-----------------------|-----------|----|----------------------------|----|-----------------------------|--------------------|
| Property taxes levied for the next fiscal year Revenue received beyond 60 days: | \$                    | 9,714,318 | \$ | 9,714,318                  | \$ | -                           | \$<br>191,609      |
| Block grant   |                       | 8,305     |    | _                          |    | _                           | _                  |
| Wayne County parks  |                       | 43,949    |    | -                          |    | -                           | -                  |
| Federal grant revenue   |                       | 33,883    |    | -                          |    | -                           | -                  |
| Deferred inflows related to pension   |                       | -         |    | 817                        |    | -                           | -                  |
| Deferred inflows related to OPEB  |                       | -         |    | 2,366,549                  |    | 135,374                     | <br>-              |
| Total deferred inflows  | \$                    | 9,800,455 | \$ | 12,081,684                 | \$ | 135,374                     | \$<br>191,609      |

#### **Note 5 - Capital Assets**

Capital asset activity of the Township's governmental and business-type activities was as follows:

#### **Governmental Activities**

|  |                 | Balance<br>January 1,<br>2019 |     | Reclassifications |    | Additions | Disposals and<br>Adjustments | Balance<br>December 31,<br>2019 |        |
|--|-----------------|-------------------------------|-----|-------------------|----|-----------|------------------------------|---------------------------------|--------|
|  | _               | 2019                          | 170 | ciassilications   | _  | Additions | Aujustinents                 |                                 | 9      |
| Capital assets not being depreciated:      | •               | 0.704.470                     | •   | 707.070           | •  |           | (700.440)                    |                                 | 10.011 |
| Land                                       | \$              | 3,731,178                     | \$  | 727,076           | \$ | -         | \$ (708,443)                 |                                 | 49,811 |
| Construction in progress                   | _               | 463,616                       |     | (463,617)         |    | 958,270   |                              | 9                               | 58,269 |
| Subtotal                                   |                 | 4,194,794                     |     | 263,459           |    | 958,270   | (708,443)                    | 4,7                             | 08,080 |
| Capital assets being depreciated:          |                 |                               |     |                   |    |           |                              |                                 |        |
| Buildings and improvements                 |                 | 16,548,515                    |     | 1,012,307         |    | 133,157   | -                            | 17,6                            | 93,979 |
| Sidewalks                                  |                 | 1,205,525                     |     | -                 |    | 23,785    | -                            | 1,2                             | 29,310 |
| Road improvements                          |                 | 815,902                       |     | -                 |    | -         | -                            | 8                               | 15,902 |
| Furnishings, vehicles, and                 |                 |                               |     |                   |    |           |                              |                                 |        |
| equipment                                  | _               | 7,453,036                     |     | 1,360,719         |    | 1,007,192 | (463,946)                    | 9,3                             | 57,001 |
| Subtotal                                   |                 | 26,022,978                    |     | 2,373,026         |    | 1,164,134 | (463,946)                    | 29,0                            | 96,192 |
| Accumulated depreciation:                  |                 |                               |     |                   |    |           |                              |                                 |        |
| Buildings and improvements                 |                 | 6,251,658                     |     | 959,455           |    | 402,642   | -                            | 7,6                             | 13,755 |
| Sidewalks                                  |                 | 641,277                       |     | -                 |    | 39,464    | -                            | 6                               | 80,741 |
| Road improvements                          |                 | 206,877                       |     | -                 |    | 24,319    | -                            | 2                               | 31,196 |
| Furnishings, vehicles, and                 |                 |                               |     |                   |    |           |                              |                                 |        |
| equipment                                  | _               | 5,746,670                     |     | 771,105           |    | 655,919   | (459,946)                    | 6,7                             | 13,748 |
| Subtotal                                   | _               | 12,846,482                    |     | 1,730,560         |    | 1,122,344 | (459,946)                    | 15,2                            | 39,440 |
| Net capital assets being depreciated       | _               | 13,176,496                    | _   | 642,466           |    | 41,790    | (4,000)                      | 13,8                            | 56,752 |
| Net governmental activities capital assets | \$<br><u>\$</u> | 17,371,290                    | \$  | 905,925           | \$ | 1,000,060 | \$ (712,443)                 | \$ 18,5                         | 64,832 |

#### **Note 5 - Capital Assets (Continued)**

#### **Business-type Activities**

|  | Balance<br>January 1,<br>2019 |    | eclassifications | Additions   | Disposals and Adjustments |            | De | Balance<br>ecember 31,<br>2019 |
|--|-------------------------------|----|------------------|-------------|---------------------------|------------|----|--------------------------------|
| Capital assets not being depreciated:<br>Land                    | \$<br>1,636,134               | \$ | (727,076) \$     | -           | \$                        |            | \$ | 909,058                        |
| Construction in progress   | <br>3,865                     | _  |                  | -           |                           | (3,865)    |    |                                |
| Subtotal   | 1,639,999                     |    | (727,076)        | -           |                           | (3,865)    |    | 909,058                        |
| Capital assets being depreciated: Water and sewer transportation |                               |    |                  |             |                           |            |    |                                |
| lines  | 54,702,488                    |    | -                | 182,413     |                           | 101        |    | 54,885,002                     |
| Buildings and improvements                                       | 4,834,012                     |    | (1,012,307)      | -           |                           | 3          |    | 3,821,708                      |
| Meters and supplies  | 1,991,130                     |    | -<br>-           | 56,629      |                           | 1          |    | 2,047,760                      |
| Equipment and other  | 2,903,320                     |    | (897,102)        | 51,365      |                           | (128)      |    | 2,057,455                      |
| Subtotal   | 64,430,950                    |    | (1,909,409)      | 290,407     |                           | (23)       |    | 62,811,925                     |
| Accumulated depreciation:  |                               |    |                  |             |                           |            |    |                                |
| Water and sewer transportation                                   | 30,658,935                    |    | -                | 1,019,245   |                           | -          |    | 31,678,180                     |
| Buildings and improvements                                       | 2,717,970                     |    | (959,455)        | 104,151     |                           | (1)        |    | 1,862,665                      |
| Meters and supplies  | 981,529                       |    | -                | 76,304      |                           | <b>`</b> 1 |    | 1,057,834                      |
| Equipment and other  | <br>1,973,000                 |    | (771,105)        | 157,581     |                           | -          |    | 1,359,476                      |
| Subtotal   | 36,331,434                    |    | (1,730,560)      | 1,357,281   |                           | -          |    | 35,958,155                     |
| Net capital assets being depreciated                             | 28,099,516                    |    | (178,849)        | (1,066,874) |                           | (23)       |    | 26,853,770                     |
| Net business-type activities capital assets                      | \$<br>29,739,515              | \$ | (905,925) \$     | (1,066,874) | \$                        | (3,888)    | \$ | 27,762,828                     |

As described in Note 14, when the Golf Course Fund was collapsed into the General Fund, \$905,925 of net capital assets were transferred from business-type activities to governmental activities.

Depreciation expense was charged to programs of the primary government as follows:

| Governmental activities:       |           |           |
|--------------------------------|-----------|-----------|
| General government             | \$        | 65,301    |
| Police                         |           | 8,038     |
| Public works                   |           | 63,882    |
| Fire                           |           | 167,598   |
| Dispatch                       |           | 25,330    |
| Building inspections           |           | 6,075     |
| Support services               |           | 275,605   |
| Recreation and culture         |           | 510,515   |
| Total governmental activities  | \$        | 1,122,344 |
| Business-type activities:      |           |           |
| Water and sewer                | \$        | 1,346,597 |
| Solid waste and disposal       |           | 735       |
| Senior transportation          |           | 9,949     |
| Total business-type activities | <u>\$</u> | 1,357,281 |

#### **Note 5 - Capital Assets (Continued)**

The Township entered into a purchase agreement for a fire truck totaling \$937,739. The truck has not been received as of December 31, 2019 and is included as construction in progress.

#### Note 6 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

#### Due to/from Other Funds

| Receivable Fund                  | Payable Fund  | <br>Amount                                       |  |
|----------------------------------|---|--|--|
| General Fund                     | Solid Waste Disposal Fund<br>Nonmajor enterprise funds<br>Water and Sewer Fund<br>Nonmajor governmental funds | \$<br>1,173,299<br>34,536<br>1,683,420<br>60,086 |  |
|                                  | Total General Fund  | 2,951,341  |  |
| Nonmajor governmental fund       | General Fund  | 13,312   |  |
| Water and Sewer Fund             | Nonmajor enterprise funds   | 6,225  |  |
| Solid Waste Disposal Fund        | Water and Sewer Fund  | 1,379,528  |  |
| Special Assessment Fund          | General Fund  | <br>41,709                                       |  |
|                                  | Total   | \$<br>4,392,115                                  |  |
| Advances to Other Funds          |   |  |  |
| Fund Borrowed From               | Fund Loaned To  | <br>Amount                                       |  |
| Water and Sewer Fund             | Special Assessment Fund   | \$<br>1,646,694                                  |  |
| Due to/from Primary Government a | nd Component Units  |  |  |
| Receivable                       | Payable Payable   | <br>Amount                                       |  |
| General Fund                     | Downtown Development Authority  | \$<br>56,131                                     |  |

These balances result from the time lag between the dates that goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

The transfer from the Improvement Revolving Fund to the General Fund represents repayment of excess amounts set aside to fund debt payments.

#### **Advances**

The long-term advance from the Water and Sewer Fund to the Special Assessments Fund is to cover the cost of special assessment projects and will be repaid with an interest rate of 4 percent.

#### Note 7 - Long-term Debt

Long-term debt can be summarized as follows:

#### **Governmental Activities**

| Governmental Activities  | _  | Beginning<br>Balance | Additions          | _  | Reductions            | Er | nding Balance        |       | Due within<br>One Year |
|--|----|----------------------|--------------------|----|-----------------------|----|----------------------|-------|------------------------|
| Bonds and contracts payable: Direct borrowings and direct placements: 2011 Five Mile Road property installment purchase agreement 2019 fire truck installment purchase agreement | \$ | 185,759<br>-         | \$<br>-<br>937,739 | \$ | (185,759)<br>-        | \$ | -<br>937,739         | \$    | -<br>79,750            |
| Total direct borrowings<br>and direct placements<br>principal outstanding  |    | 185,759              | 937,739            |    | (185,759)             |    | 937,739              |       | 79,750                 |
| Other debt - General<br>obligations<br>Unamortized bond premium  | _  | 4,510,718<br>178,586 | 192,470<br>-       |    | (616,858)<br>(25,512) |    | 4,086,330<br>153,074 |       | 618,340<br>25,512      |
| Total bonds and contracts payable  |    | 4,875,063            | 1,130,209          |    | (828,129)             |    | 5,177,143            |       | 723,602                |
| Compensated absences   |    | 1,262,864            | 625,432            |    | (569,283)             |    | 1,319,013            |       | 553,253                |
| Total governmental activities long-term debt   | \$ | 6,137,927            | \$<br>1,755,641    | \$ | (1,397,412)           | \$ | 6,496,156            | \$    | 1,276,855              |
| Business-type Activitie  | es |                      |                    |    |                       |    |                      |       |                        |
| •  | _  | Beginning<br>Balance | Additions          | _  | Reductions            | Er | nding Balance        | D<br> | ue within One<br>Year  |
| Bonds and contracts payable -<br>Other debt - General obligations<br>Compensated absences  | \$ | 1,914,271<br>163,861 | \$<br>-<br>88,188  | \$ | (330,677)<br>(66,475) | \$ | 1,583,594<br>185,574 | \$    | 146,660<br>76,424      |
| Total business-type<br>activities long-term<br>debt  | \$ | 2,078,132            | \$<br>88,188       | \$ | (397,152)             | \$ | 1,769,168            | \$    | 223,084                |

As described in Note 14, when the Golf Course Fund was collapsed into the General Fund, \$192,470 of general obligation debt was transferred from business-type activities to governmental activities.

#### Note 7 - Long-term Debt (Continued)

#### **General Obligation Bonds and Contracts**

The Township issues general obligation bonds to provide for the acquisition and construction of major capital facilities. General obligations have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the Township. General obligations outstanding at December 31, 2019 are as follows:

| Purpose   | Year Issued | Interest Rates | Maturing | Outstanding  |  |  |  |
|---|-------------|----------------|----------|--------------|--|--|--|
| Governmental Activities   |             |                |          |              |  |  |  |
| Direct borrowings and direct placements: 2019 installment purchase agreement issued for \$937,739, used to pay for the costs of acquiring a fire truck, with principal maturity ranges                    |             |                |          |              |  |  |  |
| from approximately \$80,000 to \$109,000  | 2019        | 3.35%          | 2025     | \$ 937,739   |  |  |  |
| Other debt:  2017 general obligation refunding bond originally issued for \$887,400, used to refund various general   |             |                |          |              |  |  |  |
| obligation debt, with principal maturity ranges from \$37,000 to \$87,000 2012 general obligation limited tax refunding bonds, used to advance refund \$4,400,000 of outstanding 2004 general             | 2017        | 3.00%          | 2026     | 793,800      |  |  |  |
| obligation bonds, with principal maturity ranges from \$375,000 to \$435,000 2013 general obligation limited tax capital improvement bonds, used for various township park improvements,                  | 2012        | 2.0%-4.0%      | 2025     | 2,778,073    |  |  |  |
| with principal maturity ranges<br>from approximately \$106,000<br>to \$134,000<br>2013 general obligation limited<br>tax capital improvement<br>bonds, used for various golf<br>course improvements, with | 2013        | 2.16%          | 2024     | 510,619      |  |  |  |
| principal maturity ranges from approximately \$33,000 to \$41,000   | 2013        | 2.16%          | 2024     | 156,912      |  |  |  |
| Total governmental activities   |             |                |          | \$ 5,177,143 |  |  |  |

# Notes to Financial Statements

**December 31, 2019** 

# Note 7 - Long-term Debt (Continued)

| Purpose  | Year Issued | Interest Rates | Maturing | <br>Outstanding |
|--|-------------|----------------|----------|-----------------|
| Business-type Activities   |             |                |          |                 |
| Other debt:  2017 limited tax general obligation capital improvement refunding bonds originally issued for \$1,577,600, used to refund various general obligation capital improvement debt, with principal maturity ranges from \$68,000 to \$154,000 2013 general obligation limited tax bonds, used for various water and sewer system | 2017        | 3.00%          | 2030     | \$<br>1,411,200 |
| improvements, with principal<br>maturity ranges from<br>approximately \$35,000 to<br>\$45,000  | 2013        | 2.16%          | 2029     | <br>172,394     |
| Total business-type activities   |             |                |          | \$<br>1,583,594 |

#### Note 7 - Long-term Debt (Continued)

#### **Debt Service Requirements to Maturity**

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

|                             |    | Governmental Activities    |    |                            |    |                               |    |                            |    |                               |  |  |  |
|-----------------------------|----|----------------------------|----|----------------------------|----|-------------------------------|----|----------------------------|----|-------------------------------|--|--|--|
|                             | С  | irect Borrowi<br>Place     | _  |                            |    | Othe                          |    |                            |    |                               |  |  |  |
| Years Ending<br>December 31 | _  | Principal                  |    | Interest                   | _  | Principal*                    | _  | Interest                   |    | Total                         |  |  |  |
| 2020<br>2021<br>2022        | \$ | 79,750<br>82,581           | \$ | 33,290<br>30,459           | \$ | 618,340<br>640,314            | \$ | 129,553<br>112,068         | \$ | 860,933<br>865,422            |  |  |  |
| 2023<br>2024                |    | 85,512<br>88,548<br>91,692 |    | 27,527<br>24,491<br>21,348 |    | 685,061<br>692,615<br>562,800 |    | 93,500<br>69,979<br>45,419 |    | 891,600<br>875,633<br>721,259 |  |  |  |
| 2025-2029<br>2030-2031      |    | 509,656<br><u>-</u>        |    | 55,540<br>-                | _  | 824,200<br>63,000             | _  | 52,294<br>1,260            | _  | 1,441,690<br>64,260           |  |  |  |
| Total                       | \$ | 937,739                    | \$ | 192,655                    | \$ | 4,086,330                     | \$ | 504,073                    | \$ | 5,720,797                     |  |  |  |

|                          | Business-type Activities |                    |     |                  |    |                    |  |  |  |  |  |  |
|--------------------------|--------------------------|--------------------|-----|------------------|----|--------------------|--|--|--|--|--|--|
|                          |                          | Othe               | ebt |                  |    |                    |  |  |  |  |  |  |
| Years Ending December 31 | Principal Interest       |                    |     |                  |    | Total              |  |  |  |  |  |  |
| 2020                     | \$                       | 146,660            | \$  | 53,574           | \$ | 200,234            |  |  |  |  |  |  |
| 2021<br>2022             |                          | 179,687<br>184.940 |     | 48,232<br>42,320 |    | 227,919<br>227,260 |  |  |  |  |  |  |
| 2023                     |                          | 192,307            |     | 36,179           |    | 228,486            |  |  |  |  |  |  |
| 2024<br>2025-2029        |                          | 147,200<br>620.800 |     | 29,900<br>76.078 |    | 177,100<br>696.878 |  |  |  |  |  |  |
| 2030-2031                |                          | 112,000            |     | 2,240            |    | 114,240            |  |  |  |  |  |  |
| Total                    | \$                       | 1,583,594          | \$  | 288,523          | \$ | 1,872,117          |  |  |  |  |  |  |

<sup>\*</sup>Excludes the \$153,074 of unamortized premiums.

#### **Bond Refunding**

In prior years, the Township defeased certain bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust accounts' assets and liabilities for the defeased bonds are not included in the basic financial statements. At December 31, 2019, \$2,205,000 of bonds outstanding is considered defeased.

### Note 8 - Risk Management

The Township is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Township participates in the Michigan Municipal League risk pool for claims relating to workers' compensation and employee medical benefit claims and participates in the Michigan Municipal Risk Management Authority for claims relating to general liability claims.

2010

#### **Note 8 - Risk Management (Continued)**

The Michigan Municipal Risk Management Authority (the "Authority") risk pool program operates as a claims servicing pool for amounts up to member retention limits and operates as a common risk-sharing management program for losses in excess of member retention amounts. Although premiums are paid annually to the Authority that it uses to pay claims up to the retention limits, the ultimate liability for those claims remains with the Township.

The Township estimates the liability for general liability claims that have been incurred through the end of the fiscal year, including claims that have been reported, as well as those that have not yet been reported, and reports them in the statement of net position (deficit) (included in accrued liabilities and other). Changes in the estimated liability for the past two fiscal years were as follows:

|  | <br>2019                            | 2010                         |
|--|-------------------------------------|------------------------------|
| Unpaid claims - Beginning of year<br>Incurred claims, including claims incurred but not reported<br>Claim payments | \$<br>25,000 \$<br>6,390<br>(6,390) | 25,000<br>70,119<br>(70,119) |
| Unpaid claims - End of year  | \$<br>25,000 \$                     | 25,000                       |

#### **Note 9 - Pension Plans**

#### Plan Description

#### Defined Benefit Plan

The Township participates in the MERS pension plan, an agent multiple-employer defined benefit plan, administered by the Municipal Employees' Retirement System of Michigan (MERS), which covers all police and fire union employees plus certain command officers. MERS was established as a statewide public employee pension plan by the Michigan Legislature under PA 135 of 1945 and is administered by a nine-member retirement board.

The pension system issues a publicly available financial report that can be obtained at www.mersofmichigan.com or in writing to MERS at 1134 Municipal Way, Lansing, MI 48917.

#### **Defined Contribution Plan**

The Charter Township of Plymouth also provides pension benefits to all of its full time general office and department of public works (DPW) employees through a defined contribution plan. The benefits are administered by John Hancock.

#### **Benefits Provided**

#### **Defined Benefit Plan**

The plan provides certain retirement, disability, and death benefits to plan members and beneficiaries. PA 427 of 1984, as amended, established and amends the benefit provisions of the participants in MERS. The MERS plan covers all police and fire union employees plus certain command officers.

Retirement benefits for POAM and COAM employees are calculated as 2.80 percent of the employee's final three-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 25 years of service (unreduced) or 55 with 15 years of service. The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions plus any accumulated interest.

#### Notes to Financial Statements

**December 31, 2019** 

#### **Note 9 - Pension Plans (Continued)**

Retirement benefits for fire union employees are calculated as 2.80 percent of the employee's final three-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 25 years of service (unreduced) or 55 with 15 years of service. The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions plus any accumulated interest.

Retirement benefits for dispatch employees are calculated as 2.80 percent of the employee's final three-year average salary times the employee's years of service. Normal retirement age is 60 with early retirement at 25 years of service (unreduced) or 55 with 15 years of service. The vesting period is 10 years. Employees are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits, but are payable immediately without an actuarial reduction. A nonduty death benefit is payable after 10 years of service. A duty death benefit is payable upon hire equal to a minimum of 25 percent of the employee's final average compensation. An employee who leaves service may withdraw his or her contributions plus any accumulated interest.

Benefit terms, within the parameters established by MERS are generally established and amended by authority of the city council, generally after negotiations of these terms with the affected unions. Police and fire employees' benefit terms may be subject to binding arbitration in certain circumstances.

#### **Defined Contribution Plan**

The defined contribution plan benefit terms are established and may be amended by the township board. For each employee in the plan, the Township is required to contribute 15 percent of base earnings, and certain employees contribute 5 percent of base earnings, with an additional 5 percent allowed.

#### **Employees Covered by Benefit Terms**

At the December 31, 2018 measurement date, the following members were covered by the benefit terms:

| Inactive plan members or beneficiaries currently receiving benefits | 36 |
|---|----|
| Inactive plan members entitled to but not yet receiving benefits    | 6  |
| Active plan members   | 38 |
| Total employees covered by the plan                                 | 80 |

#### **Contributions**

Article 9, Section 24 of the State of Michigan constitution requires that financial benefits arising on account of employee service rendered in each year be funded during that year. Accordingly, MERS retains an independent actuary to determine the annual contribution. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS retirement board. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees.

For the year ended December 31, 2019, the average active employee contribution rate was 9.5 percent of annual pay, and the Township's average contribution rate was 25.5 percent of annual payroll.

#### **Note 9 - Pension Plans (Continued)**

#### **Net Pension Liability**

The net pension liability reported at December 31, 2019 was determined using a measure of the total pension liability and the pension net position as of December 31, 2018. The December 31, 2018 total pension liability was determined by an actuarial valuation performed as of that date.

Changes in the net pension liability during the measurement year were as follows:

|   | Increase (Decrease)        |             |                      |             |                       |             |
|---|----------------------------|-------------|----------------------|-------------|-----------------------|-------------|
| Changes in Net Pension Liability        | Total Pension<br>Liability |             | Plan Net<br>Position |             | Net Pension Liability |             |
| Balance at December 31, 2017            | \$                         | 32,321,023  | \$                   | 22,581,516  | \$                    | 9,739,507   |
| Changes for the year:                   |                            |             |                      |             |                       |             |
| Service cost                            |                            | 494,292     |                      | -           |                       | 494,292     |
| Interest                                |                            | 2,532,010   |                      | -           |                       | 2,532,010   |
| Differences between expected and actual |                            |             |                      |             |                       |             |
| experience .                            | (1,089) -                  |             | -                    |             | (1,089)               |             |
| Contributions - Employer                |                            | -           |                      | 2,017,324   |                       | (2,017,324) |
| Contributions - Employee                |                            | -           |                      | 339,508     |                       | (339,508)   |
| Net investment loss                     |                            | -           |                      | (880,860)   |                       | 880,860     |
| Benefit payments, including refunds     |                            | (1,836,100) |                      | (1,836,100) |                       | -           |
| Administrative expenses                 |                            | <u> </u>    |                      | (43,543)    |                       | 43,543      |
| Net changes                             |                            | 1,189,113   |                      | (403,671)   |                       | 1,592,784   |
| Balance at December 31, 2018            | \$                         | 33,510,136  | \$                   | 22,177,845  | \$                    | 11,332,291  |

The plan's fiduciary net position represents 66.2 percent of the total pension liability.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2019, the Township recognized pension expense of \$2,456,532 from all plans, which includes \$2,063,745 from the MERS defined benefit plan and \$392,787 from the John Hancock defined contribution plan.

At December 31, 2019, the Township reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   |              | Outflows of<br>Resources |    | Inflows of<br>Resources |
|---|--------------|--------------------------|----|-------------------------|
| Difference between expected and actual experience                     | \$           | 664,270                  | \$ | (817)                   |
| Changes in assumptions  |              | 376,074                  |    | -                       |
| Net difference between projected and actual earnings on pension plan  |              |                          |    |                         |
| investments   |              | 1,642,709                |    | -                       |
| Employer contributions to the plan subsequent to the measurement date | <del>-</del> | 1,143,561                | _  |                         |
| Total   | \$           | 3,826,614                | \$ | (817)                   |

#### **Note 9 - Pension Plans (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (note that employer contributions subsequent to the measurement date will reduce the net pension liability and, therefore, will not be included in future pension expense):

| <br>Years Ending<br>December 31 | Amount                     |
|---------------------------------|----------------------------|
| <br>2020<br>2021                | \$<br>1,090,892<br>722.481 |
| 2022<br>2023                    | 327,573<br>541,290         |

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2018 actuarial valuation was determined using an inflation assumption of 2.50 percent, assumed salary increases (including inflation) of 3.75 percent (with merit increases totaling up to 11 percent, for a total of 3.75 percent to 14.75 percent), an investment rate of return (net of investment expenses) of 8.00 percent (including inflation), and the RP-2014 healthy annuitant mortality tables.

The actuarial assumptions used in the December 31, 2018 actuarial valuation date valuation were based on the results of an actuarial experience study for the period from January 1, 2009 through December 31, 2013.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 8.0 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Investment Rate of Return

Best estimates of arithmetic real rates of return as of the December 31, 2018 measurement date for each major asset class included in the pension plan's target asset allocation, as disclosed in the investment footnote, are summarized in the following tables:

| Asset Class             | Target Allocation | Long-term<br>Expected Real<br>Rate of Return |
|-------------------------|-------------------|--|
| Global equity           | 55.50 %           | 6.15 %                                       |
| Global fixed income     | 18.50             | 1.26   |
| Real assets             | 13.50             | 7.22   |
| Diversifying strategies | 12.50             | 5.00   |

#### **Note 9 - Pension Plans (Continued)**

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Township, calculated using the discount rate of 8.0 percent, as well as what the Township's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|  | Percentage<br>oint Decrease<br>(7.0%) | <br>Current<br>Discount Rate<br>(8.0%) | Percentage<br>oint Increase<br>(9.0%) |
|--|---------------------------------------|--|---------------------------------------|
| Net pension liability of the MERS pension plan | \$<br>15,321,952                      | \$<br>11,332,291                       | \$<br>8,022,848                       |

#### Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in the separately issued financial report. For the purpose of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the plan's fiduciary net position and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the plan. The plan uses the economic resources measurement focus and the full accrual basis of accounting. Investments are stated at fair value. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments and refunds of employee contributions are recognized as expense when due and payable in accordance with the benefit terms.

#### Note 10 - Other Postemployment Benefit Plan

#### Plan Description

#### Defined Benefit Plan

The Township provides retiree healthcare benefits to eligible employees hired prior to certain dates (which vary from 2009 to 2012, dependent on employee group) and their beneficiaries. This is a single-employer defined benefit plan administered by the Township. The benefits are provided under collective bargaining agreements.

#### **Defined Contribution Plan**

The Township also provides a health savings account to employees hired after the eligibility dates for the defined benefit plan. This defined contribution plan calls for the Township to contribute \$75 per pay period for each participating employee; the participants are not required to contribute. Plan members are fully vested after 10 years. The plan is administered by Alerus Financial.

The financial statements of the OPEB plan are included in these financial statements as an other employee benefit trust fund (a fiduciary fund).

#### **Benefits Provided**

The Charter Township of Plymouth OPEB Plan provides healthcare and vision benefits for retirees and their dependents. Benefits are provided through a third-party insurer, and the full cost of the benefits is covered by the plan. As of 2014, the plan was closed to new entrants.

Benefit terms provide for annual cost of living adjustments to each employee's OPEB benefits subsequent to the employee's retirement date. The annual adjustments are one-half of the change in the Consumer Price Index, limited to a maximum increase in OPEB benefits of 2 percent for all employees.

The township board grants the authority to establish and amend the benefit terms and contribution requirements.

#### Note 10 - Other Postemployment Benefit Plan (Continued)

#### **Employees Covered by Benefit Terms**

The following members were covered by the benefit terms:

| Date of member count  | December 31, 2019 |
|---|-------------------|
| Inactive plan members or beneficiaries currently receiving benefits Active plan members | 67<br>56          |
| '   |                   |
| Total plan members  | 123               |

#### **Contributions**

Retiree healthcare costs are paid by the Township on a "pay-as-you-go" basis. The Township has no obligation to make contributions in advance of when the insurance premiums are due for payment. For the fiscal year ended December 31, 2019, the Township made payments for postemployment health benefit premiums of \$560,670. In 2019, the Township also contributed an additional \$1,200,000 to the plan.

Pertaining to the defined contribution plan, during the year ended December 31, 2019, the Township made contributions of \$107,934 to the health savings accounts.

#### **Net OPEB Liability**

The Township has chosen to use the December 31 measurement date as its measurement date for the net OPEB liability. The December 31, 2019 fiscal year end reported net OPEB liability was determined using a measure of the total OPEB liability and the OPEB net position as of the December 31, 2019 measurement date. The December 31, 2019 measurement date total OPEB liability was determined by an actuarial valuation performed as of that date.

Changes in the net OPEB liability during the measurement year were as follows:

|   | Increase (Decrease) |             |                      |    |             |
|---|---------------------|-------------|----------------------|----|-------------|
| Changes in Not ODER Liability           | _                   | Total OPEB  | Plan Net<br>Position |    | Net OPEB    |
| Changes in Net OPEB Liability           |                     | Liability   | Position             | _  | Liability   |
| Balance at December 31, 2018            | \$                  | 19,563,676  | -                    | \$ | 19,563,676  |
| Changes for the year:                   |                     |             |                      |    |             |
| Service cost                            |                     | 418,535     | -                    |    | 418,535     |
| Interest                                |                     | 591,056     | -                    |    | 591,056     |
| Changes in benefits                     |                     | (23,616)    | -                    |    | (23,616)    |
| Differences between expected and actual |                     |             |                      |    |             |
| experience                              |                     | (3,210,798) | -                    |    | (3,210,798) |
| Changes in assumptions                  |                     | 115,662     | -                    |    | 115,662     |
| Contributions - Employer                |                     | -           | 1,760,670            |    | (1,760,670) |
| Net investment income                   |                     | -           | 94,816               |    | (94,816)    |
| Benefit payments, including refunds     |                     | (560,670)   | (560,670)            |    | -           |
| Administrative expenses                 |                     |             | (1,684)              |    | 1,684       |
| Net changes                             |                     | (2,669,831) | 1,293,132            |    | (3,962,963) |
| Balance at December 31, 2019            | \$                  | 16,893,845  | 1,293,132            | \$ | 15,600,713  |

The plan's fiduciary net position represents 7.7 percent of the total OPEB liability.

#### Note 10 - Other Postemployment Benefit Plan (Continued)

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2019, the Township recognized OPEB expense of \$801,355.

At December 31, 2019, the Township reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Difference between expected and actual experience Changes in assumptions Net difference between projected and actual earnings on OPEB plan | \$<br>-<br>1,734,358                 | \$<br>(2,442,846)                   |
| investments  | <br>-                                | <br>(59,077)                        |
| Total  | \$<br>1,734,358                      | \$<br>(2,501,923)                   |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Years Ending<br>December 31 | Amount                                    |
|-----------------------------|---|
| 2020<br>2021<br>2022        | \$<br>(165,334)<br>(165,334)<br>(346,638) |
| 2023                        | (90,259)                                  |

#### Actuarial Assumptions

The total OPEB liability in the December 31, 2019 actuarial valuation was determined using an inflation assumption of 2.1 percent; assumed salary increases (including inflation) of 3.5 percent; an investment rate of return (including inflation) of 3.5 percent; a healthcare cost trend rate of 8.5 percent, decreasing 0.25 percent per year to an ultimate rate of 4.5 percent; and the PUB-2010 mortality tables with the MP-2019 improvement scale.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.36 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that township contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the OPEB plan's fiduciary net position was not projected to be available to make all projected future benefit payments of current active and inactive employees after the year 2040. Therefore, the discount rate was determined by blending the long-term expected rate of return on OPEB plan investments 3.5 percent with the current yield for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, which currently stands at 3.26 percent (as published by Bartel Associates, LLC, December 31, 2019).

#### Note 10 - Other Postemployment Benefit Plan (Continued)

#### Investment Rate of Return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return as of the December 31, 2019 measurement date for each major asset class included in the OPEB plan's target asset allocation, as disclosed in the investment footnote, are summarized in the following tables:

|                                      | Asset Class | Expected Real Rate of Return |
|--------------------------------------|-------------|------------------------------|
| Balanced income Capital preservation |             | 1.80 %<br>1.00               |

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Township, calculated using the discount rate of 3.36 percent, as well as what the Township's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|   | Percentage int Decrease (2.36%) | Di | Current<br>iscount Rate<br>(3.36%) | Percentage oint Increase (4.36%) |
|---|---------------------------------|----|------------------------------------|----------------------------------|
| Net OPEB liability of the Charter Township of<br>Plymouth OPEB Plan | \$<br>17,823,359                | \$ | 15,600,713                         | \$<br>13,753,505                 |

#### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability of the Township, calculated using the healthcare cost trend rate of 8.5 percent, as well as what the Township's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

|   | Percentage<br>bint Decrease<br>(7.5%) | Current<br>althcare Cost<br>Trend Rate<br>(8.5%) | 1 Percentage<br>Point Increase<br>(9.5%) |
|---|---------------------------------------|--|--|
| Net OPEB liability of the Charter Township of<br>Plymouth OPEB Plan | \$<br>13,491,182                      | \$<br>15,600,713                                 | \$<br>18,188,635                         |

#### **Assumption Changes**

Assumption changes from the December 31, 2018 valuation include an increase in discount rate from 3.0 to 3.36 percent, updated mortality tables, and updated healthcare trend rates.

#### Note 10 - Other Postemployment Benefit Plan (Continued)

#### **Investment Policy**

The OPEB plan's policy in regard to the allocation of invested assets is established and may be amended by the OPEB board by a majority vote of its members. It is the policy of the OPEB board to pursue an investment strategy that manages risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The OPEB plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the OPEB board's adopted asset allocation policy as of December 31, 2019:

|   | Asset Class | Target Allocation |
|---|-------------|-------------------|
| Balanced income<br>Capital preservation |             | 50.00 %<br>50.00  |

#### Rate of Return

For the year ended December 31, 2019, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, was 13.76 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Note 11 - Commitments - Brownfield Redevelopment Authority

Brownfield redevelopment costs of approximately \$34,000 have been incurred by property owners in the brownfield district. These costs will be paid through future property tax collections. The Township is not responsible for costs incurred in excess of property taxes captured.

#### **Note 12 - Restricted Net Position**

Net position of the governmental activities and the fund balance in the General Fund have been restricted for the following purposes:

| Drug enforcement                           | \$<br>604,224   |
|--|-----------------|
| Construction code activity (Note 2)        | 1,553,035       |
| PEG fees                                   | <br>283,735     |
| Total restricted net position/fund balance | \$<br>2,440,994 |

#### Note 13 - Tax Abatements

The Township uses the industrial facilities tax exemption (PA 57 of 2018) to enter into agreements with local businesses to construct new industrial facilities or rehabilitate historical facilities. Under the program, the Township grants reductions of 50 percent of the property tax bill for new property (or it can freeze taxable values for rehabilitation properties) for up to 12 years.

For the fiscal year ended December 31, 2019, the Township abated \$74,609 of taxes under this program. There are no provisions to recapture taxes; however, the abatement may be eliminated if taxes are not paid timely.

Additionally, the Brownfield Redevelopment Authority, a discretely presented component unit, uses brownfield redevelopment agreements under PA 57 of 2018 to reimburse taxpayers that remediate environmental contamination on their properties. As a result of these agreements, the BRDA's tax revenue is reduced. For the fiscal year ended December 31, 2019, the BRDA abated \$5,464 of taxes under this program. There are no provisions to recapture taxes.

There are no significant abatements made by other governments that reduce the Township's tax revenue.

# Notes to Financial Statements

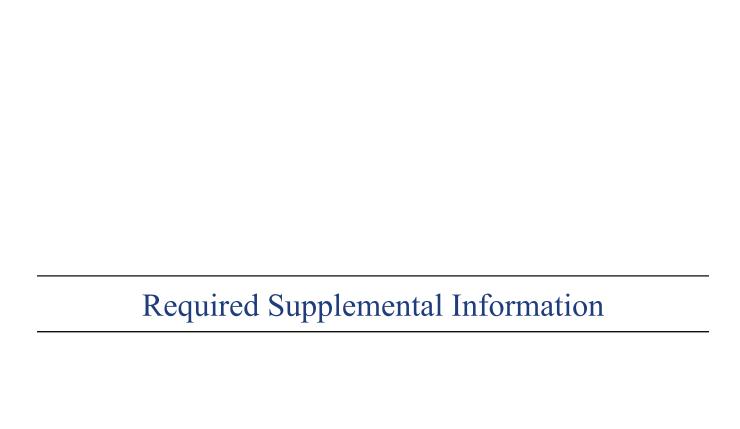
**December 31, 2019** 

#### **Note 14 - Prior Period Adjustment**

During 2019, as a result of changes to the management structure of the golf course, it was determined the Golf Course Fund no longer met the requirements of an enterprise fund; therefore, it was collapsed into the General Fund.

The accompanying financial statements for 2019 have been restated to account for this change in accounting. As a result, the beginning net positions of the governmental activities, business-type activities, and the Golf Course Fund and the beginning fund balance of the General Fund have been restated as follows:

|                          | Previously<br>Reported | As Restated | Effect of Change |
|--------------------------|------------------------|-------------|------------------|
| Governmental activities  | \$<br>(7,049,324) \$   | (7,217,682) | \$ (168,358)     |
| Business-type activities | 59,505,341             | 59,656,196  | 150,855          |
| General Fund             | 4,309,476              | 3,432,167   | (877,309)        |
| Golf Course Fund         | (150,855)              | -           | 150,855          |



# Required Supplemental Information Budgetary Comparison Schedule General Fund

#### Year Ended December 31, 2019

|   |    | Original<br>Budget |    | Amended<br>Budget |    | Actual     |    | ariance with<br>Amended<br>Budget |
|---|----|--------------------|----|-------------------|----|------------|----|-----------------------------------|
| Revenue                                       |    |                    |    |                   |    |            |    |                                   |
| Property taxes                                | \$ | 9,820,000          | \$ | 9,820,000         | \$ | 9,864,961  | \$ | 44,961                            |
| State-shared revenue and grants:              | Ψ  | 0,020,000          | Ψ  | 0,020,000         | Ψ  | 0,001,001  | Ψ  | 11,001                            |
| Federal grants                                |    | 427,528            |    | 354,028           |    | 325,349    |    | (28,679)                          |
| State-shared revenue and grants               |    | 3,441,697          |    | 3,518,626         |    | 3,323,656  |    | (194,970)                         |
| Charges for services:                         |    |                    |    |                   |    |            |    |                                   |
| Intragovernmental service charge              |    | 766,851            |    | 766,851           |    | 764,930    |    | (1,921)                           |
| City of Plymouth, Michigan                    |    | 342,000            |    | 342,000           |    | 465,423    |    | 123,423                           |
| Other   |    | -                  |    | -                 |    | 156        |    | 156                               |
| Fines and forfeitures                         |    | 10,000             |    | 10,000            |    | 11,578     |    | 1,578                             |
| Licenses and permits                          |    | 1,308,500          |    | 1,487,000         |    | 1,537,338  |    | 50,338                            |
| Interest and rentals<br>Other revenue:        |    | 25,000             |    | 85,000            |    | 110,323    |    | 25,323                            |
| Cable franchise fees                          |    | 765,000            |    | 697,721           |    | 699,122    |    | 1,401                             |
| Other miscellaneous income                    |    | 925,856            |    | 1,196,356         |    | 838,120    |    | (358,236)                         |
| Other charges for services                    |    | 120,000            |    | 140,000           |    | 152,065    |    | 12,065                            |
| Total revenue                                 |    | 17,952,432         |    | 18,417,582        |    | 18,093,021 |    | (324,561)                         |
| Evnandituras                                  |    |                    |    |                   |    |            |    | ,                                 |
| Expenditures Current services:                |    |                    |    |                   |    |            |    |                                   |
| General government                            |    | 4,840,462          |    | 4,874,520         |    | 4,568,150  |    | 306,370                           |
| Public safety                                 |    | 11,123,432         |    | 12,167,349        |    | 11,502,008 |    | 665,341                           |
| Public works                                  |    | 536,191            |    | 559,309           |    | 584,615    |    | (25,306)                          |
| Community services                            |    | 80,587             |    | 80,587            |    | 78,865     |    | ` 1,722 <sup>′</sup>              |
| Planning and zoning                           |    | 136,826            |    | 148,326           |    | 161,136    |    | (12,810)                          |
| Recreation and culture                        |    | 305,681            |    | 325,058           |    | 549,495    |    | (224,437)                         |
| Debt service                                  |    | 795,729            |    | 825,729           |    | 954,080    |    | (128,351)                         |
| Total expenditures                            |    | 17,818,908         | _  | 18,980,878        |    | 18,398,349 |    | 582,529                           |
| Excess of Revenue Over (Under)                |    |                    |    |                   |    |            |    |                                   |
| Expenditures                                  |    | 133,524            |    | (563,296)         | )  | (305,328)  |    | 257,968                           |
| Other Financing (Uses) Sources                |    |                    |    |                   |    |            |    |                                   |
| Transfers out                                 |    | -                  |    | (274,170)         | )  | (50,000)   |    | 224,170                           |
| New debt issued                               |    | -                  |    | 937,739           |    | 937,739    |    | -                                 |
| Sale of capital assets                        |    | -                  |    | -                 |    | 606,150    |    | 606,150                           |
| Total other financing sources                 |    | -                  | _  | 663,569           | _  | 1,493,889  |    | 830,320                           |
| Net Change in Fund Balance                    |    | 133,524            |    | 100,273           |    | 1,188,561  |    | 1,088,288                         |
| Fund Balance - Beginning of year, as restated |    | 3,432,167          | _  | 3,432,167         | _  | 3,432,167  |    |                                   |
| Fund Balance - End of year                    | \$ | 3,565,691          | \$ | 3,532,440         | \$ | 4,620,728  | \$ | 1,088,288                         |

# Required Supplemental Information Schedule of Changes in the Net Pension Liability and Related Ratios

|  |   |                                  |                                  | Last Five                           | Fiscal Years                     |
|--|---|----------------------------------|----------------------------------|-------------------------------------|----------------------------------|
|  | 2019  | 2018                             | 2017                             | 2016                                | 2015                             |
| Total Pension Liability Service cost Interest Differences between expected and   | \$ 494,292<br>2,532,010   | \$ 494,127<br>2,346,393          | \$ 569,526<br>2,238,167          | \$ 559,291<br>2,086,180             | \$ 549,735<br>1,981,341          |
| actual experience Changes in assumptions Benefit payments, including refunds   | (1,089)<br>-<br>(1,836,100)                                     | -                                | 11,232<br>-<br>(1,351,905)       | 254,164<br>1,128,222<br>(1,333,920) | -<br>-<br>(1,196,222)            |
| Net Change in Total Pension Liability  |   | 2,485,716                        | 1,467,020                        | 2,693,937                           | 1,334,854                        |
| Total Pension Liability - Beginning of   |   |                                  |                                  |                                     |                                  |
| year   | 32,321,023  | 29,835,307                       | 28,368,287                       | 25,674,350                          | 24,339,496                       |
| Total Pension Liability - End of year  | \$ 33,510,136   | \$ 32,321,023                    | \$ 29,835,307                    | \$ 28,368,287                       | \$ 25,674,350                    |
| Plan Fiduciary Net Position Contributions - Employer Contributions - Member Net investment (loss) income Administrative expenses Benefit payments, including refunds | \$ 2,017,324<br>339,508<br>(880,860)<br>(43,543)<br>(1,836,100) | 375,793<br>2,676,932<br>(42,361) | 356,673<br>2,093,078<br>(41,301) | 343,691<br>(284,305)                | 300,261<br>1,149,359<br>(42,269) |
| Net Change in Plan Fiduciary Net Position  | (403,671)   | 2,243,870                        | 1,913,410                        | (630,912)                           | 840,282                          |
| Plan Fiduciary Net Position -<br>Beginning of year   | 22,581,516  | 20,337,646                       | 18,424,236                       | 19,055,148                          | 18,214,866                       |
| Plan Fiduciary Net Position - End of year  | \$ 22,177,845   | \$ 22,581,516                    | \$ 20,337,646                    | \$ 18,424,236                       | \$ 19,055,148                    |
| <b>Township's Net Pension Liability</b> - Ending   | \$ 11,332,291   | \$ 9,739,507                     | \$ 9,497,661                     | \$ 9,944,051                        | \$ 6,619,202                     |
| Plan Fiduciary Net Position as a<br>Percentage of Total Pension<br>Liability   | 66.18 %   | 69.87 %                          | 68.17 %                          | 64.95 %                             | 74.22 %                          |
| Covered Payroll  | \$ 3,498,016  | \$ 3,472,263                     | \$ 3,970,486                     | \$ 3,950,911                        | \$ 3,887,319                     |
| Township's Net Pension Liability as<br>a Percentage of Covered Payroll   | 323.96 %  | 280.49 %                         | 239.21 %                         | 251.69 %                            | 170.28 %                         |

# Required Supplemental Information Schedule of Pension Contributions

#### Last Ten Fiscal Years Years Ended December 31

|   | 2019            | <br>2018        | 2017            |    | 2016      | <br>2015        | <br>2014        | 2013            |    | 2012      |    | 2012      |                 | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2012 |  | 2011 | 2010 |
|---|-----------------|-----------------|-----------------|----|-----------|-----------------|-----------------|-----------------|----|-----------|----|-----------|-----------------|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|--|------|------|
| Actuarially determined contribution Contributions in relation to the actuarially determined | \$<br>1,143,561 | \$<br>917,323   | \$<br>738,427   | \$ | 685,285   | \$<br>629,153   | \$<br>583,883   | \$<br>489,480   | \$ | 554,612   | \$ | 577,569   | \$<br>663,468   |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |      |
| contribution  | 1,143,561       | <br>2,017,323   | <br>738,427     | _  | 685,285   | <br>629,153     | <br>583,883     | 489,480         |    | 554,612   |    | 577,569   | <br>663,468     |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |      |
| Contribution Excess   | \$<br>-         | \$<br>1,100,000 | \$<br>-         | \$ | -         | \$<br>-         | \$<br>-         | \$<br>-         | \$ | -         | \$ | -         | \$<br>          |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |      |
| Covered Payroll   | \$<br>3,498,016 | \$<br>3,472,263 | \$<br>3,970,486 | \$ | 3,950,911 | \$<br>3,887,319 | \$<br>3,814,924 | \$<br>3,778,240 | \$ | 4,142,812 | \$ | 4,757,684 | \$<br>4,781,800 |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |      |
| Contributions as a Percentage of Covered Payroll  | 32.69 %         | 58.10 %         | 18.60 %         |    | 17.34 %   | 16.18 %         | 15.31 %         | 12.96 %         |    | 13.39 %   |    | 12.14 %   | 13.87 %         |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |  |      |      |

#### **Notes to Schedule of Contributions**

Actuarial valuation information relative to the determination of contributions:

Valuation date

Actuarially determined contribution rates are calculated as of December 31, one year prior to the end of the fiscal year in which the contributions are

reported

Methods and assumptions used to determine contribution rates:

Actuarial cost method Normal entry age

Amortization method Level percentage of payroll, closed

Remaining amortization period 20 years

Asset valuation method Five-year smoothed Inflation 2.50 percent Salary increase 3.75 percent

Investment rate of return 8.00 percent - Gross of administrative expenses

Retirement age Varies depending on plan adoption

Mortality 50 percent male RP-2014 Healthy Annuitant Mortality Table

Other information None

# Required Supplemental Information Schedule of Changes in the Net OPEB Liability and Related Ratios

|   | Last Two Fiscal Years |   |    |   |  |  |  |
|---|-----------------------|---|----|---|--|--|--|
|   |                       | 2019  |    | 2018  |  |  |  |
| Total OPEB Liability Service cost Interest Changes in benefit terms Differences between expected and actual experience Changes in assumptions Benefit payments, including refunds | \$                    | 418,535<br>591,056<br>(23,616)<br>(3,210,798)<br>115,662<br>(560,670) | \$ | 290,829<br>622,715<br>-<br>(26,407)<br>2,866,837<br>(573,414) |  |  |  |
| Net Change in Total OPEB Liability  |                       | (2,669,831)   |    | 3,180,560   |  |  |  |
| Total OPEB Liability - Beginning of year  |                       | 19,563,676  |    | 16,383,116  |  |  |  |
| Total OPEB Liability - End of year  | \$                    | 16,893,845  | \$ | 19,563,676  |  |  |  |
| Plan Fiduciary Net Position Contributions - Employer Net investment income Administrative expenses Benefit payments, including refunds  | \$                    | 1,760,670<br>94,816<br>(1,684)<br>(560,670)                           | \$ | -<br>-<br>-<br>-  |  |  |  |
| Net Change in Plan Fiduciary Net Position   |                       | 1,293,132   |    | -   |  |  |  |
| Plan Fiduciary Net Position - Beginning of year   |                       |   |    |   |  |  |  |
| Plan Fiduciary Net Position - End of year   | \$                    | 1,293,132   | \$ |   |  |  |  |
| Net OPEB Liability - Ending   | \$                    | 15,600,713  | \$ | 19,563,676  |  |  |  |
| Plan Fiduciary Net Position as a Percentage of Total OPEB Liability   |                       | 7.65 %  |    | - %   |  |  |  |

Contributions to the OPEB plan are not based on a measure of pay; therefore, no covered payroll is presented.

# Required Supplemental Information Schedule of OPEB Contributions

# Last Two Fiscal Years Years Ended December 31

|  | <br>2019                        | 2018        |
|--|---------------------------------|-------------|
| Actuarially determined contribution Contributions in relation to the actuarially determined contribution | \$<br>2,545,483 \$<br>1,760,670 | 2,250,400   |
| Contribution Deficiency  | \$<br>(784,813)                 | (2,250,400) |

#### **Notes to Schedule of Contributions**

Actuarial valuation information relative to the determination of contributions:

Valuation date

Actuarially determined contribution rates are calculated as of December 31 of the fiscal year in which the

contributions are reported.

Methods and assumptions used to determine contribution rates:

Amortization method Level percentage of payroll

Remaining amortization period 11 years

Asset valuation method Market value of assets

Inflation 2.1 percent

Healthcare cost trend rates Initial trend of 8.5 percent, gradually decreasing to 4.5 percent by 0.25 percent per year

Salary increase 3.5 percent Investment rate of return 3.5 percent

Retirement age Service-based table of rates that are specific to participant

Mortality PUB-2010 mortality tables with the MP-2019 improvement scale

Other information None

# Required Supplemental Information Schedule of OPEB Investment Returns

| Last Two Fis    | scal Years |
|-----------------|------------|
| Years Ended Dec | ember 31   |

|   | 2019    | 2018 |
|---|---------|------|
| Annual money-weighted rate of return, net of investment expense | 13.76 % | - %  |

# Notes to Required Supplemental Information

**December 31, 2019** 

#### **Budgetary Information**

The Township adopts a formal budget for the General Fund and all special revenue funds. The budget is prepared in accordance with generally accepted accounting principles. By August 1 of each year, all department heads submit spending requests to the township supervisor so that a budget may be prepared. Before September 1, the proposed budget is submitted to the township board for review. Public hearings are held and a final budget is adopted no later than December 31. The township board must approve any budget amendments.

Appropriations are adopted by the township board on an activity basis for the General Fund, as reported on the General Fund budgetary comparison schedule. Appropriations for all other budgeted funds are adopted at the fund level. Michigan law requires expenditures to be within budget at this level. Several expenditure activities had budget overruns in the current year. Expenditures were primarily over budget for the following reasons:

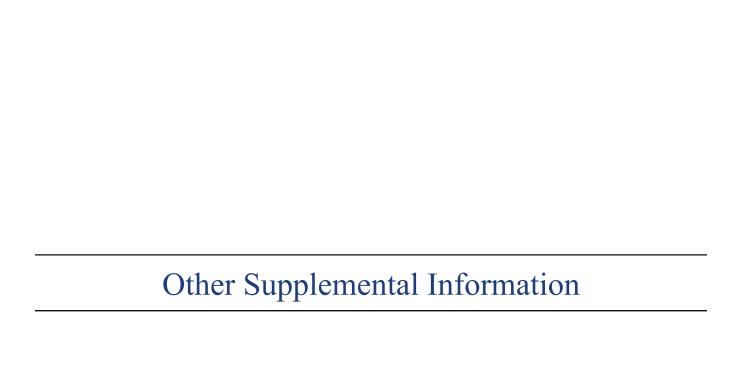
- 1. Recreation and culture variance is the result of a new contractual relationship between Plymouth Township and AMV Hilltop Golf Management LLC resulting in the golf course operation no longer being a separately reported fund. This activity is now recorded in the General Fund's parks department. This department is included in the recreation and culture line item. These expenditures were not included in the budget, as treatment for the operations were determined subsequent to year end and are primarily made up of operation and contractual services. The variance is also partly due to the recent construction of the Township Park Pathway project in 2019, which is part of a reimbursable expenditure to the Township as part of the Wayne County Park Intergovernmental agreement.
- Debt service was higher than originally budgeted due to the absorption of the golf course operations by the General Fund with the budget variance mainly due to the loan payoff resulting from the sale of the 5 Mile property.
- In public works, the budget overrun resulted from slightly higher demands for unexpected contractual services.
- 4. Planning and zoning incurred higher actual expenditures primarily due to slightly higher than normal contractual services and utility expenditures than originally anticipated.

During the current year, the budget was amended in a legally permissible manner. Encumbrances represent commitments related to unperformed contracts (or purchase orders) for goods or services. The amount of encumbrances outstanding at December 31, 2019 has not been calculated. Unexpended appropriations lapse at year end; encumbrances are not included as expenditures.

#### Changes in Assumptions

In 2016, the pension valuation decreased the discount rate from 8.25 percent to 8.0 percent.

In 2018, the OPEB valuation decreased the discount rate from 3.8 percent to 3.0 percent, updated mortality tables, increased salary scale from 3.0 percent to 3.5 percent, and updated healthcare trend rates.



# Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds

# **December 31, 2019**

|   |                                     |                                    | Special Revenue Funds |                                  |              |                                |             |                                   |              | Capital Project<br>Fund          |                  |    |                            |
|---|-------------------------------------|------------------------------------|-----------------------|----------------------------------|--------------|--------------------------------|-------------|-----------------------------------|--------------|----------------------------------|------------------|----|----------------------------|
|   |                                     | Federal Drug<br>Forfeiture<br>Fund |                       | State Drug<br>Forfeiture<br>Fund |              | IRS Drug<br>Forfeiture<br>Fund |             | Total Special<br>Revenue<br>Funds |              | Improvement<br>Revolving<br>Fund |                  |    | Total<br>Nonmajor<br>Funds |
| Assets  Cash and cash equivalents  Due from other funds |                                     | \$                                 | 277,353<br>-          | \$                               | 323,286      | \$                             | 67,879<br>- | \$                                | 668,518<br>- | \$                               | 50,380<br>13,312 | \$ | 718,898<br>13,312          |
|   | Total assets                        | \$                                 | 277,353               | \$                               | 323,286      | \$                             | 67,879      | \$                                | 668,518      | \$                               | 63,692           | \$ | 732,210                    |
| Liabilities - Acc                                       | counts payable                      | \$                                 | 60,086                | \$                               | 4,208        | \$                             | -           | \$                                | 64,294       | \$                               | -                | \$ | 64,294                     |
| Fund Balances<br>Restricted<br>Assigned                 | 3                                   |                                    | 217,267<br>-          |                                  | 319,078<br>- |                                | 67,879<br>- |                                   | 604,224<br>- |                                  | -<br>63,692      |    | 604,224<br>63,692          |
|   | Total fund balances                 |                                    | 217,267               | _                                | 319,078      | _                              | 67,879      |                                   | 604,224      |                                  | 63,692           |    | 667,916                    |
|   | Total liabilities and fund balances | \$                                 | 277,353               | \$                               | 323,286      | \$                             | 67,879      | \$                                | 668,518      | \$                               | 63,692           | \$ | 732,210                    |

# Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

#### Year Ended December 31, 2019

|   | Special Revenue Funds |                                 |         |                                  |     |                                |         | Ca                               | apital Project<br>Fund           |             |    |                            |
|---|-----------------------|---------------------------------|---------|----------------------------------|-----|--------------------------------|---------|----------------------------------|----------------------------------|-------------|----|----------------------------|
|   |                       | deral Drug<br>orfeiture<br>Fund |         | State Drug<br>Forfeiture<br>Fund |     | IRS Drug<br>Forfeiture<br>Fund | Т       | otal Special<br>Revenue<br>Funds | Improvement<br>Revolving<br>Fund |             |    | Total<br>Nonmajor<br>Funds |
| Revenue State-shared revenue and grants:                      |                       |                                 |         |                                  |     |                                |         |                                  |                                  |             |    |                            |
| Federal grants State-shared revenue and grants                | \$                    | 15,299                          | \$      | 255,528                          | \$  | -                              | \$      | 15,299<br>255,528                | \$                               | -           | \$ | 15,299<br>255,528          |
| Interest and rentals  |                       | 3,405                           | _       | 2,297                            | _   | 917                            | _       | 6,619                            | _                                | 369         | _  | 6,988                      |
| Total revenue   |                       | 18,704                          | 257,825 |                                  | 917 |                                | 277,446 |                                  | 369                              |             |    | 277,815                    |
| Expenditures - Capital outlay                                 |                       | 80,089                          | _       |                                  | _   | 1,837                          |         | 81,926                           |                                  |             | _  | 81,926                     |
| Excess of Revenue (Under) Over<br>Expenditures                |                       | (61,385)                        |         | 257,825                          |     | (920)                          |         | 195,520                          |                                  | 369         |    | 195,889                    |
| Other Financing Sources  Transfers in  Sale of capital assets |                       | -<br>9,990                      |         | <u>-</u>                         |     | -<br>-                         |         | -<br>9,990                       |                                  | 50,000<br>- |    | 50,000<br>9,990            |
| Total other financing sources                                 |                       | 9,990                           |         | -                                |     | -                              |         | 9,990                            |                                  | 50,000      |    | 59,990                     |
| Net Change in Fund Balances                                   |                       | (51,395)                        |         | 257,825                          |     | (920)                          |         | 205,510                          |                                  | 50,369      |    | 255,879                    |
| Fund Balances - Beginning of year                             |                       | 268,662                         | _       | 61,253                           | _   | 68,799                         |         | 398,714                          |                                  | 13,323      | _  | 412,037                    |
| Fund Balances - End of year                                   | \$                    | 217,267                         | \$      | 319,078                          | \$  | 67,879                         | \$      | 604,224                          | \$                               | 63,692      | \$ | 667,916                    |

# Other Supplemental Information Combining Statement of Fiduciary Net Position Fiduciary Funds

# **December 31, 2019**

|  | Custodial Funds |                      |                     |            |    |                    |
|--|-----------------|----------------------|---------------------|------------|----|--------------------|
|  | Та              | x Collection<br>Fund | Police Bond<br>Fund |            |    | Total              |
| Assets - Cash and cash equivalents   | \$              | 3,196,746            | \$                  | 3,296      | \$ | 3,200,042          |
| Liabilities  Due to other governmental units  Refundable deposits, bonds, etc. |                 | 3,196,746<br>-       |                     | -<br>3,296 |    | 3,196,746<br>3,296 |
| Total liabilities  |                 | 3,196,746            |                     | 3,296      |    | 3,200,042          |
| Net Position   | \$              | -                    | \$                  |            | \$ | -                  |

# Other Supplemental Information Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds

# Year Ended December 31, 2019

|  | Custodial Funds           |                     |                          |  |  |  |  |
|--|---------------------------|---------------------|--------------------------|--|--|--|--|
|  | Tax Collection Fund       | Police Bond<br>Fund | Total                    |  |  |  |  |
| Additions Property tax collections Police bond collections                         | \$ 59,907,644<br><u>-</u> | \$ -<br>108,343     | \$ 59,907,644<br>108,343 |  |  |  |  |
| Total additions  | 59,907,644                | 108,343             | 60,015,987               |  |  |  |  |
| <b>Deductions</b> Tax distributions to other governments Police bond distributions | 59,907,644<br>            | 108,343             | 59,907,644<br>108,343    |  |  |  |  |
| Total deductions   | 59,907,644                | 108,343             | 60,015,987               |  |  |  |  |
| Net Change in Fiduciary Net Position   | -                         | -                   | -                        |  |  |  |  |
| Net Position - Beginning of year   |                           |                     |                          |  |  |  |  |
| Net Position - End of year   | <u>\$</u>                 | \$ -                | \$ -                     |  |  |  |  |

# Other Supplemental Information Statement of Net Position/Governmental Fund Balance Sheet Downtown Development Authority

#### **December 31, 2019**

|   | Mod           | dified Accrual   |    |                             |     |                           |
|---|---------------|------------------|----|-----------------------------|-----|---------------------------|
|   | Balance Sheet |                  |    | Full Accrual<br>Adjustments | Sta | tement of Net<br>Position |
| Assets - Cash and investments   | \$            | 1,405,361        | \$ | -                           | \$  | 1,405,361                 |
| Total assets  | \$            | 1,405,361        |    | -                           |     | 1,405,361                 |
| Liabilities Accounts payable Due to primary government                              | \$            | 27,279<br>56,131 |    | -<br>-                      |     | 27,279<br>56,131          |
| Total liabilities   |               | 83,410           |    | -                           |     | 83,410                    |
| <b>Deferred Inflows of Resources</b> - Property taxes levied for the following year |               | 182,102          |    | -                           |     | 182,102                   |
| Fund Balance - Unassigned   |               | 1,139,849        |    | (1,139,849)                 |     |                           |
| Total liabilities, deferred inflows of resources, and fund balance                  | \$            | 1,405,361        | į  |                             |     |                           |
| Net Position - Unrestricted   |               |                  | \$ | 1,139,849                   | \$  | 1,139,849                 |

# Other Supplemental Information Statement of Revenue, Expenditures, and Changes in Fund Balance/ Statement of Activities Downtown Development Authority

# Year Ended December 31, 2019

|  | St<br>F<br>Ex<br>and | lified Accrual<br>atement of<br>Revenue,<br>penditures,<br>Changes in<br>nd Balance | Full Accrual<br>Adjustments |    | Statement of Activities |
|--|----------------------|---|-----------------------------|----|-------------------------|
| Revenue  |                      |   |                             | _  | , 1011111100            |
| Property taxes                                   | \$                   | 310,544   | \$ -                        | \$ | 310,544                 |
| State-shared revenue and grants                  |                      | 100,045   | -                           |    | 100,045                 |
| Interest and rentals                             |                      | 13,722  | -                           |    | 13,722                  |
| Other revenue                                    |                      | 1,860   |                             |    | 1,860                   |
| Total revenue                                    |                      | 426,171   | -                           |    | 426,171                 |
| Expenditures - Current - Other contract services |                      | 216,600   |                             |    | 216,600                 |
| Net Change in Fund Balance/Net Position          |                      | 209,571   | -                           |    | 209,571                 |
| Fund Balance/Net Position - Beginning of year    |                      | 930,278   |                             |    | 930,278                 |
| Fund Balance/Net Position - End of year          | \$                   | 1,139,849   | \$ -                        | \$ | 1,139,849               |

# Other Supplemental Information Statement of Net Position/Governmental Fund Balance Sheet Brownfield Redevelopment Authority

# **December 31, 2019**

|   | Mod           | dified Accrual   |    |                             |     |                            |
|---|---------------|------------------|----|-----------------------------|-----|----------------------------|
|   | Balance Sheet |                  |    | Full Accrual<br>Adjustments | Sta | atement of Net<br>Position |
| Assets  |               |                  |    |                             |     |                            |
| Cash and cash equivalents<br>Receivables - Property taxes                           | \$            | 1,653,342<br>949 | \$ | -<br>-                      | \$  | 1,653,342<br>949           |
| Total assets  | \$            | 1,654,291        | •  | -                           |     | 1,654,291                  |
| Liabilities   | \$            | -                |    | -                           |     | -                          |
| <b>Deferred Inflows of Resources</b> - Property taxes levied for the following year |               | 9,507            |    | -                           |     | 9,507                      |
| Fund Balance - Unrestricted   |               | 1,644,784        |    | (1,644,784)                 |     | -                          |
| Total liabilities, deferred inflows of resources, and fund balance                  | \$            | 1,654,291        |    |                             |     |                            |
| Net Position - Unrestricted   |               |                  | \$ | 1,644,784                   | \$  | 1,644,784                  |

Other Supplemental Information
Statement of Revenue, Expenditures, and Changes in Fund Balance/
Statement of Activities
Brownfield Redevelopment Authority

# Year Ended December 31, 2019

|  | Modified Accrual Statement of Revenue, Expenditures, and Changes in Fund Balance |                  |    | Full Accrual<br>Adjustments | Statement of Activities |                  |  |
|--|--|------------------|----|-----------------------------|-------------------------|------------------|--|
| Revenue Property taxes Interest and rentals        | \$   | 23,291<br>21,978 | \$ | -                           | \$                      | 23,291<br>21,978 |  |
| Total revenue                                      |  | 45,269           |    | -                           |                         | 45,269           |  |
| Expenditures - Current - Environmental remediation |  | 23,322           |    | -                           | _                       | 23,322           |  |
| Net Change in Fund Balance/Net Position            |  | 21,947           |    | -                           |                         | 21,947           |  |
| Fund Balance/Net Position - Beginning of year      |  | 1,622,837        | _  | -                           | _                       | 1,622,837        |  |
| Fund Balance/Net Position - End of year            | \$   | 1,644,784        | \$ | -                           | \$                      | 1,644,784        |  |